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# SUMMARY OF PROPOSED DEFERRALS (in thousands of dollars)

Defer- ral #	Item	Budget Authority
D77-6A D77-9A	Commerce: National Oceanic and Atmospheric Administration: Promote and develop fishery products and research pertaining to American fisheries Fishermen's guaranty fund	1,772 544
D77-13A	Health, Education, and Welfare: Office of the Assistant Secretary for Health: Scientific activities over- seas (special foreign currency program)	2,113
D77-29A	General Services Administration: Rare silver dollar program	1,797
D77-31A	Other Independent Agencies: American Revolution Bicentennial Administration: Commemorative activities fund	100
D77-41	U.S. Information Agency:	198
D77-41	Salaries and expenses (special foreign currency program)  Special international	2,437
D77-43	exhibitionsSpecial international	1,716
D77-44	exhibitions (special foreign currency program)	112 680,700
	Total, deferrals	691,389

## SUMMARY OF SPECIAL MESSAGES FOR FY 1977 (Amounts in thousands of dollars)

Sixth special message:	Rescissions	Deferrals
New items		684,965
previously submitted		130
Effect of the sixth special message		685,095
Previous special messages	99,100	6,019,035
Total amount proposed in special messages	99,100 (in 4 re- scission proposals)	6,704,130 (in 44 deferrals)

Note: All amounts listed represent budget authority except for \$134,807,092 consisting of two general revenue sharing deferrals of outlays only (D77-26 and D77-27A). Reports for D77-26 and D77-27A are included in the special messages of October 1, 1976, and December 3, 1976, respectively.

Report Pursuant to Section 1014 (c) of P.L. 93-344

This report updates Deferral No. D77-6 transmitted to the Congress on October 1, 1976, and printed as House Document No. 94-650.

This supplementary report reflects an increase in the amount deferred of \$1,522 (from \$1,770,716 to \$1,772,238) from that previously reported for the program to promote and develop fishery products and research pertaining to American fisheries. This increase results from several partially-offsetting changes including an increase in unobligated balances, \$1,278 of which is to be added to the deferral.

Deferral	No:	D77-6A

Report Pursuant to Section 1013 of P.L. 93-344

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Agency Department of Commerce Rureny National Oceanic and Atmospheric Administration	New budget authority (P.L) * Other budgetary resources	\$ \$10,517,238
Appropriation title & symbol Promote and Develop Fishery Products and Research Pertaining to American	* Total budgetary resources	10,517,238
Fisheries	Amount to be deferred: Part of year	\$
13X5139	Entire year	\$ <u>1,772,238*</u>
OMB identification code: 13-5139-0-2-403 1/	Legal authority (in addition to see	ec. 1013):
Grant program Yes X No	Other	
Type of account or fund:  Annual	Type of budget authority: Appropriation	
Multiple-year (expiration date)	Contract authority	
X No-year	x Other 7 U.S.C. 612C	
WW - 1161		

# \*Justification:

An amount equal to 30% of the gross receipts from customs duties on fishery products is appropriated for fishery products resources research and assessment and American fisheries resource management and development. These funds supplement monies appropriated to the National Oceanic and Atmospheric Administration for the same purposes under the appropriation "Operations, research, and facilities." The amount requested for deferral, \$1,772,238, represents the excess amount of receipts over the cost of currently planned program activities in FY 1977. Because no plans have been developed for use of these funds, they are requested for deferral at this time. The deferred funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

### Estimated Effects:

This deferral action has no effect on the program as currently planned for FY 1977.

# Outlay Effects:

There is no outlay effect of this deferral because the funds would not be used if made available.

<sup>\*</sup> Revised from previous report.

 $<sup>\</sup>underline{1}$ / The QMB identification code that appeared in the FY 1977 budget was 06-48-5139-0-2-403.

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates Deferral No. D77-9 transmitted to the Congress on October 1, 1976, and printed as House Document 94-650.

This supplementary report for the Fishermen's Guaranty Fund increases the deferred amount by \$188,376. The increase is attributable to an identical increase from the amount originally estimated in unobligated funds brought forward from the transition quarter.

