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# Summary of Proposed Deferrals (in thousands of dollars)

Defer- ral #	Item	Budget Authority
	Funds Appropriated to the President:	
D77-1	Emergency refugee and migration	
	assistance fund	8,640
	Agriculture:	0,010
	Foreign Agricultural Service:	
D77-2	Salaries and expenses	1,610
	(special foreign currency program)	·
	Agricultural Stabilization and	
	Conservation Service:	
D77-3	Commodity Credit Corporation	2,919
	Forest Service:	·
D77-4	Miscellaneous permanent appropriations	
	Expenses, brush disposal	22,321
D77-5	Miscellaneous permanent appropriations,	
	Licensee programs	146
	Commerce:	•
	National Oceanic and Atmospheric	
	Administration:	
D77-6	Promote and develop fishery products	
	and research pertaining to	
222 2	American fisheries	1,771
D77-7	Fisheries loan fund	5,799
D77-8	Offshore shrimp fisheries fund	59
D77-9	Fishermen's guaranty fund	356
D22 10	Defense-Military:	
D77-10	Military construction	76,483
	Defense-Civil:	
DZZ 11	The Panama Canal	
D77-11	Capital outlay	146
D77-12	Miscellaneous permanent accounts-Wildlife	
	conservation, etc., military reservations	363
	Health, Education, and Welfare:	
	Assistant Secretary for Health:	
D77-13	Scientific activities overseas	1,113
	(special foreign currency program)	
	Office of Education:	
D77-14	Higher education	31,702

Defer- ral #	item	Budget Authority
D77-15	Social Security Administration: Limitation on construction	17,272
D77-16	Bureau of Land Management: Oregon and California grant lands Bureau of Outdoor Recreation:	5,426
D77-17	Land and water conservation fund National Park Service:	30,000
D77-18	Road construction	3,245
D77-19	Payments from proceeds, sale of water, Mineral Leasing Act of 1920 Bureau of Mines:	30
D77-20	Miscellaneous appropriations:  Drainage of anthracite mines  Justice:	3,525
D77-21	Federal Prison System:  Buildings and facilities  State:	1,900
D77-22	Administration of Foreign Affairs: Acquisition, operation, and maintenance of buildings abroad  Transportation:	14,225
D77-23	Coast Guard: Acquisition, construction, and improvements Federal Aviation Administration:	22,581
D77-24	Civil supersonic aircraft development termination	464
D77-25	Facilities and equipment (Airport and airway trust fund)	276,101
774	Treasury: Office of the Secretary:	2,0,101
D77-26	State and local government fiscal assistance trust fund	113,732 1/
D77-27	State and local government fiscal assistance trust fund	10,000 1/
D77-28	State and local government fiscal assistance trust fund	81,500
D77-29	General Services Administration: Rare silver dollar program Other Independent Agencies:	1,709
D77-30	Foreign Claims Settlement Commission: Payment of Vietnam prisoner of war claims	10,833

<sup>1/</sup> Outlays only .

Defer- ral #	Item	Budget Authority
D77-31	American Revolution Bicentennial Administration: Salaries and expenses	1,346
	Interstate Commerce Commission:	
D77-32	Payments for directed rail service  National Commission on the Observance of International Women's Year:	13,700
D77-33	Salaries and expenses	680
,	Total, deferrals	761,697

## SUMMARY OF SPECIAL MESSAGES FOR FY 1977 (amounts in thousands of dollars)

	Rescissions	<u>Deferrals</u>
Third special message:  Previous special messages:  Total amount proposed	134,100	761,697 
in special messages	134,100 (in 4 rescission proposals)	761,697 (in 33 deferrals)

NOTE: All amounts listed represent budget authority except for \$123,731,858 consisting of two general revenue sharing deferrals (of outlays only).

Deferral	NT -	<b>_</b> 7−1
Derellar	MO:	

### DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Funds Appropriated to the President Bureau	New budget authority \$		
Appropriation title & symbol  Emergency Refugee and Migration Assistance Fund	Total budgetary resources	10,000,000	
11X0040	Amount to be deferred: Part of year Entire year	\$ 8,640,000	
OMB identification code: 1/ 11-0040-0-1-151	Legal authority (in addition to se	ec. 1013) :	
Grant program 🗌 Yes 🔯 No			
Type of account or fund:  Annual	Type of budget authority:  XX Appropriation		
Multiple-year (expiration date)	Contract authority		
No-year	Other		

Justification Section 501(a) of the Foreign Relations Authorization Act, Fiscal Year, 1976, P.L. 94-141, amended section 2(c) of the Refugee and Migration Assistance Act by authorizing a fund not to exceed \$25 million to enable the President to provide emergency assistance for unexpected, urgent refugee and migration needs. The fund was authorized in lieu of the President's previous authority under section 2(c) to transfer up to \$10 million of foreign assistance funds in any fiscal year to meet similar needs.

All authorities of the amended section 2(c) are vested in the President. In Executive Order No. 11922, the President allocated all funds appropriated under authority of section 2(c) to the Secretary of State, but he retained the authority to determine which refugee and migration needs are to be provided assistance. The Second Supplemental Appropriation Act, 1976, (P.L. 94-303) provided \$10 million, available until expended, to the fund. To date, the President has determined that of these funds \$300,000 could be used to assist Soviet refugees going to countries other than Israel (P.D. TQ-2), \$150,000 could be used to assist Kurdish refugees from Iraq, (P.D. TQ-4) and \$910,000 could be used to assist stateless Christian refugees from Lebanon (P.D. TQ-5). These funds have been released accordingly by reapportionment action. In keeping with the President's reservation of authority and to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1)), the remaining availability of the fund is deferred. Reapportionments will be made case-by-case during 1977 as the President determines the refugee assistance needs to be financed by the fund.

Estimated Effects None

Outlay Effect No effect on outlays results from this deferral action.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 04-30-0040-0-1-801.

Deferral No:
Deferral No:

Agency U.S. Department of Agriculture Bureau Foreign Agricultural Service Appropriation title & symbol  Special Foreign Currency Program 12X2901	New budget authority  (P.L) Other budgetary resources  Total budgetary resources  Amount to be deferred: Part of year  1,609,608
OMB identification code:	Legal authority (in addition to sec. 1013):
12-2901-0-1-352 <u>1</u> /  Grant program	Antideficiency Act  Other
Type of account or fund:  Annual  Multiple-year	Type of budget authority:  X Appropriation  Contract authority
(expiration date)	Other

## Justification

Title I, Sec. 104 of P.L. 480, the Agricultural Trade Development and Assistance Act of 1954 authorizes the use of foreign currencies (acquired from the sale of U.S. farm products under Title I) to carry out programs for developing new markets for U.S. agricultural commodities. The funds appropriated are used to purchase excess foreign currencies necessary to carry out the program. The funds are available until expended, and the unused balance is carried over into the next year. The amount of funds used each year is dependent upon the availability of the U.S.-owned currencies and the availability of worthwhile market development projects in the foreign countries. Current indications are that no more than \$500 thousand of the reserved balances brought forward can be utilized effectively in FY 1977. This deferral action is taken under provisions of the Antideficiency Act (31 USC 665) that authorize the establishment of reserves for contingencies.

### Estimated Effects

No programmatic or budgetary impact results from this deferral action. Since the funds are used to purchase currencies already owned by the U.S., any outlays shown under this account would be offset by the receipt of a like amount in another account.

#### Outlay Effects

<sup>1</sup>/ The CMB indentification code that appeared in the FY 1977 budget was 05-51-2901-0-1-352.

D - 4 3	7t	D77-3
Deferral	NO:	

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Department of Agriculture Bureau Agricultural Stabilization and Conservation Service	New budget authority \$	
Appropriation title & symbol  Commodity Credit Corporation	Total budgetary resources 41,220,000	
Administrative Expenses, 1977- 1274336	Amount to be deferred: Part of year \$2,919,000	
	Entire year	
OMB identification code: $12-4336-0-3-351 \frac{1}{}$	Legal authority (in addition to sec. 1013):  X Antideficiency Act	
Grant program ☐ Yes 🖾 No	X Other P.L. 94-351	
Type of account or fund:  Annual	Type of budget authority:  x Appropriation	
Multiple-year (expiration date)	Contract authority	
☐ No-year	Other	

#### Justification

The Agriculture Appropriation Act (Commodity Credit Corporation, Limitation on Administrative Expenses) provides that not less than 7 percent of the total authorization for administrative expenses of the CCC shall be placed in reserve and used only in such manner and at such time as may be necessary to carry out program operations.

### Estimated Effects

This deferral will have no programmatic impact and its economic and budgetary impact will be negligible.

