The original documents are located in Box 15, folder "People's Republic of China - State Department Telegrams: To SECSTATE - NODIS (5)" of the Presidential Country Files for East Asia and the Pacific at the Gerald R. Ford Presidential Library.

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CONFIDENTIAL

NUDDOD - 1225

PAGE 01 PEKING 00328 0101372

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ACTION NOUS-00

INFO OCT-U1 /WOL W

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R 010038Z MAR 75 FM USLO PEKING TO SECSTATE WASHOC 3287

CONFIDENTIAL PEKING 0328

NODIS

FOR OSCAR ARMSTRONG FROM AMB GEORGE BUSH

E.O. 11652: GUS
TAGS: GREP CH
SUBJECT: CONGRESSIONAL VISITS TO PRO

DELIGHTED TO KNOW ALBERT AND RHODES ARE COMING. PLEASE CALL EACH OF THEM WITH FOLLOWING MESSAGE FROM PEKING:

MR. SPEAKER, I AM DELIGHTED TO HEAR ABOUT YOUR TRIP. PLEASE LET US KNOW IF THERE IS ANYTHING WE BUSHES CAN DO FOR YOU IN ADVANCE OF YOUR ARRIVAL. WE LOOK FORWARD TO HAVING YOU AT THE USLO RESIDENCE. PLEASE TELL MARY THAT BARBARA IS VERY PLEASED AND IS PARTICULARLY ANXIOUS TO WELCOME HER TO PEKING. WARMEST PERSONAL REGARDS. GEORGE BUSH"

SEND SAM MESSAGE TO RHODES STARTING MESSAGE JOHN AND SUBSTITUTING BETTY FOR MARY. BUSH

CONFIDENTIAL

HR 5/14/01





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NOD896

PEKING 00417 1244292 PAGE 01

Control: 3199Q

ACTION NODS-00

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SECRET PEKING 417

E.O. 12058, SEO. 8.5 State Sept Review STATE DEPT, GUIDELINES TD 19/27/02

NR NAFA DATE 2/6/03

NODIS/CHEROKEE

E.O. 11652: XGDS-1 TAGS: PINT, PFUR, CH, US, ZA SUBJECT: COMMENTS OF ZAMBIAN FOREIGN MINISTER MWAANGA

1. ZAMBIAN FOREIGN MINISTER VERNON J. MWAANGA, AND OLD FRIEND FROM UN DAYS, TOOK TIME OFF FROM HIS VISITS WITH PRO LEADERS TO STOP BY FOR A CHAT WITH ME AFTERNOON OF MARCH 11.

2. CHOU EN-LIA. MNAANGA MET WITH PREMIER CHOU FOR 70 MINUTES ON MARCH 10. HE FOUND CHOU MENTALLY ALERT BUT MUCH FRAILER THAN DURIN MWAANGAIS LAST VISIT TO CHINA A YEAR AGO WITH PRESIDENT KAUNDA. CHOU TOLD MWAANGA HE WAS "RECOVERING SLUNLY" FRUM HIS ILLNESS BUT AFRICANS NOTICED ADMESTVE PATCHES ON BUTH HIS WRISTS WHICH MWAANGA

FELT SUGGESTED EITHER RECENT BLOOD TRANSFUSIONS OR INTRAVENOUS FEEDING. THE TEA CUP SHOOK VISIBLY IN CHOU'S HANDS.

3. SINO-US RELATIONS. BOTH CHOU AND FOREIGN MINISTER CH'IAO KUAN-HUA SAID THEY WERE SATISFED WITH THE CURRENT STATE OF SINU-US RELATIONS. CHOU, HOWEVER, ADDED THAT THERE COULD BE NO FORWARD MOVEMENT ON NORMALIZATION OF RELATIONS UNTIL THE US STOPPED GIVING "BLOGD TRANFUSIONS" TO THE NATIONALISTS ON TAIKAN. (COMMENT: MRAANGA THOUGHT CHOU SEEMD TO IMPLY THE OBSTACLE TO NORMALIZATION WAS US MILITARY AND ECONOMIC SUPPORT OF TAIWAN RATHE THAN THE SECURITY TREATY.)

4. CAMBODIA, MWAANGA HAD A THREE HOUR LUNCH WITH SIHANOUK YESTERDAY - SECHET



TELEGRAIN

SEGRET

PAGE 02 PEKING 00417 1204292

FINDING THE PHICE CHARMING AS USUAL AND CONFIDENT OF AN EARLY KHMER ROUGE VICTORY IN CAMBODIA. SIHANDUK SAID HE EXPECTED TO SERVE AS A FIGUREHEAD IN A KHMER ROUGE GOVERNMENT HANDLING FOREIGN AFFAIRS BUT WITH NO RESPONSIBILITY FOR INTERNAL AFFAIRS. ON THE SUBJECT OF REGOTIATIONS, SIHANOUK SAID THAT HE HAD ATTEMPTED TO NEGOTIATE

WITH THE US WITHOUT SUCCESS. HE CALIMED THAT CHOU EN-LAI HAD SUGGESTED TO SECRETARY KISSINGER IN NUVEMBER THAT SINCE SIHANCUK WAS ALSO IN TOWN PERHAPS THE TWO SHOULD GET TOGETHER FOR TALKS BUT THE SECRETARY HAD REPUSED TO MEET SIHANOUK.

5. US - ZAMBIAN RELATIONS. IN ANSHER TO MY GENERAL INQUIRY ON US - ZAMBIAN RELATIONS, MWAANGA CHARACTERIZED THEM AS "GOOD" AND NOTED THAT PRESIDENT KAUNDA'S UPCOMING VISIT TO THE US SYMBOLIZED OUR GOOD RELATIONS. MWAANGA INDICATED THEY WERE PARTICULAR LY LOOKING FORWARD TO THE DISCUSSIONS WITH PRESIDENT FORD AND THEIR RECEPTION AT THE WHITE HOUSE.

6. THE DAVIS APPOINTMENT. THE FOREIGN MINISTER ADDED, HOWEVER, THAT THE APPOINTMENT OF NAT DAVIS AS ASSISTANT SECRETARY FOR AFRICAN AFFAIRS WAS CURRENTLY A SURE POINT IN US - AFHICAN RELATIONS BECAUSE OF AFRICAN OPPOSITION TO EVENTS IN CHILE DURING DAVIS! TUUR THERE, I EXPRESSED FULL CONFIDENCE IN NAT AND DELIVERED A SMALL LECTURE ON OUR RIGHT TO APPOINT WHOMEYER WE WISHED TO BE ASSISTANT SECHETARY, ADDING THAT AFRICAN CRITICISM COULD BE MISUNDERSTOOD IN THE US, AND CAUSE DAMAGE TO US AFRICAN RELATIONS, MAAANGA SAID AFRICANS ALSO HAD A PUBLIC RELATIONS PROBLEM, ZAMBIA, FOR EXAMPLE, DID NOT WANT OUR BILATERIAL RELATIONS HURT BY PUBLIC DEMONSTRATIONS AGAINST A VISITING US ASSISTANT SECRETARY OF STATE AS A "CIA STOOGE". HE HASTENED TO SAY THAT ZAMBIA WANTED US TO KNOW THEIR CONCERNS BUT NOT TO MAKE IT A CONTENTIOUS ISSUE BETHEEN OUR TWO COUNTRIES. I SUGGESTED THAT AS TIME PASSED, THEY WOULD FIND THEIR INITIAL REACTION TO DAVIS HAD BEEN . MISTAKEN.

7. SINO-ZAMBIAN RELATIONS. MWAANGA HAD LITTLE TO SAY ABOUT HIS EXTENDED TALKS WITH THE CHINESE ON SINO-ZAMBIAN ISSUES WITHER THAN TO NOTE THAT RELATIONS BETWEEN THE TWO COUNTRIES REMAIN QUITE CLOSE AND ZAMBIA WILL SOUN FILL ITS AMBASSADONIAL SLOT IN PEKING. THE FOREIGN MINISTER CLEARLY IS SUFFICIENTLY CONFIDENT OF HIS OWN



TELEGRAIN

#### SECRET

PAGE 03 PEKING 00417 1204292

POSITION WITH THE CHINESE THAT HE DID NOT HESITATE TO BREAK ALL OF THE PROTOCOL RULES IN PEKING BY COMING TO USLO FOR A CUP OF TEA WITH ME.

3. MRAANGA HANDED NE A SEALED ENVELOPE ADDRESSED TO THE SECRETARY WHICH I WILL POUCH TO WASHINGTON MARCH 14.

9. DEPARTMENT MAY WISH TO FURWARD RELEVEANT PORTIONS OF THIS MESSAGE TO INTERESTED POSTS.
BUSH

SECRET



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FELEGRAM

OF 15 COPIES

CONFIDENTIAL

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PAGE 01 PEKING 00423 1309247

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: MARCH 13, 1975

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5:03 A.M.

