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APPROVED
JUN 30 1976

6/30/76

THE WHITE HOUSE
WASHINGTON
June 30, 1976

ACTION

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON

SUBJECT:

H.R. 13965 - District of Columbia
Appropriation Act, 1976

*Posted
7/1/76
Archives
7/1/76*

Attached for your consideration is H.R. 13965, sponsored by Representative Natcher, which appropriates \$1,940,175,700 for the activities of the District of Columbia for fiscal year 1976 and the transition quarter.

A detailed discussion of the provisions of the enrolled bill is provided in Jim Lynn's memorandum at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus), Bill Seidman and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 13965 at Tab B.



JUN 30 1976



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

JUN 30 1976

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 13965 - District of Columbia
Appropriation Act, 1976
Sponsor - Representative Natcher (D), Kentucky

Last Day for Action

July , 1976 -

Signature on Wednesday, June 30--the last day of fiscal year 1976--is recommended. Representatives of the District of Columbia Government have emphasized the importance of having this bill enacted by the end of the fiscal year so that several outstanding debts, payments on which are due July 1, might be paid back more easily.

Purpose

Appropriates \$1,940,175,700 for the activities of the Government of the District of Columbia for fiscal year 1976 and the transition quarter.

Agency Recommendations

Office of Management and Budget	Approval
District of Columbia Government	Approval (informally)

Discussion

This enrolled bill provides Federal payments and loans of \$532,196,300 for the District of Columbia and appropriates District of Columbia funds in the amount of \$1,407,979,400. Only the Federal payments and loans are included in the Federal budget.

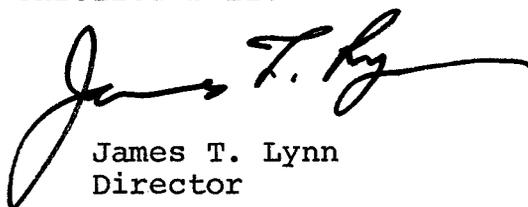
The bill provides a Federal payment of \$322,196,300, a decrease of \$5.4 million from the budget request, and Federal loans for capital improvements in the amount of \$210,000,000, a decrease of \$38.2 million from the budget request. The decrease in Federal loans reflects the deletion of several planned city construction projects. Total Federal funds for 1976 (Federal

payment plus loans for capital outlay) are \$80.2 million above the amounts appropriated for fiscal year 1975. The bill will reduce outlays from the budget estimates by an estimated \$5 million in 1976 and \$0.3 million in the transition quarter.

District of Columbia funds (not included in the Federal budget totals) are reduced by \$43.6 million. Most of this decrease (\$38.5 million) occurs in the capital outlay program.

Recommendation

I recommend that you sign the enrolled bill.

A handwritten signature in black ink, appearing to read "James T. Lynn", with a long, sweeping horizontal stroke extending to the right.

James T. Lynn
Director

B

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: June 30

Time: 320pm

FOR ACTION: Max Friedersdorf
Ken Lazarus
Bill Seidman
Steve McConahey

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: June 30

Time: asap

SUBJECT:

H R 13965 - DC Appropriation Act, 1976

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

please return to Judy Johnston, Ground Floor West Wing
Please note OMB's memorandum which states urgency.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

THE WHITE HOUSE

MEMORANDUM

WASHINGTON

LOG NO.:

Date: June 30

Time: 320pm

FOR ACTION: Max Friedersdorf
Ken Lazarus
Bill Seidman
Steve McConahey

MF

cc (for information):

Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: June 30

Time: asap

SUBJECT:

H R 13965 - DC Appropriation Act, 1976

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to Judy Johnston, Ground Floor West Wing
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James M. Cannon
For the President

THE WHITE HOUSE

Lk Scopy

ACTION MEMORANDUM

WASHINGTON

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Date: June 30

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FOR ACTION: Max Friedersdorf
Ken Lazarus
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cc (for information): Jack Marsh
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H R 13965 - DC Appropriation Act, 1976

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- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

please return to Judy Johnston, Ground Floor West Wing
Please note OMB's memorandum which states urgency.

Approve RBP

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

DISTRICT OF COLUMBIA APPROPRIATION BILL
FOR FISCAL YEAR 1976

JUNE 23, 1976.—Ordered to be printed

Mr. NATCHER, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 13965]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 13965) "making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 3, 28, 29, 30, 31, 32, 33, 37, 38, 39, 40, 41, and 42.

That the House recede from its disagreement to the amendments of the Senate numbered 5, 6, 9, 10, 11, 12, 14, 15, 16, 18, 19, 20, 22, 23, 25, 27, 34, 35, and 36, and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$66,137,600; and the Senate agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$116,366,400; and the Senate agree to the same.

Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$64,999,500; and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$700,000; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$117,706,500; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 1, 7, 13, 17, and 21.

WILLIAM H. NATCHER,
ROBERT N. GLAIMO,
LOUIS STOKES,
GUNN MCKAY,
BILL D. BURLISON,
BILL ALEXANDER,
YVONNE BRATHWAITE BURKE,
CHARLES WILSON,
GEORGE MAHON,
C. W. BILL YOUNG,
JACK F. KEMP,
CLAIR W. BURGNER,
ELFORD A. CEDERBERG,
Managers on the Part of the House.

LAWTON CHILES,
J. BENNETT JOHNSTON,
WALTER D. HUDDLESTON,
JOHN L. MCCLELLAN,
THOMAS F. EAGLETON,
CHARLES McC. MATHIAS, Jr.,
RICHARD S. SCHWEIKER,
MILTON R. YOUNG,
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 13965) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA

Amendment No. 1: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$248,948,700 instead of \$250,000,000 as proposed by the House and \$249,676,700 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 2: Appropriates \$66,137,600 for the transition period instead of \$66,500,000 as proposed by the House and \$65,876,000 as proposed by the Senate.

LOANS TO THE DISTRICT OF COLUMBIA FOR CAPITAL OUTLAY

Amendment No. 3: Appropriates \$210,000,000 as proposed by the House instead of \$209,000,000 as proposed by the Senate.

GENERAL OPERATING EXPENSES

Amendment No. 4: Appropriates \$116,366,400 instead of \$116,861,000 as proposed by the House and \$116,314,400 as proposed by the Senate.

Council of the District of Columbia.—The conference action provides \$2,103,700 as proposed by the Senate instead of \$2,075,700 as proposed by the House.

District of Columbia Auditor.—The conference action provides \$158,200 as proposed by the Senate instead of \$164,300 as proposed by the House.

Office of Personnel.—The conference action provides \$1,560,300 as proposed by the Senate instead of \$1,611,200 as proposed by the House.

Legislation Office.—The conference action transfers the Legislation Office to the Office of the Corporation Counsel as proposed by the Senate including \$75,800 proposed by the House for the Legislation Office.

Department of Finance and Revenue.—The conference action provides \$8,835,200 as proposed by the Senate instead of \$8,889,200 as proposed by the House.

Office of the Corporation Counsel.—The conference action provides \$4,145,100 as proposed by the Senate instead of \$4,069,300 as proposed by the House reflecting the transfer of the Legislation Office to the Office of the Corporation Counsel as proposed by the Senate.

Public Library.—The conference action provides \$8,348,300 as proposed by the Senate instead of \$8,408,300 as proposed by the House.

Department of Manpower.—The conference action provides \$50,400 as proposed by the Senate instead of \$103,700 as proposed by the House.

Department of Insurance.—The conference action provides \$504,200 as proposed by the Senate instead of \$499,800 as proposed by the House.

Public Service Commission.—The conference action provides \$698,900 as proposed by the Senate instead of \$710,300 as proposed by the House.

Law Revision Commission.—The conference action provides \$42,100 as proposed by the Senate instead of \$83,400 as proposed by the House.

Advisory Neighborhood Commission.—The conference action shifts the appropriation of \$150,000 proposed by the House for fiscal year 1976 to the transition period as proposed by the Senate.

Washington Convention and Visitors Bureau.—The conference action provides \$100,000 as proposed by the Senate instead of \$200,000 as proposed by the House.

District of Columbia Chamber of Commerce.—Appropriates \$52,000 as proposed by the House and stricken by the Senate.

Amendment No. 5: Provides that \$42,100, as proposed by the Senate, instead of \$83,400 as proposed by the House, shall remain available until December 31, 1976, for expenses of the District of Columbia Law Revision Commission.

Amendment No. 6: Provides that \$15,300, as proposed by the Senate, instead of \$13,000, as proposed by the House, shall be available for the payment of stipends and reimbursements to the Commissioners of the District of Columbia Law Revision Commission for expenses incurred prior to the enactment of this Act.

Amendment No. 7: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur with an amendment appropriating \$30,111,700 for the transition period instead of \$30,024,900 as proposed by the House and \$30,098,300 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference action provides funding for the transition period for the various departments and activities within "General operating

expenses" in which there were differences in the amounts proposed by the House and Senate as follows:

[In thousands of dollars]

Item	House allowance	Senate allowance	Conference allowance
District of Columbia Council	533.3	540.4	540.4
District of Columbia Auditor	42.2	40.6	40.6
Office of Budget and Management Systems	1,404.5	1,404.3	1,404.3
Municipal Planning Office	462.5	462.4	462.4
Personnel Office	414.0	400.8	400.8
Disability Compensation	837.8	837.8	837.8
Unemployment Compensation	1,319.7	1,319.5	1,319.5
Workmen's Compensation	176.3	176.1	176.1
Legislation Office	19.5		
Finance and Revenue	2,283.9	2,269.8	2,269.8
Corporation Counsel	1,045.5	1,064.9	1,064.9
General Services	4,531.3	4,530.8	4,530.8
Public Library	2,160.3	2,144.7	2,144.7
Department of Manpower	26.7	12.9	12.9
Youth Opportunity Services	567.9	567.8	567.8
Housing and Community Development	1,481.0	1,480.8	1,480.8
Department of Insurance	128.4	129.5	129.5
Public Service Commission	182.5	190.9	190.9
Board of Elections and Ethics	309.9	551.9	551.9
Law Revision Commission	21.4	41.7	41.7
Advisory Neighborhood Commission	38.5	175.0	175.0
Metrobus Subsidy	8,565.0	8,564.1	8,564.1
School Transit Subsidy	1,015.0	772.9	772.9
Washington Convention and Visitors Bureau	51.4	25.7	25.7
Chamber of Commerce	13.4		13.4

PUBLIC SAFETY

Amendment No. 8: Appropriates \$64,999,500 for the transition period instead of \$65,436,100 as proposed by the House and \$64,499,500 as proposed by the Senate.

Bicentennial services.—The conference action provides \$2,500,000 for "Bicentennial services" (police and public safety services) instead of \$3,000,000 as proposed by the House and \$2,000,000 as proposed by the Senate.

With respect to funds for Bicentennial Services, the Committee of Conference intends to assure that adequate resources will be available to protect the public health, safety, and welfare in the Nation's Capital. Should the need arise for additional funds to support police overtime, emergency medical services, or other public safety responsibilities of the District of Columbia Government, Congress should accommodate such a need in a deficiency appropriation or by approval of a reprogramming request.

The conference action provides funding for the transition period for the various departments and activities within "Public safety" in which there were differences in the amounts proposed by the House and Senate as follows:

[In thousands of dollars]

Item	House allowance	Senate allowance	Conference allowance
Metropolitan Police Department	33,037.6	33,034.1	33,034.1
Fire Department	11,002.9	11,001.7	11,001.7
Court of Appeals	377.1	441.9	441.9
Superior Court	5,117.6	5,122.4	5,122.4
District of Columbia Court System	1,118.5	1,118.4	1,118.4
Public Defender Service	491.4	491.3	491.3
Bail Agency	194.5	194.4	194.4
Corrections	11,019.0	11,017.8	11,017.8
Bicentennial Services	3,000.0	2,000.0	2,500.0

EDUCATION

Amendment No. 9: Appropriates \$237,325,900 as proposed by the Senate instead of \$237,382,300 as proposed by the House. The conference action provides \$199,532,500 for Public Schools as proposed by the Senate instead of \$199,588,900 as proposed by the House.

Amendment No. 10: Appropriates \$47,465,200 for the transition period as proposed by the Senate instead of \$47,476,500 as proposed by the House. The conference action provides \$39,906,500 for the transition period for Public Schools as proposed by the Senate instead of \$39,917,800 as proposed by the House.

HUMAN RESOURCES

Amendment No. 11: Appropriates \$264,074,500 as proposed by the Senate instead of \$264,124,200 as proposed by the House.

Amendment No. 12: Appropriates \$74,871,000 for the transition period as proposed by the Senate instead of \$74,830,900 as proposed by the House.

Amendment No. 13: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate inserting the following language:

including \$333,500 for the improvement of care and treatment of the mentally retarded at Forest Haven

TRANSPORTATION

Amendments Nos. 14, 15, and 16: Delete language providing a passenger-carrying vehicle for the use of the Chairman of the Council of the District of Columbia proposed by the House and stricken by the Senate.

Amendment No. 17: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$26,919,400 instead of \$26,942,600 as proposed by the House and \$27,899,400 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendments Nos. 18, 19, and 20: Delete language providing a passenger-carrying vehicle for the use of the Chairman of the Council of the District of Columbia during the transition period proposed by the House and stricken by the Senate.

Amendment No. 21: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$6,915,600 instead of \$6,922,400 as proposed by the House and \$7,167,400 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

ENVIRONMENTAL SERVICES

Amendment No. 22: Appropriates \$63,492,300 as proposed by the Senate instead of \$63,619,700 as proposed by the House.

Amendment No. 23: Appropriates \$16,311,200 as proposed by the Senate instead of \$16,345,800 as proposed by the House.

BICENTENNIAL SERVICES

Amendments Nos. 24 and 25: Appropriate \$700,000 instead of \$1,000,000 as proposed by the House and \$500,000 as proposed by the Senate and provide that the funds shall remain available until September 30, 1977 as proposed by the Senate instead of until expended as proposed by the House. Assurances that adequate resources will be available to protect the public health, safety, and welfare in the Nation's Capital are further addressed under amendment 8 earlier in this statement.

CAPITAL OUTLAY

Amendment No. 26: Appropriates \$117,706,500 instead of \$135,259,500 as proposed by the House and \$112,593,700 as proposed by the Senate. The conference action provides funding for projects in which there were differences in the amounts proposed by the House and Senate as follows:

(In thousands of dollars)

Project	House allowance	Senate allowance	Conference allowance
Burrville Elementary School replacement.....	100.0		100.0
Roosevelt Senior High School modernization.....	5,512.8	(1)	5,512.8
Shapiro track land acquisition.....	0	1,000	500.0
Acquisition of "Metropolitan Hotel and Extended Care Facility".....	8,402.0	0	0
Resource Recovery Facilities at I-95 Lorton Landfill Area.....	9,651.0	0	0

¹ To be funded by rescission of funds previously approved for Burrville Elementary School replacement.

Amendment No. 27: Provides \$3,445,700 shall be available for construction services as proposed by the Senate instead of \$3,456,700 as proposed by the House.

Amendment No. 28: Deletes language proposed by the Senate that funds in the amount of \$5,512,800 shall be redirected from the Burrville Elementary School Replacement to the construction funding for the Roosevelt Senior High School Modernization.

GENERAL PROVISIONS

Amendment No. 29: Restores language proposed by the House and stricken by the Senate as follows:

Sec. 6. Appropriations in this Act shall not be available for the payment of rates for electric current for street lighting in excess of 2 cents per kilowatt hour for current consumed.

Amendments Nos. 30, 31, 32, and 33: Change section numbers.

Amendments Nos. 34, 35, and 36: Delete language inserted by the House and stricken by the Senate providing a chauffeur or driver for the Chairman of the Council of the District of Columbia and limiting the compensation of such chauffeur or driver to \$878 per month in the aggregate (\$10,536 per annum).

Amendments Nos. 37, 38, 39, 40, 41, and 42: Change section numbers.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1976 and the transition period recommended by the Committee of Conference with the comparisons to the fiscal year 1975 amount, the 1976 and transition period budget estimates and the House and Senate bills for 1976 and the transition period follow:

Federal funds

New budget (obligational) authority, fiscal year 1975.....	\$384,400,000
Budget estimates of new (obligational) authority (as amended), fiscal year 1976.....	507,841,000
Transition period.....	67,922,000
House bill, fiscal year 1976.....	465,688,000
Transition period.....	67,922,000
Senate bill, fiscal year 1976.....	464,364,700
Transition period.....	67,298,000
Conference agreement.....	464,636,700
Transition period.....	67,559,600
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1975.....	+80,236,700
Budget estimates of new (obligational) authority (as amended), fiscal year 1976.....	-43,204,300
Transition period.....	-362,400
House bill, fiscal year 1976.....	-1,051,300
Transition period.....	-362,400
Senate bill, fiscal year 1976.....	+272,000
Transition period.....	+261,600

District of Columbia funds

New budget (obligational) authority, fiscal year 1975.....	\$1,124,851,400
Budget estimates of new (obligational) authority, (as amended), fiscal year 1976.....	1,208,048,300
Transition period.....	248,536,400
House bill, fiscal year 1976.....	1,178,453,500
Transition period.....	248,492,600
Senate bill, fiscal year 1976.....	1,155,464,400
Transition period.....	247,868,600
Conference agreement.....	1,159,849,200
Transition period.....	248,130,200
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1975.....	+34,997,800
Budget estimates of new (obligational) authority (as amended), fiscal year 1976.....	-43,199,100
Transition period.....	-406,200
House bill, fiscal year 1976.....	-18,604,300
Transition period.....	-362,400
Senate bill, fiscal year 1976.....	+4,384,800
Transition period.....	+261,600

WILLIAM H. NATCHER,
ROBERT N. GLAIMO,
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GUNN MCKAY,
BILL D. BURLISON,
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CHARLES MCC. MATHIAS, Jr.,
RICHARD S. SCHWEIKER,
MILTON R. YOUNG,
Managers on the Part of the Senate.

○

Calendar No. 896

94TH CONGRESS }
2d Session }

SENATE

{ REPORT
No. 94-943

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1976

JUNE 14, 1976.—Ordered to be printed

Mr. CHILES, from the Committee on Appropriations, submitted
the following

REPORT

[To accompany H.R. 13965]

The Committee on Appropriations, to which was referred the bill (H.R. 13965) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, report the same to the Senate with various amendments and present herewith information relative to the changes made:

SUMMARY OF BILL

The Committee recommends appropriations in Federal funds totaling \$464,364,700 for fiscal year 1976 and \$67,298,000 for the transition period. Appropriations from District of Columbia funds recommended total \$1,155,464,400 for 1976 and \$247,868,600 for the transition quarter. A summary of the recommendations follow:

[In thousands]

	Federal funds	District of Columbia funds
Amount of budget estimate.....	\$507,841,000	\$1,203,048,300
Transition period.....	67,922,000	248,536,400
Amount of bill as passed by House.....	465,688,000	1,178,453,500
Transition period.....	67,922,000	248,492,600
Amount of bill as reported to Senate.....	464,364,700	1,155,464,400
Transition period.....	67,298,000	247,868,600
Bill as recommended to Senate compared to:		
1975 appropriation.....	+79,964,700	+30,613,000
Budget estimates, 1976.....	-43,476,300	-47,583,900
House bill.....	-1,323,300	-22,989,100

BUDGET ESTIMATES CONSIDERED

Estimates considered by the Committee were contained in the President's budget for 1976 (House Document No. 94-21) transmitted to the Congress on February 3, 1975, the Budget of the District of Columbia (House Document No. 94-296) transmitted to the Congress on November 5, 1975, the budget amendment to the Federal Payment to the District of Columbia (House Document No. 94-461) transmitted to the Congress on April 16, 1976, and the amendment to the Budget of the District of Columbia (House Document No. 94-486) transmitted to the Congress on May 6, 1976.

A comparative summary of the appropriations recommended by the Committee follows:

SUMMARY OF BILL

Agency and item (1)	New budget (obligational) authority fiscal year 1975†	Budget estimates at new (obligational) authority fiscal year 1976	New budget (obligational) authority recommended by House	New budget authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget (6)	House bill (7)
FEDERAL FUNDS						
Federal payment.....	\$231,800,000	259,688,000	285,688,000	255,364,700	-4,323,300	-323,300
Transition period.....		67,922,000	67,922,000	67,298,000	-624,000	-624,000
Loans for capital outlay.....	152,600,000	248,153,000	210,000,000	209,000,000	-39,153,000	-1,000,000
Total, Federal funds.....	384,400,000	507,841,000	465,688,000	464,364,700	-43,476,300	-1,323,300
Transition period.....		67,922,000	67,922,000	67,298,000	-624,000	-624,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses.....	919,933,400	1,046,830,700	1,043,194,000	1,042,870,700	-3,660,000	-323,300
Transition period.....		248,536,400	248,492,600	247,868,600	-667,800	-624,000
Capital outlay.....	204,918,000	156,217,600	135,259,500	112,593,700	-43,623,900	-22,665,800
Total, District of Columbia funds.....	1,124,851,400	1,203,048,300	1,178,453,500	1,155,464,400	-47,583,900	-22,989,100
Transition period.....		248,536,400	248,492,600	247,868,600	-667,800	-624,000

† Includes \$5,000,000 for Federal payment and \$51,208,500 for operating expenses in the second supplemental.

ESTIMATES AND RECOMMENDATIONS

FEDERAL FUNDS

A total appropriation of \$464,364,700 in Federal funds is recommended for fiscal year 1976 which is \$43,476,300 less than requested, and \$79,964,700 above the 1975 level. The amount of \$67,298,000 has been approved for the transition period, July 1 through September 30, 1976. Federal funds provided for fiscal year 1975 totaled \$384,400,000.

A summary of the requests and recommendations follow:

Item	Budget estimate 1976	House bill 1976	Senate committee recommendation	Bill compared with—	
				Budget estimate 1976	House bill 1976
Federal payment to the District of Columbia:					
General fund.....	\$254,000,000	\$250,000,000	249,676,700	-\$4,323,300	-\$323,300
Transition period.....	66,500,000	66,500,000	65,876,000	-624,000	-624,000
Water fund.....	3,250,000	3,250,000	3,250,000		
Transition period.....	812,500	812,500	812,500		
Sanitary sewage works fund.....	2,438,000	2,438,000	2,438,000		
Transition period.....	609,500	609,500	609,500		
Total, Federal payment.....	259,688,000	255,688,000	255,364,700	-4,323,300	-323,300
Transition period.....	67,922,000	67,922,000	67,298,000	-624,000	-624,000
Loans to District of Columbia for capital outlay.....	248,153,000	210,000,000	209,000,000	-39,153,000	-1,000,000
Grand total, Federal funds.....	507,841,000	465,688,000	464,364,700	-43,476,300	-1,323,300
Transition period.....	67,922,000	67,922,000	67,298,000	-624,000	-624,000

Federal payment.—The Committee recommends a Federal payment of \$249,676,700 for fiscal year 1976 and \$65,876,000 for the transition quarter, including \$2,000,000 for police and other public safety services during the Bicentennial summer of 1976. The budget proposed a Federal payment of \$254,000,000, the full amount authorized in the Home Rule Act (Public Law 93-198) for fiscal year 1976, and \$66,500,000 for the transition period. A total of \$70,000,000 was authorized for the interim quarter in an amendment (Public Law 93-395) to the Home Rule Act. The Federal payment provided for fiscal year 1975 totaled \$226,200,000, including \$5,000,000 in the Second Supplemental Appropriations Act, 1975.

Payment in lieu of reimbursement for charges for water and sewer services.—A total of \$5,688,000 in Federal funds is recommended for 1976 as a payment to the District of Columbia in lieu of reimbursements for charges for water, water services and sanitary sewer services furnished to Federal facilities at the seat of government. The sum of \$1,422,000 is provided for the same purposes during the transition period. A total of \$5,600,000 was available for 1975.

Federal loans for capital outlay.—The Committee recommends a loan appropriation of \$209,000,000 to finance the capital improvements program recommended in this and prior year bills. The budget proposed a total of \$248,153,000. The reduction of \$39,153,000 reflects in part the deletion of a number of projects noted later in this report. Federal loan appropriations in 1975 totaled \$152,600,000.

The Committee is also recommending language permitting the city to continue to receive loans from the Federal Treasury for projects in the bill not eligible for financing by Federal loans under the terms of the Home Rule legislation. These projects originally were to be financed by the issuance of bonds which the city has been unable to do.

DISTRICT OF COLUMBIA FUNDS

The Committee recommends a budget totaling \$1,155,464,400 for fiscal year 1976 which is an increase of \$30,613,000 over 1975 appropriations. Also recommended is the sum of \$247,868,600 for the transition period which is \$667,800 less than was proposed in the budget. The budget estimates, as amended, totaled \$1,203,048,300 for 1976 and \$248,536,400 for the interim quarter. A total of \$1,124,851,400, was appropriated for 1975 including \$51,208,500 in the Second Supplemental Appropriations Act, 1975. Details of the Committee's recommendations are explained in later sections of this report.

A summary of the requests and recommendations for 1976 and the transition period follows:

Item	Budget estimate 1976	House bill 1976	Senate committee recommendation	Bill compared with—	
				Budget estimate 1976	House bill 1976
Operating expenses.....	\$1,046,830,700	\$1,043,194,000	\$1,042,870,700	-3,960,000	-323,300
Transition period.....	248,536,400	248,492,600	247,868,600	-667,800	-624,000
Capital outlay.....	156,217,600	135,259,500	112,593,700	-43,623,900	-22,665,800
Total, District of Columbia funds.....	1,203,048,300	1,178,453,500	1,155,464,400	-47,583,900	-22,989,100
Transition period.....	248,536,400	248,492,600	247,868,600	-667,800	-624,000

DELAYS IN PROCESSING 1976 AND 1977 BUDGETS

There has been an inordinate delay in the submission of the budget for the first year the city has been operating under the provisions of the District of Columbia Self-Government and Governmental Reorganization Act. Over 11 months have passed since the beginning of the fiscal year on July 1, 1975. A total of 15 months have elapsed since the President submitted his 1976 budget containing the Federal funds request. Nine months elapsed between that submission and the transmittal of the District of Columbia budget. The Committee began hearings on December 10, 1975 which were recessed on January 23, 1976 pending the receipt of certain amendments and action on additional revenue measures necessary to bring the budget into balance. After receipt of an amendment to the Federal funds portion of the budget, which was transmitted on April 16, 1976, and the District of Columbia funds budget amendment transmitted on May 6, 1976, the Committee held an additional hearing on May 24.

The District Government has been operating during the past ten months under the terms of the continuing resolution which limits obligations to the fiscal year 1975 level. Appropriate reductions have been made in the 1976 budget as recommended in the accompanying bill to reflect this lower rate as well as the effect of the late passage of the bill on the few new programs and positions allowed.

The fiscal year 1977 budget process has also been considerably delayed. The Federal funds portion of the budget was included in the President's budget received by the Congress on January 21, 1976. The District of Columbia budget was not transmitted to the Office of Management and Budget until May 10, 1976 and the President transmitted the budget to the Congress on June 2, 1976.

In order to meet the rigid schedule required to process the 1977 appropriations the Committee held hearings before the budget was transmitted using a unique format of reviewing various topics in order to begin a mission-oriented review of the District of Columbia government.

The Committee has been advised by the District officials that the city is on a schedule for the formulation of the fiscal year 1978 budget to enable transmittal to the Congress by mid-February 1977. This assurance was given in the Mayor's letter of May 10, 1976 to the Chairman of the Subcommittee on District of Columbia Appropriations and the Committee expects the city to meet the Mayor's schedule.

MOUNTING DISTRICT DEBT

Members of the Committee are concerned, as is everyone, about the cost of government at all levels, the Federal Government, State governments and county and city governments, and especially the financial problems that many of the large cities are encountering. Of particular concern is the District's growing debt-load at a time when the city's physical plant. It is indeed alarming that Washington's per capita debt of \$1,460 per person is second only to New York's per capita debt of \$1,767 per person, especially since by 1981 Washington's debt-load is expected to almost double.

In addition to the current debt of \$1.1 billion to the Federal Treasury for capital projects, the District does not have a funded pension plan for policemen and firemen and the teachers' plan is only partially funded. The unfunded liability for these pension plans is approximately \$1.8 billion and is expected to increase to \$16.8 billion by the year 2010, at which time it is estimated pension payments for policemen and firemen will be approximately 110 percent of the payroll.

This ever mounting debt of the city is one that must be addressed by both the city and the Congress. The Committee is aware of the concern of the House and Senate District Committees in this regard and will address the problem in more detail in future budgets.

TOTAL RESOURCES

It is estimated a total of \$1,529,723,800 and 49,771 positions will be available to the District of Columbia government during fiscal year 1976. These figures include the appropriations from District funds recommended in this bill, Federal grants, other grants, and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing funds, and revenues accruing from various District taxes and fees.

