## The original documents are located in Box 10, folder "Training Handbook (1)" of the Charles E. Goodell Papers at the Gerald R. Ford Presidential Library.

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#### PRESIDENTIAL CLEMENCY BOARD

THE WHITE HOUSE

Washington, D.C. 20500

March 31, 1975

#### MEMORANDUM

TO:

Charles E. Goodell

VIA

Lawrence M. Baskir, Robert A. Knisely,

Ray Mitchell, John Foote

FROM:

James H. Poole

Attached is an updated copy of the Training Manual which is anticipated will be used in the orientation of new personnel arriving on detail.

The loose-leaf format allows for substitution and supplementation, therefore, suggestions can readily be implemented and any comments would be appreciated.



THE PRESIDENTIAL CLEMENCY BOARD
TRAINING HANDBOOK

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#### **PREFACE**

This Training Handbook is designed to serve as a step by step guide to the responsibilities of the Presidential Clemency Board. It also provides information on each of the steps involved in handling an applicant's request for clemency.

The Handbook is composed of four major sections. Section I contains general introductory material regarding the establishment and mission of the Board. Section II contains flow charts followed by more detailed information regarding each of the six functional areas through which the application is passed. Section III contains legal information regarding military justice and the administrative discharge system as applied to the Clemency Program. The Appendix (Section IV) of the Handbook includes other miscellaneous information and reference material.

The format is looseleaf to provide for quick and easy updating as materials are added or revised.

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  - D. Quality Control
  - E. Presentation to the Clemency Board
  - F. Disposition
- III. Legal Information
  - IV. Appendix

# PRESIDENTIAL CLEMENCY BOARD Old Executive Office Building, Room 460 Washington, D. C. 20500 Office of the Press Secretary

Contact: Nia Nickolas 456-6476
All Press Related Information

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Public Relations, Speakers' Bureau

#### INFORMATION ON CLEMENCY PROCEDURES

On September 16, 1974, President Gerald R. Ford issued a Proclamation announcing a "Program for the Return of Vietnam Era Draft Evaders and Military Deserters", thereby establishing the Presidential Clemency Program. This Program was created in the hope of furthering the national commitment to justice and mercy wherein our Country could "bind the wounds" of the past and proceed to the future in a more conciliatory and unifying atmosphere.

There are three organizations involved in the Clemency Program: 1) The Presidential Clemency Board; 2) The Department of Defense; and 3) The Department of Justice. They cover offenses committed between August 4, 1964, and March 28, 1973. In all cases, applicants to all agencies must apply prior to January 31, 1975.

(Convicted Draft Evaders or Military Absentees)

I. THE PRESIDENTIAL CLEMENCY BOARD is comprised of nine members with former Senator Charles E. Goodell as Chairman. It deals only with those individuals who have received sentence or military discharge for their offense. There are two types of potential applicants— those who have been convicted of a draft evasion offense and those who received a punitive or undesirable discharge from the Armed Forces because of a military absentee offense committed during the above specified dates. In reviewing cases, the Board is empowered to make recommendations to the President either granting or denying clemency. If the granting of clemency is recommended, such clemency may be conditioned upon the performance of alternate service. Such clemency may be in the form of a Pardon, a Clemency Discharge or Commutation of sentence.

(Unconvicted AWOLS, Deserters, or Those Who Have Missed Military Movement) II. THE DEPARTMENT OF DEFENSE has jurisdiction over persons in military service who have gone AWOL, have deserted or have missed a military movement and have not yet been convicted or discharged. A serviceman wishing to avail himself of the Clemency Program should report to the branch of the service from which he absented himself. (Members of the Coast Guard should report to the Secretary of Transportation.) At the time an individual turns himself in, he reaffirms his allegiance to the United States and agrees to perform alternate service. He is given an Undesirable Discharge and is referred to the Director of Selective Service for assistance in placement in alternate service. Upon fulfillment of alternative service, his Undesirable Discharge will be upgraded to a Clemency Discharge.



#### (Unconvicted Draft Evaders)

III. THE DEPARTMENT OF JUSTICE has jurisdiction over unconvicted persons with outstanding violations of the Selective Service laws. An individual wishing to avail himself of this component of the Clemency Program must present himself to a United States Attorney before January 31, 1975, and execute an agreement acknowledging his allegiance to the United States and pledge to fulfill a period of alternate service under the auspices of the Director of Selective Service. Upon completion of that service, pending charges against an indicted individual will be dismissed. Non-indicted individuals will have their case files closed without charges being brought.

TOTALLY EMBARGOED UNTIL 11:30 A.M., EDT

September 16, 1974

Office of the White House Press Secretary

#### THE WHITE HOUSE

ANNOUNCING A PROGRAM FOR THE RETURN OF VIETNAM ERA DRAFT EVADERS AND MILITARY DESERTERS

BY THE PRESIDENT OF THE UNITED STATES OF AMERICA
A PROCLAMATION

The United States withdrew the last of its forces from the Republic of Vietnam on March 28, 1973.

In the period of its involvement in armed hostilities in Southeast Asia, the United States suffered great losses. Millions served their country, thousands died in combat, thousands more were wounded, others are still listed as missing in action.

Over a year after the last American combatant had left Vietnam, the status of thousands of our countrymen -- convicted, charged, investigated or still sought for violations of the Military Selective Service Act or of the Uniform Code of Military Justice -- remains unresolved.

In furtherance of our national commitment to justice and mercy those young Americans should have the chance to contribute a share to the rebuilding of peace among ourselves and with all nations. They should be allowed the opportunity to earn return to their country, their communities, and their families, upon their agreement to a period of alternate service in the national interest, together with an acknowledgement of their allegiance to the country and its Constitution.

Desertion in time of war is a major, serious offense; failure to respond to the country's call for duty is also a serious offense. Reconciliation among our people does not require that these acts be condoned. Yet, reconciliation calls for an act of mercy to bind the Nation's wounds and to heal the scars of divisiveness.



NOW, THEREFORE, I, Gerald R. Ford, President of the United States, pursuant to my powers under Article II, Sections 1, 2 and 3 of the Constitution, do hereby proclaim a program to commence immediately to afford reconciliation to Vietnam era draft evaders and military deserters upon the following terms and conditions:

- l. Draft Evaders An individual who allegedly unlawfully failed under the Military Selective Service Act or any rule or regulation promulgated thereunder, to register or register on time, to keep the local board informed of his current address, to report for or submit to preinduction or induction examination, to report for or submit to induction itself, or to report for er submit to, or complete service under Section 6(j) of such Act during the period from August 4, 1964 to March 28, 1973, inclusive, and who has not been adjudged guilty in a trial for such offense, will be relieved of prosecution and punishment for such offense if he:
  - (i) presents himself to a United States Attorney before January 31, 1975,
  - (ii) executes an agreement acknowledging his allegiance to the United States and pledging to fulfill a period of alternate service under the auspices of the Director of Selective Service, and
  - (iii) satisfactorily completes such service.

The alternate service shall promote the national health, safety, or interest. No draft evader will be given the privilege of completing a period of alternate service by service in the Armed Forces.

However, this program will not apply to an individual who is precluded from re-entering the United States under 8 U.S.C. 1182(a)(22) or other law. Additionally, if individuals eligible for this program have other criminal charges outstanding, their participation in the program may be conditioned upon, or postponed until after, final disposition of the other charges has been reached in accordance with law.

The period of service shall be twenty-four months, which may be reduced by the Attorney General because of mitigating circumstances.

2. Military Deserters - A member of the armed forces who has been administratively classified as a deserter by reason of unauthorized absence and whose absence commenced during the period from August 4, 1964 to March 28, 1973, inclusive, will be relieved of prosecution and punishment

under Articles 85, 86 and 87 of the Uniform Code of Military Justice for such absence and for offenses directly related thereto if before January 31, 1975 he takes an oath of allegiance to the United States and executes an agreement with the Secretary of the Military Department from which he absented himself or for members of the Coast Guard, with the Secretary of Transportation, pledging to fulfill a period of alternate service under the auspices of the Director of Selective Service. The alternate service shall promote the national health, safety, or interest.

The period of service shall be twenty-four months, which may be reduced by the Secretary of the appropriate Military Department, or Secretary of Transportation for members of the Coast Guard, because of mitigating circumstances.

However, if a member of the armed forces has additional outstanding charges pending against him under the Uniform Code of Military Justice, his eligibility to participate in this program may be conditioned upon, or postponed until after, final disposition of the additional charges has been reached in accordance with law.

Each member of the armed forces who elects to seek relief through this program will receive an undesirable discharge. Thereafter, upon satisfactory completion of a period of alternate service prescribed by the Military Department or Department of Transportation, such individual will be entitled to receive, in lieu of his undesirable discharge, a clemency discharge in recognition of Misfulfillment of the requirements of the program. Such clemency discharge shall not bestow entitlement to benefits administered by the Veterans Administration.

Procedures of the Military Departments implementing this Proclamation will be in accordance with guidelines established by the Secretary of Defense, present Military Department regulations notwithstanding.

3. Presidential Clemency Board - By Executive Order I have this date established a Presidential Clemency Board which will review the records of individuals within the following categories: (i) those who have been convicted of draft evasion offenses as described above, (ii) those who have received a punitive or undesirable discharge from service in the armed forces for having violated Article 85, 86, or 87 of the Uniform Code of Military Justice between August 4, 1964 and March 28, 1973, or are serving sentences of confinement for such violations. Where appropriate, the Board may recommend that clemency be conditioned upon completion of a period of alternate service. However, if any clemency discharge is recommended, such discharge shall not bestow entitlement to benefits administered by the Veterans Administration.

4. Alternate Service - In prescribing the length of alternate service in individual cases, the Attorney General, the Secretary of the appropriate Department, or the Clemency Board shall take into account such honorable service as an individual may have rendered prior to his absence, penalties already paid under law, and such other mitigating factors as may be appropriate to seek equity among those who participate in this program.

IN WITNESS WHEREOF, I have hereunto set my hand this sixteenth day of September in the year of our Lord nineteen hundred seventy-four, and of the Independence of the United States of America the one hundred and ninety-ninth.