## Outlay Effects

No effect on outlays results from this deferral action.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 05-66-4336-0-3-999

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Agency Department of Agriculture	New budget authority \$33,000,000	
Bureau Forest Service	(P.L. <u>16 USC 490</u> ) Other budgetary resources 22,321,000	
Appropriation title & symbol  Expenses, Brush Disposal	Total budgetary resources 55,321,000	
12X5206	Amount to be deferred: Part of year \$	
	Entire year <u>22,321,000</u>	
	Legal authority (in addition to sec. 1013):	
OMB identification code: 12-5206-0-2-302 1/	🔼 / Antideficiency Act	
Grant program $\sqrt{\ \ }$ Yes $\sqrt{\mathrm{X}/\ \ }$ No	/_/ Other	
Type of account or fund:  /// Annual	Type of budget authority: <u>X</u> Appropriation	
// Multiple-year(expiration date)	// Contract authority	
/x/ No-year	/_/ Other	

## Justification

Purchasers of National Forest timber deposit the estimated cost to the Forest Service of disposing of brush and other debris resulting from their cutting operations pursuant to 16 USC 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. An apportionment of \$33.0 million has been made to the Forest Service for this program in the current fiscal year compared with \$32.0 million in 1976 and \$25.9 million in 1975. The current fiscal year reserve of \$22.3 million was established pursuant to the Antideficiency Act (31 USC 665) as a reserve for contingencies compared with reserves of \$25.1 million in 1976 and \$24.1 million in 1975.

Disposal operations related to deposits made during certain periods of the year cannot be initiated until weather conditions permit. Thus seasonal factors frequently require deferring use of deposits until the following fiscal year.

#### Estimated Effects

There are no programatic or budgetary effects that result from this deferral action. Rather, the reserve merely reflects the seasonal nature of program funding requirements.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 05-96-9999-0-2-302.

## Outlays Effect

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Deferral	Ma.	-2// 3
Defeller	210	

#### DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Agriculture	New budget authority \$280,000
Bureau Forest Service	New budget authority \$280,000 XXX 18 USC 711 ) Other budgetary resources 140,665
Appropriation title & symbol Licensee Programs, Forest Service	Total budgetary resources 420,665
12X5214	Amount to be deferred: Part of year \$
	Entire year 145,665
CM identification code: 12-5214-0-2-302 <u>1</u> /	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program Tes X No	Other
Type of account or fund:  Annual	Type of budget authority:  Appropriation
Multiple-year (expiration date)	Contract authority
(exprision date)	Other

## Justification:

Royalties collected under licenses for use of the characters "Smokey Bear" and "Woodsy Owl" are permanently appropriated and utilized for furthering the nation-wide forest fire prevention campaign and promoting the wise use of the environment as provided by the Act of May 23, 1952 (18 USC 711), and for Woodsy Owl, 31 USC 488b-3--6. The total budgetary resources available in this program for fiscal year 1977 consist of \$140,665 in estimated receipts earned in fiscal year 1976 and transition quarter and \$280,000 in receipts anticipated for fiscal year 1977. In keeping with routine financial management practices maintained over the years, \$145,665 of the total budgetary resources available has been reserved. The reserve is justified on two grounds.

First, the reserve contributes to a consistent, stable program level from year to year which, in turn, promotes more efficient operations. The fiscal year 1977 program is being funded, in part, from reserved balances carried forward from last year. The 1978 program will be partially funded by the estimated receipts being deferred in fiscal year 1977.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 05-96-9999-0-2-302.

Second, reservation of funds is required to avoid the possibility of a violation of the Antideficiency Act (31 USC 665, (a), (b), (h)). A violation of the sections cited could occur if all the estimates of receipts now deferred were made available and obligated while estimated receipts were not fully realized.

This reserve action is taken under provisions of the Antideficiency Act that authorize the establishment of reserves for contingencies (31 USC 665(c) (2)).

## Estimated Effects:

The funds made available are sufficient to carry out 1977 program objectives. If the deferred funds were made available for use and obligated in 1977, the 1978 program level would be below that conducted in the current year because some portion of 1977 receipts normally carried forward into the next fiscal year would not be available.

Release of deferred funds would necessitate development of a plan for an expanded 1977 program.

### Outlay Effect

No effect on outlays results from this deferral action.

Deferral No	<b>:</b>	<del>51</del> 7-6
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#### DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority $\frac{7,990}{}$	000
Bureau National Oceanic and Atmospheric Administration	New budget authority \$\frac{7,990,}{(P.L.\frac{94-362}{0})}\$ Other budgetary resources \frac{2,349,}{2,349,}	716
Appropriation title & symbol Promote and Develop Fishery Products and Research Pertaining to American	Total budgetary resources 10,339,	716
Fisheries	Amount to be deferred: Part of year \$	
13X5139	Entire year	716
OMB identification code: $13-5139-0-2-403 \stackrel{1}{=}/$	Legal authority (in addition to sec. 1013):  Antideficiency Act	
Grant program 🗌 Yes 🖾 No		
Type of account or fund:  Annual	Type of budget authority:  Appropriation	-
Multiple-year(expiration date)	Contract authority	
X No-year	X Other 7 U.S.C.612C	

#### Justification:

An amount equal to 30% of the gross receipts from customs duties on fishery products is appropriated for fishery products resources research and assessment and American fisheries resource management and development. These funds supplement monies appropriated to National Oceanic and Atmospheric Administration for the same purposes under the appropriation "Operations, research, and facilities." The amount requested for deferral \$1,770,716 represents the excess amount of receipts over the cost of currently planned program activities in FY 1977. Because no plans have been developed for use of these funds, they are requested for deferral at this time.

#### Estimated Effects:

This deferral action has no effect on the program as currently planned in FY 1977.

#### Outlay Effects:

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 06-48-5139-0-2-403.

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Deferral	<b>%0:</b>		

Agency Department of Commerce Sureau National Oceanic and Atmospheric	New budget authority \$		
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources		
Appropriation title & symbol	Total budgetary resources 6,438,711		
Fisheries Loan Fund	Total budgetary resources		
137/04317	Amount to be deferred:  Part of year \$		
	Entire year 5,798,711		
CIB identification code: $13-4317-0-3-403 \frac{1}{2}$	Legal authority (in addition to sec. 1013):  Antideficiency Act		
Grant program	Other		
Type of account or fund:  Annual	Type of budget authority:  Appropriation		
X Multiple-year September 30, 1980 (expiration date)	Contract authority		
☐ No-year	(X) Other 16 U.S.C. 742c		

JUSTIFICATION

This fund was established pursuant to the Fish and Wildlife Act of 1956, as amended (16 U.S.C. 742c). Its purpose is to provide funds for loans to segments of the fishing industry unable to obtain commercial loans on reasonable terms for financing the cost of purchasing, constructing, equipping, maintaining, repairing, or operating new or used fishing vessels or gear.

In 1965, the Act was amended to require the National Oceanic and Atmospheric Administratic (NOAA) to pay interest on the cumulative amount of appropriations available as capital to the fund less the average undisbursed cash balance in the fund during the year. The current program covers the estimated FY 1977 interest liability of \$620,000 and \$20,000 for care and preservation of collateral. Of the total budgetary resources in the fund, only these amounts are presently planned for expenditure in 1977.

On February 20, 1973, the Administrator of NOAA declared a moratorium on accepting further loan applications effective March 1, 1973, due to a level of loans outstanding and loan applications pending which exceeded the Fund's capital. Additionally, the General Accounting Office concluded in a report issued February 22, 1973, that loans made from the Fisheries Loan Fund (1) allowed the continued use of inefficient vessels rather than improving vessels and equipment for more efficient and profitable fishing, and (2) maintained or added vessels to segments of the fishing industry which were considered to have excess, but not necessarily efficient harvesting capacity. GAO recommended that the Secretary of Commerce develop criteria for evaluating vessel efficiency and priorities for directing these program funds.

The Department has determined that legislative clarification of the Act is needed to establish criteria for directing the Fund. Draft legislation is being prepared.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 06-48-4317-0-3-403

## Estimated Effects:

The deferral will have no effect on planned Fisheries Loan Fund activities during FY 1977. Should revised legislation be enacted, the balance of the fund will be available to meet resulting needs.

### Outlay Effect:

No outlay effect results from this deferral action.

