

CHARLES GOODELL PAPERS, 1973-77

Collection Type

Personal Papers

Extent

9.2 linear feet (ca. 18,400 pages)

Record Type

Textual

Access

Open. Some items are temporarily restricted under terms of the donor's deed of gift, a copy of which is available on request, or under National Archives and Records Administration general restrictions (36 CFR 1256).

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Processed by

William McNitt, December 1990

Biography

Charles E. Goodell

March 16, 1926 - Born, Jamestown, NY

World War II - Seaman, U.S. Naval Reserve

1948 - A.B., Williams College

1951 - LL.B., Yale University

1952 - M.A., Yale University Graduate School of Government

Korean War - 1st Lieutenant, Air Force

1954-55 - Congressional liaison assistant, U.S. Department of Justice

1955-59 - Partner, law firm of Van Vlack, Goodell & McKee, Jamestown, NY

1959-68 - U.S. Representative from New York; chairman, House Republican Planning and Research Committee

1968-71 - U.S. Senator from New York

1971-72 - Partner, law firm of Roth, Carlson, Kwit, Spengler & Goodell, New York City

1973 - Author of book - Political Prisoners in America

1973-87 - Partner, law firm of Hydeman, Mason & Goodell, Washington, DC; also board chairman, DGA International Inc. and counsel, Life Companies of New York

1974-75 - Chairman, Presidential Clemency Board

Jan. 21, 1987 - Died, Washington, DC

Scope and Content Note

Charles Goodell first reached prominence as a Republican U.S. Representative, Senator, and Vietnam War critic from the state of New York between 1959 and 1971. None of his papers from that phase of his career are included in his Ford Library collection, however. Goodell donated his congressional papers to the New York Public Library in 1974.

Of the Goodell papers at the Ford Library, approximately two-thirds concern his service as chairman of the Presidential Clemency Board, which carried out President Ford's plan for clemency for Vietnamese War draft evaders and military absence offenders in 1974 and 1975. The remainder consists of materials derived from his work with the lobbying firm of DGA International and other personal

interests, 1973-77.

The Presidential Clemency Board

Shortly after assuming office, President Ford created a clemency program to allow the young men who were "convicted, charged, investigated or still sought for violations of the Military Selective Service Act or of the Uniform Code of Military Justice" to contribute a "share to the rebuilding of peace among ourselves and with all nations." On September 16, 1974, Ford issued a proclamation and executive order establishing the Presidential Clemency Board (PCB) to oversee this program and announced the appointment of the nine members of the Board. The President selected his old friend and former congressional colleague Charles Goodell as chairman.

The PCB handled applications for clemency on a case-by-case basis. As the number of applications went from 850 in early 1975 to 21,500 by the deadline at the end of March, it became apparent that the original board of nine members and less than 100 staff members was inadequate to complete the task in the specified time. In May 1975 the President authorized nine additional board members and a dramatic increase in staff to keep the work on schedule. The PCB finished its work in September 1975 and turned over all incomplete cases to the Justice Department.

During the year of its existence, the PCB disposed of 14,514 cases. For each case, they determined whether or not the individual deserved clemency and, if so, whether he should be required to complete a period of alternative service. Alternative service involved working for a non-profit organization in a job promoting the national health, safety, or interest. Of the civilian clemency applicants, more than four out of every five received outright pardons, only a few were denied clemency, and the remainder were assigned to alternative service before receiving their pardons. Only slightly more than one-third of military applicants received outright pardons, 7 percent were denied clemency, and the remainder participated in the alternative service program.

While the PCB claimed to have succeeded in its assigned task, many people disputed this statement. Only about 19 percent of the eligible people even applied for the program. Many draft evaders and deserters attacked the program for not going far enough and demanded an unconditional amnesty. At the same time many

people in the military and in veterans organizations were unhappy with any form of amnesty or clemency.

The Goodell Papers

The Goodell papers at the Ford Library concern both his service as chairman of the Presidential Clemency Board and a variety of other business and personal interests.

Many PCB materials concern administrative matters such as the appointment of Board members, budgetary matters, interactions with the White House and the Justice Department, personnel questions, press relations, the operation of the alternative service program, and the drafting of the final report. Other documents relate to the applicants and the disposition of cases. Of particular note are approximately 4,000 pages of case summaries giving detailed information about the cases the Board considered.

