

The original documents are located in Box 52, folder “8/9/76 HR14233 Department of Housing and Urban Development Independent Agencies Appropriation Act 1977 (1)” of the White House Records Office: Legislation Case Files at the Gerald R. Ford Presidential Library

Copyright Notice

The copyright law of the United States (Title 17, United States Code) governs the making of photocopies or other reproductions of copyrighted material. Gerald R. Ford donated to the United States of America his copyrights in all of his unpublished writings in National Archives collections. Works prepared by U.S. Government employees as part of their official duties are in the public domain. The copyrights to materials written by other individuals or organizations are presumed to remain with them. If you think any of the information displayed in the PDF is subject to a valid copyright claim, please contact the Gerald R. Ford Presidential Library.

Exact duplicates within this folder were not digitized.

8/9/76

APPROVED
AUG 9 - 1976

ACTION

THE WHITE HOUSE
WASHINGTON
August 6, 1976

Last Day: August 10

Posted
8/10/76

Archives
8/10/76

MEMORANDUM FOR
FROM:
SUBJECT:

THE PRESIDENT
JIM CANNON
H.R. 14233 Department of
Housing and Urban Development
Independent Agencies
Appropriation Act, 1977

Attached for your consideration is H.R. 14233, sponsored by Representative Boland.

The enrolled bill provides \$43,284,615,000 for FY 77 activities of the Department of Housing and Urban Development, the Veterans Administration, the National Aeronautics and Space Administration, the Environmental Protection Agency, the National Science Foundation, and other smaller agencies.

The specific amounts appropriated are fully discussed in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 14233 at Tab B.





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 5 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14233--Department of Housing
and Urban Development-Independent Agencies
Appropriation Act, 1977
Sponsor - Rep. Boland (D), Massachusetts

Last Day for Action

August 10, 1976 - Tuesday

Purpose

Provides \$43,284,615,000 for fiscal year 1977 activities of the Department of Housing and Urban Development, the Veterans Administration, the National Aeronautics and Space Administration, the Environmental Protection Agency, the National Science Foundation, and other smaller agencies.

Agency Recommendations

Office of Management and Budget	Approval
Affected agencies	Approval (informally)

Discussion

The enrolled bill provides \$2,021,583,000 less in 1977 budget authority than your requests, which total \$45,306,198,000. However, a reduction of \$691 million for the Federal Housing Administration insurance fund will make it necessary to increase borrowing authority in the fund (also counted as budget authority but not acted on by the Appropriations Committees) and Treasury interest costs by a total of \$747 million. Furthermore, the bill adds \$375 million to the housing for the elderly or handicapped program, which by law is not included within budget totals. When these two changes are considered, reductions in this bill total only \$900 million.

Spending is increased by the actions on this bill by \$201 million in 1977 and in 1978 by \$127 million. The outlay changes are substantially different than the total



budget authority change primarily because savings resulting from the major decrease in the bill--\$1,702 million for annual contributions for assisted housing--will be spread out over the next 15-20 years.

The following table shows the effect of major Congressional action in relation to amounts appropriated for 1976 as well as to your 1977 budget requests for major agencies and programs in the enrolled bill:

1977 Budget Authority
(in millions of dollars)

	Amount provided in bill	Change from	
		Amount requested	1976 Appropriation
Department of Housing and Urban Develop- ment:			
Annual contributions for assisted housing.....	14,870	-1,702	-2,130
Public housing operating subsidies.....	576	+112	+41
Federal Housing Administration fund.....	135	-691	-12
Emergency mortgage purchase assistance.....	---	---	-5,000
Other, HUD.....	3,811	+43	-59
Environmental Protection Agency.....	973	+244	+202
National Aeronautics and Space Administra- tion.....	3,693	-4	+141
National Science Founda- tion.....	774	-28	+58
Department of the Treasury:			
New York City Seasonal Financing fund.....	1	---	-2,300
Veterans Administration....	18,386	+4	-833
Other agencies.....	66	+1	-29
Subtotal.....	43,285	-2,022	-9,921
Housing for the elderly or handicapped (off-budget)..	750	+375	---
Added borrowing required by FHA cut.....	---	+747	---
Total impact of the bill	44,035	-900	-9,921