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027693

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GONFIDENTIAL PEKING 423

NODIS

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E.O. 11652: GDS TAGS: SCUL, CH

SUBJECT: PROPUSED APPROACH TO PROLO ON "TAIWAN LIBERATION" SONG IN

REF: STATE 56173

1. USLO FULLY CONCURS IN APPROACH TO PROLO RECOMMENDED REFTEL.
THIS DEVELOPMENT WITH INTRANSIGENT CHIFESE POSITION ON PRESS
COVERAGE OF ARCHEOLOGICAL EXHIBITION OPENING AND FLAP THAT IS
SHAPING UP OVER DEMAND FOR CLUSURE OF PERHANENT CHINESE EXHIBIT
AT NELSUN-ATKINS GALLERY IN KANSAS CITY SUGGESTS THAT PRO
MISUNDERSTANUS OUN WILLINGNESS TO BE ACCOMMUDATING IN INTERESTS
OF DEVELOPING THE PROCESS OF NORMALIZATION OF RELATIONS. WE THINK
IT LIKELY THAT THE CHINESE WILL BACK DOWN IF CONFRONTED WITH A FIRM
DEPARTMENT POSITION, BUT IF THEY OD NOT, THEY STAND TO LOSE MORE THAN
WE DO:

2. WE SHOULD ADD ONLY ONE THOUGHT TO PRESENTATION PROPOSED BY DEPARTMENT. ALTHOUGH IT SHOULD BE DEVIOUS TO CHINESE, JUST TO MAKE SURE THERE IS NO BASIS FOR MISINTERPHETATION, WE THINK IT SHOULD BE EMPHASIZED THAT OUR FIRM POSITION ON THIS GUESTION IN NO MAY REFLECTS A CHANGE IN OUR POLICY WITH RESPECT TO NORMALIZATION OF RELATIONS OR OUR ADMERENCE TO THE SHANGHAI COMMUNIQUE.

3. REQUEST DEPARTMENT AT ITS DISCRETION PASS SECRETARY'S PARTY.

HR 5/14/01

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064451

R 150200Z MAR 75 FM USLO PEKING TO SECSTATE WASHOC 3384

SECRET PEKING 441

NOOIS

E.C. 11652: GDS
TAGS: PFOR, CH, TW
SUBJECT: CO-PRODUCTION ADD-ON FOR F-5E'S

REF: STATE 55970

1. USLO NOTES REFTEL REPORT OF FRUNISE TO RUC AMBASSAGOR
SHEN THAT AN EARLY ANDRER WOULD BE PROVIDED ON THE ODESTION
OF ADDING THENTY MORE F-SE'S TO THE ORIGINAL CO-PHODUCTION
AGREEMENT FOR ONE HUNDRED AIRCRAFT. HE WOULD LIKE TO
WEIGH IN WITH OUR SERIOUS RESERVATIONS ABOUT CONTINUING FURTHER
AN ARRANGEMENT WHICH PRO INEVITABLY WILL VIEW AS SLIPPAGE IN THE
IMPLEMENTATION OF THE SHANGHAI COMMUNIQUE. IT IS THIS TYPE OF
RELATIONSHIP WHICH CHOU EN-LAI OBJECTED TO AS "BLOOD TRANSFUSIONS" F
R
TAIMAN IN A RECENT CONVERSATION WITH AN AFRICAN FUREIGN MINISTER.

2. IF DEPARTMENT CONCLUDES THAT AUDITIONAL TWENTY AIRCRAFT ARE ESSENTIAL DEFENSE REQUIREMENT FOR TAIWAN, WE WOULD MUCH PREFER THEY BE PROVIDED ON A CASH SALE BASIS WHICH WOULD AVOID THE DEGREE OF U.S. INVOLVEMENT INHERENT IN A CO-PRODUCTION ARRANGEMENT. (NEVERTHELESS, CASH SALE WOULD STILL GARRY "BLOOD TRANSPUSIOM" COMNOTATION AS FAR AS PRO CUNCERNED.) WE WOULD APPRECIATE BEING ADVISED OF DEPARTMENT'S THINKING ON THIS QUESTION.

HR 5/14/01



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011683

O 200915Z MAR 75 FM USLO PEKING TO SECSTATE WASHUC NIACT IMMEDIATE 3425

SECRET PEKING 493

NODIS

E.O. 11652: GOS
TAGS: OVIP (KISSINGER, HENRY A.), SCUL, CH
SUBJECT: ACTION MEMORANDUM: "TAIWAN LIBERATION" SONG IN PRO
CULTURAL PERFORMANCE (S/S 7505512)

REF (A) STATE 062804 AND (B) STATE 57289

1. USLO FULLY CONCURS THAT WE MUST STAND FIRM ON PRO REFUSAL TO DELETE "TAIWAN LIBERATION" SUNG FROM PROGRAM OF PERFORMING ARTS TROUPE. NEVERTHELESS, WE FEEL THE APPROACH SPELLED OUT REFTEL OMITS A VITAL STEP IN NEGOTIATING PROCESS WHICH COULD POSSIBLY SAVE THE WHOLE EXERCISE. CHINESE ARE PRACTICED CONFRUNTATION NEGOTIATORS, AND

THEY MAY WELL BE COUNTING ON ANOTHER U.S. CAVE-IN ON THIS ISSUE, IT IS ENTIRELY CONCEIVABLE THAT THERE ARE DIVED COUNSELS WITHIN PRC FOREIGN MINISTRY ON ADVISABILITY OF PUSHING THIS QUESTION TOO FAR, AND WE ARE CONCERNED THAT SCHNARIO DUTLINED REF A DOES NOT ALLOW CHINESE "A WAY OUT", ALSO A LONG STANDING PRINCIPLE OF CHINESE NEGOTIATING PROCEDURE.

2. DESPITE THE STATEMENT REF & THAT "HAN WAS LEFT IN LITTLE DOUBT THAT TOUR IS IN JEOPARDY IF PRC DOES NOT ACCOMMODATE OUR REQUEST, OR THE THREAT OF "SERIOUS CONSEQUENTS" (REF A) WE UO NOT THINK THIS IS SUFFICIENTLY CLEAR TO TAKE IRREVOCABLE STEP OF INFORMING CHINESE THAT TOUR IS CANCELLED. WE THEREFORE SUGGEST THAT

HABIB CALL IN HAN HOU AND INFORM HIM THAT WE FEEL SUFFICIENTLY STRONGLY ABOUT THIS MATTER THAT IF SONG IS NOT DELETED WE WILL SECRET

HR \$14101



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PAGE 02 PEKING 00493 2009472

CANCEL THE TOUR. WHEN CONFRONTED WITH UNMISTAKABLE THREAT TO CANCEL, WE OD NOT RULE OUT THE POSSIBILITY THAT CHINESE WILL FIND IT POSSIBLE TO OMIT THE OFFENSIVE NUMBER "IN THE INTEREST OF FRIENDSHIP BETWEEN OUR TWO PEUPLES". THEY MAY NOT, BUT THE PRESENT APPROACH SHUTS OFF THE ROUTE FOR THE CHINESE TO CAVE.

3. IF CHINESE REFUSE TO BUDGE, SCENARIO OUTLINED REF A LOOKS FINE TO US, BUT WE WOULD LIKE TO SUGGEST ONE ADDITIONAL THOUGHT.
WE MUST AVOID CHARGES OF STATE DEPARTMENT CENSURSHIP WHICH INEVITABLY WILL ARISE AMONG CERTAIN ELEMENTS OF THE PRESS IN COVERAGE OF THE CANCELLATION. THE ISSUE ON THE CANCELLATION OF THE PRESS REVIEW FOR THE ARCHEOLOGICAL EXHIBIT WAS "FREEDOM OF THE PRESS". STANDING FIRM MEANT STANDING UP FOR FREEDOM OF THE PRESS. ON THIS QUESTION THE ISSUE IS DIFFERENT; AND THE PRO, IF CLEVER, CAN BE AGAINST "CENSORSHIP" IN THE U.S. AND PICK UP SUPPURT ON THAT QUESTION. THE PRESS RELEASE MUST SOMEHOW COUNTERACT THIS CHARGE. WE THINK IT WOULD BE MOST DESIRABLE TO MAKE THE POINT THAT WE ARE ASKING NO MORE THAN THE CHINESE REQUESTED AND WE AGREED TO OURING THE VISIT OF THE

PHILADELPHIA ORCHESTRA. THE POINT SHOULD BE MADE PERFECTLY CLEAR THAT IN PEOPLE TO PEOPLE EXCHANGES MUTUAL ACCUMMUDATION IS NECESSARY AND IT WAS NOT FORTHCOMING THIS TIME FROM THE PRC SIDE.

4. DEPARTMENT PLEASE PASS SECRETARY'S PARTY.



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SECRET PEKING 522

CONTROL: 7690Q

RECD: 3/25/75

NODIS

E.O. 11652: GDS
TAGS: SCUL, CH
SUBJECT: CHINESE PERFORMING ARTS TROUPE

REF: A) STATE 66717 B) PEKING 5-2 C) STATE 56173

- 1) REFS A AND B CROSSED. DISREGARD REF B.
- 2) IN REVIEWING CABLES THIS ISSUE WE NOTE APPARENT DIFFERENCE BETHEE DISCRIPTION REF C WHICH MENTIONS SONG SYNOPSIS SAYING "WE ARE DETERMINED TO LIBERATE TAIWAN, AND LET THE LIGHT OF THE SUN SHINE ON THE ISLAND" AND HAN'S DESCRIPTION REF A WHICH REFERS TO "PEOPLE OF TAIWAN, OUR BROTHERS" AND PUTS EMPHASIS ON LONGING FOR TAIWAN COMPATRIOTS.
- 3) WE WONDER IF IT POSSIBLE CHINESE HAVE SUBSTITUTED A LESS
  OFFENSIVE SONG ABOUT TAIWAN IN EFFORT TO SALVAGE THE TRIP, WE
  RECOGNIZE THAT ANY SONG ON THIS SUBJECT POSES PROBLEMS FOR US,
  BUT IT WOULD BE IMPORTANT TO KNOW IF CHINESE ARE SHOWING SOME GIVE
  ON THIS ISSUE.
  BUSH

-SECRET HR 5/14/01





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TELEGRAM

PAGE 01 PEKING 00506 240405Z

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MARCH 23, 1975

11:51 p.m.

