The original documents are located in Box 1, folder "Egypt - President Sadat (2)" of the National Security Adviser's Presidential Correspondence with Foreign Leaders Collection at the Gerald R. Ford Presidential Library.

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[11/1975]

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SEND A SE

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THE WHITE HOUSE WASHINGTON

Hen Senvert

Dear Mr. Ford, President of the United States, Washington, D. C.

On leaving your great country it is highly gratifying to convey to Mr. President and Mrs. Ford as well as American officials in my own name and on behalf Mrs. Sadat, my family, and my party our heartfelt appreciation and profound appreciation for the warm reception and cordiality afforded us during our stay in your lovely country.

I wish also to express our sincere thanks to Senators and Congress Members. I was very happy for having the chance to address them. It pleases me to add that this visit has given us the opportunity to receive and touch the aspect of progress and advancement achieved by the USA in many different fields.

I am very confident that the meetings and the fruitful talks that we had with each other will certainly contribute to a great extent to strengthen the ties of friendship and cooperation existing between our two countries. As a matter of fact, I would like to inform you also that Egyptian people while following the news of this historic visit sense the rapid development of the mutual confidence growing between our two people. And we on our part have a growing conviction that the serious efforts exerted by the USA will play a vital role on the way leading to the comprehensive settlement in the Middle East.



Relating to this it pleases me much to hail the sincere efforts especially that made by Your Excellency and Dr. Henry Kissinger.

It also reflects the seriousness and dedication in finding more solutions for an apparent international problem and it also reflects noble spirit.

Aspiring for peace and progress while extending to you,

Mr. President, my sincere greetings, I wish you the best of health
and happiness as well as continued progress, advancement, and
prosperity for the friendly American people.

With assurance of my esteem and highest appreciation,

Muhammad Anwar Sadat



289624

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TAGSE PFOR, US,

SUBJECT: MESSAGE FROM THE PRESIDENT TO PRESID

FOR THE AMBASSAUDR FROM THE BECRETARY

YOU SHOULD ARRANGE TO CONVEY FOLLOHING UNGENTLY FROM PRESIDENT

DEAR MR. PRESIDENT

I AM RRITING YOU! THIS PERSONAL NOTE BECAUSE I KNOW THA OUR DECISION TO VOTE AGAINST THE RESOLUTION BEFORE THE SECURITY COUNCIL IN CONNECTION WITH ISRAEL'S RECENT. AIR ATTACKS IN LEHANON WILL PRESENT DIFFICULTIES FOR AS WE HAVE ALMAYS DISCUSSED PROBLEMS BETWEEN US WITH COMPLETE FRANKNESS, I WANT TO SET! FORTH FOR YOU CONSIDERATIONS WHICH LED TO OUR DECISION.





SECHET

TELEGRAI

AGE 02 STATE : 289624

DIN AMBASSADOR TO THE UNITED NATIONS, ON MY INSTRUCTIONS, HAS STATED EMPHATICALLY IN THE SECURITY COUNCIL THAT THE STRONGLY DEPLORED THE ISRAELI ATTACKS AND CONSIDERED THEN DISPROPORTIONATE TO THE PROVOCATION. WE HAVE BEEN

DEFPLY HOYED BY THE HUMAN TRAGEDIES RESULTING FROM THOSE ATTACKS. IN THESE CIRCUMSTANCES, OUR NEGATIVE VOTE WAS CAST WITH A HEAVY HEART. WE MADE A MAJOR EFFORT TODAY. TJ PENSUADE OTHER MEMBERS OF THE COUNCIL TO AGREE TO SOME ADDITIONAL LANGUAGE IN THE RESOLUTION WHICH HOULD HAVE RECOGNIZED THAT THE ISRAELT ACTION AGAINST PALES -TINIAN COMMANUD INSTALLATIONS IN AND NEAR THE REFUGEE CAMPS IN LEBANON CANNOT BE JUDGED IN ISOLATION FROM THE FACT THAT INNOCENT ISRAELI LIVES HAVE RECENTLY BEEN LOST AS A RESULT OF COMMANDO: ATTACKS. HE HERE NOT! SEEKING A RESOLUTION WHICH HOULD HAVE EQUATED ONE ACTION FITH THE OTHER, BUT MERELY SOME REFERENCE TO THE CONTEXT IN WHICH THE ISRAELI ATTACKS TOOK PLACE. I ALSO RECOGNIZE THAT YOUR GOVERNMENT WAS UNDERSTANDING OF HAST HE WERE SEEKING TO ACCOMPLISH, BUT THE FORCES ALIGNED AGAINST US COULD NOT BE OVERCOMA.

HAD HE NOT YOTED AGAINST THE SECURITY COUNCIL RESOLUTION. THOSE WHO ARE SEEKING TO UNDERMINE DUR STRATEGY FOR ACHIEVING A JUST AND LASTING PEACE IN THE HIDDLE EAST L'OULO HAVE BEEN GIVEN A MAJOR NEAPON TO USE AGAINST-US FURTHERMORE, FAILURE TO OPPOSE W RESOLUTION WITHOUT ANY BALANCING ELEMENT IN IT WOULD HAVE STRENGTHENED THE HAPU OF THOSE IN ISRAEL WHO SEEK TO FRUSTRATE THE PEACEHAKING PROCESS' IN DECIDING TO VOTE AS HE DID IN NEW YORK, HE HAVE HAD TO KEEP IN HIND THE NEED TO CORSERVE OUR INFLUENCE FOR THE DIFFICULT TASK THAT STILL LIES AHEAD OF HE ARE TO SUCCEED IN THE LONG TERM STRATEGY FOR PEACE THAT YOU AND I HAVE SO OFTEN: DISCUSSED. OUR DETERMINATION TO CONTINUE OUR EFFORTS WAS CLEARLY DEMONSTRATED IN THE POSITION WE TOOK IN THE SECURITY COUNCIL DEBATE ON EXTENDING THE UN FORCES UN THE GOLAN HEIGHTS WHEN, WAS LYOU KNOW, WE STAYED TO FIRMLY ON COURSE DESPITE SEVERE PRESSURES ON US TO VETO THAT RESOLUTION AS MELL.

TELEGRAI

SECRET.

PAGE 43 STATE 289624

I HOPE THAT THE FUREGOING COMMENTS WILL HELP YOU, MR. PRESIDENT, IN UNDERSTANDING THE DIFFICULT CONSIDERATIONS WE HAD TO WEIGH IN DECIDING UPON THE ACTION WE TOOK IN THE CURRENT SECURITY COUNCIL DEBATE.

SINCERELY YOURS,

GERALD R. FURD

EHO. MESSAGE. KISSINGER

-AECRES-

EYES ONLY-DIRECT

Department of State

NODA77

PAGE 01 CAIRO 00371 1213527

ACTION NODS-00

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SECRET CAIRO 0371

NODIS

CHEROKEE

EO 11652: GDS TAGS: PFOR EG US SUBJECT: MESSAGE FROM PRESIDENT SADAT TO PRESIDENT FORD

1. WHEN MEETING WITH FAHMY THIS AFTERNOON, HE HANDED HE A SIGNED LETTER, UNDATED BUT PRESUMABLY OF TODAY'S DATE, FROM PRESIDENT SADAT TO PRESIDENT FORD. TEXT FOLLOWS:

2 QUOTE DEAR MR. PRESIMENT,

I WAS VERY PLEASED TO RETEIVE YOUR KING LETTER OF DECEMBER O, 1975. MAY I SEIZE THIS OPPORTUNITY TO REITERATE HOW MUCH MRS. SANAT AND I HAVE ENJOYED OUR VISIT TO YOUR GREAT AND HOSPITABLE COUNTRY?