While the Goodell papers contain important materials on the PCB, they are not a complete record of the Board's work. They include only those materials which Goodell used or created in completing several of his responsibilities. At the end of its existence the Board turned its official records over to the National Archives (see pages 205-208 of the Presidential Clemency Board Report to the President for a description of these materials).

Besides the PCB, the Goodell papers document his work for several clients of DGA International, which handled lobbying for several foreign and domestic firms interested in such issues as Concorde landing rights, privacy legislation, and automobile emissions. A partial record (mostly 1975) of his work as legal counsel to the Life Companies of New York appears, but there is little documenting his work as an attorney with Hydeman, Mason and Goodell. In addition, the papers concern such matters as his personal finances and his selection of an archival repository for his congressional papers.

Related Materials (November 1990)

The Charles Goodell papers at the New York Public Library document his congressional career. The Presidential Clemency Board records at the National Archives may contain additional materials on Goodell's activities.

Several related collections appear among the holdings of the Ford Library. White House Central Files categories FG 6-28 (Presidential Clemency Board) and JL 1 and

its subdivisions (Amnesties - Clemencies - Pardons) include much on the Ford administration's clemency program. White House staff files containing significant documentation on that program include those of Counsel to the President Philip Buchen, Counsellor John Marsh, Domestic Council Associate Director Geoffrey Shepard, and Assistant to the President for Human Resources Theodore Marrs.

Last Modified Date

2025-03-06

Presidential Clemency Board Subject File, 1974-75.

(Boxes 1-10, 4.0 linear feet)

Memoranda, correspondence, lists, minutes, notes, press releases, reports and clippings. The materials concern a wide range of administrative and policy matters handled by the Clemency Board, including case handling procedures, the operation of the alternative service program, interactions with the White House and Department of Justice, and the drafting of the Board's final report.

Arranged alphabetically by subject.

Box 1 - Presidential Clemency Board Subject File

Status	Title
OPEN / DIGITIZED	ACLU Press Conference, 10/3/75
OPEN / DIGITIZED	Administrative Matters
OPEN / DIGITIZED	Alternative Service
OPEN / DIGITIZED	Alternatives to Pardon
OPEN / DIGITIZED	American Bar Association
OPEN / DIGITIZED	Amnesty - General
OPEN / DIGITIZED	Basic Documents
OPEN / DIGITIZED	Board - Addresses
OPEN / DIGITIZED	Board - Appointment of New Members (1)
OPEN / DIGITIZED	Board - Appointment of New Members (2)
OPEN / DIGITIZED	Board - Finances
OPEN / DIGITIZED	Board - Minutes
OPEN / DIGITIZED	Camp David Docket

Status	Title
OPEN / DIGITIZED	Case Disposition Sheets
OPEN / DIGITIZED	Case Disposition Summary (1)
OPEN / DIGITIZED	Case Disposition Summary (2)
OPEN / DIGITIZED	Case Disposition Summary (3)
OPEN / DIGITIZED	Case Processing
Box 2 - Presidential	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Clemency Law Reporter (1)
OPEN / DIGITIZED	Clemency Law Reporter (2)
OPEN / DIGITIZED	Clemency Law Reporter (3)
OPEN / DIGITIZED	Clemency Law Reporter (4)
OPEN / DIGITIZED	Clemency Law Reporter (5)
OPEN / DIGITIZED	Committee on Selective Service
OPEN / DIGITIZED	Congressional Mail
OPEN / DIGITIZED	Controlling Discretion in Sentencing (Article in the Notre Dame Lawyer)
OPEN / DIGITIZED	Correspondence (1)
OPEN / DIGITIZED	Correspondence (2)
OPEN / DIGITIZED	Correspondence (3)
Box 3 - Presidential	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Correspondence (4)
OPEN / DIGITIZED	Correspondence (5)
OPEN / DIGITIZED	Correspondence (6)
OPEN / DIGITIZED	Correspondence (7)
OPEN / DIGITIZED	Correspondence (8)
OPEN / DIGITIZED	Correspondence With Agencies About Detailed Staff
OPEN / DIGITIZED	<u>Davis, Andrew - Case</u>
OPEN / DIGITIZED	Defense Department
OPEN / DIGITIZED	Demographic Analysis of Applicants
OPEN / DIGITIZED	Employment Applicants