A summary of these resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA FISCAL YEAR 1976

(Dollar amounts in thousands)

Item	Recommended in bill (District of Columbia funds)		Federal grants		Grants, reimburse- ments and other		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
OPERATING EXPENSES								
General operating ex- penses	3,306	\$116,314.4	14,881	\$128,887.0	433	\$22,342.6	8,620	\$267,544.0
Public safety	10,579	243,059.1	85	1,902.9		3,924.9	10,664	248,886.9
Education	12,099	237,325.9	1,745	46,685.6	30	1,422.4	13,874	285,433.9
Recreation	787	16,520.0	6	479.8	84	6.5	877	17,006.3
Human resources	8,779	264,074.5	1,659	147,486.6	95	464.4	10,533	412,025.5
Transportation	1,507	27,899.4	45	1,930.5			1,552	29,829.9
Environmental services	3,214	63,492.3	96	1,967.0	341	2,320.2	3,651	67,779.5
Personal services (police- men, firemen, and teachers)		10,000.0						10,000.0
Settlement of claims and suits		304.5						304.5
Bicentennial services		500.0						500.0
Repayment of loans and interest		63,380.6						63,380.6
Total, operating expenses	40,271	1,042,870.7	8,517	329,339.4	983	38,481.0	49,771	1,402,691.1
Capital outlay		112,593.7		14,439.0				127,032.7
Grand total	40,271	1,155,464.4	8,517	343,778.4	983	30,481.0	49,771	1,529,723.8
Transition period		247,868.6						247,868.6

¹ Excludes 17,513 positions for summer youth employment.

FINANCING OF TOTAL RESOURCES

As is shown in the tabulation above, a total of \$1,529,723,800 will be available for the operation of the city during fiscal year 1976, of which approximately 56 percent, or \$868,687,100 will be financed from the various Federal funds available to the District including those recommended in the accompanying bill as well as Federal grants and short term temporary advances from the Federal Treasury. The remaining 44 percent will be derived from local revenue sources. A summary of both Federal and local source revenues is shown below.

<i>Item</i>	<i>Amount</i>
Federal funds:	
Federal payment.....	\$249,676,700
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000
Federal loans for capital outlay.....	209,000,000
Revenue sharing.....	26,650,000
Subtotal (included in this bill).....	491,014,700
Temporary advance from the Federal Treasury.....	15,000,000
Amounts due from Federal Government.....	18,894,000
Federal grants.....	343,778,400
Subtotal.....	868,687,100
Local and other revenue sources:	
Local taxes, fees, charges and other collections.....	693,710,000
Cash on hand and accounts payable.....	38,252,000
Grants, reimbursements, and other.....	30,481,000
Capital outlay adjustment.....	-96,406,300
Subtotal.....	666,036,700
Grant total.....	1,534,723,800
Less permanent appropriations.....	-5,000,000
Net grand total.....	1,529,723,800

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$249,676,700 to the General Fund, a reduction of \$4,323,300. The budget proposed the appropriation of the full authorized payment for fiscal year 1976 of \$254,000,000. Also recommended is \$5,688,000 in lieu of reimbursement for water and sewer services provided the Federal government.

A comparative summary of the allocations recommended including those for the transition period follows:

FEDERAL PAYMENT			
	Appropriation, 1975	Estimate, 1976	Committee recommendation 1976
Federal payment.....	\$226,200,000	\$254,000,000	\$249,676,700
Transition period.....		66,500,000	65,876,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,600,000	5,688,000	5,688,000
Transition period.....		1,422,000	1,422,000
Total fiscal year 1976.....	231,800,000	259,688,000	255,364,700
Transition period.....		67,922,000	67,298,000

The recommended Federal Payment to the General Fund is \$23,476,700 more than the 1975 allowance. As is revealed in the following table, the Federal payment recommended represents 40.0 percent of the anticipated local collections during fiscal year 1976.

[The table referred to follows:]

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

(Dollar amounts in thousands)

Fiscal year	Federal payment appropriated (general fund)	Local general fund collections	Federal payment as a percentage of local general fund collections
1951.....	\$3,800	\$97,866	10.0
1952.....	10,400	102,398	10.2
1953.....	10,000	104,823	9.5
1954.....	11,000	105,456	10.4
1955.....	20,000	114,808	17.4
1956.....	18,000	122,302	14.7
1957.....	20,000	137,280	14.6
1958.....	20,000	144,745	13.8
1959.....	25,000	149,751	16.7
1960.....	25,000	162,888	15.3
1961.....	25,000	167,986	14.9
1962.....	30,000	181,615	16.5
1963.....	30,000	205,298	14.6
1964.....	37,500	215,804	17.3
1965.....	37,500	230,995	16.2
1966.....	44,250	256,398	17.3
1967.....	58,000	272,906	21.3
1968.....	70,000	301,767	23.2
1969.....	89,365	341,033	26.2
1970.....	116,166	388,542	29.9
1971.....	131,000	432,010	30.3
1972.....	173,654	458,523	37.9
1973.....	181,500	505,276	35.9
1974.....	187,450	534,253	35.1
1975.....	226,200	554,222	40.8
1976 estimate.....	254,000	623,500	40.7
1976 recommended.....	249,677	623,500	40.0

DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

It is estimated that local general fund collections will total \$623,500,000 in fiscal year 1976, which when added to estimated income accruing to the other funds will provide a grand total of \$693,710,000. A summary of the major sources of these revenues, by fund, follows:

- Property taxes: Realty and personal tangible.
- Sales and gross receipts: Alcoholic beverages; cigarette; insurance; excise, motor vehicle and trailer title certificates.
- Income taxes: Individual income; corporation franchise; unincorporated franchise.
- Other taxes: Inheritance and estate; deed recordation; motor vehicle registration.
- Charges, licenses, and miscellaneous.

District of Columbia local collections

General fund:	<i>In thousands</i>
Property taxes.....	\$148,000
Sales taxes.....	203,430
Income taxes.....	209,970
Other taxes.....	21,410
Charges and miscellaneous revenues.....	40,690
Subtotal.....	623,500
Highway fund—gasoline tax, licenses, and other.....	38,010
Sanitary sewage works fund—service charges.....	16,760
Water fund—service charges.....	13,290
Metropolitan area sanitary sewage works fund—service charges.....	150
Total.....	693,710

HISTORY OF FEDERAL PAYMENT

The usual history of the Federal payment and its relationships to the General Fund is shown below. It will be noted that in 1966 the Federal payment was \$44,250,000 and represented 15.52 percent of the total operating budget of \$285,093,147. The Federal payment recommended for 1976 is \$249,676,700 and represents 26.07 percent of the total recommended budget of \$957,499,300 financed from the General Fund. The population of the city in 1960, according to the 1960 census, was 763,956. The 1970 census showed a decline to 756,510. The latest population estimate provided by the Census Bureau is 723,000.

[The history referred to follows:]

FEDERAL PAYMENT AND ITS RELATION TO THE GENERAL FUND

Fiscal year	Appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.92
1922	22,977,411	13,784,648	9,192,763	40.00
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,905,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,636	9,000,092	28.90
1927	33,951,478	24,960,987	9,000,419	26.51
1928	34,894,148	25,892,358	9,001,790	25.79
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,988	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,589,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,117,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	199,522,707	174,522,707	25,000,000	12.52
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	² 116,166,000	21.96
1971	591,262,769	460,262,769	³ 131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976 ⁴	961,330,400	707,330,400	254,000,000	26.42
1976 ⁵	957,499,300	707,813,600	249,676,700	26.07

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.

² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-297 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.

³ Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the District of Columbia Court Reform and Criminal Procedures Act of 1970.

⁴ Estimated.

⁵ Recommended.

FEDERAL LOANS

The Committee recommends loan appropriations totaling \$209,000,000 to finance the construction program. This allowance is \$39,153,000 less than requested and the reduction is related in part to the recommendations on the capital outlay budget. A further explanation of Committee action appears earlier in this report under the heading "Estimates and Recommendations".

A comparative summary follows:

FEDERAL LOANS

	Appropriation, 1975	Estimate, 1976	Committee recommendation 1976
Federal loans:			
For capital outlay.....	\$152,600,000	\$248,153,000	\$209,000,000

FEDERAL GRANTS

The District of Columbia participates in the various Federal grant programs as do the 50 states. These grants are over and above the budget recommendations provided in this bill. The current estimate of funds to be derived from Federal grants during fiscal year 1976 totals \$343,778,400.

A summary of the grants by agency follows:

Summary of Federal Assistance/Grants to the District of Columbia

[In thousands of dollars]

Agency	1974 actual	1975 actual	1976 estimate
Council of the District of Columbia		\$249.1	\$95.2
Office of Budget and Management Systems	\$635.7	5,115.0	9,810.1
Municipal Planning Office	1,164.0	1,090.8	1,339.1
Personnel Office	455.7	94.1	70.0
Office of Civil Defense	179.5	186.1	227.5
Office of Human Rights	148.8	74.2	80.0
Office of Bicentennial Programs	200.0	510.0	625.0
Office of the Corporation Counsel	67.1	5.1	99.9
Department of Economic Development	102.1		
Public Library	482.1	594.3	427.9
Department of Manpower	20,027.5	22,116.9	23,432.2
Office of Youth Opportunity Services	6,963.1	9,040.5	8,923.8
Office of Housing and Community Development	22,086.0	56,811.4	83,605.4
Board of Parole	28.1	16.5	38.1
Minimum Wage and Industrial Safety Board	78.0	176.8	112.8
Commission on the Status of Women	43.1	50.0	
Metropolitan Police	412.6	323.4	679.2
Fire Department	.8		
Court of Appeals		104.5	108.1
Superior Court	216.5	460.4	354.8
D.C. Court System			75.0
Public Defender Service	123.1	143.2	202.8
Bail Agency	7.5	113.9	139.3
Department of Corrections	793.2	599.0	343.7
Public Schools	31,136.9	28,865.4	36,128.6
D.C. Teachers College	332.0	669.7	804.9
Federal City College	6,559.2	4,292.3	5,235.5
Washington Technical Institute	3,710.0	4,154.5	4,516.6
Recreation Department	3,087.5	3,668.2	479.8
Department of Human Resources	141,979.8	141,662.6	147,486.6
Department of Transportation	17,359.4	13,032.9	16,369.5
Department of Environmental Services	2,081.7	1,531.7	1,967.0
Total	260,461.0	295,752.5	343,778.4

The Committee recognizes that Federal grants are a substantial part of the District's resources available for facilities and services to the District of Columbia residents. The Committee wishes to assure that those grants are used wisely and for the purposes for which they were awarded. The District must guard against any temptation to fund positions for on-going city services with Federal grants which have a different program purpose.

The Committee notes that over 9,000 positions of the total of over 49,000 positions are grant funded. With the City Council's mandate to reduce the total appropriated positions to 35,000 by June 30, 1976, the pressure increases on the city administration to pick up those positions with Federal grants.

The Committee will be watching the use of Federal grants by the District government closely.

GENERAL REVENUE SHARING

The District also participates in the general revenue sharing program. Under the State and Local Fiscal Assistance Act of 1972 it qualifies for both state and local funds. The 1976 allocation totals \$29,649,000 and is a resource for funding the recommendations in the bill.

The following tabulation summarizes the allocation by agency:

General revenue sharing fiscal year 1976

	Amount
District of Columbia auditor	\$134,500
Department of Finance and Revenue	317,800
Public Library	499,300
School transit subsidy	3,309,700
Metropolitan Police Department	1,376,400
Fire Department	2,014,100
Department of Corrections	2,140,000
Public schools	8,149,000
Recreation Department	208,200
Department of Human Resources	7,500,000
Department of Transportation	2,500,000
Department of Environmental Services	1,500,000
Total	29,649,000

BALANCED BUDGET RECOMMENDED

The Committee is recommending a balanced budget for fiscal year 1976 and the transition quarter. As shown in the following table, it is estimated sufficient resources, including an additional \$15 million short-term temporary advance from the Federal Treasury, in addition to the \$40 million in advances previously outstanding, will be available on a cash basis to finance the operating expense and debt service requirements recommended, and provide cash balances at the close of the fiscal year and the interim period. The projections exclude capital outlay (major construction) appropriations which, under authority in the bill, will continue to be financed by loans from the United States Treasury.

[The table referred to follows:]

PROJECTED CASH FLOW FISCAL YEAR 1976 AND TRANSITION QUARTER

[In thousands of dollars]

	Fiscal year 1976	Transition quarter
Estimated funds available:		
Cash and investments, opening balance.....	\$1,840	\$505
Due from Federal Government.....	18,894	
Federal payment recommended.....	1,255,365	267,298
Receipts.....	693,710	208,770
Revenue sharing.....	26,650	6,665
Short-term advance.....	55,000	
Total, estimated funds available.....	1,051,459	283,238
Estimated funds required:		
Opening accounts payable.....	116,971	142,288
Budget recommended.....	1,042,871	247,869
Permanent authorization and restoration.....	5,000	1,150
Repayment of short-term loans.....	40,000	15,000
Appropriation lapses.....	-11,600	
Closing balances:		
Wages and salaries payable.....	-39,924	-38,640
Benefits to former personnel.....	-4,285	-4,285
Vouchers payable.....	-14,693	-14,693
Undelivered orders.....	-35,807	-35,807
Total, unliquidated.....	-94,709	-93,425
Unobligated authority.....	-29,679	-29,679
Teachers deferred salaries.....	-17,900	
Total, estimated funds required.....	1,050,954	283,203
Estimated closing cash balance.....	505	35

¹ Consisting of \$250,000,000 Federal payment and \$5,688,000 for Federal water and sewer services.
² Consisting of \$65,876,000 (\$2,000,000 for Bicentennial) Federal payment and \$1,422,000 for Federal water and sewer services.

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The 1976 budget proposed a total increase of \$167,195,600 over the adjusted base of \$879,135,600 which is \$40,797,800 below the 1975 appropriation level. The Committee recommends an increase of \$163,887,100 over the adjusted base for 1976. This is a decrease of \$3,808,000 below the amount requested. As is shown below the major categories of increase are in the areas of annualization of salary increases, the cost-of-living pay raise that was effective in October 1975, statutory and workload requirements, and bicentennial and other. This last category of increase is primarily due to inflationary increases in the costs of utilities, supplies, materials, equipment, and other items. The increases requested by the City attributable to the Bicentennial total \$1,719,000. The Committee is recommending an increase of \$700,000. In addition \$2,000,000 is made available for the transition period for public safety activities during the Bicentennial year.

The requests and recommendations by categories of increase are shown in the table that follows:

COMPARISON OF INCREASES REQUESTED AND RECOMMENDED BY CATEGORY

	Requested	House allowance	Committee recommendation	Committee recommendation compared with	
				Estimate	House allowance
Annualization of prior-year approved positions.....	\$4,027,200	\$4,027,200	\$4,027,200		
Within-grades.....	5,592,900	5,592,900	5,592,900		
Annualization of salary increases.....	22,010,900	22,010,900	22,010,900		
Pay raise effective October 1975.....	19,358,800	19,358,800	19,358,800		
Statutory.....	22,564,600	21,888,500	21,591,700	\$-972,800	\$-296,800
Staffing and maintenance.....	3,963,500	3,944,000	3,837,500	-126,000	-106,500
Workload.....	19,621,900	19,151,700	19,075,700	-546,200	-76,000
Improved.....	3,386,000	2,900,200	2,850,500	-535,500	-49,700
New.....	979,000	564,900	462,600	-516,400	-102,300
Bicentennial and other.....	66,190,300	64,619,300	65,079,300	-1,111,000	+460,000
Total.....	167,695,100	164,058,400	163,887,100	-3,808,000	-171,300

PERSONNEL

The Committee recommends a total of 40,271 permanent authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1976. This is a decrease of 1,769 under the 1975 allotment and a gross increase of 744 over the 1976 adjusted base. Included in the allowance are 380 for staffing and maintenance of new facilities to be opened during the fiscal year, and to continue programs previously funded by Federal funds.

A comparative summary of positions by agency follows:

SUMMARY OF POSITIONS AUTHORIZED AND ALLOWED

	Adjusted base 1976	Increases		
		Budget request 1976	House bill 1976	Recommended to Senate 1976
GENERAL OPERATING EXPENSES				
Office of the Mayor.....	30	2	2	2
Council of the District of Columbia.....	50	57	33	33
D.C. Auditor.....	7	3	3	3
Executive Office:				
Office of the Secretariat.....	25	3		
Office of Public Affairs.....	12			
Office of Budget and Management Systems.....	254	42	25	25
Municipal Planning Office.....	82			
Personnel Office.....	68	5	5	5
Legislation Office.....	3	4		
Office of Civil Defense.....	7			
Office of Human Rights.....	37			
Office of Consumer Affairs.....	18			
Total.....	506	54	30	30
Department of Finance and Revenue.....	515	28	28	28
Office of the Corporation Counsel.....	176			
Department of General Services.....	512			
Department of Economic Development.....	200			
Public Library.....	550	1		
Department of Manpower.....		9	9	9

SUMMARY OF POSITIONS AUTHORIZED AND ALLOWED—Continued

	Adjusted base 1976	Increases		
		Budget request 1976	House bill 1976	Recommended to Senate 1976
Other Independent Agencies and Offices:				
Office of Youth Opportunity Services.....	28			
Office of Housing and Community Development.....	311	42	42	42
Parole Board.....	23			
Department of Insurance.....	24	2		2
Minimum Wage and Industrial Safety Board.....	42	3		
Recorder of Deeds.....	69			
Public Service Commission.....	28	4	4	4
Board of Appeals and Review.....	4			
Board of Elections and Ethics.....	20	22	10	10
Office of the Surveyor.....	40			
Commission on the Status of Women.....	2			
Commission on Judicial Disabilities and Tenure.....	1			
Board of Labor Relations.....	2			
Law Revision Commission.....		3	3	3
Total, Other Independent Agencies and Offices.....	594	76	59	61
Total, General Operating Expenses.....	3,140	230	164	166
PUBLIC SAFETY				
Metropolitan Police.....	5,635			
Fire Department.....	1,520	15	15	15
Courts:				
Appeals.....	54	9	9	9
Superior.....	1,000	14	14	14
Court System.....	72			
Public Defender Service.....	87	3		
Bail Agency.....	52	7		
Total, Courts.....	1,265	33	23	23
Department of Corrections.....	1,784	317	317	317
National Guard.....	20			
Total, Public Safety.....	10,224	365	355	355
EDUCATION				
Public Schools.....	10,476	50	45	45
Board of Higher Education.....	9			
D.C. Teachers College.....	219			
Federal City College.....	898	57	47	47
Washington Technical Institute.....	405			
Total, Education.....	12,007	107	92	92
RECREATION				
Recreation Department.....	777	10	10	10
HUMAN RESOURCES				
Executive Direction and Support.....	1,167			
Payments Assistance Administration.....	676	33	33	33
Social Rehabilitation Administration.....	1,494	19	19	19
Mental Health Administration.....	1,187	10	8	8
Community Health and Hospital Administration.....	3,983			
Narcotics Treatment Administration.....	212			
Total, Human Resources.....	8,719	62	60	60
TRANSPORTATION				
Department of Transportation.....	1,505	2	2	2
ENVIRONMENTAL SERVICES				
Department of Environmental Services.....	2,845	59	59	59
Washington Aqueduct.....	310			
Total, Environmental Services.....	3,155	59	59	59
Grand total.....	39,527	835	742	744

PERSONNEL CEILING

The Committee is recommending that the restriction on the maximum number of positions that may be filled be continued in 1976. This restriction limits employment in permanent authorized positions during any month to 39,619. Appropriations recommended for personnel compensation are based on a lapse rate of 9.8 percent which will restrict actual employment to 36,323.

PAY INCREASES

GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES

This bill includes appropriations totaling \$9,358,800 to cover the costs of the pay raises for general schedule and wage-board employees which went into effect in October 1975. The total cost of the pay raises is estimated at \$13,511,400, of which \$4,152,600 or 30.7 percent, is being absorbed by the various departments and agencies. Normally appropriations for increased pay costs are provided in supplemental appropriations bills. Due to the late processing of the regular bill for fiscal year 1976, they are included herein. A listing detailing these amounts by agency follows:

ESTIMATED COST OF PAY RAISE FOR GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES

(In thousands of dollars)

Activity	Gross amount	Amount requested	Absorption
General operating expenses:			
Office of the Mayor.....	\$20.5	\$20.5	
Council of the District of Columbia.....	54.8	54.8	
District of Columbia Auditor.....	1.3	1.3	
Executive Office:			
Office of the Secretariat.....	12.3	12.3	
Office of Public Affairs.....	8.4		\$8.4
Office of Budget and Management Systems.....	150.2	150.2	
Municipal Planning Office.....	50.4	50.4	
Personnel Office.....	41.9		41.9
Compensation funds:			
Disability compensation.....			
Unemployment compensation.....			
Workmen's compensation.....			
Legislation Office.....	2.8		2.8
Office of Civil Defense.....	4.3		4.3
Office of Human Rights.....	18.2		18.2
Office of Consumer Affairs.....	9.9		9.9
Bicentennial programs.....			
Total, Executive Office.....	298.4	212.9	85.5
Department of Finance and Revenue.....	257.1		257.1
Office of the Corporation Counsel.....	114.3	114.3	
Department of General Services.....	249.4	249.4	
Department of Economic Development.....	233.8		233.8
Public Library.....	241.5		241.5
Department of Manpower.....			
Other independent agencies and offices:			
Youth Opportunity Services.....	41.0	41.0	
Department of Housing and Community Development.....	14.4		14.4
Parole Board.....	15.6	15.6	
Department of Insurance.....	16.4		16.4
Minimum Wage and Industrial Safety Board.....	24.0	24.0	
Recorder of Deeds.....	24.8	24.8	
Public Service Commission.....	20.4	20.4	
Board of Appeals and Review.....	2.8	2.8	
Board of Elections and Ethics.....	15.3		15.3
Office of the Surveyor.....	11.9		11.9
Commission on the Status of Women.....	1.2	1.2	
Commission on Judicial Disabilities and Tenure.....	.4		.4
Board of Labor Relations.....	\$1.5	\$1.5	
Judicial Nomination Commission.....			
Law Revision Commission.....			
Total, other independent agencies and offices.....	189.7	131.3	\$58.4
Total, general operating expenses.....	1,660.8	784.5	876.3

ESTIMATED COST OF PAY RAISE FOR GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES—Continued
[In thousands of dollars]

Activity	Gross amount	Amount requested	Absorption
Public safety:			
Metropolitan Police.....	437.2	400.4	36.8
Fire Department.....	76.5	76.5	
Courts:			
Appeals.....	40.5		40.5
Superior.....	529.0	529.0	
District of Columbia Court System.....	44.8		44.8
Public Defender Service.....	58.3	58.3	
Bail Agency.....	16.8		16.8
Total, courts.....	689.4	587.3	102.1
Department of Corrections.....	961.5	961.5	
National Guard.....	8.1	8.1	
Total, public safety.....	2,172.7	2,033.8	138.9
Education:			
Public Schools.....	1,789.8		1,789.8
Board of Higher Education.....	3.5		3.5
District of Columbia Teachers College.....	24.2	24.2	
Federal City College.....	120.5		120.5
Washington Technical Institute.....	35.7		35.7
Total, education.....	1,973.7	24.2	1,949.5
Recreation: Department of Recreation.....	521.4	521.4	
Human Resources: Department of Human Resources.....	4,402.0	4,402.0	
Transportation: Department of Transportation.....	674.1	480.6	193.5
Environmental services:			
Department of Environmental Services.....	1,794.4	800.0	994.4
Washington Aqueduct.....	312.3	312.3	
Total, environmental services.....	2,106.7	1,112.3	994.4
Total.....	13,511.4	9,358.8	4,152.6

POLICE OFFICERS, FIREFIGHTERS, AND TEACHERS

A total of \$10,000,000 is provided under the heading "Personal Services" to cover the estimated cost of pay raises for police officers, firefighters and teachers. The amount of \$5,500,000 is for policemen and firemen and \$4,500,000 is for teachers.

Permanent legislation authorizing an average 6 percent pay increase for city police officers and firefighters, retroactive to October 1, 1975, has been passed by the Council of the District of Columbia. The Mayor allowed the legislation to become an Act without his signature. The legislation will go into effect after the expiration of the required 30-legislative-day Congressional layover period unless both Houses of the Congress adopt a concurrent resolution disapproving the pay raise Act. The legislation was transmitted to the Congress on April 30, 1976. Meanwhile the Council passed emergency legislation on April 26, 1976, authorizing the 6 percent pay raise for police officers and firefighters retroactive to October 1, 1975, which remains in effect for 90 days, to provide authority for the requested appropriation. Payment cannot be made until the permanent legislation goes into effect.

Teacher pay legislation providing a 6 percent pay raise for teachers retroactive to January 1, 1976, was introduced in the Council on March 26, 1976, and emergency legislation was passed on April 28,

1976, which will remain in effect for 45 days. The Committee is advised that action on the permanent legislation has been delayed pending resolution of problems on nonpay issues of the proposed contract between the Board of Education and the teachers.

OPERATING EXPENSES

GENERAL OPERATING EXPENSES

The Committee recommends a total of \$116,314,400 for 1976 and \$30,098,300 for the transition period for the various departments, agencies, and activities funded through this appropriation. The allowance for 1976 is \$34,226,500 above 1975 appropriations and \$1,766,800 below the amounts requested. Included in the allowance is \$784,500 for increased pay costs which became effective in October 1975. The total cost of these pay raises for the agencies within this category was \$1,660,800 of which \$876,300 has been absorbed.

The allowances recommended, by activity, follow:

GENERAL OPERATING EXPENSES

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Office of the Mayor.....	\$617,000	\$912,600	\$767,600	\$767,600
Council of the District of Columbia.....	990,900	2,299,400	2,075,700	2,103,700
D.C. Auditor.....		164,300	164,300	158,200
Executive Office.....	17,220,700	21,196,200	20,401,600	20,274,900
Department of Finance and Revenue.....	8,508,400	8,889,200	8,889,200	8,835,200
Office of the Corporation Counsel.....	3,614,600	3,869,300	4,069,300	4,145,100
Department of General Services.....	17,266,600	17,636,300	17,636,300	17,636,300
Department of Economic Development.....	8,315,900	3,098,500	3,098,300	3,098,500
Public Library.....	8,051,000	8,411,100	8,408,300	8,348,300
Department of Manpower.....		103,700	103,700	50,400
Other Independent Agencies and Offices.....	7,160,200	13,684,300	13,430,200	13,231,900
Contributions to metropolitan area agencies.....	6,273,300	33,613,800	33,613,800	33,613,800
Miscellaneous Contributions.....	4,069,300	4,202,500	4,202,500	4,050,500
Total, General Operating Expenses.....	82,087,900	118,081,200	116,861,000	116,314,400
Transition period.....		30,984,600	30,024,900	30,098,300

¹ Includes \$2,404,500 in second supplemental.

Office of the Mayor

A total of \$767,600 is recommended for 1976. Included in the allowance are the 2 positions and funds requested for the Office of the Aging and for the elderly nutrition program. The requests for additional funding for ceremony expenses, dues, the International Visitors Committee, and the Commission of the Arts have been denied.

Council of the District of Columbia

The Committee recommends a total of \$2,103,700 and 83 positions for the Council in 1976 which includes authorization and financing of 30 positions previously approved for the expanded Council under the Home Rule legislation through reprogramming action. The Committee has added \$28,000 for 3 new positions inadvertently not included in the allowance of the House of Representatives. The Committee has deleted 3 Municipal Code Clerks approved by the House, so that the total approved Council staff is 83.

The Committee has deleted the language approved by the House of Representatives allowing a chauffeur and car for the Chairman of the Council. During the Committee's consideration of the bill it was noted that the Chairman has access to the vehicles operated by the city motor pool and in the opinion of the Committee sufficient transportation is available to enable the Chairman to meet his official responsibilities.

District of Columbia Auditor

The Committee has approved the 3 additional auditor positions requested for 1976. The Committee's allowance provides for 2 months funding of these positions in 1976 and is a reduction of \$6,100 from the amount provided by the House.

Executive Office

A total of \$20,274,900 has been included in the bill for the various offices and programs funded under this general heading. The Committee concurs with the House in not allowing \$100,000 for the Municipal Planning Office to conduct the third party custody release program. The Committee does, however, feel that this is an important program in view of increasing prison population and directs that the program be conducted instead by the Department of Corrections within the total amount approved for that Department.