AS I HAVE MENTIONED TO YOU, OUR STAY WAS EXTREMELY FRUITFUL AND REWARDING. ABOVE ALL, IT WAS AN OPPORTUNITY FOR US TO MEET AGAIN WITH YOU AND YOUR WONDERFUL FAMILY IN AN ATMOSPHERE OF GENUINE FRIENDSHIP AND UNDERSTANDING. I HAVE ALWAYS FOUND YOU A STATEMAN OF VISION AND COMPASSION. YOUR CONCERN FOR PEACE AND COOPERATION AMONG NATIONS IS MOST GENUINE AND REASSURING.

UNDER YOUR WISE AND ENLIGHTENED LEADERSHIP,

ES ONLY-DIRECT



TELEGRAM

SECRET

PAGE 02 CAIRO 00371 121352Z

THE UNITED STATES IS HIGHLY QUALIFIED TO PLAY THE CONSTRUCTIVE AND POSITIVE ROLE WHICH IS COMMENSURATE WITH ITS AWESOME GLOBAL RESPONSIBILITIES. THE MIDDLE EAST PROBLEM IS A GOOD CASE IN POINT, WHERE A CONSISTENTLY POSITIVE AMERICAN ROLE IS VITAL FOR ACHIEVING PROGRESS IN THE INTEREST OF WORLD PEACE AS WELL AS THE INTEREST OF OUR REGYON. WITH THIS IN MIND, I HASTEN TO ADD WHAT HE EXPECT THE UNITED STATES TO SPARE NO EFFORT IN THE QUEST FOR A JUST AND DURABLE PEACE SETTLEMENT. I AM CERTAIN THAT YOU REALIZE THE IMPORTANCE OF MAKING A SIGNIFICANT BREAKTHROUGH IN THE COMING FEW MONTHS WITH RESPECT TO THE ISSUE OF THE PALESTINIAN PEOPLE. THERE HAVE BEEN SOME ENCOURAGING SIGNS RECENTLY IN THIS CONNECTION AND I HOPE THIS TREND WILL CONTINUE, FOR IT HOULD DEFINITELY STIMULATE THE PROCESS OF PEACE, THE RENEWED ASSURANCE WHICH YOUR LETTER SPELLED OUT WITH REGARDS TO YOUR GOVERNMENT'S DETERMINATION NOT TO ALLOW THE SLACKENING OF YOUR EFFORTS TOWARD PEACE TS WELL RECETVED ANA APPRECIATED. I WAS PLEASED ALSO TO RECEIVE THE INFORMATION AMBASSADOR EILTS FONVEYED TO ME UPON HIS RETURN TO CAIRO RELATIVE TO THE AMERICAN POSITION.

AS TO THE BILATERAL RELATIONS BETWEEN OUR TWO PEOPLES AND COUNTRIES, I AM PLEASED TO NOTE THAT THEY ARE DEVELOPING IN THE MANNER WE ENVISAGE AND ALONG THE LINES WE LAID DOWN TOGETHER. I HAVE NO DOUBT THAT THEY WILL CONTINUE TO DEVELOP FURTHER IN THE MONTHE TO COME. YOU MAY REST ASSURED THAT WE, ON OUR PART, REMAIN MOST WILLING AND READY TO DO ALL THAT WE CAN TO ENHANCE OUR MUTUAL COOPERATION.

IN CONCLUSION, I WOULD LIKE YOU TO KNOW THAT WE WENT BACK HOME WITH THE BEST MEMORIES OF THE AMERICAN PEOPLE AND THEIR WARMTH, WHEREVER WE WENT, WE WERE SURROUNDED BY FRIENDLY AND HOSPITABLE PEOPLE, PLEASE CONVEY TO EVERYONE WE MET DURING OUR STAY AND IN PARTICULAR MRS' FORD OUR HEARTFELT



TELEGRAM

SE-RET

PAGE 03 CAIRO 00371 121352Z

GRATITUDE AND SINCERE THINKS.

SINCERELY

MOHAMMED ANNAR EL SADAT UNGUO

3. ORIGINAL SIGNED CORY WILL BE POUCHED! EILTS

SECHET

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JAN 281976 Date

DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

Mr. Brent Scowcroft FOR:

National Security Council

The V	white House
REFERENCE:	Attached letter
TO: Pr	resident Ford FROM: President Sadat
DATE:	Jan 11, 1976 SUBJECT: Sadat visit to the US
WHITE	HOUSE REFERRAL DATED: NSC# (if any)
	THE ATTACHED ITEM WAS SENT DIRECTLY TO THE DEPARTMENT OF STATE
ACTION TAKE	EN:
	A draft reply is attached.
-	A draft reply will be forwarded.
	A translation is attached.
	An information copy of a direct reply is attached.
X	We believe no response is necessary for the reason cited below.
	Other
REMARKS:	Attached is the signed original letter from President Sadat to President Ford which was transmitted telegraphically by Cairo 371, January 11, 1976, SECRET/NODIS/No response is required in that Sadat's letter is in response to President Ford's letter of December 9, 1975. George S. Springsteen Executive Secretary

SECRET/NODIS

(CLASSIFICATION)

Dear Mr. President,

I was very pleased to receive your kind letter of December 9, 1975. May I seize this opportunity to reiterate how much Mrs. Sadat and I have enjoyed our visit to your great and hospitable country?

As I have mentioned to you, our stay was extremely fruitful and rewarding. Above all, it was an opportunity for us to meet again with you and your wonderful family in an atmosphere of genuine friendship and understanding. I have always found you a statesman of vision and compassion. Your concern for peace and cooperation among nations is most genuin and reassuring.

Under your wise and enlightened leadership, the United States is highly qualified to play the constructive and positive role which is commensurate with its awesome global responsibilities. The Middle East problem is a good case in point, where a consistently positive American

role is vital for achieving progress in the interest of World peace as well as the interest of our region. With this in mind, I hasten to add that we expect the United States to spare no effort in the quest for a just and durable peace settlement. I am certain that you realize the importance of making a significant breakthrough in the coming few months with respect to the issue of the Palestinian people. There have been some encouraging signs recently in this connection and I hope this trend will continue, for it would definitely stimulate the process of peace. The renewed assurance which your letter spelled out with regards to your Government's determination not to allow the slackening of your efforts toward peace is well received and I was pleased also to receive the inforappreciated. mation Ambassador Eilts conveyed to me upon his return to Cairo relative to the American position.

As to the bilateral relations between our two peoples and countries, I am pleased to note that they



are developing in the manner we envisage and along the lines we laid down together. I have no doubt that they will continue to develop further in the months to come. You may rest assured that we, on our part, remain most willing and ready to do all what we can to enhance our mutual cooperation.

In conclusion, I would like you to know that we went back home with the best memories of the American people and their warmth. Wherever we went, we were surrounded by friendly and hospitable people. Please convey to everyone we met during our stay and in particular Mrs Ford our heartfelt gratitude and sincere thanks.

Mohammed Anwar El Sadat.

His Excellency Gerald Ford President of the United State Washington.