Deferral	No:	D77-9A
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Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority \$_61,00		
Atmospheric Administration	(P.L. <u>94-362</u> ) Other budgetary resources	725,926*	
Appropriation witle & symbol Fishermen's Guaranty Fund	Total budgetary resources	786,926 1/	
13X4318	Amount to be deferred: Part of year \$		
	Entire year	543,926*	
OMB identification code: 13-4318-0-3-403 2/	Legal authority (in addition to sec.  Antideficiency Act	1013) :	
Grant program ☐ Yes 🔯 No			
Type of account or fund:  Annual	Type of budget authority:  X Appropriation		
Multiple-year	Contract authority		
No-year			

## Justification:\*

This fund, established pursuant to the Fishermen's Protective Act of 1967, as amended, provides compensation to vessel owners and crews for financial losses resulting from the seizure of United States fishing vessels by foreign governments on the high seas on the basis of rights or claims to territorial waters not recognized by the United States. Losses payable are generally limited to the market value of fish caught before seizure which were spoiled or confiscated and up to 50% of gross income lost as a direct result of such seizures. Capital for this fund is derived from fees paid by vessel owners at rates established by the Secretary of Commerce and appropriations from the general fund.

The current program will finance the administrative expenses of this fund and payment of all outstanding claims leaving \$543,926 that can be deferred, pending future seizures and resulting claims.

#### Estimated Effects:

Deferral of these funds will have no effect on the Fishermen's Guaranty Fund program as currently planned for FY 1977.

<sup>\*</sup> Revised from previous submission.

<sup>1/</sup>Includes \$522,926 of unobligated funds brought forward from the transition quarter and \$203,000 of estimated receipts from fishing vessel owners participating in the guaranty program during FY 1977.

<sup>2/</sup>The OMB identification code that appeared in the FY 1977 budget was 06-48-4318-0-3-403.

# Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

Report Pursuant to Sec. 1014(c) of P.L. 93-344

This report revises Deferral No. D77-13 transmitted in the special message of October 1, 1976, and printed as House Document No. 94-650.

This message reflects an increase in the deferred amount from \$1,113,000 to \$2,113,000 primarily as a result of the actual unobligated balance brought forward into FY 1977 being higher than previously estimated.

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Do Comment	27	D77-13A
DETELLER	110:	D77 1311

# DEFERRAL OF BUDGET AUTHORITY Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare Bureau Office of the Assistant Secretary for Health	(P.L)		
Appropriation title & symbol  75X1102 Scientific Activities Overseas (Special Foreign Currency Program)	Total budgetary resources  Amount to be deferred: Part of year  Entire year	\$	
OMB identification code: 1/ 75-1102-0-1-552  Grant program Yes X No	Legal authority (in addition to se  Antideficiency Act  Other	с. 1013):	
Type of account or fund:  Annual  Multiple-year  (expiration date)  X No-year	Type of budget authority:  Appropriation  Contract authority  Other		

#### Justification:

Appropriation Acts for the Department of Health, Education, and Welfare have provided funds for the Scientific Activities Overseas Program to "remain available until expended." Funding for this program comes from foreign currencies owned by the United States that have been determined by the Treasury Department to be in excess of normal U.S. needs in the countries concerned. There are now seven countries (Egypt, Burma, Guinea, India, Pakistan, Poland, and Tunisia) that the Treasury Department has designated "excess currency" countries in accord with its internal Treasury Department guidelines. The Treasury Department releases these funds to the Department of Health, Education, and Welfare (HEW) to use for scientific research projects in those countries; and the funds remain available to HEW until expended.

The amount of funds to be obligated during 1977 and the amount to be deferred to 1978 were determined after a careful review of the scientific merit of project proposals in the limited number of excess currency countries. HEW has decided which research projects in those countries will contribute to U.S. scientific needs and thus should be funded. The amount being deferred is in excess of current program requirements and is thus reserved for contingencies under provisions of the Antideficiency Act (31 U.S.C., 665).

<sup>\*</sup> Revised from previous report.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 09-37-1102-0-1-552.

## Estimated Effects:

No programmatic or outlay impact results from this action. This deferral reflects the budgetary resources that will remain available after meritorious scientific projects have been funded in fiscal year 1977.

## Outlay Effect

There is no outlay effect of this deferral because the funds could not be used if made available.

Report Pursuant to Section 1014(c) of P.L. 93-344

This report revises Deferral No. D77-29, transmitted to the Congress on October 1, 1976, and printed as House Document No. 94-650.

This revision reflects a net increase of \$88,053 in the amount to be deferred in fiscal year 1977 for the Rare Silver Dollar program of the General Services Administration. The increase in the deferral is a result of an identical increase in the unobligated balance carried into fiscal year 1977 for this program. The actual unobligated balance that developed was \$88,053 higher than had been originally estimated.

