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NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

VIA LDX
December 13, 1974

MEMORANDUM FOR GEORGE SPRINGSTEEN
 Executive Secretary
 Department of State

SUBJECT: Presidential Message on the National Day of Bhutan --
 S/S 7423444 of November 29 and S/S 7424182 of
 December 10

This is to inform you of our approval of the recommendation of your memoranda of November 29 (7423444) and December 10 (7424182) for a Presidential message to the King of Bhutan on Bhutan's national day, December 17. The text contained in your November 29 memo is approved.


Jeanne M. Davis
Staff Secretary

THE WHITE HOUSE
SITUATION ROOM

TIME SENT

WHITE HOUSE LDX NR

545

RECEIVED, NSC

WHITE HOUSE
SITUATION ROOM

CIA _____
STATE X _____
NMCC _____
ANMCC _____
NSA _____

DIA/G _____
DIA/H _____
DASA _____
NPIC _____

DEC 13

7 12 PM '74

74 DEC 13 PM 6:00

NUMBER OF PAGES

2

DESCRIPTION/COMMENT:

FROM: Jeanne W Davis

TO: George S Springsteen

RECEIVED
BY:

DATE/TIME:

NSC/S



NATIONAL SECURITY COUNCIL

December 13

FOR SPEECHWRITERS OFFICE

We need urgent clearance today on the attached national day message for Bhutan -- a tiny but independent kingdom between India and China. We regret sending this to you so late but this would be the first such message for Bhutan (it only recently became a UN member) and we had some reservations which have finally been ironed out with State. In short, we are prepared to clear the attached message as soon as we have your approval. Many thanks.

Rosemary Niehuss
x3329 when ready

see
list

JC 12/13/74





DEPARTMENT OF STATE

Washington, D.C. 20520

7423444

5846

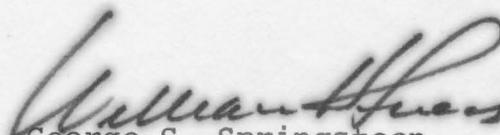
November 29, 1974

~~CONFIDENTIAL~~

MEMORANDUM FOR LIEUTENANT GENERAL BRENT SCOWCROFT
THE WHITE HOUSE

Subject: National Day Message from President
to King of Bhutan

Although we do not maintain formal diplomatic relations with the Kingdom of Bhutan, we believe it would be an appropriate, friendly gesture for the President to send a congratulatory message to the Bhutanese King on the occasion of Bhutan's National Day, December 17. Ambassador Moynihan represented the United States at the King's coronation last June and presented him with a gift as well as a personal message from President Nixon. Bhutan is a member of the United Nations and from time to time our UN Mission and our Embassy in New Delhi discuss matters of mutual concern with Bhutanese representatives. Last February, Bhutanese UN Permanent Representative Sangye Penjor paid a courtesy call on Acting Secretary Casey. A draft cable with a suggested message is attached.


George S. Springsteen
Executive Secretary

Attachment:

Draft cable

*Point out
Bhutan not same
as Sikkim*

~~CONFIDENTIAL~~

-GDS-

HR 7/17/02



DRAFT CABLE

LIMITED OFFICIAL USE

TO: New Delhi,
INFO: Kathmandu, Calcutta, Dacca, USUN New York
TAGS: PFOR, BT, US
SUBJ: Message from President Ford to King of Bhutan

Embassy requested deliver following message from President Ford to Bhutanese Mission New Delhi for onward transmission to King Jigme Singye Wangchuck before December 17: Quote: Your Majesty: On behalf of the American people, I want to express my warm congratulations and best wishes to Your Majesty and to the people of Bhutan on the occasion of Your National Day. I am confident the friendship between our two peoples will continue to grow in the years ahead. Sincerely, Gerald R. Ford. Unquote.

LIMITED OFFICIAL USE

Department of State





7424182

5846

DEPARTMENT OF STATE

Washington, D.C. 20520

December 10, 1974

~~CONFIDENTIAL~~MEMORANDUM FOR LIEUTENANT GENERAL BRENT SCOWCROFT
THE WHITE HOUSESubject: National Day Message from President
to King of Bhutan

This memo is in reply to your December 3 (NSC 5846) request for further background on our recommendation that the President send a National Day message to the King of Bhutan.