The following compares the enrolled bill with House and Senate appropriations subcommittee allocations under the first concurrent resolution on the Budget:

1977 Budget Authority (in millions of dollars)		
<u>House target</u>	<u>Senate target</u>	<u>Enrolled bill</u>
55,938	53,200	43,285

The remainder of this analysis discusses the budget authority changes made by the Congress to the requests for the Department of Housing and Urban Development, the Environmental Protection Agency, the National Science Foundation, the National Aeronautics and Space Administration, and the Veterans Administration. All other changes are minor and amount to a net increase of \$885,000.

Department of Housing and Urban Development

Requests for the Department of Housing and Urban Development are decreased by \$2,238 million (excluding the \$375 million added for the off-budget Housing for the elderly or handicapped program). Increases of \$202 million are more than offset by decreases of \$2,440 million. Most of the decrease is accounted for by the \$1,702 million reduction in authority for rental subsidy payments to assist low income families in obtaining housing. As stated in the reports of the House and Senate Appropriations Committees, this action was taken because Congress expects HUD to fall short of its 1976 subsidized housing goals and thus begin 1977 with a larger amount of unused authority. Neither HUD nor OMB expects a shortfall in 1976 to occur. Therefore, it is likely that fewer than the 400,000 units of subsidized housing provided for in the budget can be approved in 1977.

As previously noted, your request for an \$825 million appropriation to restore losses already incurred by the Federal Housing Administration fund was reduced. The Congress has provided only \$135 million--enough to meet immediate administrative cash flow requirements. Rather than reduce outlays, however, this will merely require an additional \$691 million in new borrowing from Treasury and increase interest costs by \$56 million.

Other changes to your requests are as follows:

- An additional \$112 million is provided for low-rent public housing operating subsidies. This additional amount is necessary because of Congressional inaction on your proposal to make definitions of tenant income uniform between programs.
- For community planning and development programs an additional \$87.5 million is included. Of this, \$50 million is for loans for the rehabilitation of existing housing units. The Senate Appropriations Committee report states that these funds are necessary to meet the needs of communities unable to use community development block grant money for housing rehabilitation. A \$37.5 million increase is also provided for comprehensive planning and management programs concerned with community development.
- Other decreases for HUD programs total \$47.1 million, distributed as follows:
 - Flood insurance program..... -\$25 million
(to encourage a reduction in cost per study)
 - Research and technology..... -\$16 million
(due to a large unobligated balance available as well as past projects of "questionable value" as stated in the House Appropriations Committee report)
 - Salaries and expenses..... -\$ 6.1 million
(primarily provides for 80 fewer positions)

As mentioned earlier, the bill provides for a limitation on loans made for housing for the elderly or handicapped of \$375 million above your request. This funding maintains the off-budget program at its 1976 level.

Environmental Protection Agency

The enrolled bill provides a net increase of \$243.9 million over your request for the Environmental Protection Agency. This is primarily for \$200 million in unrequested funds to reimburse localities for sewage treatment plants built prior to the passage of the Federal Water Pollution Control Act Amendments of 1972. These funds were not requested because they would not result in improving water quality and because the Federal government has already met its original commitment for reimbursements to these localities.

Other notable changes are as follows:

- +\$15 million to continue the "Clean Lakes" program at the 1976 level.
- +\$14 million to restore air and water State control agency grants to the 1976 appropriated levels.
- +\$5.5 million to offset 1977 costs generated by the October 1975 pay increase which the budget assumed would be absorbed.
- +\$5 million to continue the Chesapeake Bay water quality study program. Although not having the force of law, the conference committee report directs that any additional positions required for the study must be released by the Office of Management and Budget and not absorbed by the agency.
- +\$4 million to continue providing air and water quality academic training grants.