A comparative summary of the allowances follows:

EXECUTIVE OFFICE

Activity	Estimate	House allowance	Committee recommendation
Office of the Secretariat.....	\$730,300	\$719,300	\$719,300
Office of Public Affairs.....	256,200	256,200	256,200
Office of Budget and Management Systems.....	5,576,500	5,466,500	5,466,500
Municipal Planning Office.....	1,909,300	1,800,100	1,800,100
Personnel Office.....	1,611,200	1,611,200	1,560,300
Compensation funds:			
Disability compensation.....	3,260,800	3,260,800	3,260,800
Unemployment compensation.....	5,136,400	5,136,400	5,136,400
Workmen's compensation.....	686,000	686,000	686,000
Legislation Office.....	105,200	75,800	(¹)
Office of Civil Defense.....	129,200	129,200	129,200
Office of Human Rights.....	628,600	612,600	612,600
Office of Consumer Affairs.....	297,500	297,500	297,500
Bicentennial programs.....	869,000	350,000	350,000
Total.....	21,196,200	20,401,600	20,274,900

¹ Transferred to Office of Corporation Counsel.

Office of Budget and Management Systems.—The Committee has concurred in the allowance of the House of Representatives providing 279 positions for this Office which is 17 positions less than the 1976 request. This Office must be the spearhead of the vitally needed improvements in the city's financial system and operations. The Committee is prepared to recommend additional resources if the survey of the accounting and financial management practices of the city now being conducted by the District of Columbia Committee concludes that additional manpower is required.

Office of Personnel.—The Committee concurs in the House allowance of 73 positions for the Office of Personnel. However, the Committee has reduced the funding to two months and accordingly made a reduction of \$50,900.

Legislation Office.—The Committee has denied the request to establish a separate Legislation Office. The Committee has no disagreement with the basic functions of this office, which include the development of executive branch positions for the Mayor on legislative proposals to the Council, Congress, and the Office of Management and Budget. Because the Committee is concerned about the proliferation of offices within the District of Columbia government, the allowance for the Corporation Counsel has been increased to include for the 3 existing positions assigned to this function. The Committee will review the adequacy of this organizational arrangement in fiscal year 1977 to assure that the Mayor has an effective legislative coordinating capability.

COMPENSATION FUNDS

The Committee has allowed the increase of \$885,800 requested for the additional number of claimants as well as the higher compensation rate under the employees' disability program. In connection with the unemployment compensation program, the Committee has provided an increase of \$1,166,400 to cover the changes in the maximum weekly amount payable from an estimated \$133 per week to an actual of \$139 per week, as required by law, and the Federally sponsored extended benefits program.

Office of Bicentennial Programs.—A total of \$350,000 for fiscal year 1976 and \$89,900 for the interim quarter are recommended for Bicentennial programs during the remainder of the Bicentennial year. The requests have been reduced \$519,000. Due to the delay in the submission of the 1976 budget it is now too late to proceed with many of the festivals and activities planned. Some are going forward under other auspices and funding. The request of \$200,000 for Kingman Island development has been approved. The Committee is advised that approximately \$625,000 in Federal grants is available for Bicentennial programs in the District.

DEPARTMENT OF FINANCE AND REVENUE

The sum of \$8,835,200 is recommended, including \$50,000 for the recently appointed Tax Revision Commission which was established by the Council to study and recommend changes in the tax structure of the City. The Committee has approved 28 new positions for the Department to carry out the directives in the Home Rule Act and the Real Property Tax Revision Act (Public Law 93-407). The Committee allowance is \$14,700 less than the House as only 2 months funding has been provided for the new positions. Additionally the Committee's allowance is \$33,900 less than the House amount as funding for the Board of Equalization and Review is provided at the actual level of spending and funds for the GS-3 clerk temporary position are disallowed. The Committee expects the highest priority to be given to the full collection of all funds owed to the city.

As noted earlier in the discussion of the Office of Budget and Management Systems, the Committee is awaiting the results of the survey of the finances of the District Government now being conducted for the District of Columbia Committee. The Committee during its hearings probed extensively into the revenues and fees of the city and was assured that changes were being implemented to increase revenues and to adjust out-moded fee schedules.

OFFICE OF CORPORATION COUNSEL

The bill provides \$4,145,100 for 1976 which is \$75,800 more than the House allowance to reflect the Committee's direction that the proposed separate account for the Office of Legislation be incorporated into the Office of the Corporation Counsel as discussed earlier in the report.

The Committee's allowance includes \$200,000 to finance additional claims and suits that the city will be able to pay upon settlement rather than having to wait until a subsequent appropriation is provided. The language inserted in the bill by the House has been retained so that the limit in settlement authorized for claims and suits has been increased from \$500 to \$1,500 each for property damage claims and from \$1,000 to \$5,000 each for personal injury claims.

PUBLIC LIBRARY

The Committee recommends \$8,348,300 for the Public Library which is \$62,800 less than the amended budget request and \$60,000 less than the House allowance. The Committee's allowance will provide a staff of 550 positions as approved by the House and \$60,000 of the \$120,000 increase requested to meet the increased cost of books.

DEPARTMENT OF MANPOWER

The Committee has allowed the nine new positions requested for the apprenticeship and training program but has reduced the House allowance by \$53,300 in order to provide only 2 months funding for new positions.

OTHER INDEPENDENT AGENCIES AND OFFICES

A total of \$13,231,900 is recommended for 1976 for the 16 agencies and offices within this category. The sum of \$3,858,600 is recommended for the transition period.

A listing of the various allocations follows:

OTHER INDEPENDENT AGENCIES AND OFFICES

Activity	Estimate	House allowance	Committee recommendation
Other independent agencies and offices:			
Office of Youth Opportunity Services.....	\$2,388,800	\$2,210,200	\$2,210,200
Department of Housing and Community Development.....	5,764,300	5,764,300	5,764,300
Parole Board.....	492,300	492,300	492,300
Department of Insurance.....	504,200	499,800	504,200
Minimum Wage and Industrial Safety Board.....	792,500	763,600	763,600
Recorder of Deeds.....	800,200	800,200	800,200
Public Service Commission.....	710,300	710,300	698,900
Board of Appeals and Review.....	89,400	89,400	89,400
Board of Elections and Ethics.....	1,248,400	1,206,200	1,206,200
Office of the Surveyor.....	449,100	449,100	449,100
Commission on the Status of Women.....	39,800	39,800	39,800
Commission on Judicial Disabilities and Tenure.....	64,200	64,200	64,200
Board of Labor Relations.....	95,600	95,600	95,600
Judicial Nomination Commission.....	11,800	11,800	11,800
Law Revision Commission.....	83,400	83,400	42,100
Advisory Neighborhood Commission.....	150,000	150,000	
Total, other independent agencies and offices.....	13,684,300	13,430,200	13,231,900

OFFICE OF YOUTH OPPORTUNITY SERVICES

The Committee has allowed the increases requested for pay raises. The request for local funding of community-based 24-hour Youth Assistance Centers has not been approved.

During the Committee's consideration of this Office, testimony was received from the General Accounting Office outlining certain financial practices during operation of the 1973 and 1974 Summer Youth programs. The Committee is awaiting a final report from the GAO with regard to what transpired during those summers. The Committee directs that the 1976 summer program be closely monitored to insure that only eligible youths are enrolled, that meaningful work assignments are established, and that the youths are only paid for work actually performed.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The request for 42 positions and \$143,200 for staffing and expenses of the Housing Rent Commission has been approved.

The Committee has also approved the funds requested for the increased daily per diem rate for Redevelopment Land Agency Board members. The Committee is concerned that the retention of this "corporate shell" is unnecessary in light of the new Community Development Block Grant program. It further adds another policy-making layer to the maze of quasi-public advisory and decision-making bodies dealing with urban development.

The Committee notes apparent discrepancies between the Department's perspective on the diverse housing needs of the city's population and the perspective outlined by the Office of Municipal Planning. The Committee suggests that the city should focus the work of the several departments involved in community development to assure a common definition of problems and agreed upon remedies.

The Committee is disturbed that of the \$33 million in "non-transitional" community development block grant funds available to the District since June of 1975, only \$508,000 had been expended by December and that \$8.2 million of the grant is programmed for staff costs exclusive of overhead. The Committee will be observing this grant program for its results and looking at how the District manages this grant in comparison with other cities of like size, population, and housing stock.

DEPARTMENT OF INSURANCE

The Committee has approved \$4,400 for 2 additional positions requested in the District's appeal of the House allowance in order for the Department to prepare, plan and implement solutions to problems such as medical malpractice rate filings, increases in the insurance laws and for increased workload assignments in monitoring the recent problems of the Government Employees Insurance Company. (GEICO.)

MINIMUM WAGE AND INDUSTRIAL SAFETY BOARD

Inasmuch as the Occupational Safety and Health Act (OSHA) State plan for the District of Columbia has not been approved, the positions requested for that plan have not been allowed.

PUBLIC SERVICE COMMISSION

The Committee has approved the amended request of the Commission including the three positions for the People's Counsel, the additional Commissioner authorized in the Home Rule legislation, but has deferred funds for the District's share of a Federal pipeline safety grant, allowed by the House to the transition quarter as these funds cannot be used during fiscal year 1976.

BOARD OF ELECTIONS AND ETHICS

The 10 new positions requested for the statutory ethics functions assigned to the Board are approved. The remaining 12 positions requested have been disallowed. Increases requested for compensation of board members, intermittent staff/election workers and other services, including \$135,000 for contingencies, have been allowed.

The Committee allowance includes \$242,000 over the House amount for the transition quarter and is required to conduct the September primary. This increase is offset by an equal decrease in the school transit subsidy.

DISTRICT OF COLUMBIA JUDICIAL NOMINATION COMMISSION

The Committee has approved the appropriation of \$11,800 in 1976 and \$3,000 for the transition period for the compensation of Board members and other expenses of this new Commission established pursuant to the Home Rule Act.

DISTRICT OF COLUMBIA LAW REVISION COMMISSION

The Committee has provided \$42,100 for 1976 and \$41,700 for the interim quarter and three positions for this new Commission authorized by Public Law 93-379. The Senate allowance for 1976 is \$41,300 less than the House as compensation for the Commissioners has been reduced to the actual level of spending. The language placed in the bill by the House that continues the availability of these funds until December 31, 1976 has been approved. However, the Committee has amended the House language increasing the amount available for the payment of stipends and reimbursements to the Commissioners for expenses incurred prior to the enactment of this bill to not-to-exceed \$15,300 to reflect an updated estimate of such expenses.

ADVISORY NEIGHBORHOOD COMMISSIONS

The \$150,000 for 1976 allowed by the House has been deferred to the transition quarter, so that a total of \$175,000 will be available for these new Commissions authorized in the Home Rule Act. Section 738(e) of the Act provides that "the District government shall apportion to each neighborhood council, out of the revenue of the District received from the tax on real property in the District including improvements thereon, a sum not less than that part of such revenue raised by levying 1 cent per \$100 of assessed valuation which bears

the same ratio to the full sum raised thereby as the population of the neighborhood bears to the population of the District."

The Board of Elections and Ethics has identified 36 Neighborhood Commission areas. Thirty of those areas have met the statutory requirements—presenting a petition signed by at least 5 per centum of the registered qualified electors of a Neighborhood Commission area—and now have in place a duly elected Advisory Neighborhood Commission. The first election of Advisory Neighborhood Commissions election was held in February 1976.

Population in the 30 established areas represents 76 percent of the total city population. Accordingly, on an annual basis these areas would be entitled to \$565,439 of the statutory amount of \$743,199 (assessed valuation is \$7,431.1 million). The amount of \$143,000 is allowed for the transition quarter which represents a pro rata share of the annual amount based on a program funding date of July 1, 1976. In addition, \$32,000 is approved for operating costs required to carry out provisions of D.C. Council Act 1-85, which established the Advisory Neighborhood Commission Program.

CONTRIBUTIONS TO METROPOLITAN AREA AGENCIES

A total of \$33,613,800 is recommended for 1976 for the three items under this heading and \$8,635,400 is provided for the transition quarter. The distribution is as follows:

Activity	Estimate	House allowance	Committee recommendation
Contributions to metropolitan area agencies:			
Metropolitan Washington Council of Governments.....	\$200, 200	\$200, 200	\$200, 200
Metrobus operating subsidy.....	33, 336, 300	33, 336, 300	33, 336, 300
Washington Metropolitan Area Transit Commission.....	77, 300	77, 300	77, 300
Total, contributions to metropolitan area agencies.....	33, 613, 800	33, 613, 800	33, 613, 800

METROBUS OPERATING SUBSIDY

The sum of \$33,336,300 is recommended, as requested, for Metrobus operating subsidies. This amount includes adjustments for increases in actual deficits from prior years and language is included in the bill making the funds available for these obligations. The following tabulation sets forth the amounts required, by fiscal year:

Item	Amount
Fiscal year 1976.....	\$25, 496, 841
Adjustment—fiscal year 1973.....	207, 473
Adjustment—fiscal year 1974.....	6, 065, 579
Fiscal year 1975.....	9, 915, 427
Subtotal.....	41, 685, 320
Less:	
Federal subsidy.....	—8, 349, 000
Rounding.....	—20
Net request and recommendation.....	33, 336, 300

MISCELLANEOUS CONTRIBUTIONS

A total of \$4,050,500 is recommended for three items, as follows:

Activity	Estimate	House allowance	Committee recommendation
Miscellaneous contributions:			
School transit subsidy.....	\$3,950,500	\$3,950,500	\$3,950,500
Washington Convention and Visitors Bureau.....	200,000	200,000	100,000
District of Columbia Chamber of Commerce.....	52,000	52,000	
Total, miscellaneous contributions.....	4,202,500	4,202,500	4,050,500

SCHOOL TRANSIT SUBSIDY

The Committee has approved the request of \$3,950,500 to cover the cost of subsidizing the reduced fare transportation of school children within the District of Columbia. D.C. Code, Section 44-214a, as amended, authorizes the city to pay the difference between 10 cents and the adult fare which is currently 40 cents. The amount recommended has been certified by the Washington Metropolitan Area Transit Commission as required by law.

The Senate allowance for the transition quarter is \$242,000 less than the House amount as the Committee has been advised that reduced ridership in the months of July and August decrease the budget requirement. The savings have been applied to the additional requirements of the Board of Elections and Ethics for the September election.

WASHINGTON CONVENTION AND VISITORS BUREAU

The Committee has reduced the budget estimate and House allowance of \$200,000 for city support of the Washington Convention and Visitors Bureau to \$100,000 as the first increment of a 2-year phase-out of this support. During the Committee's hearings it was found that there is more than \$400,000 in private funds available for attracting conventions and tourism to the District of Columbia. In addition, some of the hotels have as many as 10 people on their staff performing a similar function. The Committee recommends that this function be entirely privately financed.

D.C. CHAMBER OF COMMERCE

The Committee has denied the \$52,000 requested as an initial city contribution to this organization. The Committee believes that this would be a bad precedent and funding for this private sector activity should be received from the private sector especially since Chamber officials are not elected by the public.

PUBLIC SAFETY

The Committee recommends a total of \$243,059,100 for fiscal year 1976 for five public safety activities carried within this appropriation. The sum of \$64,499,500 is provided for the transition period and includes \$2,000,000 of the \$3,000,000 for police and public safety services during the Bicentennial summer of 1976. The allowance for 1976 is

\$11,207,400 more than the 1975 appropriation, and includes \$2,033,800 for the cost-of-living pay raise that was effective last October for general schedule and wage board employees. Funds for pay raises, totaling \$5,500,000 for 1976 and \$1,621,300 for the interim period, for policemen and firefighters, as mentioned earlier in this report, are included under the heading "Personal Services".

As noted later in the discussion of the special Bicentennial Services Appropriation, the Committee is mindful that the Washington, D.C., area will be the scene of a significant portion of the national Bicentennial observance. While it is the Committee's judgment the \$2,000,000 recommended should be sufficient for the activities contemplated, the Committee is prepared to accommodate any demonstrated additional requirements in a deficiency appropriation, or by approval of a re-programming request.

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Metropolitan Police Department.....	\$125,913,500	\$128,587,200	\$128,587,200	\$128,587,200
Fire Department.....	41,946,200	42,825,000	42,825,000	42,825,000
Courts:				
Appeals.....	1,447,900	1,495,600	1,495,600	1,495,600
Superior.....	19,174,500	19,939,400	19,939,400	19,939,400
Court System.....	3,798,500	4,353,400	4,353,400	4,353,400
U.S. Courts—Reimbursement for Justice Department.....	1,411,100			
Public Defender Service.....	1,858,300	1,919,900	1,912,500	1,912,500
Bail Agency.....	762,500	769,500	756,900	756,900
Total, Courts.....	28,452,800	28,477,800	28,457,800	28,457,800
Department of Corrections.....	35,249,900	42,887,500	42,887,500	42,887,500
National Guard.....	289,300	301,600	301,600	301,600
Total, Public Safety.....	231,851,700	243,079,100	243,059,100	243,059,100
Transition period.....		66,784,000	65,436,100	64,499,500

¹ Includes \$22,531,500 in second supplemental.

Metropolitan Police Department.—An appropriation of \$128,587,200 is recommended for 1976 and \$33,034,100 for the transition period, as requested. This allowance will support 5,386 positions composed of 4,586 police officers, 667 civilians, and 133 cadets. An increase of \$2,953,900 has been approved for police pensions and relief, which will provide a total of \$37,630,000 in 1976.

Fire Department.—The sum of \$42,825,000 for 1976 and \$11,001,700 for the transition period has been approved as requested by the Fire Department. The Committee has approved the establishment of 15 positions for staffing in lieu of overtime.

Courts.—A total of \$28,457,800 for 1976 and \$7,368,400 for the interim quarter is provided for the two courts and the three related agencies under this general heading. The allocations for FY 1976 to the two courts and the D.C. Court System are those contained in the city budget rather than the requests made by the Chief Judges of the Court of Appeals and the Superior Court.

COURT OF APPEALS

An appropriation of \$1,495,600 is recommended for 1976 as proposed in the city budget. The Committee has also approved 9 law clerk positions which were authorized in Public Law 94-191 and are currently being funded under a LEAA grant. The Committee has provided \$441,900 for the transition period, an increase of \$64,800 over the House allowance as requested by the Court to maintain the current level of program.

SUPERIOR COURT

The Committee has approved a total of \$19,939,400 for the operation of the Superior Court in 1976 and \$5,122,400 during the transition quarter, as requested in the city's budget. The additional positions, currently financed by a LEAA grant to the Social Services Division and to the Planning and Research Division for the Narcotics Diversion Project, have been allowed.

DISTRICT OF COLUMBIA COURT SYSTEM

The bill provides \$4,353,400, as requested by the city, for the various activities funded under this heading including \$2,895,000 for compensation and reimbursement of attorneys appointed to represent indigent defendants, which is an increase of \$900,000 over the 1975 availability. Language is recommended in the bill providing that these funds shall remain available until expended for obligations incurred in fiscal years 1975 and 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (Public Law 93-412). The sum of \$1,118,400 is provided for the court system for the transition period.

PUBLIC DEFENDER SERVICE

An appropriation of \$1,912,500 is recommended for 1976 and \$491,300 for the interim quarter. The Committee has not allowed the 3 additional attorney and secretarial positions requested.

DISTRICT OF COLUMBIA BAIL AGENCY

A total of \$756,900 for 1976 and \$194,400 for the transition period is recommended for the Bail Agency. The request for 7 positions for a street investigation unit, currently funded by a LEAA grant, has not been approved.

DEPARTMENT OF CORRECTIONS

The Committee recommends the appropriation of \$42,887,500 for fiscal year 1976 and \$11,017,800 for the transition period, as requested in the amended budget for the Department of Corrections. Included in the allowance are 252 permanent positions to staff and operate the New Detention Center, as well as 6 maintenance personnel for the Center.

A total of 59 additional correctional officers and related positions have been approved for a number of security institutions as follows: Medium security (20), maximum security (11), District of Columbia Jail (3), Women's Detention Center (1), Youth Center #1 (10) and Youth Center #2 (14). The increase of \$3,600,000 requested for payments to the Federal Bureau of Prisons for District of Columbia prisoners in Federal Institutions has also been allowed, and includes \$1,300,000 for fiscal year 1975 billings only recently received. Language has been included in the bill making the funds available for this 1975 obligation.

The Committee directs that the Department of Corrections provide \$100,000 of funding as discussed earlier in the report under Municipal Planning Office for the Third Party Custody Program. The Department of Corrections is directed to provide this funding within the totals approved.

EDUCATION

A total of \$237,325,900 for 1976 and \$47,465,200 for the transition period is recommended for the elementary, secondary and higher educational institutions financed and operated by the city. The recommendation for 1976 is \$13,974,300 more than was appropriated for 1975.

The allowance includes \$24,200 for the increased pay costs for classified and wage board employees for raises granted in October 1975. Also included is the sum of \$1,142,200 covering pay raises granted to faculty and certain administrative persons at Federal City College (\$497,100), District of Columbia Teachers College (\$139,200), and Washington Technical Institute (\$505,900). Public school teacher pay raise funds are carried under the heading "Personal Services" elsewhere in the bill.

A comparative summary of the allocation to the public schools and the several colleges follows:

EDUCATION

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Public Schools.....	\$188,673,500	\$199,886,000	\$199,588,900	\$199,532,500
Board of Higher Education.....	156,100	153,500	153,500	153,500
D.C. Teachers College.....	4,192,600	4,720,700	4,623,500	4,623,500
Federal City College.....	19,892,900	21,197,000	21,197,000	21,197,000
Washington Technical Institute.....	10,436,500	11,884,400	11,819,400	11,819,400
Total, Education.....	223,351,600	237,841,600	237,382,300	237,325,900
Transition period.....		47,568,300	47,476,500	47,465,200

¹ Includes \$13,711,800 in second supplemental.

Public Schools.—The Committee recommends a total of \$199,532,500 for 1976 and \$39,906,500 for the transition period for the operation of the public school system of the District of Columbia.

The Committee has concurred in the limited increases made by the House but has reduced the funding of the 45 new positions allowed to 2 months. This action represents a \$56,400 decrease from the House amount.

The following reflects the distribution of funds by budget activity:

PUBLIC SCHOOLS			
Activity	Estimate	House allowance	Committee recommendation
Elementary Education.....	\$63,688,900	\$63,688,900	\$63,664,400
Junior High Education.....	27,753,900	27,753,900	27,753,900
Senior High Education.....	18,979,800	18,979,800	18,979,800
Career Development.....	4,950,900	4,950,900	4,950,900
Special Education.....	11,790,000	11,790,000	11,790,000
Continuing Education.....	3,838,200	3,838,200	3,838,200
Food Services.....	5,460,800	5,460,800	5,460,800
Facilities.....	31,703,500	31,703,500	31,671,600
Instructional Support.....	6,191,200	6,191,200	6,191,200
Central Services and Management.....	25,528,800	25,231,700	25,231,700
Total, Public Schools.....	199,886,000	199,588,900	199,532,500

Resources totaling \$235,925,700 will be available for the operation of the system during fiscal year 1976 composed of the following:

Item	Fiscal year 1976	Transition quarter
Appropriations recommended in bill.....		\$39,906,500
Federal grants.....	\$199,532,500	
Reimbursements.....	36,128,600	
	264,600	
Total.....	235,925,700	39,906,500

In addition to the operating funds enumerated above, capital improvement projects totaling \$12,445,000 are also recommended which will provide a grand total of \$248,370,700 in fiscal year 1976.

The amount recommended is again the largest ever provided for the operation of the District's public school system. The decrease in enrollment has continued but at a significantly lesser rate. Enrollment in Fiscal Year 1976 was 1,700 below the previous year. This compares to an average decline of 4,100 for the two previous years. In 1968 the appropriation was \$95,932,000 and the enrollment was 149,300. The 1975 appropriation was \$188,673,500 for an enrollment of 131,758. For fiscal year 1976 the Committee is recommending an appropriation of \$199,532,500 for an enrollment of 130,054. The per pupil expenditure is among the highest in the nation. Based on the recommendations in the bill per pupil expenditures in 1976 will be \$1,812, of which \$1,583 will be from District funds and \$229 will be from Federal sources.

The Committee recommendation of \$199,532,500 is \$353,500 less than the requests reflecting disapproval of the establishment of a Facilities Planning Division and reduced funding for new positions. The proposed activities of the Facilities Planning Division with regard to planning for school closings should be continued within the available base. The Committee also directs the Mayor to provide assistance as necessary within the approved totals to assist the schools in planning for the closing and consolidation of public schools. Funds and staffing have been allowed for the new Oxon Run Elementary/Junior High School and the Anacostia Senior High School addition. An increase of \$263,400 has been allowed for tuition grants to maintain handicapped children in private institutions. A total of \$2,289,200 will be available for that program. The Committee has approved the increase of \$46,900 for Saturday and summer driver education which is avail-

able for students in both public and private schools located in the District of Columbia.

District of Columbia Teachers College.—An appropriation of \$4,623,500 is recommended for 1976 and \$924,700 for the interim quarter. A comparative breakdown of the recommendation by activity follows:

DISTRICT OF COLUMBIA TEACHERS COLLEGE			
Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$2,840,700	\$2,840,700	\$2,840,700
Academic support.....	376,200	376,200	376,200
Student services.....	566,400	469,200	469,200
Institutional support.....	937,400	937,400	937,400
Total, District of Columbia Teachers College.....	4,720,700	4,623,500	4,623,500

The Committee has not approved the requested appropriation of \$97,200 to establish a bookstore for students.

Federal City College.—A total of \$21,197,000 for 1976 is recommended. The sum of \$4,239,400 is provided for the transition period. The Committee has not approved the establishment of 10 unfunded positions in the School of Continuing Education and graduate program. Approval has been granted for the 47 positions and funds requested for logistical services previously carried in the Department of General Services' budget.

The distribution of the amount recommended by activity follows:

FEDERAL CITY COLLEGE			
Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$10,718,200	\$10,718,200	\$10,718,200
Public service.....	412,800	412,800	412,800
Academic support.....	2,235,000	2,235,000	2,235,000
Student services.....	2,319,200	2,319,200	2,319,200
Institutional support.....	5,511,800	5,511,800	5,511,800
Total, Federal City College.....	21,197,000	21,197,000	21,197,000

Washington Technical Institute.—The bill provides \$11,819,400 for 1976 and \$2,363,900 for the transition quarter, for the operation of the Institute. The following tabulation shows the breakdown of the amounts recommended by activity:

WASHINGTON TECHNICAL INSTITUTE			
Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$4,933,800	\$4,933,800	\$4,933,800
Organized research.....	124,000	124,000	124,000
Public service.....	591,900	591,900	591,900
Academic support.....	854,100	789,100	789,100
Student support.....	1,370,900	1,370,900	1,370,900
Institutional support.....	4,009,700	4,009,700	4,009,700
Total, Washington Technical Institute.....	11,884,400	11,819,400	11,819,400

The Committee has disallowed the increase of \$65,000 requested in the amended budget for the rental of data processing equipment. Consideration should be given to the utilization of the District's SHARE computer facilities.

The Committee has denied the request for language to authorize the use of appropriations in the bill for the purchase, maintenance, and operation of aircraft by the Washington Technical Institute. The Committee was not convinced by the testimony and other materials furnished that the aerospace program requires flight training.

RECREATION

The Committee recommends \$16,520,000 for fiscal year 1976 and \$4,956,000 for the transition period for programs administered by the Department of Recreation. The recommendation is \$761,300 more than was appropriated for fiscal year 1975. Included in this allowance is \$521,400 for increased costs of the pay raise for general service schedule and wage board employees effective last October.

The following compares the recommendation with the 1975 appropriations and the 1976 estimates:

RECREATION

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Recreation Department.....	\$15,758,700	\$16,522,000	\$16,520,000	\$16,520,000
Transition period.....		4,956,600	4,956,000	4,956,000

¹ Includes \$496,700 in second supplemental.

The Committee has approved the positions requested for staffing the senior citizens program and the recreational facilities at the new Fletcher-Johnson Elementary/Junior High School, the new Gage-Eckington Elementary School, and the new Bancroft Elementary School.

HUMAN RESOURCES

The Committee recommends a total of \$264,074,500 for fiscal year 1976 and \$74,871,000 for the transition period for the Department of Human Resources. The allowance for 1976 is \$29,545,700 above 1975 appropriations and \$1,004,900 less than requested. Included in the recommendation is \$4,402,000 for the costs of the general schedule and wage board cost of living pay raises granted in October 1975.

A comparative breakdown by activity follows:

HUMAN RESOURCES

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Executive Direction and Support.....	\$19,036,700	\$19,566,000	\$19,548,500	\$19,548,500
Payments Assistance Administration.....	78,315,200	94,581,300	93,705,200	93,664,500
Social Rehabilitation Administration.....	35,276,100	37,888,600	37,888,600	37,885,300
Mental Health Administration.....	41,822,700	43,117,300	43,105,700	43,100,000
Community Health and Hospital Administration.....	55,518,500	65,987,400	65,937,400	65,937,400
Narcotics Treatment Administration.....	4,559,600	3,938,800	3,938,800	3,938,800
Total, Human Resources.....	234,528,800	265,079,400	264,124,200	264,074,500
Transition period.....		74,222,200	74,830,900	74,871,000

¹ Includes \$5,714,300 in second supplemental.