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PAGE 01 STATE 152938

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FM SECSTATE WASHDC
TO AMEMBASSY CAIRO IMMEDIATE

SECRET STATE 152938

EXDIS

E.O. 11652: GDS

TAGS: PFOR, US, EG

SUBJECT: PRESIDENTIAL MESSAGE TO PRESIDENT SADAT
REF: SECTO 17005 (CLEARANCE ON TEXT)
1. PLEASE CONVEY THE FOLLOWING MESSAGE FROM PRESIDENT FORD
TO PRESIDENT SADAT:

2. BEGIN TEXT:

DEAR MR. PRESIDENT: I WANT TO EXPRESS PERSONALLY TO YOU MY DEEP APPRECIATION FOR THE EFFECTIVE AND TIMELY ASSISTANCE PROVIDED BY YOU AND YOUR GOVERNMENT FOR OUR SUCCESSFUL EFFORT TO BRING A SUBSTANTIAL NUMBER OF AMERICAN AND OTHER FOREIGN NATIONALS IN BEIRUT TO SAFETY. ENSURING THE WELL-BEING OF OUR CITIZENS WAS A MATTER OF MAJOR IMPORTANCE TO US, AND IT COULD NOT HAVE BEEN ACCOMPLISHED WITHOUT THE FACILITATIVE CONTACTS UNDERTAKEN BY THE EGYPTIAN GOVERNMENT. THIS OF COURSE WAS A PARTICULARLY TRAGIC TIME FOR US, AND THE SYMPATHY AND COOPERATION OF FRIENDS SUCH AS YOURSELF WAS THEREFORE ALL THE MORE

64 3/3/04 SECRET

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

FORM DE 1652



Department of State TELEGRAM

SECRET

PAGE 02 STATE 152938

APPRECIATED. I LOOK FORWARD TO FURTHER COOPERATIVE EFFORTS BY EGYPT AND THE UNITED STATES TOWARD RESTORING PEACE AND STABILITY, NOT ONLY TO LEBANON BUT TO THE MIDDLE EAST AS A WHOLE. WARM PERSONAL REGARDS, GERALD R. FORD.

ROBINSON



SECRET

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FORM --



Department of State TELEGRAN

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PAGE 21

180857 TOSEC 190002 STATE

61 ORIGIN NOOS-99

INFO OCT-01 ISO-00 /001 R

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8 E C R E T STATE 180857 TOSEC 190902

NODIS FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: PFOR, AEMR, US, LE

SUBJECT: BEIRUT EVACUATION

1. PLEASE PASS IMMEDIATELY THE FULLOWING MESSAGE FROM THE PRESIDENT TO PRESIDENT SADAT :

QUOTE: AS YOU HAVE BEEN INFORMED, WE HAVE BEEN SEEKING TO EVACUATE AMERICAN CITIZENS FROM BEIRUT. I APPRECIATE THE HELP WHICH YOU HAVE PROVIDED IN THIS REGARD.

AT NOON ON JULY 21 OUR EMBASSY IN BEIRUT INFORMED THE PLO REPRESENTATIVE THAT WE WISHED TO PROCEED TO PESCHEDULE THE ROAD CONVOY WHICH HAD BEEN PREVIOUSLY ARRANGED AND ASKED FOR CONFIRMATION THAT THE CONVOY COULD TRAVEL TO DAMASCUS ON JULY 24. LATER THAT DAY THE PLO REPRESENTA-TIVE REPLIED THAT SATURDAY WAS NOT A GOOD DAY BECAUSE OF THE GENERALLY UNSTABLE SECURITY SITUATION IN BEINUT AND SECHET



TELEGRAN

SECRET

PAGE 02

STATE 189857 TOSEC 190002

ELSENHERE. IN DISCUSSING THE PARTICULARS OF THE SECURITY SITUATION THE PLO REPRESENTATIVE CITED SUCH MATTERS AS PRESIDENT ASSAD'S RECENT SPEECH WHICH HE CALLED UNHELPFUL, THE FAILURE OF THE TRUCE AT TEL ZATAAR AND THE UNCERTAINITY SURROUNDING THE PLO DELEGATION WHICH HAS DEPARTED FOR DAMASCUS FOR DISCUSSIONS WITH THE SYRIANS.

YOU WILL REALIZE THAT THIS MESSAGE RESULTS IN AMERICAN CITIZENS BEING HELD AS HOSTAGE TO THE POLITICAL SITUATION IN LEBANON. AS YOU KNOW THIS WOULD BE AN INPOSSIBLE SITUATION. I THEREFORE ASK YOUR HELP FOR OUR GETTING AMERICAN CITIZENS OUT OF BEIRUT BY ANY MEANS AVAILABLE, INCLUDING BY LAND OR BY SEA, AS MAS DONE PREVIOUSLY. IN ORDER TO PREVENT A MAJOR CALAMITY FOR ALL WE ARE TRYING TO ACHIEVE IN THE MIDDLE EAST, I WOULD BE GRATEFUL IF YOU WOULD GET IN TOUCH WITH THE PLO LEADERSHIP WITHOUT DELAY AND EXPRESS TO THEM IN THE STRONGEST TERMS THE MEED TO FACILITATE THE EVACUATION OF OUR CITIZENS FROM BEIRUT. UNGUOTE

2. FYI. WE WANT THIS MESSAGE TO GET TO THE PLO FROM THE HIGHEST LEVELS OF EGYPTIAN GOVERNMENT AND THEREFORE ARE NOT INSTRUCTING SEELYE TO CONVEY IT TO THE EGYPTIAN AMBASSADOR IN BEIRUT. END FYI. ROBINSON



AFARET



SECHET

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TELEGRAM

PAGE 31

CAIRO 09945 222146Z

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69 ACTION NODS-80

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NCOIS

DEPT PASS SECRETARY FROM AMBASSADOR:

E.O. 11652: GDS
TAGS: PFOR AEMR US LE
SURJ: LETTEK FROM PRESIDENT SADAY TO PRESIDENT FORD RE
BEIRUT EVACUATION

REF: (A) STATE 181222 (A) CAIRO 9876 (C) CAIRO 9892

1. AT 2300 LOCAL FAHMY'S CHEF OF CABINET, USAMA AL-BAZ, CAME BY THE RESIDENCE TO DELIVER PRESIDENT SADAT'S REPLY TO PRESIDENT FORD'S LETTER ON THE BEIRUT EVACUATION (REF A). TEXT OF PRESIDENT SADAT'S LETTER, DATED JULY 22, FOLLOWS:

2. GUOTE

-

P.O.

DEAR MR. PRESIDENT,

I RECEIVED YOUR LETTER, DATED JULY 22, IN WHICH YOU INFORMED MF OF THE WAY THE PLD REPRESENTATIVE REACTED TO YOUR EMBASSY'S REQUEST IN CONNECTION WITH THE EVACUATION OF AMERICAN CITIZENS FROM HEIRUT. AS YOU WELL KNOW, I COMSIDER THIS SUBJECT A MATTER WHICH DESERVES ATTEMTION, FOR I AM OUITE AWARE OF ITS SENSITIVE NATURE, YOUR INTEREST IN PURSUING IT IN FULL DETAIL IS MATCHED BY MY EARNEST DESIRE TO SEE IT HANDLED IN A POSITIVE AND CONSTRUCTIVE MANNER.

I WANT YOU TO KNOW THAT UPON RECEIVING YOU LETTER, I

Se 3/3/04



SECHET

TELEGRADI

PAGE 82

CAIRO 09945 222145Z

BENT AN UNGENT MESSAGE TO THE PLO LEADERS UNGING THEM IN THE MOST UNEQUIVOCAL TERMS TO RESPOND TO YOUR REQUEST FAVORABLY.

I RELIEVE THAT THEY WILL BE COOPERATIVE WITH YOUR EMBASSY STAFF AS THEY HAVE BEEN IN SIMILAR CASES IN THE PAST.