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TO SECSTATE WASHDC IMMEDIATE 3436

SECRET PEKING 506

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E.O. 11652: GOS TAGS: SCUL, CH SUBJECT: TAIMAN SONG IN THE PERFORMING ARTS TROUPE PROGRAM

REF: STATE 055461

1. USLO AGREES IN GENERAL WITH PRESS LINE LAID DOWN IN REFTEL FOR USE IN EVENT THAT CHINESE DO NOT RESPUND FAVORABLY TO OUR REQUEST THAT TAIWAN SONG BE DELETED FROM PROGRAM.

2. WE CONTINUE TO BELIEVE, THOUGH, THAT "CSNSGRSHIP" ISSUE IS LIKELY TO CREATE A REAL PROBLEM UNLESS IT IS DEALT WITH FRUNTALLY, AND WE WONDER IF A SIMPLE "NO" TO THE QUESTION POSED ON THIS ISSUE WILL WUFFICE. WE THEREFORE SUGGEST THE FOLLOWING:

JUST POINTED OUT, WE CONCLUDED THAT THE HIGH POLITICAL CONTENT OF THE SUNG MADE IT UNSUITABLE FOR INCLUSION IN A PURELY CULTURAL PRESENTATION, AND IN CASES OF THIS NATURE WE BELIEVE IT IS ENTIRELY APPROPRIATE FOR THE HOST COUNTRY TO SUGGEST CHANGES WHICH WOULD AVOID POLITICAL CONTROVERSY. THE CHINESE THEMSELVES EXERCISED SUCH CONTROL OVER THE PROGRAMS SUGGESTED BY THE PHILADELPHIA URCHESTRA WHEN IT PLAYED IN CHINA IN SEPTEMBER 1973. A NUMBER OF PROGRAM CHANGES WERE REQUESTED BY THE CHINESE HOSTS, WITH WHICH THE PHILADELPHIA ORCHESTRA CHEERFULLY COMPLIED IN THE INTERESTS OF FURTHERING SINO-AMERICAN FRIENDSHIP."

SECHET HRS/14/01





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4. FOR DETAILS OF PRUGRAM CHANGES SUGGESTED BY THE CHINESE AND PHILADELPHIA URCHESTRA'S RESPUNSE, SEE PEKING'S 0800 OF AUGUST 23, 1973, AND DEPTEL 169189 OF AUGUST 25, 1973. BUSH

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O 250320Z MAR 75 FM USLO PEKING

TO SECSTATE HASHDC NIACT IMMEDIATE 3447

SECRET PEKING 521

NODIS

CONTROL: 7672Q RECD: 3/25/75

E.O. 11652: GDS
TAGS: SCUL, CH
SUBJECT: CHINESE PERFORMING ARTS TROUPE

REF: STATE 64013

- 1) URGENTLY REQUEST REPORT ON MARCH 24 MEETING WITH HAN HSU (REFTEL). IF CHINESE HERE TO AGREE TO DELETE "TAIWAN LIBERATION" SONG AND TRIP IS ON, WE HAVE OVER ONE HUNDRED VISAS TO ISSUE AND I WOULD LIKE TO ISSUE A SHORT NOTICE INVITATION FOR A PRE-DEPARTURE RECEPTION.
- 2) AS POSSIBLE STRAW IN THE WIND, TWO MFA OFFICIALS JUST APPEARED AT USLO TO REQUEST THE WITHDRAWAL OF ONE RPT ONE TROUPE MEMBER'S PASSPORT, THEY ALSO COMPLAINED THAT REMAINDER OF VISAS NOT YET ISSUED.

  BUSH

-SECRET HR 5/14/01



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2824442 PEKING 00554 PAGE 01

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12:33AM

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SECRET PEKING 554

NODIS/CHEROKEE

BUSH

E.O. 116521 XGDS-3 TAGS: PFOR, CB, US SUBJECT: MESSAGE TO SIHANOUK

FOR THE SECRETARY FROM AMBASSADOR BUSH

1. FOLLOWING IS TEXT OF LETTER FROM ME TO PRINCE SIHANOUK WHICH WAS DELIVERED AT 10:00 A.M. MARCH 28TH:

2. BEGIN QUOTE: YOUR EXCELLENCY: HIS EXCELLENCY AMB CLAUDE ARNAUD OF FRANCE GAVE ME YOUR LETTER TO PRESIDENT FORD, THE MESSAGE WAS PROMPTLY SENT TO WASHINGTON, AND WE NOW HAVE A REPLY.

3. I HAVE BEEN INSTRUCTED TO SEEK A PRIVATE MEETING WITH YOU IN ORDER TO CONVEY OUR RESPONSE. IN THIS REGARD, I AM TOTALLY AT YOUR SERVICE.

4. A REPLY TO THIS LETTER CAN BE MADE IN ANY MANNER YOU SEE FIT. POSSIBLE SUGGESTIONS WOULD BE (A) SIMPLY TO HAVE A DRIVER DELIVER A MESSAGE TO USLO; (B) CONVEY YOUR WISHES TO US BY CONTACTING MR. JOHN HOLDRIDGE, A TRUSTED CONFIDANT HERE AT USLO. MR. HOLDRIDGE CAN BE REACHED BY TELEPHONE: OFFICE .522-033, RESIDENCE 522-195 (AFTER 5:30 PM); (C) MR. HOLDRIDGE WOULD BE MAPPY TO PICK UP A WRITTEN RESPONSE AT YOUR RESIDENCE OR AT ANY UTHER PLACE DESIGNATED BY YOU, 'DR HE WOULD BE HAPPY TO MEET AN EMISSARY AT ANY PLACE OF MUTUAL CONVENIENCE. YOURS SINCERELY, GEORGE BUSH, CHIEF, U.S. LIAISON OFFICE. END SECRET GUUTE.

> DECLASSIFIED E.O. 12968, SEO. 3.5 State Sept Review STATE DEPT, GUIDELINES TO 9/27/02 HR, NAHA, DATE 2/6/03.



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# Department of State

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PAGE 21 PEKING 00555 2805192

CONTROL: 8675Q

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MARCH 28, 1975

80 ACTION NODS-90

1:05 A.M.

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019561

O 2804452 MAR 75 FM USLO PEKING TO SECSTATE WASHDO NIACT IMMEDIATE 3469

SECRET PEKING 555

NODIS/CHEROKEE

E.O. 11652: XGOS=3 TAGS: PFOR, CB, US SUBJECT: MESSAGE TO SIHANOUK

FOR THE SECRETARY FROM AMBASSADOR BUSH

1. SINCE SIHANOUK MESSAGE TO THE PRESIDENT HAD BEEN
CONVEYED TO THE FRENCH BY SIHANOUK'S CHEF DU CABINET PHUNG
PENG CHENG, I DECIDED THAT BEST WAY TO CONTACT THE PRINCE
TO SEEK A MEETING WITH HIM WAS VIA THIS SAME CHANNEL.
ACCORDINGLY, AT 10:00 A.M. ON MARCH 28 DC HOLDRIDGE
MET WITH PHUNG IN OFFICE OF CHARLES MALD, FRENCH DCM, AND
GAVE PHUNG SEALED LETTER TO CONVEY TO SIHANOUK FROM ME IN WHICH I
REQUESTED THE MEETING AND SUGGESTED SEVERAL WAYS IN WHICH A REPLY COULD

BE CONVEYED TO US DIRECTLY WITHOUT GOING THROUGH THE FRENCH. MALO HAD ARRANGED TO BRING HULDRIDGE AND PHUNG TUGETHER, BUT WAS NOT PRESENT WHEN THE LETTER WAS TRANSMITTED AND WAS NOT AWARE OF CONTENTS.

2. HOLDRIDGE-PHUNG MEETING WAS BRIEF BUT VERY CORDIAL. PHUNG EVIDENTLY HAD SUMETHING MORE IN HIND THAN SIHANOUK'S REQUEST FOR US ASSISTANCE IN RECOVERING CULTURAL FILMS AND RECORDS, FOR HE REMARKED THAT HE HOPED THAY THERE WOULD BE A QUICK SOLUTION IN CAMBODIA. HE ALSO SAID AS HOLDRIDGE DEPARTED THAT HE HOPED HE WOULD BE SEEING MORE OF HIM.

3. PRESUMABLY I WILL NOW BE HEARING FROM SIHANOUK SOON. HOWEVER,

DECLASSIFIED
E.O. 12958, SEC. 3.5 State Dept Review
STATE DEPT, GUIDELINES TD 9/23/02
HP., NARA, DATE 2/6/03



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PAGE 02 PEKING 00555 280519Z

IT SEEMS POSSIBLE THAT SIHANOUK MAY WISH TO AVOID A DIRECT MEETING WITH ME AND KEEP THE CONTACT WITH US AT THE HULDRIDGE-PHUNG LEVEL OR SOMETHING LIKE IT. YESTERDAY MORNING WHEN HOLDRIDGE ASKED MALO TO FACILITATE THE MEETING WITH PHUNG, MALO SAID THAT PHUNG HAD JUST CALLED ON HIM AT SIHANOUK'S BEHEST TO STRESS THAT THE MATTER OF SIHANOUK'S MESSAGE TO THE PRESIDENT WAS BETWEEN THE PRINCE AND

AMBASSADOR ARNAUD ONLY, AND THAT IN VIEW OF THE PRINCE'S "DELICATE POSITION" WITH THE "RED KHMER" HE DID NOT WANT TO MEET WITH ME. IT WAS THEREFORE SOMETHING OF A SURPRISE WHEN THE HOLDRIDGE-PHUNG CONTACT WAS AGREED TO. THIS CERTAINLY HAD SIHANOUK'S APPROVAL.