Payments Assistance Administration.—The Committee has approved the 24 positions requested for determinations and redeterminations within the Bureau of Eligibility. The 9 positions requested for the Bureau of Payments and Collections to handle the workload related to food stamps and clients payments have also been approved. A total increase of \$8,354,900 has been approved for financial aid in 1976 composed of \$1,224,900 for annualization and \$7,130,000 for case-load increases. The sum of \$876,100 has been provided for the transition quarter to cover the cost of increasing the payment level to clients by 5.88 percent which is 81.6 percent of the February 1974 cost of living standard. This increase is to become effective July 1, 1976. The Committee's recommendation is \$40,700 less than the House amount as funding for new positions has been provided for only 2 months.

PUBLIC ASSISTANCE CASELOAD AND EXPENDITURES, REGULAR CATEGORIES

(Dollar amounts in thousands)

Fiscal year	Average monthly caseload	Average monthly recipients	Total expenditures	Local expenditures	Federal expenditures
1963.....	11,067	27,597	\$13,562.3	\$5,387.6	\$8,174.7
1964.....	10,134	25,202	12,511.6	4,799.7	7,711.9
1965.....	10,647	26,862	13,350.8	5,216.6	8,134.2
1966.....	11,375	29,368	14,614.5	5,526.8	9,087.7
1967.....	11,998	30,563	16,479.4	6,897.6	9,581.8
1968.....	13,086	33,294	19,432.6	8,794.0	10,638.6
1969.....	14,880	38,447	23,055.8	10,957.1	12,098.7
1970.....	19,603	49,983	34,814.4	17,932.3	16,882.1
1971.....	29,615	75,034	56,801.8	29,749.4	27,052.4
1972.....	40,629	103,157	78,552.5	41,390.5	37,162.0
1973.....	46,220	117,211	94,013.0	49,727.1	44,285.9
1974: ¹					
July 1-Dec. 31, 1973.....	48,155	122,008	50,772.4	26,847.9	23,924.5
Jan. 1-June 30, 1974.....	34,298	106,267	43,374.8	21,683.5	19,606.9
1975.....	36,608	108,707	98,633.5	54,248.1	44,385.4
1976 budgeted.....	38,400	109,800	107,982.8	60,862.2	47,120.6
1976 recommended.....	38,400	109,800	107,982.8	60,862.2	47,120.6

¹ Fiscal year 1974 separated because adult cases transferred to Social Security Administration effective Jan. 1, 1974.

Social Rehabilitation Administration.—The additional 19 positions requested for Maple Glen, Oak Hill, Cedar Knoll, and the adoption program have been approved. The requests for staffing and maintenance of four group homes has also been approved, as has the necessary money to fill unfunded positions at the Children's Center. The Committee has allowed the requested increase of \$135,000 in board and care, tuition and clothes for the foster care programs, as well as an additional \$684,000 requested for inflationary increases in the cost of contractual day care. The Committee's recommendation is \$3,300 less than the House allowance as funding for new positions is provided for 2 months.

Mental Health Administration.—Approval of the request for a director for the new Residential Treatment Center, and the assumption of local funding of the Walter Gist School for disturbed children on expiration of a Federal grant is recommended. Funding requested for the Bureau of Alcoholic Treatment and Prevention, including the staffing and maintenance of Building No. 9, is also approved. The Committee's recommendation is \$5,700 less than the House level as funding for new positions is provided for 2 months.

FOREST HAVEN

The Committee has always maintained a special interest in the most underprivileged of all D.C. citizens—the mentally retarded residents of Forest Haven. During the Committee's hearings it was found that the special improvement increment of \$900,000 approved in the 1975 District of Columbia Appropriations Act had largely been dissipated in the maintenance of base operations so that little advance had been made in the improvement of care of the residents of Forest Haven as envisioned in the 8-year plan for this facility. The Committee was dismayed by the action of the city in withdrawing the second year increment of the 8-year plan due to the delays encountered in implementing the first year portion.

In view of the numerous delays in processing the 1976 appropriation there is little the Committee can do at this late stage of FY 1976. However, the Committee is shocked by the continuing revelations of the abuse of Forest Haven residents. In order to help assure their safety, the Committee cannot wait for the FY 1977 budget for action and has increased the House allowance for the transition quarter by \$54,000 in order to provide for 20 of the 80 positions originally requested for the second year of the improvement program. The additional positions recommended by the Committee, while less than the Committee believes essential, represent a responsible addition during the next 3 months and will all be directed to the direct care of the residents.

The Committee has provided that \$333,500 is especially made available for the Forest Haven improvement program and directs that the city account for these funds separately. The amount is based on the special 1975 addition for improvement, \$900,300, plus annualization of \$299,700, less \$175,000 for non-recurring equipment, plus the annualized amount of \$93,000 for the two general pay raises during the interim, which comes to \$279,500 for the interim quarter, to which is added the \$54,000 for the 20 new positions discussed above. The Committee also directs that the Department furnish a report within 10 working days of the close of each month of the monthly and cumulative expenditures for improvement of the care at Forest Haven. This report should also include information regarding the status of the 72 positions now approved for improving the care and in particular detail the gains and losses in these positions during the month, the job title, grade and salary of any vacant position at the end of the month, and the status of the recruitment effort for any vacant positions.

Community Health and Hospital Administration.—The Committee has allowed the increases requested for the four hospitals and institutions under this category. Included is an additional \$90,000 for medical equipment at the Glenn Dale Hospital, an increase of \$1,406,700 for nursing care at D.C. General Hospital, as well as an additional \$234,000 for treatment and nutrition equipment and \$275,000 for nursing care and equipment required to retain Medicaid assistance at D.C. Village.

The Committee concurs in the House action in denying the \$50,000 requested for contractual services under the venereal disease control program to support a Gay Men's VD Clinic. The Committee heard testimony regarding the high rate of venereal disease among male homosexuals in Washington, D.C. area and the difficulty experienced in obtaining treatment at city clinics. An effective control program

must treat all segments of the population and the Committee directs that the city make provision for the necessary and specialized services within the approved totals of the Community Health and Hospital Administration.

TRANSPORTATION

A total of \$27,899,400 is recommended for the Department of Transportation for fiscal year 1976 and \$7,167,400 for the transition period. The allowance for 1976 is \$1,722,000 more than the 1975 appropriation and \$23,200 less than requested. Also included is \$480,600 for the 5 percent pay increase of last October.

Under the authority of Reorganization Plan No. 2 of 1975, effective July 25, 1975, the former Departments of Highways and Traffic and Motor Vehicles were merged into the Department of Transportation. A comparison of prior year appropriations to those agencies and the request and recommendation for the new Department follows:

TRANSPORTATION				
Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommen- dation
Department of Highways and Traffic.....	\$22,234,300			
Motor Vehicles.....	3,943,100			
Department of Transportation.....		\$27,922,600	\$26,942,600	\$27,899,400
Total, Transportation.....	26,177,400	27,922,600	26,942,600	27,899,400
Transition period.....		7,326,900	6,922,400	7,167,400

¹ Includes \$1,406,400 in second supplemental.

The Committee recommendation provides 2 months funding for new positions which allows a \$3,200 reduction from the House amount. Additionally, funding is provided for the actual level of snow removal expenditures which permits a \$20,000 reduction from the House level.

LIMITATION ON KWH RATE FOR STREET LIGHTING

The Committee has approved a request of the city lifting the 2¢ per kilowatt-hour limitation for electrical current for street lighting and has provided the additional \$980,000 requested to cover the additional cost. This 2¢ limitation has been in the District of Columbia Appropriation Act since 1957, that succeeded lower limitations in effect since 1912. The dramatic increase in costs to the supplier, the Potomac Electric Power Company, in energy costs have pushed the kilowatt-hour rate over the limitation. Continuation of the limitation does not realistically reflect the fact that energy prices have dramatically increased in the last several years. The Committee reviewed this limitation with all appropriate officials during the course of the hearings and while PEPCO cannot recover past costs, it was apparent that future rate filings would undoubtedly pass these unrecoverable costs on to other electricity users in order for the Company to maintain the approved rate of return.

The Committee applauds the City Council's action to initiate an energy conservation program to reduce the city's total energy bill by \$2,000,000. This type of action is the most realistic way of dealing with the higher energy prices.

ENVIRONMENTAL SERVICES

The Committee recommends appropriations totaling \$63,492,300 for fiscal year 1976 and \$16,311,200 for the transition period for the operation of the Department of Environmental Services and the Washington Aqueduct. The 1976 recommendation is \$6,582,300 more than the 1975 level. The allowance includes \$1,112,300 for increased pay costs related to the pay raise of October 1975.

The allowances to the two departments are shown below in comparative form:

ENVIRONMENTAL SERVICES

Activity	Appropriation 1975 ¹	Budget estimate 1976	House allowance	Committee recommendation
Department of Environmental Services.....	\$49,848,800	\$55,007,800	\$55,007,800	\$54,880,400
Washington Aqueduct.....	7,061,200	8,611,900	8,611,900	8,611,900
Total, Environmental Services.....	56,910,000	63,619,700	63,619,700	63,492,300
Transition period.....		16,693,800	16,345,800	16,311,200

¹ Includes \$4,777,000 in second supplemental.

Department of Environmental Services.—A total of \$54,880,400 is recommended for the operation of the department in 1976 and \$14,098,800 for the transition period, as requested. A total of 49 positions has been allowed for staffing and maintenance at the new sewage disposal plant (10) and the wastewater treatment plant (39) both located at Blue Plains. The 10 positions and \$86,400 requested for conversion of the expiring war on rats grant to operating funds have also been approved.

The Committee has reduced the House allowance by \$83,000 as it believes that the special contractual employee health program can be absorbed and maintained by the clinics and health centers of the Department of Human Resources and the contractual program to meet the improvements required by the Occupational Safety and Health Act can be constructed by the Department's present personnel complement. Additionally the Committee has reduced the House allowance by \$44,400 to provide 2 months funding for new positions.

The Committee was assured that the funds allowed will permit the installation of the necessary catch basins to alleviate flooding in the 4900 block of Western Avenue.

Washington Aqueduct.—The appropriation of \$8,611,900 for 1976 and \$2,212,400 for the transition period has been included in the bill as requested. The increase of \$1,550,700 over the 1975 level is primarily to cover the costs of pay raises as well as the increased costs of electricity, chemicals, and other supplies and materials.

PERSONAL SERVICES

Approval of the request for \$10,000,000 to cover the estimated cost of a pay raise for police officers, firefighters, and teachers is recommended. The bill also includes \$2,500,000 for the transition period for the same purpose. Of the total allowance, \$5,500,000 is for police and

fire personnel and \$4,500,000 is for teachers. The interim quarter allocation is \$1,621,300 and \$878,700 respectively, instead of the \$1,375,000 and \$1,125,000 division approved by the House. The Committee was advised that an early calculation did not reflect the lessened requirement for teachers salaries in the summer.

As noted earlier in this report the Council has authorized an average 6 percent pay increase for city police officers and firefighters, retroactive to October 1, 1975, which the Mayor allowed to become an Act without his signature. Emergency legislation providing a 6 percent pay raise for teachers retroactive to January 1, 1976, has also been enacted by the Council.

Language in the bill authorizes the Mayor to transfer these funds to the appropriations for fiscal year 1976 and the transition period from which the employees involved are properly paid.

SETTLEMENT OF CLAIMS AND SUITS

The Committee recommends approval of the \$304,500 appropriation requested for the settlement of property damage claims in excess of \$500 and personal injury claims in excess of \$1,000. The total amount claimed was \$11,447,435.70.

BICENTENNIAL SERVICES

The Committee has approved an appropriation of \$500,000 for the Bicentennial Activities of the District of Columbia, which is a reduction of \$500,000 from the amount requested and allowed by the House.

These funds will be used wherever needed such as police overtime, special ambulance services, Department of Environmental Services overtime, Department of Corrections needs, and related activities. The Committee directs that funds, as necessary, shall be made available to the Travelers Aid Society.

The Committee is mindful that the Washington, D.C., area will be the scene of a significant portion of the national Bicentennial observance. While it is the Committee's judgment that the \$500,000 recommended should be sufficient for the activities contemplated in view of the delay in the processing the bill, the Committee is prepared to accommodate any demonstrated additional requirements in a deficiency appropriation, or by approval of a reprogramming request.

Language in the bill makes the money available solely for the District of Columbia bicentennial activities and provides that it remain available until September 30, 1977, instead of to remain available until expended as provided by the House. It also authorizes the Mayor to transfer the funds to the applicable appropriation from which such services are properly payable.

The Committee has provided a special \$2,000,000 Federal Payment for police and public safety services included under the heading "Public Safety," for the transition period. The Committee's recommendation is a reduction of \$1,000,000 to the amount requested by the President and allowed by the House. The Committee expects the city to properly provide for the Bicentennial visitors to Washington, D.C., but was informed that hotel and motel occupancy through

April 30 is down approximately 5 percent from the 1975 level for the same period. The reduced amount should be sufficient to cover any increased services in the public safety area.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends \$63,380,600, as requested in the amended budget, for the repayment of principal and interest on money borrowed from the Federal treasury to finance the District's capital improvements program. The following sets forth the allocation of funds:

REPAYMENT OF LOANS AND INTEREST

	Principal	Interest	Total
General Fund:			
Construction loan.....	\$7,695,019	\$41,235,996	\$48,931,015
Stadium loan.....	831,600	24,950	856,550
Total, General Fund.....	8,526,619	41,260,946	49,787,565
Highway Fund, construction loan.....	2,267,904	5,539,402	7,807,306
Water Fund, construction loan.....	950,623	1,600,739	2,551,362
Sanitary Sewage Works Fund, construction loan.....	527,158	2,590,617	3,117,775
Metropolitan Area Sanitary Sewage Works Fund, construction loan.....	13,305	102,969	116,274
Subtotal.....	12,285,609	51,094,673	63,380,282
Rounding.....			+318
Total, repayment of loans and interest.....			63,380,600

The District of Columbia Self-Government and Governmental Reorganization Act authorizes the District Government to issue general obligation bonds both to finance capital projects and to refinance Treasury loans. To date the District has not been able to issue bonds. In the event it does become possible the Committee has allowed the language requesting authorizing use of such sums from the appropriation as may be necessary to repay funds borrowed under the provisions of Sections 471 and 472 of the Home Rule Act (Public Law 93-198) which relates to short-term borrowing to meet appropriations and in anticipation of revenues, and also authorization to repay outstanding loans from the United States Treasury with funds received from the sale of its first issue of general obligation bonds.

CAPITAL OUTLAY

A total of \$112,593,700 is recommended for the fiscal year 1976 capital improvements program. This allowance is \$92,324,300 less than the 1975 allowance and \$43,623,900 less than requested. The Committee is increasingly mindful of the mounting debt accruing to the District as well as increasing debt service payments that come due each year. In most instances the capital projects approved are to complete or equip projects underway, continuing projects, and those in the categories of modernization, permanent improvements and maintenance.

SUMMARY

The following tabulation summarizes the general categories requested and recommended:

CAPITAL OUTLAY—SUMMARY

	Estimate	House allowance	Committee recommendation
District of Columbia Obligations.....	\$547,600	\$547,600	\$547,600
Public Building Construction:			
Public Schools.....	28,421,600	18,057,800	12,445,000
Public Library.....	3,245,000	1,665,300	1,665,300
Recreation Department.....	5,995,700	616,600	1,616,600
Police Department.....	32,800	32,800	32,800
Fire Department.....	3,185,700	1,430,200	1,430,200
Department of Corrections.....	433,000	433,000	433,000
Department of Human Resources.....	24,611,200	24,611,200	16,209,200
Department of General Services.....	6,878,300	6,878,300	6,878,300
Office of Budget and Management Systems.....	100,000		
Total, Public Building Construction.....	72,903,300	53,725,200	40,710,400
Higher Education.....	2,475,000	2,475,000	2,475,000
Washington Metropolitan Area Transit Authority.....	45,484,700	45,484,700	45,484,700
Department of Transportation.....	9,587,000	9,487,000	9,487,000
Department of Environmental Services.....	22,551,000	20,871,000	11,220,000
Washington Aqueduct.....	2,669,000	2,669,000	2,669,000
Total, Capital Improvements Program.....	156,217,600	135,259,500	112,593,700

DISTRICT OF COLUMBIA OBLIGATIONS

The sum of \$547,600 requested for the Hospital Facilities Act repayment has been approved. This Act (Public Law 648 of August 7, 1946) provided for more adequate hospital facilities in the District of Columbia by acquiring land, constructing buildings, and making grants to private agencies. Amendments to the Act require the District to repay 50 percent of the net cost of the facilities and to make annual payments to the General Services Administration of the Federal government for the purpose of reimbursing that agency for construction funds advanced to the several voluntary hospitals involved.

PUBLIC BUILDINGS CONSTRUCTION

Public Schools.—The Committee has approved \$12,445,000 for five of the twelve projects requested. Funds have been approved for the Dunbar Senior High School Replacement, and for the Young Elementary School modernization project. Construction and equipment money has been approved for development of the playground at the Lafayette Elementary School. The Roosevelt Senior High School modernization project has been provided funds for construction and equipment. The Committee has approved the Eaton Elementary School modernization proposal including money for the acquisition of additional land, construction of an addition, alterations and equipment.

The Committee directs that the City not proceed with the construction of the Burrville Elementary School Replacement. Since the initiation of funding for the Burrville project there has been a decrease

in student enrollment and an increase in new student space in the area of the Burrville Elementary School. Projections continue to indicate that if the Burrville Replacement is constructed there will be more than 1,000 excess seats in the Burrville planning area. The Board of Education should review the new spaces created by the \$5 million Merritt Elementary School, scheduled to open next fall, and other schools in the area in order to determine the best use of student space in the Burrville area.

The Committee directs that the remaining budget authority for the Burrville Elementary School Replacement in the amount of \$5,512,800 be redirected to the construction request for the Roosevelt Senior High School Modernization. This action will reduce the fiscal year 1976 budget appropriation requirement for the Roosevelt project to \$7,477,300.

Public Library.—The Committee has approved a total of \$1,665,300 for two projects including the equipment request for the new Garnet-Wilkinson Branch Library. The funding requested for constructing and equipping the new Deanewood Branch Library is also approved.

Recreation Department.—Five projects, at a total cost of \$1,616,000 have been approved including equipment for the camp site development project at Scotland, Maryland, and the Langdon Park Recreation Center (East) Replacement. Funds have also been provided for an access road to the Center for the Mentally Retarded and Physically Handicapped, located at 31st and Croissant Streets, Southeast and the replacement of the building at the Lincoln Center for Mentally Retarded and Physically Handicapped located at 5th and L Streets, Southeast.

The Committee has added \$1,000,000 to the House allowance for the purchase of the Shapiro Tract, located at Adams Mill Rd. and Ontario Rd. Northwest, to help meet the high demand for recreation in the city. The Committee is concerned about the high proposed land acquisition cost of this site as well as the cost of future year equipment, operation, and maintenance. The Committee expects the city to present a clear definition of the proposed use of the site as well as projected equipment and operation costs. The remaining four projects have been disapproved.

Metropolitan Police Department.—The equipment request of \$32,800 for the new Sixth District Station House Addition at 42nd Street and Benning Road, Northeast, is approved.

Fire Department.—The Committee has approved \$1,430,200 requested for construction of the Engine Company No. 12 firehouse replacement at 5th Street and Rhode Island Ave., Northeast.

Department of Corrections.—The sum of \$433,000 for equipment at the new detention center has been provided.

Department of Human Resources.—The Committee has approved \$16,209,200 for three projects. Included is \$2,074,200 for constructing and equipping a therapy building, and \$50,000 for equipment relating to the renovation of food services, both at Forest Haven. The Committee has also approved the request for \$14,085,000 for renovations and an addition at the D.C. General Hospital justified as one of the requirements for reaccreditation.

Approval has not been granted for the acquisition of "Metropolitan Hotel and Extended Care Facility" and the Senate allowance is therefore \$8,402,000 less than the House amount.

Department of General Services.—A total of \$6,878,300 has been approved, as requested, for the replacement of heating and cooling systems and permanent improvements in various District buildings.

Office of Budget and Management Systems.—The request of \$100,000 for a preliminary survey for a new municipal office building has not been allowed.

HIGHER EDUCATION

The Committee has approved \$2,475,000 for renovation of the Old Central Library for use as a media center by the Federal City College.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee has approved a total of \$45,484,700 as requested for the District's share of the cost of constructing the regional rapid rail transit system and the bus capital contribution. The District share for subway construction in fiscal year 1976 is \$41,037,000. The share for the purchase of new buses in 1976 is \$4,447,700.

DEPARTMENT OF TRANSPORTATION

The Committee has approved a total of \$9,487,000 for the various repair, improvement and maintenance projects requested by the Department. The request of \$100,000 for street lighting and communications extensions has been disapproved as sufficient funds are available from previous appropriations to continue this work during the remainder of the year.

DEPARTMENT OF ENVIRONMENTAL SERVICES

A total appropriation of \$11,220,000 is recommended for various continuing projects of the department relating primarily to water and sewer services. The Committee has not approved the request of \$9,651,000 for resource recovery facilities at the I-95 Lorton landfill area in Lorton, Virginia and the Senate allowance is therefore \$9,651,000 less than the House amount. It has disapproved the \$800,000 requested for a surface transport and conversion system related to an experimental project to utilize refuse as fuel in conjunction with a local utility company.

WASHINGTON AQUEDUCT

The Committee has approved a total of \$2,669,000 for two projects including \$2,388,000 for construction of an emergency pumping station at the Potomac River estuary in the vicinity of Chain Bridge. Also approved is \$281,000 for the settlement of claims related to the completed flood protection project at the Dalecarlia Water Treatment Plant.

SUMMARY OF CAPITAL OUTLAY RECOMMENDATIONS BY PROJECT

The following tabulation sets forth the capital improvements program requested in the budget and the Committee's recommendations by project:

Project title	Estimate	House allowance	Committee recommendation
DISTRICT OF COLUMBIA OBLIGATIONS			
Washington Hospital Center.....	\$312,700	\$312,700	\$312,700
Childrens Hospital, grant No. 1.....	6,600	6,600	6,600
Childrens Hospital, grant No. 2.....	3,500	3,500	3,500
Providence Hospital.....	61,500	61,500	61,500
Casualty Hospital.....	19,500	19,500	19,500
Columbia Hospital.....	18,000	18,000	18,000
Georgetown Hospital.....	29,800	29,800	29,800
Sibley Hospital.....	65,600	65,600	65,600
Cafritz Memorial Hospital.....	30,400	30,400	30,400
Total, District of Columbia obligations.....	547,600	547,600	547,600
PUBLIC BUILDING CONSTRUCTION			
Public Schools			
Burrville Elementary School Replacement.....	100,000	100,000	100,000
Dunbar Senior High School Replacement.....	521,400	521,400	521,400
Lafayette Elementary School Modernization.....	341,100	341,100	341,100
Young Elementary School Modernization.....	122,200	122,200	122,200
Roosevelt Senior High School Modernization.....	12,990,100	12,990,100	12,990,100
Funds applied to this project due to recession of funds previously approved for Burrville Elementary School replacement.....			-5,512,800
Net additional funds provided for Roosevelt Senior High School modernization.....	12,990,100	12,990,100	7,477,300
Eaton Elementary School Modernization.....	3,983,000	3,983,000	3,983,000
Langdon Elementary School Modernization.....	1,618,600		
Minor Elementary School Site Expansion and Development.....	246,900		
Kingsman Elementary School Site Expansion and Development.....	325,200		
Hendley Elementary School Site Expansion and Development.....	365,400		
Terrill Junior High School Site Expansion and Development.....	340,200		
Perry-Simmons Elementary School Replacement.....	7,467,500		
Total, Public Schools.....	28,421,600	18,057,800	12,445,000
Public Library			
Garnet Wilkinson Branch Library.....	43,400	43,400	43,400
Deanewood Branch Library.....	1,621,900	1,621,900	1,621,900
Chillum Branch Library.....	1,579,700		
Total, Public Library.....	3,245,000	1,665,300	1,665,300
Recreation Department			
Camp Site Development, Cornfield Harbor, Scotland, Maryland.....	17,400	17,400	17,400
Langdon Park Recreation Center (East) Building Replacement.....	8,100	8,100	8,100
Center for Mentally Retarded and Physically Handicapped.....	188,500	188,500	188,500
Lincoln Center for Mentally Retarded and Physically Handicapped.....	402,600	402,600	402,600
Fairfax Recreation Center—Grounds Development.....	257,500		
Dakota Playground—Building and Grounds Development.....	713,300		
Palisades Recreation Center—Swimming Pool, Bathhouse and Grounds Improvement.....	951,100		
Watts Branch Recreation Center Development.....	1,363,200		
Shapiro Tract Land Acquisition.....	2,094,000		1,000,000
Total, Recreation Department.....	5,995,700	616,600	1,616,600
Metropolitan Police Department			
Sixth District Station House Addition.....	32,800	32,800	32,800
Fire Department			
Engine Company No. 12 Replacement.....	1,430,200	1,430,200	1,430,200
Engine Company No. 11 Replacement.....	1,755,500		
Total, Fire Department.....	3,185,700	1,430,200	1,430,200
Department of Corrections			
New Detention Center.....	433,000	433,000	433,000
Department of Human Resources			
Therapy Building—Forest Haven, Children's Center.....	2,074,200	2,074,200	2,074,200
Renovate Food Service Facilities, Forest Haven, Children's Center.....	50,000	50,000	50,000
Acquisition of Metropolitan Hotel and Extended Care Facility.....	8,402,000	8,402,000	
D.C. General Hospital Renovations and Addition.....	14,085,000	14,085,000	14,085,000
Total, Department of Human Resources.....	24,611,200	24,611,200	16,209,200

Project title	Estimate	House allowance	Committee recommendation
PUBLIC BUILDING CONSTRUCTION—Continued			
Department of General Services			
Replacement of Heating and Cooling Systems, Various District Buildings.....	\$1,650,000	\$1,650,000	\$1,650,000
Permanent Improvements, Various Locations.....	5,228,300	5,228,300	5,228,300
Total, Department of General Services.....	6,878,300	6,878,300	6,878,300
Office of Budget and Management Systems			
Municipal Office Building.....	100,000		
Total, public building construction.....	72,903,300	53,725,200	40,710,400
Higher Education			
Federal City College			
Renovation of Old Central Library.....	2,475,000	2,475,000	2,475,000
Washington Metropolitan Area Transit Authority			
Metro—Rapid Rail Transit System.....	41,037,000	41,037,000	41,037,000
Metro—Bus Capital Contribution.....	4,447,700	4,447,700	4,447,700
Total, Washington Metropolitan Area Transit Authority.....	45,484,700	45,484,700	45,484,700
Department of Transportation			
General Fund			
Street Lighting and Communication Extensions.....	100,000		
Highway Fund			
Street Improvements and Extensions.....	5,000,000	5,000,000	5,000,000
Planning, Programming and Research.....	560,000	560,000	560,000
Bridge Replacement and/or Rehabilitation.....	1,922,000	1,922,000	1,922,000
Metro Betterments.....	240,000	240,000	240,000
Resurfacing Federal-Aid Streets.....	900,000	900,000	900,000
South Capitol Street.....	475,000	475,000	475,000
Safety Improvements.....	158,000	158,000	158,000
Bicycle Network.....	100,000	100,000	100,000
Traffic Operations Improvements.....	60,000	60,000	60,000
Highway Beautification.....	72,000	72,000	72,000
Total, Department of Transportation, Highway Fund.....	9,487,000	9,487,000	9,487,000
Total, Department of Transportation.....	9,587,000	9,487,000	9,487,000
Department of Environmental Services			
General Fund			
Relief of Flooding and Drainage Complaints.....	2,850,000	2,850,000	2,850,000
Resource Recovery Facilities at I-95 Lorton Landfill Area, Lorton, Va.....	9,651,000	9,651,000	1,750,000
Oxon Run Stream Improvement.....	5,500,000	5,500,000	5,500,000
Vehicle Maintenance Facility for SAC #4.....	125,000	125,000	125,000
Refuse Transport and Conversion System.....	800,000		
Total, Department of Environmental Services, General Fund.....	18,926,000	18,126,000	8,475,000
Sanitary Sewage Works Fund			
Advance of Paving and Miscellaneous.....	500,000	335,000	335,000
Service Sewer Extension.....	500,000	285,000	285,000
Flow Metering and Monitoring Installations.....	535,000	535,000	535,000
Total, Department of Environmental Services, Sanitary Sewage Works Fund.....	1,535,000	1,155,000	1,155,000
Water Fund			
Water Service Extension and Fire Hydrants.....	1,000,000	575,000	575,000
Trunk and Secondary Watermains.....	250,000	175,000	175,000
Replacement of Undersized and Defective Watermains.....	450,000	450,000	450,000
Valve Rehabilitation at Bryant Street Pumping Station.....	150,000	150,000	150,000
Renovation of Water Storage Tank, Fort Stanton Park, SE.....	240,000	240,000	240,000
Total, Department of Environmental Services, Water Fund.....	2,090,000	1,590,000	1,590,000
Total, Department of Environmental Services.....	22,551,000	20,871,000	11,220,000

Project title	Estimate	House allowance	Committee recommendation
PUBLIC BUILDING CONSTRUCTION—Continued			
Washington Aqueduct			
Water Fund			
Emergency Pumping Station.....	\$2,388,000	\$2,388,000	\$2,388,000
Flood Protection at Dalecarlia.....	281,000	281,000	281,000
Total, Washington Aqueduct.....	2,669,000	2,669,000	2,669,000
Total, Capital improvements program.....	156,217,600	135,259,500	117,593,700

GENERAL PROVISIONS

The Committee has approved a number of technical and minor adjustments in the language of the general provisions. The request to provide an allowance of 8 cents per mile but not to exceed \$30 a month for privately owned motorcycles used for the performance of official duties has been approved.