GERALD R. FORD

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TOTALLY EMBARGOED UNTIL 11:30 A.M., EDT

SEPTEMBER 16, 1974

Office of the White House Press Secretary

THE WHITE HOUSE

EXECUTIVE ORDER

ESTABLISHING A CLEMENCY BOARD TO REVIEW CERTAIN CONVICTIONS OF PERSONS UNDER SECTION 12 OR 6(j) OF THE MILITARY SELECTIVE SERVICE ACT AND CERTAIN DISCHARGES ISSUED BECAUSE OF, AND CERTAIN CONVICTIONS FOR, VIOLATIONS OF ARTICLE 85, 86 or 87 OF THE UNIFORM CODE OF MILITARY JUSTICE AND TO MAKE RECOMMENDATIONS FOR EXECUTIVE CLEMENCY WITH RESPECT THERETO

By virtue of the authority vested in me as President of the United States by Section 2 of Article II of the Constitution of the United States, and in the interest of the internal management of the Government, it is ordered as follows:

Section 1. There is hereby established in the Executive Office of the President a board of 9 members, which shall be known as the Presidential Clemency Board. The members of the Board shall be appointed by the President, who shall also designate its Chairman.

Sec. 2. The Board, under such regulations as it may prescribe, shall examine the cases of persons who apply for Executive clemency prior to January 31, 1975, and who (i) have been convicted of violating Section 12 or 6(j) of the Military Selective Service Act (50 App. U.S.C. §462), or of any rule or regulation promulgated pursuant to that section, for acts committed between August 4, 1964 and March 28, 1973, inclusive, or (ii) have received punitive or undesirable discharges as a consequence of violations of Article 85, 86 or 87 of the Uniform Code of Military Justice (10 U.S.C. §§ 885, 886, 887) that occurred between August 4, 1964 and March 28, 1973, inclusive, or are serving sentences of confinement for such violations. The Board will only consider the cases of Military Selective Service Act violators who were convicted or unlawfully failing (i) to register or register on time, (ii) to keep the local board informed of their current address, (iii) to report for or submit to preinduction or induction examination, (iv) to report for or submit to induction itself, or (v) to report for or submit to, or complete service under Section 6(j) of such Act. However, the Board will not consider the cases of individuals who are precluded from re-entering the United States under 8 U.S.C. 1182(a)(22) or other law.

- Sec. 3. The Board shall report to the President its findings and recommendations as to whether Executive clemency should be granted or denied in any case. If clemency is recommended, the Board shall also recommend the form that such clemency should take, including clemency conditioned upon a period of alternate service in the national interest. In the case of an individual discharged from the armed forces with a punitive or undesirable discharge, the Board may recommend to the President that a clemency discharge be substituted for a punitive or undesirable discharge. Determination of any period of alternate service shall be in accord with the Proclamation announcing a program for the return of Vietnam era draft evaders and military deserters.
- Sec. 4. The Board shall give priority consideration to those applicants who are presently confined and have been convicted only of an offense set forth in section 2 of this order, and who have no outstanding criminal charges.
- Sec. 5. Each member of the Board, except any member who then receives other compensation from the United States, may receive compensation for each day he or she is engaged upon the work of the Board at not to exceed the daily rate now or hereafter prescribed by law for persons and positions in GS-18, as authorized by law (5 U.S.C. 3109), and may also receive travel expenses, including per diem in lieu of subsistence, as authorized by law (5 U.S.C. 5703) for persons in the government service employed intermittently.
- Sec. 6. Necessary expenses of the Board may be paid from the Unanticipated Personnel Needs Fund of the President or from such other funds as may be available.
- Sec. 7. Necessary administrative services and support may be provided the Board by the General Services Administration on a reimbursable basis.
- Sec. 8. All departments and agencies in the Executive branch are authorized and directed to cooperate with the Board in its work, and to furnish the Board all appropriate information and assistance, to the extent permitted by law.
- Sec. 9. The Board shall submit its final recommendations to the President not later than December 31, 1976, at which time it shall cease to exist.

SEPTEMBER 16, 1974

#### Office of the White House Press Secretary

#### THE WHITE HOUSE

#### FACT SHEET

#### PRESIDENTIAL CLEMENCY BOARD

The President has today established by Executive Order a nine member Presidential Clemency Board. The Board will review the records of two kinds of applicants. First, those who have been convicted of a draft evasion offense committed between August 4, 1964 and March 28, 1973, inclusive. Second, those who received a punitive or undesirable discharge from the armed forces because of a military absentee offense committed during the Vietnam era or are serving sentences of confinement for such violations. The Board will recommend clemency to the President on a case-by-case basis. In the absence of aggravating factors, the Clemency Board would be expected to recommend clemency.

When appropriate, the Board could recommend clemency conditioned upon the performance of some alternate service. In the case of a military absentee, the Board could also recommend that a clemency discharge be substituted for a punitive or undesirable discharge.

The Board has been instructed to give priority consideration to individuals currently confined. The President has also asked that their confinement be suspended as soon as possible, pending the Board's review.

The Board will consider the cases only of persons who apply before January 31, 1975. It is expected to complete its work not later than December 31, 1976.

# # # #



TOTALLY EMBARGOED UNTIL 11:30 A.M., EDT SEPTEMBER 16, 1974

Office of the White House Press Secretary

#### THE WHITE HOUSE

PROCEDURES TO BE FOLLOWED

UNCONVICTED DRAFT EVADER AND MILITARY ABSENTEE

DRAFT EVADER MILITARY ABSENTEE ed bluow besod womeneld end amount (including Coast Guard)

Report to United States Attorney Report as prescribed by

where offense was committed the military department concerned or for members of the Coast Guard report to the Secretary of Transportation ly confined. The President has also asked

Acknowledge allegiance to the United States by agreeing with the United States Attorney to perform United States 24 months alternate service or less based on mitigating circumstances

Oath of Allegiance to

Agree with the concerned Military Department to perform 24 months alternate service or less based upon mitigating circumstances

Perform alternate service under the auspices of the Director of Selective Service

Upon request, Military Department forgoes prosecution, and issues undesirable discharge

Director of Selective Service issues certificate of satisfactory completion of alternate service

Perform alternate service under the auspices of the Director of Selective Service

#### DRAFT EVADER

Receipt by United States Attorney of a certificate of satisfactory completion of alternate service

Dismissal of indictment or dropping of charges

Apply to Clemency Board

Clemency Board may recommend demency to the President

Clemency Board may condition recommendation of clemency on period of alternate service

President may grant clemency

MILITARY ABSENTEE (including Coast Guard)

Director of Selective Service issues certificate of satisfactory completion of alternate service

Receipt of a certificate of satisfactory completion of alternate service by the concerned Military Departmen

Clemency discharge substitut for undesirable discharge

Apply to Clemency Board

Clemency Board may recommend clemency to the President, including substitution of a clemency discharge for a punitive or undesirable discharge

Clemency Board may condition recommendation of clemency on period of alternate service

President may grant clemency, including substitution of a clemency discharge for a punitive or undesirable discharge

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## rules and regulations

This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuent to 44 U.S.C. 1980.

The Code of Federal Regulations is sold by the Separintendent of Documents. Prices of new books are Mated in the first PEDERAL REGISTER issue of each ments.

## TRIE 2—Clemency CHAPTER I—PRESIDENTIAL CLEMENCY BOARD

## ADMINISTRATIVE PROCEDURES AND SUBSTANTIVE STANDARDS

The Presidential Clemency Board published its proposed administrative procedures and substantive standards on November 27, 1974 (39 FR 41351). Since that time, the Board has considered the first military cases before it, and has had the benefit of more than 40 comments on its proposed regulations. With the benefit of this additional experience and these comments, the Board publishes the final regulations setting out its procedures and standards.

It is the intent of the Board to provide notice to the public of the standards it uses to make recommendations to the President concerning individual applications for chemency. The Board also wishes to ensure equity and consistency for applicants under the President's clemency program.

Because it is a temporary organizaon within the White House Office, the
ble function of which is to advise the
President with respect to the exercise of
his constitutional power of executive
clemency, the Board does not consider itself formally bound by the Administrative Procedure Act. Nonetheless, within
the time and resource constraints governing it, the Board wishes to adhere as
closely as possible to the principles of
procedural due process. The administrative procedures established in these regulations reflect this decision.

The Board may publish changes in individual sections as it deems necessary. The Board welcomes continuing comment on problems which may arise in the application of particular sections of these procedures and invites recommendations on how best these problems may be resolved.

Several dosen technical changes have been made in these regulations in response to new circumstances that were presented to the Board. Some clarify significantly the rights and procedures available to applicants. The following is an explanation of those changes which seem to the Board to be most significant:

Jurisdiction. Section 101.3 has been added in order to incorporate the criteria for determining whether or not a person is eligible for consideration by the Presidential Clemency Board. It restates the criteria established in Proclamation 4313 (Announcing a Program for the Return of Vietnam Era Draft Evaders and Military Deserters) and repeated in Execute Order 11803 (Establishing a Clemecy Board \* \* \*).

Remedies. Section 101.4 has been added to explain the remedies available from the Presidential Clemency Board. It states the authority with which the Board is vested by Executive Order 11803, issued pursuant to Preciamation 4313.

A Presidential pardon restores these federal civil rights lost as a result of a felony conviction. State law recognizes Presidential pardons as a matter of comtty, usually restoring the right to vote in federal and state elections, to hold public office, and to obtain licenses for trades and professions from which convicted felons are barred under state law. Since conviction by military court-martial is treated as a felony conviction by many states, and since an Undesirable Discharge may have the same consequences as a court-martial conviction, the benefits of a pardon apply to former servicemen as well as to civilian draft evaders.

A Clemency Discharge neither entitles its recipient to veterans benefits nor bars his receiving those benefits to which he is otherwise entitled. The Veterans Administration and other agencies may extend veterans' benefits to some holders of a Clemency Discharge, but it is contemplated that most will not receive veterans benefits.

Availability of files to applicant and his representative. Section 101.7(c) clarifles which files an applicant and his representative have a right to see. At the offices of the Board, information collected by the Board independently of any other government agency is readily available to an applicant or his representative. All files obtained from other agencies are available to the extent not barred by the rules of the agency owning the file. For example, the Selective Service System file is available to him and his representative. Files from another agency are cited in a summary when they are used as the basis of statements in that summary. Reason for denial of access to any of these files is stated in writing upon request.

This subsection is in response to comments that §§ 201.5(b) and 201.6(c), read together, were either unclear or overbroad.