ALTHOUGH I PREFER TO PESERVE JUDGMENT ON THE MATTER UNTIL I RECEIVE THE NECESSARY CLARIFICATIONS, MY INITIAL INCLINATION IS TO DISMISS THE POSSIBILITY THAT THE PALESTINIANS ARE ROLDING YOUR NATIONALS AS HOSTAGES FOR POLITICAL PURPOSES. THEY HAVE NOT DONE SO IN THE PAST AND THERE IS NO REASON WHY THEY SHOULD CHANGE THEIR ATTITUDE NOW, YOU NIGHT AGREE WITH HE THAT THEY HAVE HANDLED THIS SUBJECT WITH COMPASSION, UNDERSTANDING AND A SENSE OF RESPONSIBILITY.

AT ANY RATE, YOU MAY REST ASSURED THAT MY MESSAGE TO ARAFAT AND HIS COLLEAGUES WAS VERY CLEAR AND I HAVE EVERY REASON TO BELIEVE THAT IT WILL BE FRUITFUL. I SENT THAT MESSAGE URGENTLY, IN THE SAME SPIRIT THAT PROMPTED YOU TO WRITE TO ME ON THE SUBJECT. I APPRECIATE YOUR RENEWED PLEOGE TO WORK WITH ME TOWARDS THE ESTABLISHMENT OF A JUST AND LASTING PEACE IN THE MIDDLE EAST.

MARM PERSONAL REGARDS.

MOHAMMED ANWAR EL SADAT UNGUDTE EILTS

OC/T NOTE: THIS TEL HAS NOT BEEN RELAYED TO SECRETARY.







4505

PAGE 01

STATE 185262

ORIGIN SS-25

INFO OCY-01 ISO-00 SSO-00 NSCE-00 CCO-00

DRAFTED BY NEA/BWG:MDRAPER:JR APPROVED BY THE SECRETARY NEASALATHERTON PSPHABIB NSCORDAKLEY S/S-D: MTANNER

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TO AMEMBASSY CAIRO NIACT IMMEDIATE

S E C R E T STATE 185282

EXDIS

E.O. 11652:

TAGS: PFOR, US, EG

SUBJECT: PRESIDENTIAL MESSAGE TO PRESIDENT SADAT

PLEASE CONVEY THE FOLLOWING MESSAGE FROM PRESIDENT FORD TO PRESIDENT SADAT.

2. DEAR MR. PRESIDENT:

ONCE AGAIN I OWE YOU MY DEEP GRATITUDE FOR THE TIMELY AND POSITIVE EFFORTS MADE BY YOU AND YOUR GOVERNMENT IN SUPPORT OF OUR OBJECTIVE OF BRINGING A SUBSTANTIAL NUMBER OF AMERICAN AND OTHER FOREIGN NATIONALS OUT OF BEIRUT TO SAFETY, AS YOU KNOW, I WAS VERY MUCH CONCERNED NOT ONLY WITH THE WELLBEING OF OUR CITIZENS BUT ALSO WITH THE DIFFICULTIES WE ENCOUNTERED TEMPORARILY WHEN ATTEMPTYNG TO TAKE THEM OUT BY ROAD CONVOY TO DAMASCUS.



Department of State TELEGRAM

-SECRET-

PAGE 02

STATE 185262

WITH A GROWING RECORD OF SUCCESSFUL COOPERATION IN MANY AREAS, I TRUST THAT EGYPT AND THE UNITED STATES WILL CONTINUE TO MOVE FORWARD IN FURTHER EFFORTS TO RESTORE PEACE AND STABILITY TO THE MIDDLE EAST.

WARM PERSONAL REGARDS. GERALD R. FORD KISSINGER

SECRET



THE WHITE HOUSE WASHINGTON

November 30, 1976

Dear Mr. President:

Ambassador Eilts delivered your letter of October 14, 1976, to me. I am pleased that you are giving your personal attention to strengthening the Egyptian economy. As you know from our talks in Salzburg, I share your conviction that this is a matter of the highest priority. The economic health of Egypt is important for the welfare of your people and for the peacemaking process in which Egypt, under your leadership, must continue to play a vital and indispensable role. For our part we intend to continue to provide substantial economic assistance to Egypt and to encourage others to do the same.

I understand that you are considering further economic policy measures in consultation with the International Monetary Fund. I recognize the political problems that sometimes accompany even the best economic policy decisions. I also recognize that only you can make the decisions as to what will best serve the interests of your country. My own judgment is that the immediate problems arising from sound albeit difficult economic decisions will be more than compensated by a greater willingness on the part of potential donors to increase assistance to Egypt in its economic recovery.

Ambassador Eilts also reported your thoughts of developing an economic partnership with the Federal Republic of Germany. My Government has already been in touch with Foreign Minister Genscher on your idea of a German financial advisor. Ambassador Eilts will report to you in detail about our discussions with our German friends.



He will also inform you about our continuing contacts with other friendly governments to assure priority attention to Egypt's needs. We shall continue these efforts and at the same time look with you for ways to make our own help to Egypt more timely and more effective.

Concerning overall United States policy toward the Middle East, you can be certain that I will emphasize to President-Elect Carter our firm conviction that the pursuit of a just and durable peace in the Middle East should have the highest priority. I fully understand the need for further movement toward this objective in the months ahead, and I will certainly work to impress upon the new Administration the importance of seizing upon the currently favorable climate.

Mrs. Ford joins me in extending to you and Mrs. Sadat our warmest personal wishes, recalling with utmost pleasure our memorable meetings with you and your family.

Sincerely,

His Excellency Anwar El-Sadat

President of the Arab Republic of Egypt

Herrell R. Fol

Cairo

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

6085

December 1, 1976

MEMORANDUM FOR:

Mr. C. Arthur Borg Executive Secretary Department of State

SUBJECT:

Presidential Letter to President Sadat--S/S 7622517

In response to your recommendation of November 9, enclosed is the President's reply to President Sadat's letter of October 14 for transmission to our Embassy in Egypt.

> Jeanne W Davis Staff Secretary



NATIONAL SECURITY COUNCIL

6085

60

December 1, 1976

FOR JEANNE W. DAVIS

Jeanne -

The President has now signed the reply to President Sadat, so you can send the attached to Mr. Borg. I recommend that you precede it by sending an LDX version over this afternoon.

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NATIONAL SECURITY

NATIONAL SECURITY

THE WHITE HOUSE WASHINGTON December 1, 1976

To Secretariat:

Please be sure that Rosemary Niehuss sees this before it is dispatched. Thanks.

Jane Pisano

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CRET (GDS)

THE WHITE HOUSE

WASHINGTON

6085

ACTION November 29, 1976

MEMORANDUM FOR:

THE PRESIDENT

FROM:

BRENT SCOWCROFT

SUBJECT:

Letter from President Sadat on Egyptian

Economy -- Proposed Reply

President Sadat has sent you the letter at Tab B asking our assistance in convincing the West Germans to join in an'economic partnership" with Egypt. Sadat's plan is to increase FRG loan assistance and to provide a West German economic advisor to counsel the Egyptians on ways to bolster their economy. Sadat asked Ambassador Eilts to personally hand-carry this letter to Washington when the Ambassador returned here for consultations three weeks ago.

As elaborated in his private meeting with Eilts just prior to the latter's return here (Tab C), Sadat continues to press for expanded Western aid as well as assistance from Arab oil producers in order to bolster his sagging economy. He has made clear his appreciation for U.S. economic aid and influence with other Western donors, while expressing dissatisfaction with Arab assistance. Based on recent talks with Chancellor Schmidt, Sadat believes that West Germany could afford to be of greater help to Egypt, beginning with an increase in FRG loan assistance and technical advice from a West German economic advisor. He urges our intercession with Schmidt to encourage the FRG to respond positively to Egypt's request. Secretary Kissinger has asked Ambassador Eilts to assure Sadat that we will speak to Schmidt after December 14, when the newly elected FRG government formally takes office. A West German economic advisor to Egypt has in fact already been named, but we plan to pursue with Schmidt some of the broader commitments Sadat has proposed.