Veterans Administration

Your requests for the Veterans Administration are increased by a net \$4.3 million. Increases of \$45.8 million and \$19.8 million are provided respectively for medical care and major construction, two areas in which you had already proposed record-high levels of funding.

- The medical care increase is intended to support system expansion, including the addition of 2,818 full-time permanent positions.
- For the second year in a row, the Congress has earmarked appropriations for unbudgeted construction projects, with funds in excess of the \$19.8 million increase being earmarked for six new projects.

A decrease of \$60 million is made in the readjustment benefits program. The reduction is to eliminate prepayments and limit advance payments after June 1, 1977, with the Congress intending that advance payments be provided only upon request to those who demonstrate financial need. While some real savings will result from fewer overpayments being established and not collected, the bulk of the \$60 million decrease is attributable to a one-month shift of payments from fiscal year 1977 to fiscal year 1978.

National Science Foundation

The enrolled bill includes \$28.4 million less than you had requested for activities of the National Science Foundation. The major components are a decrease of \$31 million for basic research and an increase of \$4 million for science education activities.

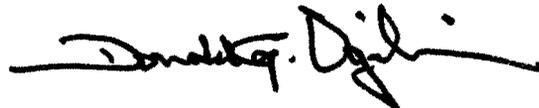
National Aeronautics and Space Administration

Requests for NASA were reduced by a net \$4.5 million. Actions include an increase of \$6 million for initial construction modifications on the 40 X 80 foot subsonic wind tunnel at the Ames Research Center, a decrease of \$7 million delaying total funding of a second shuttle mobile launcher, and a decrease of \$4.9 million to reflect authorization levels.

The conference report includes language directing NASA to initiate work on a solar satellite power system. This action raises an issue with respect to ERDA versus NASA funding jurisdiction -- one which will have to be addressed in the apportionment and the fall budget review processes.

Recommendation

I recommend that you sign the enrolled bill, even though Congressional changes threaten to add some spending to the 1977 budget. We will make a review of the appropriations provided in this bill and recommendations for rescissions and deferrals will be sent to you later.



Donald G. Ogilvie
Acting Director

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION:

Lynn May *ok*
Max Friedersdorf *ok*
Ken Lazarus *ok*
Bill Seidman *ok*
Glenn Schleede *ok*
George Humphreys *ok*

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

Lissy ok
Massey ok

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 800pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 1978

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 1977

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

No comments.

*Reunis Barnes
(in Glenn Schleede's absence)*



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

I recommend approval
[Signature]

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

THE WHITE HOUSE
WASHINGTON

August 6, 1976

MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF *M. G.*
SUBJECT: H.R. 14233 - Department of Housing and
Urban Development and Independent Agencies
Appropriation Act, 1977

The Office of Legislative Affairs concurs with the agencies that the subject bill be signed. FYI, a signing ceremony has been recommended by Rep. John Rhodes and Rep. Bill Young.

Attachments



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus ✓
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

No objection -- Ken Lazarus 8/6/76

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Mars
Jim Cavan
Ed Schmul

(elderly)
Suzal M. Moser
David Lissy (va)

FROM THE STAFF SECRETARIAT

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Ac

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wi

8.6

Recommend Approved
[Signature]

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please

James M. Cannon

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 5

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Ken Lazarus
Bill Seidman
Glenn Schleede
George Humphreys

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 6

Time: 530pm

SUBJECT:

H.R. 14233-Dept. of Housing & Urban Development
and Independent Agencies Appropriation Act, 197

ACTION REQUESTED:

___ For Necessary Action

___ For Your Recommendations

___ Prepare Agenda and Brief

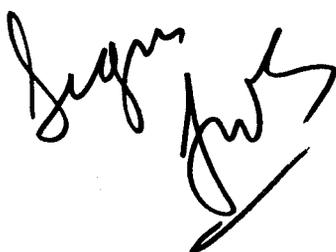
___ Draft Reply

___^x For Your Comments

___ Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 5 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14233--Department of Housing and Urban Development-Independent Agencies Appropriation Act, 1977
Sponsor - Rep. Boland (D), Massachusetts

Last Day for Action

August 10, 1976 - Tuesday

Purpose

Provides \$43,284,615,000 for fiscal year 1977 activities of the Department of Housing and Urban Development, the Veterans Administration, the National Aeronautics and Space Administration, the Environmental Protection Agency, the National Science Foundation, and other smaller agencies.