Completed case summary. The completed case summary consists of the initial case summary, amendments as described in the §§ 101.8 (c) and (e), and the materials submitted by the applicant and his representative as described in § 101.8(b). Where, in the opinion of the Board, there is a conflict of fact, false statement, or omission material to the Board's consideration of an aggravating or mitigating circumstance.

as specified in §§ 102.3 and 102.4, the case is tabled. The action attorney is instructed to obtain additional facts.

This is in response to comments from the private bar.

Hearing bajore the Board. Subsection 101.9(c) provides for a personal appearance as a matter of right if an applicant cam show that an oral presentation is necessary to the Board's understanding of a mitigating circumstance or an aggravating circumstance which applies to his case. The Board has provided a right to personal appearance in response to several comments.

Reconsideration. Subsection 191.11(h) has been amended in order to add standards which must be met if the Board is to consider an applicant's petition for reconsideration. In the proposed regulations, consideration of such petition by the Board was a matter of discretion. This amendment limits the excumstances under which reconsideration will be granted, but provides that when an applicant shows that any of those circumstances are present, reconsideration will be granted as a matter of right.

Transmittal to other agencies of Presidential decisions. Section 101.12 provides that grants of immediate pardon by the President are transmitted formally to other government agencies, as appropriate. Pending completion of the alternative service requirement, grants of conditional clemency are communicated to another federal agency only to the extent this information is necessary for the agency to perform its functions under the clemency program or for other necessary action respecting the applicant. Upon completion of alternative service, notification of the pardon is forwarded to all appropriate agencies. Denials of clemency by the President are held confidential by the Board.

The intent of this section, adopted here in response to several comments is that a person who applies for clemency should not be prejudiced in his pursuit of other remedies through the military services' discharge review processes or elsewhere.

Other remedies available to applicant. Section 161.15(b) requires that Board staff inform both applicants to the Board and persons who inquire about the clemency program, but are clearly not under the Board's jurisdiction, of the remedies available to them under military discharge review processes and through the judiciary. Applicants to the Board or to one of the other agencies administering part of the clemency program may pursue such other remedies simultaneously or subsequently to, or instead of their remedies under the clemency program. The Board's staff informs them of their other options.

Aggravating and mitigating circumstances. Sections 102.3 and 102.4 contain new aggravating and mitigating circumstances which the Board deems material to its decisions.

The Board notes that it has seen a number of cases of persons who behaved with valor during combat, but then committed AWOL offenses because of mental stress caused by combat. The Board calls attention to this mitigating circumstance as one which it considers particularly important in some cases.

A number of comments from the private bar have suggested that the Board should add as a mitigating circumstance "evidence that an applicant would probably have obtained a Selective Service status or military discharge or reassignment beneficial to him, but failed to apply due to lack of knowledge or confusion." Mitigating circumstances #1, 8, and 9, in conjunction, are adequate to meet this problem.

Calculation of length of alternative service. Subsection 102.5(c) has been added in order to make clear the Board's decision that the initial baseline period of alternative service for applicants with Undesirable Discharges is three (3) months.

Eligibility of clemency recipients for military discharge review remedies. The Presidential Clemency Board notes, although the matter is not one for inclusion in its regulations, that it has received numerous comments which assume that a recipient of executive clemency under the President's clemency program is ineligible for consideration under the military services' discharge review processes.

This is incorrect. Any applicant to the Board for executive elemency may also seek review of his discharge through one of the military services' discharge review boards or boards for the correction of military records. Applying to the Board does not exclude a former serviceman from the jurisdiction of the military services' boards, nor does it preclude the remedies which are available from those boards.

The Presidential Clemency Board notes that a veteran who receives a Clemency Discharge through the Board may subsequently seek, according to the Department of Defense, an upgrading of that discharge through the military services' normal discharge review processes.

This chapter will become effective immediately.

Issued in Washington, D.C. on March 18, 1975.

CHARLES E. GOODELL, Chairman, Presidential Clemency Board, The White House.

1. Part 101 is added to read as follows:

### PART 101—ADMINISTRATIVE PROCEDURES

Sec.
101.1 Purpose and scope.
101.2 General definitions.
101.3 Jurisdiction.
101.4 Remedies.
101.5 Initial filing.
101.6 Application form.

101.7 Assignment of Action Attorney and case number, and determination of jurisdiction.

101.8 Initial case summary.

101.9 Consideration before the Board.101.10 Recommendations to the President.

101.11 Reconsideration. 101.12 Transmittal to

101.12 Transmittal to other agencies of clemency decisions.
101.13 Confidentiality of communications.

101.14 Representation before the Board.101.15 Requests for information about the

Olemency Program.

101.16 Postponement of Board consideration and of the start of alternative service.

Appendix A: Application kit.
Appendix B: Proclamation 4313.
Appendix C: Executive Order 11903.

AUTHORITY: Executive Order 11803, 39 FR 33297, as amended.

#### § 101.1 Purpose and scope.

This part establishes the procedures of the Presidential Clemency Board. Certain other matters are also treated, such as the assistance to be given to individuals requesting determinations of jurisdiction, or requesting information respecting those parts of the Presidential Clemency Program which are administered by the Department of Defense and the Department of Justice under Presidential Proclamation 4313 (39 FR 33293).

#### \$ 101.2 General definitions.

"Action attorney" means an attorney on the staff of the Board who is assigned an applicant's case.

"Applicant" means an individual who invokes the jurisdiction of the Board, and who has submitted an initial filing.

"Board" means the Presidential Clemency Board as created by Executive Order 11803 (39 FR 33297) or any duly authorized panel of that Board.

#### § 101.3 Jurisdiction.

Jurisdiction lies with the Board with respect to a particular person if such person applies to the Board not later than March 31, 1975 and:

(a) He has been convicted for failure under the Military Selective Service Act (50 App. U.S.C. 462) or any rule or regulation promulgated thereunder to register or register on time, to keep the local board informed of his current address, to report for or submit to preinduction or induction examination, to report for or submit to induction itself, or to report for or submit to, or complete (alternative) service under section 6(j) of the Act for offenses committed during the period from August 4, 1964 to March 28, 1973, inclusive: or

(b) He has received a punitive or undestrable discharge as a consequence of offenses under Article 85 (desertion), 86 (AWOL), or 87 (missing movement) of the Uniform Code of Military Justice (10 U.S.C. 885, 886, 887) that occurred between August 4, 1964 and March 28, 1973, inclusive, or is serving a sentence of confinement for such violation.

(c) Jurisdiction will not lie with respect to an individual precluded from re-entering the United States under 8 U.S.C. 1182(a) (22) or other law.

#### § 101.4 Remedies.

(a) The Board is empowered only to make recommendations to the President on clemency applications. The Board has no final authority of its own. The Board may recommend to the President that he take one or more of the following actions:

(1) Grant an unconditional pardon without a requirement of alternative

service;

(2) Grant an unconditional pardon upon the satisfactory completion of a specified period of alternative service not to exceed 24 months;

(3) Grant a clemency discharge in substitution for a Dishonorable, Bad Conduct, or Undesirable Discharge;

(4) Commute the sentence; or

(5) Deny clemency.

(b) In unusual circumstances and as authorized by Executive Order 11803, the Board may make other recommendations as to the form that clemency should take. This shall only be done in order to give full effect to the intent and purposes of the Presidential Clemency program.

#### § 101.5 Initial filing.

(a) In order to comply with the requirements of Executive Order 11803, as amended, an individual must make an initial filing to the Board not later than March 31, 1975. The Board considers sufficient as an initial filing any written communication postmarked not lat than March 31, 1975, and receive the Board, the Department of Juthe Department of Defense, the Department of Transportation, or the Selective Service System. In the communication an individual or his representative must request consideration of the individual's case or raise questions which evidence a serious interest in applying for the program. Oral applications made not later than March 31, 1975 are considered sufficient if reduced to writing, and postmarked not later than May 31, 1975.

(b) If an initial filing is made by a representative, the case is not considered by the Board unless and until the applicant submits a written confirmation of his clemency application. This confirmation by the applicant may be sent either directly or through a representative, but it must be mailed not later than May 31, 1975. A statement by an attorney that he is acting on behalf of an applicant is sufficient. Applications by a representative on behalf of an applicant may be considered by the Board where good cause is shown why the applicant is unable to apply.

#### § 101.6 Application form.

(a) Upon receipt of an initial filing, a member of the Board's staff makes a determination of probable jurisdiction. Persons who are clearly beyond the Board's jurisdiction are so notified in writing. A person who questions this determination should promptly write the General Counsel, Presidential Clemency Board, The White House, Washington, D.C. 20500, stating his reasons for tioning the determination. The Grounsel of the Board makes the final determination of probable jurisdiction and

so notifies the applicant or his representative in writing stating the reasons why. In doubtful cases, a final determination of jurisdiction is made by the Board.

(b) A person who has been notified that jurisdiction does not lie in his case is considered as having made a timely filing if the final determination is that the Board has jurisdiction over his case.

(c) A person who is within the jurisdiction of the Board is sent an application form, information about the Presidential elemency program, instructions for the preparation of the application form, a statement describing the Board's procedures and method of determining cases, and a list of volunteer counseling services.

(d) The person is urged to return the completed application form to the Board as soon as possible. Completed application forms must be postmarked within sixty (60) days of the time they were mailed by the Board, in order to qualify for the Board's consideration as a matter of right.

#### § 101.7 Assignment of Action Attorney, case number, and determination of jurisdiction.

- (a) Upon receipt by the Board of the completed application form or of information sufficient for the Board to request the records and files specified in paragraph (b) of this section, the applicant's case is reviewed for preliminary termination of the Board's jurisdiction. If it appears that the Board has jurisdiction over the case, a file is opened and a case number assigned. The Board will then request from all appropriate government agencies the relevant records and files pertaining to the applicant's case.
- (b) In normal circumstances, the relevant records and files for civilian cases are the applicant's files from the Bureau of Prisons and information that he has sent to the Board. For military cases, they will include the applicant's military personnel records, military clemency folder, record of court martial, if any, and information that the applicant has sent to the Board. Applicants and their representatives have the right to request that the Board consider other pertinent files. The Board will attempt to comply with these requests.
- (c) At the offices of the Board, information collected by the Board independently of any other agency is readily available to an applicant or his representative. All files obtained from other agencies are available to the extent not barred by the rules of the agency owning the file. Files from another agency are cited in a summary when they are used as the basis of statements in that summary. Reason for denial of access to any of these files is stated in writing upon request.
- (d) Where the initial filing contains adequate information, the Board staff may assign a case number and request cords and files prior to receipt of the inpleted application form.
- (e) If the Action Attorney determines that the Board does not have jurisidic-

tion in a particular case, he promptly notifies the applicant or his representative in writing, stating the reasons for such a determination.