TAXICAB METER LIMITATION

The request to delete the prohibition against the use of funds to study the merits of installing meters in the city's taxicabs has been disapproved. This prohibition, which has been in effect since 1935, is carried in section 5 of the general provisions.

LIMITATION ON KWH RATE FOR STREET LIGHTING

As noted earlier the Committee has approved the proposed deletion of section 6 of the general provisions limiting the availability of appropriations available to pay street lighting energy charges of 2 cents per kilowatt-hour.

CHANGES IN EXISTING LAW

The following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

1. Under "Loans to the District of Columbia for Capital Outlay" there is language providing authorization for the Mayor to accept loans for the District from the U.S. Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are recommended in the bill. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) made certain changes in the limits on the city's borrowing authority and in the method of financing the capital programs in that it authorizes the District to issue general obligation bonds to finance capital projects and to refinance Treasury loans after January 2, 1975. Section 743 of that law terminated the permanent authority for the District to borrow from the U.S. Treasury to finance its capital improvements program and section 723 provided interim authority for

Treasury loans to complete projects for which funds were authorized or appropriated before January 2, 1975. There have been delays in the bond issuance schedule. In order to prevent disruption of the capital improvements program as approved in the bill the Committee has inserted language providing for the continuance of Treasury borrowing during the remainder of fiscal year 1976 and the transition period. The city is proposing an amendment to section 723 of Public Law 93-198 to extend the authority to borrow from the Treasury to cover projects for which funds have been authorized or appropriated prior to January 2, 1977, to prevent future disruption of the capital improvements program due to any further delays in the bond issuance process that may occur.

2. The bill includes special one-time appropriations for the District for the 3-month transition period beginning July 1, 1976, and ending September 30, 1976. The interim period results from the establishment of the new fiscal year, beginning October 1, 1976. The new fiscal year was established by Sec. 501 of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344).

3. Under "General Operating Expenses," there is language providing that certain sums shall be available for Fiscal Years 1973, 1974, and 1975. The funds thus appropriated are required to meet the District's share of the Metrobus operating subsidy for the three prior fiscal years. The final allocations of Metrobus operating deficits among area jurisdictions, including the District of Columbia, were not available at the time appropriations were made for Fiscal Years 1973, 1974 and 1975.

4. Under "General Operating Expenses," there is language providing that appropriations available solely for the District of Columbia's employees' disability compensation shall remain available until expended. 31 U.S.C. 718 provides, in part, that;

No specific or indefinite appropriation made subsequent to August 24, 1912, in any regular annual appropriations act shall be construed to be permanent or available continuously without reference to a fiscal year—unless it is made in terms expressly providing that it shall continue available beyond the fiscal year for which the Appropriations Act in which it is contained makes provision.

5. A language provision under "General Operating Expenses" provides that \$325,000 shall be available for the settlement of property damage claims not in excess of \$1,500 each and personal injury claims not in excess of \$5,000 each. The language provides an exemption, within specified limits, from Sec. 1-904 of the District of Columbia Code, which states, in part, that: ". . . all settlements entered into by the Commissioner of the District of Columbia acting under the terms and provisions of sections 1-902 to 1-905 shall be presented to the Congress, together with a brief statement of the nature of the claim or suit, the amount claimed, and the amount of the settlement with a summary of the evidence and circumstances under which the settlement was made." The authority to settle claims and suits was delegated to the D.C. Corporation Counsel by Reorganization Order No. 50 (June 26, 1953). The language provision contained in the bill allows the Corporation Counsel to settle and pay claims within the specified

limits without first presenting each claim to the Congress. That exemption prevents unnecessary delays in the settlement process for smaller claims and encourages plaintiffs to settle for judgments within the specified ceilings.

6. Under "Public Safety," language provides an exemption for two classes of motor passenger vehicles from Sec. 31-638a (c) of the U.S. Code, which states, in part, that:

Unless otherwise specifically provided, no appropriation available for any department shall be expended—

(1) to purchase any passenger motor vehicle (exclusive of buses and ambulances) at a cost—in excess of the maximum price thereof, if any, established pursuant to law by a Government agency.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police activities and vehicles used for firefighting and fire prevention activities. Because of the special requirements for those types of vehicles, the costs exceed the maximum set for passenger motor vehicles for regular use.

7. Language included under "Public Safety" provides that \$2,895,000 of the appropriation shall remain available until expended and shall be available for obligations incurred in fiscal years 1975 and 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (P.L. 93-412). The exemption to 31 U.S.C. 718 provided by that language is necessary to allow flexibility for dealing with the budgeting problems resulting from the long time lag between the time obligations are incurred under the program and the time vouchers are presented to the District Government for payment. The language also provides that funds are available for the payment of obligations incurred in a prior fiscal year (i.e., fiscal year 1975).

8. Under "Repayment of Loans and Interest," there is language to appropriate funds for the repayment of short-term notes issued by the District pursuant to Sections 471 and 472 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198), as amended. The District is authorized to issue such notes within certain limits in the absence of unappropriated available revenues to meet appropriations and in anticipation of the collection or receipt of revenues.

9. A provision under "Repayment of Loans and Interest" authorizes the District to repay outstanding loans from the United States with monies received from the sale of general obligation bonds authorized and issued for such purpose. Sec. 461 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198) authorizes the District to issue general obligation bonds to refund outstanding indebtedness and to finance its capital improvements program.

10. Under "Capital Outlay," language provides that the amount appropriated shall remain available until expended. The language is needed to provide an exemption to Sec. 31-718 of the U.S.C. and to allow the funds to remain available beyond the fiscal year for which the appropriations act makes appropriations. The exemption is needed because of the time required for the design and construction of capital projects.

11. Section 7 of the "General Provisions" provides an exemption from the requirement of subsection (6) of Section 5 of the District of Columbia Public Assistance Act of 1962 (3 D.C.C. 204(b)). That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established in accordance with such regulations.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-204(b) of the District of Columbia Code. The 1976 appropriations bill contains funds to raise welfare payments to 81.6 percent of the February 1974 cost-of-living standard, effective July 1, 1976.

12. Section 15 of the "General Provisions" limits payments by the District to the General Services Administration for the use of Federal space to 90 percent of the standard level user charge established pursuant to Sec. 210(j) of the Federal Property and Administrative Services Act of 1949, as amended. Section 47-204a of the District of Columbia Code requires the District of Columbia Courts to reimburse General Services for 75 percent of the costs of operation, maintenance, and repair of space used by the U.S. Attorney and the U.S. Marshal for the District of Columbia; the limitation imposed by this section has the effect of reducing the amount of the District's payment to the General Services Administration under Sec. 47-204a of the District of Columbia Code.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried are recommended:

On page 3 in connection with "Loans to the District of Columbia for Capital Outlay":

: Provided, That notwithstanding any other provision of law, the Mayor is authorized to accept loans for the District from the United States Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are authorized in this Act

On page 3 in connection with "General Operating Expenses":
, of which \$207,473 shall be available for fiscal year 1973, \$6,065,579 shall be available for fiscal year 1974 and \$10,103,627 shall be available for fiscal year 1975

On page 4 in connection with "General Operating Expenses":
: Provided further, That not to exceed \$42,100 of this appropriation shall remain available until December 31, 1976, for expenses of the District of Columbia Law Revision Commission

On page 4 in connection with "General Operating Expenses":
: Provided further, That not to exceed \$15,300 of this appropriation shall be available for the payment of stipends and reimbursements to the Commissioners of the District of Columbia Law Revision Commission for expenses incurred prior to enactment of this Act

On page 6 in connection with "Public Safety":
 : Provided, That \$1,300,000 of this appropriation shall be available for fiscal year 1975

On page 6 in connection with "Public Safety":
 : Provided further, That \$2,895,000 of this appropriation (to remain available until expended) shall be available for obligations incurred in fiscal year 1975 and fiscal year 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (Public Law 93-412)

On page 9 in connection with "Human Resources":
 including \$333,500 for the improvement of care and treatment of the mentally retarded at Forest Haven.

On page 12 in connection with "Repayment of Loans and Interest":
 : Provided, That there are hereby appropriated from the funds of the District of Columbia such sums as may be necessary to repay funds borrowed under the provisions of sections 471 and 472 of Public Law 93-198

On page 12 in connection with "Repayment of Loans and Interest":
 : Provided further, That the District is authorized to repay outstanding loans from the United States Treasury with funds received from the sale of its first issue of general obligation bonds

On page 17 in connection with "General Provisions" (changes shown by brackets and italics):

Sec. 19. No part of any funds appropriated by this Act shall be used to pay the compensation (whether by contract or otherwise) of any individual for performing services as a chauffeur or driver for any designated officer or employee of the District of Columbia government (other than the [Commissioner] Mayor of the District of Columbia, Chief of Police and Fire Chief), or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of any such officer or employee (other than the [Commissioner] Mayor of the District of Columbia, Chief of Police and Fire Chief). No part of any funds appropriated by this Act, in excess of [\$12,000] \$1,000 per month in the aggregate [shall, in any fiscal year.] (\$12,000 per annum) shall be used to pay the compensation (whether by contract or otherwise) of individuals for performing services as a chauffeur or driver for the [Commissioner] Mayor of the District of Columbia, or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of the [Commissioner] Mayor of the District of Columbia.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1975 AND BUDGET ESTIMATES FOR FISCAL YEAR 1976 AND THE TRANSITION PERIOD

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, fiscal year 1975 ¹ (2)	Budget estimate of new (obligational) authority, fiscal year 1976 and the transition period ² (3)	Increase (+) or decrease (-) (4)
Advances to stadium sinking fund, Armory Board (indefinite authorization to spend debt receipts)	\$832,000	\$832,000	-----
Repayable advances to District of Columbia general fund (indefinite appropriation)	40,000,000	55,000,000	+\$15,000,000
Transition period	-----	40,000,000	-----
Total, permanent new budget (obligational) authority, Federal funds	40,832,000	55,832,000	+15,000,000
Transition period	-----	40,000,000	-----

¹ Amounts as estimated and shown in the January 1976 budget document adjusted to reflect proposed repayable advance of \$55 million to the general fund for fiscal year 1976.
² Title V of the Congressional Budget Act of 1974 (Public Law 93-344) changed the fiscal year to Oct. 1-Sept. 30 and established the transition period as July 1, 1976 through Sept. 30, 1976.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL

Agency and item (1)	New budget (obligational) authority, fiscal year 1975 (2)	Budget estimates of new (obligational) authority, fiscal year 1976 and transition period (3)
FEDERAL FUNDS		
Federal payment.....	\$226,200,000	\$254,000,000
Transition period.....	---	66,500,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,600,000	5,688,000
Transition period.....	---	1,422,000
Loans to the District of Columbia for capital outlay..	152,600,000	248,153,000
Transition period.....	---	---
Total.....	384,400,000	507,841,000
Transition period.....	---	67,922,000
DISTRICT OF COLUMBIA FUNDS		
Operating Expenses		
General operating expenses.....	82,087,900	118,081,200
Transition period.....	---	30,984,600
Public safety.....	231,851,700	243,079,100
Transition period.....	---	66,784,000
Education.....	223,351,600	237,841,600
Transition period.....	---	47,568,300
Recreation.....	15,758,700	16,522,000
Transition period.....	---	4,956,600
Human resources.....	234,528,800	265,079,400
Transition period.....	---	74,222,200
Transportation.....	26,177,400	27,922,600
Transition period.....	---	7,326,900
Environmental services.....	56,910,000	63,619,700
Transition period.....	---	16,693,800
Personal services.....	---	10,000,000
Transition period.....	---	---
Settlement of claims and suits.....	200,300	304,500
Transition period.....	---	---
Repayment of loans and interest.....	49,067,000	63,380,600
Transition period.....	---	---
Bicentennial services.....	---	1,000,000
Transition period.....	---	---
Total, operating expenses.....	919,933,400	1,046,830,700
Transition period.....	---	248,536,400
Capital Outlay		
Capital outlay.....	204,918,000	156,217,600
Transition period.....	---	---
Total.....	1,124,851,400	1,203,048,300
Transition period.....	---	248,536,400

AUTHORITY FOR FISCAL YEAR 1975 AND BUDGET ESTIMATES
YEAR 1976 AND THE TRANSITION PERIOD

New budget (obligational) authority recommended in the bill (4)	New budget (obligational) authority recommended by the Senate committee (5)	Senate committee recommendations compared with--		
		New budget (obligational) authority, fiscal year 1975 (6)	Budget estimates of new (obligational) authority, fiscal year 1976 and transition period (7)	House allowance (8)
\$250,000,000	\$249,676,700	\$23,476,700	-\$4,323,300	-\$323,300
66,500,000	65,876,000	---	-624,000	-624,000
5,688,000	5,688,000	88,000	---	---
1,422,000	1,422,000	---	---	---
210,000,000	209,000,000	56,400,000	-39,153,000	-1,000,000
---	---	---	---	---
465,688,000	464,364,700	79,964,700	-43,476,300	-1,323,300
67,922,000	67,298,000	---	-624,000	-624,000
116,861,000	116,314,400	34,226,500	-1,766,800	-546,600
30,024,900	30,098,300	---	-886,300	73,400
243,059,100	243,059,100	11,207,400	-20,000	---
65,436,100	64,499,500	---	-2,284,500	-936,600
237,382,300	237,325,900	13,974,300	-515,700	-56,400
47,476,500	47,465,200	---	-103,100	-11,300
16,520,000	16,520,000	761,300	-2,000	---
4,956,000	4,956,000	---	600	---
264,124,200	264,074,500	29,545,700	-1,004,900	-49,700
74,830,900	74,871,000	---	648,800	40,100
26,942,600	27,899,400	1,722,000	-23,200	956,800
6,922,400	7,167,400	---	-159,500	245,000
63,619,700	63,492,300	6,582,300	-127,400	-127,400
16,345,800	16,311,200	---	-382,600	-34,600
10,000,000	10,000,000	10,000,000	---	---
2,500,000	2,500,000	---	2,500,000	---
304,500	304,500	104,200	---	---
---	---	---	---	---
63,380,600	63,380,600	14,313,600	---	---
---	---	---	---	---
1,000,000	500,000	500,000	-500,000	-500,000
---	---	---	---	---
1,043,194,000	1,042,870,700	122,937,300	-3,960,000	-323,300
248,492,600	247,868,600	---	-667,800	-624,000
135,259,500	112,593,700	-92,324,300	-43,623,900	-22,665,800
---	---	---	---	---
1,178,453,500	1,155,464,400	30,613,000	-47,583,900	-22,989,100
248,492,600	247,868,600	---	-667,800	-624,000

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1976

MAY 21, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. NATCHER, from the Committee on Appropriations, submitted the following

REPORT
together with
ADDITIONAL VIEWS

[To accompany H.R. 13965]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending June 30, 1976, and the period ending September 30, 1976.

SUMMARY OF BILL

The Committee recommends appropriations in Federal funds totaling \$465,688,000 for fiscal year 1976 and \$67,922,000 for the transition period. Appropriations from District of Columbia funds recommended total \$1,178,453,500 for 1976 and \$248,492,600 for the transition quarter. A summary of the recommendations follows:

	[In thousands]	
	<i>Fiscal Year</i> 1976	<i>Transition</i> <i>Quarter</i>
Federal funds:		
Federal payment.....	\$250,000.0	\$66,500.0
Payment for Federal water and sewer services.....	5,688.0	1,422.0
Federal loans for capital outlay.....	210,000.0	-----
Total.....	465,688.0	67,922.0
District of Columbia funds:		
Operating expenses.....	1,043,194.0	248,492.6
Capital improvements.....	135,259.5	-----
Total.....	1,178,453.5	248,492.6

ESTIMATES AND RECOMMENDATIONS

FEDERAL FUNDS

A total appropriation of \$465,688,000 in Federal funds is recommended for fiscal year 1976 which is \$42,153,000 less than requested, and \$81,288,000 above the 1975 level. The request of \$67,922,000 for the transition period, July 1 through September 30, 1976, has been approved. Federal funds provided for fiscal year 1975 totaled \$384,400,000.

A summary of the requests and recommendations follows:

FEDERAL FUNDS			
	Appropriation, 1975	Estimate 1976 and transition period	Recommended 1976 and transition period
Federal payment.....	\$226,200,000	\$254,000,000	\$250,000,000
Transition period.....		66,500,000	66,500,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,600,000	5,688,000	5,688,000
Transition period.....		1,422,000	1,422,000
Loans to the District of Columbia for capital outlay.....	152,600,000	248,153,000	210,000,000
Total, Federal funds.....	384,400,000	507,841,000	465,688,000
Transition period.....		67,922,000	67,922,000

Federal payment.—The Committee recommends a Federal payment of \$250,000,000 for fiscal year 1976 and \$66,500,000 for the transition quarter, including \$3,000,000 for police and other public safety services during the Bicentennial summer of 1976. The budget proposed a Federal payment of \$254,000,000, the full amount authorized in the Home Rule Act (Public Law 93-198) for fiscal year 1976, and \$66,500,000, as approved, for the transition period. A total of \$70,000,000 was authorized for the interim quarter in an amendment (Public Law 93-395) to the Home Rule Act. The Federal payment provided for fiscal year 1975 totaled \$226,200,000, including \$5,000,000 in the Second Supplemental Appropriations Act, 1975.

Payment in lieu of reimbursement for charges for water and sewer services.—A total of \$5,688,000 in Federal funds is recommended for 1976 as a payment to the District of Columbia in lieu of reimbursements for charges for water, water services and sanitary sewer services furnished to Federal facilities at the seat of government. The sum of \$1,422,000 is provided for the same purposes during the transition period. A total of \$5,600,000 was available for 1975.

Federal loans for capital outlay.—The Committee recommends a loan appropriation of \$210,000,000 to finance the capital improvements program recommended in this and prior year bills. The budget proposed a total of \$248,153,000. The reduction of \$38,153,000 reflects in part the deletion of a number of projects noted later in this report. Federal loan appropriations in 1975 totaled \$152,600,000.

The Committee is also recommending language permitting the city to continue to receive loans from the Federal Treasury for projects in the bill not eligible for financing by Federal loans under the terms of the Home Rule legislation. These projects originally were to be financed by the issuance of bonds which the city has been unable to do.

DISTRICT OF COLUMBIA FUNDS

The Committee recommends a budget totaling \$1,178,453,500 for fiscal year 1976 which is an increase of \$53,602,100 over 1975 appropriations. Also recommended is the sum of \$248,492,600 for the transition period which is \$43,800 less than was proposed in the budget. The budget estimates, as amended, totaled \$1,203,048,300 for 1976 and \$248,536,400 for the interim quarter. A total of \$1,124,851,400, was appropriated for 1975 including \$51,208,500 in the Second Supplemental Appropriations Act, 1975. Details of the Committee's recommendations are explained in later sections of this report.

A summary of the 1975 appropriations and the requests and recommendations for 1976 and the transition period follows:

DISTRICT OF COLUMBIA FUNDS—SUMMARY			
Item	Estimate	Recommended	Decrease
Operating expenses.....	\$1,046,830,700	\$1,043,194,000	-\$3,636,700
Transition period.....	248,536,400	248,492,600	-43,800
Capital outlay.....	156,217,600	135,259,500	-20,958,100
Total, District of Columbia Funds.....	1,203,048,300	1,178,453,500	-24,594,800
Transition period.....	248,536,400	248,492,600	-43,800

DELAYS IN PROCESSING 1976 AND 1977 BUDGETS

There has been an inordinate delay in the submission of the budget for the first year the city has been operating under the provisions of the District of Columbia Self-Government and Governmental Reorganization Act. Over ten months have passed since the beginning of the fiscal year on July 1, 1975. A total of 14 months have elapsed since the President submitted his 1976 budget containing the Federal funds request. Nine months elapsed between that submission and the transmittal of the District of Columbia budget. The Committee promptly scheduled hearings commencing on November 13, 1975 which were recessed on December 19, 1975 pending the receipt of certain amendments and action on additional revenue measures necessary to bring the budget into balance. On receipt of an amendment to the Federal funds portion of the budget, which was transmitted on April 16, 1976, the Committee resumed hearings on April 28 which were concluded on May 3. These hearings were held in anticipation that amendments to the District of Columbia funds budget would be forthcoming. Those amendments were received from the President on May 6, 1976.

The District Government has been operating during the past ten months under the terms of the continuing resolution which limits obligations to the fiscal year 1975 level. Appropriate reductions have been made in the 1976 budget as recommended in the accompanying bill to reflect this lower rate as well as the effect of the late passage of the bill on the few new programs and positions allowed.

The fiscal year 1977 budget process has also been considerably delayed. The Federal funds portion of the budget was included in the President's budget received by the Congress on January 21, 1976. The District of Columbia budget was not transmitted to the Office of Management and Budget until May 10, 1976. It is the intent of the

Committee to immediately schedule hearings when it is sent to the Congress by the President.

The Committee has been advised by District officials that the city is on a schedule for the formulation of the fiscal year 1978 budget to enable transmittal to the Congress by mid-February 1977. If timely action is not forthcoming the Committee will feel constrained to recommend legislation setting a date certain for the submission of annual city budgets.

MOUNTING DISTRICT DEBT

Members of the Committee are concerned, as is everyone, about the cost of government at all levels, the Federal Government, State governments and county and city governments, and especially the financial problems that many of the large cities are encountering. Of particular concern is the District's growing debt-load at a time when the city's population continues to decline. The District government currently owes the Federal Treasury approximately \$1.1 billion, primarily for loans drawn down to finance long-term improvements to the city's physical plant. It is alarming that Washington's per capita debt of \$1,460 per person is second only to New York's per capita debt of \$1,767 per person, especially since by 1981 Washington's debt-load is expected to almost double.

In addition to the current debt of \$1.1 billion to the Federal Treasury for capital projects, the District does not have a funded pension plan for policemen and firemen and the teachers' plan is only partially funded. The unfunded liability for these pension plans is approximately \$1.8 billion and is expected to increase to \$16.8 billion by the year 2010, at which time it is estimated pension payments for policemen and firemen will be approximately 110 percent of the payroll.

This ever mounting debt of the city is one that must be addressed by both the city and the Congress. The Committee is aware of the concern of the House and Senate District Committees in this regard. This Committee will address the problem in more detail during the forthcoming hearings on the fiscal year 1977 and 1978 budgets.

TOTAL RESOURCES

It is estimated a total of \$1,552,712,900 and 49,769 positions will be available to the District of Columbia Government during the next fiscal year. These figures include the appropriations from District funds recommended in this bill, Federal grants, other grants, and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing funds, and revenues accruing from various District taxes and fees.

A summary of these resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA FISCAL YEAR 1976 (Dollar amounts in thousands)

Item	Recommended in bill (District of Columbia funds)		Federal grants		Grants, reimburse- ments and other		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Operating expenses:								
General operating ex- penses.....	3,304	\$116,861.0	14,881	\$128,887.0	433	\$22,342.6	8,618	\$268,090.6
Public safety.....	10,579	243,059.1	85	1,902.9	30	3,924.9	10,664	248,886.9
Education.....	12,099	237,382.3	1,745	46,685.6	30	1,422.4	13,874	285,490.3
Recreation.....	787	16,520.0	6	479.8	84	6.5	877	17,006.3
Human resources.....	8,779	264,124.2	1,659	147,486.6	95	464.4	10,533	412,075.2
Transportation.....	1,507	26,942.6	45	1,930.5			1,552	28,873.1
Environmental services.....	3,214	63,619.7	96	1,967.0	341	2,320.2	3,651	67,906.9
Personal services (police- men, firemen, and teachers).....		10,000.0						10,000.0
Settlement of claims and suits.....		304.5						304.5
Bicentennial services.....		1,000.0						1,000.0
Repayment of loans and interest.....		63,380.6						63,380.6
Total, operating ex- penses.....	40,269	1,043,194.0	8,517	329,339.4	983	30,481.0	49,769	1,403,014.4
Capital outlay.....		135,259.5		14,439.0				149,698.5
Grand total.....	40,269	1,178,453.5	8,517	343,778.4	983	30,481.0	49,769	1,552,712.9
Transition period.....		248,492.6						248,492.6

¹ Excludes 17,513 positions for summer youth employment.

FINANCING OF TOTAL RESOURCES

As is shown in the tabulation above, a total of \$1,552,712,900 will be available for the operation of the city during fiscal year 1976, of which approximately 56 percent, or \$870,010,400 will be financed from the various Federal funds available to the District including those recommended in the accompanying bill as well as Federal grants and short term temporary advances from the Federal Treasury. The remaining 44 percent will be derived from local revenue sources. A summary of both Federal and local source revenues is shown below.

Item	Amount
Federal funds:	
Federal payment.....	\$250,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000
Federal loans for capital outlay.....	210,000,000
Revenue sharing.....	26,650,000
Subtotal (included in this bill).....	492,338,000
Temporary advance from the Federal Treasury.....	15,000,000
Amounts due from Federal Government.....	18,894,000
Federal grants.....	343,778,400
Subtotal.....	870,010,400
Local and other revenue sources:	
Local taxes, fees, charges and other collections.....	693,710,000
Cash on hand and accounts payable.....	38,252,000
Grants, reimbursements, and other.....	30,481,000
Capital outlay adjustment.....	-74,740,500
Subtotal.....	687,702,500
Grand total.....	1,557,712,900
Less permanent appropriations.....	-5,000,000
Net grand total.....	1,552,712,900

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$250,000,000 to the General Fund, a reduction of \$4,000,000. The budget proposed the appropriation of the full authorized payment for fiscal year 1976 of \$254,000,000. Also recommended is \$5,688,000 in lieu of reimbursement for water and sewer services provided the Federal government.

A comparative summary of the allocations recommended including those for the transition period follows:

FEDERAL PAYMENT			
	Appropriation, 1975	Estimate, 1976	Recommended, 1976
Federal payment	\$226,200,000	\$254,000,000	\$250,000,000
Transition period		66,500,000	66,500,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	5,600,000	5,688,000	5,688,000
Transition period		1,422,000	1,422,000
Total fiscal year 1976	231,800,000	259,688,000	255,688,000
Transition period		67,922,000	67,922,000

The recommended Federal Payment to the General Fund is \$23,800,000 more than the 1975 allowance. As is shown in the following table, the Federal payment recommended represents 40.1 percent of the anticipated local collections during fiscal year 1976.

(The table referred to follows:)

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS
[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	Local general fund collections	Federal payment as a percentage of local general fund collections
1951	\$9,800	\$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.3
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,542	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976 estimate	254,000	623,500	40.7
1976 recommended	250,000	623,500	40.1

DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

It is estimated that local general fund collections will total \$623,500,000 in fiscal year 1976, which when added to estimated income accruing to the other funds will provide a grand total of \$693,710,000. A summary of the major sources of these revenues, by fund, follows:

District of Columbia local collections		In thousands
General fund:		
Property taxes		\$148,000
Sales taxes		203,430
Income taxes		209,970
Other taxes		21,410
Charges and miscellaneous revenues		40,690
Subtotal		623,500
Highway fund—gasoline tax, licenses, and other		38,010
Sanitary sewage works fund—service charges		16,760
Water fund—service charges		15,290
Metropolitan area sanitary sewage works fund—service charges		150
Total		693,710

HISTORY OF FEDERAL PAYMENT

The usual history of the Federal payment and its relationship to the General Fund is shown below. It will be noted that in 1966 the Federal payment was \$44,250,000 and represented 15.52 percent of the total operating budget of \$285,093,147. The Federal payment proposed for 1976 is \$250,000,000 and represents 26.09 percent of the total recommended budget of \$957,961,200 financed from the General Fund. The population of the city in 1960, according to the 1960 census, was 763,956. The 1970 census showed a decline to 756,510. The latest population estimate provided by the Census Bureau is 723,000.

