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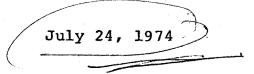
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#### DEPARTMENT OF STATE

GSS SENS. MIDDLE EAST (4) S/S 7413795

Washington, D.C. 20520



#### -SECRET/NODIS

#### MEMORANDUM OF CONVERSATION

Participants: US: Secretary Kissinger

William B. Buffum, Assistant Secretary for International Organization Affairs Robert O. Blake, Deputy Assistant 2005 Secretary for International Organi-

zation Affairs (Notetaker)

John Scali, U.S. Representative to

the United Nations

UN: Kurt Waldheim, Secretary General of

the United Nations

Brian E. Urquhart, Under Secretary General for Special Political Affairs

Roberto E. Guyer, Under Secretary

General for Special Political Affairs

Date & Time: July 24, 1974, 3:00 p.m.

Place: Secretary Kissinger's Office

Subject: Cyprus; Middle East

Distribution:

<u>Secretary General Waldheim</u>: I am sorry to be late. My problem was that I had to talk with the Turkish Foreign Minister by phone.

Secretary Kissinger: You may know that Prime Minister Ecevit was a student of mine.

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Secretary General Waldheim: I find him an excellent man to talk to. My question, though, is whether the Turkish military are following his instructions.

Secretary Kissinger: No.

Secretary General Waldheim: An additional problem is the Turkish Ambassador in Nicosia who seems to be stirring up things very much.

Secretary Kissinger: He is a crazy man. Ecevit told me that he is assigning two liaison officers that speak English to work with the UN forces. They will start working right away.

<u>Secretary General Waldheim</u>: I also asked Ecevit to assign liaison officers, and he agreed.

Secretary Kissinger: I had a long talk with Ecevit on Saturday, and one of the problems is the fantastic Turkish ideas of what the Greeks are doing. He told me that there was a Greek fleet about to attack Cyprus. I agreed to find out what the situation was by sending out Sixth Fleet aerial surveillance. The word came back that there was a Turkish fleet but no Greek fleet in the area. When I told Ecevit this, he said that this was Greek treachery, that there were Greek ships flying Turkish colors. I suggested that if this were so why didn't he sink this fleet? He seems to have done just this and found later they were Turkish ships.

<u>Secretary General Waldheim</u>: Yes, that is the report we have, based in part on the fact that an Israeli ship rescued many Turkish sailors.

Under Secretary General Guyer: In fact, the Turks sank two out of their own ten ships.

Secretary General Waldheim: The latest information which I received just before 2:00 is that the Turks are about to take over the Nicosia airport.

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Secretary Kissinger: We had the same report and I just finished discussing this with Ecevit. Ecevit said that there are two theories about the airport. One is that the airport is in UN hands, but surrounded by Turkish forces. The other view, which the Turks hold, is that the Turks control the airport but that there is one corner of the field where there are still some British troops under the UN flag. Ecevit said whatever the situation is, it would not be changed by the Turkish forces. He also said that there was no possibility that the Turks would attack UN forces. I wonder whether the Turks know what an airport is. I still don't understand how the Turks could have landed at the airport on Saturday and not have taken it. Anyway, I told Ecevit that I did not want to get into a debate about who held the airport as long as the airport did not change hands and as long as the Turks did not attack the UN troops. Ecevit gave me his pledge on those two points.

As UN Secretary General, you will very soon be commanding the third largest army in the world.

Secretary General Waldheim: Will I get more troops? Is it possible that, given Soviet approval, you could contribute some U.S. forces (jokingly)?

Secretary Kissinger: I will give you any number of forces you want as long as you put them in the uniforms of the Imperial Austro-Hungarian Army. I was always impressed by the Imperial Army because its highest decoration went only to a man who had shown great bravery in defiance of established orders. That is why there were so many daring attacks and so few victories.

Secretary General Waldheim: You are only partly right on this point. The highest decorations were given for bravery in defiance of orders but only if the operation in which the soldier was engaged was successful.

Secretary Kissinger: Returning to the Cyprus situation, I have just talked to Callaghan. I talked to him many times over the last few days. This is worse than dealing with the Arabs and Israelis. What's the exact situation now at the Nicosia airport?

Under Secretary General Urquhart: We spoke to the UNFICYP commander two hours ago and at that time the airport was still in UN hands. If Ecevit keeps his promise and does not allow the Turks to move or to fire on the UN forces, then there should be no doubt that the UN will remain in control of the airport. The problem is whether Ecevit is in control of his army. Do you have enough UN forces in Cyprus to carry out your part of the operation?

Secretary General Waldheim: The troop situation in Cyprus is easier than with the Middle East peace-keeping forces. I don't need to go to the Security Council for authorization to increase the forces in Cyprus. All I need to do is to consult with the parties and with the guarantors, which I have already done.

Secretary Kissinger: How many troops do you have?

<u>Secretary General Waldheim</u>: We now have about 2,300 soldiers and I need to increase the force to between 4 and 5,000.

Secretary Kissinger: You know, Cyprus was one problem I promised myself I would never take on. When I was in Cyprus recently for talks with the Russians on the Middle East, Makarios reminded me that I should turn my attention next to Cyprus. I told him that I had always said that I would stay away from two problems, Cyprus and Northern Ireland. Makarios can say that now I only have Northern Ireland to concern myself about.

Where are the Turkish forces in Cyprus right now?

Secretary General Waldheim: Despite all kinds of reports, it appears that the Turkish forces only took over a part of the coast near Kyrenia, plus a ten-mile corridor linking the Turkish northern enclave with Nicosia. Their objective was apparently also to take over the airport. They want \to control the Turkish part of Nicosia plus the airport, plus an outlet to the sea which would also connect to the Turkish enclave.

Under Secretary General Guyer: It is doubtful whether they even control Kyrenia yet. At least they do not control the Venetian fort there.

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Secretary General Waldheim: Our idea is to try to keep the Turks from splitting out from the lines from which they occupied at the time of the cease fire by placing UN troops on both sides, the British on one side and the Finns on another.

