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### PRESS BRIEFING

#### WITH

THE HONORABLE EDWARD H. LEVI
ATTORNEY GENERAL OF THE UNITED STATES

#### AND

THE AL OTTEN LUNCHEON GROUP

12:00 Noon
Wednesday, June 25, 1975
Sheraton-Carlton Hotel
Washington, D. C.



it.

## PROCEEDINGS

ATTORNEY GENERAL LEVI: \* \* find out more about

QUESTION: You will honor his request?'

ATTORNEY GENERAL LEVI: We certainly will honor it to the extent of trying to find out what it is about, and I suppose that is, in a sense, a pre-investigation, to determine whether you're going to ...

QUESTION: Are you concerned that there were criminal violations of the law?

ATTORNEY GENERAL LEVI: I never liked criminal violations of the law.

QUESTION: Well, you have --

ATTORNEY GENERAL LEVI: You cannot tell from that letter, obviously.

QUESTION: -- you have an acknowledgement from Senator Sparkman, that he did intercede with federal agencies on behalf of a constituent company to --

ATTORNEY GENERAL LEVI: There's nothing wrong with a Congressman talking to a federal agency; it's a question of what he says.

QUESTION: Do you think you would look into that facet of the case, since there were federal price controls, and the issuance of these export licenses enabled the company to circumvent these controls?

ATTORNEY GENERAL LEVI: I think we will look into the matter and see what we find.

QUESTION: What are you going to do about this Court of Appeals decision the other day on wiretapping?

ATTORNEY GENERAL LEVI: Well, the first thing I'm going to do is re-read it many times.

QUESTION: The report yesterday of 140 or so wiretaps last year, were all those with court order or some were with court order and some without? Were they broken down?

ATTORNEY GENERAL LEVI: The letter which I gave to Senator Kennedy, and which he made public, and which I really asked him to make public — and the same letter, I want to say, went to Chairman Rodino and to Senator Church and to Senator Eastland; those were all either wiretaps or microphones which were warrantless.

We had previously sent a letter to Senator Kennedy on the -- on describing those that were under warrant; these were all warrantless.

And if you take the holding of the Court of Appeals decision, all of these -- well, the letter describes, tries to give the numbers over the years, but if you take the warrantless taps and microphones that have been authorized since I've been Attorney General, all of them come within -- to put it the other way, are not banned by the holding of the Court of Appeals.decision.

QUESTION: Would you care to make the same comments on, one way or the other, about the '74 wiretaps, the 1974 wiretaps?

they were, but the only thing that you can do is to -- would be to take up each one and look at it, and that would be an incredible review. The Mitchell case arose prior to the Keith decision. So it really -- when the statement is made in some newspaper that we were asserting a broadening of the power, I don't -- that seems to me kind of a strange view because I suppose actually there's been a narrowing of our assertion of the power. That is, we have tried to adhere very carefully to the guidelines of the decisions.

And, as I say, if you take this decision and you take the holding rather than the remarks thrown out by -- what's his name?

QUESTION: Skelly Wright.

ATTORNEY GENERAL LEVI: -- Skelly Wright, which he's very careful to say are remarks that are not intended as a holding of the case; if you take the holding, why, we have been in conformity with that holding. And I've written a little letter to -- I thought that was clear anyway, but now I'm making it clear. I mentioned the holding to Senator Kennedy and to each one of the Senators or Representatives that I spoke to yesterday. I thought it was clear, anyway, or

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but I have sent another little letter to Kennedy and the rest of them today, just stating that.

QUESTION: Are you going to appeal that decision?

ATTORNEY GENERAL LEVI: Well, I don't know whether

we will or not, because the Department of Justice is only

in that decision -- in that case as the lawyer for the

nine FBI agents and Mr. Mitchell, in their official capacity

and in their personal capacity. So you have a problem of

-- and I don't know what our decision will be, nor do I,

I must say, do I know what the decision of the clients will

be.

So it's conceivable that they might say, well, they are protected because what they did they did in good faith, and so they don't want to appeal.

On the other hand, I think the Department of Justice position really is -- I doubt if we would wish to argue with the holding of the case.

Now, what you do with an opinion written by a judge that roams all over the map and discusses how a statute of the Congress can be rewritten by the -- I don't know by whom, by the court or by the practice of the Department or something, I really don't know what. That represents a very interesting problem, whether we should try to get -- whether there's any way that we can get that clarified.

And I'm not at all convinced that an appeal would

be the way to do it.

QUESTION: What was the point of the holding that permits warrantless wiretapping in this case, in these cases?

ATTORNEY GENERAL LEVI: Well, what it does is to restrict the area of national security, taps or foreign affairs taps, to those cases where the foreign government or its agency, or collaboration with that agency, is involved.

And that is the way the Department has been proceeding.

QUESTION: General, could I take you back to the oil matter for a moment, please?

if you think of that case, which -- I'm not defending it one way or the other, but it's a kind of a paradox, and it's sort of entertaining in some aspects because -- and that's a bad word -- but here is a case -- that was a case where the United States Government, after there had been a resolution in the U.N. condemning the government for not protecting the Russian representatives from the attacks of the Jewish Defense League, felt that it had to do something to try to stop these bombings of foreign diplomats. So that the United States Government was trying to protect the

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Russian representatives, and try to make -- to have a certain kind of security for the U.N.

QUESTION: What makes it embarrassing for the government to go to court to get that protection, to get court approval?

ATTORNEY GENERAL LEVI: There was no protection, there wasn't any federal law at that time which authorized the federal government to protect the foreign diplomats. That was passed afterwards.

QUESTION: Unh-hunh.

ATTORNEY GENERAL LEVI: So that there would have been no way, presumably, to go under Title III, for the federal government to go under Title III, and secure a warrant.

QUESTION: General, on this --

ATTORNEY GENERAL LEVI: They could rewrite the Act and say, well, anybody can do, you know, why not go into creativity here and you get to all other kinds of problems.

And you have to just sort of imagine how that's going to operate. Now, Skelly Wright says, if I read his opinion correctly, that there isn't anything a judge can't do.

I like people who have strong views as to their abilities, but --.

[Laughter.]

QUESTION: On the oil transactions, has any question occurred to you about this matter, independent of Governor Carey's request? Before he had made his request, had you given this matter any thought?