4. IF SIHANOUK'S SENSITIVITIES ABOUT THE "RED KHMER"

ARE AS INDICATED, I WONDER IF THERE MAY NOT BE SOME PROBLEMS

FOR HIM IN OUR INFORMING CHIAO KUAN-HUA. ON BALANCE I BELIEVE

IT WOULD BE ADVISABLE FOR US TO DO SO IF SIHANOUK AGREES

TO A MEETING WITH ME (THIS WOULD BE DIFFICULT IF NOT IMPOSSIBLE TO KEEP FROM THE CHINESE IN ANY EVENT), BUT THE SAME CONDITIONS WOULD NOT NECESSARILY APPLY IN CASE OF THE HOLORIDGE
PHUNG CONTACT. (EVEN IF THE CHINESE SUSPECTED ITS EXISTENCE THEY MIGHT CHOOSE TO IGNORE IT, WHICH THEY COULD NOT DO WITH RESPECT TO A MEETING BETWEEN SIHANOUK AND ME). WE WOULD CERTAINLY NOT WISH TO HAVE OUR EFFORTS TO OPEN COMMUNICATIONS WITH SIHANOUK RESULT IN PUTTING WEAPONS IN THE HANDS OF HIS ENEMIES. WE WILL PROBABLY KNOW MORE ABOUT THE POLITICAL CLIMATE IN WHICH WE ARE OPERATING WHEN WE RECLIVE SIHANOUK'S RESPONSE. WE HAVE GIVEN HIM THE OPTION OF REPLYING TO US DIRECTLY, BUT THE FRENCH CHANNEL IS OF COURSE STILL OP EN

TO HIM. USE OF THE LATTER AT A LOWER LEVEL MIGHT SUGGEST A DESIRE TO LEAVE THINGS THE WAY THEY ARE WITH NO IMMEDIATE CHINESE INVOLVEMENT.

5. WHILE WE ARE STILL WAITING FOR A REPLY, I SUGGEST THAT INSTRUCTIONS BE SENT TO PHNOM PENH TO TAKE STEPS ALONG THE LINES OF SIHANDUK'S REQUEST. I BELIEVE IT WOULD PUT US IN A BETTER PSYCHOLOGICAL POSITION WITH THE PHINCE TO BE ABLE TO ASSURE HIM, EITHER DIRECTLY OR INDIRECTLY, THAT WE ARE ALREADY TAKING THE NECESSARY ACTION.

6. TEXT OF MY LETTER TO SIHANOUK FOLLOWS BY SEPTEL.

FOROUGE AA



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INFO OCT-01 ( NODS ) W

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SECRET PEKING 564

CONTROL: 8987Q

RECD: MARCH 28 29,1975

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CHEROKEE

E.O. 11652: XGDS-3 TAGS: PFOR, CB, US SUBJECT: MESSAGE FROM SIHAMAUK

FOR THE SECRETARY FROM AMBASSADOR BUSH

REF: PEKING 563

FOLLOWING IS TEXT SIHANOUK MESSAGE TO AMBASSADOR BUSH;

QUOTE:

MRM. GEORGE BUSH CHIEF, U.S. LIAISON OFFICE

EXCELLENCE,

JE VOUS REMERCIE DE VOTRE LETTRE EN DATE DUE 27 MARS 1975.

VEUILLEZ M'EXCUSER DE NE POUVOIR VOUS RENCONTRER, CAR UNE EVENTUELLE ENTREVUE ENTRE UNE PERSONNALITIE AMERICAINE ET MOI RISQUERAIT FORT D'ETRE INTERPRETEL PAR L'OPINION INTERNATIONALE COMME UN DEBUT DE NEGOCIATIONS POLITIQUES, ALORS QUE LE PROBLEME SOULEVE DA NS

LE CADRE DE MA LETTRE AU PRESIDENT GERALD FORD DES U.S.A., LETTRE EN

DECLASSIFIED

E.O. 12958, SEC. 3.5 State Dept Review

STATE DEPT, GUIDELINES TO 9/27/02

BY HR, NARA, DATE 2/6/03



# **TELEGRAM**

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PAGE 02 PEKING 00564 291029Z

DATE
DU 25 MARS 1975, RELEVE DU SEUL DOMAINE CULTUCEL.

VEUILLEZ AGREER, EXCELLENCE, L'ASSURANCE DE MA CONSIDERATION DISTINGUEE, UNGTE. BUSH



0 D 1 S

SECRET

CONTROL: 8984Q

RECD: 29 MAR 75

5:40AM

00 ACTION NODS-00

INFO OCT-01 /001 W

034064

0 290945Z MAR 75 FM USLO PEKING TO SECSTATE WASHDC NIACT IMMEDIATE 3474

SECRET PEKING 0563

NODIS

CHEROKEE

E.O. 11652: XGDS-3 TAGS: PFOR, CB, US SUBJECT: MESSAGE FROM SIHANOUK

FOR THE SECRETARY FROM AMBASSADOR BUSH

REF: A) PEKING 555; B) DEPTEL 5043

- 1. PHUNG PENG CHENG TODAY DELIVERED A WRITTEN MESSAGE FROM SIHANOUK TO BUSH WHICH WAS PASSED TO HOLDRIDGE BY FRENCH DCM MALO. MESSAGE STATES THAT STHANOUK DOES NOT FEEL A MEETING SHOULD BE HELD AS IT RISKED BEING INTERPRETED BY "INTERNATIONAL OPINION" AS AN OPENING OF POLITICAL NEGOTIATIONS. (TEXT CONVEYED TO DEPT VIA SEPTEL).
- 2. WE THEREFORE SUGGEST THE FOLLOWING COURSE OF ACTION:
- A) HOLDRIDGE MEET WITH PRC TO PASS ALONG A WRITTEN MESSAE TO SIHANOUK STATING THAT WE UNDERSTAND SIHANOUK'S FEELING AS SET OUT IN HIS LETTER ABOUT A MEETING; AND THE USG HAS ALREADY ENDEAVORED TO FULFILL THE REQUEST SIHANOUK MADE OF US REGARDING HIS RECORDS.
- B). HOLDRIDGE WOULD THEN CONVEY TO PRC THE ESSENCE OF PARAS 4-7 OF REFTEL B.

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# **TELEGRAM**

SECRET

PAGE 02 PEKING 00563 290953Z

3. ALTERNATIVELY, HOLDRIDGE COULD DELIVER A WRITTEN MESSAGE FROM ME TO SIHANOUK WHICH IN ADDITION TO MAKING THE POINTS OUTLINED IN PARA 2, ABOVE, WOULD ALSO INCLUDE THE ELEMENTS CONTAINED IN PARAS 4-7 OF REFTEL B. HOWEVER, THIS COURSE MIGHT BE COUNTER-PRODUCTIVE WITH RESPECT TO FURTHER CONTACTS, GIVEN SIHANOUK'S EVIDENT SENSITIVITY ABOUT POLITICAL NEGOTIATIONS.

4. PLEASE ADVISE. BUSH







SECRET NOD479

PAGE 01 PEKING 00581 010914Z

00 ACTION NODS-00

INFO OCT=01 /001 W

053845

0 010830Z APR 75 FM USLO PEKING TO SECSTATE WASHDC IMMEDIATE 3484

SECRET PEKING 581

CONTROL: 00230 RECD: 4/1/75

NODIS CHEROKEE

E.O. 11652: XGD5=3 TAGS: PFOR, CB, US

SUBJECT: REQUEST FROM SIHANOUK

REF: A) PEKING 563; B) STATE 068735; C) 0711721; D) PEKING 575

1. HOLDRIDGE MET WITH PHUNG PENG CHENG APRIL 1 AT 10:45 AM PEKING TIM E. CIRCUMSTANCES WERE AS BEFORE, I.E. MEETING WAS ARRANGED BY FRENCH DCM MALO AND TOUK PLACE IN HIS OFFICE, BUT MALO ABSENTED HIMSELF DURING TIME THAT MEETING TOOK PLACE. 2. HOLDRIDGE FIRST CONVEYED INFORMATION ABOUT SIHANOUK'S FILMS. PHUNG SAID THAT SIHANOUK WOULD BE VERY PLEASED, AND THEN MENTIONED THAT IN ADDITION TO FILMS LOCATED IN PHNOM PENH THERE WERE ADDITIONAL ONES LOCATED IN CAMBUDIAN EMBASSY IN PARIS. (THERE WERE O COURSE NOT MENTIONED IN ORIGINAL SIHANOUK LETTER TO THE PRESIDENT, AN HOLDRIDGE DODGED ANY RESPONSIBILITY FOR THESE AND CONFINED REMARKS TO JUST THOSE FILMS LOCATED IN PHNOM PENH, DEPARTMENT MAY WISH, THOUG TO LOOK INTO MATTER OF THE FILMS IN PARIS.)

3, HOLDRIDGE NEXT CONVEYED PARA 2 OF REFTEL C). PHUNG SAID THAT HE FOUND THIS VERY INTERESTING, BUT IMMEDIATELY POINTED OUT THAT BECAUSE OF SIHANDUK'S SPECIAL POSITION IN PEKING THE PRINCE WOULD FIND IT VERY DIFFICULT TO MEET DIRECTLY WITH ANY US REPS.