Although Egypt has succeeded in getting substantial assistance over the past two years, its economy is still floundering because of bureaucratic ineptness, confusion about how to move from the tight

> Subject to GDS of E.O. 11652 Automatically downgraded at two-year Intervals and Declassified on December 31, 1984

socialist system established by Nasser to the more liberal system favored by Sadat, and the unwillingness of Sadat's government to take the basic steps recommended by the USG, IMF, Saudi Arabia and others to put the economy on a more solid basis.

After more than a year of careful study, the International Monetary Fund recently presented a series of specific proposals to Egypt to restore Egypt's credit-worthiness and thus form the basis for attractive Western donor aid. Sadat believes that some of the proposals would have serious political and social ramifications and is therefore reluctant to adopt them, although he is studying the IMF package. We have strongly encouraged Sadat to accept the IMF recommendations, as have other Egyptian creditors, including Saudi Arabia and Kuwait.

The proposed reply for your signature at Tab A would convey to Sadat our continuing determination to assist Egypt with its economic problems, including the encouragement of other potential donors. It again urges Sadat to accept the IMF recommendations as an essential step to longer-term improvement in Egypt's situation and an important factor in the decisions of other donors on whether and how much to assist Egypt.

Finally, the proposed reply informs Sadat that, in connection with the transition, we will make every effort to impress upon the new Administration the importance of making further progress in the Middle East negotiations. In messages through Ambassador Eilts and to the Secretary, Sadat has expressed serious concern that the peace-making process not be jeopardized or allowed to drift because of a change in Administration and has indicated his strong hope that you will indicate to President-Elect Carter the importance of further progress.

RECOMMENDATION:

That you sign the letter of reply to President Sadat at Tab A. (Text cleared by Mr. Smith (Hartmann).)

SECRET (GDS)



THE ARAB REPUBLIC OF EGYPT THE PRESIDENT

October 14, 1976.

Dear Mr. President,

In these busy days when you are doubling your effort in the service of your nation and the promotion of World peace, I hasten to convey to you my best wishes for success and fulfill-ment. The contacts we held since you assumed the awesome responsibility of your office and the manner in which you have been directing the course of the United States foreign policy demonstrate beyond any doubt your determination to work for the improvement of the quality of life everywhere. I hope that you continue to render such invaluable service to your people and the World at large.

As you well know, Mr. President, strengthening the Egyptian economy is a matter of great importance and top priority to me. I am quite confident that we can surge ahead and surmount all the difficulties and hardships we are confronted with at the present time. Such difficulties are the result of the cumilative impact of factors you are familiar with.

We are determined to spare no effort to remedy the situation and put our economy in a state of sound equilibrium. In this respect, we realize that the responsibility is ours and we are more than willing to shoulder it. We also welcome the cooperation of those friends who share with us our vision of a World of prosperity and happiness. I am in close touch with my fellow Arab leaders and other friendly heads of states, among whom you rank highly.

We also solicit the advice and expertise of international banking and finance institutions. As you recall, we have reached an understanding with respect to a consortium of Western nations to help us overcome the problem of liquidity. With your help, I have been urging the Governments of Western Europe to move forward in this direction promptly enough to meet the challenge ahead.

In this connection, I talked with Chancellor Schmidt during my recent visit to his country about selecting an economic

expert to be loaned to the Egyptian Government as an adviser on economic affairs. In addition, he promised me, in view of our urgent need, to deposit a sizeable amount up to the year 1980 in our National Bank as a measure aimed at bolstering our economy. It was clear to me from our conversation that it would be much easier for the Chancellor to take these steps after the elections, which is only understandable. Hence, I heard from him lately on the appointment of the economic adviser and I expect to hear soon on the promised deposit. It would be most useful, President Ford, if you send him a special message recommending taking such a step as soon as possible. I am sure he values your opinion highly. If the deposit is made in the immediate future, it could make a tangible difference and encourage us to concentrate on dealing with the structural aspects of our economic problems. This technique has been tested successfully in such European countries as Italy.

Considering the urgency of this matter, I am asking Ambassador Eilts to deliver this message personally to you.

have no doubt that you will accord it your direct attention and give the necessary directives to our friend, Secretary Kissinger, to contact Chancellor Schmidt and his assistants on the subject. I would be grateful if you keep me informed of the outcome of your contacts with Bonn. I hope I did not encroach on your precious time in these demanding days. Please convey our best wishes to Mrs. Ford.

Sincerely

Mohammed Anwar El - Sadat

His Excellency

Gerald Ford

President of the United States

Washington.



DEPARTMENT OF STATE

EXDIS

Memorandum of Conversation

DATE: Thursday,

October 14, 1976

Place: Barrages

SUBJECT:

PARTICIPANTS: Anwar al-Sadat, President of the Arab Republic of Egypt Hermann Frederick Eilts, Ambassador to the Arab Republic

of Egypt

After giving me his letter to President Ford and asking me to read it, President Sadat said he wished to explain what is behind the letter. His main concern, he emphasized, is the Egyptian economy. American aid has been "wonderful" and he was most appreciative. As far as the Arabs are concerned, when he asked for GODE, Saudi Arabia, Kuwait, the Emirates and Qatar finally approved the paltry sum of \$2 billion over five years. The President said he is preparing a letter to the Arab heads of state contrasting the \$1 billion he gets annually from the United States with the \$2 billion which he is to receive over five years from the four Arab nation states, which have an income of \$50 billion a year. The Arabs, Sadat remarked ruefully, like to "stay away from their pockets". They must understand, however, that the "blood of my soldiers in the October, 1973 war" was shed for them as well as Egypt.

The President said he had long pondered what the alternatives might be. He could not ask us for more, since we have already been most generous. He had then thought of the FRG. Both the FRG and Saudi Arabia, he observed, are wealthy. When he had met with Chancellor Schmidt in Bonn, they had talked for three hours. It was the first time he had met the Chancellor, who had been well prepared for the meeting by Secretary Kissinger. In a nice gesture, Schmidt had the night before Sadat's arrival raised the level of FRG assistance to Egypt from 300 million DM to 500 million. Sadat gave Secretary Kissinger credit for this FRG Additionally, according to Sadat, Schmidt had "promised" that after the German elections, he would "think of putting some

NEA/EGY: Ambassador Eilts:pm

(Drafting Office and Officer)

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of his dollars in a bank in Egypt". Such an action would help Egypt's acute liquidity problem. The President repeatedly emphasized that he was not asking the FRG for grants, but for loan assistance.

Egypt needs an active partner, Sadat continued, to give satisfaction to his Arab colleagues who can thereafter better understand GOE needs. The FRG, as he conceptualized his idea, would be GOE's "partner". It can afford to help Egypt, since it has the skills and technology to assist in rebuilding Egypt. Whatever technology he might need, the FRG could provide. This would be beneficial to both parties. Again, the President emphasized, he was not asking for grants, but for long-term loans and for help in converting short-term loans to long-term loans.

In rebuilding Egypt, he wished to concentrate on food production and industrialization. The five-year plan about to be finalized emphasizes food production, fertilization, cement and sponge iron plants. The FRG can help provide much of this.