[The history referred to follows:]

FEDERAL PAYMENT AND ITS RELATION TO THE GENERAL FUND

Fiscal year	Appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.92
1922	22,977,411	13,784,648	9,192,763	40.00
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,419	26.51
1928	34,894,148	25,892,358	9,001,790	25.79
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66

FEDERAL PAYMENT AND ITS RELATION TO THE GENERAL FUND—Continued

Fiscal year	Appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1943	\$49,422,932	\$43,422,932	\$6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	199,522,707	174,522,707	25,000,000	12.52
1962	206,371,780	179,371,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	116,166,000	21.96
1971	591,262,769	460,262,769	131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976 ⁴	961,330,400	707,330,400	254,000,000	26.42
1976 ⁵	957,961,200	707,961,200	250,000,000	26.09

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.
² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-297 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.
³ Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the District of Columbia Court Reform and Criminal Procedures Act of 1970.
⁴ Estimated.
⁵ Recommended.

FEDERAL LOANS

The Committee recommends loan appropriations totaling \$210,000,000 to finance the construction program. This allowance is \$38,153,000 less than requested and the reduction is related in part to the recommendations on the capital outlay budget. A further explanation of Committee action appears earlier in this report under the heading "Estimates and recommendations".

A comparative summary follows:

FEDERAL LOANS

	Appropriation, 1975	Estimate, 1976	Recommended, 1976
Federal loans:			
For capital outlay	\$152,600,000	\$248,153,000	\$210,000,000

FEDERAL GRANTS

The District of Columbia participates in the various Federal grant programs as do the 50 states. These grants are over and above the budget recommendations provided in this bill. The current estimate of funds to be derived from Federal grants during fiscal year 1976 totals \$343,778,400.

A summary of the grants by agency follows:

Summary of Federal grant assistance to the District of Columbia

Agency	1976 estimate
Council of the District of Columbia	\$95,200
Executive Office	12,151,700
Office of the Corporation Counsel	99,900
Public Library	427,900
Department of Manpower	23,432,200
Office of Youth Opportunity Services	8,923,800
Department of Housing and Community Development	83,605,400
District of Columbia Board of Parole	38,100
Minimum Wage and Industrial Safety Board	112,800
Metropolitan Police Department	679,200
Court of Appeals	108,100
Superior Court	354,800
District of Columbia Court System	75,000
Public Defender Service	202,800
Bail Agency	139,300
Department of Corrections	343,700
Public Schools	36,128,600
District of Columbia Teachers College	804,900
Federal City College	5,235,500
Washington Technical Institute	4,516,600
Recreation Department	479,800
Department of Human Resources	147,486,600
Department of Transportation	16,369,500
Department of Environmental Services	1,967,000
Total	343,778,400

GENERAL REVENUE SHARING

The District also participates in the general revenue sharing program. Under the State and Local Fiscal Assistance Act of 1972 it qualifies for both state and local funds. The 1976 allocation totals \$29,649,000 and is a resource for funding the recommendations in the bill.

The following comparative tabulation summarizes the allocation by agency:

GENERAL REVENUE SHARING PROGRAM, BY AGENCY, DISTRICT OF COLUMBIA, FISCAL YEAR 1976

[In thousands of dollars]

Agency	1976 request	Recommendation	Change
General operating expenses:			
District of Columbia Auditor.....	\$134,500	\$134,500	
Department of Finance and Revenue.....	\$317,800	317,800	
Public Library.....	499,300	499,300	
Department of Housing and Community Development.....	309,700		-309,700
School Transit Subsidy.....	3,000,000	3,309,700	+309,700
Total, General Operating Expenses.....	4,261,300	4,261,300	
Public Safety:			
Metropolitan Police.....	1,376,400	1,376,400	
Fire Department.....	2,014,100	2,014,100	
Department of Corrections.....	2,140,000	2,140,000	
Total, Public Safety.....	5,530,500	5,530,500	
Education: Public Schools.....	8,149,000	8,149,000	
Recreation: Recreation Department.....	208,200	208,200	
Human Resources:			
Payments Assistance Administration.....	4,500,000	4,500,000	
Social Rehabilitation Administration.....	3,000,000	3,000,000	
Total, Human Resources.....	7,500,000	7,500,000	
Transportation: Department of Transportation.....	2,500,000	2,500,000	
Environmental Services: Department of Environmental Services.....	1,500,000	1,500,000	
Total.....	29,649,000	29,649,000	

BALANCED BUDGET RECOMMENDED

The Committee is recommending a balanced budget for fiscal year 1976 and the transition quarter. As shown in the following table, it is estimated sufficient resources, including a \$15 million short-term temporary advance from the Federal Treasury, will be available on a cash basis to finance the operating expense and debt service requirements recommended, and provide cash balances at the close of the fiscal year and the interim period. The projections exclude capital outlay (major construction) appropriations which, under authority in the bill, will continue to be financed by loans from the United States Treasury.

[The table referred to follows:]

PROJECTED CASH FLOW, FISCAL YEAR 1976 AND TRANSITION QUARTER

[In thousands of dollars]

	Fiscal year 1976	Transition quarter
Estimated funds available:		
Cash and investments, opening balance.....	\$1,840	\$505
Due from Federal Government.....	18,894	
Federal payment recommended.....	255,688	167,922
Receipts.....	693,710	208,770
Revenue sharing.....	26,650	6,665
Short-term advance.....	55,000	
Total, estimated funds available.....	1,051,782	283,862
Estimated funds required:		
Opening accounts payable.....	116,971	142,288
Budget recommended.....	1,043,194	248,493
Permanent authorization and restoration.....	5,000	1,150
Repayment of short-term loans.....	40,000	15,000
Appropriation lapses.....	-11,600	
Closing balances:		
Wages and salaries payable.....	-39,924	-38,640
Benefits to former personnel.....	-4,285	-4,285
Vouchers payable.....	-14,693	-14,693
Undelivered orders.....	-35,807	-35,807
Total, unliquidated.....	-94,709	-93,425
Unobligated authority.....	-29,679	-29,679
Teachers deferred salaries.....	-17,900	
Total, estimated funds required.....	1,051,277	283,827
Estimated closing cash balance.....	505	35

¹ Consisting of \$250,000,000 Federal payment and \$5,688,000 for Federal water and sewer services.

² Consisting of \$66,500,000 (\$3,000,000 for Bicentennial) Federal payment and \$1,422,000 for Federal water and sewer services.

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The 1976 budget proposed a total increase of \$167,195,600 over the adjusted base of \$879,135,600 which is \$40,797,800 below the 1975 appropriation level. The Committee recommends an increase of \$164,058,400 over the adjusted base for 1976. This is a decrease of \$3,636,700 below the amount requested. As is shown below the major categories of increase are in the areas of annualization of salary increases, the cost-of-living pay raise that was effective in October 1975, statutory and workload requirements, and bicentennial and other. This last category of increase is primarily due to inflationary increases in the costs of utilities, supplies, materials, equipment, and other items. The increase requested by the City attributable to the Bicentennial totals \$1,719,000. The Committee is recommending an increase of \$1,200,000. In addition \$3,000,000 is made available for the transition period for public safety activities during the Bicentennial year.

The requests and recommendations by categories of increase are shown in the table that follows:

COMPARISON OF INCREASES REQUESTED AND RECOMMENDED BY CATEGORY

	Requested	Recommended	Decrease
Annualization of prior-year approved positions.....	\$4,027,200	\$4,027,200	-----
Within-grades.....	5,592,900	5,592,900	-----
Annualization of salary increases.....	22,010,900	22,010,900	-----
Pay raise effective October 1975.....	19,358,800	19,358,800	-----
Statutory.....	22,564,600	21,888,500	-\$676,100
Staffing and maintenance.....	3,963,500	3,944,000	-\$19,500
Workload.....	19,621,900	19,151,700	-\$470,200
Improved.....	3,386,000	2,900,200	-\$485,800
New.....	879,000	564,900	-\$314,100
Bicentennial and other.....	66,190,300	64,619,300	-\$1,571,000
Total.....	167,695,100	164,058,400	-\$3,636,700

PERSONNEL

The Committee recommends a total of 40,269 permanent authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1976. This is a decrease of 1,771 under the 1975 allotment and a gross increase of 742 over the 1976 adjusted base. Included in the allowance are 380 for staffing and maintenance of new facilities to be opened during the fiscal year, and to continue programs previously funded by Federal funds.

A comparative summary of positions by agency follows:

SUMMARY OF POSITIONS AUTHORIZED, REQUESTED AND RECOMMENDED—PERMANENT AUTHORIZED POSITIONS, FISCAL YEAR 1976

Activity	Authorized permanent positions fiscal year 1975	Authorized permanent positions fiscal year 1976 base	Increase requested in authorized permanent positions fiscal year 1976	Increase recommended by committee	Total permanent positions authorized fiscal year 1976
GENERAL OPERATING EXPENSES					
Office of the Mayor.....	27	30	2	2	32
Council of the District of Columbia.....	56	50	57	33	83
District of Columbia Auditor.....	7	7	3	3	10
Executive Office:					
Office of the Secretariat.....	25	25	3	-----	25
Office of Public Affairs.....	12	12	-----	-----	12
Office of Budget and Management Systems.....	181	254	42	25	279
Municipal Planning Office.....	140	82	-----	-----	82
Personnel Office.....	67	68	5	5	73
Municipal Audit and Inspections.....	36	-----	-----	-----	36
Legislation Office.....	-----	3	4	-----	7
Office of Civil Defense.....	8	7	-----	-----	7
Office of Human Rights.....	37	37	-----	-----	37
Office of Consumer Affairs.....	19	18	-----	-----	18
Total, Executive Office.....	525	506	54	30	536
Department of Finance and Revenue:					
Office of the Corporation Counsel.....	531	515	28	28	543
Department of General Services.....	185	176	-----	-----	176
Department of Economic Development.....	594	512	-----	-----	512
Public Library.....	544	200	-----	-----	200
Department of Manpower.....	620	550	1	-----	550
Total, Department of Finance and Revenue.....	2,074	1,953	29	28	2,000
Other Independent Agencies and Offices:					
Office of Youth Opportunity Services.....	28	28	-----	-----	28
Department of Housing and Community Development.....	30	311	42	42	353
Parole Board.....	24	23	-----	-----	23
Department of Insurance.....	24	24	2	-----	24
Minimum Wage and Industrial Safety Board.....	42	42	3	-----	42
Recorder of Deeds.....	71	69	-----	-----	69
Public Service Commission.....	28	28	4	4	32

SUMMARY OF POSITIONS AUTHORIZED, REQUESTED AND RECOMMENDED—PERMANENT AUTHORIZED POSITIONS, FISCAL YEAR 1976—Continued

Activity	Authorized permanent positions fiscal year 1975	Authorized permanent positions fiscal year 1976 base	Increase requested in authorized permanent positions fiscal year 1976	Increase recommended by committee	Total permanent positions authorized fiscal year 1976
GENERAL OPERATING EXPENSES—Continued					
Other Independent Agencies and Offices—Con.					
Board of Appeals and Review.....	4	4	-----	-----	4
Board of Elections and Ethics.....	22	20	22	10	30
Office of the Surveyor.....	40	40	-----	-----	40
Commission on the Status of Women.....	2	2	-----	-----	2
Commission on Judicial Disabilities and Tenure.....	1	1	-----	-----	1
Board of Labor Relations.....	2	2	-----	-----	2
Law Revision Commission.....	-----	-----	3	3	3
Total, Other Independent Agencies and Offices.....	318	594	76	59	653
Total, General Operating Expenses.....	3,400	3,140	230	164	3,304
PUBLIC SAFETY					
Metropolitan Police.....	5,783	5,635	-----	-----	5,635
Fire Department.....	1,544	1,520	15	15	1,535
Courts:					
Appeals.....	56	54	9	9	63
Superior.....	1,034	1,000	14	14	1,014
Court System.....	75	72	-----	-----	72
Public Defender Service.....	87	87	3	-----	87
Bail Agency.....	54	52	7	-----	52
Total, courts.....	1,306	1,265	33	23	1,288
Department of Corrections.....	1,844	1,784	317	317	2,101
National Guard.....	20	20	-----	-----	20
Total, Public Safety.....	10,497	10,224	365	355	10,579
EDUCATION					
Public Schools.....	10,711	10,476	50	45	10,521
Board of Higher Education.....	9	9	-----	-----	9
District of Columbia Teachers College.....	241	219	-----	-----	219
Federal City College.....	943	898	57	47	945
Washington Technical Institute.....	432	405	-----	-----	405
Total, Education.....	12,336	12,007	107	92	12,099
RECREATION					
Recreation Department.....	883	777	10	10	787
HUMAN RESOURCES					
Executive Direction and Support.....	1,342	1,167	-----	-----	1,167
Payments Assistance Administration.....	771	676	33	33	709
Social Rehabilitation Administration.....	1,716	1,494	19	19	1,513
Mental Health Administration.....	1,389	1,187	10	8	1,195
Community Health and Hospital Administration.....	4,040	3,983	-----	-----	3,983
Narcotics Treatment Administration.....	269	212	-----	-----	212
Total, Human Resources.....	9,527	8,719	62	60	8,779
TRANSPORTATION					
Department of Highways and Traffic.....	1,549	-----	-----	-----	1,549
Motor Vehicles.....	263	-----	-----	-----	263
Department of Transportation.....	-----	1,505	2	2	1,507
Total, Transportation.....	1,812	1,505	2	2	1,507
ENVIRONMENTAL SERVICES					
Department of Environmental Services.....	3,260	2,845	59	59	2,904
Washington Aqueduct.....	325	310	-----	-----	310
Total, Environmental Services.....	3,585	3,155	59	59	3,214
Grand total.....	42,040	39,527	835	742	40,269

PERSONNEL CEILING

The Committee is recommending that the restriction on the maximum number of positions that may be filled be continued in 1976. This restriction limits employment in permanent authorized positions during any month to 39,619. Appropriations recommended for personnel compensation are based on a lapse rate of 9.8 percent which will restrict actual employment to 36,323.

PAY INCREASES

GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES

This bill includes appropriations totaling \$9,358,800 to cover the costs of the pay raises for general schedule and wage-board employees which went into effect in October 1975. The total cost of the pay raises is estimated at \$13,511,400, of which \$4,152,600 or 30.7 percent, is being absorbed by the various departments and agencies. Normally appropriations for increased pay costs are provided in supplemental appropriations bills. Due to the late processing of the regular bill for fiscal year 1976, they are included herein. A listing detailing these amounts by agency follows:

ESTIMATED COST OF PAY RAISE FOR GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES

(In thousands of dollars)

Activity	Gross amount	Amount requested	Absorption
General operating expenses:			
Office of the Mayor.....	\$20.5	\$20.5	
Council of the District of Columbia.....	54.8	54.8	
District of Columbia Auditor.....	1.3	1.3	
Executive Office:			
Office of the Secretariat.....	12.3	12.3	
Office of Public Affairs.....	8.4		\$8.4
Office of Budget and Management Systems.....	150.2	150.2	
Municipal Planning Office.....	50.4	50.4	
Personnel Office.....	41.9		41.9
Compensation funds:			
Disability compensation.....			
Unemployment compensation.....			
Workmen's compensation.....			
Legislation Office.....	2.8		2.8
Office of Civil Defense.....	4.3		4.3
Office of Human Rights.....	18.2		18.2
Office of Consumer Affairs.....	9.9		9.9
Bicentennial programs.....			
Total, Executive Office.....	298.4	212.9	85.5
Department of Finance and Revenue.....	257.1		257.1
Office of the Corporation Counsel.....	114.3	114.3	
Department of General Services.....	249.4	249.4	
Department of Economic Development.....	233.8		233.8
Public Library.....	241.5		241.5
Department of Manpower.....			
Other independent agencies and offices:			
Youth Opportunity Services.....	41.0	41.0	
Department of Housing and Community Development.....	14.4		14.4
Parole Board.....	15.6	15.6	
Department of Insurance.....	16.4		16.4
Minimum Wage and Industrial Safety Board.....	24.0	24.0	
Recorder of Deeds.....	24.8	24.8	
Public Service Commission.....	20.4	20.4	
Board of Appeals and Review.....	2.8	2.8	
Board of Elections and Ethics.....	15.3		15.3
Office of the Surveyor.....	11.9		11.9
Commission on the Status of Women.....	1.2	1.2	
Commission on Judicial Disabilities and Tenure.....	.4		.4

ESTIMATED COST OF PAY RAISE FOR GENERAL SCHEDULE AND WAGE BOARD EMPLOYEES—Continued

(In thousands of dollars)

Activity	Gross amount	Amount requested	Absorption
General operating expenses—Continued			
Other independent agencies and offices—Continued			
Board of Labor Relations.....	\$1.5	\$1.5	
Judicial Nomination Commission.....			
Law Revision Commission.....			
Total, other independent agencies and offices.....	189.7	131.3	\$58.4
Total, general operating expenses.....	1,660.8	784.5	876.3
Public safety:			
Metropolitan Police.....	437.2	400.4	36.8
Fire Department.....	76.5	76.5	
Courts:			
Appeals.....	40.5		40.5
Superior.....	529.0	529.0	
District of Columbia Court System.....	44.8		44.8
Public Defender Service.....	58.3	58.3	
Bail Agency.....	16.8		16.8
Total, courts.....	689.4	587.3	102.1
Department of Corrections.....	961.5	961.5	
National Guard.....	8.1	8.1	
Total, public safety.....	2,172.7	2,033.8	138.9
Education:			
Public Schools.....	1,789.8		1,789.8
Board of Higher Education.....	3.5		3.5
District of Columbia Teachers College.....	24.2	24.2	
Federal City College.....	120.5		120.5
Washington Technical Institute.....	35.7		35.7
Total, education.....	1,973.7	24.2	1,949.5
Recreation: Department of Recreation.....	521.4	521.4	
Human Resources: Department of Human Resources.....	4,402.0	4,402.0	
Transportation: Department of Transportation.....	674.1	480.6	193.5
Environmental services:			
Department of Environmental Services.....	1,794.4	800.0	994.4
Washington Aqueduct.....	312.3	312.3	
Total, environmental services.....	2,106.7	1,112.3	994.4
Total.....	13,511.4	9,358.8	4,152.6

POLICE OFFICERS, FIREFIGHTERS AND TEACHERS

A total of \$10,000,000 is provided under the heading "Personal Services" to cover the estimated cost of pay raises for police officers, firefighters and teachers. The amount of \$5,500,000 is for policemen and firemen and \$4,500,000 is for teachers.

Permanent legislation authorizing an average 6 percent pay increase for city police officers and firefighters, retroactive to October 1, 1975, has been passed by the Council of the District of Columbia. The Mayor allowed the legislation to become an Act without his signature. The legislation will go into effect after the expiration of the required 30-legislative-day Congressional layover period unless both Houses of the Congress adopt a concurrent resolution disapproving the pay raise Act. The legislation was transmitted to the Congress on April 30, 1976. Meanwhile the Council passed emergency legislation on April 26, 1976, authorizing the 6 percent pay raise for police officers and firefighters retroactive to October 1, 1975, which remains in effect for 90

days, to provide authority for the requested appropriation. Payment cannot be made until the permanent legislation goes into effect.

Teacher pay legislation providing a 6 percent pay raise for teachers retroactive to January 1, 1976, was introduced in the Council on March 26, 1976, and emergency legislation was passed on April 28, 1976, which will remain in effect for 45 days. The Committee is advised that action on the permanent legislation has been delayed pending resolution of problems on nonpay issues of the proposed contract between the Board of Education and the teachers.

OPERATING EXPENSES

GENERAL OPERATING EXPENSES

The Committee recommends a total of \$116,861,000 for 1976 and \$30,024,900 for the transition period for the various departments, agencies, and activities funded through this appropriation. The allowance for 1976 is \$34,773,100 above 1975 appropriations and \$1,220,200 below the amounts requested. Included in the allowance is \$784,500 for increased pay costs which became effective in October 1975. The total cost of these pay raises for the agencies within this category was \$1,660,800 of which \$876,300 has been absorbed.

The allowances recommended, by activity, follow:

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Bill compared with—		
			Recommended in bill for 1976	1975 appropriations	1976 estimates
Office of the Mayor.....	\$617,000	\$912,600	\$767,600	+\$150,600	-\$145,000
Council of the District of Columbia.....	990,900	2,299,400	2,075,700	+1,084,800	-223,700
District of Columbia Auditor.....		164,300	164,300	+164,300	
Executive Office.....	17,220,700	21,196,200	20,401,600	+3,180,900	-794,600
Department of Finance and Revenue.....	8,508,400	8,889,200	8,889,200	+380,800	
Office of the Corporation Counsel.....	3,614,600	3,869,300	4,069,300	+454,700	+200,000
Department of General Services.....	17,266,600	17,636,300	17,636,300	+369,700	
Department of Economic Development.....	8,315,900	3,098,500	3,098,500	-5,217,400	
Public Library.....	8,051,000	8,411,100	8,408,300	+357,300	-2,800
Department of Manpower.....		103,700	103,700	+103,700	
Other Independent Agencies and Offices.....	7,160,200	13,684,300	13,430,200	+6,270,000	-254,100
Contributions to Metropolitan Area Agencies.....	6,273,300	33,613,800	33,613,800	+27,340,500	
Miscellaneous Contributions.....	4,069,300	4,202,500	4,202,500	+133,200	
Total, General Operating Expenses.....	82,087,900	118,081,200	116,861,000	+34,773,100	-1,220,200
Transition period.....		30,984,600	30,024,900		-959,700

¹ Includes \$2,404,500 in 2d supplemental.

Office of the Mayor.—A total of \$767,600 is recommended for 1976. Included in the allowance are the two positions and funds requested for the Office of the Aging and for the elderly nutrition program. The requests for additional funding for ceremony expenses, dues, the International Visitors Committee, and the Commission of the Arts have been denied.

Council of the District of Columbia.—The Committee recommends a total of \$2,075,700 and 83 positions for the Council in 1976, which includes authorization and financing of 30 positions previously approved for the expanded Council under the Home Rule legislation

through reprogramming action, as well as three new positions for the codification of the Municipal Code.

The Committee has approved a chauffeur and car for the Chairman of the Council and has included language in the general provisions section of the bill limiting the compensation that may be paid to the driver to \$878 per month (\$10,536 per annum) or the equivalent starting salary of a District of Columbia public school teacher with a bachelor's degree under the terms of the teacher pay legislation recently enacted by the Council. The limitation on the salary that may be paid to the Mayor's chauffeur has been continued at \$12,000 per annum. Both the Mayor and the Council Chairman are directed to study the salary scales of these and commensurate positions and make recommendations for the Committee's consideration during the forthcoming hearings on the fiscal year 1977 budget.

District of Columbia Auditor.—The request of the Auditor for \$164,300 and three additional auditor positions for 1976 has been approved.

Executive Office.—A total of \$20,401,600 has been included in the bill for the various offices and programs funded under this general heading.

A comparative summary of the allowances follows:

EXECUTIVE OFFICE			
Activity	Estimate	Recommended	Decrease
Office of the Secretariat.....	\$730,300	\$719,300	-\$11,000
Office of Public Affairs.....	256,200	256,200	
Office of Budget and Management Systems.....	5,578,500	5,468,500	-110,000
Municipal Planning Office.....	1,909,300	1,800,100	-109,200
Personnel Office.....	1,611,200	1,611,200	
Compensation funds:			
Disability compensation.....	3,260,800	3,260,800	
Unemployment compensation.....	5,136,400	5,136,400	
Workmen's compensation.....	686,000	686,000	
Legislation Office.....	105,200	75,800	-29,400
Office of Civil Defense.....	129,200	129,200	
Office of Human Rights.....	628,600	612,600	-16,000
Office of Consumer Affairs.....	297,500	297,500	
Bicentennial programs.....	869,000	350,000	-519,000
Total.....	21,196,200	20,401,600	-794,600

COMPENSATION FUNDS

The Committee has allowed the increase of \$885,800 requested for the additional number of claimants as well as the higher compensation rate under the employees' disability program. In connection with the unemployment compensation program, the Committee has provided an increase of \$1,166,400 to cover the changes in the maximum weekly amount payable from an estimated \$133 per week to an actual of \$139 per week, as required by law, and the Federally sponsored extended benefits program.

OFFICE OF BICENTENNIAL PROGRAMS

A total of \$350,000 for fiscal year 1976 and \$89,900 for the interim quarter are recommended for bicentennial programs during the remainder of the bicentennial year. The requests have been reduced

\$519,000. Due to the delay in the submission of the 1976 budget it is now too late to proceed with many of the festivals and activities planned. Some are going forward under other auspices and funding. The request of \$200,000 for Kingman Island development has been approved. The Committee is advised that approximately \$625,000 in Federal grants is available for bicentennial programs in the District.

Department of Finance and Revenue.—The sum of \$8,889,200 is recommended, including \$50,000 for the recently appointed Tax Revision Commission which was established by the Council to study and recommend changes in the tax structure of the City. The Committee has approved 28 new positions for the Department to carry out the directives in the Home Rule Act and the Real Property Tax Revision Act (Public Law 93-407).

Office of the Corporation Counsel.—The bill provides \$4,069,300 for 1976 and includes an increase of \$200,000 over the request for 1976 to finance additional claims and suits that the city will be able to pay immediately upon settlement rather than having to wait until a subsequent appropriation is provided. Language has been included in the bill, as requested, increasing the limit in discretionary settlement authority for claims and suits from \$500 to \$1,500 each for property damage claims and from \$1,000 to \$5,000 each for personal injury claims.

Other independent agencies and offices.—A total of \$13,430,200 is recommended for 1976 for the 16 agencies and offices within this category. The sum of \$3,450,600 is recommended for the transition period.

A listing of the various allocations follows:

OTHER INDEPENDENT AGENCIES AND OFFICES

Activity	Estimate	Recommended	Decrease
Other independent agencies and offices:			
Office of Youth Opportunity Services.....	\$2,388,800	\$2,210,200	-\$178,600
Department of Housing and Community Development.....	5,764,300	5,764,300	
Parole Board.....	492,300	492,300	
Department of Insurance.....	504,200	499,800	-4,400
Minimum Wage and Industrial Safety Board.....	792,500	763,600	-28,900
Recorder of Deeds.....	800,200	800,200	
Public Service Commission.....	710,300	710,300	
Board of Appeals and Review.....	89,400	89,400	
Board of Elections and Ethics.....	1,248,400	1,206,200	-42,200
Office of the Surveyor.....	449,100	449,100	
Commission on the Status of Women.....	39,800	39,800	
Commission on Judicial Disabilities and Tenure.....	64,200	64,200	
Board of Labor Relations.....	95,600	95,600	
Judicial Nomination Commission.....	11,800	11,800	
Law Revision Commission.....	83,400	83,400	
Advisory Neighborhood Commission.....	150,000	150,000	
Total, other independent agencies and offices.....	13,684,300	13,430,200	-254,100

OFFICE OF YOUTH OPPORTUNITY SERVICES

The Committee has allowed the increases requested for pay raises. The request for local funding of community-based 24-hour Youth Assistance Centers has not been approved.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The request for 42 positions and \$143,200 for staffing and expenses of the Housing Rent Commission has been approved. The Committee has also approved the funds requested for the increased daily per diem rate for Redevelopment Land Agency Board members.

DEPARTMENT OF INSURANCE

The request for two additional positions have been denied. Increases for other expenses have been approved as requested.

MINIMUM WAGE AND INDUSTRIAL SAFETY BOARD

Inasmuch as the Occupational Safety and Health Act (OSHA) State plan for the District of Columbia has not been approved, the positions requested for that plan have not been allowed.

PUBLIC SERVICE COMMISSION

The Committee has approved the amended request of the Commission including the three positions for the People's Counsel, the additional Commissioner authorized in the Home Rule legislation, and the funds for the District's share of a Federal pipeline grant.

BOARD OF ELECTIONS AND ETHICS

The 10 new positions requested for the statutory ethics functions assigned to the Board are approved. The remaining 12 positions requested have been disallowed. Increases requested for compensation of board members, intermittent staff/election workers and other services, including \$135,000 for contingencies, have been allowed.

DISTRICT OF COLUMBIA JUDICIAL NOMINATION COMMISSION

The Committee has approved the appropriation of \$11,800 in 1976 and \$3,000 for the transition period for the compensation of Board members and other expenses of this new Commission established pursuant to the Home Rule Act.

DISTRICT OF COLUMBIA LAW REVISION COMMISSION

The request of \$83,400 for 1976, \$21,400 for the interim quarter, and 3 positions for this new Commission, authorized by Public Law 93-379, is also approved. Language has been included in the bill continuing the availability of these funds until December 31, 1976, as well as making not to exceed \$13,000 of the appropriation available for the payment of stipends and reimbursements to the Commissioners for expenses incurred prior to the enactment of this bill.