Deferral	No.	D77 A	•	4	•	-
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Report Pursuant to Section 1013 of P.L. 93-344

Agency General Services Administration	4		
Bureau	(P.L) Other budgetary resources	2,197,053	
Appropriation title & symbol	Total budgetary resources	2,197,053	
Rare Silver Dollar Program 47X0701	Amount to be deferred: Part of year	\$1,797,053*	
	Entire year	<del></del>	
OMB identification code: 475255-0-2-999 <u>1</u> /	Legal authority (in addition to se	ec. 1013) :	
Grant program    Yes    No	Other		
Type of account or fund: Annual	Type of budget authority:  Appropriation		
Multiple-year (expiration date)	Contract authority		
X No-year	Other	· · · · · · · · · · · · · · · · · · ·	

## \*Justification

This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 655), which authorizes the establishment of reserves for contingencies. Funds were appropriated in 1972 and 1973, without fiscal year limitation, for operating costs for disposal of rare silver dollars. To date, roughly \$60.4 million (gross receipts) of silver dollars have been sold, with approximately \$26.5 million still available for sale. However, current sales procedures severely restrict the amount of remaining coins which may be sold under the existing appropriation.

The contingency of \$1,797,053 reflects revised disposal plans suspending all coin sales until legislation is passed revising current sales methods. Sales using past procedures are no longer deemed economically feasible, and consideration is being given to the effects of alternative terms and conditions on future Government sales of the coins as well as on the coin market in general.

# Estimated Effects

The deferral of funds for operating expenses will have no adverse effect on the silver dollar sales program since current sales procedures have limited the amount of marketable coins. New legislation has been proposed to provide revised sales methods.

<sup>\*</sup>Revised from previous report.

<sup>1/</sup>The QMB identification code that appeared in the FY 1977 budget was 23-30-5255-0-2-999.

Comparison with President's 1977 budget:	
<ol> <li>Budget outlay estimate for 1977</li> <li>Outlay savings, if any, included in budget outlay estimate.</li> <li>Current outlay estimates for 1977:</li> </ol>	1.0
3. Without deferral	.4 1.7

Report Pursuant to Section 1014(c) of P.L. 93-344

This report updates Deferral D77-31A transmitted to the Congress on October 1, 1976, and printed as House Document No. 94-650.

This supplementary report reflects a decrease in the amount deferred from \$1,345,874 to \$197,950. The deferral had been established to assure that funds were available to meet all outstanding debts of the American Revolution Bicentennial Administration that are to be paid from the Commemorative Activities fund before ARBA is dissolved. There currently is no plan for obligation of the remaining \$197,950 but such plans are expected to be developed and executed before ARBA's dissolution.

Deferral	No.	D77-31A
Dereitar	110.	

Report Pursuant to Section 1013 of P.L. 93-344

Agency American Revolution Bicentennial Admin.	New budget authority \$4,563,750
Burenu c/o U.S. Department of the Interior	(P.L. <u>93-179</u> ) Other budgetary resources 5,336,785
Appropriation title & symbol	Total budgetary resources 9,900,535
Commemorative Activities Fund 76X5077-AR	Amount to be deferred:  Part of year \$\frac{197,950}{}
	Entire year
OMB identification code: 76-5077-0-2-806 1/	Legal authority (in addition to sec. 1013):  K Antideficiency Act
Grant program   ☑ Yes □ No	Other
Type of account or fund:  Annual	Type of budget authority:  Appropriation
Multiple-year (expiration date)  X No-year	Contract authority Permanent, Indefinite,  Other Special Fund

## \* Justification

These funds are being deferred because there is no immediate plan for their obligation. The deferral is being established as a reserve for contingencies in accordance with the Antideficiency Act (31. U.S.C. 665).

# \* Estimate Effects

None; these funds will be apportioned for program purposes as necessary in accordance with future agency budget plans.

# Outlay Effect

There is no outlay effect of this deferral.

<sup>\*</sup> Revised from previous report.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 31-03-5077-0-2-806.

Deferral	No:	D77-41
DETELLOR	110.	