ATTORNEY GENERAL LEVI: No, I had not.

You mean in connection with that particular thing? No.

QUESTION: Yes, sir; yes, sir.

ATTORNEY GENERAL LEVI: No. As a matter of fact, I hadn't seen the letter, and knew nothing about it. I just heard about it.

QUESTION: Had you seen any publicity about the transaction at all?

ATTORNEY GENERAL LEVI: I don't think so.

QUESTION: What have you been doing, or have you gotten the Rockefeller Commission stuff that the President said he was turning over to you? What -- how have you been handling it?

handled in the Criminal Division as a regular investigation, which has, nevertheless, high priority; and, in addition, since I feel, as I know the Deputy also feels, a sense of special responsibility. And I feel it because the President said he was turning it over to me.

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I have taken it upon myself to read a considerable amount of the material.

QUESTION: Mr. Colby said he didn't expect any criminal prosecutions to come out of that, do you think there's any likelihood any will?

ATTORNEY GENERAL LEVI: I don't think I ought to comment on that, because I think the only way to come to that conclusion is when one has really seen the results of examining all the considerable amount of material which has been given to us.

QUESTION: Well now, in most instances, the Rockefeller report did not fix responsibility. Your investigation at least will go that far, won't it? Fix the responsibility, at least in your own minds, where it actually belongs -- whether you decide that you've got grounds to prosecute or not?

ATTORNEY GENERAL LEVI: Well, there are various stages in any investigation which -- where the question is whether you're going to prosecute or not. And if you decide for example that -- and this is just an example -- that whatever is charged and whoever did it was barred by the statute of limitations. I mean, if you were to decide that, it would -- but that's the answer.

If you decide that it is not, then it may be that the nature of the possible offenses, as they start to appear

are such that the defenses are overwhelming. In which case, if that's really true, you -- and it's conceivable that the defenses might be defenses that would exist even though you weren't quite sure how to fix the particular responsibility.

I think in any investigation of this kind you move along several lines at once. I have asked various parts of the Criminal Division to draft legal memoranda on the issues as I see them, from what I've read, and I am sure there are others that they have thought of a so and, at the same time, there's a problem of piecing together which is —what appears from the material, and then you have to decide, really, at some juncture, whether this is the kind of thing which, in order to get more information or whatever, you have to go to a grand jury and so on.

These are decisions that have not been made.

QUESTION: Can I pose a set of hypothetical circumstances, on this point?

QUESTION: Well, that would suggest, though, that you have no specific timetable or deadline, is that right?

ATTORNEY GENERAL LEVI: Well, I feel that we have to act quickly, and I wouldn't want us to -- I have asked for one memorandum which would relate to the statute of limitations, because I would hate to have the situation occur that while we were studying the matter, suddenly the statute ran out.

that.

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QUESTION: Can you tell us what area that is?

ATTORNEY GENERAL LEVI: No, I'm not going to do

QUESTION: Can you take it from the other direction? President Ford was asked at his news conference what law would have been violated by such activities, -- ATTORNEY GENERAL LEVI: Right.

QUESTION: -- and he mentioned only the 1947 CIA law. Is there a law against -- federal law against doing what's alleged to have been done? Other than that CIA charging law?

ATTORNEY GENERAL LEVI: You have a set of terribly interesting questions, if you're --

QUESTION: Let me call it neutrality, then.

ATTORNEY GENERAL LEVI: -- if you're interested in jurisprudence. And one problem is whether we are only looking at federal offenses which don't involve, let's say, the District of Columbia. If you look at the District of Columbia you have to treat that -- that is a federal jurisdiction.

And so then the question is, Well, what is the District of Columbia law on the subject, and then another question is, What other law might be involved? And it may be that we'll discover that we think that there's been a crime -- I mean it's conceivable that we might -- but that it's

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not a federal crime, but it is a -- that it raises the question of whether there's some State crime.

QUESTION: In that case would you turn it over to a local --

ATTORNEY GENERAL LEVI: I think if we were convinced of that we would -- maybe we could turn it over. And so one of the memoranda that I -- among the memoranda that I've asked for is one which discusses what the state of the law could be said to be in jurisdictions which might be applicable.

So you have both a -- you have a complicated set of problems there, whether it's the federal -- whether it is the -- if it's a federal jurisdiction matter, then what kind of statute are you thinking of? What does it require?

And if it's a State or District of Columbia thing, how do you interpret it?

And it's a very interesting area, either on.

QUESTION: Let me just ask: Before what year would anything be ruled out by the statute of limitations?

ATTORNEY GENERAL LEVI: Well, it depends -- it's hard for me to go into that because you'd have to ask -- the statute of limitations depends on what kind of a crime it is you're investigating.

> Well, what are the possibilities there? ATTORNEY GENERAL LEVI: Well, one possibility is 10 %

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timelessness, and another possibility is a five-year statute, something of that sort.

QUESTION: Are you becoming --

QUESTION: What about perjury?

ATTORNEY GENERAL LEVI: I think perjury has to be looked at, too.

QUESTION: Let me pose a hypothetical set of circumstances: supposing you were to find, without any question of doubt in your own mind, that an illegal act was committed by a subordinate on orders of a deceased President; would you recommend prosecution in that set of circumstances:

ATTORNEY GENERAL LEVI: Well, I don't know what I would do, but that the recommendation would be based on what -- my judgment as to what the law was. And I would try to have as informed a judgment on that as I possibly could have.

It's a very interesting question.

QUESTION: Which of these -- which of the possibilities here are timeless? I mean, I'm not familiar with -- are there certain areas of law where --

ATTORNEY GENERAL LEVI: Well, if we were talking about assassinations, I guess we really don't have a statute of limitations.

QUESTION: So that that you would look into, no matter how far back it goes?

ATTORNEY GENERAL LEVI: Well, I don't want to be too sure about that, because the -- it might relate to the question as to what particular federal law we're talking about as being applicable; and it's really complicated.

And it's wrong for me to say more about that, on any basis, because it's a set of very difficult questions and I don't think one gives answers before one is as enlightened as one can be.

QUESTION: Is the statute of limitations, this timeless thing, conspiracy to murder, as it is in the substantive criminal?

ATTORNEY GENERAL LEVI: Well, that wouldn't -that's one of the problems I was referring to. But I --

QUESTION: Is that a question, really?