(Note: There was an interruption while Secretary Kissinger spoke with the British Foreign Minister.)

Secretary Kissinger: Callaghan r has nothing new to add. In fact, he is operating on information we had over an hour ago. The British are too nervous. If the Turks have decided to attack, there is little in that we can do now. Either Ecevit will keep his word or he can't.

Secretary General Waldheim: The British should, of course, try to reinforce their positions at the airport.

Secretary Kissinger: They are very excitable in London.
Last week they were ready to go to war with Greece. Now,
they're ready to fight Turkey. Callaghan told me they
are flying 600 more British soldiers to Cyprus right away.

Ambassador Scali: They need more heavy weapons.

<u>Under Secretary General Urquhart:</u> The British have heavy weapons already, and they are also getting ready to send up a British marine batallion from their base on the island.

Secretary General Waldheim: The heavy weapons have an important psychological effect. If they display them, it is possible that the Turks will not attack.

Secretary General Waldheim: May I go through some of the other questions on my list? Originally, I was more interested in the Middle East than I was in Cyprus because of my coming trip. I'm grateful for your taking all the time to discuss these matters with me.

Secretary Kissinger: We have appreciated all of your cooperation very much. We couldn't have done without it.

Secretary General Waldheim: I think we have shown how multilateral and bilateral diplomacy can best be coordinated.

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Secretary Kissinger: Precisely.

Secretary General Waldheim: One of the UN's problems is to look into the Turkish claims about National Guard atrocities against the Turkish minority. Our forces have done a lot of work on this and so far they can't find any evidence of atrocities. That doesn't mean that there have not been any, but it does mean that the situation of the Turkish minority cannot be as bad as the Turks, including Ecevit are saying.

Secretary Kissinger: How many enclaves do the Turks have?

Secretary General Waldheim: They have three enclaves, two of which are very small. There are also Turkish villages and areas throughout the island, plus a lot of mixed villages. Of the 600,000 Cypriots, roughly 80% are of Greek origin. The Turks are obviously working for a federated system, with divided power. The Greek Cypriots said at the earlier conference on Cyprus that they were not ready to give control over half the Government to the Turk Cypriots when they only represented 20% of the population.

Finding a new formula for the Turks and Greeks to live together in Cyprus will be the main task of the Geneva Conference. I have asked Guyer to go to that conference to represent me. This will be a very long process.

Secretary Kissinger: My impression is that the Turks want two completely separate communities.

Under Secretary General Guyer: Clerides opposes this very strongly. Even more strongly than Makarios perhaps.

<u>Secretary Kissinger</u>: (To Sisco) Did we recognize Clerides as Acting President today?

<u>Under Secretary Sisco</u>: Yes, we made the agreed announcement at the noon press briefing.

Secretary Kissinger: (Reading from a telegram handed to him) We have a message which says that four tanks are approaching a UN roadblock. Your man, Ambassador Weckman, has told us that if the Turks attack the UN forces, they will resist.

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Secretary General Waldheim: The movement of the tanks seems to prove that either Ecevit is not telling the truth or that he is not in control of the Turkish forces.

Secretary Kissinger: There is nothing more dangerous than an incompetent military operation. I despair about the military. What I want to find is a competent general some place. I used to think there were competent Israeli generals, but I'm not sure any more.

Secretary General Waldheim: How do we see the future of Archbishop Makarios? I have some problems on this. The Security Council voted to hear him for purposes of their debate, and because of this I decided to see him.

Secretary Kissinger: We want the views of the parties about Makarios before we go any further. Last week the Turks wanted Makarios back in office but with Clerides on the horizon now, we just don't know what their present attitude is toward Makarios.

Secretary General Waldheim: Ambassador Weckman reports that Clerides had a very good talk with Denktash yesterday. This is encouraging.

Secretary Kissinger: The U.S. above all doesn't want to get too far out in front about Makarios. We would like to wait until the parties have a clear idea of what they want. However, if the Soviets start pushing for Makarios, we will have to dig our heels in. We have no reason to oppose Makarios and I told him so when I saw him the other day, but we must know both what the parties want and what it would take to put Makarios back in power.

(Note: At this point, Waldheim took a call from the Turkish representative to the UN. Waldheim asked why the latter wished to talk with him so urgently. Waldheim told the Turkish representative, after a long silence, that the Nicosia airfield was still in the hands of the UNFICYP; that the Turks were repeatedly violating the cease-fire; that Ecevit had said that the Turks would not attack UN forces under any conditions; and that he was not in a position to debate this matter with the Turkish representative in view of the assurances given by Ecevit to both Secretary Kissinger and himself.)

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Secretary General Waldheim: The Turkish Ambassador just told me that he has instructions to protest strongly that the UN troops have no right to be on the Nicosia airfield, and that they should leave right away. He insisted that the possession of this airfield is a matter between the Turks and the National Guard. I said I could not enter into a debate on this point in view of what Ecevit had just told me, and that is why I slammed down the phone.

Secretary Kissinger: I thought you handled that very well. I would not have been so discreet.

Ambassador Scali: I consider this conversation a very menacing one. It shows me that Ecevit must have lost control of his military.

Secretary Kissinger: Yes, I agree this is bad. Either Ecevit is telling the truth, in which case we will have no real problems; or he is not telling the truth, in which case we will have a very serious problem; or he is telling the truth and is not in control or does not know what the situation is, in which case, we will have an extremely serious problem.

Secretary General Waldheim: Perhaps Ecevit had already given instructions for the Turks to take the airport, but because of his talks with you will now countermand these orders.

Secretary Kissinger: That is a possibility and I hope that is so, but if not, it is too late for us to do anything now.

Going back to Makarios, it is not in anyone's interests to take a strong stand on him, at least until we hear from Greece. Our interests in Cyprus are to calm the situation down and stop the killing. We have an excellent Ambassador there and he advises me that it would cause chaos if we tried to bring Makarios back now.

Secretary General Waldheim: The Greeks, including Vlachos from Athens, have told me that Makarios is absolutely unacceptable.