(f) An applicant or his representative who questions this adverse determination of jurisdiction should write the General counsel of the Board in accordance with the provisions of § 101.6(a).

#### \$ 101.8 Initial case summary.

- (a) Upon receipt of the necessary records and files, the Action Attorney prepares an initial case summary of the applicant's case. The files, records, and any additional sources used in preparing the initial case summary are listed. No other material is used. The initial case summary includes the name and business telephone number of the Action Attorney who may be contacted by the applicant or his representative.
- (b) The initial case summary is sent by certified mail to the applicant or his representative. The summary is accompanied by an instruction sheet describing the method by which the summary was prepared and by a copy of the guidelines used by the Board for the determination of cases. Applicants are encouraged to review the initial case summary for accuracy and completeness and advised of their right to submit additional sworn or unsworn material. Additional material may be submitted in any length. Nothing over three (3) single-spaced, typewritten, letter-sized pages in length is read verbatim to the Board. Where necessary, therefore, an applicant should summarize his additional material to comply with this verbatim presentation requirement. If this is not done, the Action Attorney does so.
- (c) At any time before Board consideration of his case, an applicant may submit evidence of inaccurate, incomplete, or misleading information in the complete Board file or other files. This information is incorporated in applicant's Board file.
- (d) An applicant's case is ready for final consideration by the Board not sooner than thirty (30) days after the initial case summary is mailed to the applicant. Material which amends or supplements the applicant's initial case summary must be postmarked within this thirty (30) day period to ensure that it is considered. An applicant's request that this thirty (30) day period be extended is liberally granted by the Action Attorney, if the request is received prior to Board action and is reasonable.
- (e) Upon receipt of the applicant's response to the initial summary, the Action Attorney notes all such amendments, supplements, or corrections on the initial summary submitted by the applicant or his representative. All such amendments are attached to the initial case summary with notation by the Action Attorney of any discrepancies of fact which in his opinion remain unresolved. The complete case summary consists of the initial summary, amendments as described in paragraph (c) and this section, and the materials submitted by the applicant and his representative as described in paragraph (b) of this section.

(f) Where, in the opinion of the Board, there is a conflict of fact, false statement, or omission material to the Board's consideration of an aggravating or mitigating circumstance, as specified in §§ 102.3 and 102.4, the case is tabled. The Action Attorney is then instructed to obtain additional facts.

#### § 101.9 Consideration before the Board.

(a) At a regularly scheduled meeting of the Board, an applicant's case is considered. The Board may provide by rule, however, that cases will be initially considered by panels of not less than three Board members. Any case may be brought before a majority of the full Board for consideration at the request of a panel member. Panel recommendations will be considered and approved by a majority of the full Board.

(b) The Action Attorney presents to the Board a brief statement of the completed case summary and, as provided in § 101.8(b), the material submitted by

the applicant.

- (c) The Board grants a personal appearance to an applicant and his representative if they can show in a written statement that such an appearance is necessary to the Board's understanding of the applicant's case. The Board considers each request for an oral presentation at a regular meeting and informs the applicant and his representative whether or not his request has been granted.
- (d) Any oral presentation granted by the Board shall not exceed a reasonable period of time. Neither applicant nor his representative may be present when the Board begins deliberations, but should remain available for further consultation immediately thereafter.
- (e) After due deliberation the Board decides upon its secommendation to the President listing the factors it considered in making its recommendation.

#### § 101.10 Recommendations to the President.

- (a) At appropriate intervals, the Chairman of the Board submits to the President certain master warrants listing the names of applicants recommended for executive elemency and a list of the names of applicants considered by the Board but not recommended for elemency. The Chairman will also submit such terms and conditions for executive elemency, if any, that have been recommended in each case by the Board.
- (b) Following action by the President, the Board sends notice of such action in writing to all applicants whose names were submitted to the President. Each applicant is sent a list of the mitigating and aggravating circumstances decided by the Board to be applicable in his case.

E. FORE

#### § 101.11 Reconsideration.

(a) An applicant may ask the Board for reconsideration of his case. Petitions for reconsideration, including any supplementary material, must be postomarked within thirty (30) days of Board mailing specified in § 101.10(b).

(b) At a regularly scheduled Board seting, a majority of the Board being present, it will reconsider the applicant's case if the applicant's petition shows one

or more of the following:

- (1) New fact, material to the disposition of his case, which the Board had not previously considered, provided that the applicant explains to the Board's satisfaction why such facts were not submitted earlier. New facts are, for purposes of this section, considered material only if they relate to presence or absence of an aggravating circumstance under \$ 192.3 or of a mitigating circumstance under \$ 102.4, or to calculation of length of alternative service under § 102.5.
- (2) Factual error, in the complete case summary or other document considered by the Board that was material to the Board's disposition of his case and detrimental to him: or
- (3) Procedural error that was material to the Board disposition of his case and detrimental to him.
- (c) The Board may at its discretion permit an applicant or his representative a reasonable period of time to present before the Board an oral statement. The provisions of § 101.9 apply to any request for a personal appearance.
- (d) After due deliberation, the Board may:
- (1) Leave unchanged its original recommendation:
- (2) Where executive elemency was not granted, recommended to the President that he grant it in accordance with such terms and conditions as may be appro-
- (3) Where executive clemency was granted, recommend to the President that he diminish the length of alternative service on which the grant of clemency has been conditioned or immediately grant a full and unconditional pardon.
- (e) Applicants requesting reconsideration are so notified in writing of the Board's decision, together with the TPR SOTIS

#### § 101.12 Transmittal to other agencies of clemency decisions.

- (a) The Chairman of the Board may forward for further action to the Secretaries of the Army, Navy, and Air Force, the Secretary of Transportation, the Director of the Selective Service System. and the Attorney General, as appropriate, only such information about the President's decision as is necessary in the Board's judgment for the agency to perform its functions under the President's clemency program or for other necessary action respecting the applicant.
- (b) A decision by the President to deny executive clemency to a person who has fully discharged his obligations under the law for his offense is not transmitted by the Board to any other agency of the United States Government or to any other person, public or private, except the applicant or his representative.

#### \$ 101.13 Confidentiality of communica-

(a) In order to have his case considered by the Board, an applicant need

subsett only information sufficient for a determination of jurisdiction and for the retrieval of necessary official records and files. The application form requires the applicant's name, date of birth, solective service number, military branch and service number, if applicable, information concerning the draft evasion offense or absence-related military offense, and the disposition thereof, and the mailing address and telephone number of either the applicant or his representative.

(b) The Board takes all steps in its power to protect the privacy of applicants and potential applicants to the Presidential clemency program. No personal information concerning an applicant or potential applicant is released by the Board unless disclosure is necessary for the proper functioning of the Board (e.g., to the Selective Service System so that alternative service may be performed) or unless required by law.

(1) Information which reveals commission of a serious crime, unrelated to any offense subject to the jurisdiction of the Presidential elemency program is forwarded to the appropriate authorities.

(2) As required by law, the name (but only the name) of a recipient of clem-

ency is released to the public.

(c) All personal information obtained by the Board in the course of reviewing an applicant's case, except information obtained from other agencies, is sealed by the Board. This happens when the applicant has received his pardon from the President or when the Board's operations terminate, whichever is earlier.

(d) Upon announcement of the President's disposition of a case, the Board may publish a summary of that case after the removal of all information likely to identify the individual.

#### § 101.14 Representation before the

(a) Although an applicant may bring his case before the Board without a representative, each applicant is advised of his right to representation and encouraged to seek counsel experienced in military or selective service law. A representative need not be an attorney, although legal counsel is recommended to applicants. The Board staff advises applicants of those private sources which are available to provide counsel-

#### § 101.15 Requests for information about the Clemency Program.

- (a) Upon receipt by the Board of a request for information from an individual clearly not within the jurisdiction of the Board, the Board's staff attempts to determine his eligibility for any other part of the Presidential elemency program. If requested, the Board attorney preserves the confidentiality of the individual's location.
- (b) A member of the Board's staff also informs any individual of other remedies available to him, including those from the Departments of Justice and Defense and through judicial processes.

#### § 191.16 Postponeurous of Board con sideration and of the start of alle native service.

- (a) An applicant may request that the Board defer consideration of his case for a reasonable period of time. Such deferments are liberally granted provided that they do not result in an undue disruption of the Board's operations or delay the final termination of the Board's operations.
- (b) An applicant who has been granted executive clemency conditioned upon a period of atternative service may ask for the postponement of the beginning . of his period of alternative service for a reasonable period of time. The reasons for which a postponement may be granted include personal hardship and conflicting obligations. The Board makes every effort, consistent with its own authority and that of the Selective Service System to accommodate postponement requests.
- 2. Part 102 is added to read as follows: PART 102-SUBSTANTIVE STANDAROS

Sec.

102.1 Purpose and acope.

102.2 Board recommendations.

Mitigating circumstances

102.5 Calculation of length of alternative

AUTHORITY: Executive Order 11803, 39 FR \$3297, as amended.

#### § 102.1 Purpose and scope.

This section contains the standards which the Board employs in deciding whether or not to recommend that President grant executive elemen whether or not elemency should be coll ditioned upon satisfactory completion of a period of alternative service, and, if so, what the length of this alternative service is.

#### § 102.2 Board recommendations.

In each case the Board decides first whether or not it will recommend to the President that the applicant be granted executive clemency. In reaching this decision, the Board considers the aggrevating circumstances in § 102.3 and the mitigating circumstances in § 102.4.