D #	M	D77-8
Deferral	NO:	

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce Bureau National Oceanic and Atmospheric Administration Appropriation title & symbol Offshore Shrimp Fisheries Fund	New budget authority \$  (P.L) Other budgetary resources 59,250  Total budgetary resources 59,250			
13X4316	Amount to be deferred:  Part of year \$			
OMB identification code:  13-4316-0-3-403 1/  Grant program  Yes  No	Legal authority (in addition to sec. 1013):  X Antideficiency Act  Other			
Type of account or fund:  Annual  Multiple-year  (expiration date)	Type of budget authority:  Appropriation  Contract authority  X Other P.L.93-242(Jan 2, 1974)			

## Justification:

On December 2, 1975 the President signed a new Shrimp Fisheries Agreement providing for U.S. Shrimp Fisheries off Brazil through December 1976. The agreement specifies that compensation to the Government of Brazil for enforcement expenses will be \$361,000 for each of the calendar years 1975 and 1976. Payment for calendar 1975 has been made and the payment for calendar 1976 is in process. The \$59,250 is the remaining balance of the account after the payments to Brazil for calendar years 1975 and 1976. The balance could be made available should further agreements be reached.

## Estimated Effects:

No program is currently planned and the deferral will, therefore, have no effect on the program.

#### Outlay Effects:

No outlay effects result from this deferral action.

1/ The QMB identification code that appeared in the FY 1977 budget was 06-48-4316-0-3-403

Deferral	No:	D77-9
	_	

#### DEFERRAL OF BUDGET AUTHORITY

#### Report Pursuant to Section 1013 of P.L. 93-344

Agency	New budget authority	\$ 61,000
Department of Commerce	(P.L. 94-362)	
Bureau National Oceanic and	Other budgetary resources	\$ 537,550
Atmospheric Administration		
Appropriation title & symbol	Total budgetary resources	598,550
· · · · · · · · · · · · · · · · · ·		
Fishermen's Guaranty Fund	Amount to be deferred:	
	Part of year	\$
·		
	Entire year	355,550
13X4318		
134310	Legal authority (in addition t	c sec. 1013
DMB Identification Code:	Antideficiency Act	
13-4318-0-3-403 <sup>1</sup> /		
13 -310 0-3 403	U Other	
Frant program Yes X No	The of hadon and address :	
	Type of budget authority:	
ype of account or fund:	X Appropriation	
Annual Multiple week	- Appropriacion	
Multiple-year(Expiration date)	Contract authority	
X No-Year	Contract authority	
Wo-lear	Other	

## Justification:

This fund, established pursuant to the Fishermen's Protective Act of 1967, as amended, provides compensation to vessel owners and crews for financial losses resulting from the seizure of United States fishing vessels by foreign governments on the high seas or on the basis of foreign rights or claims to territorial waters not recognized by the United States. Losses payable are generally limited to the market value of fish caught before seizure which were spoiled or confiscated and up to 50% of gross income lost as a direct result of such seizures. Capital for this fund is derived from fees paid by vessel owners at rates established by the Secretary of Commerce and appropriations from the general fund.

The current program will finance the administrative expenses of this fund and payment of all outstanding claims leaving \$355,550 that can be deferred, pending future seizures and resulting claims.

## Estimated Effects:

Deferral of these funds will have no effect on the Fishermen's Guaranty Fund program as currently planned for the FY 1977.

<sup>1</sup>/ The OMB identification code that appeared in the FY 1977 budget was 06-48-4318-0-3-403.

## Outlay Effect:

Deferral	No:	D77- 10	
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\$76,483,201

## DEFERRAL OF BUDGET AUTHORITY Report Pursuant to Section 1013 of P.L. 93-344

	<del></del>		
Agency Department of Defense	New bu	dget authority	\$ 1,433,341,00
Bureau	} `	dget authority 94-367 ) budgetary resources	3,362,332,68
Appropriation title & symbol		d budgetary resource	4,795,673,68
See Coverage section below	;	to be deferred: of year	\$ 76,483,20
	Enti	re year	
OMB identification code:  See Coverage section below		authority (in addition and Antideficiency Act	
Grant program ☐ Yes 🔯 No		Other	
Type of account or fund:  X Annual		f budget authority: Appropriation	
Multiple-year (expiration date)		Contract authority	
X No-year		Other	
Coverage Account title	Appro- priation Symbol	OMB identifi- cation code 2/	Amount deferred
Military Construction, Army Military Construction, Navy Military Construction, Air Force Military Construction, Defense Agencies Military Construction, Army National Guard Military Construction, Air National Guard Military Construction, Army Reserve Military Construction, Naval Reserve Military Construction, Air Force Reserve Family Housing, Defense Family Housing, Defense	21X2050 17X1205 57X3300 97X0500 21X2085 57X3830 21X2086 17X1235 57X3730 97X0700 9770700	21-2050-0-1-051 11-1205-0-1-051 57-3300-0-1-051 97-0500-0-1-051 21-2085-0-1-051 57-3830-0-1-051 21-2086-0-1-051 17-1235-0-1-051 57-3730-0-1-051 97-0701-0-1-051	\$48,501,201 -0- -0- 20,638,000 -0- -0- -0- -0- 7,344,000 -0-

### Justification

The above amounts in the listed no-year appropriations are currently deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

<sup>1/</sup> Total budgetary resources exclude \$2,018,292,000 due to lack of authorizing legislation  $\overline{2}$ / The OMB identification code that appeared in the 1977 budget for these accounts can be obtained by substituting "07-25" for the first two digits of the new codes listed here for all military construction accounts and " $07-\overline{30}$ " for the two family housing, defense accounts listed.

Due to the long period of time required to construct facilities, the Congress makes appropriations for this purpose available until expended. The above funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with either other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination.

#### Estimated effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated at this time, even if they were made available.

## Outlay Effect:

There is no outlay effect resulting from this deferral since the funds could not be used if made available.

Deferral	No:	D77-11

Agency Panama Canal	New budget authority \$3,150,000
Bureau Canal Zone Government	(P.L. 94-387) Other budgetary resources 1,008,000
Appropriation title & symbol Capital Outlay	Total budgetary resources 4,158,000
38X0118	Amount to be deferred: Fart of year \$
	Entire year146,000
OMB identification code:  38-0118-0-1-806 1/	Legal authority (in addition to sec. 1013):  X Antideficiency Act
Grant program	Other
Type of account or fund:  Annual	Type of budget authority:  X Appropriation
Multiple-year (expiration date)	Contract authority
X No-year	Other

#### Justification:

This program is funded by appropriations made in the Department of Transportation and Related Agencies Appropriation Act of 1977 (P.L. 94-387) and those Acts of prior years. These appropriations are available until expended. This deferral action has been taken at the request of the Canal Zone Government until project inspection charges and certain other services to be performed by the Panama Canal Company are rendered. The reserve has been established under the provisions of the Antideficiency Act (31 USC 665) to insure fund availability for project inspection and certain other services provided by the Panama Canal Company which are essential for the completion of projects.

#### Estimated Effects:

The amount deferred could not be used if made available in the current year because of the scheduling of the planned construction program. Thus, the deferral action has no programmatic or budgetary effect.

#### Outlay Effect:

 $<sup>\</sup>frac{1}{\text{The OMB}}$  identification code that appeared in the FY 1977 budget was 08-25-0118-0-1-806.

Deferral	Ma.	<b>→</b> '-12

Agancy Department of Defense	New budget authority	\$ 823,000
Bureau	(16 U.S.C. 670f (a)) Other budgetary resources	362,600
Appropriation title & symbol	Total budgetary resources	1,185,600
See Coverage section below	Amount to be deferred: Part of year	\$
	Entire year	362,600
CMB ideatification code: 1/ 97-5095-0-2-303	Legal authority (in addition to se	ec. 1013) :
Grant program 🗌 Yes 🖾 No		
Type of activation fund:  Ann al	Type of budget authority:  X Appropriation	
Mul iple-year(expiration date)	Contract authority	
XX No- sar		•
Coverage Wildlife Conservation, etc., Military Rese Wildlife Conservation, etc., Military Rese Wildlife Conservation, etc., Military Rese	rvations, Navy 17X5095 rvations, Air Force 57X5095	338,600 15,000 9,000 362,600

### Justification

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law - to carry out a program of natural resource conservation.

Since apportionments have been made for all known program requirements, prudent financial management requires the deferral of the balance of the funds, which could not be used effectively during the current year even if made available for obligation. These funds are being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project, and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 08-30-5095-0-2-303.

winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be available to finance the program during the summer and fall months. Additional amounts will be apportioned if program requirements are identified.

## Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated if made available.