Secretary Kissinger: If this is true, then why should we try to get ourselves out in front?

Secretary General Waldheim: In my view, Clerides is the best bet for peace.

Secretary Kissinger: Clerides is obviously the man for the moment but we'll have to wait until later before we take any final decision.

(Note: Ambassador Kissinger has another phone call.)

Secretary General Waldheim: One very serious matter is the financial difficulty the UN is in on peace-keeping forces. I desperately need between \$10 and \$20 million. We already have our deficit from UNEF and UNDOF, and now we have the problem of paying for the expanded Cyprus peace-keeping forces. We need your help.

Secretary Kissinger: I can see your problem. We will submit a request for a supplemental appropriation to Congress on this matter. Also while we are about it, we might as well go for a larger amount --including what you need for UNDOF and UNEF. The creation of UNDOF was my greatest act of statesmanship. Who else could have created an organization with a name like this?

Secretary General Waldheim: We also need help from you in airlifting the troops to Cyprus.

Ambassador Buffum: We have already agreed to your request to airlift the Finnish contingent, which is all we have been asked to do. On the question of who pays for this airlift, we need a formal request from the UN that we not charge you for it.

Secretary General Waldheim: Our financial situation, as you can see, is very difficult. We don't yet have the full amount to pay for UNDOF's first six months and only about a third of the money we need for its second six months.

Ambassador Scali: Can't you get the French or the UK to help pay part of the new cost?

Secretary General Waldheim: The British have been very helpful but I don't know how much more they can do.

Could you give me a better idea of your thinking about the Middle East Conference at Geneva?

Secretary Kissinger: I can give you a better idea after I have talked with the Foreign Ministers of the countries concerned. Right now, it is too early to say precisely when the Conference will be reconvened, but I can't imagine anything taking place before mid-October. We would expect

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(Secretary Kissinger Cont'd:) to follow this same format as before, with the UN being represented. I realize your problems, and I'll keep you informed. Will you be in New York?

Secretary General Waldheim: No, I hope to leave for Lisbon as soon as possible. The Portuguese are determined to have me visit there, and I'm anxious to get them to move quickly for a settlement in Guinea-Bissau. After Lisbon, I plan to go to the World Population Conference in Bucharest. However, all of this is dependent on what happens on Cyprus. If I'm needed here, I'll stay.

Secretary Kissinger: Wherever you are, we'll find you, and we will let you know about every two weeks what is happening. I really appreciate your cooperation on these big matters and I want you to know how well we think you have handled all of them.

Secretary General Waldheim: I appreciate that and of course will continue to give you every possible cooperation.

Secretary Kissinger: You can count on me for the same kind of cooperation. Your actions have made me a believer in the UN. I wouldn't have known where to start on this Middle Eastern problem without your help.

Secretary General Waldheim: All of this is very encouraging to hear. What can you tell me about the Palestinian question? How will this come up in Geneva? Sadat told me that there has to be a state set up for the Palestinians on the East Bank of the Jordan. I know that the Jordanians are against it, and I know the reservations of Israel. Can you shed any light on your thinking on this?

Secretary Kissinger: Not yet. This is one of the questions that we will have to discuss with the Foreign Ministers.

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### CONFIDENTIAL NICOSIA 1730

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SUBJECT: CYPRUS SITUATION
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1. AS OF 1430 LOCAL QUIET REIGNED THROUGHOUT NICOSIA. EMBORF DROVE THROUGHT CITY (CONCENTRATING ON AREAS NEAR CONFRONTATION POINTS) AND DBSERVED LIFE RELATIVELY NORMAL. FEW CIVILIANS IN STREETS, BUT THOSE THERE PURSUING NORMAL ACTIVITIES, E.G., SHOPPING, SUNBATHING AND PLAYING BASKETBALL.

- 2. AT FAMAGUSTA GATE, FEW TROOPS FROM EITHER SIDE PRESENT, NUMBER OF SENTIRIES APPEARED NORMAL -- AND THEY MAKING NO EFFORT REMAIN UNDER COVER.
- 3. OPPOSITE USIS AND PAPHUS GATE POLICE STATION NUMBER OF TANKS OBSERVED (AMATEURISHLY CAMOFLAGED) WITH GUNS POINTED AT TURKISH SECTOR.
- 4. GREEK EMBASSY APPEARS INTACT. FROM STREET, NO EVIDENCE OF ANY DIRECT MORTAR OR ARTILLERY HITS. GLASS IN WINDOWS FACING STREET INTACT.
- 5. AREA JUST SOUTH OF BRITISH HICHM ALSO QUITE WITH FEW

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TROOPS IN SIGHT. NO TURKISH TROOPS IN EVIDENCE. BRITS SAY THEY HAVE PULLED BACK FROM HICOM VICINITY.)

- 6. AREA TOWARDS AIRPORT ONLY LOCATED WHERE EMBOFF SAW EVIDENCE OF MORTAR/ARTILLERY/BOMB DAMAGE. ALL OF THESE EXPLOSIVES APPEAR TO HAVE IMPACT IN OPEN SPACES AND NO BUILDINGS SHOWED OBVIOUS EVIDENCE OF DAMAGE. MUCH GRASS BURNED; ONE KIOSK DESTROYED. (NICOSIA FORTUNATE IN THAT LITTLE WOOD IS USED IN CONSTRUCTION AND THERE HAVE BEEN FEW FIRES.)
- 7. EMBOFF OROVE AS FAR AS AIRPORT ROUNDABOUT WITHOUT ENCOUNTERING TURKISH TROOPS. UNIFICYP (POLAD MILES) INSISTED AIRPORT UNDER UN SUPERVISION. CURRENTLY TAKING FOREIGN CORRESPONDENTS TO AIRPORT TO PROVE THIS. ACCORDING MILES, TURKISH TROOPS HAVE PULLED BACK TO MORPHOU ROAD. DATT VISITED ATHALASSA NG CAMP; OBSERVEDLITTLE OR NO DAMAGE. TURKISH AIR STRIKES DOUANOT APPEAR TO HAVE BEEN OVERLY ACCURATE.
- B. FIGHTING APPEARS TO HAVE BEEN HEAVIER IN DMDRPHITA. TURKS HAVE ASKED UNEVCYP TO ARRANGE REMOVAL TO GREEK SECTOR OF 20 GREEK BODIES. THIS IMPLIES THAT TURKS IN FULL CONTROL OF OMORPHITA AND NOW DIRECTING THEMSELVES TOWARD CONSOLIDATING POSITION.
- 9. COMMENT: FROM CURSORY OBSERVACON IT APPEARS THERE NO CONTINUOUS LINE OF CONTACT BETWEEN GREEK AND TURKISH FORCES. IN NICOSIA ALL SIDES OBSERVING CEASEFIRE FOR FIRST TIME SINCE FIGHTING BEGAN. AS IN LAST WEEK'S COUP, CASUALITIES WOULD APPEAR TO BE SLIGHT FOR AMOUNT OF AMMO EXCHANGED. WE WILL ATTEMPT TO VERIFY. DAVIES