#### § 102.3 Aggravating circumstances.

- (a) Presence of any of the aggravating circumstances listed below may either disqualify an individual for executive clemency or cause the Board to recommend to the President a period of alternative service exceeding the applicant's "baseline period of alternative service," as determined under § 102.5.
- (b) Aggravating circumstances which the Board takes notice are:
- (1) Other adult criminal convictions; (2) False statement by applicant to the Presidential Clemency Board:
- (3) Use of force by applicant collaterally to AWOL, desertion, or missing movement or civilian draft evasion offense:
  - (4) Desertion during combat;
- (5) Evidence that applicant committed offense for obviously manipulative and selfish reasons:

#### RULES AND REGULATIONS

- (6) Prior refusal to fulfill court ordered alternative service;
  - (7) Violation of probation or parole;(8) Multiple AWOL/UA offenses; and
- (9) AWOL/UA of extended length.
  (c) Whenever an additional aggravating circumstance not listed is considered by the Board in the discussion of a particular case, and is material to the discussion of that case the Board postuporation of that case the Board postuporation.

ticular case, and is material to the disposition of that case, the Board postpones final decision of the case and immediately informs the applicant and his representative of their opportunity to submit evidence material to the additional circumstance.

#### § 102.4 Mitigating circumstances.

- (a) Presence of any of the mitigating circumstances listed below or of any other appropriate mitigating circumstance is considered as cause for recommending that the President grant executive clemency to an applicant, and as cause for reducing the applicant's alternative service below the baseline period, as determined under § 102.5.
- (b) Mitigating circumstances of which the Board takes notice are:
- (1) Lack of sufficient education or ability to understand obligations or remedies available under the law;
- (2) Personal and family problems either at the time of offense or if applicant were to perform alternative service;
  - (3) Mental or physical condition;
- (4) Employment and other activities of service to the public;
- (5) Service-connected disability, wounds in combat or decorations for valor in combat;
- (6) Period of creditable military service:
  - ervice;
    (7) Tours of service in the war zone;
- (8) Substantial evidence of personal or procedural unfairness;
- (9) Denial of conscientious objector status, of other claim for Selective Service exemption or deferment, or of a claim for hardship discharge, compassionate reassignment, emergency leave, or other remedy available under 'military law, on procedural, technical, or improper grounds, or on grounds which have subsequently been held unlawful by the judiciary:
- (10) Evidence that an applicant acted for conscientious, not manipulative or selfish reasons;
- (11) Voluntary submission to authorities by applicant:
- (12) Behavior which reflects mental stress caused by combat;
- (13) Volunteering for combat, or extension of service while in combat;
- (14) Above average military conduct and proficiency; and
- (15) Personal decorations for valor.
  (c) An applicant may bring to the Board's attention any other factor which be believes should be considered.
- § 162.5 Calculation of length of alternative service.
- (a) Having reached a decision to recommend that the President grant executive elemency to a particular applicant, the Board will then decide whether or

not elemency should be conditioned upon a specified period of alternative service and, if so, what length that period should be:

- (1) The starting point for calculation of length of alternative service will be 24 months.
- (2) The starting point will be reduced by three times the amount of prison time served.
- (3) The starting point will be further reduced by the amount of prior alternative service performed, provided that the prescribed period of alternative service has been satisfactorily completed or is being satisfactorily performed.
- (4) The starting point will be further reduced by the amount of time served on probation or parole, provided that the prescribed period has been satisfactorily completed or is being satisfactorily performed
- (5) Subject to paragraphs (b) and (c) of this section, the baseline period of alternative service will be the remainder of these four subtractions or final sentence to imprisonment, whichever is less.
- (b) In no case will the baseline period of alternative service be less than three (3) months.
- (c) For applicants who have received an Undesirable Discharge from a military service, the baseline period of alternative service shall be three (3) months.  $\omega$
- (d) The Board may consider mitigating circumstances as cause for recommending clemency upon satisfactory completion of a period of alternative service that is less than an applicant's baseline period of alternative service, or for recommending an immediate pardon.
- (e) In cases in which aggravating circumstances are present and are not, in the Board's judgment, balanced by mitigating circumstances, the Board may consider such aggravating circumstances as cause for recommending clemency upon satisfactory completion of a period of alternative service exceeding, by three (3), six (6), or nine (9) additional months, the applicant's baseline period of alternative service. In extraordinary cases, as an alternative to denying clemency, the Board may increase the baseline period to a maximum of not more than 24 months.

#### PART 201—[REVOKED]

3. Part 201 is revoked.

#### PART 202—[REVOKED]

4. Part 202 is revoked.

[FR Doc.75-7464 Filed 3-20-75;8:45 am

## DR. RALPH ADAMS, 59 Years of Age

#### Educator.

He has been President of Troy State University in Troy, Alabama, for ten years. He is a graduate of Birmingham Southern with LLB and JD degrees from the University of Alabama. Brigadier General, Air National Guard of Alabama.

## MR. JAMES P. DOUGOVITE, 28 Years of Age

He is a full-time teaching aide of minority students in the Department of Applied Technology, Michigan Tech University. Mr. Dougovita is a veteran and has been awarded the Combat Infantryman Badge, Silver Star, Bronze Star, Purple Heart, and is now a Captain in the Michigan National Guard.

## HONORABLE ROBERT H. FINCH, 51 Years of Age

Lawyer and partner in the firm of McKenna, Fitting & Finch in Los Angeles, California. He was formerly Secretary of HEW and Counselor to President Nixon.

## HONORABLE CHARLES E. GOODELL, 48 Years of Age

Former Senator from New York who is currently in the private practice of law. He was a Ford Foundation Fellow at Yale and was a graduate of Williams College.

## FATHER THEODORE HESBURG, 57 Years of Age

President, University of Notre Dame, and holds honorary degrees from numerous colleges and universities. He is a permanent Vatican Delegate. He has served as Chairman of the U.S. Committee on Civil Rights and as a member of the Committee on All-Volunteer Armed Force.

#### NIR. VERNON E. JORDAN, 39 Years of Age

Executive Director of the National Urban League, an organization concerned with the advancement of the minority groups. Mr. Jordan is a lawyer by profession and served previously as the Executive Director of the United Negro College Fund, Director of the Voter Education Project, Southern Regional Council and as Attorney. Consultant in the U.S. Office of Economic Opportunity.

#### MR. JAMES MAYE, 31 Years of Age

He is Executive Director of Paralyzed Veterans of America in Washington, D. C. He is a graduate of Bridgewater College, Bridgewater, Virginia and received his masters' degree from Virginia Commonwealth University.

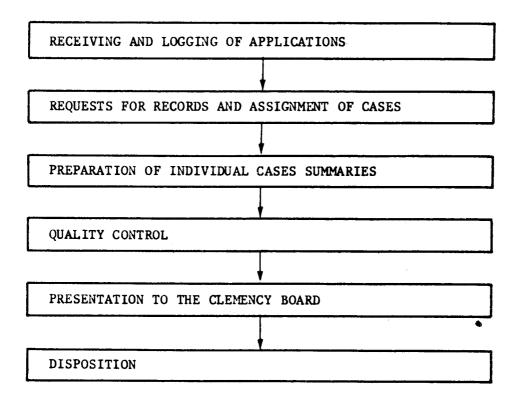
#### MRS. AIDA CASANAS O'CONNOR, 52 Years of Age

A woman lawyer with a Masters of Laws degree from George Washington University, Washington, D. C. She is a member of the Bar of the State of New York, the Supreme Court of Puerto Rico, U.S. District Court of Puerto Rico, and the Supreme Court of the United States. Presently she is Assistant Counsel to the New York State Division of Housing and Community Renewal in New York City.

#### GENERAL LEWIS W. WALT, USMC (Ret), 61 Years of Age

He retired after 34 years in the Marine Corps and is a veteran of the Second World War, the Korean and Vietnamese wars. He was an Assistant Commandant of the Marine Corps. He has received the Nevy Cross, Silver Star, Legion of Merit, Bronze Star, the Purple Heart and numerous other military decorations.

#### MAJOR FUNCTIONAL DIVISIONS





#### RECEIVING AND LOGGING OF APPLICATIONS

Phone inquiry form completed  $^{1}$  Application kit sent

Mail opened, obvious jurisdiction determined, date stamped

Read and Classified as Military or Civilian

Case # assigned and file label and locator card prepared

REQUESTS FOR RECORDS AND ASSIGNEMNT OF CASES



<sup>1</sup>Phone call inquiries may be accepted as initial applications if the telephone inquiry form is completed. A temporary case number is assigned until a formal application is received.

Letters of inquiry may be handled in the same manner. A temporary number is assigned until the formal application is received.

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# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE Washington, D.C. 20500

#### Dear Sir:

On September 17, President Ford created the Presidential Clemency Board to review the cases of persons convicted of draft evasion or discharged from the military for an absence-related offense between August 4, 1964 and March 28, 1973. If you are such a person, you may apply to the Presidential Clemency Board for clemency. If you want the Board to consider your case, you must apply to the Board by January 31, 1975. An application form has been enclosed-simply fill it out and return it to the Presidential Clemency Board as quickly as possible.

What does clemency mean? If you have been convicted of a draft evasion offense, it means that you may earn a pardon. By doing a specified period of alternate service, your federal civil rights, and most of your state civil rights, will be restored. Without a pardon, certain trades and professions will remain barred to you under law. If you are a military man who received a punitive or undesirable discharge for unauthorized absence, clemency means a Clemency Discharge and a pardon.

If you have not been discharged from the military nor convicted of evading the draft, you may still be eligible for the Clemency Program. Military people who are AWOL but have not been discharged should contact any military base, or Fort Benjamin Harrison, Indianapolis, Indiana (telephone (317) 542-3417). You may call this number collect. People who think that they violated the draft laws but who have not been convicted should contact any United States Attorney office, or the Department of Justice, Washington, D. C. (telephone (202) 739-4520 or 739-4555). If you are eligible under these parts of the Clemency Program and if you wish to apply, you must also report before January 31, 1975. We are enclosing materials that can help you decide whether you are eligible for any of these programs.



If you were discharged from the military service under less than honorable conditions, you may be able to get your discharge upgraded via one of the administrative remedies provided by your military service. This remedy is available whether or not you are eligible before the Presidential Clemency Board. Enclosed is a sheet listing for each service the names and addresses of the boards which upgrade discharges. Applying to the appropriate board does not guarantee that your discharge will be upgraded. The board will consider your case on its merits, and according to its rules and regulations. You should write to the Discharge Review Board of your military branch for further information. Important: you can apply to these boards at the same time you apply to the Presidential Clemency Board.

If you have any questions about what you have just read or about the clemency program in general, please call the Presidential Clemency Board. Our telephone number is (202) 456-2110. We will gladly try to answer any of your questions. We suggest also that you talk with a lawyer. If you do not have one, please read the lawyer referral sheet that has been enclosed. One of the organizations listed on this sheet will give you legal assistance free of charge.