Agency Recommendations

Office of Management and Budget Approval

Affected agencies Approval (informally)

Discussion

The enrolled bill provides \$2,021,583,000 less in 1977 budget authority than your requests, which total \$45,306,198,000. However, a reduction of \$691 million for the Federal Housing Administration insurance fund will make it necessary to increase borrowing authority in the fund (also counted as budget authority but not acted on by the Appropriations Committees) and Treasury interest costs by a total of \$747 million. Furthermore, the bill adds \$375 million to the housing for the elderly or handicapped program, which by law is not included within budget totals. When these two changes are considered, reductions in this bill total only \$900 million.

Spending is increased by the actions on this bill by \$201 million in 1977 and in 1978 by \$127 million. The outlay changes are substantially different than the total



HOUSING AND URBAN DEVELOPMENT AND INDEPENDENT AGENCIES APPROPRIATION BILL, FISCAL YEAR 1977

JULY 22, 1976.—Ordered to be printed

Mr. BOLAND, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 14233]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14233) making appropriations for the Department of Housing and Urban Development, and for sundry independent executive agencies, boards, bureaus, commissions, corporations, and offices for the fiscal year ending September 30, 1977, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 3, 13, 20, 23, 25, 38, 40, 41, 42, and 43.

That the House recede from its disagreement to the amendments of the Senate numbered 4, 6, 8, 15, 16, 17, 19, 21, 22, 24, 30, 33, 34, and 39; and agree to the same.

Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate numbered 5, and agree to the same with an amendment as follows:

Restore the matter stricken by said amendment, amended to read as follows:

HOUSING COUNSELING ASSISTANCE

For contracts, grants, and other assistance, not otherwise provided for, of providing counseling and advice to tenants and homeowners—both current and prospective—with respect to property maintenance, financial management, and such other matters as may be appropriate to assist them in improving their housing conditions and meeting the responsibilities of tenancy or homeownership, including provisions for training and for support of voluntary agencies and services as authorized by section 106(a) (1) (iii) and section 106(a) (2) of the Housing and Urban Development Act of 1968, as amended, \$3,000,000.

And the Senate agree to the same.

Amendment numbered 9:

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$62,500,000; and the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$50,000,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$55,000,000; and the Senate agree to the same.

Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$419,000,000; and the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$39,000,000; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$376,844,000; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$813,000,000; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$710,000,000; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following:

Provided, That \$5,800,000 shall be available for construction of a research and education facility at Dallas, Texas; \$10,000,000 for construction of facilities on government-owned land for a TARGET data processing center; \$534,000 for design of nursing home care facilities at Wilkes-Barre, Pennsylvania; \$500,000 for design of a new blind rehabilitation center and eye, ear, nose and throat clinic at Birmingham, Alabama; \$3,500,000 for the design of a clinical and ambulatory care addition and renovation of existing areas at the Oklahoma City, Oklahoma, Veterans Administration Hospital; and \$460,000 for the design of a new clinical building at the Mountain Home, Tennessee, Veterans Administration Hospital.

And the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 1, 2, 7, 28, 29, 31, 32, 35, and 37.

EDWARD P. BOLAND,
JOE L. EVINS,
GEORGE E. SHIPLEY,
J. EDWARD ROUSH,
BOB TRAXLER,
MAX BAUCUS,
LOUIS STOKES,
YVONNE B. BURKE,
GEORGE MAHON,
BURT L. TALCOTT,
JOSEPH M. MCDADE,
C. W. BILL YOUNG,
E. A. CEDERBERG,
Managers on the Part of the House.