ATTORNEY GENERAL LEVI: Yes, I think so.

QUESTION: Is the Church committee --

ATTORNEY GENERAL LEVI: Because there would be a problem of how one gets the federal jurisdiction. One really has to -- it's really complicated.

QUESTION: Well, now, if I may pursue that, if there are federal officials -- again hypothetically --

ATTORNEY GENERAL LEVI: First you have to ask what law it's violated. Is it, a conspiracy to commit murder, a federal offense?

QUESTION: If the conspiracy occurs on todefe



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property.

ATTORNEY GENERAL LEVI: Well, then we have to ask -- find out what the District of Columbia law is, perhaps.

A VOICE: Or the Virginia law.

QUESTION: Or Florida law.

ATTORNEY GENERAL LEVI: Well, it's just too complicated for me to give the -- I mean, I don't think this is the kind of thing where --

QUESTION: Well, there's an abstract question on conspiracy, plotting a murder is -- there's no statute of limitations on that, is there?

ATTORNEY GENERAL LEVI: Well, I don't think it would come up quite that -- I don't think it would come up in that simple form, and that's why I'm resisting in giving an answer.

QUESTION: Is the Church committee helping or hindering or has no impact on your work? I mean, are they bringing out evidence that is useful to you? Are you getting any of it from them?

ATTORNEY GENERAL LEVI: Well, I'm not aware of --they may have given us material, but I'm not aware of
material which they have given to the Department. If they
have, it would be the Criminal Division that would have it.

I'm not aware of that. I'm aware that -- I mean,
I believe that material has been given to them, but I'm not

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aware of material going the other way at this point on this.

QUESTION: To follow up on Paul's question
earlier --

all the material. One reason I'm hesitant in answering is that, while I made it my business to read a considerable amount of the material myself, there is a lot of material which I have not read. And there's nothing so foolish as making a comment and then finding -- [inaudible; noises drowning out words]

QUESTION: Were you shocked to find this?

ATTORNEY GENERAL LEVI: I guess it's a question

of -- a very personal question of how one reacts, and that's

what you're asking me. I'm shocked by some of the material,

but --

QUESTION: Is that on assassinations?

ATTORNEY GENERAL LEVI: I'm just shocked by some of the material, but -- and I'm not going to go further on that -- but I do think we all have to try to remember, which is very difficult to do, how things may have looked at a prior time. That doesn't mean that that's a defense, but you asked if I was shocked. I mean, that's like asking me, perhaps, "were you shocked at the Bay of Pigs?"

QUESTION: How soon would you expect that --

QUESTION: Excuse me. Were you shocked by that?

[Laughter.]

ATTORNEY GENERAL LEVI: Well, I don't know that I can reconstruct how one felt. It seems to me that the Bay of Pigs revelation came out in degrees over the years, and I do recall the -- President Kennedy saying that he took responsibility for it; but I've forgotten whether he took responsibility for its failure, or for having the idea.

So I'm not -- I think it's very hard for us to put ourselves back into how we felt then. In any event, I'm not sure that's relevant, because it was a different time, and ...

QUESTION: No, it's just that it's a -- if I can just follow up for one minute there -- it's just a thought.

The President has several times indicated his worry about one generation sitting in judgment on a previous one.

Does that in any way inhibit you as to the question whether laws have been violated here?

ATTORNEY GENERAL LEVI: No, I don't think it should. I think that -- but I do think that it becomes a factor when one asks: on what basis were people acting? Did they believe they had authority to act? And so on.

And obviously that is one of the legal questions which has to be faced up to.

QUESTION: Would that mitigate any criminal culpability?

ATTORNEY GENERAL LEVI: I'm just not prepared at this point to answer that. I think -- I've tried to say that the way you have to approach it is on as professional basis as you possibly can.

QUESTION: May I follow up on that: Do you think, today, the legal authority exists for a President of the United States to launch another Bay of Pigs operation?

ATTORNEY GENERAL LEVI: Well, there is a statute which talks about what the President has to do if he feels that he is required to have military intervention; and I assume that he would follow the statute.

I think that there is an inherent power which the President has to safeguard American citizens. Therefore, my view was that he would have had the power, did have the power to withdraw and to help the withdrawal of American citizens from Vietnam.

So I think there is that area of presidential power.

But, again, to ask a general question as to the Bay of Pigs is a --

QUESTION: It's not general, it's very specific: does the President have --

ATTORNEY GENERAL LEVI: Well, it's a very specific question, but it assumes that I know at least, and I don't, all the facts about the Bay of Pigs; which I don't know.

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QUESTION: Let me try to be more precise. the President, in your judgment, have the authority under the present law to call for military operation by proxy?

\*TTORNEY GENERAL LEVI: I could imagine pressing circumstances which, as I say, would be -- and I'm sure he would follow the statute -- which I don't have in front of me -- where the President, in order to safeguard the interest of the United States, might have to engage in some kind of military intervention. But I'm sure he would follow the congressional statute on the point.

> QUESTION: I give up!

[Laughter.]

QUESTION: I'd like to try to pin down this timetable a little bit more. How soon do you expect that people within the Justice Department would be making recommendations on the CIA material? I mean, two or three months, or less time than that?

ATTORNEY GENERAL LEVI: Well, I certainly hope it will be less time than that.

One of the hardest things in the world is to predict the amount of time that people have to take on this kind of an investigation, and, as I said to you before, I have not, myself, looked at all the materials. The nature of the materials has something to be -- will tell you something about how long it takes.

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I have looked at that material which is better organized. Material which is not as well organized is likely to be the material which is going to raise questions, which may take a lot more time. And we haven't had much time, you know; we haven't had the material very long.

QUESTION: Is that the assassination material that's not as well organized?

ATTORNEY GENERAL LEVI: I'm not going to go into that.

QUESTION: Well, you know, you seem to be more troubled, though, by the whole question of the assassination investigation than anything else. Is that true? I mean, is that what --

ATTORNEY GENERAL LEVI: No, I -- well, I think that that's a natural reaction, in terms of the order of offenses. I regard murder as something which is much more serious than lesser acts.