Protocol Aspects

A quick survey of our practice with regard to "similar entities" indicates that there is no general rule. For example, we have in the past sent congratulatory national day messages to the Algerians and the United Arab Emirates although we did not then have diplomatic relations with either. We do not maintain relations with San Marino or Andorra and treat each differently: (1) On San Marino's National Birthday, the Secretary of State sends a message to one of the republic's two Secretaries-General who is also the Foreign Minister; (2) We send nothing to Andorra. We do not send a National Day message to Mongolia, a UN member with which we do not maintain relations, but of course other factors are involved in that case.

With regard to India, Bhutan is treaty-bound only to "be guided by the advice" of India in foreign affairs. We supported Bhutan's application for UN membership - thereby implying it was a sovereign state. And as noted in our earlier memo, we have had independent diplomatic dealings with the Bhutanese both in Washington and New Delhi. Embassy New Delhi has argued that Bhutan should not be forgotten in this type of protocol matter even though Bhutan is not able to afford the expense of extensive diplomatic representation abroad.

~~CONFIDENTIAL~~

-GDS-

HR 7/17/02



~~CONFIDENTIAL~~

-2-

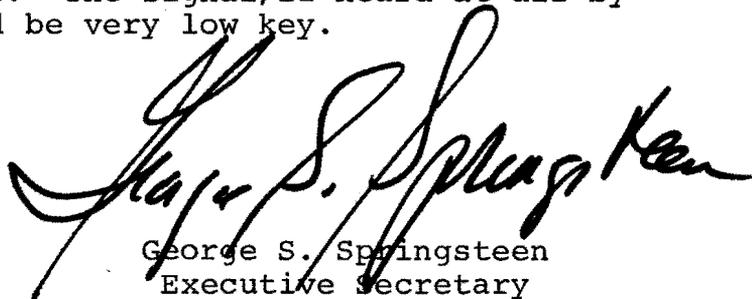
In conclusion, we believe the proposed message takes the right line in stressing friendship between our two peoples rather than formal ties between our governments. The only precedent we would be establishing would be that of sending an annual message to the Bhutanese on this occasion.

Our South Asia Policy

The Bhutanese as well as the Nepalese are concerned about Indian intentions for their future, particularly following the Indian absorption of Sikkim in September. We made no official comment on the Indian move in Sikkim because this was not really a case of a large state swallowing up a small neighbor. India had in fact maintained effective control over Sikkim, previously an Indian protectorate, ever since independence in 1947.

Although sending a message at this time is a relatively minor affair, it could indicate to the GOI in a very low key way that we do not regard Bhutan in the same light as Sikkim. By implication, this would suggest that we would not look favorably on an Indian move to swallow up Bhutan or Nepal. Thus the message will help to reinforce our policy of accepting Indian regional preeminence while expecting Indian restraints regarding its smaller neighbors.

We do not think a national day message will upset the Indians. The signal, if heard at all by the Indians, would be very low key.


George S. Springsteen
Executive Secretary

~~CONFIDENTIAL~~



NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

~~CONFIDENTIAL~~

December 3, 1974

MEMORANDUM FOR GEORGE SPRINGSTEEN
 Executive Secretary
 Department of State

SUBJECT: Recommendation for Presidential National Day Message
to King of Bhutan -- S/S 7423444

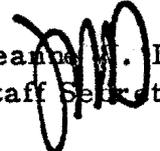
We have received State's recommendation that the President begin sending national day messages to the King of Bhutan on the December 17 holiday.

We would appreciate State's providing some further background, making clear the advantages and disadvantages of instituting a national day message for Bhutan. Specifically, we are interested in State's views on the following:

--What are the protocol aspects of this recommendation in view of the absence of formal US-Bhutanese diplomatic relations and Bhutan's relationship with India in the foreign policy field. Would this be an exceptional move or is there precedence in US relations with other entities around the world. Alternatively, what precedent would we be establishing.

--What are the broader foreign policy considerations in this recommendation, particularly with reference to US-Indian relations, US policy in South Asia and Indian policy in the subcontinent.

We would appreciate having State's final recommendation by Tuesday, December 10.


