MEMORANDUM

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THE WHITE HOUSE WASHINGTON

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MEMORANDUM OF CONVERSATION

PARTICIPANTS:

President Richard M. Nixon
Kurt Waldheim, Secretary General of the UN
Dr. Henry A. Kissinger, Secretary of State
and Assistant to the President
for National Security Affairs
Amb. John Scali, U.S. Ambassador to the UN
Maj. Gen. Brent Scowcroft,
Deputy Assistant to the President
for National Security Affairs

DATE AND TIME:

Saturday - June 1, 1974 12:30 p.m. - 1:00 p.m.

PLACE:

The Oval Office
The White House

President: You're off on a trip?

Waldheim: Yes. I leave tonight.

President: I have followed closely what you have done on the Middle East matter. It's been difficult at times because of our Soviet friends. But we believe the UN has a useful and indispensable role to play in the Middle East. We count on you to get the forces in place. Dr. Kissinger will discuss this with you. In your discussions with Middle East leaders, they will want to discuss the details of what comes next. This was the most difficult negotiation I have seen in my life — leaving Vietnam. Kissinger thinks maybe more so.

This is the beginning of a long journey. No one should assume we will solve it right away. We will continue as we have, with each playing a role—the U.S. its special role. We need patience and perseverance. We trust no one will blow it up with some crazy action. If you would convey this to the leaders—with my best wishes and desire for a peaceful settlement. Our role is not that of imposing a settlement but of mediating and bringing the people together. Secretary Kissinger will play the primary role. We also are going to the Soviet Union. Overriding Soviet-U.S. relations regarding the Middle East

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is that whatever our differences in the Middle East -- this was proved in the UN -- it cannot draw us into conflict. To put it another way, I summarized publicly -- there will be no Middle East peace unless we are both for it. There can't be if the Soviet Union is actively against it. These countries are now looking more to the U.S. If the Soviet Union decided to torpedo the Middle East, it would be difficult. That is why our relations are so important. That is also why the U.S.-Chinese relations are so important.

Didn't Kissinger do a great job?

Waldheim: The whole UN is pleased.

Scali: It was, but you would have thought Gromyko did it.

Kissinger: That hurts them with the Arabs.

<u>President:</u> I don't want publicly to say we did it all to keep the Soviets out. Everybody knows it, but publicly we don't freeze them out.

<u>Waldheim:</u> Everybody knows. But it is important that tactically Dr. Kissinger gave the impression of Soviet participation. We must keep this great power cooperative. It is very important.

<u>President:</u> Our talks with Brezhnev are very frank and blunt, but friendly. We don't want to embarrass them. We want at least their reluctant acquiescence. Henry knows, I sent three reassuring messages to Brezhnev and told Dobrynin we don't want to go down the October road again -- that was too close.

Waldheim: We are interested in complementing what you and Kissinger are doing. It is not realistic to think that all problems can be solved in New York. Many complain about the Great Power role; I say they used to complain when the Great Powers weren't engaged. We must all work together, we with our role and you with yours. I appreciated Secretary Kissinger keeping me informed so I could dampen the criticism.

<u>President:</u> Ambassador Scali is in the Cabinet. We will keep you and him informed.

The important point is -- when the UN was formed there was a view among the naive—that the UN could solve all the world's problems. It does solve many, and there are many unknown ones which could erupt into brush-fire wars. When the Great Powers' interests are involved it is hard for the UN to take over a dispute. But anytime the UN can handle a problem, we welcome it.

<u>Kissinger:</u> We are in closest touch with the Secretary-General. We kept him informed. We believe in the closest cooperation.

Waldheim: I couldn't agree more. There are so many problems that we need cooperation, and without American cooperation, we won't have a chance.

<u>President:</u> What matters is what works -- if it is right. Anything which works to avoid confrontations we should try.

Waldheim: Yes. I try to tell my people that. Success is what counts.

Let me raise the matter of assistance to developing countries. There was an unfortunate incident at the Special Session. Your proposal arrived the last day. I would be gratified if we could count on your support. The North-South confrontation will be the big future problem. I am most unhappy about what happened in the General Assembly.

It is the steamrolling of things which can't work because the countries that have to implement it don't support it. It is better to be more moderate and get something through. But some of these people have a different way of thinking. The U.S. can help if it cooperates -- wither multi or bilaterally.

Scali: The Secretary-General is aware that bilateral aid counts as much as multilateral aid.

<u>President:</u> We need both. We are urging the Japanese to do more. They may prefer bilaterally. We use both. In some cases bilateral is better -- it is preferred by the recipient and by Congress sometimes.

Waldheim: I appreciate this. Our role is a coordinating one. In the Sahel we did this. The wheat said "sent by the U.S.," which is fine, but we have to coordinate the distribution. This is our important role.

Are you going to the Middle East?

President: I am considering it. We will let you know.

Waldheim: I am happy that Kissinger succeeded. It makes my job easier.

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