ADVISORY NEIGHBORHOOD COMMISSION

The sums of \$150,000 for 1976 and \$38,500 for the transition quarter, as requested, are recommended for this new Commission authorized in

the Home Rule Act. Section 738(e) of the Act provides that "the District government shall apportion to each neighborhood council, out of the revenue of the District received from the tax on real property in the District including improvements thereon, a sum not less than that part of such revenue raised by levying 1 cent per \$100 of assessed valuation which bears the same ratio to the full sum raised thereby as the population of the neighborhood bears to the population of the District."

The Board of Elections and Ethics has identified 36 Neighborhood Commission areas. Thirty of those areas have met the statutory requirements—presenting a petition signed by at least 5 per centum of the registered qualified electors of a Neighborhood Commission area—and now have in place a duly elected Advisory Neighborhood Commission. The first Advisory Neighborhood Commission election was held in February 1976.

Population in the 30 established areas represents 76 percent of the total population. Accordingly, on an annual basis these areas would be entitled to \$565,439 of the statutory amount of \$743,199 (assessed valuation is \$7,431.1 million). The amount of \$117,800 which was requested and allowed for fiscal year 1976 represents a pro rata share of the annual amount based on a program implementation date of April 15, 1976. In addition, \$32,200 was requested, and approved for operating costs required to carry out provisions of D.C. Council Act 1-85, which established the Advisory Neighborhood Commission Program.

CONTRIBUTIONS TO METROPOLITAN AREA AGENCIES

A total of \$33,613,800 is recommended for 1976 for the three items under this heading and \$8,636,300 is provided for the transition quarter. The distribution is as follows:

Activity	Estimate	Recommended	Decrease
Contributions to metropolitan area agencies:			
Metropolitan Washington Council of Governments.....	\$200,200	\$200,200	.....
Metrobus operating subsidy.....	33,336,300	33,336,300	.....
Washington Metropolitan Area Transit Commission.....	77,300	77,300	.....
Total, contributions to metropolitan area agencies.....	33,613,800	33,613,800	.....

METROBUS OPERATING SUBSIDY

The sum of \$33,336,300 is recommended, as requested, for Metrobus operating subsidies. This amount includes adjustments for increases in actual deficits from prior years and language is included in the bill making the funds available for these obligations. The following tabulation sets forth the amounts required, by fiscal year:

Item	Amount
Fiscal year 1976.....	\$25,496,841
Adjustment—fiscal year 1973.....	207,473
Adjustment—fiscal year 1974.....	6,065,579
Fiscal year 1975.....	9,915,427
Subtotal.....	41,685,320
Less:	
Federal subsidy.....	—8,349,000
Rounding.....	—20
Net request and recommendation.....	33,336,300

MISCELLANEOUS CONTRIBUTIONS

A total of \$4,202,500 is recommended for three items, as follows:

Activity	Estimate	Recommended	Decrease
Miscellaneous contributions:			
School transit subsidy.....	\$3,950,500	\$3,950,500	.....
Washington Convention and Visitors Bureau.....	200,000	200,000	.....
District of Columbia Chamber of Commerce.....	52,000	52,000	.....
Total, miscellaneous contributions.....	4,202,500	4,202,500	.....

SCHOOL TRANSIT SUBSIDY

The Committee has approved the request of \$3,950,500 to cover the cost of subsidizing the reduced fare transportation of school children within the District of Columbia. D.C. Code, Section 44-214a, as amended, authorizes the city to pay the difference between 10 cents and the adult fare which is currently 40 cents. The amount recommended has been certified by the Washington Metropolitan Area Transit Commission as required by law.

WASHINGTON CONVENTION AND VISITORS BUREAU AND DISTRICT OF COLUMBIA CHAMBER OF COMMERCE

Approval of the requests of \$200,000 for the Bureau and \$52,000 for the Chamber have been approved. In prior years the entire appropriation has been made to the Convention and Visitors Bureau. For 1976 a joint tourism development program has been set up with separate appropriations. A statement jointly developed by the two groups detailing their respective goals and programs appears on pages 1446 and 1447 of part one of the printed hearings.

PUBLIC SAFETY

The Committee recommends a total of \$243,059,100 for fiscal year 1976 for five public safety activities carried within this appropriation. The sum of \$65,436,100 is provided for the transition period and includes \$3,000,000 for police and public safety services during the Bicentennial summer of 1976. The allowance for 1976 is \$11,207,400 more than the 1975 appropriation, and includes \$2,033,800 for the cost-of-living pay raise that was effective last October for general schedule and wage board employees. Funds for pay raises, totaling \$5,500,000 for 1976 and \$1,375,000 for the interim period, for policemen and firefighters, as mentioned earlier in this report, are included under the heading "Personal Services".

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimates
Metropolitan Police.....	\$125,913,500	\$128,587,200	\$128,587,200	+\$2,673,700	-----
Fire Department.....	41,946,200	42,825,000	42,825,000	+878,800	-----
Courts.....	28,452,800	28,477,800	28,457,800	+5,000	-\$20,000
Department of Corrections.....	35,249,900	42,887,500	42,887,500	+7,637,600	-----
National Guard.....	289,300	301,600	301,600	+12,300	-----
Total, Public Safety.....	231,851,700	243,079,100	243,059,100	+11,207,400	-20,000
Transition period.....	-----	66,784,000	65,436,100	-----	-1,347,900

¹ Includes \$22,531,500 in 2d supplemental.

Metropolitan Police Department.—An appropriation of \$128,587,200 is recommended for 1976 and \$33,037,600 for the transition period, as requested. This allowance will support 5,386 positions composed of 4,586 police officers, 667 civilians, and 133 cadets. An increase of \$2,953,900 has been approved for police pensions and relief, which will provide a total of \$37,630,000 in 1976.

Fire Department.—The sum of \$42,825,000 for 1976 and \$11,002,900 for the transition period has been approved as requested by the Fire Department. The Committee has approved the establishment of 15 positions for staffing in lieu of overtime.

Courts.—A total of \$28,457,800 for 1976 and \$7,299,100 for the interim quarter is provided for the two courts and the three related agencies under this general heading. The allocations to the two courts and the D.C. Court System are those contained in the city budget rather than the requests made by the Chief Judges of the Court of Appeals and the Superior Court. A comparative summary of the recommendation follows:

COURTS

Activity	Estimate	Recommended	Decrease
Appeals.....	\$1,495,600	\$1,495,600	-----
Superior.....	19,939,400	19,939,400	-----
Court system.....	4,353,400	4,353,400	-----
Public defender service.....	1,919,900	1,912,500	-\$7,400
Bail agency.....	769,500	756,900	-\$12,600
Total, courts.....	28,477,800	28,457,800	-\$20,000

COURT OF APPEALS

An appropriation of \$1,495,600 is recommended for 1976 and \$377,100 for the transition period as proposed in the city budget. The Committee has also approved nine law clerk positions which were authorized in Public Law 94-191 and are currently being funded under a LEAA grant.

SUPERIOR COURT

The Committee has approved a total of \$19,939,400 for the operation of the Superior Court in 1976 and \$5,117,600 during the transition quarter, as requested in the city's budget. The additional positions,

currently financed by a LEAA grant for the Social Services Division and the Planning and Research Division of the Narcotics Diversion Project, have been allowed.

DISTRICT OF COLUMBIA COURT SYSTEM

The bill provides \$4,353,400, as requested by the city, for the various activities funded under this heading including \$2,895,000 for compensation and reimbursement of attorneys appointed to represent indigent defendants, which is an increase of \$900,000 over the 1975 availability. Language is recommended in the bill providing that these funds shall remain available until expended for obligations incurred in fiscal years 1975 and 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (Public Law 93-412). The sum of \$1,118,500 is provided for the court system for the transition period.

PUBLIC DEFENDER SERVICE

An appropriation of \$1,912,500 is recommended for 1976 and \$491,400 for the interim quarter. The Committee has not allowed the three additional attorney and secretarial positions requested.

DISTRICT OF COLUMBIA BAIL AGENCY

A total of \$756,900 for 1976 and \$194,500 for the transition period is recommended for the Bail Agency. The request for seven positions for a street investigation unit, currently funded by a LEAA grant, has not been approved.

Department of Corrections.—The Committee recommends the appropriation of \$42,887,500 for fiscal year 1976 and \$11,019,000 for the transition period, as requested in the amended budget. Included in the allowance are 252 permanent positions to staff and operate the New Detention Center, as well as 6 maintenance personnel for the Center. A total of 59 additional correctional officers and related positions have been approved for a number of security institutions as follows: Medium security (20), maximum security (11), District of Columbia Jail (3), Women's Detention Center (1), Youth Center #1 (10) and Youth Center #2 (14). The increase of \$3,600,000 requested for payments to the Federal Bureau of Prisons for District of Columbia prisoners in Federal Institutions has also been allowed, and includes \$1,300,000 for fiscal year 1975 billings only recently received. Language has been included in the bill making the funds available for this 1975 obligation.

EDUCATION

A total of \$237,382,300 for 1976 and \$47,476,500 for the transition period is recommended for the elementary, secondary and higher educational institutions financed and operated by the city. The recommendation for 1976 is \$14,030,700 more than was appropriated for 1975.

The allowance includes \$24,200 for the increased pay costs for classified and wage board employees for raises granted in October 1975. Also included is the sum of \$1,142,200 covering pay raises

granted to faculty and certain administrative persons at Federal City College (\$497,100), District of Columbia Teachers College (\$139,200), and Washington Technical Institute (\$505,900). Public school teacher pay raise funds are carried under the heading "Personal Services" elsewhere in the bill.

A comparative summary of the allocation to the public schools and the several colleges follows:

EDUCATION

Activity	Appropriations 1975 ¹	Budget estimates 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimate
Public Schools.....	\$188,673,500	\$199,886,000	\$199,588,900	+\$10,915,400	—\$297,100
Board of Higher Education.....	156,100	153,500	153,500	—2,600	.....
District of Columbia Teachers College.....	4,182,600	4,720,700	4,623,500	+430,900	—97,200
Federal City College.....	19,892,900	21,197,000	21,197,000	+1,304,100	.....
Washington Technical Institute.....	10,436,500	11,884,400	11,813,400	+1,382,900	—65,000
Total, Education.....	223,351,600	237,841,600	237,382,300	+14,030,700	—459,300
Transition period.....	.....	47,568,300	47,476,500	.....	—91,800

¹ Includes \$13,711,800 in 2d supplemental.

Public Schools.—The Committee recommends a total of \$199,588,900 for 1976 and \$39,917,800 for the transition period for the operation of the public school system of the District of Columbia. The following reflects the distribution of funds by budget activity:

PUBLIC SCHOOLS

Activity	Estimate	Recommended	Decrease
Elementary Education.....	\$63,688,900	\$63,688,900	.....
Junior High Education.....	27,753,900	27,753,900	.....
Senior High Education.....	18,979,800	18,979,800	.....
Career Development.....	4,950,900	4,950,900	.....
Special Education.....	11,790,000	11,790,000	.....
Continuing Education.....	3,838,200	3,838,200	.....
Food Services.....	5,460,800	5,460,800	.....
Facilities.....	31,703,500	31,703,500	.....
Instructional Support.....	6,191,200	6,191,200	.....
Central Services and Management.....	25,528,800	25,231,700	—\$297,100
Total, Public Schools.....	199,886,000	199,588,900	—297,100

Resources totaling \$235,982,100 will be available for the operation of the system during fiscal year 1976 composed of the following:

Item	Fiscal year 1975	Transition quarter
Appropriations recommended in bill.....	\$199,588,900	\$39,917,800
Federal grants.....	36,128,600	.....
Reimbursements.....	264,600	.....
Total.....	235,982,100	39,917,800

In addition to the operating funds enumerated above, capital improvement projects totaling \$18,057,800 are also recommended which will provide a grand total of \$254,039,900 in fiscal year 1976.

The amount recommended is again the largest ever provided for the operation of the District's public school system. The decrease in enrollment has continued but at a significantly lesser rate. Enrollment in Fiscal Year 1976 was 1,700 below the previous year. This compares to an average decline of 4,100 for the two previous years. In 1968 the appropriation was \$95,932,000 and the enrollment was 149,300. The 1975 appropriation was \$188,673,500 for an enrollment of 131,758. For 1976 the Committee is recommending an appropriation of \$199,588,900 for an enrollment of 130,054. The per pupil expenditure is among the highest in the nation. Based on the recommendations in the bill per pupil expenditures in 1976 will be \$1,812, of which \$1,583 will be from District funds and \$229 will be from Federal sources.

The Committee recommendation of \$199,588,900 is \$297,100 less than the requests reflecting disapproval of the establishment of a Facilities Planning Division. Funds and staffing have been allowed for the new Oxon Run Elementary/Junior High School and the Anacostia Senior High School addition. An increase of \$263,400 has been allowed for tuition grants to maintain handicapped children in private institutions. A total of \$2,289,200 will be available for that program. The Committee has approved the increase of \$46,900 for Saturday and summer driver education which is available for students in both public and private schools located in the District of Columbia.

District of Columbia Teachers College.—An appropriation of \$4,623,500 is recommended for 1976 and \$924,700 for the interim quarter. A comparative breakdown of the recommendation by activity follows:

DISTRICT OF COLUMBIA TEACHERS COLLEGE

Activity	Estimate	Recommended	Decrease
Instruction.....	\$2,840,700	\$2,840,700	.....
Academic support.....	376,200	376,200	.....
Student services.....	566,400	469,200	—\$97,200
Institutional support.....	937,400	937,400	.....
Total, District of Columbia Teachers College.....	4,720,700	4,623,500	—97,200

The Committee has not approved the requested appropriation of \$97,200 to establish a bookstore for students.

Federal City College.—A total of \$21,197,000 for 1976 is recommended. The sum of \$4,239,400 is provided for the transition period. The Committee has not approved the establishment of 10 unfunded positions in the School of Continuing Education and graduate program. Approval has been granted for the 47 positions and funds requested for logistical services previously carried in the Department of General Services' budget.

The distribution of the amount recommended by activity follows:

FEDERAL CITY COLLEGE

Activity	Estimate	Recommended	Decrease
Instruction.....	\$10,718,200	\$10,718,200	.....
Public service.....	412,800	412,800	.....
Academic support.....	2,235,000	2,235,000	.....
Student services.....	2,319,200	2,319,200	.....
Institutional support.....	5,511,800	5,511,800	.....
Total, Federal City College.....	21,197,000	21,197,000	.....

Washington Technical Institute.—The bill provides \$11,819,400 for 1976 and \$2,363,900 for the transition quarter, for the operation of the Institute. The following tabulation shows the breakdown of the amounts recommended by activity:

WASHINGTON TECHNICAL INSTITUTE

Activity	Estimate	Recommended	Decrease
Instruction.....	\$4,933,800	\$4,933,800	-----
Organized research.....	124,000	124,000	-----
Public service.....	591,900	591,900	-----
Academic support.....	854,100	789,100	-\$65,000
Student support.....	1,370,900	1,370,900	-----
Institutional support.....	4,009,700	4,009,700	-----
Total, Washington Technical Institute.....	11,884,400	11,819,400	-\$65,000

The Committee has disallowed the increase of \$65,000 requested in the amended budget for the rental of data processing equipment. Consideration should be given to the utilization of the District's SHARE computer facilities.

RECREATION

The Committee recommends \$16,520,000 for fiscal year 1976 and \$4,956,000 for the transition period for programs administered by the Department of Recreation. The recommendation is \$761,300 more than was appropriated for fiscal year 1975. Included in this allowance is \$521,400 for increased costs of the pay raise for general service schedule and wage board employees effective last October.

The following compares the recommendation with the 1975 appropriations and the 1976 estimates:

RECREATION

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimates
Department of Recreation.....	\$15,758,700	\$16,522,000	\$16,520,000	+\$761,300	-\$2,000
Transition period.....	-----	4,956,600	4,956,000	-----	600

¹ Includes \$496,700 in second supplemental.

The Committee has approved the positions requested for staffing the senior citizens program and the recreational facilities at the new Fletcher-Johnson Elementary/Junior High School, the new Gage-Eckington Elementary School, and the new Bancroft Elementary School.

HUMAN RESOURCES

The Committee recommends a total of \$264,124,200 for fiscal year 1976 and \$74,830,900 for the transition period for the Department of Human Resources. The allowance for 1976 is \$29,595,400 above 1975 appropriations and \$955,200 less than requested. Included in the recommendation is \$4,402,000 for the costs of the general schedule and wage board cost of living pay raises granted in October 1975.

A comparative breakdown by activity follows:

HUMAN RESOURCES

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimates
Executive Direction and Support.....	\$19,036,700	\$19,566,000	\$19,548,500	+\$511,800	-\$17,500
Payments Assistance Administration.....	78,315,200	94,581,300	93,705,200	+15,390,000	-876,100
Social Rehabilitation Administration.....	35,276,100	37,888,600	37,888,600	+2,612,500	-----
Mental Health Administration.....	41,822,700	43,117,300	43,105,700	+1,283,000	-11,600
Community Health and Hospital Administration.....	55,518,500	65,987,400	65,937,400	+10,418,900	-50,000
Narcotics Treatment Administration.....	4,559,600	3,938,800	3,938,800	-620,800	-----
Total, Human Resources.....	234,528,800	265,079,400	264,124,200	+29,595,400	-955,200
Transition period.....	-----	74,222,200	74,830,900	-----	+608,700

¹ Includes \$5,714,300 in 2d supplemental.

Payments Assistance Administration.—The Committee has approved the 24 positions requested for determinations and redeterminations within the Bureau of Eligibility. The nine positions requested for the Bureau of Payments and Collections to handle the workload related to food stamps and clients payments have also been approved. A total increase of \$8,354,900 has been approved for financial aid in 1976 composed of \$1,224,900 for annualization and \$7,130,000 for case-load increases. The sum of \$876,100 has been provided for the transition quarter to cover the cost of increasing the payment level to clients by 5.88 percent which is 81.6 percent of the February 1974 cost of living standard. This increase is to become effective July 1, 1976.

The following table provides comparative statistics on the public assistance caseload and expenditures since 1963:

PUBLIC ASSISTANCE CASELOAD AND EXPENDITURES, REGULAR CATEGORIES

[Dollar amounts in thousands]

Fiscal year	Average monthly caseloads	Average monthly recipients	Total expenditures	Local expenditures	Federal expenditures
1963.....	11,067	27,597	\$13,562.3	\$5,387.6	\$8,174.7
1964.....	10,134	25,202	12,511.6	4,799.7	7,711.9
1965.....	10,647	26,862	13,350.8	5,216.6	8,134.2
1966.....	11,375	29,368	14,614.5	5,526.8	9,087.7
1967.....	11,998	30,563	16,479.4	6,897.6	9,581.8
1968.....	13,086	33,294	19,432.6	8,794.0	10,638.6
1969.....	14,880	38,447	23,055.8	10,957.1	12,098.7
1970.....	19,603	49,983	34,814.4	17,932.3	16,882.1
1971.....	29,615	75,034	56,801.8	29,749.4	27,052.4
1972.....	40,629	103,157	78,552.5	41,390.5	37,162.0
1973.....	46,220	117,211	94,013.0	49,727.1	44,285.9
1974: ¹					
July 1–Dec. 31, 1973.....	48,155	122,008	50,772.4	26,847.9	23,924.5
Jan. 1–June 30, 1974.....	34,298	106,267	43,374.8	21,683.5	19,606.9
1975.....	36,608	108,707	98,633.5	54,248.1	44,385.4
1976 budgeted.....	38,400	109,800	107,982.8	60,862.2	47,120.6
1976 recommended.....	38,400	109,800	107,982.8	60,862.2	47,120.6

¹ Fiscal year 1974 separated because adult cases transferred to Social Security Administration effective Jan. 1, 1974.

Social Rehabilitation Administration.—The additional 19 positions requested for Maple Glen, Oak Hill, Cedar Knoll, and the adoption program have been approved. The requests for staffing and main-

tenance of four group homes has also been approved, as has the necessary money to fill unfunded positions at the Children's Center. The Committee has allowed the requested increase of \$135,000 in board and care, tuition and clothes for the foster care programs, as well as an additional \$684,000 requested for inflationary increases in the cost of contractual day care.

Mental Health Administration.—Approval of the request for a director for the new Residential Treatment Center, and the assumption of local funding of the Walter Gist School for disturbed children on expiration of a Federal grant is recommended. Funding requested for the Bureau of Alcoholic Treatment and Prevention, including the staffing and maintenance of Building No. 9, is also approved.

Community Health and Hospital Administration.—The Committee has allowed the increases requested for the four hospitals and institutions under this category. Included is an additional \$90,000 for medical equipment at the Glenn Dale Hospital, an increase of \$1,406,700 for nursing care at D.C. General Hospital, as well as an additional \$234,000 for treatment and nutrition equipment and \$275,000 for nursing care and equipment required to retain medicaid assistance at D.C. Village.

TRANSPORTATION

A total of \$26,942,600 is recommended for the Department of Transportation for fiscal year 1976 and \$6,922,400 for the transition period. The allowance for 1976 is \$765,200 more than the 1975 appropriation and \$980,000 less than requested. Also included is \$480,600 for the 5 percent pay increase of last October.

Under the authority of Reorganization Plan No. 2 of 1975, effective July 25, 1975, the former Departments of Highways and Traffic and Motor Vehicles were merged into the Department of Transportation. A comparison of prior year appropriations to those agencies and the request and recommendation for the new Department follows:

TRANSPORTATION

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimates
Department of Highways and Traffic.....	\$22,234,300			-\$22,234,300	
Motor Vehicles.....	3,943,100			-3,943,100	
Department of Transportation.....		\$27,922,600	\$26,942,600	+26,942,600	-\$980,000
Total, transportation.....	26,177,400	27,922,600	26,942,600	+765,200	-980,000
Transition period.....		7,326,900	6,922,400		-404,500

¹ Includes \$1,406,400 in 2d supplemental.

Department of Transportation.—As will be noted in the discussion of General Provisions, the Committee has not approved the lifting of the 2 cent per kilowatt-hour rate limitation for electrical current for street lighting. The requested increase of \$980,000 for electricity to cover the additional cost if the limitation had been removed is deleted. A total of \$1,810,100 has been allowed to cover other increased costs of electrical energy for street and freeway lights, traffic signals, and metered service.

ENVIRONMENTAL SERVICES

The Committee recommends appropriations totaling \$63,619,700 for fiscal year 1976 and \$16,345,800 for the transition period for the operation of the Department of Environmental Services and the Washington Aqueduct. The 1976 recommendation is \$6,709,700 more than the 1975 level. The allowance includes \$1,112,300 for increased pay costs related to the pay raise of October 1975.

The allowances to the two departments are shown below in comparative form:

ENVIRONMENTAL SERVICES

Activity	Appropriations, 1975 ¹	Budget estimates, 1976	Recommended in bill for 1976	Bill compared with—	
				1975 appropriations	1976 estimates
Department of Environmental Services....	\$49,848,800	\$55,007,800	\$55,007,800	+\$5,159,000	
Washington Aqueduct.....	7,061,200	8,611,900	8,611,900	+1,550,700	
Total, Environmental Services.....	56,910,000	63,619,700	63,619,700	+6,709,700	
Transition period.....		16,693,800	16,345,800		-\$348,000

¹ Includes \$4,777,000 in 2d supplemental.

Department of Environmental Services.—A total of \$55,007,800 is recommended for the operation of the department in 1976 and \$14,133,100 for the transition period, as requested. A total of 49 positions has been allowed for staffing and maintenance at the new sewage disposal plant (10) and the wastewater treatment plant (39) both located at Blue Plains. Positions (10) and funds (\$86,400) requested for conversion of the expiring war on rats grant to operating funds have also been approved.

Washington Aqueduct.—The appropriation of \$8,611,900 for 1976 and \$2,212,700 for the transition period has been included in the bill as requested. The increase of \$1,550,700 over the 1975 level is primarily to cover the costs of pay raises as well as the increased costs of electricity, chemicals, and other supplies and materials.

PERSONAL SERVICES

Approval of the request for \$10,000,000 to cover the estimated cost of a pay raise for police officers, firefighters, and teachers is recommended. The bill also includes \$2,500,000 for the transition period for the same purpose. Of the total allowance, \$5,500,000 is for police and fire personnel and \$4,500,000 is for teachers. The interim quarter allocation is \$1,375,000 and \$1,125,000 respectively.

As noted earlier in this report the Council has authorized an average 6 percent pay increase for city police officers and firefighters, retroactive to October 1, 1975, which the Mayor allowed to become an Act without his signature. Emergency legislation providing a 6 percent pay raise for teachers retroactive to January 1, 1976, has also been enacted by the Council.

Language in the bill authorizes the Mayor to transfer these funds to the appropriations for fiscal year 1976 and the transition period from which the employees involved are properly paid.

SETTLEMENT OF CLAIMS AND SUITS

The Committee recommends approval of the \$304,500 appropriation requested for the settlement of property damage claims in excess of \$500 and personal injury claims in excess of \$1,000. The total amount claimed was \$11,447,435.70.

BICENTENNIAL SERVICES

The Committee recommends approval of the appropriation of \$1,000,000 requested for bicentennial activities of the District of Columbia. Officials advised that the funds will be used where needed for such requirements as police overtime, special ambulance services, Department of Environmental Services overtime, Department of Corrections needs, and related activities. These funds are in addition to the \$3,000,000 special Federal payment for police and public safety services which is included under the heading "Public Safety."

Language in the bill makes the money available solely for District of Columbia bicentennial activities and provides that it remain available until expended. It also authorizes the Mayor to transfer the funds to the applicable appropriations from which such services are properly payable.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends \$63,380,600, as requested in the amended budget, for the repayment of principal and interest on money borrowed from the Federal treasury to finance the District's capital improvements program. The following sets forth the allocation of funds:

REPAYMENT OF LOANS AND INTEREST

	Principal	Interest	Total
General fund:			
Construction loan.....	\$7,695,019	\$41,235,986	\$48,931,015
Stadium loan.....	831,600	24,950	856,550
Total, general fund.....	8,526,619	41,260,946	49,787,565
Highway fund, construction loan.....	2,267,904	5,539,402	7,807,306
Water fund, construction loan.....	950,623	1,600,739	2,551,362
Sanitary sewage works fund, construction loan.....	527,158	2,590,617	3,117,775
Metropolitan area sanitary sewage works fund, construction loan.....	13,305	102,969	116,274
Total, repayment of loans and interest.....	12,285,609	51,094,673	63,380,282
Rounding.....			+318

The District of Columbia Self-Government and Governmental Reorganization Act authorizes the District Government to issue general obligation bonds both to finance capital projects and to refinance Treasury loans. To date it has not been able to issue bonds. In the event it does become possible the Committee has allowed the language requested authorizing use of such sums from the appropriation as may be necessary to repay funds borrowed under the provisions of Sections 471 and 472 of the Home Rule Act (Public Law 93-198) which relate to short-term borrowing to meet appropriations and in anticipation of revenues, and also authorization to repay outstanding

loans from the United States Treasury with funds received from the sale of its first issue of general obligation bonds.

CAPITAL OUTLAY

A total of \$135,259,500 is recommended for the fiscal year 1976 capital improvements program. This allowance is \$69,658,500 less than the 1975 allowance and \$20,958,100 less than requested. The Committee is increasingly mindful of the mounting debt accruing to the District as well as increasing debt service payments that come due each year. In most instances the capital projects approved are to complete or equip projects underway, continuing projects, and those in the categories of modernization, permanent improvements and maintenance.