Jeanne W. Davis
Staff Secretary

~~CONFIDENTIAL~~

DECLASSIFIED
E.O. 12958, SEC. 3.5
NSC MEMO, 11/24/96, STATE DEPT. GUIDELINES
BY HR, NARA, DATE 7/17/02



NATIONAL SECURITY COUNCIL

December 3, 1974

FOR JEANNE DAVIS

With reference to State's recommendation on national day messages for Bhutan, I do not believe State's argument is satisfactory. The point is that Bhutan is one of those small South Asian states which have special treaty relationships with India and we do our business through New Delhi -- even though Bhutan is a UN member. Some could regard a message this year (it has never been done before) as an anti-Indian move in response to Delhi's recent moves to tie neighboring Sikkim more closely to India. Further, we do not have a proper sense of the protocol involved.

I recommend we ask State to flesh this out, and suggest you sign the attached to George Springsteen.

Bob Oakley 

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506~~CONFIDENTIAL~~

December 3, 1974

MEMORANDUM FOR GEORGE SPRINGSTEEN
 Executive Secretary
 Department of StateSUBJECT: Recommendation for Presidential National Day Message
 to King of Bhutan -- S/S 7423444

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Jeanne W. Davis
Staff Secretary~~CONFIDENTIAL~~DECLASSIFIED
E.O. 12958, SEC. 3.5
NSC MEMO, 11/24/99, STATE DEPT. GUIDELINES
BY HR NARA, DATE 7/17/02

NSC CORRESPONDENCE PROFILE

DOC		RECD			G NBR		INITIAL ACTION O	
MO	DA	MO	DA	HR	7405846		Oakley	
11	29	11	30	9				

SOURCE/CLASS/DESCRIPTION

TO: PRES _____ FROM: KISSINGER, H _____ S/S 7423444 REFERENCE: _____ CIRCLE AS APPROPRIATE
 KISSINGER _____ COLBY, W _____ OTHER _____ LOU _____ NO FORN NODIS
 SCOWCROFT SCHLESINGER, J _____ EYES ONLY EXDIS
 DAVIS _____ ST EX SEC _____ S _____ CODWORD
 TS _____ SENSITIVE

SUBJECT: Pres msg to King of Bhutan re celebration of Natl Day

DISTRIBUTION/INITIAL ACTION ASGMT

INTERNAL ROUTING AND DISTRIBUTION			REC CY FOR	ACTION REQUIRED
	ACTION	INFO		
ADVANCE CYS TO HAK/SCOWCROFT				MEMO FOR HAK (<u> </u>)
STAFF SECRETARY				MEMO FOR PRES (_____)
FAR EAST				REPLY FOR _____ (_____)
SUB-SAHARAN AFRICA				APPROPRIATE ACTION (_____)
MID EAST / NO. AFRICA / SO. ASIA	<input checked="" type="checkbox"/>		<input checked="" type="checkbox"/>	MEMO _____ TO _____ (_____)
EUROPE / CANADA				RECOMMENDATIONS (_____)
LATIN AMERICA				JOINT MEMO (_____)
UNITED NATIONS				REFER TO _____ FOR: _____ (_____)
ECONOMIC				ANY ACTION NECESSARY? (_____)
SCIENTIFIC				CONCURRENCE (_____)
PROGRAM ANALYSIS				DUE DATE: <u>12/10</u>
NSC PLANNING				COMMENTS: (INCLUDING SPECIAL INSTRUCTIONS)
CONGRESSIONAL				
OCEANS POLICY				
INTELLIGENCE				

SUBSEQUENT ROUTING/ACTIONS

DATE	FROM	TO	S	SUBSEQUENT ACTION REQUIRED (OR TAKEN):	CY TO
12/3/74	Oakley	Davis			
12/3		Springsteen D		Recommendations (12/10)	
12/10		Oakley		Recd state recon 7424182	
12/10		Oakley S		Memo for Scowcroft (12/20)	
12/13	Oakley	Davis		Send (LIX) clearance to state.	
12/14			C	Davis sgd memo to Springsteen	

NSC/S DISP INSTR

DISPATCH via COX # 545

CY RQMTS: SEE ABOVE PLUS: _____

NOTIFY _____ & DATE _____ BY _____

SPECIAL DISPOSITION: _____

CROSS REF W/ _____

SUSPENSE CY ATTACHED: _____ FOLDER: _____

MICROFILM & FILE RQMTS:

M/F'D _____ BY _____

CRT ID: _____

OPEN _____

CLOSE TH

SA	SF
HP	NS
WH	EP
PA	DY



NATIONAL SECURITY COUNCIL

12/13

James -

Let's go ahead
with this silly
message -

Bob



(This should be
LOXed tonight. Roumney)