SECRET E.O. 12053, STO. 3.5 State Rept Review STATE DEPT, QUIDELINES TO 9/27/02
BY MARA, DATE 2/6/03





# **TELEGRAM**

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PAGE 02 PEKING 00581 010914Z

HOWEVER, IT WOULD BE POSSIBLE TO HAVE FURTHER CONTACTS OF THE NATURE HE, PHUNG, AND HOLDRIDGE WERE HAVING. HE STATED HAT IN FACT HE HAD BEEN THINKING OF ASKING MAL O TO SET UP A LUNCHEON AT WHICH HE AND HOLDRIDGE COULD CONTINUE THIS SORT OF EXCHANGE.

4. PHUNG WENT ON TO VOLUNTEER THE THOUGHT "ON A CONFIDENTIAL AND PERSONAL BASIS" THAT IT WOULD BE VERY BAD FOR CAMBODIA IF THE RED KHMER TOOK OVER THE ENTIRE GOVERNMENT IN CAMBODIA, SINCE THEY WERE "VERY DOCTRINAIRE". IT WOULD BE FAR BETTER "FOR THE FREE WORLD" IF PRINCE SIHANOUK, WHO HAD THE SUPPORT OF THE PEASANTS AND THE PEOPLE OF PHNOM PENH, COULD BE BROUGHT BACK TO CAMBODIA AND WITH THE BACKING OF THE SUPERPOWERS EXERCISE SOME BALANCE OVER THE OTHER FORCES. PHUNG INDICATED THAT HE HOPED THAT THE US COULD ASSIST IN BRINGING SIHANOUK BACK.

5. APROPOS OF SIHANOUK'S ROLE IN CAMBODIA, PHUNG PRODUCED THE PRINCE'S STATEMENT OF MARCH 31 ATTACKING THE DEPARTURE OF LON NOL FROM PHNOM PENH (REFTEL D), AND NOTED THAT WHAT THE PRINCE TOOK PARTICULAR OBJECTION TO WAS THE EVIDENT INTENTION DISPLAYED IN THE STATEMENT TO PRESERVE A REPUBLIC FORM OF GOVER SZNT IN CAMBODIA AND EXCLUDE A MONARCHY. UNDER SUCH CIRCUMSTANCES THERE WAS NO ROOM FOR SIHANOUK.

6. THE MEETING CONCLUDED WITH AN EXPRESSION OF WILLINGNESS ON PHUNG'S PART TO CONTINUE TO USE THIS CHANNEL IF HIS SIDE HAD ANYTHING TO CONVEY. HOLDRIDGE STATED THAT WE WOULD DO THE SAME, AS FOR EXAMPLE IN PASSING ON FURTHER INFORMATION CONCERNING THE DISPOSITION OF SIHANOUK'S FILMS.

7. SUBSEQUENT TO THE FOREGOING, AMBASSADOR TOOK THE OPPORTUNITY PRESENTED BY THE ALBERT/RHODES MEETING WITH TENG HSIAO-PING TO INFORM FOREIGN MINISTER CHIAO KUAN-HUA ABOUT THE CONTACT. CHIAO APPEARED MUCH INTERESTED, AND THANKED AMBASSADOR BUSH FOR THE INFORMATION.

COMMENT: PHUNG DESCRIBED HIMSELF TO HOLDRIDGE AS BEING OPPOSED TO THE "RED KHMER", AND THE FRENCH HAVE ALSO SPOKEN OF PHUNG IN THESE SAME TERMS. HE APPEARS TO BE WELL-INTENTIONED, FRIENOLY, AND SINCERE. HOWEVER, WE HAVE NO WAY OF KNOWING WHETHER HIS

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BUSH

### Department of State

# **TELEGRAM**

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PAGE 03 PEKING 00561 0109142

"CONFIDENTIAL AND PERSONAL" COMMENTS WERE PURELY PERSONAL OR AT LEAST TO SOME EXTENT REFLECTED SIHANOUK'S OWN OUTLOOK. WE SUSPECT THE FORMER, BUT AS WE ARE REPORTING SEPARATELY, SIHANOUK NOW APPEARS TO BE ENGAGING IN MANEUVERS OF HIS OWN TO OPEN UP LINES OF COMMUNICATION TO ARIOUS POWERS IN PEKING WITH THE INTENTION OF PLAYING THEM OFF AGAINST EACH OTHER -- AND AGAINST KHIEU SAMPHANS FORCES -- WITH THE INTENTION OF BUILDING UP HIS POSITION IN POST-HOSTILITIES CAMBODIA.

SECRET





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PAGE 01 PEKING 00603 0402522

ACTION NODS-00

INFO OCT-01 /001 W

104357

0 040215Z APR 75 FM USLO PEKING TO SECSTATE WASHDC NIACT IMMEDIATE 3502

SECRET PEKING 603

NODIS CHEROKEE

E.O. 11652: XGDS=3 TAGS: PFOR, CB, US . SUBJECT: REQUEST FROM SIHANOUK

REF: A) PEKING 563; B) STATE 068735; C) 071721; D) PEKING 575

- 1. AT CANADIAN FILM SESSION YESTERDAY BOUSTANI, AMBASSADOR OF LEBANON, SAID TO ME: "I HEARD FROM THE HUNGARIAN AMB THAT YOU HAD SENT A LETTER TO STHANDUK." I WAS COMPLETELY TAKEN BACK AND REPLIED, "NO". I TRIED TO SOFTEN THE ORIGINAL "NO" BY SAYING OUR POSITION HAD BEEN MADE CLEAR TO SIHANUUK PUBLICLY AND IN OTHER WAYS BUT THAT I NEVER WROTE HIM A LETTER ON THIS SUBJECT.
- 2. THE CHINESE DO NOT KNOW THAT I WROTE SIHANOUK A LETTER. THEY DO KNOW THAT HE CONTACTED US ON HIS RECORDS AND FILMS AND THEY DO KNOW THAT WE OBTAINED THESE FOR HIM.
- 3. IT IS POSSIBLE THAT SIHANUUK LEAKED THIS INFORMATION TO THE HUNGARIANS OR OTHERS TO TRY TO CONVEY THE IMPRESSION THAT THE AMERICANS FELT HE WOULD HAVE A MAJOR ROLE IN A POST-LON NOL CAMBODIA.
- 4. IT IS ALSO POSSIBLE THE FRENCH LEAKED IT. THE FRENCH KNEW OF THE LETTER BUT NOT ITS CONTENTS.
- 5. THO THINGS NOW CONCERN ME. THOUGH I TRIED TO AMELIORATE IT I LIED TO BOUSTANTI, AND WE MUST NOW CONSIDER THE PUSSIBILITY - SECRET

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# **TELEGRAM**

SECRET

PAGE 02 PEKING 00603 0402522

THAT THERE WILL BE SOME FURTHER ATTENTION TO THIS MATTER NOT ONLY BY OTHER AMBASSADORS BUT BY THE PRESS. RUMORS AND INFORMATION TEAR THROUGH THIS DIPLOMATIC COMMUNITY IN UNBELIEVABLE FASHION.

6. I WOULD LIKE TO CLARIFY MY STATEMENT TO BOUSTANI BY TELLING HIM: "I HAVE BEEN THINKING OF YOUR QUESTION AND I SHOULD HAVE REPLIED THAT I NEVER SENT ANY LETTER TO SIHANOUK RELATING TO OUR POSITION ON PEACE IN CAMBODIA." FROM THAT POINT ON I COULD DECLINE TO ANSWER ANY QUESTIONS OF HIS, ASKING HIS UNDERSTANDING WHICH I HOPED WOULD BE FORTHCOMING.

7. I WOULD APPRECIATE DEPARTMENT'S GUIDANCE ON WHAT TO SAY TO OTHER AMBASSADORS AND THE PRESS. HOLDRIDGE AND I ARE ATTENDING HUNGARIAN RECEPTION TODAY AT 11:00 A.M. PEKING TIME. BUSH

-SECRET







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RECD: 3 APR 75

11:35PM

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104908

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SECRET PEKING 605

NODIS

E.O. 11652: GDS TAGS: PFOR, OREP (ALBERT, CARL) (RHODES, JOHN) SUBJECT: CAMBODIA

REF: STATE 75749

1. REPS ALBERT AND RHODES ARE NOW IN SHANGHAI. USLO OFFICER IS HAND-CARRYING MESSAGE TO THEM ON FIRST AVAILABLE FLIGHT. MESSAGE SHOULD REACH CONGRESSMEN APPROXIMATELY 2000 HOURS PEKING TIME, APRIL 4. AFTER OFFICER CONFIRMS DELIVERY, WE WILL INFORM DEPARTMENT BY NIACT IMMEDIATE CABLE. BUSH

> SECRET HR 5/14/01





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0 041915Z APR 75 FM USLO PEKING CONTROL: 998Q

TO SECSTATE WASHOC NIACT IMMEDIATE 3511

RECD: 4 APRIL, 1975

SECRET PEKING 613

NODIS CHEROKEE

E.O. 11652: XGDS=3 TAGS: PFOR, CO, US SUBJECT: MESSAGE TO SIHANOUK

REF: PEKING 554, 555, 603

1. SINCE REFTEL 603 USLO HAS HAD PHONE CALLS FROM JOURNALISTS ASKING IF BUSH HAD OFFERED TO NEGOTIATE WITH SIHANOUK ON POLITICAL SETTLEMENT IN CAMBODIA. DIPLOMATIC COMMUNITY BUZZING WITH RUMORS.

2. THE FIRST CALL WAS FROM AUSTRALIAN JOURNALIST SAYING HE HEARD WE SENT SIHANDUK A LETTER OFFERING TO NEGOTIATE. BUSH TOLD HIM HE SIMPLY WOULD NOT COMMENT ON THE MATTER AND THAT HAD BEEN HIS POLICY RELATING TO POLICY QUESTION HERETOFORE.