Along with the lawyer referral list and the application form, we have enclosed an instruction sheet which describes the procedure that the Board uses and some of the factors which it considers in deciding your case. We are trying to be as fair as possible. If you have any information that will help your case, please send it to us. You do not have to appear personally before the Board, but you may ask to do so.

Remember the deadline for applying is January 31, 1975. If you have any questions, you should call us now. If you intend to apply, you should do it soon.

Sincerely,

Charles E. Goodell

Wholes En Hon

Chairman

Enclosures

## PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE

#### WASHINGTON

#### INSTRUCTIONS FOR APPLICATION FOR CLEMENCY

On September 16, 1974 the President announced a program of clemency. Depending on your case, you may apply to the Presidential Clemency Board, the Department of Justice, or the Department of Defense.

You may be eligible for clemency by the Presidential Clemency Board if you have been convicted of a draft evasion offense such as failure to register or register on time; failure to keep the local board informed of current address; failure to report for or submit to pre-induction or induction examination; failure to report for or submit to or complete service, during the period from August 4, 1964 to March 28, 1973; or if you have received an undesirable, bad conduct, or dishonorable discharge for desertion, absence without leave, or missing movement, and for offenses directly related, between August 4, 1964 to March 28, 1973.

If you are now absent from military service or have a charge against you for a Selective Service violation and have not been convicted or received a discharge, you may still be eligible for clemency under another part of the President's program. If you have any questions, please contact the Board and we will try to answer your questions.

If you believe that you are eligible to be considered by the Presidential Clemency Board but are not sure, you should apply to the Board. If it turns out that you are not eligible for consideration by the Board, you may possibly qualify under another part of the clemency program. You do not have to identify your current location. We will then be able to notify you of the proper agency to contact. If you are appealing a conviction or a military discharge you may continue your appeal, and still apply to the Board at the same time.

- I. The Board will not give its files to any other federal agency. It will keep any information you provide in strictest confidence, except evidence of a serious crime which is not covered in the Presidential Clemency program.
- II. Although you may apply to the Board without attorney or any other representative if you wish, we encourage you to obtain the help of legal counsel. If you do not have a counsel but desire one, we will be glad to refer you to a lawyers' organization which will help you find one. These organizations will help you get legal assistance even if you can not afford to pay.

- III. To apply to the Board, you need only supply the information necessary to find your file from other departments. If you do not wish to file your application personally, you may select a representative of your own choice to do it for you, but you must tell us that he is authorized. The Board will maintain its own file on your case and that file will be available for examination by you or your own attorney.
- IV. You are encouraged to submit evidence which you feel helps your case, and to submit letters from other people on your behalf. You may submit evidence in order to correct inaccurate, incomplete, or misleading information to the Board's file.
- V. A personal appearance by you before the Board will not be necessary.

## THE FOLLOWING ARE SOME OF THE FACTORS THE BOARD WILL CONSIDER IN EXAMINING YOUR CASE:

- 1) Education and ability to understand obligations under the law.
- 2) Personal and family circumstances at the time of offense and afterwards.
- 3) Mental or physical condition.
- 4) Employment and other activities since conviction or military discharge.
- 5) Service-connected disability, wounds in combat or decorations for valor in combat.
- 6) Tours of service in the war zone.
- 7) Substantial evidence of personal or procedural unfairness in your case.
- 8) Denial of conscientious objector status on procedural, technical or improper grounds.
- 9) Period of imprisonment for the offense.

- 10) Personal statement regarding the reasons for the offense.
- 11) Any other information the applicant may wish to submit.

These factors will not necessarily be the only ones which the Board will consider. If you feel there are other facts about your case that should be considered, please submit evidence about them. ANY FALSE STATEMENT TO THE BOARD WILL BE CONSIDERED AN AGGRAVATING FACTOR HIGHLY UNFAVORABLE TO YOUR CASE.

If you have any questions, please call or write the Presidential Clemency Board, The White House, Washington, D. C. 20500, (202 - 456-2110). If application is made by a representative on your behalf, it is not necessary that your home address and telephone number be included. Your representative should indicate his capacity (attorney, friend, etc.) and give us his address and telephone number.

## PRESIDENTIAL CLEMENCY BOARD APPLICATION

#### THE DEADLINE FOR APPLICATIONS IS JANUARY 31, 1975

THIS INFORMATION WIL	L BE KE	PT CONFIDE	NTIAL. N	o personal inf	ormation
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Number of Local Selectiv	e Service	board and Ci	ity	•	
MILITARY:		,			
If you were in the militar	v and wer	e court-mart	ialed or ad	miniatratival.	diachamand
please send a copy of you				immistratively	discharged,
prease send a copy of you	1 DD 214	Discharge F	1111.		
If you do not have a copy	of vour D	D 214 Dischar	rge Form	nlesse comple	sta tha
following:	or your D	DISCHAL	ige Form,	brease combie	212 111 <b>C</b>
	•				
Branch of Service	Mili	tary Service I	Vo.	Year enter	ed military

### APPLICATION (page 2)

( ) Court-martial ( ) Administrative Discharge Board ( ) Own request to avoid trial  ffenses for which discharged:  ( ) AWOL ( ) Desertion ( ) Missing a movement ( ) Other (please explain)  If you do not know all the information that is requested, give us as much syou can and return this application. Remember that to be considered, you	ate of offense	for which discharge	d:	
( ) Dishonorable  ow was your discharge awarded:  ( ) Court-martial ( ) Administrative Discharge Board ( ) Own request to avoid trial  ffenses for which discharged:  ( ) AWOL ( ) Desertion ( ) Missing a movement ( ) Other (please explain)  If you do not know all the information that is requested, give us as much syou can and return this application. Remember that to be considered, you just apply by January 31, 1975.  I hereby apply to the Presidential Clemency Board for consideration.  Dated:	ate of Dischar	rge:	Type of Discharge	
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Dated:	you can and	return this application		
	I hereby a	apply to the Presiden	tial Clemency Board for	consideration.
			Dated•	
	***	Signature		

#### SOP On Correspondence Paperflow

- Correspondence received from Gretchen will be recorded by Mitchell and assigned in blocks to Team Leaders.
- Team Leaders will further distribute the letters to individual drafting attorneys.
- 3. The drafting attorneys will give their replies (with their own names prominently displayed), attached to the underlying correspondence, to the secretaries for a draft reply.
- 4. The secretary will return the draft reply and underlying correspondence to the drafting attorney for correction.
- 5. The drafting attorney will give the draft reply and correspondence to the Team Leader for initial review.
- 6. The Team Leader will give the draft reply to Mitchell who, after checking it off the record book, will return it to Gretchen.
- 7. Following final approval, it will be returned to a secretary to be typed in final.
- 8. When it is sent out, a copy will be provided to the drafting attorney.
- 9. In the event it is not approved, it will be returned to the drafting attorney for correction. Correspondence will be reintroduced into this system beginning at step 6 supra.
- 10. All correspondence will be drafted for Chairman Goodell's signature. In the event that a PCB case attorney desires to sign off on a particular letter to an applicant or his attorney, authority to do so must be granted by Ray Mitchell.

RECEIVING AND LOGGING OF APPLICATIONS REQUESTS FOR RECORDS AND ASSIGNMENT OF CASES Prepare log entry Send application to records section Order records Check records for completeness Assign cases to team leader Team leader assigns case to individual summary preparer PREPARATION OF INDIVIDUAL CASE SUMMARIES

\*Order records. All records are to be eventually returned to the agency from which they were obtained. Many of the files are original documents and  $\underline{\text{cannot}}$  be replaced.

\*\*Case preparer receives file.

It is to be remembered at all times that the files are confidential material.

# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE Washington, D.C. 20500

March 20, 1975

MEMORANDUM TO: PCB ATTORNEYS and STAFF

FROM: COL O. G. BENSON ONB

SUBJECT: ACCESS TO RECORDS

All records are located in Room 4018, NEOB. The following procedures will be observed in obtaining and returning records:

- 1. Hours of operation, 8:00 a.m. 5:30 p.m. Monday thru Friday.
- 2. Obtain records from record clerk on duty.
- 3. Record clerk will prepare charge out card.
- 4. Return records to record clerk.
- 5. Record clerk will file record in file cabinet.
- 6. In the event it is necessary for you to have access to records after normal hours of operation, obatin the key from me or the record clerk.

Your cooperation in following the above procedures will insure accountability and availability of records and their proper security.



# STANDARD OPERATING PROCEDURES ON SUMMARY PAPER FLOW

- 1. Benson notifies Mitchell of number of files ready for distribution.
- 2. Mitchell assigns blocks of cases to team leaders.
- 3. 'Team leaders prepare "out cards" and assign cases individually.
- 4. Team leaders report back to Benson names of individual attorneys assigned.
- 5. As summaries are written, they are given to secretary to be typed in draft.
- 6. Secretary makes xerox copy of draft.
- 7. Draft copy is returned to attorney for corrections with xerox.
- 8. Draft copies plus file is given to team leader for initial review.
- 9. Team leader gives file plus drafts to Quality Control.
- 10. Quality Control coordinates with case attorney on any questions or changes.
- 11. Quality Control gives draft to secretary to type in final and returns file to the records room.
- 12. Secretary gives final to case attorney to check for errors.
- 13. Case attorney gives final to Quality Control for additional check.
- 14. Quality Control returns final to secretary to xerox 20 copies.
- 15. Secretary gives 20 copies to Jay.
- 16. Jay sends one copy to applicant, one copy to attorney, one copy to Gretchen with certified number slip, one copy to case attorney noting date of mailing, original and three copies to records room and remainder to Quality Control.
- 17. Records notifies Benson that case has been completed.
- 18. Quality Control uses summary in preparation of docket.
- 19. When green certified mail card is returned, Gretchen attaches it to white copy with summary and routes it to the case attorney who then files it.

# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE Washington, D.C. 20500

March 31, 1975

MEMORANDUM FOR

STAFF

FROM

JOHN FOOTE

SUBJECT

Docket Preparation Standard Operating Procedure (SOP)

The following SOP on Docket preparation is effective upon issuance:

#### A. PRESENTATION DOCKET AND GENERAL RULES

Every Monday each team leader will pick up, from central files, an adequate supply of cases for each of his available team members for that week. Appropriate caseload will be determined by Associate General Counsel for Operations (AGCO) after consultation with team leaders.