## Outlay Effect

5			D77-13
Deferral	No:	_	

Agency Department of Health, Education, and Welfare Bureau Office of the Assistant Secretary for Health	New budget authority \$
Appropriation title & symbol 75X1102 Scientific Activities Overseas	Total budgetary resources 14,920,000
(Special Foreign Currency Program)	Amount to be deferred:  Part of year \$
	Entire year
OMB identification code: 1/ 75-1102-0-1-552	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program [] Yes	Other
Type of account or fund: Annual	Type of budget authority: Appropriation
[ Multiple-year	Contract authority
X No-year	Other

## Justification:

Appropriation Acts for the Department of Health, Education, and Welfare have provided fund for the Scientific Activities Overseas Program to "remain available until expended." Funding for this program comes from foreign currencies owned by the United States that have been determined by the Treasury Department to be in excess of normal U.S. needs in the countries concerned. There are now seven countries (Egypt, Burma, Guinea, India, Pakistan Poland, and Tunisia) that the Treasury Department has designated "excess currency" countries accord with its internal Treasury Department guidelines. The Treasury Department releases these funds to the Department of Health, Education, and Welfare (HEW) to use for scientific research projects in those countries; and the funds remain available to HEW until expended.

The amount of funds to be obligated during 1977 and the amount to be deferred to 1978 was determined after a careful review of the scientific merit of project proposals in the limited number of excess currency countries. HEW has decided which research projects in those countries will contribute to U.S. scientific needs and thus should be funded. The amount being deferred is in excess of current program requirements and is thus reserved for contingencies under provisions of the Antideficiency Act (31 U.S.C.,665).

<sup>1</sup>/ The OMB identification code that appeared in the FY 1977 budget was 09-37-1102-0-1-552.

### Estimated Effects:

No programmatic or outlay impact results from this action. This deferral reflects the budgetary resources that will remain available after meritorious scientific projects have been funded in fiscal year 1977.

## Outlay Effect

Deferral	No:	D77-14
nererrer.	410.	

Agency Department of Health, Education, & Welfare	New budget authority	\$
Bureau Office of Education	(P.L) Other budgetary resources	309,546,68
Appropriation title & symbol	Total budgetary resource	309,546,68
Higher Education 75X0293	Amount to be deferred: Part of year	\$
	Entire year	31,701,60
CMD identification code: 75-0293-0-1-502 1/	Legal authority (in addition to X) Antideficiency Act	sec. 1013):
Grant program 🗌 Yes 🏻 🖾 No	Other	
Type of account or fund:  Annual	Type of budget authority:  X Appropriation	
Multiple-year	Contract authority	
X No-year		
	•	
	Total budgetary resources available	Amount to be deferred
<ol> <li>Construction:         <ul> <li>(a) Subsidized construction loan:</li></ul></li></ol>	\$ 49,200,530 2,976,408	\$27,200,530 2,976,408
<ol> <li>Subsidized Insured Student Loan:         <ul> <li>(a) Interest payments and special allowance (subsidies)</li> <li>(b) Reserve fund advances (loans)</li> </ul> </li> </ol>	255,095,074 2,274,668	1,524,368
Total	309,546,680	31,701,606
•		

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 09-40-0293-0-1-502.

#### Construction:

- A. Annual interest grants—A change in method of accounting for subsidized construction loans caused a substantial amount of prior year appropriations to be de-obligated during fiscal year 1974. Obligations are not recorded now until payments are due. Funds on hand are more than adequate to cover anticipated obligations on annual interest grant contracts signed in prior years and no new starts are authorized or planned. Of the estimated \$49,200,530 available on October 1, 1976, about \$22,000,000 will be utilized in 1977. The remaining \$27,200,530 in unobligated funds will be needed in 1978 to pay continuation costs on subsidized loans.
- B. Graduate facilities -- The amount shown as deferred resulted from adjustments of prior year obligations. As projects are completed the estimated obligations are adjusted to reflect actual experience. No new funds have been appropriated for this program since 1969, and there are no program plans to utilize the funds. It is possible that such funds may be needed to cover obligation adjustments.

Subsidized insured loans--Reserve fund advances--These funds were appropriated in 1969 to make advances to guarantee agencies that could not meet reserve requirements. It is estimated that no more than \$750,000 will be needed during 1977.

#### Estimated Effects

This action has no program effect, since it only reflects an estimate that the funds cannot be legally obligated during 1977. It does not reflect a program constraint.

#### Outlay Effect

Deferral	No:	77–15
Deferral	NO:	

Agency Department of Health, Education, and Welfare	New budget authority \$	
Bureau Social Security Administration	(P.L) Other budgetary resources 26,210,304	
Appropriation title & symbol Limitation on Construction	Total budgetary resources 26,210,304	
75X8705	Amount to be deferred: Part of year \$	
	Entire year <u>17,271,878</u>	
OMB identification code: 75-8006-0-7-601 <u>1</u> /	Legal authority (in addition to sec. 1013):  X Antideficiency Act	
Grant program    Yes	Other	
Type of account or fund:  Annual	Type of budget authority:  X Appropriation	
Multiple-year(expiration date)	Contract authority	
No-year		

### JUSTIFICATION

Funds provided under the Limitation on Construction of the Social Security Administration remain available until expended in recognition of the long lead time between the provision of funds and their use in carrying out authorized construction projects. A total of \$17,271,878 is to be deferred for FY 1977. The amounts involved fall into two categories, discussed below.

### Funds Reprogrammed for Headquarters Construction

The Social Security Administration, in the 1977 President's Budget Justification, requested approval of the Congress to use \$2.1 million previously authorized for district office construction for the headquarters construction activity. This amount is needed to cover General Services Administration project management costs through completion of the two headquarters buildings—the computer building in Woodlawn and the Metro-West building in downtown Baltimore. These buildings are being constructed under the purchase contract method but purchase contract funds do not cover project management. Normally such costs are paid from GSA's Federal Buildings Fund and recovered by GSA through the Standard Level User Charge. Since the Congress has indicated that SSA should pay only actual costs—no SIUC, SSA is

 $<sup>^{\</sup>perp\prime}$  The QMB identification code that appeared in the FY 1977 budget was 09-60-8006-0-7-601

billed directly for these charges. In FY 1977, \$550,000 will be obligated. The remaining \$1,608,945 will be obligated as needed, until the buildings are completed, and thus must be deferred for 1977.

## Unused Balance of Funds Provided for District Office Construction

A total of \$15,662,933 provided for district office construction is being proposed for obligation after 1977 and hence, is to be deferred. These funds are available from prior year appropriations that have produced an unobligated balance estimated to be available on September 30, 1976, of \$21,075,416.

The district office construction program has been in a period of reevaluation since the offices constructed with funds appropriated prior to 1968 were started. New starts in the construction of district office buildings have lagged in recent years because the new Supplemental Security Income program changed the workload patterns and introduced a greater element of uncertainty in planning for district office space needs. Further, due to rapid expansion of field facilities to meet the immediate needs of the SSI program, SSA had to acquire space quickly through lease rather than the longer time frame required for construction. SSA now plans to resume the district office construction program and is working on procedures to shorten the time involved in site selection and construction.

The \$15.7 million available for obligation after 1977 will be used to expand existing offices, for site acquisitions, and design and construction of new offices.

#### ESTIMATED EFFECT:

The funds intend 1 to be apportioned for obligation in FY 1977 will permit SSA to carry out its authorized construction program in an orderly manner. No currently planned construction would be delayed by this deferral. Because of the time required to plan, authorize, and carry out construction activity, release of the funds at this time would be unlikely to affect the level of outlays in FY 1977.

#### OUTLAY EFFECT

Deferral	No:	D_7-16
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Agency Department of the Interior	New budget authority (P.L. 94-373) Other budgetary resources	$\frac{1}{41,250,000}$
Bureau of Land Management		8,176,000
Appropriation title & symbol 14X5136	Total budgetary resources	49,426,000
Oregon and California Grant Lands	Amount to be deferred: Part of year	\$
	Entire year	5,426,000
CMB identification code: <u>2</u> / 14-5136-0-2-302	Legal authority (in addition to se	ec. 1013):
Grant program Yes X No	Other	
Type of account or fund:  Annual	Type of budget authority:  Appropriation	
Multiple-year	Contract authority	
XX No-year	K Other Appropriated	receipts

astification The Interior and Related Agencies Appropriation Act for 1977 includes an indefinite no-year appropriation equivalent to 25 percent of timber sale receipts from revested Oregon and California Railroad grant lands. The appropriated receipts provide for management, development, and protection of Federal Oregon and California grant lands including the construction and maintenance of roads. Because the appropriation is based on the receipts collected in the same period and the receipts are based on the timber harvested, the total amount which will be available for obligation can only be estimated. Not only may actual receipts vary from estimates, but receipts for the last two months of the fiscal period are not known in time to make programmatic adjustments to offset a possible shortfall between estimated and actual amounts. Deferral is planned not only to cushion fluctuating receipt levels but also because funds cannot be used effectively during the current fiscal year even if made available for obligation. This deferral is taken pursuant to the Anti-Deficiency Act (31 U.S.C. 665).