Status	Title
OPEN / DIGITIZED	Extra Worksheets
OPEN / DIGITIZED	<u>Felons</u>
OPEN / DIGITIZED	Final Report - Draft, Undated (1)
OPEN / DIGITIZED	Final Report - Draft, Undated (2)
Box 4 - Presidential	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Final Report - Draft, Undated (3)
OPEN / DIGITIZED	Final Report - Draft, Undated (4)
OPEN / DIGITIZED	Final Report - Draft, Undated (5)
OPEN / DIGITIZED	Final Report - Draft, Undated (6)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (1)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (2)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (3)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (4)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (5)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (6)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (7)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (8)
Box 5 - Presidential	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (9)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (10)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (11)
OPEN / DIGITIZED	Final Report - Draft, 8/29/75 (12)
OPEN / DIGITIZED	Final Report - Draft, 10/2-7/75 (1)
OPEN / DIGITIZED	Final Report - Draft, 10/2-7/75 (2)
OPEN / DIGITIZED	Final Report - Draft, 10/2-7/75 (3)
OPEN / DIGITIZED	Final Report - Draft, 10/28/75 (1)
OPEN / DIGITIZED	Final Report - Draft, 10/28/75 (2)
OPEN / DIGITIZED	Final Report - Draft, 10/28/75 (3)
OPEN / DIGITIZED	Final Report - Draft 10/28/75 (4)

Box 6 - Presidential Clemency Board Subject File

Status	Title
OPEN / DIGITIZED	Final Report - Draft, 11/11/75 (1)
OPEN / DIGITIZED	Final Report - Draft, 11/11/75 (2)
OPEN / DIGITIZED	Final Report - Draft, 11/11/75 (3)
OPEN / DIGITIZED	Final Report - Draft Outlines
OPEN / DIGITIZED	Final Report - Draft Summary
OPEN / DIGITIZED	Final Report - Goodell Statement
OPEN / DIGITIZED	First Recommendations for Extension of Clemency (1)
OPEN / DIGITIZED	First Recommendations for Extension of Clemency (2)
OPEN / DIGITIZED	Ford Foundation Information Paper on Veterans, Deserters, and Draft Evaders
OPEN / DIGITIZED	Full Board Presentation Lists
OPEN / DIGITIZED	Goodell - Designation of Panels
OPEN / DIGITIZED	Goodell - Notes
OPEN / DIGITIZED	Goodell - Press Conference, 11/29/74
Day 7 Dynasidaestis I (Clamanan Basad Cubisat File

Box 7 - Presidential Clemency Board Subject File

Status	Title
OPEN / DIGITIZED	Goodell - Statement Before the Senate Judiciary
OPLIN / DIGITIZED	Committee, 12/18/1974
OPEN / DIGITIZED	Goodell - Trip to California
OPEN / DIGITIZED	Goodell - Trip to Portland, OR: Briefing Book
OPEN / DIGITIZED	Interagency Team Survey Report (1)
OPEN / DIGITIZED	Interagency Team Survey Report (2)
OPEN / DIGITIZED	<u>Legislation</u>
OPEN / DIGITIZED	Manual of Proclamations, Executive Orders and Messages
OPEN / DIGITIZED	Concerning the Clemency Program (1)
OPEN / DIGITIZED	Manual of Proclamations, Executive Orders and Messages
OFEN / DIGITIZED	Concerning the Clemency Program (2)
OPEN / DIGITIZED	Meeting with Paul O'Neill (OMB), 4/7/75
OPEN / DIGITIZED	Meeting with Paul O'Neill (OMB), 4/21/75
OPEN / DIGITIZED	Meeting with Paul O'Neill (OMB), 5/7/75