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Information Agency Bureau  Appropriation title & symbol Salaries and Expenses Special Foreign Currency Program	New budget authority \$\frac{8,600,000}{(P.L.\frac{94-362}{2})}\$ Other budgetary resources \frac{2,890,985}{11,490,985}
67X0103	Amount to be deferred: Part of year \$
OMB identification code: 1/67-0103-0-1-153	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program Yes XX No	Other
Type of account or fund:  Annual  Multiple-year  (expiration date)  X No-year	Type of budget authority:  X Appropriation  Contract authority  Other

### Justification

The United States Information Agency is authorized by the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1431 et seq.), Reorganization Plan No. 8 of 1953, the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2451 et seq.), and Executive Order No. 11034 of June 25, 1962, as amended, to carry out international information activities abroad by the dissemination of information about the United States, its people, and its policies.

The Foreign Relations Authorization Act, Fiscal Year 1977 (P.L. 94-350, approved July 12, 1976) authorized to be appropriated for fiscal year 1977, \$255,925,000 for "Salaries and expenses" and "Salaries and expenses (special foreign currency program)" for USIA. The Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1977, (P.L. 94-362, approved July 14, 1976) appropriated \$8,600,000, to remain available until expended, for the "Salaries and expenses (special foreign currency program)" account. The account is used for payment of USIA local program expenses in U.S.-owned foreign currencies in those countries where the Department of the Treasury determines that the supply of currencies is in excess of the normal requirements of the U.S. Government. In fiscal year 1977 the "excess" currency countries

The OMB identification code that appeared in the FY 1977 budget was 33-25-0103-0-1-153.

Burma, Guinea, India, Pakistan, Tunisia, and Egypt. It was estimated in the 1977 Budget that additional budgetary resources of \$1,268,000 would be available for 1977 from prior year unobligated balances brought forward, recovery of prior period obligations, and anticipated reimbursements from other agencies. Thus, total obligations of \$9,868,000 were planned for 1977 in the 1977 Budget.

When final closing balances for the transition quarter were established, the 1977 beginning-of-period unobligated balance for this account, plus anticipated recoveries and reimbursements from other agencies, amounted to \$2,890,985, or \$1,622,985 more than the sum estimated in the 1977 Budget. The additional unobligated balances were realized from favorable exchange rate changes-mainly in India and Tunisia, lower inflationary increases than budgeted, added recovery of prior-period obligations, and net program adjustments including cancellation of a planned Bicentennial book project. Moreover, it is estimated that those changes further reduce requirements in 1977 by \$814,015, resulting in a total program of Since total availabilities of \$11,490,985 in \$9,053,985. this account for 1977 exceed program requirements by \$2,437,000, that amount has been deferred for the entire year. These funds will be available for use in 1978, reducing the need for 1978 new appropriations accordingly.

These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

# Estimated Effects

None. The amount deferred could not be obligated before fiscal year 1978.

# Outlay Effect

There is no outlay effect of this deferral, because the funds would not be obligated if made available.

Deferral	No:	D77-42	
Transfer to the second	110		

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Information Agency Bureau	New budget authority \$ 4,841,000 (P.L. 94-362 ) Other budgetary resources 4,565,67
Appropriation title & symbol Special International Exhibitions	Total budgetary resources 9,406,67
67X0064	Amount to be deferred: Part of year \$
OMB identification code: 67-0064-0-1-153 1/	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program Yes X No	
Type of account or fund:  Annual  Multiple-year	Type of budget authority:  Appropriation  Contract authority
(expiration date)  No-year	Other

#### Justification

Pursuant to authority in Section 102(a)(3) of the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2452) and under the President's delegation contained in Executive Order No. 11034 of June 25, 1962, as amended, the United States Information Agency carries out a major program of U.S. exhibitions overseas at international fairs and other demonstrations of American economic, social, industrial, scientific, and cultural accomplishments in order to increase mutual understanding between the people of the United States and the people of other countries.

The Foreign Relations Authorization Act, Fiscal Year 1977 (P.L. 94-350, approved July 12, 1976) authorized to be appropriated for fiscal year 1977, \$4,841,000 for "Special international exhibitions," and the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1977 (P.L. 94-362, approved July 14, 1976) appropriated that amount, to remain available until expended, to carry out the USIA functions under Section 102(a)(3) of 22 U.S.C. 2452, as cited above. It was also estimated in the 1977 Budget that additional budgetary resources of \$912,000 would be available in 1977 from prior year unobligated balances brought forward and anticipated reimbursements from non-Federal sources. Thus, total obligations of \$5,753,000 were planned for 1977 in the 1977 Budget.

When final closing balances for the transition quarter were established, however, the 1977 beginning-of-period unobligated balance for this account amounted to \$4,565,677, or

<sup>1/</sup> The OMB identification code that appeared in the 1977 budget was 33-25-0064-0-1-153.