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EXDIS E.O. 11652: GDS TAGS: CY SUBJECT: CYPRUS

1. CALLAGHAN'S OFFICE HAS INFORMED EAGLEBURGER THEY HAVE INCREASING REPORTS THAT TURKS "PLANNING MISCHIEF" IN AREA OF NICOCIA AIRPORT. WE HAVE ALSO BEEN INFORMED THAT AT 1500 GMT CALLAGHAN SPOKE TO FCEVIT, TELLING HIM THAT IF GREEKS ATTACK THE AIRPORT AND, MORE IMPORTANTLY, IF THEY ATTACK RRITISH TROOPS, THEPE WILL BE "GREAT DIFFICULTY" AND THEPE WILL BE NO MEETING IN GENEVA TOMORROW.

2. CALLAGHAN'S OFFICE HAS ALSO SAID THAT, IN THE EVENT REPORTS OF TURKISH ACTIVITIES AROUND THE NICOSIA AIRPORT ARE IN FROR, CALLAGHAN EXPECTS TO DEPART FOR GENEVA TOMORROW MORNING. THEY ALSO HAVE WORD THAT GUNES WILL ARRIVE IN GENEVA TOMORROW MORNING, AND THAT MAYROS IS EXPECTED IN GENEVA TOMORROW EVENING.

3. FOR MACOMBER: WE ASSUME YOU ARE FOLLOWING UP WITH TURKS, ROTH IN POLITICAL AND MILITARY CHANNELS.

4- FOR TASCA: YOU SHOULD NOT RAISE ABOVE WITH GOG, BUT TO YOU ARE CONTACTED YOU SHOULD TELL THEM OF CALLAGHAN'S MESSAGE TO ECEVIT. KISSINGER



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2. PRIME MINISTER DAVE ME CATEFORIC ASSURANCE THAT UNDER NO CIRCUMSTANCES WOULD TURKISH TROOPS ATTACK BRITISH AND/OR OTHER UN FORCES. HE SAID THIS WAS "ABSURD" AND ABSOLUTELY DOUT OF THE DUESTION". HE ADDED THAT STRICTEST ORDERS TO THIS FFECT HAD BEEN SENT BY TGS TO TURKISH COMMANDERS ON THE GROUND.

32 DETAILS OF CONVERSATION FOLLOW.

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J IMMEDIATELY TELEPHONED PRIME MINISTER AND READ HIM ALL PERTINENT EXCERPTS. PRIME MINISTER SAID THAT (A) TURKISH AMBASSADO ARE IN COMMAND OF TURKISH TROOPS IN CYPRUS. TUPKISH COMMANDERS UN FORCES UNDER ANY CIRCUMSTANCES BY TOS. (B) GOT STILL THOUGHT THAT IT HAD CONTROL OF AIRPORT BUT PRIME MINISTER CONCEDED THAT THAT TURK FORCES WILL NOT ATTACK ANY UN FORCES.

PRIME MINISTER ASKED ME TO GET TO HIM AT ONCE COPIES
OF DAVIES! REPORTS WHICH I HAD JUST READ HIM, THIS I AM NOW
DUING, IN CALL TO MAJOR GENERAL MEICKHAM, EXECUTIVE ASSISTANT
TO GENERAL SANCAR, CHIEF, TGS. I AM NOT REPEAT NOT MAKING SEPARATE
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E.O. 116521 GDS TO TAGS MOPS, CY, TU SUBJECTICYPHUS - SITUATION AT NICOSTA AIRPORT

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T HAVE JUST CONTACTED GENERAL GOODPARTER AT PEASE AIR PORCE RASE IN NEW HAMPSHIRE AND EXPLAINED THE SITUATION HERE. HE WANTS TO BE HELPFUL AND TOLD HE HE WOULD THMEDIATELY CALL MAJOR GENERAL WEIGHHAM (FXECUTIVE ASSISTANT SECOPF) FOR GUIDANCE FROM HIM. I RECOMMENDED THAT HE GET IN TOUCH WITH GENERAL SANGAR IMMEDIATELY, AND HE IS DISPOSED TO NO THIS HACOMBER

