MEMORANDUM

The President has

#### THE WHITE HOUSE

WASHINGTON

INFORMATION

SECRET/SENSITIVE

August 29, 1975

MEMORANDUM FOR:

THE PRESIDENT

FROM:

BRENT SCOWCROFT

Secretary Kissinger asked that I pass you the following report:

"In the longest session of this shuttle -- nine hours of unbroken negotiations with Rabin and his team -- we widened the area of agreement and I believe we have broken the back of all major hurdles, subject to further discussions with Sadat tomorrow. The prospects are good that this agreement can be initialed on Monday or Tuesday by the two sides and signed in Geneva about Wednesday.

"We are tentatively planning on a simultaneous announcement by you, Rabin and Sadat, and I will be sending you a recommendation on timing as well as a suggested draft text which you might wish to make on the three major networks.

"Here is a current rundown on the productive results of today's nine-hour session.

- "A. A text of the agreement is now agreed with both Egypt and Israel except for one point -- Israel's insistence that reference to the right of the parties to self-defense under Article 51 of the Charter be eliminated. The Israelis feel this waters down the Sadat commitment not to resort to the use of force and resolve all issues by peaceful means. I will make a major effort with Sadat tomorrow in Alexandria to try to get him to drop it.
- "B. We are in full agreement with Israel on the concept and the details of how the early warning system will work. We have an agreed text in the form of a U.S. proposal to which each side will send its acceptance. I expect to get Egypt's final approval to the text tomorrow.
- "C. We agreed on a text with the Israelis on an annex which will describe the guidelines and framework for the technical group which will meet in Geneva next week after the signing to work out the

DECLASSIFIED E.O. 12958 Sec. 3.6

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MR 96-18, #4 NX etr. 8/18/97
By KBH, NARA, Date 8/22/97

detailed implementation of the agreement. The implementation, of course, will be on a phased basis and we are trying to arrange it so that the Egyptian takeover of the oil fields comes in the first month or so after the signing and the passes are turned over within six months of the signing. Rabin has made it very clear that no implementation of the agreement can start without the prior approval of the Congress of the U.S. participation in the warning system in the passes. From here the reaction from the Congress seems to be of a mixed character; however, the Israelis are very anxious to make a major effort along with the Administration to assure overwhelming support of the American presence in the passes. I continue to share your previously expressed judgment that the Congress will support you on this matter.

"D. Finally, we made some progress in the area of bilateral assurances which the Israelis expect from us. I dug in strongly in resisting any far-reaching assurances which would tend to tie our hands politically and diplomatically in what we would expect to do in the future in the Middle East. Moreover, the Israelis have been pressing me to go beyond 2.1 billion on aid, but I have continued to maintain the line at this figure.

"E. I concluded the long negotiating session tonight with a meeting alone with Rabin, Peres and Allon at their request. It was somewhat of a hand-holding, hand-wringing sort of discussion which reflects the unsure leadership at the helm of this country. Rabin did a good job at the meetings today of deflecting numerous inane suggestions of both Peres and Allon. Each in his own way is ambivalent about the agreement, but each equally in his own way sees no better alternative. They seem to have a feel for the disastrous situation which would ensue if this present effort were to fail."



# AGREEMENT BETWEEN EGYPT AND ISRAEL

The Government of the Arab Republic of Egypt and the Government of Israel have agreed:

## ARTICLE I

The conflict between them and in the Middle East will not be resolved by military force but only by peaceful means.

The agreement concluded by the Parties January 18, 1974, within the framework of the Geneva Peace Conference, constituted a first step towards a just and durable peace according to the provisions of Security Council Resolution 338 of October 22, 1973; and

They are determined to reach a final and just peace settlement by means of negotiations called for by Security Council Resolution 338, this agreement being a significant step towards that end.

## ARTICLE II

The Parties hereby undertake not to resort to the threat or use of force or military blockade against each other.

# ARTICLE III

- (1) The Parties shall continue scrupulously to observe the ceasefire on land, sea and air and to refrain from all military or para-military actions against each other.
- (2) The Parties also confirm that the obligations contained in the Annex and, when concluded, the Protocol shall be an integral part of this Agreement.

# ARTICLE IV

- A. The military forces of the parties shall be deployed in accordance with the following principles:
  - (1) All Israeli forces shall be deployed east of the lines designated as Lines J and M on the attached map.
  - (2) All Egyptian forces shall be deployed west of the line designated as Line E on the attached map.

- (3) The area between the lines designated on the attached map as Lines E and F and the area between the lines designated on the attached map as Lines J and K shall be limited in armament and forces.
- (4) The limitations on armament and forces in the areas described by paragraph (3) above shall be agreed as described in the attached annex.
- (5) The zone between the lines designated on the attached map as Lines E and J, will be a buffer zone. In this zone the United Nations Emergency Force will continue to perform its functions as under the Egyptian-Israeli Agreement of January 18, 1974.
- (6) In the area from Line E to the line terminating at the coast south of Abu Rodeis on the attached map, there will be no military forces, as specified in the attached annex.
- B. The details concerning the new lines, the redeployment of the forces and its timing, the limitation on armaments and forces, aerial reconnaissance, the operation of the early warning and surveillance installations and the use of the roads, the UN functions and other arrangements will all be in accordance with the provisions of the Annex and map which are an integral part of this Agreement and of the Protocol which is to result from negotiations pursuant to the Annex and which, when concluded, shall become an integral part of this Agreement.

# ARTICLE V

The United Nations Emergency Force is essential and shall continue its functions and its mandate shall be extended annually.

# ARTICLE VI

The Parties hereby establish a Joint Commission for the duration of this Agreement. It will function under the aegis of the Chief Coordinator of the United Nations Peacekeeping Missions in the Middle East in order to consider any problem arising from this Agreement and to assist the United Nations Emergency Force in the execution of its mandate. The Joint Commission shall function in accordance with procedures established in the Protocol.

#### ARTICLE VII

Non-military cargoes destined for or coming from Israel shall be permitted through the Suez Canal.

## ARTICLE VIII

- (1) This Agreement is regarded by the Parties as a significant step toward a just and lasting peace. It is not a final peace agreement.
- (2) The Parties shall continue their efforts to negotiate a final peace agreement within the framework of the Geneva Peace Conference in accordance with Security Council Resolution 338.

## ARTICLE IX

"Reference Article 51 of UN Charter still under negotiations"

## ARTICLE X

This Agreement shall enter into force upon signature of the Protocol and remain in force until superseded by a new agreement.

Done at 1975, in four copies.

on the

For the Government of Israel

For the Government of the Arab Republic of Egypt

Witness