QUESTION: Do you --

ATTORNEY GENERAL LEVI: And that's the only thing that I've -- I really haven't -- I have not meant to suggest that -- you've been asking me about assassinations and things of that sort. It doesn't mean that I think that there aren't other possible offenses, and it doesn't mean that I -- it might turn out that there are other offenses that are prosecutable, and the more serious ones are not. I'm juster.

not in a position to say on that.

QUESTION: Do you approach this kind of issue or this particular issue strictly from a legal point of view, or do you have to look at other policy considerations?

ATTORNEY GENERAL LEVI: I have to -- what I'm trying to say is that I think that I have to approach it from a strictly legal point of view.

I don't know what you think a strictly legal point of view is, but --

QUESTION: Well, what the law is, as opposed to interests of policy.

ATTORNEY GENERAL LEVI: I don't -- I think that on a matter of this kind, when there's referenced to the Department of Justice and the Attorney General for the purpose of determining whether there should be a prosecution, that is what the -- that is what we have been asked to do, and that is our duty.

I'm not foreclosing, as I tried to say before, because I think it's complicated, the kind of factors that one will have to take into account which might determine whether there is a violation or not. But I think it is to be handled on a professional -- on that professional basis.

QUESTION: Does that mean, General, that you would not expect to discuss with the President beforehand any decision on whether or not to proceed with a prosecution?

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ATTORNEY GENERAL LEVI: I think in a situation of this kind, the -- one would -- that the Department would have to formulate its position, and I cannot, myself, think of -- I don't know how to put it. I'm not unaware of the -- but there are all kinds of policy and humane considerations, which are on both sides of the issue on that thing, I think.

But my own view of the matter is that the Department of Justice's function is to see whether there are violations of law, and, if there are violations of law, to prosecute them.

In the -- I suppose it might be conceivable for the Department to conclude that there were violations and, if, for some reason, -- which probably in fact would go to -- would be an interpretation of whether it thought the prosecutions would succeed, or whether it really thought that there were good defenses. So I think what it comes to, really, is the question of the prosecution itself.

There might be those factors.

In the event that it was extremely close on matters of that kind, and the Department decided not to go ahead, I think we would have to make a public explanation as to why we would not.

QUESTION: If I could --

QUESTION: Wait a minute; he didn't answer the question.

QUESTION: But is that a judgment which you will make independently, or on one which you would feel obligated in this area to discuss with the President?

ATTORNEY GENERAL LEVI: /I would feel obligated to tell the President that -- that is, to communicate the position of the Department; but I would not expect the President to tell the Department what to do./

QUESTION: Yes, but that doesn't rule out the possibility of consultation.

ATTORNEY GENERAL LEVI: Well, if the question is -- would be the nature of the consultation, I'm quite willing to consult with a number of legal experts on whether these are crimes, or whether they are good defenses to the crimes.

In a situation of this kind, one has to -- which is very complicated -- one really has to ask for all kinds of help, in the sense that you want to see a memorandum, for example, which explores all the defenses. And this, then, becomes, if you really get down to that point, very specific. I think you have to know what you're doing. That's really all I'm saying.

And I think the question of policy -- I don't want to rule out the policy questions, because all the policy questions which you will raise, that I think are relevant, would become relevant in terms of an interpretation of the

law. So they are a needed part of the approach to the legal question.

What I think you're asking me is something different. I think you're saying if the Department were to decide that there was a good prosecution, prosecutable as a prosecutable offense, not barred by statute, and with no good defense, would it then say, well, we will not go ahead.

And I do not think the Department would say that.

QUESTION: How would you ask the President on whether he thinks you should go ahead?

ATTORNEY GENERAL LEVI: No, I don't think that would be a fair way to approach the President, and I would not propose to do it.

Now, if you read the Rockefeller Commission report, there's a curious sentence in it as I recall which says that -- a recommendation which says that, something to the effect -- I wish I had the report here with me; but I don't, so I could cite it accurately. It says something about that it was wrong for the Department of Justice to have more or less left it to the CIA to determine the legality of its own conduct; something of that sort.

And it says that in the future this should not be the case, and that the -- but it has some sentence in there about the Department should, on its own, determine the legality, but it says something about -- should ask the CIA

for its views as to the effect of the prosecution on the CIA.

I may not have the exact words, but that's more
or less what it says.

I do not think that in this kind of a situation, if we decided that it is a prosecutable offense, that there is not a good defense, I do not think we would ask the CIA what they think the effect of the prosecution would be.

QUESTION: In this case or other cases, then?

ATTORNEY GENERAL LEVI: But I don't think

really one should in any. But I have faced up to it in this

particular situation, in my own opinion.

QUESTION: Is that ignoring a section of the law, then? I mean, if it says that, --

ATTORNEY GENERAL LEVI: That's not the law, just the report.

QUESTION: That's just the -- but there's nothing in the statute which indicates that, then?

ATTORNEY GENERAL LEVI: No.

QUESTION: Right.

QUESTION: General, do you know if the pardon of Mr. Nixon covers only his term of service as President, or does it cover his entire service in the Executive Branch?

ATTORNEY GENERAL LEVI: I think it -- I'm not an authority on that, and I don't want to shoot from the hip on that; I think that -- I must say, it seems to me that

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didn't it speak in terms of time?

QUESTION: Yes. Discrepancy.

QUESTION: Mr. Levi, hasn't it also been essentially an understanding between the Justice Department and the FBI that the FBI would determine any criminal conduct by members of its organization?

ATTORNEY GENERAL LEVI: Not that I'm aware of.

QUESTION: Well, maybe not written, but do we
know of any FBI agents who have been prosecuted by the

Justice Department?

Ever?

ATTORNEY GENERAL LEVI: Well, I don't know the answer to that, but I certainly know that that's not our attitude.

QUESTION: Now.

Are you concerned at all that --

ATTORNEY GENERAL LEVI: I don't think it's the Bureau's attitude, either.

QUESTION: Now.

ATTORNEY GENERAL LEVI: Well, I can only --

QUESTION: Well, are you concerned at all with the past abuses of the FBI, like the CIA, are going to start coming out pretty soon and it's going to tar the Bureau very much the way it has the CIA? Even though maybe they're not going on now.

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ATTORNEY GENERAL LEVI: Certainly I would be concerned if I know what that means, if that's true, I wouldn't be happy about it, if that's what you mean. not happy about the CIA.