3. REUTERS MAN CALLED SAYING THAT HE HEARD WE HAD APPROACHED SIHANOUK OFFERING TO DISCUSS POLITICAL SETTLEMENT. BUSH TOLD HIM THERE HAVE BEEN ABSOLUTELY NO EFFORTS ON HIS PART TO ENGAGE IN NEGOTIATIONS ON THE POLITICAL SITUATION IN CAMBODIA. BUSH

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E.O. 12958, SEC. 3.5 Hate Rept Review

STATE DEPT, GUIDELINES TO 9/21/02

STATE DEPT, GUIDELINES 2/6/03

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**TELEGRAM** 

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SECRET PEKING 625

NODIS CHEROKEE

E.O. 11652: XGDS-3 TAGS: PFOR, CB, US SUBJECT: REQUEST FROM SIHANOUK

REF: (A) PEKING 603; (B) STATE 076346

1. I LEARNED TODAY IN CONVERSATION WITH SOVIET AMB TOLSTIKOV THAT, JUST AS I HAD SURMISED (REFTEL A, PARA 3) IT WAS SIHANOUK HIMSELF WHO LEAKED INFORMATION BOUT MY LETTER TO HIM. TOLSTIKOV TOLD ME THAT WHEN HE CALLED ON SIHANOUK TO INFORM THE PRINCE THAT THE SOVIETS HAD EXPELLED FRON MUSCOW THE REPRESENTATIVES OF THE GKR, SIHANOUK MENTIONED MY LETTER AND IN FACT EVEN SHOWED IT TO TOLSTIKOV (ALTHOGH TOLSTIKOV WAS NOT ALLOWED TO READ IT), TOLSTIKOV ADDED THAT HE WAS NOT

THE ONLY ONE WHO HAD BEEN TOLD ABOUT THE LETTER BY SIHANOUK, AND I PRESUME THAT THE HUNGARIAN AMBASSADOR MUST HAVE LEARNED ABOUT IT IN MUCH THE SAME WAY.

2. I FIND THIS BREACH OF CONFIDENCE BY SIHANOUK EXTREMELY ANNOYING AND REPREHENSIBLE. IF YOU CONCUR, I WOULD LIKE TO LET HIM KNOW THROUGH ONE OF OUR INTERMEDIARIES THAT WE DO NOT CONSIDER SUCH CONDUCT HELPFUL. WE COULD ASK THE FRENCH, WHO ARE OF COURSE AWARE OF OUR CONTACT WITH SIHANOUK, TO PASS THE WORD WITHOUT GOING THROUGH PHUNG PENG CHENG (REFTEL B), PLEASE ADVISE. BUSH

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E.O. 12958, SEC. 3.5 TO 9/27/02
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BY HR, NAFIA, DATE 2/6/03



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**TELEGRAM** 

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PAGE 01 PEKING 00647 090553Z

CONTROL: 2037Q

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: APRIL 9, 1975

1:40 A.M.

ACTION NODS-00

INFO OCT-01 /001 W

048891

0 090545Z APR 75 FM USLO PEKING TO SECSTATE WASHDC IMMEDIATE 3534

SECRET PEKING 647

NODIS CHEROKEE

E.O. 11652: XGDS=3 TAGS: PFOR, CB, US SUBJECT: AFP REPORT ON U.S. APPROACH TO SIHANOUK

REF: PEKING 613

1. AFP CORRESPONDENT RENE FLIPO CALLED AT USLO APRIL 9 TO REQUEST CONFIRMATION THAT I HAD SENT LETTER TO SIHANOUK PROPOSING A MEETING TO DISCUSS THE SITUATION IN CAMBUDIA. USLO OFFICER SAID HE HAD NO COMMENT ON ANY SUCH STORIES, AND FLIPO REPLIED THAT SINCE HIS SOURCE WAS VERY GOOD HE PLANNED TO FILE STORY. QUERIED ON SOURCE, HE SAID IT WAS THE RUSSIANS. DEPARTMENT LIKELY WILL RECEIVE QUERIES BASED ON AFP REPORT. WE WILL CONTINUE TO MAKE NO COMMENT HERE.

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E.O. 12958, SEC. 3.5 State Dept Review
STATE DEPT, GUIDELINES TO 9/27/02
BY LR. NARA, DATE 2/6/03

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AMENBASSY PHNOM PENH FLASH

CONTROL: 2.715Q RECD: APRIL 11,1975

TOPSECRET PEKING 687

NODIS

E.O. 11652:603

TAGS: PFOR. CB . SUBJECT: CAMBODIA DECLASSIFIED.

E.O. 12958, SEC. 3.5 State Diet Review STATE DEPT, QUIDELINES TD 9/27/02: BY MARA, DATE 216103

REF: PHNOM PENH 6113, STATE 082747

1. HOLDRIDGE SAW PHUNG AT 5135 P.M. PEKING TIME AND PASSED ALONG MESSAGE TO SIMANDUK. TO ASSURE FULL UNDERSTANDING OF MESSAGE INCLUDING URGENT TIME FACTOR HOLDRIDGE SHOWED HIM TEXT IN ENGLISH FR

WHICH PHUNG COPIED DOWN EACH POINT IN FRENCH. HOLDRIDGE THEN GAVE HIM GIST OF MEASURES SAUKHAM KHOY PLANNED TO TAKE, AND THESE WERE ALSO RECORDED POINT BY POINT BY PHUNG. DURING AND AFTER THIS PROCEDURE HOLDRIDGE SEVERAL TIMES STRESSED NEED FOR A RAPID REPLY AND SAID HE WOULD BE AVAILABLE AT HIS HOME (WHICH IS IN SAME COMPOUND AS THAT OF CHARLES MALO) THE ENTIRE EVENING. PHUNG SAID HE HOULD TRY TO GET MESSAGE TO SIHANOUK THIS EVENING.

2. PHUNG APPEARED HIGHLY PLEASED, AND SAID THAT MESSAGE WAS VERY IMPORTANT, HE ADDED THE PERSONAL COMMENTS THAT (A) APPOINTMENT OF CHAU SAU DID NOT SEEM TO HIM TO BE NECESSARY, AND (B) SIHANOUK WOU

FIND IT DIFFICULT TO RETURN TO PHNOM PENH IN RESPUNSE TO INVITATION FROM SAUKHAM KHOY ALONE BUT WOULD BE MUCH MORE ABLE TO DO SO IF HIS HAND WERE STRENGTHENED BY PUBLIC APPEAL FOR HIS HETURN BY THE TWO CHIEF ADNZES, OTHER MEMBERS OF THE PRIESTHOOD, STUDENTS, ARMYMEN PHNOM PENH RESIDENTS IN GENERAL, AND THE PEASANTS. PHUNG SUGGESTED TOP SECRET



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PAGE 02 PEKING 00687 1111162

THAT SAUKHAM KHUY TAKE STEPS TO ARRANGE FOR SUCH AN APPEAL.

OTHERNISE, HE SAID, SIHANOUK WOULD NOT BE ABLE TO BALANCE OFF THE KHM

ER

ROUGE AND WOULD BE ABLE TO RETURN TO PHNOM PENH ONLY WITH THEM.

3. AT BEGINNING OF MEETING PHUNG CONVEYED STHANDUK'S GREETINGS TO THE PRESIDENT AND THE PRINCE'S ASSURANCES THAT WITH THE REMOVAL OF U.S. SUPPORT FOR LON NOL RELATIONS BETWEEN THE U.S. AND CAMBODIA WOULD BE CLOSE IN THE FUTURE.

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PAGE 01 PEKING 00678 1108552 CONTROL: 26780

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4:49AM

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Z 110905Z APR 75 FM USLO PEKING TO FM USLO PEKING TO RUEHCR/SECSTATE WASHOC FLASH 3554 AMEMBASSY PHNUM PENH FLASH

TOPSECRET PEKING 678 .

NODIS

E.O. 11652: GUS TAGS: PFOR, CB SUBJECT: CAMBUDIA

REF & PHNOM PENH 6113, DEPTEL 802747

1. AS YOU KNOW WE HAVE BEEN WAITING ALL DAY FOR AN APPOINTMENT WITH PHUNG, AND THE FRENCH HAVE NOT RPT NUT BEEN ABLE TO KEACH HIM. THEY ARE STILL TRYING.

2. AFTER RECEIVING THE TWO REFTELS WHICH ARRIVED ALMOST SIMULTANEOUSLY FIFTEEN MINUTES AGO I THOUGHT IT MIGHT BE HELPFUL TO SPEAK PERSONALLY TO FRENCH AMBASSADUR ARNAUD ABOUT THE URGENCY OF THE SITUATION. I HAVE JUST DONE SO, AND IMPRESSED ON HIM THE MEED TO GET THE MEETING WITH PHUNG SET UP AT THE EARLIEST POSSIBLE OPPORTUNITY. HE ASSURED ME THAT THEY ARE DOING EVERYTHING THEY CAN.