WILLIAM PROXMIRE,
JOHN O. PASTORE,
JOHN C. STENNIS,
MIKE MANSFIELD,
BIRCH BAYH,
LAWTON CHILES,
J. BENNETT JOHNSTON, JR.,
WALTER D. HUDDLESTON,
JOHN L. MCCLELLAN,
FRANK E. MOSS,
CHARLES McC. MATHIAS,
CLIFFORD P. CASE,
HIRAM L. FONG,
EDWARD W. BROOKE,
HENRY BELLMON,
MILTON R. YOUNG,
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14233) making appropriations for the Department of Housing and Urban Development, and for sundry independent executive agencies, boards, bureaus, commissions, corporations, and offices for the fiscal year ending September 30, 1977, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying report:

TITLE I—DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Amendment No. 1: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

The additional amount of contracts for annual contributions, not otherwise provided for, as authorized by section 5 of the United States Housing Act of 1937, as amended (42 U.S.C. 1437c), entered into after September 30, 1976, shall not exceed \$675,000,000 including not more than \$35,000,000 for the modernization of existing low-income housing projects, which amounts shall be in addition to balances of authorization heretofore made available for such contracts: *Provided*, That the total new budget authority obligated under such contracts entered into after September 30, 1976, shall not exceed \$14,870,400,000, which amount shall not include budget authority obligated under balances of authorization heretofore made available: *Provided further*, That of the total herein provided, excluding funds for modernization, not more than \$120,000,000 shall be used only for contracts for annual contributions to assist in financing the development or acquisition of low-income housing projects to be owned by public housing agencies other than under section 8 of the above Act: *Provided further*, That of the amount set forth in the second proviso, not more than \$85,000,000 shall be used only for projects on which construction or substantial rehabilitation is commenced after the effective date of this Act except in the case of amendments to existing contracts: *Provided further*, That of the amount set forth in the second proviso, not less than 15 per centum shall be used only with respect to new construction in non-metropolitan areas.

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

(4)

The committee of conference agrees that the \$85,000,000 earmarked for new public housing construction includes the 15 per centum for projects in non-metropolitan areas, and the anticipated \$17,000,000 for Indian housing and \$8,000,000 for amendments to public housing annual contributions contracts.

The committee of conference also expects that the maximum of \$120,000,000 earmarked for public housing, including a maximum of \$85,000,000 for new or substantially rehabilitated construction, and the maximum of \$35,000,000 for modernization of public housing will *all* be fully utilized by the Department.

Finally, it is agreed that the 15 per centum set forth for new public housing construction in non-metropolitan areas shall be exclusive of any contract authority used for Indian housing.

Amendment No. 2: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

Provided further, That the Secretary may borrow from the Secretary of the Treasury in such amounts as are necessary to provide the loans authorized herein.

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 3: Restores language proposed by the House and stricken by the Senate making available any excess rental charges under section 236(g) of the National Housing Act to liquidate contract obligations for a number of programs under the housing payments account.

The committee of conference is agreed that this action shall not prejudice any suit now or hereafter before the courts in this area.

The conferees note that HUD has testified that, in calculating the need for \$575,600,000 in public housing operating subsidies, the Department has presumed implementation of a revised performance funding formula developed by the Urban Institute. The conferees expect that the Department will implement the revised formula retroactive to April 1, 1976, so that public housing authorities whose fiscal years began on April 1, 1976, will be able to operate under the revised formula during this fiscal year.

Amendment No. 4: Deletes language proposed by the House and inserts language as proposed by the Senate making technical changes in the wording of the Federal Housing Administration Fund appropriation.

Amendment No. 5: Restores language proposed by the House and stricken by the Senate for housing counseling assistance and appropriates \$3,000,000 instead of \$5,000,000 as proposed by the House.

Amendment No. 6: Appropriates \$3,148,000,000 for community development grants as proposed by the Senate, instead of \$3,048,000,000 as proposed by the House.

Amendment No. 7: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to provide a minimum of \$100,000,000

in community development grants for small communities in standard metropolitan statistical areas.

Amendment No. 8: Deletes language proposed by the House earmarking \$100,000,000 in community development grants for small communities in standard metropolitan statistical areas as proposed by the Senate.