Estimated. The appropriation is for "an amount equivalent to 25 percent centum of the aggregate of all receipts during the current fiscal year from the revested Oregon and California Railroad grants lands".

<sup>2</sup>/ The OMB identification code that appeared in the FY 1977 budget was 10-04-5136-0-2-302.

Receipts for FY 1977 are now estimated at \$165 million, thus making \$41,250,000 in new budget authority available under terms of the appropriation. The estimated unobligated balance to be carried into FY 1977 is \$8,176,000. Total resources for this program are \$49,426,000.

The current obligation program of \$44 million is based on the current higher receipt estimate of \$165 million. The deferral (required for prudent fiscal management) of \$5,426,000 is within the range recommended by both the House and Senate Appropriations Committees in their reports on the FY 1976 appropriation bill.

### Estimated Effects

There will be no programmatic impact in FY 1977 since the receipts will continue to accrue but will remain unobligated until such time as the amount available can be used more effectively.

### Outlay Effect

AgencyDepartment of the Interior	New budget authority (P.L. 16 USC 460L	\$427,056,00
Bureau Bureau of Outdoor Recreation	(P.L. 16 USC 460L Other budgetary resources	46,901,000 473,957,000
Appropriation title & symbol Land and Water Conservation Fund	Total budgetary resources	
14X5005	Amount to be deferred: Part of year	\$
	Entire year	30,000,00
OMB identification code: $1/$ $14-5005-0-2-303$	Legal authority (in addition to see	ec. 1013):
Grant program 🔲 Yes 🖾 No	Other	
Type of account or fund:  [X] Annual (The deferred funds have	Type of budget authority: Appropriation	
a one year availability)  Multiple-year  (expiration date)	Contract authority	
No-year	Other	

Justification Under the law (16 USC 460L (10a)) \$30,000,000 of contract authority becomes available each fiscal year. This is in addition to the \$397,056,000 appropriation enacted for FY 1977. Fund availability is limited to one fiscal year. This authority is made available by the Congress for use specifically as an anti-escalation measure in purchasing authorized Federal recreation land (P.L. 90-40l; Senate Report 90-107l, to accompany S.140l). This authority was last used in 1969 and 1970. Thus, the contract authority has lapsed in fiscal year 1971-1976. The funds will be utilized in the future, as in the past, on a special case basis for emergency situations consistent with our understanding of congressional intent.

In accordance with provisions of the Anti-deficiency Act (31 USC 665), the \$30,000,000 has been deferred. This contract authority lapses at the end of each fiscal year in which it is not used. An equal amount becomes available at the beginning of the next fiscal year.

The other funds in this account are the FY 1977 appropriation and estimated prior-year balances of direct appropriations (no-year funds) that have been made available for obligation.

### Estimated Effects

This reserve for contingencies has no fiscal, economic or budgetary effect in the current year. The funds would be made available and obligated only in unforeseeable circumstances.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget
was 10-16-5005-0-2-303.

## Outlay Effect

Deferral	No:	D77-1.8

Agency Department of the Interior	New budget authority \$
Bureau National Park Service	(P.L) Other budgetary resources 55,986,788*
Appropriation title & symbol	Total budgetary resources 55,986,788
Road Construction 14X1037	Amount to be deferred: Part of year \$
	Entire year
OMB identification code: 1/ 14-1037-0-1-303	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program Yes X No	Other
Type of account or fund:  Annual	Type of budget authority:  Appropriation
X Multiple-year Sept. 30, 1978 (expiration date)	X Contract authority
No-year	Other

#### Justification

Contract authority (CA) is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate CA has been appropriated. Appropriated funds are not being deferred by this action. What is being deferred is authority to obligate funds before appropriation.

Contract authority in this account results from multi-year authorization under the Federal-Aid Highway Act. The total amount of CA authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but represents an upper limit for an on-going road, trail, and parkway construction effort derived from long term estimates of future road building plans. The estimated total amount of CA available for 1977 is \$55,986,788\*, of which \$52,741,391 is to be apportioned in 1977. The deferred balance of \$3,245,397 is unprogrammed contract authority not needed for obligation in 1977.

Funds in this account are used for building new roads and trails, for rehabilitating existing roads and trails, and for advance planning of projects. The current system includes about 10,200 miles of roads including parkways, and about 9,700 miles of trails. The 1977 program (\$52,741,391) includes elements reviewed and approved by the Congress in previous years (\$36,123,391 estimated) and new proposals for 1977 (\$16,618,00 Reserving CA not scheduled for use in the current fiscal year is consistent with the

<sup>\*</sup>Excludes \$118,995,000 which is rescinded as of October 1, 1976, in accordance with the Interior and Related Agencies Appropriations Act, 1977, (P.L. 94-373) approved July 31, 1976.

<sup>1</sup>/ The OMB identification code that appeared in the FY 1977 budget was 10-24-1037-0-1-303.

current financial plan and the appropriation request currently before the Congress.

#### Estimated Effects

If all authorized CA were made available for obligation now there would be little, if any, program or outlay effect because it is not likely the funds would be obligated for projects without review by the Congress. This is because, in this account, the obligation program traditionally has been based on a project-by-project review by the appropriation committees.

## Outlay Effect

٠.		D7710	
Deferral	No.	D77-19	•
Dererrar.	no:		_

Agency Department of the Interior Bureau Cooleanical Survey	New budget authority \$		
Geological Survey  Appropriation title & symbol  Payments from Proceeds, Sale of Water,	Other budgetary resources (Est.) 30,000  Total budgetary resources (Est.) 30,300		
Mineral Leasing Act of 1920, Sec. 40(d) 14X5662	Amount to be deferred: Part of year \$		
OMB identification code: 14-5662-0-2-301 1/	Legal authority (in addition to sec. 1013):  X Antideficiency Act		
Grant program Yes 🔀 No	Other		
Type of account or fund:  [] Annual	Type of budget authority:  Appropriation		
Multiple-year(expiration date)	Contract authority		
X No-year	X Other permanent; indefinite, special		

#### Justification

Section 40(d) of the Mineral Leasing Act of 1920 [30 U.S.C. 229(a)] provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about \$1,500 per year. At the start of fiscal year 1965, the account had an unobligated balance of \$16,000. It is estimated that by the start of fiscal year 1977 the unobligated balance will be \$30,300. None of these receipts have been obligated over the past ten years and none are planned for obligation in fiscal year 1977 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current period even if made available for obligation. This reserve action is taken pursuant to the Antideficiency Act (31 U.S.C. 665).

#### Estimated Effects

There will be no programmatic impact in fiscal year 1977 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purposes.

#### Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

The OMB identification code that appeared in the FY 1977 budget was 10-28-5662-0-2-301

5		
Deferral	No.	D77-20
	$\mu_{\mathcal{O}}$ .	

Agency Department of the Interior	New budget authority \$ None	
Bureau of Mines	(P.L) Other budgetary resources 3,725,248	
Appropriation title & symbol Drainage of Anthracite Mines,	Total budgetary resources 3,725,248	
Bureau of Mines 14X0956	Amount to be deferred:  Part of year \$ None	
	Entire year 3,525,248	
0.5 identification code: 14-9911-0-1-306 1/	Legal authority (in addition to sec. 1013):  Antideficiency Act  Matching grant provision of  X Other PL 84-219 (69 Stat 460)	
Grant program Yes No		
Type of account or fund:  Annual (	Type of budget authority:  X Appropriation	
Multiple-year(expiration date)	Contract authority	
Mo-year		

Justification -\$200,000 has been apportioned for this account to match funds anticipated to be made available by the Commonwealth of Pennsylvania for water monitoring stations and for sealing and other public health and safety projects. The remaining unobligated balance has been deferred because the Commonwealth of Pennsylvania is not expected to provide further matched funding during the year.

<u>Estimated Effects</u> - No FY 77 program impact will result from deferral. A change in the matching provision of the original legislation would be required if the Congress desired to make available the funds currently being deferred. This is proposed for deferral through September 30, 1977.

## Outlay Effect

There is no outlay effect of this deferral because the funds could not be used if made available.