QUESTION: But aren't you aware of some past abuses in the FBI that have not come out yet?

ATTORNEY GENERAL LEVI: Any abuse that we are aware of, we have always investigated, so far as I know, in terms of whether it is a prosecutable offense. And, so far as I know, one goes through the same kind of procedure that I described before.

QUESTION: Well, weren't there FBI vagaries of Embassies, for example?

ATTORNEY GENERAL LEVI: Now you're leading me into a -- I don't know what you're referring to, and you're leading me into a different field. You seem to be asking me some kind of a legal judgment.

But let me just say that we think that/there's a possible offense, then the way it's handled is to have it investigated through the exact same kind of stages that I have referred to in terms of the CIA.

And one has to look at the possible defenses, has to look at the authority; one has to look at the -- what the law is.

And it's not always a simple question.

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QUESTION: Well, that's what troubles me about something you said earlier. I was going to try to draw you out a bit more on it.

Doesn't a prosecutor normally go beyond consideration of the violation of the letter of the law in a determination on whether to prosecute?

ATTORNEY GENERAL LEVI: That is an area of possibly prosecutorial discussion. And prosecutors have that discretion, and I suppose the administration of law would be impossible without it.

QUESTION: Right.

ATTORNEY GENERAL LEVI: But when I think that -
I know there may be a certain harshness involved. And I

think in a situation where -- of the kind we're now talking

about -- I don't think the discretion can be used not to go

ahead. But, as I said before, tried to say before, if

that discretion is used, then I think it would be used really

with a consideration of the likelihood and the justification

of what would be a legal defense. And I suppose -- the

prosecutor doesn't always know how a case is going to come

out, after all. But if the prosecutor were to decide that

he ought not to go ahead in his discretion, I think it would

be based really on a consideration of the persuasiveness of

what would be legal defenses.

And if that were a close question, and one in which

side 2

the government decided not to -- the Department of Justice -the government decided not to go ahead, then I think, at the
very least, a public explanation as to that kind of a
decision would be called for.

QUESTION: You don't find the other -- that this is a case where if it's remotely in doubt you ought to go ahead in order to somehow restore public confidence in the process?

ATTORNEY GLNERAL LEVI: I don't know what you mean by "remotely in doubt" --

QUESTION: Well, if you thought there was a case but --

ATTORNEY GENERAL LEVI: If you said "even remotely in doubt" --

QUESTION: Well, that the chances were that they probably -- [end of side 1 of tape]

QUESTION: -- the relations between the Justice Department and the White House now, for example; on what kind of matters would you discuss, would you confer with White House counsel in his office?

with Phil Buchen or Rod Hills or Rod Areta on a variety of issues where I thought there were -- I would consult with them as one lawyer to another, really. And on that

basis.

I think it's important to -- that's because I respect their legal judgment, and I'm -- and I would like to get their views.

I don't want to give a wrong impression, I haven't consulted them that much. But if I thought that this was a kind of problem that I would like to talk out, in terms of what the law was, I would -- I might well talk to them.

I think hearing myself talk sometimes helps a great deal, and talking to somebody that, where you can -- where you don't have to be worried about revealing all the factual data and so on, which is always a problem, is a help.

And so I have discussed some legal issues on many with them; I've also discussed appointments with Buchen?

and Areta, when I was deliberating as to -- as I also discussed them with the Deputy, after there was a Deputy, what kind of a person ought to be appointed for this particular job.

But it was always on that basis, that I was trying to make up my own mind of what was the best way to go.

Now, what was going on in their minds, I wouldn't know.

QUESTION: Do any FBI investigative reports go to the White House without coming through your office?

ATTORNEY GENERAL LEVI: I don't think -- I think

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any -- I don't know the answer to that, frankly, and I -let me go off the record on that for a moment.

[Discussion off the record.]

Something like your gun control speech QUESTION: would have been cleared with the White House, wouldn't it?

ATTORNEY GENERAL LEVI: Well, that's very interesting.

I discussed the gun control speech with -- at the very, sort of just before I gave the address -- with Phil Buchen, and I sent it over to him to, so he could read I certainly was not asking that it be cleared, and -it. no, I was glad to get whatever kinds of thoughts people might have; but I was not clearing it, I was not making an official proposal for the --

> QUESTION: For the Administration.

ATTORNEY GENERAL LEVI: -- for the Administration.

QUESTION: Did you go much further than the President's recommendation on gun control?

ATTORNEY GENERAL LEVI: Did I go much further?

QUESTION: Yes. Or do you?

ATTORNEY GENERAL LEVI: Well, there's an interesting development there, and I suppose an interesting development in my own thinking. The President's recommendations are the recommendations that the Department of Justice made to him.

As you know, the President proceeds through options



and there's lots of people that are consulted, and then
there's sort of a voting on the option, the President
decides the -- the proposal that the Department of Justice
and therefore that I made to the President on gun control is
that -- are the proposals that are in the President's message.

Now, I knew from the very beginning, I discussed in my first meetings with the President, after I was Attorney General, I discussed gun control with him. I knew the President was opposed to registration. I felt that it was important to see if something couldn't be done on gun control.

And I knew there was the difficult problem of what is up to the States to do and what is up to the federal government to do, what is up to the cities to do, and so forth.

It was at that meeting that I said to the President, I just wonder whether something can be done -- we talked about "Saturday night specials", and I said I was wondering whether there was something more that could be done on a regional basis.

And he said, "Where did that idea come from?"

And I said, "It came from me, and it probably won't work."

And he said, "Well, why don't you work on it and see what you come up with?"

And it was really an attempt to get people thinking

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as to what might be involved and what might be possible, that I gave the talk that I gave on gun control.

It was a funny place to give the talk, I might say, because it was a meeting of -- well, it was all right, it was police chiefs and so on, but it was for drug enforcement. And they might have expected me to be talking about drug enforcement, instead here I was talking about qun control.

I was trying to get a discussion going, and I wanted to set the basis for conferences which followed, with States' Attorneys General, and U. S. Attorneys, and State's Attorneys.

QUESTION: Can I -- excuse me -- can I come at my question another way?

Can the White House, for any executive purpose, request information from the FBI files without going through your office?