By 1980, the President opined, GOE's financial situation should be much improved. When he had visited the Suez Canal a few weeks ago, he had been told that income from tolls stood at \$1.2 million per day and was still rising. David Rockefeller was coming in a few days to arrange a \$250 million GODE guarantee loan. Another direct \$250 million GODE loan would shortly be arranged. With these loans, and some additional small income, he could get through the current calendar year. But there remain the problems of 1977 and of the intervening years between now and 1980.

For Egypt's future economic salvation, petroleum production is a must. There is oil under the Gulf of Suez. Alluding to his talk of the previous day with Standard of Indiana Chairman Swearingen, he expressed concern about the Israeli actions in stopping Amoco from drilling on the eastern side of the Gulf. Egypt needs a one million BPD production by 1980. "Your people say it is quite easy, especially on the eastern side." Swearingen had told him of sixteen sites in the eastern area. The oil would be "easy to drill if the Israelis would permit." Time should not be lost. Otherwise his target would not be achieved. It takes two to three years to develop a field. He was asking President Ford and Secretary Kissinger to do their utmost to enable Amoco to drill in the eastern Gulf. He did not want to use force since he had committed

himself in Sinai II not to do so for three years. I told him you were aware of the problem, had already spoken twice about it to Allon and that some progress had been made. He was pleased.

Noting that the UNEF mandate is to be renewed on October 24, Sadat asked if I thought it might help pressure the Israelis if he renewed it only for three months. I gave him my personal view that this was hardly likely to be helpful and would be viewed by many as a violation of Sinai II. Sadat accepted my comment and said he would drop this idea. He would renew the UNEF mandate for a year.

Reverting to his earlier theme that by 1980 Egypt's economic situation should be improved, he thought this was very feasible. The two phases of Suez Canal expansion which are contemplated should help greatly. The first, which involves dredging now being done by the Japanese, should be completed by 1978. The second, involving widening, should be completed by 1980. In his judgement, Canal tolls would at that time be tripled and go up to about \$1 billion per year. It is the next two or three years that will be difficult.

He had chosen the FRG as a "partner". Since Saudi Arabia is currently earning between \$27 and \$28 billion which it cannot spend, the Germans could obtain some funds from Saudi Arabia. He understood that Schmidt had agreed to send two economic advisors to Saudi Arabia. He had, therefore, asked Schmidt also to send a financial advisor to Egypt to assist in vetting the five-year plan and implementing it. Such an individual could help determine priorities between now and Schmidt, Sadat said, has now agreed. (The German Ambassador knew of no such agreement.) Sadat wished to go beyond this, however, and urge the Germans to be his "partner". What he needs, they can provide from "their pockets or those of Saudi Arabia"-not in grants, but in loans. Iran is also "more than willing to help". Thus, Germany, working with Saudi Arabia and Iran, should be able to assist Egypt in meeting its needs and determining its priorities. Sadat was sure that "we will never differ because we will not hide anything" from the German financial advisor.

I took the opportunity to remind Sadat that one of the major problems we have encountered in our "hat passing" exercise is the unhappiness of donors—Western, Arab, Japan and Iran—that GOE has not yet accepted the IMF recommendations.

I had to tell him in all frankness that, while we recognize the political problems that acceptance might entail, I thought he would have difficulty getting any responsible Western state to assist if these recommendations are not soon accepted. Sadat responde that total acceptance would create political, social and security problems. Nevertheless, the IMF recommendations can be accepted "step by step". I then mentioned the vast amounts that are required for the Egyptian subsidy program. Sadat agreed, but said basic consumables must be subsidized. He then observed that perhaps he could "compensate" the necessary subsidy payments from defense expenditures. Defense now costs GOE LE 1,200,000,000 per year. He could perhaps take LE 400 million from this "in two years". Asked what Gamasy's reaction to this might be, Sadat acknowledged it would be But Gamasy, he argued, would not have to spend one cent for the military. GOE will be asking the Emirates to pay all equipment costs for the military.

When I asked Sadat for specific details of what he had in mind for the German "partnership" concept, he was vague. He had obviously not thought out these aspects. Nor had he yet discussed it with the West German Ambassador in Cairo. The idea had come to him only a few days ago. He did not want to do so until he knew our reaction and whether we would be willing to commend it to the West Germans. He felt that the subject was sufficiently important to him that I should go back and present it.

Throughout his presentation, Sadat kept asking "do you get the picture". He was concerned that he might not be presenting it as well as he might and attributed this to the fact that he was fasting.



DEPARTMENT OF STATE

Washington, D.C. 20520

7622517

November 9, 1976

SECRET

EXDIS

MEMORANDUM FOR MR. BRENT SCOWCROFT THE WHITE HOUSE

Subject: Letter to President Ford from President Sadat of Egypt

President Sadat asked Ambassador Eilts October 14 to hand carry to Washington the enclosed letter to President Ford. In his letter Sadat proposes obtaining on loan an economic expert from the Federal Republic of Germany and accepting Chancellor Schmidt's offer of a sizeable deposit until 1980, apparently of U.S. dollars, in the Egyptian National Bank. Sadat asks President Ford to send the Chancellor a special message recommending the FRG assist Egypt in this manner.

There is also enclosed a memorandum of conversation drafted by Eilts after his October 14 meeting with Sadat at which he received Sadat's letter for the President.

A suggested reply from President Ford to Sadat is attached.

C. Arthur Borg Executive Secretary

Attachments:

1. Suggested Reply to Sadat

2. Sadat-Ford letter, October 14, 1976

3. Eilts' Memorandum of Conversation with Sadat October 14, 1976

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NATIONAL SECURITY COUNCIL

November 15,1976

FOR GENERAL SCOWCROFT

Brent,

Attached is the package for the President seeking his signature on a reply to President Sadat on Egyptian economic problems.

At John Methany's request, we added an additional paragraph on page 2 of the proposed Presidential reply concerning efforts to impress upon the new Administration the need for continued progress in the Middle East negotiations. This was done in light of the most recent message to the Secretary from Sadat (attached behind the State memo and draft reply) in which Sadat expressed the strong hope that the President would make this point to President Elect Carter.

Bob Oakley

MEMORANDUM

NATIONAL SECURITY COUNCIL

SECRET (GDS)

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ACTION November 11, 1976 retyped

MEMORANDUM FOR

BRENT SCOWCROFT

FROM:

ROBERT OAKLEY ROBERT HORMATS

SUBJECT:

Letter to the President from President

Sadat on Egyptian Economy

State (attached) has forwarded the letter from President Sadat which was hand-carried to Washington by Ambassador Eilts last month, along with a proposed reply, reflecting the efforts we have already made to encourage the FRG to be helpful to Egypt and our position that Egypt should accept the IMF proposals for reform of the Egyptian economy.

Attached at Tab I is a self-explanatory package which you could send to the President proposing a letter of reply to President Sadat. The text of the reply has been coordinated with Mr. Smith (for Mr. Hartmann). NEA informs us that the Secretary did review the State package and proposed reply and approved its transmittal to you.

FYI: As of this date, to our knowledge there has been no message from Sadat to the President after the elections.

RECOMMENDATION: That you forward the package at Tab I to the President.

Denis Clift concurs.

APPROVE

AS AMENDED

Dear Mr. President:

Ambassador Eilts delivered your letter of October 14, 1976, to me. I am pleased that you are giving your personal attention to strengthening the Egyptian economy. As you know from our talks in Salzburg, I share your conviction that this is a matter of the highest priority. The economic health of Egypt is important for the welfare of your people and for the peacemaking process in which Egypt, under your leadership, must continue to play a vital and indispensable role. For our part we intend to continue to provide substantial economic assistance to Egypt and to encourage others to do the same.