BUSH

DECLASSIFIED State Dept Review E.O. 12958, SEC. 3.5 TD 9/21/06 STATE DEPT, GUIDELINES UR, NARA, DATE 2/6/03





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**TELEGRAM** 

PAGE 01 PEKING 00084 120007Z

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104670

Z 112215Z APR 75 FM USLO PEKING TO SECSTATE WASHDC FLASH 3559 AMEMBASSY PHNOM PENH FLASH

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E.O. 11652: XGS=3
TAGS: PFOR, CB
SUBJECT: CUNTACT WITH SIHANOUK

REF: STATE 082877

1. HOLDRIDGE MET WITH PHUNG IN MALO'S APARTMENT AT 6:15 A,M. PEKING TIME
(7:15A.M. PHNOM PENH TIME) AND CONVEYED TWO POINTS CONTAINED IN REFTEL. PHUNG WAS OBVIOUSLY DISAPPUINTED OVER U.S. EVACUATION, AND ESPECIALLY WHEN HE ASCERTAINED THAT AMBASSADOR DEAN WOULD BE LEAVING AS WELL. AS TO MAINTAINING COMMUNICATIONS WITH SIHANOUK, HE SAID HE WOULD CONVEY MESSAGE AND HOPED SOMETHING COULD BE SET UP LATER IN PHNOM PENH. IN MEANTIME HE PERSONALLY WOULD CONTINUE TO PROVIDE A LINK IN PEKING.

2. PHUNG THEN WENT ON TO NOTE THAT HE HAD MET WITH STHANOUK AT 2:00 A.M. THAT SAME NIGHT TO DISCUSS THE MESSAGE WHICH HOLDRIDGE HAD PROVIDED HIM WITH EARLIER. ACCORDING TO PHUNG, SIHANOUK SAID THAT THE U.S. PLAN HAD COME TOO LATE, AND IN ADDITION HE, THE PRINCE, HAD NO CONTROL OVER THE KHMER ROUGE. SIHANOUK!S JUDGMENT WAS THAT HAVING COME THIS CLOSE TO MILITARY VICTORY, THE KHMER ROUGE WOULD NOT ACCEPT A CEASE-FIRE NOW. PHUNG HAD BEEN TOLD BY SIHANOUK TO DELIVER THIS RESPONSE TO HOLDRIDGE IMMEDIATELY, BUT HAD NOT DONE SO OUT OF RELUCTANCE TO DISTURB MALO IN THE MIDDLE OF THE NIGHT.

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E.O. 12958, SEC. 3.5 Hate Review SECRET

STATE DEPT, GUIDELINES TO 9/27/02

BY LR NARA, DATE 2/6/03





**TELEGRAM** 

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PAGE 02 PEKING 00684 120007Z

3. PHUNG ADDED THAT STHANDUK WOULD PROBABLY NOT BE TRAVELING TO PHNOM PENH FOR SOME TIME YET, CERTAINLY NOT IN THE IMMEDIATE FUTURE.

THE RATIONALE PRESENTED BY PHING FOR THE DELAY WAS THAT SIHANOUK WOULD WANT TO ASSESS THE GENERAL SITUATION IN PHNOM PENH BEFORE RETURNING, BUT IT SEEMS EVIDENT THAT THE PRINCE'S INFLUENCE WITH THE KHMER ROUGE IS SO WEAK THAT HE MUST AWAIT THEIR INVITATION, WHICH MAY OR MAY NOT BE FORTHCOMING DEPENDING ON THEIR ASSESSMENT OF HIS USEFULNESS TO THEM.

4. PHUNG WAS GREATLY CONCERNED ABOUT THE POSSIBILITY OF HIS ROLE AS A CONTACT WITH THE U.S. LEAKING OUT. HE CLAIMED THAT PHNOM PENH WAS FILLED WITH KHMER ROUGE SPIES, AND HOPED THAT HIS PART IN RECENT DEVELOPMENTS COULD BE KEPT QUIET. WE HERE CERTAINLY SYMPATHIZE WITH HIM ON THIS POINT, AND REQUEST THAT IF ANYTHING CAN BE DONE AT THIS LATE STAGE TO SAFEGUARD PHUNG, IT BE DONE SO IMMEDIATELY. BUSH

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**TELEGRAM** 

PAGE 01 PEKING 00685 120233Z

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65 ACTION NODS-00

INFO OCT-01 /001 W

106518

Z 120245Z APR 75 FM USLO PEKING TO SECSTATE WASHDC FLASH 3560

SECRET PEKING 685

EXDIS (DISTRIBUTE AS NODIS)

E.O. 11652: GDS TAGS: PFOR, CB SUBJECT: NOTE FROM SIHANOUK

- 1. SUBSEQUENT TO HOLDRIDGE'S SESSION WITH PHUNG IN MALO'S APARTMENT, MALO GOT IN TOUCH WITH HOLDRIDGE TO ASK THAT THE LATTER CALL ON HIM AT THE FRENCH EMBASSY. WHEN HOLDRIDGE DID SO, MALO PRESENTED A HANDWRITTEN NOTE FROM SIHANOUK RESPONDING IN CONCRETE TERMS TO THE U.S. PLAN WHICH HAD BEEN FORWARDED TO HIM THE EVENING BEFORE. (NOTE IS BEING SENT TO DEPARTMENT VIA SEPTEL). MALO EXPLAINED THAT DUE TO CAMBODIAN PECULIARITIES, SIHANOUK HAD SPECIFICALLY INSTRUCTED PHUNG NOT TO HAND OVER THE NOTE DIRECTLY BUT TO MAKE IT AVAILABLE THROUGH A THIRD PART, I.E. MALO.
- 2. SIHANOUK'S NOTE DOES NOT ADD ANYTHING TO WHAT WE ALREADY KNOW, BUT IT MAKES IT ALL THE CLEARER THAT SIHANOUK HAS NO INFLUENCE OVER THE KHMER ROUGE AND CANNOT IN HIS JUDGMENT DO ANYTHING THAT WILL RUN CONTRARY TO THEIR WISHES AT A MOMENT WHEN THEY CONSIDER A MILITARY VICTORY IS WITHIN THEIR GRASP. IT DOES, HOWEVER,) HOLD OUT HOPE FOR A FUTURE RELATIONSHIP BETWEEN THE GRUNK AND THE U.S. ONCE THE U.S. SEVERS DIPLOMATIC RELATIONS WITH THE GKR, STOPS ALL AID TO THE GKR, AND EVACUATES US PERSONNEL FROM PHNOM PENH.
- 3. IT APPEARS OBVIOUS FROM SIHANOUK'S NOTE THAT HE WANTS TO KEEP THE DOOR OPEN FOR RELATIONS WITH THE U.S., AND THAT HIS RESPONSE TO

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E.O. 12958, SEC. 3.5 State Dept Review

STATE DEPT, GUIDELINES TO 9/27/02

EY LR, NARA, DATE 2/6/03



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PAGE 02 PEKING 00685 120233Z

THE U.S. PLAN CONSTITUTES PART OF THE POLITICAL MANEUVERING IN PEKING IN WHICH THE PRINCE IS NOW ENGAGING IN ORDER TO BUILD UP HIS INFLUENCE VIS A VIS THE KHMER ROUGE. WITH RESPECT TO THIS MANEUVERING, MALD TOLD HOLDRIDGE WHEN PASSING ON SIHANOUK'S NOTE THAT DURING THE PRINCE'S DINNER WITH SOVIET AMBASSADOR TOLSTIKOV THE LATTER HAD ASSURED THE PRINCE OF MOSCOW'S FULL DIPLOMATIC, POLITICAL, AND MILITARY SUPPORT, AND HAD ALSO OFFERED A GIFT OF MEDICAL SUPPLIES AND LARGE QUANTITIES OF CLOTHING TO HIM PERSONALLY FOR DISTRIBUTION IN CAMBODIA. SIHANOUK ACCEPTED THE GIFT. IN MALO'S OPINION, DISTRIBUTION OF THESE SUPPLIES IN SIHANOUK'S NAME RATHER THAN IN THE NAME OF THE FUNK OR GRUNK WOULD PROBABLY ENHANCE SIHANOUK'S POSITION POLITICALLY.

4. INCIDENTALLY, IT HAS BECOME OBVIOUS IN HOLDRIDGE'S CONTACT WITH MALO THAT THE FRENCH HAVE BEEN KEPT FULLY INFORMED BY SHANOUK AND PHUNG OF ALL DEVELOPMENTS IN THE U.S. CONTACT WITH SIHANOUK, INCLUDING THE DETAILS OF THE U.S. PLAN.
BUSH

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**TELEGRAM** 

PAGE 01 PEKING 00686 120239Z

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61 ACTION NODS-00

INFO OCT-01 /001 W

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Z 120300Z APR 75 FM USLO PEKING TO SECSTATE WASHDC FLASH 3561

SECRET PEKING 686

EXDIS (DISTRIBUTE AS NODIS)

E.O. 11652: GDS
TAGS: PFOR, CB
SUBJECT: SIHANOUK APRIL 12 NOTE

1) FOLLOWING IS FRENCH TEXT OF HANDWRITTEN NOTE FROM SIHANOUK PASSED TO DC HOLDRIDGE BY FRENCH DCM MALO ON APRIL 12. BEGIN QUOTE:

NORODOM SIHANOUK N'EST PAS EN MEASURE D'ACCEPTER LA PROPOSITION DU GOUVERNMENT DES USA CAR CETTE PROPOSITION SERAIT, A COUP SUR REJETEE PAR LES KHMER ROUGES.

OR LA RESITANCE CAMBODGIENNE (FUNC-GRUNC-FAPLNC) EST COMPOSEE EN PARTIE DE SIHANDUKISTES MAIS EN MAJORITE DE KHMERS ROUGES.

LES KHMERS ROUGES N'ACCEPTERONT JAMAIS UNE SOLUTION POLITIQUE DU PROBLEM CAMBODGIEN QUI NE TIENNE PAS COMPTE DE LEUR VICTOIRE MILITAIR

OU QUI, D'UNE FACON OU D'UNE AUTRE, LES FRUSTRE D'UN POUVOIR QU'ILS SONT EN DROIT D'EXERCER DANS PHNOM PENH COMME DANS TOUT LE RESTE DU PAYS (CAMBODGE).

