## SECRET/EYES ONLY

## MEMORANDUM OF CONVERSATION

PARTICIPANTS: President Gerald R. Ford

Minister Mordechai Shalev, Minister and Charge' of Israel

Lt. General Brent Scowcroft,

Deputy Assistant to the President

for National Security Affairs

DATE AND TIM E: Wednesday, November 6, 1974

3:00 p.m.

PLACE: The Oval Office

The White House

President: As you know, Secretary Kissinger is in the Middle East and will visit with the Prime Minister tomorrow. The whole situation is different from what we had expected and hoped. I am concerned that we could be faced with a united position of the Arabs, the Soviet Union and the Europeans against us. As you know from our talks, we had hoped we could resume negotiations with Sadat, Hussein and eventually with Syria. It is our judgment that if we had moved, that contingency [the Rabat outcome] could have been avoided. We fear that unless movement begins right away we will be in trouble.

As I look to October-November 1973, we had the embargo, a conflict which was very tough for Israel and costly for us, and a fairly close confrontation with the Soviet Union. It is not in your and our interest to have that recur. From the viewpoint of the American people, there were grave reservations at getting too close to the brink -- it was just after Vietnam and the American people were fed up. I hope you can communicate with the Prime Minister [to ensure] that there will be a real exploration with Secretary Kissinger to move quickly and have some substance. The potential danger of a united front is dangerous for both of us.

My past record of support for Israel is well known. I think we could have avoided Rabat, and I think we can avoid its consequences if the Prime Minister and Secretary Kissinger will sit down and explore all the options.

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Shalev: The Prime Minister has said that Israel is ready to negotiate with Egypt and with Jordan, but not with the PLO. I believe it is in accordance with what you would want -- to negotiate with Egypt and Jordan. Prime Minister Rabin has said this in his speech to the Knesset. [He reads a page from it.] He made it clear that Israel is not prepared to negotiate with the PLO because they want to destroy Israel.

<u>President:</u> We understand you view of the PLO and we wish it were not so, but we need to move.

Shalev: I am not aware of any difference with the United States on steps toward a disengagement agreement. Rabat would have happened anyway.

<u>President:</u> My understanding is that we urged movement early, then Rabin came in and urged some delay. If there had been a negotiation underway, the Rabat outcome would have been different.

Shalev: We are on the receiving end. Our confidence in Sadat's wishes for peace are shaken. We think he is keeping his options open.

Egypt is taking some steps building bunkers on the eastern side of the Canal for anti-aircraft, which is prohibited. We will submit this to the UN.

On the Secretary's last visit with Sadat, he knew we would negotiate. I don't think a couple of weeks would have made a difference.

<u>President:</u> I think we now must move, and I want you to communicate this to the Prime Minister. A repeat -- or so mething even worse -- of 1973 we must avoid.

Shalev: Nothing is further from our minds than a delay of the negotiation. But we must have our security.

<u>President:</u> I agree. We will maintain our guarantee for Israel's security and existence.

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