At the time cases are picked up, each team leader will prepare a list of his cases including case number and the name of the action attorney to which the case has been assigned. These lists will be given to the Docket Controller who will consolidate them each Monday. This will constitute the Presentation Docket.

The Docket Controller will keep the Presentation Docket for each Board meeting open until five (5) working days prior to the scheduled date of the meeting. Cases docketed after that date will be assigned to the Presentation Docket for the <u>next</u> Board meeting.

\*\*\* The general rule will be that every case on the Presentation Docket will be presented at the Board meeting for which the Docket is prepared, unless it is removed to another docket or calendar as described below in Section B. \*\*\*

When a case on the Presentation Docket cannot be presented, for one of the reasons listed below in Section B, the action attorney, through the team leader, must insure that that fact is brought to the attention of the Docket Controller, who will transfer the case to the appropriate docket or calendar.

The Docket Controller will be responsible to the AGCO for managing the dockets and calendars, for insuring that they are up to date, that cases are removed to the appropriate docket or calendar, and that cases on each secondary docket and calendar are followed up and disposed of as rapidly as possible.

#### B. SECONDARY DOCKETS AND CALENDARS

The following types of cases will be removed from the Presentation Docket upon notification of the Docket Controller. Each action attorney will be responsible for informing the Docket Controller through the team leader of when a case must be removed and the docket or calendar to which it must be removed.

- 1. Rule Limitations -- Cases on which the thirty (30) day response period provided by Rule 101.8(d), or on which the applicant has requested a delay before his case is presented to the Board, pursuant to that Rule, will be removed to the next Presentation Docket.
- 2. Cases Assigned After A Docket Is Closed -- Cases which are distributed to the team leaders less than five (5) working days prior to the currently scheduled Board meeting will be placed on the Presentation Docket for the next Board meeting.
- 3. Case Summaries Not Prepared -- Cases for which case summaries have not been prepared, because there was inadequate time to do so, or information was lacking, or any other reason, will be removed to the Presentation Docket for the <u>next</u> Board meeting. The Docket Controller will insure that cases in this category are monitored closely.
- 4. Jurisdictional Problems -- Cases which present jurisdictional problems requiring resolution by the General Counsel, or by the Board itself, must be removed to a <u>Jurisdictional Question Docket</u>. The action attorney will prepare a brief memo on the case, setting forth the facts and the jurisdictional problem presented, and give it to the Docket Controller. The Docket Controller will inform the AGCO when any cases are added to this docket.

5. Personal Appearances -- Cases for which the applicant's representative is requesting an appearance before the Board must receive special attention, and must be placed on Personal Appearance Docket - Requests. If the Board grants the request, the AGCO will insure that the Docket Controller transfers the case to the Personal Appearance Docket - Granted, and that the attorney or representative for the applicant is informed of a date for his appearance. If the Board denies the request, it will either proceed immediately to consider the case, or the AGCO will insure that the Docket Controller transfers the case to the Presentation Docket for the next Board meeting. The Docket Controller will insure that the appropriate team leader is informed.

The following situations do not require removal from the Presentation Docket, but do require special listing and attention.

- 6. Unexecuted Discharges -- When a case involves an unexecuted discharge, it must be noted by the Docket Controller on an <u>Unexecuted Discharge Calendar</u>, to permit follow-up by team leaders. The AGCO will insure that once the Board has disposed of these cases, they are placed on this calendar.
- 7. Suspended Discharges -- When a case involves a suspended discharge, present practice is that they are not written up, or presented to the Board. The action attorney, through the team leader, will inform the Docket Controller of such cases, who will place the case on a <u>Suspended Discharge Calendar</u>, for follow-up.
- 8. Tabled Cases -- After the Board has tabled a case, the AGCO will insure that that fact is brought to the attention of the Docket Controller, who will record the case number, the action attorney and the reason for the tabling on the <u>Tabled Case Calendar</u>. He will inform the appropriate team leaders of these tabled cases. The team leaders will insure that these cases are followed up.

9. Cases Withheld From The President -- Several cases which have been disposed of by the Board have developed problems which indicate that they should be withheld from the President pending resolution of those problems. The AGCO will inform the Docket Controller and the team leader of these cases, and insure that they are recorded on a <u>Case</u> Withheld From The President Calendar.

When cases have been finally disposed of by the Board, and there are no problems preventing presentation to the President, the Docket Controller will insure that they are removed from all Dockets and Calendars.

#### . . . NOTE TO CHART II B

Within 5 days of the date a case is assigned to a team leader it is put on a docket for the Clemency Board. If any problem should be encountered in the preparation of a case that could delay it unnecessarily, the docket controller must be notified. The docket will remain open until 5 days prior to the Board meeting for which it had originally been prepared.

Any of a number of reasons may merit the removal of a case from the docket, i.e.:

- 1) a request from applicant for time to submit further information or documentation.
- 2) a jurisdictional question which must be settled before a case can be presented.
- 3) an applicant's attorney may have requested a personal appearance which must be considered before case can be considered.



REQUESTS FOR RECORDS AND ASSIGNMENT OF CASES

PREPARATION OF INDIVIDUAL CASE SUMMARIES

Preparer completes summary

Draft is typed

QUALITY CONTROL



#### THE PRESIDENTIAL CLEMENCY BOARD

# OLD EXECUTIVE OFFICE BUILDING WASHINGTON, D.C. 20500

October 5, 1974

II-C-1

PHONE: (202) 456-6176

#### BOARD MEMBERS

Charles E. Goodell, Charman Ralph W. Adams James P. Dougovito Robert H. Finch Theodore M. Hesburgh, C.S.C. Vernon E. Jordan James A. Maye Aida Casanas O'Connoe Lewis W. Walt

**MEMORANDUM** 

TO:

Staff Attorneys

Presidential Clemency Board

FROM:

General Counsel

SUBJECT:

the Summary.

Preparation of Initial Summaries of cases

The purpose of the Initial Summary is to pull together a short statement from existing governmental files summarizing all information on an applicant that may be relevant to the Board's decision regarding clemency. This form should be sent to the applicant for additions and corrections. It will be given to the Board for their detailed review, and will be the basic document for all further Presidential Clemency Board action concerning the applicant. It may well become public; this should be kept in mind when preparing

It is crucial that the completed form contain a narrative which identifies the individual as a person and allows the Board to look behind the welter of dates and offenses. The <u>Background</u> paragraph especially should be carefully written to present the individual in human terms.

### I. Detailed Instructions

A. Offense and Present Status. The offense should be stated in correct, but not legalistic terms. Do not cite applicable statutes, regulations, or Code. Present status should be similarly clear. The remaining blocks are self-explanatory.

The purpose of these blocks is to give a first impression of the individual in terms of the factors directly affecting his case before the Board.

- B. The Background blocks are to provide a narrative picture of the applicant as an individual, as mentioned above. Use as many of the entries as necessary from II. Possible "Background" entries with whatever additional information you feel helps to present the applicant. The list of "possibles" is neither inclusive nor exclusive, but should form the nucleus of the paragraph. Try to follow a roughly chronological order in presentation, such as is provided in the list of "possibles". Use only information taken from official files. Keep it factual make no personal conclusions. Cite judgments by source. Example: Comes from broken home (probation report).
- C. Mitigating and Aggravating circumstances have been defined by the Board, and are listed in III. Additional pertinent circumstances. Include any information concerning any event in the life of the applicant which is pertinent to the defined circumstances. Be brief but use complete sentences.

  Minimize or omit non-criminal offenses in prior record, such as traffic offenses. Do not make subjective judgments concerning either mitigating or aggravating circumstances.

  All entries on the Initial Summary form must be directly traceable to an official file, in both form and content.

  Derivative judgments should always be cited.
- D. The Chronology should be as detailed as space permits. Start with Date of Birth and proceed through the last recorded date of interaction with the legal or military system. This date may be in the future for such events as "expiration of full term" for incarcerated prisoners, "expiration of probation" for those out on probation, and so forth. IMPORTANT: Whenever an entry is made reflecting sentencing of the applicant, provide the name of the court in standard form, "DCNC(MD)" for District Court, North Carolina, Middle District. Present the Chronology in two columns, date first. Use two lines only when necessary for clarity. All entries must be non-technical and transparently clear, as "graduated high school" or "jumped bail." The event, not its location, is usually of primary importance (with the exception of the sentencing court, as noted above). It is not unusual for conflicts to emerge from the construction of the Chronology. Asterisk possible errors and contraditions with brief explanatory note at bottom of Chronology. It is usually helpful to construct the Chronology prior to writing the Background paragraph.

## II. Possible "Background" entries (in approximate order):

#### Age

Family size and birth order
Family background/stability
Place where raised
Educational level and test scores
Physical health and mental health
Marital status and present residence
Number of dependents
Employment history
Parole recommendation

Custody level

Type of C.O. and brief statement of belief

#### III. Additional pertinent circumstances.

The following mitigating and aggravating circumstances have been defined by the Board, and should be highlighted in each summary.

#### A. Mitigating circumstances

- 1. Lack of sufficient education or ability to understand obligations under the law.
- 2. Personal hardship, either at the time of the offense or now.
- 3. Acute mental or physical illness.
- 4. Employment of service to the public since conviction or military discharge.
- 5. Service-connected disability, wounds in combat, or decorations for valor in combat.
- 6. Tours of service in the war zone.
- 7. Substantial evidence of personal or procedural unfairness in applicant's case.
- 8. Denial of conscientious objector status on procedural, technical, or improper grounds.
- 9. Period of imprisonment for the same offense.
- 10. Personal statement regarding the offense.
- 11. Any other information the applicant may wish to submit.

## B. Aggravating circumstances

- 1. Desertion under fire.
- 2. Use of force collateral to the desertion.
- 3. Other criminal record.
- 4. False statement to the Board.

# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE WASHINGTON, D.C. 20500

January 16, 1975

MEMORANDUM FOR

PCB ATTORNEYS PREPARING

INITIAL SUMMARIES

FROM

ROBERT KNISLEY

SUBJECT

Information Inappropriate to Initial Summaries

Items in the following categories should not be included in Initial Summaries, nor volunteered to the Board during oral presentations:

- I. Certain criminal history facts.
- a. All juvenile offenses, arrests, or convictions prior to age 18.
- b. All criminal offenses or arrests not followed by convictions.
  - c. All misdemeanor convictions.
- d. Non-judicial punishment meted out for offense other than absence-related offenses: (e.g., do not report on office hours for impugning the virtue of the first sergeant's mother).