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TAGS: PETR GR

SUBJ: FIRST CONVERSATION WITH PRIME MINISTER KARAMANLIS

- 1. I CALLED ON PM KARAMANLIS TO DELIVER LETTER FROM PRESIDENT. AFTER READING LETTER HE EXCRESSED HIS DEEP GRATIFICATION FOR CONTENTS AND STATED HE WOULD BE TRANSMITTING A REPLY WITHIN NEXT FEW DAYS, PRIME MINISTER SAID GREECE FACED SERIOUS PROBLEMS INDEED AND HE COUNTED ON THE AID DE ITS GREAT FRIEND, THE US, DURING DIFFICULT PERIOD AHEAD. I SAID THAT I KNEW PRESIDENT HAS ALWAYS HAD THE HIGHEST REGARD FOR HIM AND HIS ACHIEVEMENTS AND THAT GRESIDENT AND SECRETARY KISSINGER WERE LOOKING FORWARD KEENLY TO THE CLOSEST COOPERATION WITH HIM AND HIS GOVERNMENT.
- 2. KARAMANLIS SAID COUNTRY'S POLITICAL STRUCTURE NEEDED TO BE REBUILT TO AVOID THE DIFFICULTIES WHICH PLAGUED GREEK DEMOCRACY PRIDE TO '67 CHUR. I PECALLED HIS PROPUSALS FOR CONSTITUTIONAL REFORM IN THE EARLY SIXTIES, MAKING PERSONAL ORSERVATION THAT IF THEY HAD BEEN ADOPTED THE BREAKDOWN OF GREEK DEMOCRACY MIGHT HAVE BEEN AVOIDED.
- REMARKING HE WAS MAKING HIS SELECTIONS PRIMARILY ON THE BASIS OF QUALIFICATIONS RATHER THAN POLITICAL NEED. HE ALSO STATED HE HOPED TO PERSUADE JOHN DEZMAZOGLU TO BECOME MINISTER OF FINANCE. WITH ZOLDTAS AS MINISTER OF COORDINATION, I NOTED THE GOS WOULD HAVE TWO ABSOLUTELY FIRST-RATE ECONOMISTS IN THE KEY GOG POSITIONS IN THIS SECTOR.

4. ON LOAVING I MET NEW MINISTER OF DEFENSE AVEROFF WHO EXPRESSED GENUINE SATISFACTION WITH THE FRIENDLY LETTER FROM TURKISH PM ECEVIT TO KARAMANLIS.

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5. AT APPROPRIATE TIME. AND EARLIER RATHER THAN LATER, I THINK IT WOULD BE USEFUL AND IMPORTANT TO OUR NATIONAL INTEREST IN THIS AREA IF SECRETARY KISSINGER COULD VISIT BOTH ANKARA AND ATHENS. I ALSO THINK THAT WE SHOULD CONSIDER TELLING KARAMANIS THAT THE PRESIDENT WISHES TO INVITE HIM TO VISIT WASHINGTON AT SOME MUTUALLY SATISFACTORY DATE. I WOULD HOPE THIS WOULD BE NO LATER THAN NEXT FALL. ANNOUNCEMENT OF THE PROSPECT OF SUCH A VISIT, I BELIEVE, WOULD HELP STRENGTHEN THE POSITION OF KARAMANLIS VISHA-VIS THE MILITARY.





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### NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

### WITHDRAWAL ID 034994

REASON FOR WITHDRAWAL .		CNational security restriction
TYPE OF MATERIAL		ÇReport
DESCRIPTION		re Cyprus Situation
CREATION DATE		07/24/1974
VOLUME		4 pages
COLLECTION/SERIES/FOLDER COLLECTION TITLE		033200183 NATIONAL SECURITY ADVISER. KISSINGER-SCOWCROFT WEST WING OFFICE FILES
BOX NUMBER		
DATE WITHDRAWN WITHDRAWING ARCHIVIST .		

OP IMMEN ESA465ATA895 DE RUQMAT #4965 2051804 D 2418007 JUL 74 FM AMEMBASSY ATHENS



TO SECSTATE WASHDC IMMEDIATE 4474

INFO AMEMBASSY NICOSIA IMMEDIATE 2798 AMEMBASSY ANKARA IMMEDIATE 3353

CONFIDENTIAL ATHENS 4965

E.O. 11652: GDS
TAGS: PEOR CY TU GR
SUBJ: GOG REPORTS OF ADDITIONAL TURKISH CEASEFIRE
VIOLATIONS
REF ATHENS 4961

1. MFA CYPRUS DIRECTOR METAXAS INFORMED EMBASSY AT 1900 HOURS JULY 24 THAT MINISTRY JUST LEARNED THAT FIGHTING TAKING PLACE 15 MILES S.E. OF KYRENIA IN VILLAGE OF KOUTSOVENDI WHICH IS UNDER TURKISH MORTAR AND MACHINE GUN FIRE. METAXAS SAID SAME REPORT MENTIONED ELEVEN TURKISH NAVAL UNITS, SOME SAILING TOWARD KYRENIA AND OTHERS ALREADY ENGAGED IN LANDING OPERATIONS. FURTHER INTELLIGENCE REPORT INDICATED EIGHT TURKISH TANKS AND FIVE APC'S SEEN N.W. OF NICOSIA AIRPORT HEADED TOWARD YEROLAKOS.

2. WE INDICATED ABOVE REPORTS WOULD BE RELAYED IMMEDIATELY. BT

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### NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

### WITHDRAWAL ID 034996

REASON FOR WITHDRAWAL .		CNational security restriction
TYPE OF MATERIAL		ÇTelegram
DESCRIPTION	 •	re Cyprus
CREATION DATE		07/24/1974
VOLUME		1 page
COLLECTION/SERIES/FOLDER COLLECTION TITLE		033200183 NATIONAL SECURITY ADVISER. KISSINGER-SCOWCROFT WEST WING OFFICE FILES
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DATE WITHDRAWN		08/30/2011

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TAGGEMORS, CY. THE STUATION AT NICOSIA AIRPORT

SUBJECT: CYPRUS - SITUATION AT NICOSIA AIRPORT

A. BRITTON EMBASSY HAS JUST READ DEPARTMENT TELEGRAM

NICOSIA DISRATCHED 1213 Z BROW U'R' HIGH COMMISSIONER NICOSIA DISKATCHED 1213 ZUTU. BIATINE THAT IN JUDGMENT OF HIGH COMMISSIONER AND BRIGADIER COMMANDING URITISH CONTINGENT IN UNFYCYP, TUPKS ARE PREATTACK USCURS, UNFTCYSAPILL RESIST. HIGH CONSTSSIONER UPGED
COMMISSIONER HAS ALSO SECOMMENDED THAT HAG COMMIT BRITISH
AIRPONER STATIONED DESCRIPTIONS AIRPONER STATIONED ON CYPRUSO TO THE ATTACK OCCURS. END FYT.)