Status	Title
OPEN / DIGITIZED	Memoranda - Board Members
OPEN / DIGITIZED	Memoranda - Buchen, Philip
OPEN / DIGITIZED	Memoranda - Internal (1)
OPEN / DIGITIZED	Memoranda - Internal (2)
OPEN / DIGITIZED	Memoranda - Internal (3)
Box 8 - Presidential	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Memoranda - Internal (4)
OPEN / DIGITIZED	Memoranda - Justice Department
OPEN / DIGITIZED	Memoranda - Office of Management and Budget
OPEN / DIGITIZED	Memoranda - President and White House Staff
OPEN / DIGITIZED	Miscellaneous
OPEN / DIGITIZED	News Clippings (1)
OPEN / DIGITIZED	News Clippings (2)
OPEN / DIGITIZED	News Clippings (3)
OPEN / DIGITIZED	News Clippings (4)
OPEN / DIGITIZED	<u>Newsletter</u>
OPEN / DIGITIZED	Notes on Clemency Board Regulations
OPEN / DIGITIZED	Panel A Dispositions
OPEN / DIGITIZED	Panel Counsel Meetings
OPEN / DIGITIZED	Pardons for Those with Undesirable Discharges
	Clemency Board Subject File
Status	Title
OPEN / DIGITIZED	Personnel Matters (1)
OPEN / DIGITIZED	Personnel Matters (2)
OPEN / DIGITIZED	<u>Photographs</u>
OPEN / DIGITIZED	<u>Press Relations</u>
OPEN / DIGITIZED	Procedures and Substantive Standards - ACLU Comments
OPEN / DIGITIZED	Questions and Answers (1)
OPEN / DIGITIZED	Questions and Answers (2)
OPEN / DIGITIZED	Reconciliation Service - Letters

Status	Title
OPEN / DIGITIZED	Reconciliation Service - Manual (1)
OPEN / DIGITIZED	Reconciliation Service - Manual (2)
OPEN / DIGITIZED	Reconciliation Service - Program Reports
OPEN / DIGITIZED	Reconciliation Service - Program Terminations
OPEN / DIGITIZED	Referrals to Full Board
OPEN / DIGITIZED	San Diego City Club Speech

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Box 10 - Presidential Clemency Board Subject File

Status	litie
OPEN / DIGITIZED	Senate Hearings on Clemency Board Practices and Procedures (Published Report)
OPEN / DIGITIZED	Statistical Summaries
OPEN / DIGITIZED	Status Reports on Presidential Packages
OPEN / DIGITIZED	Training Handbook (1)
OPEN / DIGITIZED	Training Handbook (2)
OPEN / DIGITIZED	Training Handbook (3)
OPEN / DIGITIZED	<u>Transition Memoranda</u>
OPEN / DIGITIZED	Truman Amnesty Board
OPEN / DIGITIZED	Work Sheets (1)
OPEN / DIGITIZED	Work Sheets (2)
OPEN / DIGITIZED	Work Sheets (3)
OPEN / DIGITIZED	Work Sheets (4)
OPEN / DIGITIZED	Work Sheets (5)
OPEN / DIGITIZED	Work Sheets (6)

Presidential Clemency Board Case Summaries, 1974-75.

(Boxes 11-15, 2.0 linear feet)

Status

Case summaries covering many, but not all, of the cases heard by the Clemency Board. The summaries give detailed information about the background and alleged offenses of individual draft evaders and deserters. The summaries do not include the names of the applicants; the cases are identified by a case number only. This set of case summaries is relatively complete for the early applicants, but only scattered summaries appear for those who applied later.

Arranged numerically by case number.

Box 11 - Presidential Clemency Board Case Summaries

Status Title

OPEN 1-275

Box 12 - Presidential Clemency Board Case Summaries

Status Title

OPEN 276-950

Box 13 - Presidential Clemency Board Case Summaries

Status Title

OPEN 951-3100

Box 14 - Presidential Clemency Board Case Summaries

Status Title

OPEN 3101-11000

Box 15 - Presidential Clemency Board Case Summaries

Status Title

OPEN 11001-18000

General Subject File, 1973-77.

(Boxes 16-23, 3.2 linear feet)

Correspondence, memoranda, reports, bills, resumes, minutes, lists and news summaries. Some materials concern Goodell's work as a lawyer/lobbyist with the company DGA International Inc. handling clients interested in such issues as Concorde landing rights, privacy legislation, and automobile emissions. Other topics of note include the report of the Committee for the Study of Incarceration, efforts by the Magazine Publishers Association to reduce postal rates and gain an exemption from price controls, and Goodell's work as legal counsel to the Life Companies of New York. A number of folders concern personal matters such as Goodell's finances or his selection of an archival repository for his congressional papers. Little reflects his association with his law firm.

Arranged alphabetically by subject.