ATTORNEY GENERAL LEVI: I think not. I think What I -- the reason I hesitated for a moment is that I don't know whether there's some kind of a quick check, name check, that might be possible; but any real request of the Bureau would --

QUESTION: Is there something on paper that you're responsible for which establishes this procedure?. 10%

ATTORNEY GENERAL LEVI: Well, I don't know if ther

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is or not. It is the understanding, and it is the thing we've been working on in terms of the guidelines, and every time anything has come up, it has always been understood that it was to go through me or --

> QUESTION: Through the Deputy?

ATTORNEY GENERAL LEVI: That's right.

QUESTION: I'm not clear what the development was on the gun control.

ATTORNEY GENERAL LEVI: Well, the problem that one runs into if one tries the geographic approach or tries -- well, I wanted to come up with something that I had thought would have the possibility of Administration support.

I remember Representative Conyers saying to me that he would like to have me come up and testify -- this was in the very early days, when I was trying to work out something -- and I said, "Do you want me to come up and testify individually, and say just that it had the support of the Administration, but just some bright ideas, you know, or would you rather have me wait and be able to say that this is the Administration proposal?"

And, to my humiliation, he said, "No, I'd like to wait till you can say this is the Administration proposal." [Laughter.]

So I -- my whole approach to it, really, has been

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to see what was possible, because, obviously, people want to go off on their own, they really don't need my technical skill on that. QUESTION: Well, why (2)from the President on gun control? ATTORNEY GENERAL LEVI: Well, I really don't. As I said, I made these recommendations at this point,

because I think this is the way to go.

Now, what I was going to say is that what we ran into was, when I tried the geographic approach, while the U. S. Attorneys, many of them said it would be helpful, and some of them said, "Look, we've got a touch law in this city, or in this State, and what is the point of adding on top of that a federal law?"

And, "Are you going to" -- and this is a terrible problem -- "Are you going to make all crimes of violence in this city or in this State a federal offense: what you're going to do?"

Well, that was the last thing in the world I wanted That would completely put into the U. S. Attorneys' to do. office the whole urban crime in the streets problem, where it certainly doesn't belong; it would crowd the federal courts, it would be an impossible situation.

> So they said, "Well, what are you adding?" Well, of course, what one wants to add is the one

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shipment of guns into the area, into a prohibited area.

So the problem was: to what extent could the cheap handguns be eliminated? That's the "Saturday night special".

And that seemed possibly to be do-able.

And then: to what extent could one add on to making the interstate shipment of guns live up to certain restrictions?

And that took us to the present law. And I must say that it was some embarrassment to me as I got into this, to have various people say to me: Well, that's in the present law.

And so as one looked at the present law, one saw that here are dealers, dealers are licensed, dealers are not supposed to sell a gun to a person who lives in another State; a dealer is not supposed to sell a gun to a person who lives in the same State but in an area where the sale or possession or other disposition -- I think that's the language of the statute -- would be illegal.

And quite clearly that has not been effectively enforced.

But your -- but that's what bothers me QUESTION: about your position, sir. That, you know, I still don't see how you get at it from where it's coming in; it seems to me you have to get at it from where it's coming out of.

ATTORNEY GENERAL LEVI: That's right.

QUESTION: And South Carolina --

ATTORNEY GENERAL LEVI: Well, you're not going to --

QUESTION: -- is not going to enforce its law, that you just quoted; 4,000 agents in New York City or Detroit aren't going to --

ATTORNEY GENERAL LEVI: It isn't a question of South Carolina not enforcing its law. If you ban the "Saturday night specials", that's a federal ban, and that will be effective.

But I think what you're asking me is why not ban other handguns. Well, I don't think that's -- I don't think you get that -- I don't think the -- I don't think that Congress would go for that, and I don't think -- and I think you might get very -- might get nothing.

QUESTION: Would you favor --

QUESTION: What about getting some leadership --

ATTORNEY GENERAL LEVI: Not on this system.

QUESTION: What about some real leadership on this issue from the Justice Department and --

ATTORNEY GENERAL LEVI: I think you've gotten it.

QUESTION: -- the White House, because --

ATTORNEY GENERAL LEVI: I think you've gotten it."
This is the first time that a proposal of this kind has been

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advanced. I think they are -- I think that for them to take the ten major urban areas, to double the enforcement power of the Treasury on it -- and not only double it but to add 500 agents who have no other duties -- certainly is worth trying.

And that ought to be quite effective, I think, in seeing that illegal guns are -- guns that, where the sales are illegal, do not come into the area.

Now, that is the regional approach, as it has come out in this document.

QUESTION: In your last briefing you used a phrase which sounds like good University of Chicago doctrine, which was "to do the minimum that was effective". Why isn't this an area where you can do the maximum that's effective?

ATTORNEY GENERAL LEVI: I'm not --

QUESTION: Are the American people ready in this area, because all the polls keep showing 75 or 80 percent of the American people do favor --

ATTORNEY GENERAL LEVI: I'm not an authority on that.

QUESTION: -- top measures.

ATTORNEY GENERAL LEVI: I know that -- well, that's a political pattern; I don't know the answer to that.

I think you should do the minimum that would be effective. And I don't -- I don't like seeing the federal

government take over the local law enforcement. And that's another reason why I -- I realize that consistency is a problem for all of us. I couldn't help but keep asking myself, when I was taking the position that I was on nofault insurance, where I don't like to see the federal government swamp the States, what was I saying about gun control.

Now, you know, human nature is such that when one can concoct distinctions and one can say this is important or that isn't important, and so on; but certainly that is, if you wish to call it a University of Chicago approach,

I don't really think -- I think that also -- I don't think the University of Chicago approach should be encapsulated in --

[Laughter.]

QUESTION: See, you hit a nerve with that question!
[Laughter.]

QUESTION: Have you heard anything on the border wars going on, involving a real struggle between Immigration and Customs at the borders of California and Texas?

ATTORNEY GENERAL LEVI: Well, I --

QUESTION: Where some Customs people supposedly actually dragged some Immigration agents out of their cars and beat them up and so on?

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ATTORNEY GENERAL LEVI: You mean recently?

No, I've not heard anything about any recent events of that kind. Have you heard of any recently?

QUESTION: How long ago?

QUESTION: When was the last one?

[Laughter.]