1/ The OMB identification code that appeared in the FY 1977 budget was 10-32-9999-0-1-306

Deferral	No: _	777-21

Agaras Department of Justice	New budget authority	\$ 56,980,00
Bureau of Prisons	(P.L. 94-362) Other budgetary resources	34,207,004
Appropriation title & symbol		91,187,00
Buildings and Facilities 15x1003	Total budgetary resources	
New Construction: Northeast Adult facility (Otisville, New York)	Amount to be deferred: Part of year	\$_1,900,000
	Entire year	
CMG identification code: 1/ 15-1003-0-1-753	Legal authority (in addition to some Antideficiency Act	ec. 1013):
Grant program Tes X No	Other	
Type of account or fund:  Annual	Type of budget authority:  Appropriation	
	Contract authority	
🛣 Nu-grass	Cthor	

### Justification

The Bureau of Prisons has been offered the opportunity to lease (with option to purchase) from the State of New York, the former Narcotics Rehabilitation Center at Otisville, New York, located adjacent to the site for the Otisville Federal Correctional Institution. The President has requested supplemental appropriation language to transfer \$1.9 million to "Salaries and expenses," to obtain, staff, and operate this facility as a 400-bed minimum security Federal prison camp. Because of the Center's proximity to the Otisville Federal Correctional Institution construction site, the existing sewage treatment plant, road networks and laundry at the Center would be available for co-use of both facilities In addition, the availability of the Center make unnecessary the 100-bed adjoining facility which is included in the project costs for the Otisville, New York, Federal Correctional Institution. As a result, the construction project costs for the Otisville, New York, Federal Correctional Institution could be reduced by \$1.9 million (the amount requested for transfer to the Salaries and expenses account), if the Bureau could obtain and operate the Center. In addition, \$20 million that would be needed to construct a minimum-security facility in the If the transfer to Salaries and Northeast would not be necessary. expenses is disallowed, these savings, of course, will not be available.

<sup>1/</sup> The QMB identification code that appeared in the FY 1977 budget was 11-20-1003-0-1-753.

If the transfer to the Salaries and expenses account is enacted, the deferred funds will move out of the construction account. If, as mentioned earlier, the transfer request is disallowed, the deferred funds will be released and reapplied to the Otisville New York, Federal Correctional Institution required construction project costs.

#### Estimated Effects

The availability of the former Rehabilitation Center will provide immediate relief to the Bureau's institutional overcrowding in the northeast region. Moreover, it will reduce, by one, the planned number of new correctional facilities required in this region resulting in savings of approximately \$20.7 million - the estimated cost (current dollars) of a medium security facility that the Bureau would otherwise plan to build within the next several years.

The deferral represents savings against the Otisville, New York, Federal Correctional Institution construction project costs, available only if the transfer to Salaries and expenses to obtain, staff and operate the Center is enacted. As previously mentioned, disallowance of the transfer must nullify the effect of the deferral. Otherwise, the Otisville, New York, Federal Correctional Institution construction project would be deficient in funding.

### Outlay Effect

There are no outlay savings directly related to the amount deferred. Savings would result, however, from the substitution of the former Rehabilitation Center for new construction.

		77-2 2
Deferral	No:	

Agency Department of State	New budget authority \$ 67,200,000
Bureau	New budget authority \$ <u>67.200.000</u> (P.L. <u>94-362</u> ) Other budgetary resources <u>54,840,000</u>
Appropriation title & symbol	Total budgetary resources 122,040,000
Acquisition, operation, and maintenance of buildings abroad	Amount to be deferred: Part of year \$
19x0535	Entire year 14,225,000
OMB identification code: 1/ 19-0535-0-1-152	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program ☐ Yes	Other
Type of account or fund:  Annual	Type of budget authority:  X Appropriation
Multiple-year (expiration date)	Contract authority
X No-year	Other (Sales proceeds)

Justification The Foreign Service Buildings Act of 1926, as amended (22 U.S.C. 292-301) empowers the Secretary of State to acquire by purchase, construction, long-term lease, or exchange buildings, residences, and grounds in foreign countries for the use of the U.S. Government and its employees and to operate and maintain such facilities. The Act also authorizes appropriations for these purposes and empowers the Secretary to apply the proceeds from the sale of property acquired under the Act toward the acquisition or construction of other overseas facilities or other purposes authorized by the Act.

The 1977 budget proposed an appropriation of \$67,200,000 for this account. Of this amount, \$30,000,000 was for the first phase of constructing a complex of office, residential, and service facilities in Moscow, and \$37,200,000 was for operation and maintenance activities throughout the world. These funds were appropriated by the Congress as requested (Public Law 94-362, approved July 14, 1976) and have been apportioned for use during fiscal year 1977.

The January budget also estimated that \$14,225,000, representing almost all of the proceeds from the sale of old properties in 1977, would not be used during fiscal 1977. These funds were planned for use in 1978 to meet part of that year's acquisition program. The deferral will hold 1977 program outlays down to minimum levels.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 14-05-0535-0-1-152.

## Estimated Effects

Office and housing facilities that could be acquired in 1977 to replace properties now rented or owned by the Government will be acquired instead in 1978. However, the program will maintain the capability to meet priority program needs.

## Outlay Effect (estimated in millions of dollars)

Comparison with President's 1977 Budget:	
1. Outlay estimate for 1977	41.8
2. Outlay savings, if any, included in	
the budget outlay estimate	10.0
•	
Current outlay estimates for 1977:	
3. Without deferral	60.8
4. With deferral	46.8
5. Current outlay savings (line 3 -	
line 4)	14.0
· · · · · · · · · · · · · · · · · · ·	
Outlay savings for 1978	-14.0

D - 0	M	77-23
Deferral	74 O :	

Agency Department of Transportation	New budget authority \$236,000,000		
Bureau U.S. Coast Guard	(P.L. <u>94-387</u> ) Other budgetary resources <u>75,435,000</u>		
Appropriation title & symbol	Total budgetary resources 311,435,000		
equisition, Construction, and Improvements	Amount to be deferred: Part of year \$		
697/90240	Entire year 22,581,000		
OMB identification code: 69-0240-0-1-406 1/	Legal authority (in addition to sec. 1013):  Antideficiency Act		
Grant program Yes 🔀 No	Other		
Type of account of fund:  Annual	Type of budget authority:  X Appropriation		
Multiple- ear September 30, 1979 (expiration date)	Contract authority		
(expronon dute)	Other		

### Justification

The Fisheries Conservation and Management Act of 1976 (Public Law 94-265) extends U.S. fisheries jurisdiction on March 1, 1977, to 200 miles for all species except highly migratory fish such as tuna. Of the funds appropriated to this account for 1977, \$70,000,000 was provided based on patrolling the known active fishing areas (about 500,000 square miles) to assure foreign compliance with the new law, plus random surveillance of the remaining portion (about 1.7 million square miles) of the 200 mile fisheries conservation zone, to detect changes in fishing fleet operations and elicit fisheries support activities. Historic fishing grounds in the active fishing areas are currently patrolled by Coast Guard under existing laws and treaties. The deferral of \$20,676,000 will not affect the planned increase in Coast Guard activity in the active fishing areas, but will defer random surveillance patrols in the non-fishing areas pending actual experience with the foreign response to extended U.S. fisheries jurisdiction Depending on foreign response, the deferred funds could be used to meet other fisheries enforcement requirements.

In addition to the deferral associated with the new 200 mile fisheries jurisdiction, funds totalling \$1,905,000 are deferred to complete, outfit and furnish projects that will be completed after 1977. Funds in this account remain available through fiscal year 1979.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 21-15-0240-0-1-406.

### Estimated Effects

The level of enforcement in the active fishing areas will be augmented with additional aircraft and ship patrols. Increased activity outside these areas will be deferred pending actual experience with foreign response to the 200 mile limit.

The routine deferral of \$1,905,000 will have no programmatic, fiscal, or economic impact.

## Outlay Effects (estimated in millions of dollars)

Comparison with President's 1977 Budget:  1. Budget outlay estimate for 1977	129.1
2. Outlay savings, if any, included in the budget outlay estimate	
Current Outlay Estimates for 1977: 3. Without deferral	
5. Current outlay savings (line 3 - line 4)	15.0
Outlay Savings for 1978	7.6

Deferral :	No:	7-24
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Agency	Department of Transportation	New budget authority	\$
Bureau	Federal Aviation Administration	(P.L) Other budgetary resources	499,585
Appropr	istich title & symbol Civil Supersonic Aircraft	Total budgetary resource	s 499,585
Development Termination, 69X0106 Civil Supersonic Aircraft Develop- ment, 69X1358		Amount to be deferred: Part of year	\$
		Entire year	463,585
CMB ida	stification code: 69-0106-0-1-405 <u>1</u> /	Legal authority (in addition to X Antideficiency Act	sec. 1013):
Grant p	rogram Tes Mo	Other	
· · ·	account or fund: Annual	Type of budget authority:  X Appropriation	
	Multiple-year(expiration date)	Contract authority	
<u> </u>	No-year		
Coverag	e	Total Budgetary Resources	Amount Deferred
Termin	Supersonic Aircraft Development ation Supersonic Aircraft Development	52,655 446,930 499,585	16,655 446,930 463,585

#### Justification

This account finances the termination of the supersonic transport development program. The total cost of settlement of contractor claims and closeouts, airline refunds, completion of specifically designated technology programs, and necessary governmental administrative costs incidental to these activities is included. These funds were appropriated by the Department of Transportation and Related Agencies Appropriation Acts, 1971—and 1972. Because of the difficulty in ending such a complex and massive undertaking, termination has taken a number of years. Settlement is being accomplished as quickly as possible consistent with the legitimate claims of the contractors and the protection of government interests.