Box 16 - General Subject File

Status Title

OPEN Aerospatiale - Concorde (1)-(6)

OPEN Agency for Consumer Advocacy (1)-(2)

OPEN Airbus (1)-(2)

OPEN Bagley, William (Candidate for State Controller in

California)

OPEN Button, Daniel

OPEN Ceres - Letters to Congress

OPEN Ceres - Soviet Visit

OPEN Chronological File, Jan.-June 1977

Box 17 - General Subject File

Status Title

OPEN Chronological File, July-Dec. 1977

OPEN Committee for the Study of Incarceration - Draft Final

Report (1)-(5)

OPEN Correspondence - General (1)-(2)

OPEN Courtesy Copies

OPEN Cunningham, Waymon R. (Appeal for Commutation of

Sentence)

OPEN Department of Justice Management Report (1)-(2)

OPEN Disaster Relief Loans - John G. O'Leary (1)-(2)

Box 18 - General Subject File

Status Title

OPEN Disputed Bills

OPEN Domestic Council

OPEN Dun and Bradstreet - Privacy Legislation (1)-(6)

OPEN Ellsberg, Daniel

OPEN Employment Applications (1)-(5)

Box 19 - General Subject File

Status Title

OPEN Employment Applications (6)-(7)

OPEN Energy Policy Task Force

Status Title

OPEN Engelhard Minerals and Chemicals Corporation -

Background on Air Quality and Auto Emissions (1)-(3)

OPEN Engelhard Minerals and Chemicals Corporation -

Correspondence and Notes (1)-(2)

OPEN Engelhard Minerals and Chemicals Corporation -

Legislative Digests

OPEN Engelhard Minerals and Chemicals Corporation - Letters to

Members of Congress (1)-(2)

Box 20 - General Subject File

Status Title

OPEN Engelhard Minerals and Chemicals Corporation - Report of

the Committee on Motor Vehicle Emissions

OPEN Ford Administration - General

OPEN Ford Administration - Personnel

OPEN Ford Administration - Telephone Directories

OPEN Foreign Flag Tax Exemption

OPEN Gepard AA Tank

OPEN Goodell - Personal

OPEN Grumman Aerospace Corporation

OPEN Gurian

OPEN Hospital for Joint Diseases (Alfred Rice)

OPEN Housing Assistance Council

OPEN Institute for Socioeconomic Studies (Published Article)

OPEN Lazarus, Len - Book "Republican Renaissance" - Draft 1

(1)-(2)

OPEN Lazarus, Len - Book "Republican Renaissance" - Draft 2

(1)-(2)

Box 21 - General Subject File

Status Title

OPEN Lazarus, Len - Book "Republican Renaissance" - Draft 3

(1)-(4)

OPEN Life Companies of New York - By-laws

Status Title

OPEN	Life Companies of New York - Meeting, 1/7/75
OPEN	Life Companies of New York - Meeting, 2/4/75
OPEN	Life Companies of New York - Meeting, 3/4/75
OPEN	Life Companies of New York - Meeting, 4/1/75
OPEN	Life Companies of New York - Meeting, 5/6/75
OPEN	Life Companies of New York - Meeting, 6/3/75
OPEN	Life Companies of New York - Meeting, 7/1/75
OPEN	Life Companies of New York - Meeting, 8/5/75
OPEN	Life Companies of New York - Meeting, 9/9/75
OPEN	Life Companies of New York - Meeting, 10/7/75
OPEN	Life Companies of New York - Meeting, 11/11/75
OPEN	Life Companies of New York - Meeting, 12/2/75
OPEN	Magazine Publishers Association (1)-(2)

Box 22 - General Subject File

OPEN Magazine Publishers Association (3)

OPEN Mailing Lists

OPEN Mailing Lists - Book

OPEN Miscellaneous

OPEN Model Income Supplement Bill - Publications

OPEN National Health and Welfare Retirement Board Trustees

Meeting, 2/27/76 (1)-(3)

Box 23 - General Subject File

Status	Title
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OPEN National Visitors Center

OPEN New York Public Library (Re donation of Goodell's

Congressional Papers)

OPEN Nixon Impeachment

OPEN Padiermos, Justino

OPEN Puerto Rico

OPEN Random House

Status Title

OPEN Ripon Society

OPEN Rumsfeld, Donald

OPEN State of Illinois - HEW Dispute

OPEN University of Wyoming (Re Possible Donation of His

Papers)

OPEN Warner Communications

OPEN White House News Summaries (1)-(4)

OPEN Who's Who