ATTORNEY GENERAL LEVI: Well, before I came down here, I gather there were all kinds of stories and whatnot, but my understanding is that the relationships with the Treasury have vastly improved, and that General Chapman has worked out much better arrangements, so that I don't that's a problem.

QUESTION: You don't think that's a problem?

ATTORNEY GENERAL LEVI: No.

QUESTION: On the issue of prosecutorial discretion and a kind of a general question of how you view your role as Attorney General, there is -- I guess the obvious case was the Department's position on -- or is it the Department's position on the -- in defense of the '74 Campaign Act, where the Department perhaps did not 100 percent -- has chosen not to 100 percent defend the position on the client agency; perhaps a similar point could be made with respect to no-fault, where probably the Justice Department has taken a different position than the client agency on a legislative matter.

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ATTORNEY GENERAL LEVI: Well, but that's very difficult to apply. I mean, you really believe in kept lawyers, don't you?

QUESTION: Well, how -- to what extent -- if
you want to defer -- obviously there's a difference between
the two cases. But to what extent do you view your role as
Attorney General with respect to the other agencies, as one
of simply -- how far can you go beyond simply representing
them from a legal -- how much can you put policy into this
position?

ATTORNEY GENERAL LEVI: Well, in the first place, they are quite different, because the no-fault insurance really is a question of policy, but -- and I don't see any reason why an Attorney General shouldn't have views on policy, even though he's a lawyer -- or hopes he's a lawyer.

When he speaks, though, about the constitutionality of the proposed law, he's obviously doing the -- making the best judgment that he can; and when he speaks about federalism, which is related to constitutionality, it seems to me that's appropriate for an Attorney General and for a lawyer.

That was involved in the no-fault.

When it comes to the client agency kind of a concept, that's a very different thing. That's where the client is in litigation. As far as the Federal Election Law

is concerned, I'm a defendant, when they keep referring to the Attorney General and his brief, I found that very humorous, because I wasn't the lawyer, I was the client; I'm being sued.

And the Department, at the moment, is kindly representing me, but somebody -- I couldn't go out and hire another lawyer.

QUESTION: Mr. Levi, it wouldn't give us any sensitive information to tell us how many assassinations were under investigation, or at least how many allegations of different --

ATTORNEY GENERAL LEVI: I don't know whether it would or not, but I'm not going to discuss it.

[Laughter.]

QUESTION: Can't you -- well, you know, we've had so many figures, though, can't you just give us a rough estimate of how many are --

ATTORNEY GENERAL LEVI: Well, why don't you let me finish this federal election thing, because I really think it's misunderstood.

The -- it was always clear from the beginning that the Department of Justice, even though it was -- as a matter of fact, it was not officially at that point, or technically, representing the Commission, but it would represent the Commission if the Commission wanted to be represented.

the Commission said it was relying on the Department.

It was always known from the very beginning that the Department was not going to defend the authority of the Commission to bring prosecutions.

QUESTION: And this argument --

ATTORNEY GENERAL LEVI: And that was -- that's a question as between the Executive Branch and the Congress, and the Commission recognized that, and it was for that reason -- and I think Congress really did, too -- for that reason that the Commission had, for that purpose at least, its own lawyers.

Now, it happens that the Department made the argument against the prosecutorial enforcement authority of the Commission.

As a matter of convenience, they made it in the brief which they filed for me. They could have filed some kind of a separate thing, or come in as an intervenor or been an amicus, or something of the sort; but that was just to simplify the papers, really, that the argument was made there. And that was always known that that was going to be the case.

Now, the real problem was that I think and the Solicitor General thinks that there are grave constitutional questions in that law. And, as I've said before, I take very seriously the position of the Attorney General and the

 Solicitor General as officers accountable in some sense, some special sense, to the Supreme Court.

The only wobbling or question was this: Should we file an amicus brief? And we discussed that. We filed an amicus brief in the Court of Appeals, but this curious business of the combined District Court/Court of Appeals case, which is what I first thought we should do.

When that was -- we didn't know whether we would do it. We said, well, we'll try it and see what an amicus brief looks like. And immediately it was all over the newspapers, which is sort of interesting.

But, anyway, the Commission said, in effect, "you've let us down, you've given us no time at all; we were relying on you", even though, as I say, we were never officially their lawyers at that point; but, anyway we were -- "and that puts us in a difficult position if you do that right away in the Court of Appeals."

So, in order to avoid any appearance, because I didn't want it to look as though we were being less than helpful or deceptive or anything of that sort, I don't think that was involved, we said: Well, all right, we won't do it in the Court of Appeals, but we will do it in the Supreme Court.

Then there was a snafu on the press release -- which you can discuss with Bob Havel, if you want to --

[Laughter.]

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ATTORNEY GENERAL LEVI: -- there really was, it was just a snafu; that I didn't see the release -- I can't see everything -- there might have been a worse snafu if I had seen it, probably. But I didn't see it.

What really happened was that Mr. Tyler said to me at a cocktail party that he had seen the release, that he thought was garbled, and so he cut out everything except the first sentence.

And then, I guess I was standing there drinking, and it didn't occur to me to say, "Well, what was the first sentence?"

The next morning, when I saw it, I was shocked!

And so we immediately issued a release which said
what we were going to do, which we said we were going to do;
namely, to file an amicus brief in the Supreme Court.

Now, what -- the amicus brief that we were talking about, we always described as a true amicus brief; it is occasionally done. It is not a brief which takes sides. It is a brief which is filed as a friend of the court, to make sure the issues are explored in depth.

There was such a brief filed, for example, in the saboteur case, the Department went out and hired Willard Hearst, a professor, to write the constitutional history and so on.

And it seemed to us that this bill involved serious questions about the structure of our government, and its way of working and so on, so that we wanted to be sure that there would be what we called a true amicus brief filed. It's not a brief which is going to say: these are the arguments for; these are the arguments against. It's not going to come in in that way at all, what it is going to do is to try to explore in as much depth as we can what the issues are.

And we felt that we owed that to the Court, and at the same time we will defend, and we will file a brief as we said we would, and I'm sure it will be an excellent brief; we will defend the client agency.

QUESTION: If I can just pursue that one more point: Does this whole case really make an argument for Congress to have, I guess what's been called a public attorney; I mean, for better or worse, Congress passed this law, Congress thought it was constitutional and thought it was good policy. And now that Congress is having trouble, or the agency and some others are having defended trouble getting/under the federal law.