\$3,653,677 more than estimated in the 1977 Budget. These funds reflect a number of changes in 1976 and the transition quarter: reductions in the scope of exhibitions shown at international fairs in Bucharest, Plovdiv, and Zagreb; showings of the Satellite Exhibition in Yugoslavia; and showings of the Bicentennial exhibit, "Reflections", in Hungary, Poland, and Romania. Those reductions, which reduced requirements by some \$1.1 million, were partially offset by net increases of \$0.2 million for exhibitions shown in other areas, operating costs, and In addition, the Okinawa Fair required \$0.8 milother changes. lion less than had been estimated. This reduction resulted from favorable exchange rate changes, favorable weather (which minimized exhibit maintenance costs), utilization of Defense Department shipping facilities, and cash donations from private Funds amounting to \$1,857,677 of the additional \$3,653,677 unobligated balance brought forward into 1977 are required for obligation in 1977 primarily for activities previously planned for 1976 and the transition quarter. The remaining \$1,716,000 is excess. Thus, this account has total budgetary resources of \$9,406,677 available for 1977 and program requirements of \$7,690,677. The excess of \$1,716,000 is planned to be deferred for the entire year. These funds will be available for use in 1978, reducing the need for 1978 new appropriations accordingly. The deferred funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

#### Estimated Effects

None. These funds could not be effectively used during fiscal year 1977.

### Outlay Effect

There is no outlay effect of this deferral, because the funds could not be used if made available.

D77-43			
Deferral	No:		

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Information Agency Bureau  Appropriation title & symbol Special International Exhibitions Special Foreign Currency Program	New budget authority (P.L) Other budgetary resources Total budgetary resources	\$
67X0069	Amount to be deferred: Part of year Entire year	112,000
OMB identification code: 67-0069-0-1-153 <u>1</u> /	Legal authority (in addition to sec  Antideficiency Act	. 1013):
Grant program ☐ Yes 🗵 No	Other	
Type of account or fund:  Annual  Multiple-year  (expiration date)  No-year	Type of budget authority:  X Appropriation  Contract authority  Other	

#### Justification

New appropriations for the Special international exhibitions (special foreign currency program) account were terminated at the end of 1974, since the available uses of foreign currencies had become minimal and did not warrant a separate appropriation. The 1977 Budget estimated that all of the unobligated balances from prior years carried into fiscal 1976 would be obligated during that year for a project in Poland. However, the project did not materialize and funds were not obligated.

Use of "excess foreign currencies" is currently limited by the Department of the Treasury to six countries: Burma, Guinea, India, Pakistan, Tunisia, and Egypt. Under USIA's current program plan for international exhibitions, no local costs will be incurred in any of these countries during 1977. Therefore, deferral of the carry-over balances throughout fiscal year 1977 is planned. The funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

 $<sup>\</sup>perp$ / The QMB identification code that appeared in the 1977 budget was 33-25-0069-0-1-153.

# Estimated Effects

None. The amount deferred could not be obligated before fiscal year 1978.

# Outlay Effect

There is no outlay effect of this deferral, because the funds would not be obligated if made available.

Deferral	No•	D 77-44
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Report Pursuant to Section 1013 of P.L. 93-344

Agency UNITED STATES RAILWAY ASSOCIATION Bureau Appropriation title & symbol	New budget authority \$	
Payments for Purchase of Conrail Securities 98X0111	Amount to be deferred: Part of year \$	_ _ _ _ 
OMB identification code: 98-0111-0-1-404	Legal authority (in addition to sec. 1013):  X Antideficiency Act	_
Grant program Yes 🛛 No	Other	
Type of account or fund:  Annual  Multiple-year	Type of budget authority:  X Appropriation  Contract authority	
(expiration date)  No-year	Other	

#### Justification

Funds were appropriated in P.L. 94-252 to be used by the U.S. Railway Association to purchase securities of the Consolidated Rail Corporation (Conrail) pursuant to the Regional Rail Reorganization Act, as amended. Although appropriated, these funds are not required at this time to support the rehabilitation program and working capital needs of Conrail. The amount deferred is not expected to be needed during the current fiscal year. These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

## Estimated Effects

This deferral action has no effect on the program as currently planned in FY 1977.

# Outlays Effects

There is no outlay effect for this deferral since, under present projections, funds would not be used if made available.