Co PLEASE OFT TO ECCUTT INHEDITATELY. TELL HIM WE HAVE SECTIVED REPARTS OF POSSIBLE INSTRUCT TURKESH ATTACK ON ALREADY, AND TELL HIM SUCH ATTACK ROULD BE TOTALLY CONTRARY TO ASSURANCES COTTOAVE VESTERDAY. POINT DUT THAT ATTACK

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IN INTERNATIONAL COMMUNITY. STNCE IT IS POSSIBLE THAT TUDRYSH MILITARY MAY BE KEEPING SOME DETAILS OF HILITARY OPERATIONS/INTENTIONS FROM ECEVIT AND DIVILIAN LEADERSHIP, MEDGAGE, TO TOR LYTEP OF STAFF GENERAL GANCAR, KISSINGER



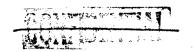
### NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

### WITHDRAWAL ID 034997

REASON FOR WITHDRAWAL	ÇNational security restriction
TYPE OF MATERIAL	ÇTelegram
DESCRIPTION	re Cyprus
CREATION DATE	07/24/1974
VOLUME	1 page
COLLECTION/SERIES/FOLDER ID COLLECTION TITLE	
BOX NUMBER	
DATE WITHDRAWN	08/30/2011

WITHDRAWING ARCHIVIST . . . . HJR

FLASH 10P IMMED ESA467AA8916 DE RUQMOG #1741 2051800 Z D 241800Z JUL 74 FM AMEMBASSY NICOSIA



TO SECSTATE WASHDO FLASH 9070

INFO AMEMBASSY ANKARA FLASH 4044

CONFIDENTIAL NICOSIA 1741

E.O. 11652: GDS TAGS: PFOR CY TU GR UN SUBJECT: TURKISH INTENTION TO ACCUPY NICOSIA AIRPORT

- 1. I TELEPHONED TURKISH AMBASSADOR INHAM AT 1945 LOCAL TO INFORM HIM THAT I HAD RECEIVED MOST DISTURBING NEW WHICH H HOPED HE WOULD DENY THAT TURKISH FORCES INTENDED TO ATTACH TONIGHT NICUSIA AIRPORT WHICH WAS HELD BY UNFICYP FORCES.
- 2. INHAM REPLIED THAT THERE WAS A NUANCE NOT COVERED BY MY STATEMENT: TURKISH FORCES INTENDED TO OCCUPY THE AIRPORT AND HOPED THAT THERE WOULD BE NO PROBLEM WITH UNFICYP. HE HAD BEEN IN CONTACT WITH WECKMAN AND PREM CHAND AND WAS ACTING ON INSTRUCTIONS FROM HIS GOVERNMENT.
- 3. TOLD HIM MY GOVERNMENT ON THE BASIS OF MY UNDERSTANDING OF ASSURANCES WE HAD FROM HIS GOVERNMENT WOULD BE APPALLED AND WOULD NOT UNDERSTAND THIS MOVE WHICH COULD BE SO DISRUPTIVE DE J AXGUNG THAT BEEN ACHIEVED.
- 4. INHAN REPEATED THAT HE HAD HIS INSTRUCTIONS, I COULD REPORT TO MY GOVERNMENT, AND THAT HE HOPED THERE WOULD BE NO TROUBLE. COMMENT: I FIND THIS MOVE INCREDIBLE AND HOPE DEPARTMENT WILL DO EVERYTHING POSSIBLE TO AVERT THIS NEW FOOLISHNESS ON THE PART OF THE TURKS. DAVIES

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State Review 3/3/04

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\* \* \*WHSR COMMENT \* \*

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S C C R E T ANKARA 5897

EXDIS DISTRIBUTE AS NODIS

E-n. 116521 GDS TAGS; MOPS, CY, TU SUBJECT; CYPRUS +; SITUATION AT NICOSIA AIRPORT

REFI (A) STATE 1603201 (B) ANKARA 5896

1. FOLLOWING IS HOPE DETAILED ACCOUNT OF MY 7148 P.M. (LOCAL-TIME) JULY 24 TELEPHONE CONVERSATION WITH PRIME MINISTER, HOST IMPORTANT POINTS OF WHICH NERF BRIEFLY SUMMARIZED IN BEF 8.

I BEGAN BY MAKING PRECISE POINTS OUTLINED FIRST TWO SENTENCES PARA 2 REF A. PRIME MINISTER'S IMMEDIATE RESPONSE WAS THAT. IT WOULD BE "ABSURD! AND "ABSOLUTELY OUT OF THE QUESTION" POR TURKISH TROOPS TO ATTACK BRITISH FORCES, I SAID THAT IT WAS EQUALLY IMPORTANT TO RECEIVE SIMILARLY CATEGORYC ASSURANCES REGARDING ANY UN TROOPS, PRIME HINISTER SAID "OF COURSE" AND THEM STATED THAT STRICTEST ORDERS HAD BEEN SENT BY TOB TO TURKISH COMMANDERS ON THE GROUND DIRECTIAN THAT, UNDER NO CIRCUMSTANCES SHOULD TURKISH TROOPS: ATTACK BRITISH AND/OR

3. I SAID THAT I WAS CONFUSED AS TO WHAT WAS THE HILTTARY SITUANTION. ON OR AROUND THE ATRPORT. I ASKED PRIME MINISTER WHAT,

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HE UNDERSTOOD THE CURRENT SITUATION TO BE. HE RESPONDED THAT
IT WAS "HIS UNDERSTANDING" THAT THE AIRPORT HAD BEEN IN TURKISH
HANDS FOR SOME TIME. THEREFORE, HE SAID, THERE WAS NO QUESTION
OF TURKISH TROOPS ATTACKING IN FORCES TO GAIN CONTROL OF
AIRPORT! THEY ALREADY WERE IN CONTROL OF ATROOPT, I BAID
THIS CUNTRARY TO INFORMATION I WAS RECETYING FROM ISLAND.
HE RESPONDED THAT REGARDLESS OF WHAT I WAS HEAPING, FACTS AS HE
UNDERSTOOD THEM WERE THAT TURKISH FORCES, FOR ENTIRELY JUSTIFIABLE
REASONS \*\* NAMELY, THAT GREEKS HAD USED THE KIRPORT FOR HILITARY
RESUPPLY AFTER THE CEASE-FIRE \*\* HAD THEMSELVED AFTER THE
CEASE-FIRE, TAKEN CONTROL OF THE AIRPORT. HE SAID THE TURKS
HAD THEN ASKED THE UN FORCES TO COME AND TAKE THE AIRPORT OVER.
BUY THAT FOR A LONG TIME THE UN FORCES DID NOT COME, THIS
CREATED A VACUUM, HE SAID, THAT THE TURKS FELT THEY HAD TO FILL.
THAT POINT "TOO EATE TO TURN IT OVER TO THEM."