Amendment No. 9: Appropriates \$62,500,000 for comprehensive planning grants, instead of \$50,000,000 as proposed by the House and \$75,000,000 as proposed by the Senate.

The committee of conference understands that the Department has too narrowly restricted the use of community development funds for planning activities. The conferees direct that these funds be made available for comprehensive planning in accordance with Section 105(a)(12) of the Housing and Community Development Act of 1974.

Amendment No. 10: Appropriates \$50,000,000 for the rehabilitation loan fund, instead of \$25,000,000 as proposed by the House and \$75,000,000 as proposed by the Senate.

Amendment No. 11: Appropriates \$55,000,000 for research and technology, instead of \$53,000,000 as proposed by the House and \$60,000,000 as proposed by the Senate.

The committee of conference agrees that within the funds provided, not less than \$4,500,000 shall be allocated to the Urban Reinvestment Task Force research program.

Amendment No. 12: Appropriates \$419,000,000 for salaries and expenses of the Department, instead of \$417,000,000 as proposed by the House and \$421,000,000 as proposed by the Senate. The committee of conference agrees that the amount provided will fund 15,570 positions distributed as follows:

Housing programs-----	8,278
Government National Mortgage Association-----	39
Community planning and development-----	1,483
New communities-----	80
Federal Insurance Administration-----	298
Interstate land sales-----	115
Policy development and research-----	182
Fair housing and equal opportunity-----	464
Federal Disaster Administration-----	168
Departmental management-----	156
Office of General Counsel-----	200
Field legal services-----	315
Office of Inspector General-----	491
Administration and staff services-----	1,617
Field direction-----	555
Field administration-----	1,129
Total -----	15,570

Amendment No. 13: Deletes language proposed by the Senate appropriating \$4,300,000 to be used at the discretion of the Secretary of Housing and Urban Development for the foreclosure of the new community in Gananda, New York.

TITLE II--INDEPENDENT AGENCIES

CONSUMER PRODUCT SAFETY COMMISSION

Amendment No. 14: Appropriates \$39,000,000 for salaries and expenses, instead of \$41,100,000 as proposed by the House and \$37,000,000 as proposed by the Senate.

ENVIRONMENTAL PROTECTION AGENCY

Amendment No. 15: Appropriates \$259,900,000 for research and development as proposed by the Senate, instead of \$265,000,000 as proposed by the House. The committee of conference is agreed that any additional positions required for the Chesapeake Bay study must be released by the Office of Management and Budget and not absorbed by the agency.

Amendment No. 16: Inserts language limiting availability of research and development funds until September 30, 1978, as proposed by the Senate, instead of until expended as proposed by the House.

Amendment No. 17: Inserts language limiting availability of abatement and control funds until September 30, 1978, as proposed by the Senate, instead of until expended as proposed by the House.

Amendment No. 18: Appropriates \$376,844,000 for abatement and control, instead of \$398,044,000 as proposed by the House and \$371,844,000 as proposed by the Senate. The committee of conference is in agreement with the recommendations contained in the report of the Senate except that \$15,000,000 shall be available for the "Clean Lakes" program as proposed by the House, instead of \$10,000,000 as proposed by the Senate.

The committee of conference is also agreed that \$1,000,000 shall be made available for providing grants to State associations of rural water districts for the purpose of establishing training and technical assistance programs to assist rural water systems in complying with the provisions of the Safe Drinking Water Act and the reprogramming of funds for such purposes as proposed in the Senate report.

Amendment No. 19: Appropriates \$5,000,000 for scientific activities overseas as proposed by the Senate, instead of \$6,000,000 as proposed by the House.

Amendment No. 20: Restores language proposed by the House and stricken by the Senate limiting 1976, transition period, and 1977 funds for areawide planning grants authorized by section 208 of the Federal Water Pollution Control Act to 75 percent of project costs.

The committee of conference agrees that the 75 percent limitation on the Federal contribution authorized by Section 208 of the Federal Water Pollution Control Act is not intended to apply to any funds that may be made available by court actions.