### Estimated Effects

This deferral action has no programmatic effect.

#### Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

<sup>1/</sup> The QMB identification code that appeared on the 1977 budget was 21-20-0106-0-1-405.

Deferral No:D77-25	ferral N	No:D7	7-25		_
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Agency Department of Transportation	New budget authority	\$ 200,000,000
Bureau Federal Aviation Administration	New budget authority (P.L. 94-387 ) Other budgetary resources	283,501,000
Appropriation title & symbol	Total budgetary resources	483,501,000
Facilities and equipment		
(Airport and airway trust fund) 69X8107 695/78107	Amount to be deferred: Part of year	\$
696/88107 697/98109	Entire year	276,101,000
OMB identification code: $69-8107-0-7-405  \underline{1}/$	Legal authority (in addition to se	ec. 1013)":
Grant program Yes X No	Other	
Type of account or fund:  [] Annual 695/78107 Sept 30, 197 696/88107 Sept 30, 197		
X Multiple-year 697/98109 Sept 30, 197 (expiration date)		
X No-year	Other	

### Justification

Funds from this account are used to procure specific Congressionally-approved facilities and equipment for the expansion and modernization of the national airway system. Projects financed from this account include construction of buildings and purchase of new equipment for new or improved air traffic control towers, automation of the enroute airway control system, and expansion and improvement in the navigational and landing aid systems. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1977 and prior years. The estimated total cost for each project is traditionally included in the budget submission and appropriation for the year in which it is requested. Because of the lengthy procurement and construction time for interrelated new facilities and complex equipment systems, it is not possible to obligate all funds necessary to complete each project in the year funds are appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with the Congressional intent to provide multi-year funding for the total costs of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665) which authorize the establishment of reserves for contingencies.

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 21-20-8107-0-7-405.

<sup>2/</sup> None of these funds are deferred.

### Estimated Effects

This deferral action is consistent with normal operations for this program. The amount deferred could not be economically used if made available in fiscal 1977 because of the planned multi-year procurement, construction and installation cycle.

### Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

Deferral No: D77-26	al No: <u>D77-26</u>
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gency Department of the Treasury	New budget authority \$ 1,619,695,000
Sureau Office of the Secretary	(P.L. <u>92-512</u> ) Other budgetary resources81,500,000
Appropriation title & symbol State and Local Government Fiscal	Total budgetary resources , 1,701,195,000
Assistance Trust Fund 20X8111	Amount to be deferred: 1/ Part of year \$ 113,731,858
	Entire year
OMB identification code: 2/ 20-8111-0-7-851	Legal authority (in oddition to sec. 1013):  Antideficiency Act
rant program 🖸 Yes 🔲 No	X Other Civil Action No. 74-248
Type of account or fund: ,	Type of budget authority:  X Appropriation
Multiple-year Appropriation 12/31/76 (expiration date)	Contract authority
X No-year Fund	Other

### Justification

The State and Local Government Fiscal Assistance Trust Fund is the vehicle for disbursement of general revenue sharing funds. Scheduled payments to State and local governments are made on a quarterly basis. In FY 1975 and FY 1976, six regularly scheduled payments to the city of Chicago have been deferred by the U.S. District Court, D. C. (Civil Action No. 74-248), for noncompliance with nondiscrimination requirements.

### Estimated Effect

The U.S. District Court, Northern Illinois, issued an order which will release 25% of the withheld funds on October 5, 1976 (\$28,332,958). The remainder of the funds will be released by July 1977. The release of the funds is contingent upon the city of Chicago adhering to the compliance timetable in the court order.

## Outlay Effect

There is no outlay effect of this deferral because all the funds are expected to be released and outlayed this fiscal year.

 $\frac{1}{2}$  Outlays only.

The OMB identification code that appeared in the FY 1977 budget was 15-70-8111-0-7-851.

Deferral No: DITCI	Deferral	No:	UII_CI
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Agency Department of the Treasury	New budget authority \$1,619,695,000
Bureau Office of the Secretary	(P.L. <u>92-512</u> ) Other budgetary resources 81,500,000
Appropriation title & symbol	Total budgetary resources 1,701,195,000
State and Local Government Fiscal Assistance Trust Fund 20X8111	Amount to be deferred: \$ 10,000,000 Part of year 1/
•	Entire year
OMB identification code: 20-8111-0-7-851 2/	Legal authority (in addition to sec. 1013):  Antideficiency Act
Grant program 🖾 Yes 🗌 No	X Other Sec. 212 & Sec. 123, P.L. 92-51
Type of account or fund:  Annual	Type of budget authority:  [X] Appropriation
Multiple-year	Contract authority
X No-year Fund	Other

## Justification

In FY 1977, it is estimated that scheduled quarterly payments to 2,800 local jurisdications will be deferred by the Secretary of the Treasury because local officials will have failed to submit required reports and assurances or certifications of compliance with provisions of the law.

### Estimated Effect

If the local jurisdictions do not comply with the requirements of the law by December 31, 1976, each case will be analyzed to determine whether or not the payments are to be waived by the Office of Revenue Sharing. If they are waived, the funds will be allocated to the level of government required by the Act (usually the next higher level) during the third week of January 1977.

#### Outlay Effect

There is no outlay effect of this deferral because the funds will be made available this fiscal year.

1/ Outlays only.

<sup>2/</sup> The OMB identification code that appeared in the FY 1977 budget was 15-70-8111-0-7-851.

Deferral	No.	<b>→</b> 1-28
Delettar	no:	

gency Department of the Treasury	New budget authority \$1,619,695,000
ureau Office of the Secretary	(P.L. 95-512 ) Other budgetary resources 81,500,000
ppropriation title & symbol  State and Local Government Fiscal	Total budgetary resources 1,701,195,000
Assistance Trust Fund 20X8111	Amount to be deferred: Part of year . \$ 4,500,000
	Entire year
OMB identification code: 20-8111-0-7-851 1/	Legal authority (in addition to sec. 1013):  X Antideficiency Act
rant program KIYes No	Other
ype of account or fund:  Annual	Type of budget authority:  X Appropriation
X Multiple-year Appropriation 12/31/76	Contract authority
X No-year Fund	Other

### Justification

The Secretary of the Treasury must hold a portion of this account in reserve to meet valid claims from State and local governments that past general revenue sharing payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of 39,000 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing has withheld from obligation an amount equal to one-half of one percent of the amounts appropriated for each entitlement period through FY 1975.

This cumulative unobligated reserve, totaling \$81.5 million, is available to the Secretary of the Treasury to satisfy legitimate claims against the Trust Fund for prior entitlement periods. The unobligated amount retained in the Trust Fund will be reduced whenever the Secretary determines the amount is adequate to meet foreseeable liabilities against the Trust Fund. The reduction will be made by paying the additional amount to recipients as part of a regular distribution.

### Estimated Effect

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program.

The OMB identification code that appeared in the FY 1977 budget was 15-70-8111-0-7-851.

## Outlay Effect (estimated in millions of dollars)

# Comparison with President's 1977 Budget:

<ol> <li>Budget outlay estimate for FY 1977</li> <li>Outlay savings, if any, included in the budget outlay estimate</li> </ol>	6,548.5 <u>4</u>
Current Outlay Estimates for FY 1977	
3. Without deferral	6,658.9 6,581.9 +77.0
Outlay savings for FY 1978	-77.0

<sup>2/</sup> Includes \$3,405.3 M from current program under P.L. 92-512 and \$3,143.2 M from proposed legislation to amend the State and Local Fiscal Assistance Act of 1972.

DEFERRAL OF BUI Report Pursuant to Secti	
ency General Services Administration reau	New budget authority \$
propriation title & symbol	Total budgetary resources 2,109,000
are Silver Dollar Program 7X0701	Amount to be deferred:  Part of year  Entire year
B identification code: 47-5255-0-2-999 <u>1</u> /	Legal authority (in addition to sec. 1013):  X Antideficiency Act
ant program    Yes	Other
pe of account or fund:  Annual	Type of budget authority:  Appropriation
Multiple-year(expiration date)	Contract authority
X No-year	
Justification	
ficiency Act (31 U.S.C. 655), which as reserves for contingencies. Funds were without fiscal year limitation, for or silver dollars. To date, roughly \$60. dollars have been sold, with approximate able for sale. However, current sales the amount of remaining coins which may appropriation.	re appropriated in 1972 and 1973, perating costs for disposal of rare 4 million (gross receipts) of silver ately \$26.5 million still avail- s procedures severely restrict ay be sold under the existing  flects revised disposal plans sus- tion is passed revising current sales are no longer deemed economically liven to the effects of alternative
Estimated Effects	
The deferral of funds for operation of the silver dollar sales programmed have limited the amount of marketable of proposed to provide revised sales methods.	ram since current sales procedures coins. New legislation has been ods.