4. I QUESTIONED HIM ABOUT THE SEEMING ILLOGIC OF THESE STATEMENTS, I SAID THAT IF THE TURKS WERE WILLING WHEN THEY FIRST TOOK CONTROL OF THE AIRPORT TO GIVE IT TO THE UN FORCES, WHY, JUST BECAUSE THOSE FORCES ARRIVED SOMEWHAT BELATEDLY, WERE THEY NOT PREPARED TO.

GO AHEAD WITH THE TURN-OVER, WHAT, I ASKED, HAD CHANGED THEY MIND, I DID NOT RECEIVE A SATISFACUTRY REPLY, ECCYTT'S RESPONSE HAS UNHY GIVE IT UP WHEN YOU HAVE IT. I POINTED OUT THAT HE HAD SAID HE WAS PREPARED TO GIVE IT UP EARLIER "WHEN HE HAD IT" AND THAT I STILL DIDN'T UNDERSTAND NHAT HAD CHANGED HIS MIND, I AND THE PRIME HINTSTER TMPLTED THAT ORIGINALLY THE TURKS HAD "HELD" THE AIRPORT BY SURROUNDING IT, AND AT THE POINT THEY HOULD HAVE PERMITTED THE UN FORCES TO PASS THROUGH THEIR LINES AND TAKE THE AIRPORT, HE SAID IT WAS HIS MINDEPSTANDING! THAT CONTROL OF THE ATRPORT, NOT SIMPLY BY SURROUNDING IT BUT BY ACTUALLY DOCUMPING IT.

5. (DURING THIS PORTION OF OUR CONVERSATION, I HAD THE IMPRESSION THAT THE PRIME MINISTER WAS NOT AT ALL CLEAR ON THE FACIS WITH RESPECT TO THE ACTUAL SITUATION ON THE GROUND AND THAT THE FORESCHING RATIONALIZATION WAS IMPRO VISATION IN RESPONSE TO MY QUESTIONING.)

5. THE PRIME MINISTER THEN SAID THAT HE HAD BEEN VERY

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### Department of State

TELEGRAM

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PAGE 03 ANKARA 05897 2419392.

PLEASED BY BRITISH DECISION TO RELEASE TROOPS FOR AUSMENTATION OF UNFIGYP IN ORDER THAT TURK CYPRIOTS IN OUTLYING AREAS OF ISLAND COULD BE RETTER PROTECTED. UNFORTUNATELY, THESE AND OTHER UNITROOPS HAD GONE TO AIRPORT WHERE THERE NO TURK CYPRIOTS. MOREOVER, HE COMPLAINED, THE UNIS INTEREST IN AIRPORT HAD REGUN ONLY AFTER TURK ACTIVITIES COMMENCED THERE, THEY SHOWED NO INTEREST WHEN GREEKS WERE USING AIRPORT FOR IMPROPER POST.

7. PRIME MINISTER SATO THE BRITISH CLEARLY HAVE CERTAIN RIGHTS AT THE AIRPORT. AND THESE MOULD BE RESPECTED. AGAIN SPECIFIC INSTRUCTIONS WERE BEING SENT MID DUR PEOPLE IN NICOSIA" TO THIS EFFECT, I ASKED MIM WHAT THESE RIGHTS WERE, HE BAID HE WASNOT HIMSELF CERTAIN WHAT THEY WERE, BUT THEY WERE ENTITLED TO SOME FACILITIES AND THIS SPELLED OUT IN APPENDIX 1 TO LONDON-ZURICH AGREEMENTS, MAP 4. APART FROM THAT, HE ADDED, THE AIRPORT WILL REMAIN UNDER TURKISH CONTROL.

B. TOWARDS CLOSE OF CONVERSATION I TOLD PRIME MINISTER THAT WHILE I WAS IN NO POSITION TO KNOW WHAT REALLY OUTHER ON IN AIRPORT AREA, HE SHOULD KNOW THAT PEPORTS I PECETYING STRONGLY SUGGESTED THAT UN FORCES, NOT TURKISH FORCES, PRESENTLY CONTROL AIRPORT, I FURTHER STATED THAT MY INFORMATION WAS THAT LEADERS OF THOSE FORCES EXPECTED IMMINENT TURKISH ATTACK, OUR CONVERSATION CONCLUDED WITH PRIME HIMISTER REITERATING CATEGORIC ASSURANCES THAT TURKISH IROOPS WOULD BE REPEAT NOT ATTACK ANY UN FORCES.

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### NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

### WITHDRAWAL ID 034998

REASON FOR WITHDRAWAL CNational security restriction
TYPE OF MATERIAL
DESCRIPTION re Cyprus Situation
CREATION DATE
VOLUME 3 pages
COLLECTION/SERIES/FOLDER ID . 033200183 COLLECTION TITLE NATIONAL SECURITY ADVISER.  KISSINGER-SCOWCROFT WEST WING OFFICE FILES
BOX NUMBER 8 FOLDER TITLE Cyprus Crisis (17)
DATE WITHDRAWN



## Depart SECRET, NODIS,

TELEGRAM

-SECOLT

Control: 7005Q Received: July 24, 1974 622P.M.