COUNCIL ON ENVIRONMENTAL QUALITY

Amendment No. 21: Appropriates \$2,800,000 for the Council on Environmental Quality and Office of Environmental Quality as proposed by the Senate, instead of \$2,915,000 as proposed by the House.

OFFICE OF SCIENCE AND TECHNOLOGY POLICY

Amendment No. 22: Appropriates \$2,300,000 for salaries and expenses as proposed by the Senate.

The committee of conference is agreed that none of the funds provided shall be used to fund major contracts for the pursuance of a 2-year survey of the overall Federal science and technology effort in the absence of additional information.

OFFICE OF CONSUMER AFFAIRS

Amendment No. 23: Appropriates \$1,581,000 for the Office of Consumer Affairs as proposed by the House, instead of \$1,645,000 as proposed by the Senate.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

Amendment No. 24: Appropriates \$2,761,425,000 for research and development as proposed by the Senate, instead of \$2,767,425,000 as proposed by the House.

The committee of conference accepts the concept that terrestrial energy development should be the responsibility of the Energy Research and Development Administration. However, it also believes that work on the solar satellite segment of a solar satellite power generation system should be pursued by the National Aeronautics and Space Administration. Therefore, the committee of conference directs that within the total provided in this Act, \$2,500,000 should be augmented with \$2,500,000 appropriated to ERDA and used in a cooperative effort to continue studies leading to the potential development of a solar satellite power system.

The committee of conference also agrees that NASA may issue Request for Proposals covering the Large Space Telescope only after a fiscal year 1978 budget has been submitted to the Congress containing an estimate for funding of development of the LST. This is not to be construed as an endorsement of development funding for the project.

Amendment No. 25: Appropriates \$118,090,000 for construction of facilities as proposed by the House, instead of \$120,290,000 as proposed by the Senate.

Within the amount provided, the conferees agree that a total of \$7,855,000 is provided for modifications of a second shuttle mobile launcher at the Kennedy Space Center and that \$6,000,000 is provided for initial modification of the 40×80 foot wind tunnel at the Ames Research Center.

The committee of conference also agrees that NASA may proceed with the Lunar Sample Curatorial Facility from within available funds or by reprogramming the necessary amount from lower priority items in the 1977 or prior year construction of facilities appropriation account.

Amendment No. 26: Appropriates \$813,000,000 for research program management, instead of \$809,000,000 as proposed by the House and \$813,455,000 as proposed by the Senate.

NATIONAL SCIENCE FOUNDATION

Amendment No. 27: Appropriates \$710,000,000 for research and related activities, instead of \$681,400,000 as proposed by the House and \$738,000,000 as proposed by the Senate.

Amendments Nos. 28 and 29: Reported in technical disagreement. The managers on the part of the House will offer motions to recede and concur in the amendments of the Senate to insert language limiting the use of funds in the bill for any program to the amounts provided herein, and to limit funds to meet minima in any other Act to amounts proportionate to the total funds authorized.

Amendment No. 30: Appropriates \$59,000,000 for science education activities as proposed by the Senate, instead of \$64,000,000 as proposed by the House.

Amendments Nos. 31 and 32: Reported in technical disagreement. The managers on the part of the House will offer motions to recede and concur in the amendments of the Senate to insert language limiting the use of funds in the bill for any program to the amounts provided herein, and to limit funds to meet minima in any other Act to amounts proportionate to the total funds authorized.

VETERANS ADMINISTRATION

Amendment No. 33: Appropriates \$4,218,032,000 for medical care as proposed by the Senate, instead of \$4,222,232,000 as proposed by the House.

Amendment No. 34: Appropriates \$101,633,000 for medical and prosthetic research as proposed by the Senate, instead of \$97,433,000 as proposed by the House. The committee of conference recognizes the importance of diabetes research but is in agreement that funds should not be earmarked for a specific area of research.

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$405,681,000 for construction, major projects, instead of \$399,131,000 as proposed by the House and \$388,847,000 as proposed by the Senate.