NORDODOM SIHANOUK, CHEF DE L'ETAT DU CAMBODGE, N'EXERCERA PAS LE POUVOIR GOUVERNMENTAL. PAR CONTRE, IL CANTINUERA A APPORTER AU MONDE EXTERIEUR LE GRANTIE DU NON-ALIGNMENT DU CAMBODGE.

EN CE QUI CONCERNE LES RELATIONS FUTURES ENTRE LE CAMBODGE DU FUNC ET LE GOUVERNMENT DES USA, NORODOM SIHANOUK PENSE QU'ELLES POURRONT ( SE NORMALISER SU LE PLAN INTERETATIQUE ET DIPLOMATIQUE, SI LES USA SE SECRET

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BY JR, NARA, DATE 2/6/03



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**TELEGRAM** 

PAGE 02 PEKING 00686 1202392

DESEGAGENT DES MAINTENANT DE LA SOI-DISANT "REPUBLIQUE KHMERE" CE DESENGAGEMENT CONSISTERAINT EN: 1) LE DEPART DE TOUT LE PERSONNEL U.S., DIPLOMATIQUE ET AUTRE (MILITAIRE, ETC...), DE PHNOM PENH (PAR AVIONS). LE RUNWAY DE POCHENTONG AIRPORT EST EONCORE UTILSABLE. 2) LA CESSATION DES ENVOIS DES ARMES, MUNITIONS, EQUIPMENTS MILITARIES A L'ARMEE DE LA SOI-DISANT "REPUBLIQUE KHMERE".

PEKIN, LE 12 AVRIL 1975 (S) N. SIHANOUK

P.S. - NORODOM SIHANOUK EST UN HOMME D'HONNEUR. IL N'A JAMAIS TRAHI SA PATRIE OU SES AMIS OU ASSOCIES.

DANS LA RESISTANCE, NORODOM SIHANOUK A VOUE ALLIANCE AVEC LES KHMERS ROUGES.

IL NE TRAHIRA JAMAIS LES KHMERS ROUGES SES ALLIES.

(S) N. SIHANOUK. UNQUOTE BUSH

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INFO OCT-01 /001 W

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EXDIS (DISTRIBUTE AS NODIS)

E.O. 11652: GOS TAGS: PFOR, CB, US SUBJECT: SIHANUUK

FOR THE SECRETARY FROM AMBASSADOR BUSH

- 1. I HAVE JUST LEARNED THAT SIHANOUK CALLED IN THE PRESS THIS EVENING PEKING TIME AND GAVE THEM A DISTORTED VERSION OF THE PLAN WHICH WAS PRESENTED TO HIM YESTERDAY. I HAVE NOT YET SEEN A FULL VERSION OF WHAT HE SAID, BUT AS I UNDERSTAND IT HE STATED THAT WE HAD ASKED HIM TO RETURN TO PHNOM PENH AND HE HAD REFUSED; HE ALSO ADDED THAT EVACUATION OF ALL U.S. PERSONNEL FROM PHNOM PENH HAD BEEN ONE OF HIS CONDITIONS FOR THE ESTABLISHMENT OF RELATIONS BETWEEN THE U.S. AND THE GRUNK AND THAT OUR EVACUATION HAD THEREFORE BEEN INSPIRED BY THIS CONDITION. HE MENTIONED ME AS THE LINK BETWEEN HIMSELF AND WASHINGTON, BUT EVIDENTLY DID NOT GO INTO SPECIFICS ON OUR COMMUNICATIONS CHANNEL.
- 2. THE PRESS HAS OF COURSE BEEN ALL OVER ME, AND I AM RESPONDING TO QUESTIONS WITH A STRAIGHT NO CUMMENT.
- 3. GIVEN SIMANOUK'S PATENT EFFORTS IN RECENT DAYS TO BUILD UP HIS ONN PULITICAL ROLE INDEPENDENT OF THE KHMER ROUGE, I AM AFRAID THAT THIS IS THE KIND OF BEHAVIOR WHICH CAN BE EXPECTED OF HIM.

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EXDIS (DISTRIBUTE AS NOOIS)

E.O. 11652: GOS TAGS: PFOR, CH, DS SUBJECT: SIHANOUK

FOR ASSISTANT SECRETARY HABIB FROM AMBASSADOR BUSH

1. I HAVE LEARNED FROM AMBASSADOR OGAWA HERE THAT MIYAZAWA WAS RATHER THOROUGHLY BRIEFED ON CAMBODIA WHILE IN WASHINGTON. GUITE CLEARLY OGAWA HAS BEEN CLUED IN.

2. SINCE LEAD STORY IN BLUE NEWS ON APRIL 13 HOLDRIDGE AND I HAVE BEEN HESTEGED WITH INQUIRIES FROM FRIENDS. WE HAVE BEEN NO COMMENTING.

3. WE WOULD APPRECIATE HAVING SOME LATITUDE, IN THIS MATTER ALTHOUGH WE REALIZE THE SENSITIVITY.

A SIHANOUK WILL UNDOUBTEDLY CONTINUE TO DISTORT EVENTS TO MELP HIS OWN PUSITION AND WE DO NOT WANT TO DO ANYTHING TO WEAKEN HIS ALREADY SHAKY POSITION. WE DO HAVE TO LIVE WITH THESE DIPLOMATS AND IT WOULD BE USEFUL IF WE COULD GIVE SOME OF THEM AT LEAST SOME BRIEFING.

5. I LEAVE FOR CANTON TOMORROW, THEN HONG KONG, THEN BACK TO CANTON MONDAY. RETURN TO PEKING APRIL 24. BUSH

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INFO AMEMBASSY BANGKUK IMMEDIATE
AMCONSUL HONG KONG IMMEDIATE

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EXDIS (DISTHIBUTE AS NODIS)

E.O. 11652: GOS TAGS: FFOR, CG, US SUBJECT: SIHANOUK'S STATEMENT OF APRIL 18

REF: PEKING 689; (NOTAL) PEKING 719

HONG KONG FOR AMBASSADOR BUSH, BANGKOK FOR AMBASSADUR DEAN

1. ADDRESSES WILL BY NOW HAVE SEEN SIHANDUK'S APRIL 16 STATEMENT ABOUT THE US APPROACH TO HIM IN WHICH HE ACCUSES DEPARTMENT SPOKESMAN ANDERSON OF LYING ON QUESTION OF WHETHER OR NOT THE US EVACUATION OF PHNOM PENH CAME AS A RESULT OF SIHANDUK'S EARLIER NOTE.

2. A CHECK OF THE SEGUENCE OF EVENTS INDICATES THAT SIHANGUK
MAY ACTUALLY BELIEVE THAT THE US EVACUATION OF PHNOM PENH
RESULTED FROM HIS NOTE. IT WILL BE RECALLED THAT HE DIRECTED
HIS CHEF DU CABINET PHUNG PENG CHEN TO DELIVER THE NOTE (IN WHICH
HE CALLED FOR A US DISENGAGEMENT) AT AROUND 2:00 A.M. APRIL 12
PEKING TIME, AND THAT PHUNG FAILED TO DO SO OUT OF RELUCTANCE TO WAKE
OUR INTERMEDIARY AT THAT TIME OF NIGHT, WHEN HOLDRIDGE MET PHUNG
ABOUT 6:15 A.M. APRIL 12 TO PASS THE WORD OF THE US EVACUATION, PHUNG
HAD STILL NOT DELIVERED THE NOTE TO US NOR DID HE DO SO UNTIL SOME
TIME LATER. IF PHUNG DID NOT INFORM THE PRINCE, OF HIS FAILURE
TO DELIVER SIMANOUK'S NOTE AT THE ORIGINAL TIME, SIMANOUK COULD
THEN HAVE BEEN LEFT WITH THE IMPRESSION THAT THE US LEARNED OF HIS
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BY LR, NARA, DATE 2/6/03

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26



TELEGRAM

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PAGE 02 PEKING 00725 170841Z

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POSITION ON EVACUATION BEFORE IT ACTUALLY TOOK PLACE, AND DRAW THE CONCLUSION THAT THEKE WAS INDEED A CONNECTION. HOLDRIDGE

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**TELEGRAM** 

PAGE 01 PEKING 00827 301345Z

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NODIS

E.O. 11652: GDS TAGS: PFOR CH US SUBJECT: PNG OF CHINESE DIPLOMAT IN CANADA

FOR HABIB FROM BUSH

I HAVE HEARD HERE IN PEKING THAT THE CHINESE PRESS ATTACHE WHOM THE CANADIANS ARE THROWING OUT OF CANADA WAS IN SOME WAY INVOLVED WITH FUNNELING MONEY FROM THE USA TO INSURGENT GROUPS IN THE PHILIPPINES.

ALSO THAT A GRAND JURY IN THE USA IS ABOUT TO HAND DOWN SOME CHARGES RELATING TO THIS CASE. WOULD APPRECIATE AS MUCH INFORMATION AS POSSIBLE ON THIS. CANADA IS SPECULATING THAT PRC MAY WELL TAKE ACTION AGAINST SOMEONE IN THEIR EMBASSY HERE WITH AN EQUIVALENT SECOND SECRETARY RANK.

IF THERE IS US GRAND JURY ACTION ARE WE APT TO BE PLACED IN A POS-ITION OF POSSIBLE RETALIATION VS USLO. PLEASE ADVISE. BUSH

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BY dae NARA DATE 11/14/13

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