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FM AMEMBASSY ATHENS
TO SECSTATE WASHOC FLASH 4475

SECHET ATHENS 4967

MOD. 1 8

E.O. 11652: GOS
TAGS: PFOR, GR, YU. CY
SUBJECT: POTENTIALLY GRAVE TURKISH VIOLATIONS OF CYPRUS CEASEFIRE

PERSONAL FOR THE SECRETARY FROM AMBASSADOR

1. I HAVE JUST DISCUSSED THIS SITUATION WITH MY BRITISH.

COLLEAGUE. WE BOTH AGREE THAT AT THIS JUNCTURE THE ONLY

OF THE CEASEFIRE IS FOR US TO RESORT TO A CONVINCING THREAT

OF FORCE. OUR RECENT EXPERIENCE WITH ECEVIT DEMONSTRATES

HIS WORD ON WHAT IS HAPPENING OR WHAT IS INTENDED BY THE TURKS

CANNOT BE RELIED UPON. I THEREFORE CONTINUE TO BELIEVE STRONGLY

MILITARY TERMS TO THE UNITED STATES TO MAKE IT CLEAR IN

CONVINCING WAY OF DOING THIS IS THROUGH THE APPROPRIATE

DEPLOYMENT OF THE U.S. SIXTH FLEET.

2. I SHOULD LIKE TO ADD THAT I PERSONALLY BELIEVE THAT THE ENTIRE QUESTION OF U.S. CREDIBILITY IN THE EASTERN MEDITERRANEAN AND WITH THE SOVIET BLOC WILL BE AFFECTED BY A LACK OF PROPER RESPONSE ON OUR PART IN THIS SITUATION. IN THIS CONNECTION I HAVE BEEN INFORMED BY THE BRITISH AMDASSAGOR THAT HE IS RECOMMENDING THAT HIS WAKE IT CLEAR ON THE ISLAND IN MILITARY TERMS THAT THEY WILL NOT TOLERATE FURTHER VIOLATIONS OF THE CEASEFIRE. IN THE EVENT THAT THE U.S. IS PREPARED TO MAKE USE OF THE SIXTH THE BRITISH FLEET DE ASSOCIATED WITH THIS MOVE.

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# Department of State

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-2-SEORT Athens 4967 July 24, 1974

J. AS YOU ARE AWARE, THE GREEK MILITARY CONTINUES TO BE IN FULL CONTROL OF THE GREEK SITUATION. THEY HAVE CONSENTED TO ALLOW A CIVILIAN GOVERNMENT UNDER KARAMANLIS TO ATTEMPT TO GOVERN GREECE AT THE PRESENT TIME. GENERAL IDANNIDES IS STILL IN ATHENS ALONG WITH HIS SUPPORTERS, THE MAJORS AND THE CAPTAINS. I THINK WE MUSE ASSUME THAT IF THE MILITARY LEADERS BECOME CONVINCED THAT, IN FACT, KARAMANLIS HAS NOTHING BETTER TO OFFER THAN THE GOVERNMENT WHICH HE REPLACED, THE ALTERNATIVE OF CIVILIAN GOVERNMENT ITSELF MAY BE FULLY DISCREDITED. IN THAT EVENT WE COULD SEE A VERY RAPID DETERIORATION OF RELATIONS BETWEEN GREECE AND TURKEY AS WELL AS THE EXIT OF GREECE FROM THE ATLANTIC ALLIANCE, THE NEW REGIME LIKELY TO COME IN WOULD BE DEEPLY RESENTFUL OF BOTH THE U.S. AND GREAT BRITIAN, AND MIGHT BELIEVE THAT THE U.S. AND BRITAIN HAD TRICKED IT BY STAYING GREECE'S HAND WHERE ITS BASIC INTERESTS WERE AT STAKE, AND BY GIVING AT A CRITICAL MOMENT A DECISIVE ADVANTAGE TO TURKISH AGGRESSION.

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### NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

### WITHDRAWAL ID 035000

REASON FOR WITHDRAWAL .		CNational security restriction
TYPE OF MATERIAL	 •	ÇReport
DESCRIPTION		re Cyprus Situation
CREATION DATE		07/24/1974
VOLUME		3 pages
COLLECTION/SERIES/FOLDER COLLECTION TITLE		033200183 NATIONAL SECURITY ADVISER. KISSINGER-SCOWCROFT WEST WING OFFICE FILES
BOX NUMBER		
DATE WITHDRAWN WITHDRAWING ARCHIVIST .		

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INNEDIATE USNATO IMMEDIATE NODIS

ANKARA, NICOSIA IMMEDIATE, LONDON IMMEDIATE,

E.O. ILI.52: GDS
TAGS: PFOR: CY- GR, TU
SUBJECT: MESSAGE FROM PRESIDENT TO KARAMANLIS

FOR AMBASSADOR FROM SECRETARY

2. YOU SHOULD DELIVER THE FOLLOWING LETTER FROM THE PRESIDENT TO KARAMANLIS IMMEDIATELY.

WHEN THIS HAS BEEN DONE SINCE WE WISH TO HAVE ZIEGLER THE LETTER PUBLIC IMMEDIATELY THEREAFTER.

2. | DEGIN QUOTE. DEAR MR. PRIME MINISTER:

YOU HAVE MY WARM CONGRATULATIONS AS YOU ASSUME YOUR HIGH CFFICE. YOU ARE RETURNING TO THE HELM AT A TIME OF GREAT GPPORTUNITY, FOR OUR DEDICATION TO PEACE AND SECURITY AND FOR THE ATLANTIC ALLIANCE. YOU CAN COUNT ON MY GOVERNMENT'S HARMONY ON CYPRUS, IN THE EASTERN MEDITERRANEAN, AND IN THE ATLANTIC RELATIONSHIP WHICH HAS BEEN THE BEDROCK OF OUR SECURITY AND THE ATLANTIC RELATIONSHIP WHICH HAS BEEN THE BEDROCK OF OUR SECURITY AND THE ANCHOR OF PEACE FOR A GENERATION. I LOOK OF GREEK DEMOCRACY. SINCERELY, RICHARD M. NIXON END QUOTE

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