SUMMARY

The following tabulation summarizes the general categories requested and recommended:

CAPITAL IMPROVEMENTS PROGRAM

	Estimate	Recommended	Increase or decrease
District of Columbia obligations.....	\$547,600	\$547,600	
Public building construction:			
Public Schools.....	28,421,600	18,057,800	-\$10,363,800
Public Library.....	3,245,000	1,665,300	-1,579,700
Recreation Department.....	5,995,700	616,600	-5,379,100
Police Department.....	32,800	32,800	
Fire Department.....	3,185,700	1,430,200	-1,755,500
Department of Corrections.....	433,000	433,000	
Department of Human Resources.....	24,611,200	24,611,200	
Department of General Services.....	6,878,300	6,878,300	
Office of Budget and Management Systems.....	100,000		-100,000
Total, public building construction.....	72,903,300	53,725,200	-19,178,100
Higher Education.....	2,475,000	2,475,000	
Washington Metropolitan Area Transit Authority.....	45,484,700	45,484,700	
Department of Transportation.....	9,587,000	9,487,000	-100,000
Department of Environmental Services.....	22,551,000	20,871,000	-1,680,000
Washington Aqueduct.....	2,669,000	2,669,000	
Total, capital improvements program.....	156,217,600	135,259,500	-20,958,100

DISTRICT OF COLUMBIA OBLIGATIONS

The sum of \$547,600 requested for the Hospital Facilities Act repayment has been approved. This Act (Public Law 648 of August 7, 1946) provided for more adequate hospital facilities in the District of Columbia by acquiring land, constructing buildings, and making grants to private agencies. Amendments to the Act require the District to repay 50 percent of the net cost of the facilities and to make annual payments to the General Services Administration of the Federal government for the purpose of reimbursing that agency for construction funds advanced to the several voluntary hospitals involved. The 1976 repayment is as follows:

Item	Amount
Washington Hospital Center.....	\$312,700
Children's Hospital No. 1.....	6,600
Children's Hospital No. 2.....	3,500
Providence Hospital.....	61,500
Casualty Hospital.....	19,500
Columbia Hospital.....	18,000
Georgetown Hospital.....	29,800
Sibley Hospital.....	65,600
Cafritz Memorial Hospital.....	30,400
Total.....	547,600

PUBLIC BUILDINGS CONSTRUCTION

Public schools.—The Committee has approved \$18,057,800 for six of the twelve projects requested. Funds have been approved for equipment at the Burrville Elementary School Replacement, the Dunbar Senior High School Replacement, and for the Young Elementary School modernization project. Construction and equipment money has been approved for development of the playground at the Lafayette Elementary School. The Roosevelt Senior High School modernization project has been provided funds for construction and equipment. The Committee has approved the Eaton Elementary School modernization proposal including money for the acquisition of additional land, construction of an addition, alterations and equipment.

Public Library.—The Committee has approved a total of \$1,665,300 for two projects including the equipment request for the new Garnet-Wilkinson Branch Library. The funding requested for constructing and equipping the new Deanewood Branch Library is also approved.

Recreation Department.—Four projects, at a total cost of \$616,600 have been approved including equipment for the camp site development project at Scotland, Maryland, and the Langdon Park Recreation Center (East) Replacement. Funds have also been provided for an access road to the Center for the Mentally Retarded and Physically Handicapped, located at 31st and Croissant Streets, Southeast and the replacement of the building at the Lincoln Center for Mentally Retarded and Physically Handicapped located at 5th and L Streets, Southeast. The remaining five projects, including the Shapiro Tract Land Acquisition proposal, have been disapproved.

Metropolitan Police Department.—The equipment request of \$32,800 for the new Sixth District Station House Addition at 42nd Street and Benning Road, Northeast, is approved.

Fire Department.—The Committee has approved \$1,430,200 requested for construction of the Engine Company No. 12 fire house replacement at 5th Street and Rhode Island Ave., Northeast.

Department of Corrections.—The sum of \$433,000 for equipment at the new detention center has been provided.

Department of Human Resources.—The Committee has approved the total request of \$24,611,200 for four projects. Included is \$2,074,200 for constructing and equipping a therapy building, and \$50,000 for equipment relating to the renovation of food services, both at Forest Haven. Approval has been granted for the acquisition of "Metropolitan Hotel and Extended Care Facility." A total of \$8,402,000 is provided including \$8,281,000 for the purchase of the building and \$121,000 for certain required alterations. The Committee has also approved the

request for \$14,085,000 for renovations and an addition at the D.C. General Hospital justified as one of the requirements for reaccreditation.

Department of General Services.—A total of \$6,878,300 has been approved, as requested, for the replacement of heating and cooling systems and permanent improvements in various District buildings.

Office of Budget and Management Systems.—The request of \$100,000 for a preliminary survey for a new municipal office building has not been allowed.

HIGHER EDUCATION

The Committee has approved \$2,475,000 for renovation of the Old Central Library for use as a media center by the Federal City College.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee has approved a total of \$45,484,700 as requested for the District's share of the cost of constructing the regional rapid rail transit system and the bus capital contribution. The District share for subway construction in fiscal year 1976 is \$41,037,000. The share for the purchase of new buses in 1976 is \$4,447,700.

DEPARTMENT OF TRANSPORTATION

The Committee has approved a total of \$9,487,000 for the various repair, improvement and maintenance projects requested by the Department. The request of \$100,000 for street lighting and communications extensions has been disapproved as sufficient funds are available from previous appropriations to continue this work during the remainder of the year.

DEPARTMENT OF ENVIRONMENTAL SERVICES

A total appropriation of \$20,871,000 is recommended for various continuing projects of the department relating primarily to water and sewer services. The Committee has approved the request of \$9,651,000 for resource recovery facilities at the I-95 Lorton landfill area in Lorton, Virginia. It has disapproved the \$800,000 requested for a surface transport and conversion system related to an experimental project to utilize refuse as fuel in conjunction with a local utility company.

WASHINGTON AQUEDUCT

The Committee has approved a total of \$2,669,000 for two projects including \$2,388,000 for construction of an emergency pumping station at the Potomac River estuary in the vicinity of Chain Bridge. Also approved is \$281,000 for the settlement of claims related to the completed flood protection project at the Dalecarlia Water Treatment Plant.

SUMMARY OF CAPITAL OUTLAY RECOMMENDATIONS BY PROJECT

The following tabulation sets forth the capital improvements program requested in the budget and the Committee's recommendations by project:

CAPITAL IMPROVEMENTS PROGRAM

Project title	1976 estimate	Recommended for 1976
District of Columbia obligations:		
Washington Hospital Center	\$312,700	\$312,700
Childrens Hospital, grant No. 1	6,600	6,600
Childrens Hospital, grant No. 2	3,500	3,500
Providence Hospital	61,500	61,500
Casualty Hospital	19,500	19,500
Columbia Hospital	18,000	18,000
Georgetown Hospital	29,800	29,800
Sibley Hospital	65,600	65,600
Cafritz Memorial Hospital	30,400	30,400
Total, District of Columbia obligations	547,600	547,600
Public building construction:		
Public Schools:		
Burrville Elementary School replacement	100,000	100,000
Dunbar Senior High School replacement	521,400	521,400
Lafayette Elementary School modernization	341,100	341,100
Young Elementary School modernization	122,200	122,200
Roosevelt Senior High School modernization	12,990,100	12,990,100
Eaton Elementary School modernization	3,983,000	3,983,000
Langdon Elementary School modernization	1,618,600	1,618,600
Miner Elementary School site expansion and development	246,900	246,900
Kingsman Elementary School site expansion and development	325,200	325,200
Hendley Elementary School site expansion and development	365,400	365,400
Terrell Junior High School site expansion and development	340,200	340,200
Perry-Simmons Elementary School replacement	7,467,500	7,467,500
Total, Public Schools	28,421,600	18,057,800
Public Library:		
Garnet Wilkinson Branch Library	43,400	43,400
Deanwood Branch Library	1,621,900	1,621,900
Chillum Branch Library	1,579,700	1,579,700
Total, Public Library	3,245,000	1,665,300
Recreation Department:		
Camp site development, Cornfield Harbor, Scotland, Md.	17,400	17,400
Langdon Park Recreation Center (East) building replacement	8,100	8,100
Center for Mentally Retarded and Physically Handicapped	188,500	188,500
Lincoln Center for Mentally Retarded and Physically Handicapped	402,600	402,600
Fairfax Recreation Center—grounds development	257,500	257,500
Dakota Playground—building and grounds development	713,300	713,300
Palisades Recreation Center—swimming pool, bathhouse and grounds improvement	951,100	951,100
Watts Branch Recreation Center development	1,363,200	1,363,200
Shapiro Tract land acquisition	2,094,000	2,094,000
Total, Recreation Department	5,995,700	616,600
Police Department: 6th District Station House addition	32,800	32,800
Fire Department:		
Engine Company No. 12 replacement	1,430,200	1,430,200
Engine Company No. 11 replacement	1,755,500	1,755,500
Total, Fire Department	3,185,700	1,430,200
Department of Corrections: New detention center	433,000	433,000
Department of Human Resources:		
Therapy building—Forest Haven, Children's Center	2,074,200	2,074,200
Renovate food service facilities, Forest Haven, Children's Center	50,000	50,000
Acquisition of Metropolitan Hotel and extended care facility	8,402,000	8,402,000
D.C. General Hospital renovations and addition	14,085,000	14,085,000
Total, Department of Human Resources	24,611,200	24,611,200
Department of General Services:		
Replacement of heating and cooling systems, various District buildings	1,650,000	1,650,000
Permanent improvements, various locations	5,228,300	5,228,300
Total, Department of General Services	6,878,300	6,878,300
Office of Budget and Management Systems: Municipal Office Building	100,000	100,000
Total, public building construction	72,903,300	53,725,200
Higher Education: Federal City College: Renovation of old Central Library	2,475,000	2,475,000

CAPITAL IMPROVEMENTS PROGRAM—Continued

Project title	1976 estimate	Recommended for 1976
Washington Metropolitan Area Transit Authority:		
Metro—rapid rail transit system	\$41,037,000	\$41,037,000
Metro—bus capital contribution	4,447,700	4,447,700
Total, Washington Metropolitan Area Transit Authority	45,484,700	45,484,700
Department of Transportation:		
General fund: Street lighting and communication extensions	100,000	100,000
Highway fund:		
Street improvements and extensions	5,000,000	5,000,000
Planning, programing, and research	560,000	560,000
Bridge replacement and/or rehabilitation	1,922,000	1,922,000
Metro betterments	240,000	240,000
Resurfacing Federal-aid streets	900,000	900,000
South Capitol Street	475,000	475,000
Safety improvements	158,000	158,000
Bicycle network	100,000	100,000
Traffic operations improvements	60,000	60,000
Highway beautification	72,000	72,000
Total, Department of Transportation, highway fund	9,487,000	9,487,000
Total, Department of Transportation	9,587,000	9,487,000
Department of Environmental Services:		
General fund:		
Relief of flooding and drainage complaints	2,850,000	2,850,000
Resource recovery facilities at I-95 Lorton landfill area, Lorton, Va.	9,651,000	9,651,000
Oxon Run stream improvement	5,500,000	5,500,000
Vehicular maintenance facility for SAC No. 4	125,000	125,000
Refuse transport and conversion system	800,000	800,000
Total, Department of Environmental Services, General Fund	18,926,000	18,126,000
Sanitary sewage works fund:		
Advance of paving and miscellaneous	500,000	335,000
Service sewer extension	500,000	285,000
Flow metering and monitoring installations	535,000	535,000
Total, Department of Environmental Services, sanitary sewage works fund	1,535,000	1,155,000
Water fund:		
Water service extension and fire hydrants	1,000,000	575,000
Trunk and secondary watermains	250,000	175,000
Replacement of undersized and defective watermains	450,000	450,000
Valve rehabilitation at Bryant Street pumping station	150,000	150,000
Renovation of water storage tank, Fort Stanton Park SE	240,000	240,000
Total, Department of Environmental Services, water fund	2,090,000	1,590,000
Total, Department of Environmental Services	22,551,000	20,871,000
Washington Aqueduct:		
Water fund:		
Emergency pumping station	2,388,000	2,388,000
Flood protection at Dalecarlia	281,000	281,000
Total, Washington Aqueduct	2,669,000	2,669,000
Total, Capital improvements program	156,217,600	135,259,500

GENERAL PROVISIONS

The Committee has approved a number of technical and minor adjustments in the language of the general provisions. The request to provide an allowance of 8 cents per mile but not to exceed \$30 a month for privately owned motorcycles used for the performance of official duties has been approved.

TAXICAB METER LIMITATION

The request to delete the prohibition against the use of funds to study the merits of installing meters in the city's taxicabs has been disapproved. This prohibition, which has been in effect since 1935, is carried in section 5 of the general provisions.

LIMITATION ON KWH RATE FOR STREET LIGHTING

The Committee has disapproved the proposed deletion of the language in section 6 of the general provisions limiting the availability of appropriations available to pay street lighting energy charges to 2 cents per kilowatt-hour.

LIMITATION ON CHAUFFEUR COMPENSATION

The request for a chauffeur and car for the Chairman of the Council of the District of Columbia has been approved and is discussed in the paragraphs describing action on the Council's budget earlier in this report. Section 10 of the general provisions has been adjusted to include a limitation of \$878 per month (\$10,536 per annum) on the amount of compensation that may be paid the driver.

AIRCRAFT FOR WASHINGTON TECHNICAL INSTITUTE

The Committee has denied the request for language to authorize the use of appropriations in the bill for the purchase, maintenance, and operation of aircraft by the Washington Technical Institute.

CHANGES IN EXISTING LAW

Pursuant to clause 3, Rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

1. Under "Loans to the District of Columbia for Capital Outlay" there is language providing authorization for the Mayor to accept loans for the District from the U.S. Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are recommended in the bill. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) made certain changes in the limits on the city's borrowing authority and in the method of financing the capital programs in that it authorizes the District to issue general obligation bonds to finance capital projects and to refinance Treasury loans after January 2, 1975. Section 743 of that law terminated the permanent authority for the District to borrow from the U.S. Treasury to finance its capital improvements program and section 723 provided interim authority for Treasury loans to complete projects for which funds were authorized or appropriated before January 2, 1975. There have been delays in the bond issuance schedule. In order to prevent disruption of the capital improvements program as approved in the bill the Committee has inserted language providing for the continuance of Treasury bor-

rowing during the remainder of fiscal year 1976 and the transition period. The city is proposing an amendment to section 723 of Public Law 93-198 to extend the authority to borrow from the Treasury to cover projects for which funds have been authorized or appropriated prior to January 2, 1977, to prevent future disruption of the capital improvements program due to any further delays in the bond issuance process that may occur.

2. The bill includes special one-time appropriations for the District for the 3-month transition period beginning July 1, 1976, and ending September 30, 1976. The interim period results from the establishment of the new fiscal year, beginning October 1, 1976. The new fiscal year was established by Sec. 501 of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344).

3. Under "General Operating Expenses," there is language providing that certain sums shall be available for Fiscal Years 1973, 1974, and 1975. The funds thus appropriated are required to meet the District's share of the Metrobus operating subsidy for the three prior fiscal years. The final allocations of Metrobus operating deficits among area jurisdictions, including the District of Columbia, were not available at the time appropriations were made for Fiscal Years 1973, 1974 and 1975.

4. Under "General Operating Expenses," there is language providing that appropriations available solely for the District of Columbia's employees' disability compensation shall remain available until expended. 31 U.S.C. 718 provides, in part, that;

No specific or indefinite appropriation made subsequent to August 24, 1912, in any regular annual appropriations act shall be construed to be permanent or available continuously without reference to a fiscal year—unless it is made in terms expressly providing that it shall continue available beyond the fiscal year for which the Appropriations Act in which it is contained makes provision.

5. A language provision under "General Operating Expenses" provides that \$325,000 shall be available for the settlement of property damage claims not in excess of \$1,500 each and personal injury claims not in excess of \$5,000 each. The language provides an exemption, within specified limits, from Sec. 1-904 of the District of Columbia Code, which states, in part, that: ". . . all settlements entered into by the Commissioner of the District of Columbia acting under the terms and provisions of sections 1-902 to 1-905 shall be presented to the Congress, together with a brief statement of the nature of the claim or suit, the amount claimed, and the amount of the settlement with a summary of the evidence and circumstances under which the settlement was made." The authority to settle claims and suits was delegated to the D.C. Corporation Counsel by Reorganization Order No. 50 (June 26, 1953). The language provision contained in the bill allows the Corporation Counsel to settle and pay claims within the specified limits without first presenting each claim to the Congress. That exemption prevents unnecessary delays in the settlement process for smaller claims and encourages plaintiffs to settle for judgments within the specified ceilings.

6. Under "Public Safety," language provides an exemption for two classes of motor passenger vehicles from Sec. 31-638a(c) of the U.S. Code, which states, in part, that:

Unless otherwise specifically provided, no appropriation available for any department shall be expended—

(1) to purchase any passenger motor vehicle (exclusive of buses and ambulances) at a cost— in excess of the maximum price thereof, if any, established pursuant to law by a Government agency.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police activities and vehicles used for firefighting and fire prevention activities. Because of the special requirements for those types of vehicles, the costs exceed the maximum set for passenger motor vehicles for regular use.

7. Language included under "Public Safety" provides that \$2,895,000 of the appropriation shall remain available until expended and shall be available for obligations incurred in fiscal years 1975 and 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (P.L. 93-412). The exemption to 31 U.S.C. 718 provided by that language is necessary to allow flexibility for dealing with the budgeting problems resulting from the long time lag between the time obligations are incurred under the program and the time vouchers are presented to the District Government for payment. The language also provides that funds are available for the payment of obligations incurred in a prior fiscal year (i.e., fiscal year 1975).

8. Under "Repayment of Loans and Interest," there is language to appropriate funds for the repayment of short-term notes issued by the District pursuant to Sections 471 and 472 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198), as amended. The District is authorized to issue such notes within certain limits in the absence of unappropriated available revenues to meet appropriations and in anticipation of the collection or receipt of revenues.

9. A provision under "Repayment of Loans and Interest" authorizes the District to repay outstanding loans from the United States with monies received from the sale of general obligation bonds authorized and issued for such purpose. Sec. 461 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198) authorizes the District to issue general obligation bonds to refund outstanding indebtedness and to finance its capital improvements program.

10. Under "Capital Outlay," language provides that the amount appropriated shall remain available until expended. The language is needed to provide an exemption to Sec. 31-718 of the U.S.C. and to allow the funds to remain available beyond the fiscal year for which the appropriations act makes appropriations. The exemption is needed because of the time required for the design and construction of capital projects.

11. Section 7 of the "General Provisions" provides an exemption from the requirement of subsection (6) of Section 5 of the District of Columbia Public Assistance Act of 1962 (3 D.C.C. 204(b)). That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established in accordance with such regulations.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-204(b) of the District of Columbia Code. The 1976 appropriations bill contains funds to raise welfare payments to 81.6 percent of the February 1974 cost-of-living standard, effective July 1, 1976.

12. Section 16 of the "General Provisions" limits payments by the District to the General Services Administration for the use of Federal space to 90 percent of the standard level user charge established pursuant to Sec. 210(j) of the Federal Property and Administrative Services Act of 1949, as amended. Section 47-204a of the District of Columbia Code requires the District of Columbia Courts to reimburse General Services for 75 percent of the costs of operation, maintenance, and repair of space used by the U.S. Attorney and the U.S. Marshal for the District of Columbia; the limitation imposed by this section has the effect of reducing the amount of the District's payment to the General Services Administration under Sec. 47-204a of the District of Columbia Code.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried are recommended:

On page 3 in connection with "Loans to the District of Columbia for Capital Outlay":

Provided, That notwithstanding any other provision of law, the Mayor is authorized to accept loans for the District from the United States Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are authorized in this Act

On page 3 in connection with "General Operating Expenses":
, of which \$207,473 shall be available for fiscal year 1973, \$6,065,579 shall be available for fiscal year 1974 and \$10,103,627 shall be available for fiscal year 1975

On page 4 in connection with "General Operating Expenses":
Provided further, That not to exceed \$83,400 of this appropriation shall remain available until December 31, 1976, for expenses of the District of Columbia Law Revision Commission

On page 4 in connection with "General Operating Expenses":
Provided further, That not to exceed \$13,000 of this appropriation shall be available for the payment of stipends and reimbursements to the Commissioners of the District of Columbia Law Revision Commission for expenses incurred prior to enactment of this Act

On page 6 in connection with "Public Safety":
: Provided, That \$1,300,000 of this appropriation shall be available for fiscal year 1975

On page 6 in connection with "Public Safety":
: Provided further, That \$2,895,000 of this appropriation (to remain available until expended) shall be available for obligations incurred in fiscal year 1975 and fiscal year 1976 for the compensation and reimbursement of attorneys appointed under the District of Columbia Criminal Justice Act of 1974 (Public Law 93-412)

On page 12 in connection with "Repayment of Loans and Interest":
: Provided, That there are hereby appropriated from the funds of the District of Columbia such sums as may be necessary to repay funds borrowed under the provisions of sections 471 and 472 of Public Law 93-198

On page 13 in connection with "Repayment of Loans and Interest":
: Provided further, That the District is authorized to repay outstanding loans from the United States Treasury with funds received from the sale of its first issue of general obligation bonds

On page 17 in connection with "General Provisions" (changes shown by brackets and italics):

SEC. 10. No part of any funds appropriated by this Act shall be used to pay the compensation (whether by contract or otherwise) of any individual for performing services as a chauffeur or driver for any designated officer or employee of the District of Columbia government (other than the [Commissioner] Mayor of the District of Columbia, Chairman of the Council of the District of Columbia, Chief of Police and Fire Chief), or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of any such officer or employee (other than the [Commissioner] Mayor of the District of Columbia, Chairman of the Council of the District of Columbia, Chief of Police and Fire Chief). No part of any funds appropriated by this Act, in excess of [\$12,000] \$1,000 per month in the aggregate [shall, in any fiscal year,] (\$12,000 per annum) shall be used to pay the compensation (whether by contract or otherwise) of individuals for performing services as a chauffeur or driver for the [Commissioner] Mayor of the District of Columbia, or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of the [Commissioner] Mayor of the District of Columbia. No part of any funds appropriated by this Act, in excess of \$878 per month in the aggregate (\$10,536 per annum) shall be used to pay the compensation (whether by contract or otherwise) of individuals for performing services as a chauffeur or driver for the Chairman of the Council of the District of Columbia, or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of the Chairman of the Council of the District of Columbia.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

The enactment of the accompanying bill will have no foreseeable inflationary impact on prices and costs in the operation of the national economy inasmuch as it relates solely to the operation of the local city government of the District of Columbia. The appropriation of Federal funds recommended includes a Federal payment of \$250,000,000 which becomes a part of local revenues from which appropriations for the operation of the city are made and are included in the bill. The bill also includes \$5,688,000 in Federal funds to be paid to the District in lieu of reimbursement for water and sewer services provided to Federal facilities by the Washington Aqueduct and the Department of Environmental Services. The Federal loan appropriation of \$210,000,000 is made to finance local capital improvements, also recommended in the bill. The loan appropriation constitutes authority for the Mayor of the District of Columbia to borrow funds from the Federal Treasury at the going rate of interest and repayable usually over a 30-year period.

ADDITIONAL VIEWS OF HON. CLAIR W. BURGNER

Despite overwhelming concern voiced by Members of both Houses of Congress and members of the community here in Washington, D.C., over the plight of the residents of the Forest Haven Institution for the Mentally Retarded, recent efforts at improvement at the institution have not proven to be of much noticeable worth. Money appropriated by Congress has been misspent, according to a recent audit performed by the U.S. Department of Health, Education, and Welfare. Staff morale is extremely low, and bureaucratic bumbling and foot-dragging have aggravated the situation.

I have personally visited Forest Haven and have been totally dismayed by what I saw there. Having served with numerous associations for the mentally retarded, and most recently having served as Vice-Chairman of the President's Committee on Mental Retardation, I have had occasion to visit numerous institutions for the mentally retarded throughout the United States and around the world. What I saw at Forest Haven is undoubtedly one of the two or three worst institutions I have ever seen, and I fear that I was not even shown the worst of it.

My purpose in writing these few lines is not to further demoralize an already demoralized staff; in fact, I would like to state here that I am fully aware that there are some staff employees at Forest Haven who really do care about the welfare of the residents and who are just as frustrated and concerned as I am. Nor is my purpose here to necessarily point the finger of guilt at any one person responsible for the mismanagement. Both the morale and the mismanagement problems at Forest Haven have already been well-documented in the newspapers and at Congressional Committee hearings. Rather, my purpose is to put the District Government on notice that I intend to fully utilize whatever prerogatives I may have as a member of the District of Columbia Subcommittee of the House Committee on Appropriations in seeing that the horror and human suffering at Forest Haven is, as speedily as possible, alleviated or brought to an end. As a member of that subcommittee, and as a member of the community of human society generally, I have an obligation to the innocents at Forest Haven to see that their home is not a warehouse and that the quality of care is the best that can be had with the current level of appropriation.

CLAIR W. BURGNER.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES FOR FISCAL YEAR 1976 AND THE TRANSITION PERIOD

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, fiscal year 1975 ¹ (2)	Budget estimate of new (obligational) authority, fiscal year 1976 and the transition period ² (3)	Increase (+) or decrease (-) (4)
Advances to stadium sinking fund, Armory Board (indefinite authorization to spend debt receipts)	\$832,000	\$832,000	-----
Repayable advances to District of Columbia general fund (indefinite appropriation)	40,000,000	55,000,000	+\$15,000,000
Transition period	-----	40,000,000	-----
Total, permanent new budget (obligational) authority, Federal funds	40,832,000	55,832,000	+15,000,000
Transition period	-----	40,000,000	-----

¹ Amounts as estimated and shown in the January 1976 budget document adjusted to reflect proposed repayable advance of \$55 million to the general fund for fiscal year 1976.
² Title V of the Congressional Budget Act of 1974 (Public Law 93-344) changed the fiscal year to Oct. 1-Sept. 30 and established the transition period as July 1, 1976 through Sept. 30, 1976.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1976 AND THE TRANSITION PERIOD

Agency and item (1)	New budget (obligational) authority, fiscal year 1975 (2)	Budget estimates of new (obligational) authority, fiscal year 1976 and transition period ^{1 2} (3)	New budget (obligational) authority recommended in the bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976 and transition period (6)
FEDERAL FUNDS					
Federal payment.....	\$226,200,000	\$254,000,000	\$250,000,000	+\$23,800,000	-\$4,000,000
Transition period.....	-----	66,500,000	66,500,000	-----	-----
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,600,000	5,688,000	5,688,000	+88,000	-----
Transition period.....	-----	1,422,000	1,422,000	-----	-----
Loans to the District of Columbia for capital outlay..	152,600,000	248,153,000	210,000,000	+57,400,000	-38,153,000
Transition period.....	-----	-----	-----	-----	-----
Total, FEDERAL funds.....	384,400,000	507,841,000	465,688,000	+81,288,000	-42,153,000
Transition period.....	-----	67,922,000	67,922,000	-----	-----
DISTRICT OF COLUMBIA FUNDS					
Operating Expenses					
General operating expenses.....	82,087,900	118,081,200	116,861,000	+34,773,100	-1,220,200
Transition period.....	-----	30,984,600	30,024,900	-----	-959,700
Public safety.....	231,851,700	243,079,100	243,059,100	+11,207,400	-20,000
Transition period.....	-----	66,784,000	65,436,100	-----	-1,347,900
Education.....	223,351,600	237,841,600	237,382,300	+14,030,700	-459,300
Transition period.....	-----	47,568,300	47,476,500	-----	-91,800
Recreation.....	15,758,700	16,522,000	16,520,000	+761,300	-2,000
Transition period.....	-----	4,956,600	4,956,000	-----	-600
Human resources.....	234,528,800	265,079,400	264,124,200	+29,595,400	-955,200
Transition period.....	-----	74,222,200	74,830,900	-----	+608,700
Transportation.....	26,177,400	27,922,600	26,942,600	+765,200	-980,000
Transition period.....	-----	7,326,900	6,922,400	-----	-404,500
Environmental services.....	56,910,000	63,619,700	63,619,700	+6,709,700	-----
Transition period.....	-----	16,693,800	16,345,800	-----	-348,000
Personal services.....	-----	10,000,000	10,000,000	+10,000,000	-----
Transition period.....	-----	-----	2,500,000	-----	+2,500,000
Settlement of claims and suits.....	200,300	304,500	304,500	+104,200	-----
Transition period.....	-----	-----	-----	-----	-----
Repayment of loans and interest.....	49,067,000	63,380,600	63,380,600	+14,313,600	-----
Transition period.....	-----	-----	-----	-----	-----
Bicentennial services.....	-----	1,000,000	1,000,000	+1,000,000	-----
Transition period.....	-----	-----	-----	-----	-----
Total, operating expenses.....	919,933,400	1,046,830,700	1,043,194,000	+123,260,600	-3,636,700
Transition period.....	-----	248,536,400	248,492,600	-----	-43,800
Capital Outlay					
Capital outlay.....	204,918,000	156,217,600	135,259,500	-69,658,500	-20,958,100
Transition period.....	-----	-----	-----	-----	-----
Total, D.C. funds.....	1,124,851,400	1,203,048,300	1,178,453,500	+53,602,100	-24,594,800
Transition period.....	-----	248,536,400	248,492,600	-----	-43,800

¹ Includes following budget amendments:

H. Doc. 94-461:

Federal funds:

Federal payment to the District of Columbia (transition period) ----- \$3,000,000

H. Doc. 94-486:

District of Columbia funds:

Operating expenses ----- 21,627,000

 Transition period ----- -1,200,700

Capital outlay ----- 13,622,600

 Total ----- 35,249,600

 Transition period ----- -1,200,700

² Title V of the Congressional Budget Act of 1974 (Public Law 93-344) changed the fiscal year to Oct. 1-Sept. 30 and established the transition period as July 1, 1976 through Sept. 30, 1976.