I understand that you are considering further economic policy measures in consultation with the International Monetary Fund. I recognize the political problems that sometimes accompany even the best economic policy decisions. I also recognize that only you can make the decisions as to what will best serve the interests of your country. My own judgment is that the immediate problems arising from sound albeit difficult economic decisions will be more than compensated by a greater willingness on the part of potential donors to increase assistance to Egypt in its economic recovery.

Ambassador Eilts also reported your thoughts of developing an economic partnership with the Federal Republic of Germany. My Government has already been in touch with Foreign Minister Genscher on your idea of a German financial advisor. Ambassador Eilts will report to you in detail about our discussions with our German friends.



He will also inform you about our continuing contacts with other friendly governments to assure priority attention to Egypt's needs. We shall continue these efforts and at the same time look with you for ways to make our own help to Egypt more timely and more effective.

Concerning overall United States policy toward the Middle East, you can be certain that I will emphasize to President-Elect Carter our firm conviction that the pursuit of a just and durable peace in the Middle East should have the highest priority. I fully understand the need for further movement toward this objective in the months ahead, and I will certainly work to impress upon the new Administration the importance of seizing upon the currently favorable climate.

Mrs. Ford joins me in extending to you and Mrs. Sadat our warmest personal wishes, recalling with utmost pleasure our memorable meetings with you and your family.

Sincerely,

His Excellency
Anwar El-Sadat
President of the Arab Republic of Egypt
Cairo



THE WHITE HOUSE WASHINGTON

Dear Mr. President:

strong thing

Ambassador Eilts delivered your letter of October 14, 1976, to me. I am pleased that you are giving your personal attention to rebuilding the Egyptian economy. As you know from your talks in Salzburg, I share your conviction that this is a matter of the highest priority. The economic health of Egypt is important for the welfare of your people and for the peacemaking process in which Egypt, under your leadership, will continue to play a vital and indispensable role. The recently announced reorganization of your Cabinet is especially networthy in reflecting the importance you attach to economic matters. For our part we intend to continue to provide substantial economic assistance to Egypt and to encourage others to do the same.

In this connection. I know from Ambassador Eilts that you are considering further economic policy measures in consultation with the International Monetary Fund. I recognize the political problems that sometimes accompany even the best economic policy decisions. I also recognize that only you can make the decisions as you judge what will best serve the interests of your country. My own judgment is that the immediate problems arising from sound economic decisions will be more than compensated for by a greater willingness on the part of potential donors to increase assistance to Egypt in its economic recovery, and by the long-term benefits to the Egyptian people.

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Ambassador Eilts also reported your thoughts of developing an economic partnership with the Federal Republic of Germany. My Government has already been in touch with Foreign Minister Genscher on your idea of a German financial advisor. Ambassador Eilts will report to you in detail about our discussions with our German friends as we pursue our efforts with them on your behalf.

Ambassador Eilts will also be able to inform you about our continuing contacts with other friendly governments to assure priority attention to Egypt's needs. We shall continue these efforts and at the same time look with you for ways to make our own help to Egypt more timely and more effective.

Marun

Finally, concerning United States policy toward the Middle East, you can be certain that Secretary Kissinger and I will emphasize to President-Elect Carter and his designated representative out conviction that the pursuit of a just and durable peace in the Middle East should have very high priority. I fully understand the need for further movement toward this objective in the months ahead, particularly given the greatly improved present prospects for peace in the area. I will certainly work to impress upon the new Administration the importance of seizing upon this favorable was situation and not allowing time to run out.

Mrs. Ford joins me in extending to you and Mrs. Sadat our warmest personal wishes, recalling with utmost pleasure our memorable meetings with you and your family.

Sincerely,

His Excellency
Anwar El-Sadat
President of the
Arab Republic of Egypt
Cairo



SECRET (GDS)

ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: BRENT SCOWCROFT

SUBJECT: Letter from President Sadat on Egyptian

Economy -- Proposed Reply

President Sadat has sent you the letter at Tab B asking our assistance in convincing the West Germans to join in an "economic partnership" with Egypt. Sadat's plan is to increase FRG loan assistance and to provide a West German economic advisor to counsel the Egyptians on ways to bolster their economy. Sadat asked Ambassador Eilts to personally hand-carry this letter to Washington when the Ambassador returned here for consultations three weeks ago.

As elaborated in his private meeting with Eilts just prior to the latter's return here (Tab C), Sadat continues to press for expanded Western aid as well as assistance from Arab oil producers in order to bolster his sagging economy. He has made clear his appreciation for U.S. economic aid and influence with other Western donors, while expressing dissatisfaction with Arab assistance. Based on recent talks with Chancellor Schmidt, Sadat believes that West Germany could afford to be of greater help to Egypt, beginning with an increase in FRG loan assistance and technical advice from a West German economic advisor. He urges our intercession with Schmidt to encourage the FRG to respond positively to Egypt's request. Secretary Kissinger has asked Ambassador Eilts to assure Sadat that we will speak to Schmidt after December 14. when the newly elected FRG government formally takes office. A West German economic advisor to Egypt has in fact already been named, but we plan to pursue with Schmidt some of the broader commitments Sadat has proposed.

Although Egypt has succeeded in getting substantial assistance over the past two years, its economy is still floundering because of bureaucratic ineptness, confusion about how to move from the tight

> Subject to GDS of E.O. 11652 Automatically downgraded at two-year Intervals and Declassified on December 31, 1984

SECRET (GDS)

socialist system established by Nasser to the more liberal system favored by Sadat, and the unwillingness of Sadat's government to take the basic steps recommended by the USG, IMF, Saudi Arabia and others to put the economy on a more solid basis.

After more than a year of careful study, the International Monetzsy Fund recently presented a series of specific proposals to Egypt to restore Egypt's credit-worthiness and thus form the basis for attractive Western donor aid. Sadat believes that some of the proposals would have serious political and social ramifications and is therefore reluctant to ddopt them, although he is studying the IMF package. We have strongly encouraged Sadat to accept the IMF recommendations, as have other Egyptian creditors, including Saudi Arabia and Kuwait.

The proposed reply for your signature at Tab A would convey to Sadat our continuing determination to assist Egypt with its economic problems, including the encouragement of other potential denors. It again urges Sadat to accept the IMF recommendations as an essential step to longer-term improvement in Egypt's situation and an important factor in the decisions of other donors on whether and how much to assist Egypt.

Finally, the proposed reply informs Sadat that, in connection with the transition, we will make every effort to impress upon the new Administration the importance of making further progress in the Middle East negotiations. In messages through Ambassador Eilts and to the Secretary, Sadat has expressed serious concern that the peace-making process not be jeopardized or allowed to drift because of a change in Administration and has indicated his strong hope that you will indicate to President-Elect Carter the importance of further progress.

RECOMMENDATION:

That you sign the letter of reply to President Sadat at Tab A. (Text cleared by Mr. Smith (Hartmann).)



THE WHITE HOUSE

6085

WASHINGTON

SECRET (GDS)

Salutiflm ist

MEMORANDUM FOR:

THE PRESIDENT

FROM:

BRENT SCOWCROFT

SUBJECT:

Letter from President Sadat on Egyptian

Economy--Proposed Reply

President Sadat has sent you wie Ambassador Filts the letter at Tab B urging the U.S. to particle the West Germans to join in an economic partnership with Egypt, which would increase loan assistance and provide a West German economic advisor to counsel the Egyptians on ways to bolster their economy. Sadat asked Ambassador Eilts to personally hand-carry this letter to Washington when the Ambassador returned here for consultations three weeks ago.