1/ The OMB identification code that appeared in the FY 1977 budget was 23-30-5255-0-2-999.

Deferral No: \_

D//-23

2			

Outlay Effects (	estimated :	in	millions	of	dollars)	)

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Comparison		Descrident	_	1077	hudaat.
Comparison	WILL	President	>	17//	Duuget.

	Budget outlay estimate for 1977 Outlay savings, if any, included in budget outlay estimate	1.0
Current	t outlay estimates for 1977:	
3.	Without deferral	2.1
4.	With deferral	4
5.	Current outlay savings (line 3 minus line 4)	1.7
	savings for 1978	

		D77-30
Deferral	No:	

Agency Foreign Claims Settlement Commission Bureau	New budget authority \$	
Appropriation title & symbol  Payment of Vietnam Prisoner of	Total budgetary resources	11,233,368
War Claims 79X0104	Amount to be deferred: Part of year Entire year	\$ 10.833.000
OMB identification code: 79-0104-0-1-152 1/	Legal authority (in addition to se	c. 1013) :
Grant program Yes X No		
Type of account or fund:  Annual	Type of budget authority:  XX Appropriation	
Multiple-year (expiration date)	Contract authority	
X No-year	Other	

Justification Public Law 91-289, approved June 24, 1970, authorizes the Foreign Claims Settlement Commission to adjudicate and certify for payment the claims of American military and civilian prisoners of war held during the Vietnam conflict, or their survivors. Before claims can be certified for payment by the Commission, the appropriate military services must determine the individual's POW status and, in the case of claims by the survivors of missing persons where evidence of captivity exists, it must also determine the date of death. By court order, however, the Secretaries of the respective military services cannot make a final status determination without affording the right of due process to MIA survivors, which requires considerable time and has significantly reduced the rate at which final determinations are being made.

A total of \$16,565,000 was appropriated during 1971, 1972, and 1973 for the Vietnam POW claims program to remain available until expended. The Commission now has certified \$5,331,632 of payments for the claims of returned POWs and of most survivors of other missing persons for whom evidence of captivity was found and a date of death has been established. Because approximately 900 Americans remain in a missing status in Southeast Asia and because of the difficulty in many cases in establishing evidence of captivity, only \$400,368 of the \$11,233,368 remaining available for obligation has been apportioned for obligation in 1977; the balance of \$10,833,000 has been reserved. This deferral of 1977 budgetary resources is necessary to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1)) and to provide for contingencies after 1977 (31 U.S.C. 665(c)(2)).

<sup>1/</sup> The OMB identification code that appeared in the FY 1977 budget was 30-88-0104-0-1-152.

<u>Estimated Effects</u> No savings result from the deferral, since claims cannot be adjudicated or certified for payment by the Commission until final status determinations are made by the military services.

Outlay Effect No effect on outlays results from this deferral action.

D = <b>C</b> = = 1	Mo.	D77-31
Deferral	MO:	

Agency American Revolution Bicentennial Administration	New budget authority \$4,100,000	
Bureau c/o Department of Interior Office of the Secretary	(P.L. 93-179) Other budgetary resources 4,845,874	
Appropriation title & symbol	Total budgetary resources 8,945,87	
Commemorative Activities Fund 76X5077-AR	Amount to be deferred:  Part of year \$1,345,874	
	Entire year	
OMB identification code: $.76-5077-0-2-806 \frac{1}{2}$	Legal authority (in addition to sec. 1013):  X Antideficiency Act	
Grant program   ☑ Yes   ☐ No		
Type of account or fund:  Annual	Type of budget authority:	
Multiple-year (expiration date)	Contract authority Permanent Indefinite,	
X No-year	X Other Special Fund	

### Justification

Funds are being deferred prior to an accounting of all outstanding debts of the American Revolution Bicentennial Administration (ARBA) which must be paid from this account before ARBA is dissolved in FY 1977. Such debts include the costs of production and distribution of ARBA medals, which will continue on sale in calendar 1976, and whose revenues will not be fully accounted for until after ARBA is dissolved. In addition, this fund will finance most closing out activities of ARBA in FY 1977, whose estimated costs are subject to change.

### Estimated Effects

None; all funds not necessary to cover outstanding and future ARBA obligations, for commemorative sales activities and necessary salaries and expenses, will be available for grant purposes to the maximum extent possible prior to ARBA's dissolution.

### Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ The OMB identification code that appeared in the FY 1977 budget was 31-03-5077-0-2-806.

	`	D77-32
Deferral	No:	

Agency Interstate Commerce Commission Bureau  Appropriation title & symbol Directed Rail Service	New budget authority \$	
30X0103	Amount to be deferred: Part of year \$ Entire year 13,700,000	
0MB identification code: 30-0103-0-1-404 1/	Legal authority (in addition to sec. 1013):  X Antideficiency Act	
Grant program ☐ Yes ☐ No		
Type of account or fund:  Annual	Type of budget authority:  X Appropriation	
Multiple-year (expiration date)  No-year	Contract authority Other	

## Justification

The directed rail service program provides subsidy funds to maintain rail service for up to eight months over the lines of any carrier not able to provide service due to bank-ruptcy or other reasons. The funds to be deferred would be used for continuation of Rock Island rail service (or other railroads). Subsidy funds are payable 90 days following completion of the service; therefore, the funds are not expected to be needed until FY 1978 since the Rock Island remains operational at this time. (Section 1(16) (b) of the Interstate Commerce Act.)

### Estimated Effects

There will be no programmatic, fiscal, budgetary or economic impact since the budget authority may only be utilized at the direction of the Commission when rail carriers discontinue service. No such discontinuations are anticipated at this time, but should the need arise, there would be a lead time of 11 months prior to required outlay of these funds. This budget authority was sought on a contingency basis to allow the Commission to enter into subsidy obligations when and if necessary.

### Outlay Effect

There is no outlay effect of this deferral because the funds are not expected to be needed.

I/ The QMB identification code that appeared in the FY 1977 budget was 31-20-0103-0-1-404.

Deferral	No:	D77-33
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Agency National Commission on the Observance of International Women's Year, 1975	New budget authority \$	
Bureau	(P.L) Other budgetary resources 4,427,000	
Appropriation title & symbol Salaries and Expenses, National Commission	Total budgetary resources 4,427,000	
on the Observance of International Women's Year, 1975. 48X2500	Amount to be deferred: Part of year \$	
	Entire year	
OND identification code: 1/ 48-2500-0-1-806	Legal authority (in addition to sec. 1013):  XX Antideficiency Act	
Grant program 🔲 Yes 🏻 🔀 No	Other	
Type of account or fund:  Annual	Type of budget authority:  XX Appropriation	
Multiple-year(expiration date)	Contract authority	
XX No-year	Other	

Justification The National Commission on the Observance of International Women's Year, 1975 was established by Executive Order No. 11832 on January 9, 1975, to promote the national observance in the United States of International Women's Year and "to focus attention on the need to encourage appropriate and relevant cooperative activity in the field of women's rights and responsibilities." The Executive Order authorized agencies of the Executive branch to provide the Commission with administrative services and funds necessary for its activities.

Public Law 94-167, approved December 23, 1975, extended the life of the Commission to March 31, 1978, and directed the Commission to organize and convene a National Women's Conference to be preceded by State or regional meetings conducted in preparation for the National conference. The statute authorized to be appropriated, without fiscal year limitation, such sums, but not to exceed \$5,000,000, as may be necessary to carry out the provisions of the Act. The Second Supplemental Appropriations Act, 1976 (P.L. 94-303), approved June 1, 1976, appropriated \$5,000,000, to remain available until expended, to carry out the activities of the Commission.

The Commission estimates that the total amount that can be utilized in fiscal 1977 from the \$4,427,000 estimated to remain available on October, 1976, is \$3,746,500. The remaining balance of \$680,500 is reserved to achieve the most economical use of appropriations. This amount will be released for obligation in fiscal year 1978 to

The OMB identification code that appeared in the FY 1977 budget was 33-12-2500-0-1-806.

cover costs of the Commission's final report and other expenses of the Commission until its expiration on March 31, 1978.

<u>Estimated Effects</u> There are no programmatic effects that result from this deferral action.

<u>Outlay Effect</u> There is no outlay effect of this deferral. The funds would not be used if made available.