ATTORNEY GENERAL LEVI: No, they're having no trouble at all; we are defending them. And if they want to have their own counsel defend it, that's provided for.

So that --

QUESTION: For Congress or for the Commission?

ATTORNEY GENERAL LEVI: Oh, the Commission has the authority, so there's no problem. There's really no problem. The problem is you can't have it both ways.

The reason the Department of Justice may be effective with the Court is -- when we are -- is not only because the cases, I hope, are on the right side; but because that we do understand/there is a position of special obligation to the Court. And we are going to -- and I'm sure that our defense of the Commission will profit from that, sense about the Department of Justice.

But if the Commission wishes to have its own attorneys and not have us defend them -- but if I have to be defended, I hope -- but as far as -- that's quite all right with us, but I don't see how they would gain anything from it.

QUESTION: General, to what extent, if any, do you get involved in national security council matters?

ATTORNEY GENERAL LEVI: I'm not a member of the National Security Council, and --

QUESTION: Well, neither was Mitchell, but he sat there.

ATTORNEY GENERAL LEVI: Well, he -- I don't sit there.

QUESTION: You don't get involved in any of the

ATTORNEY GENERAL LEVI: Well, no, I can't tell you, since I don't know what goes on there. I don't want to

QUESTION: Well, were you consulted at all, for example, on the ; any aspect of it?

ATTORNEY GENERAL LEVI: No, I was not. But we were consulted in the -- and I think it covered it -- on the legal authority for what could be done in the withdrawal from Vietnam.

When the particular case came up, I was in Vienna, so I wasn't consulted, although it would have been very dramatic if I had been --

[Laughter]

 $\Omega \textsc{uestion:}$  A number of dramatic things might have happened.

QUESTION: May I ask one other thing about these FBI abuses? Do you now know of any past abuses by the FBI?

ATTORNEY GENERAL LEVI: Well, everything that -
I think more or less everything that I know, except in

terms of details, I've tried to kind of make public. And

so that I've repeatedly said I don't know what turns up, you

know, from --

QUESTION: But isn't there still the attempt over

in the Bureau, though, to conceal things that went on simply because of the people who are still over there who were J. Edgar Hoover's supporters?

I mean the people who were in control when Hoover was there are still pretty much in control, with the exception of Mr. Kelley; isn't that true? Callahan, Jenkins, and there were a few --

ATTORNEY GENERAL LEVI: I have never run a name check on them. I don't have a list of the people that tells =- I do not sense that. Maybe I'm naive, but I don't sense that.

QUESTION: Back to the : Do you think,
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in light of the history of the Forty Committee and the CIA
operations and whatnot, do you think it would be sound
public policy generally to have the Attorney General a
member of that committee?

ATTORNEY GENERAL LEVI: I don't even know what these committees did, so I'm not going to answer that.

QUESTION: But they are the executive oversight authority for clandestine operations, intelligence operations. In light of what you now know, as a result of the Rockefeller Commission report, do you think it would be sound public policy to have the Attorney General represented on this oversight body?

ATTORNEY GENERAL LEVI: Well, it seems to me the

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Attorney General has got his hands full with the -- that so far as any surveillance of an electronic type is concerned, the Attorney General has grave responsibilities now under the present situation.

The CIA apparently told Mr. Saxbe, and has told

me again that so far as any surveillance of that kind

abroad, it would be subject to the approval of the -- of

an American citizen, it would be subject to the approval

of the Attorney General and so on. So that -- now, the

President has asked for the recommendations of the

Department in response to the recommendations made by the

Rockefeller Commission. We haven't made those recommendations

yet.

QUESTION: Is it conceivable you might get into this area in your organization?

ATTORNEY GENERAL LEVI: Well, I don't know.

QUESTION: Sir, before you have to take off,

I'll try one more quick area. Have you gotten very far in
making up your mind where justice lies in the Drug

Enforcement Agency?

ATTORNEY GENERAL LEVI: I'm not sure I understand the implications of that question.

QUESTION: Well, I mean there are very grammatic ? differences of the stories being told by Inspector Brosman and so forth, and Mr. Bartels and his people, and it's hard .

for me from the outside to know whether Brosnan and the gentleman with the Italian name -- I don't remember it -- are just dissatisfied employees trying to grind their own axes, or whether they have a very real basic difference there, --

ATTORNEY GENERAL LEVI: I think it's -
QUESTION: -- between Mr. Bartels and -
ATTORNEY GENERAL LEVI: Well, I don't really
think I want to get into that.

A VOICE: Tortalino.

QUESTION:

of the DEA, and that is --

ATTORNEY GENERAL LEVI: The Department of
Justice has the Drug Enforcement Agency, it's our job to
strengthen it and to run it effectively. I thought that
new leadership was required, to have it run most
effectively. And --

ATTORNEY GENERAL LEVI: -- that's the direction we're going in. There is a -- the Department of Justice has had its own review of -- which has not been completed --

But the charges of the --

QUESTION: Well, I mean, the charges -
ATTORNEY GENERAL LEVI: And I don't -- I'm not -
I don't want to sit in judgment as between --

QUESTION: But you seem to be saying that it really was maladministration, or ineffective; whereas, even

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Mr. Dawes and Mr. Tortalino -- or however you pronounce his name -- seem to be charging actuall illegalities and cover-up.

ATTORNEY GENERAL LEVI: Well, of course, anybody can make whatever charges they want to make, I think that it's terribly tough running a good Drug Enforcement Administration, and I think a — this isn't an excuse, Steve — but I think any Drug Enforcement Agency is always, by the very nature of the thing, always going to be subject to various charges. It's the area in which it operates that this is inevitable.

I'm not passing judgment on the charges. I'm really not in a position to do that.

I looked at that operation, as I looked at other operations in the Department, after I became Attorney General. I waited till the Deputy was appointed, confirmed, and on the job. And he and I and Bartels consulted, and it seemed clear to me, and I think to them, that we had to make a change in order to get a more effective administration.

It was on that basis that we acted. And we acted.

It's true that it's a White House appointment, and therefore, when we acted, I wanted to be sure that the White House would support me.

But the responsibility was mine, and it was based

on, just on that, really.

General, thank you very much for MODERATOR: being here.