As elaborated in Sedet's private meeting with Eilts just prior to the Lather his return here (Tab C), Sadat continues to press for expanded Western aid as well as assistance from Arab oil producers to bolster his sagging economy. He has made clear his appreciation for U.S. economic aid and influence with other Western donors, while expressing dissatisfaction with Arab assistance. Based on recent talks with Chancellor Schmidt, Sadat has decided that West Germany could afford to be of greater help to Egypt, and join as its economic "partner," beginning with an increase in FRG loan assistance and technical advice from a West German economic advisor. He urges our intercession with Schmidt to encourage the FRG to respond positively to Egypt's request. Secretary Kissinger has asked Ambassador Eilts to assure Sadat that we will speak to Schmidt after December 14, when his new 4 FRG-government formally takes office. A West German economic advisor to Egypt has already been named, but we pursue with Schmidt some of the broader commitments Sadat has proposed.

SECRET (GDS)

Subject to GDS of E.O. 11652 Automatically downgraded at two-year Intervals and declassified on December 31, 1984. SECRET (GDS) - 2 -

Although Egypt has succeeded in getting substantial assistance over the past two years, its economy is still floundering because of bureaucratic ineptness, confusion about how to move from the tight socialist system established by Nasser to the more liberal system favored by Sadat, and by the unwillingness of Sadat's government to take the basic steps recommended by the USG, IMF, Saudi Arabia and others to place the economy on a more solid basis.

After more than a year of careful study, the International Monetary Fund recently presented a series of specific proposals to Egypt to be undertaken to restore Egypt's credit-worthiness and thus form the basis for attractive Western donor aid. Sadat believes that some of the proposals would have serious political and social ramifications and is therefore reluctant to adopt them, although he is studying the IMF package. We have strongly encouraged Sadat to accept the IMF recommendations, as have other and Egypt Creditors, including Saudi Arabia and Kuwait.

The proposed reply for your signature at Tab A would assure Sadat of our continuing determination to assist Egypt with its economic problems, including the encouragement of other potential donors. It congratulates Sadat for the step he recently took in appointing a Deputy Prime Minister for Economic Affairs, thereby centralizing and upgrading authority over that sector. And it again urges Sadat to accept the IMF recommendations, the only hope for any longer-term improvement in Egypt's problems and an important factor in the decisions of other donors on whether and how much to assist Egypt.

Finally, the proposed reply also reassures Sadat that, in connection with the transition, we will make every effort to impress upon the new Administration the importance of making further progress in the Middle East negotiations. In messages through Ambassador Eilts and to the Secretary, Sadat has expressed serious concern that the peace-making process not be jeopardized or allowed to drift because of the change in Administration and has indicated his strong hope that you will indicate to President-Elect Carter the importance attached to further progress.

RECOMMENDATION: That you sign the letter of reply to President Sadat at Tab A. [Text cleaned by Mr. Smith (Hartmann).]

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E.O. 11652: GDS

TAGS: PFOR, ECON, EFIN, EG

SUBJECT: PRESIDENTIAL LETTER TO SADAT

REFERENCE: SADAT/FORD LETTER OF OCTOBER 14

1. PLEASE DELIVER FOLLOWING REPLY TO PRESIDENT SADAT'S LETTER OF OCTOBER 14 ADDRESSED TO PRESIDENT FORD. SIGNED ORIGINAL DATED NOVEMBER 32 TO FOLLOW BY POUCH.

2. REGIN TEXT: DEAR MR. PRESIDENT: AMBASSADOR EILTS
DELIVERED YOUR LETTER OF OCTOBER 14, 1976, TO ME. I AM
PLEASED THAT YOU ARE GIVING YOUR PERSONAL ATTENTION TO
STRENGTHENING THE EGYPTIAN ECONOMY. AS YOU KNOW FROM OUR
TALKS IN SALZBURG, I SHARE YOUR CONVICTION THAT THIS IS A
MATTER OF THE HIGHEST PRIDRITY. THE ECONOMIC HEALTH OF
EGYPT IS IMPORTANT FOR THE WELFARE OF YOUR PEOPLE AND FOR
THE PEACEMAKING PROCESS IN WHICH EGYPT, UNDER YOUR LEADERSHIP,-MUST CONTINUE TO PLAY A VITAL AND INDISPENSABLE ROLE.
FOR OUR PART WE INTEND TO CONTINUE TO PROVIDE SUBSTANTIAL
ECONOMIC ASSISTANCE TO EGYPT AND TO ENCOURAGE OTHERS TO DO

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THE SAME.

I UNDERSTAND THAT YOU ARE CONSIDERING FURTHER ECONOMIC POLICY MEASURES IN CONSULTATION WITH THE INTERNATIONAL

MONETARY FUND. I RECOGNIZE THE POLITICAL PROBLEMS THAT SOMETIMES ACCOMPANY EVEN THE BEST ECONOMIC POLICY DECISIONS. I ALSO RECOGNIZE THAT ONLY YOU CAN MAKE THE DECISIONS AS TO WHAT HILL BEST SERVE THE INTERESTS OF YOUR COUNTRY. MY OWN JUDGMENT IS THAT THE IMMEDIATE PRO-RLEMS ARISING FROM SOUND ALBEIT DIFFICULT ECONOMIC DECISIONS WILL BE MORE THAN COMPENSATED BY A GREATER WILLINGNESS ON THE PART OF POTENTIAL DONORS TO INCREASE ASSISTANCE TO EGYPT IN ITS ECONOMIC RECOVERY.

AMBASSAGOR EILTS ALSO REPORTED YOUR THOUGHTS OF DEVELOP= ING AN ECONOMIC PARTNERSHIP WITH THE FEDERAL REPUBLIC OF GERMANY. MY GOVERNMENT HAS ALREADY BEEN IN TOUCH WITH FOREIGN MINISTER GENSCHER ON YOUR IDEA OF A GERMAN FINANCIAL ADVISOR. AMBASSADDR EILTS WILL REPORT TO YOU IN DETAIL ABOUT OUR DISCUSSIONS WITH OUR GERMAN FRIENDS. HE WILL ALSO INFORM YOU ABOUT OUR CONTINUING CONTACTS WITH OTHER FRIENDLY GOVERNMENTS TO ASSURE PRICRITY ATTENTION TO EGYPT'S NEEDS. WE SHALL CONTINUE THESE EFFORTS AND AT THE SAME TIME LOOK WITH YOU FOR WAYS TO MAKE OUR OWN HELP TO EGYPT MORE TIMELY AND MORE EFFECTIVE.

CONCERNING OVERALL UNITED STATES POLICY TOWARD THE MIDDLE EAST, YOU CAN BE CERTAIN THAT I WILL EMPHASIZE TO PRESIDENT-ELECT CAPTER OUR FIRM CONVICTION THAT THE PUR-SUIT OF A JUST AND DURABLE PEACE IN THE MIDDLE EAST SHOULD HAVE THE HIGHEST PRIDRITY. I FULLY UNDERSTAND THE NEED FOR FURTHER MOVEMENT TOWARD THIS CONJECTIVE IN THE MONTHS AHEAD, AND I WILL CERTAINLY WORK TO IMPRESS UPON THE NEW ADMINISTRATION THE IMPORTANCE OF SEIZING UPON THE CUR-RENTLY FAVORABLE CLIMATE.

MRS. FORD JOINS ME IN EXTENDING TO YOU AND MRS. SADAT OUR WARMEST PERSONAL WISHES, RECALLING WITH UTMOST PLEASURE OUR MEMORABLE MEETINGS WITH YOU AND YOUR FAMILY. GERALD R. FORD. END TEXT. ROBINSON