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

The approved projects and amounts for construction, major projects, are as listed in the House report with the following exceptions: (1) add \$3,500,000 for the design of a clinical and ambulatory care addition and renovation of existing areas at the Oklahoma City, Oklahoma, VA Hospital; (2) add \$3,050,000 for a columbarium/mausoleum at the National Memorial Cemetery of the Pacific in Hawaii; (3) add \$460,000 for the design of a new clinical building at the Mountain Home, Tennessee, VA Hospital; and (4) delete \$460,000 for laboratory expansion and research at the Seattle, Washington, VA Hospital.

Amendment No. 36: Restores language proposed by the House and stricken by the Senate earmarking four construction projects, and inserts amended language proposed by the Senate earmarking two construction projects.

Amendment No. 37: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$92,001,000 for construction, minor projects, instead of \$92,561,000 as proposed by the House and \$92,501,000 as proposed by the Senate.

The managers on the part of the Senate will offer a motion to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 38: Appropriates \$2,100,000 for grants to the Republic of the Philippines as proposed by the House, instead of \$500,000 as proposed by the Senate.

TITLE IV—GENERAL PROVISIONS

Amendment No. 39: Corrects spelling of a word as proposed by the Senate.

Amendment No. 40: Restores language proposed by the House and stricken by the Senate to prohibit the use of funds in this Act by the Environmental Protection Agency to administer or promulgate any program to tax, limit or otherwise regulate parking that is not specifically required pursuant to subsequent legislation.

Amendment No. 41: Restores language proposed by the House and stricken by the Senate relating to Federal Housing Administration mortgage insurance in Merced County, California.

Amendment No. 42: Deletes language proposed by the Senate relating to any illegal usage of passenger motor vehicles. The committee of conference is deeply concerned over the continuing use of government vehicles and drivers to transport agency heads and others to and from work that may be in violation of the letter as well as the spirit of the law. In deleting the language of the Senate, the committee of conference does not in any way condone or accept any illegal use of government vehicles.

Amendment No. 43: Deletes section number change as proposed by the Senate.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1977 recommended by the committee of conference, with comparisons to the fiscal year 1976 amount, the 1977 budget estimates, and the House and Senate bills for 1977 follows:

New budget (obligational) authority, fiscal year 1976-----	\$53,205,140,000
Budget estimates of new (obligational) authority, fiscal year 1977-----	¹ 45,306,198,000
House bill, fiscal year 1977-----	42,982,730,000
Senate bill, fiscal year 1977-----	43,336,200,000
Conference agreement-----	43,284,615,000
Conference agreement compared with—	
New budget (obligational) authority, fiscal year 1976----	—9,920,525,000
Budget estimates of new (obligational) authority, fiscal year 1977-----	—2,021,583,000
House bill, fiscal year 1977-----	+301,885,000
Senate bill, fiscal year 1977-----	—51,585,000

¹ Includes \$14,600,000 of budget estimates not considered by the House, contained in Sen. Doc. 94-197 and Sen. Doc. 94-210.

EDWARD P. BOLAND,
JOE L. EVINS,
GEORGE E. SHIPLEY,
J. EDWARD ROUSCH,
BOB TRAXLER,
MAX BAUCUS,
LOUIS STOKES,
YVONNE B. BURKE,
GEORGE MAHON,
BURT L. TALCOTT,
JOSEPH M. McDADE,
C. W. BILL YOUNG,
E. A. CEDERBERG,

Managers on the Part of the House.

WILLIAM PROXMIRE,
JOHN O. PASTORE,
JOHN C. STENNIS,
MIKE MANSFIELD,
BIRCH BAYH,
LAWTON CHILES,
J. BENNETT JOHNSTON, JR.,
WALTER D. HUDDLESTON,
JOHN L. McCLELLAN,
FRANK E. MOSS,
CHARLES McC. MATHIAS,
CLIFFORD P. CASE,
HIRAM J. FONG,
EDWARD W. BROOKE,
HENRY BELLMON,
MILTON R. YOUNG,

Managers on the Part of the Senate.