The only exception to the above occurs when the fact of the offense is inescapably relevant to the case, e.g., "applicant's probation was revoked after his conviction on a criminal charge."

- II. Most proper names.
- a. Omit names which identify the applicant's family, college, employer, location (except if large city), and religion (unless it is traditionally pacifist, such as Quaker, Muslim, Jehovah's Witness), and any other identifiers which might serve to destroy the applicant's anonymity.



#### III. Subjective characterizations.

a. Omit subjective characterizations by both the sources in the applicant's record and yourself. "Hippie," "Street dude," and the rest are inappropriate and cannot be substantiated.

#### IV. "Admissions against interest."

, a. If the applicant told in his prior intake interview of being on drugs for long periods, this is akin to an admission against interest, and should only be considered for inclusion within the Initial Summary if it is directly and unavoidably relevant to a crucial element of the case, such as being the cause of his AWOL.

#### V. Prejudicial material.

Obviously the purpose of the background section of the Initial Summary is to give a "feel" for the individual. Material which is obviously prejudicial should not be considered for inclusion if it is clearly irrelevant to the case (e.g., the applicant who stated that his mother was a prostitute), and should also be omitted even if relevant when sufficiently prejudicial (the applicant who told the Board to "KMA", who was under some pressure to fill out the application, and likewise did not know of the benefits of the program). Let the shocking of your conscience be your guide.

VI. The National Defense Service Medal and Marks-manship Badges.

These may be noted on the summary, but should definitely be omitted during the oral presentation. Good grief.

If in the application of these principles or others in the development of the Initial Summaries you are in doubt as to whether to include or exclude any information, be sure to err on the side of the applicant. In view of the fact that the Board does not allow a hearing as of right, due process demands no less. If you have difficulty with these principles or their application, see Ray Mitchell or Bob Knisley.

## February 19, 1975

From:	Fred Hansen	•
SUBJECT:	Case Summary Form for Unc	desirable Discharge
UD cases both for Board members woul and total time AWC	eard meeting there was a generason of unfitness and in d like to have total time of the a minimum of the applicant, the following the followin	lieu of Court-Martial, served in confinement um of confusion and to
For UDs in lieu of	Court-Martial for (AWOL o	r AWOL + ).
Gourt: Gurrent-Sente Total Time Se Discharge Sta	ence: erved: days pre-discha atus: Undesirable Discharg	rge confinement e in lieu of Court-Martial
	to years,	
Total Credita  • • •	years,days	months, days)
Prior Milita:		
	NJP. AWOL: to Punishment	
••	Summary Court-Martial. Aw to . Pu Total time absent without a Total time in confinement f	nishment authority in these instances

Case Attorneys

MEMORANDUM FOR:

# For UDs for reason of unfitness: PCB Attorney: Tel: (202) 456-2110 Summary Completed: Gourt: Gurrent-Sentence: Total-Time-Served: Discharge Status: Undesirable Discharge for reason of unfitness. Offenses: Frequent involvement and/or\_ Total Creditable Service: \_\_\_\_\_years,\_ months, Prior Military Offenses: (date) NJP. AWOL: Punishment (date) Summary Court-Martial. AWOL to . Punishment Total time absent without authority in these instances Total time in confinement for these offenses Other offenses underlying Undesirable Discharge (date) NJP. Established pattern of shirking responsibility.

Punishment

etc.

#### STANDARD OPERATING PROCEDURE ON CASE SUMMARIES INVOLVING LEGAL AND FACTUAL PROBLEMS

During Board meetings in the past, there have been instances where legal and factual problems have arisen for which prior notification to the General Counsel might have aided in providing a more complete response. To minimize this in the future, staff attorneys should keep this in mind as summaries are being prepared. Most of these problems would involve questions of jurisdiction. Examples of this would include applicants with both qualifying and nonqualifying offenses, those with suspended discharges, aliens discharged in absentia, applicants who have been issued undesirable discharges under the clemency program at Ft. Benjamin Harrison, posthumous applications, and those whose AWOL inception date was prior to August 4, 1964. In addition to these and other jurisdictional issues, attorneys should note any factual problems or issues of first impression which might concern the Board and result in the case being tabled to obtain further information.

If the applicant is clearly ineligible, either because there are no qualifying offenses, or because the qualifying offenses are outside the designated period, the attorney should draft a letter to this effect to the applicant, and this would be handled as any other correspondence. If the issue is not clear, the attorney should complete the summary and write a memorandum to the file outlining the problem and its possible implications. This need not be formal nor lengthy, but merely sufficient to apprise others of the potential difficulties involved. It should be typed at the same time as the summary and given to the team leader when the draft copy is completed. If the team leader believes that this should be brought to the attention of the General Counsel, he will attach a note to that effect on the memorandum. After the summary and memorandum have been typed in final and returned to Quality Control, a copy of both will be forwarded to the General Counsel by the Chief, Quality Control.

( TO HO)

PCB Attorney: Telephone No.: Summary Completed: Current Sentence: Court: Total Time Served: Discharge Status: Offense: Total Creditable Service: Vietnam Service: Awards and Decorations: Prior Military Offenses:

Case No.:
Branch of Service:
Age:
Present Status:

Date of Application:

Sentence History:

# WORK SHEET

		Case No.
		Branch of Service:
1.	Date of Birth	
2.	Place of Birth	_
3.	Age	
4.	Employment (before, during and after trial)	
<b>5</b> .	Education:	
6.	Mental health and scores (GT, AFQT, etc.)	
7.	Marital status and number of children	
8.	Race	
9.	Criminal convictions (adult offenses - felony	only)

10. Background

( R. FOA)

11.	Ratings in service (proficiency and conduct):
12.	Decorations and Awards:
13.	Vietnam Service (dates, duties, combat):
14.	Prior Military Service:
15.	Date of enlistment
16.	Qualifying Offense(s):

17. Total days AWOL (qualifying offense(s)

1	Cabe .	•
18.	Non-qualifying Offenses:	
19.	Total days AWOL (non-qualifying offense(s)	
20.	Total days AWOL (all offenses)	
21.	Apprehension or voluntary return (all offenses)	
	•	
22.	. Sentence (qualifying offense(s):	
23.	. Period of confinement (including pretrial conf	inement):
24	4. Total period of confinement (and pretrial conf	finement on all offenses)
25	5. Date(s) of conviction and sentence:	
	·	
26	6. Date released from confinement or given leave pending appeal:	
2	7. Date of Discharge	
2	28. Date of PCB application	
2	29. Total Creditable Service	

30. Sources:

31. Circumstances of Offense

32. Sentence History

33. Legal points or factual matters for use of General Counsel

#### SAMPLE: CIVILIAN, DRAFT EVASION CASE

# PRESIDENTIAL CLEMENCY BOARD CASE SUMMARY

PCB Attorney: Larry Lawyer Case No.: 74-000-XXX-C

Telephone: 202-456-2110 Age: 25

Summary Completed: 2 Mar 75

Date of Application: 14 Jan 74

Current Sentence: 4 years probation, Present Status: On probation

2 years alternative service (at 20 hrs. per week w/o pay or 40 hrs. per week with pay) Court: USDC, N. Dist. Oklahoma Total Time Served: None. 1 yr., 10 months alternative service

as of 15 Mar 75; 2 yrs. 10 mos. probation Offense: Failure to report for induction

#### Background:

The applicant is 25 years old, white, single and born in Wilmington, Delaware. He is the oldest of 6 children raised in a stable family. After graduating from high school, the applicant enrolled at a junior college in the fall of 1967. By the fall of 1971 he had completed 37 units with an overall B average. In April of 1974 he enrolled at the University of Delaware and is taking courses leading to a degree in Mathematics. The applicant's parents believe that their son's actions in regard to Selective Service violations were foolish, but sincere, because he refused a student deferment and C.O. status. There are no I.Q. scores available and the record does not show any criminal record.

#### Circumstances of Offense:

The applicant registered on 20 June 67. On 18 Dec 67, he returned his draft registration card to the board and stated his objection to the war in Vietnam. He was declared delinquent for not carrying his draft card and on 6 Feb 68 he was classified 1-A. The record is unclear as to whether the applicant was a full time student at this time. We only know that by fall 1971, he had completed 37 units. On 11 Feb 68, he sent a letter to the draft board wherein he returned his notice of 1-A classification and again expressed opposition to the war in Vietnam. On 18 April 68, the applicant was ordered to report for induction on 8 May 68. He reported but refused to submit to induction processing. On 5 Sept 68, a Form 150 was mailed to the applicant, but there is no record of its return in the file. On 23 May 69, the State Director noted that the law prohibits the induction of a delinquent registrant until he reached the age of 19. Accordingly, the order to report for induction on 8 Apr 68 was cancelled as invalid.

On 25 July 69 and 21 Sep 70 the applicant was ordered to report for induction on two separate occasions and he failed to do so. On 24 Aug 71, the board received a letter from the applicant stating that "since failure to hold a draft card is against the law, I would like you to send me by card back

Case No.: 74-000-XXX-C

This letter is a retraction of my letter of 18 Dec 67 (surrendering draft card) and my letter of 13 Feb 68 (opposing the war in Vietnam). The applicant also asked for a C.O. classification. On 31 Aug 71 a C.O. Form was mailed to applicant. It was not returned. The applicant was indicted on 23 Feb 72, and convicted on 25 May 72. After sentencing, the applicant tried to volunteer for the draft in lieu of probation. The request was denied. The applicant was sentenced to 4 years probation with 2 years employment of national interest. He was given the option of working 20 hours a week without pay or 40 hours a week with pay. As of 15 Mar 75, he will have two more months of alternative service left to complete.

#### Chronology:

15	Jun	49				
20	Jun	67				
Fa]	L1 19	967				
6	Feb	68				
5	Sep	68				
25	Jul	69	and	21	Sep	70
24	Aug	71				
31	Aug	71				
23	Feb	72				
25	May	72				

Date of Birth
Registered for draft
Enrolled in college
Declared delinquent for failure to have
draft card in his possession
Form 150 mailed
Ordered to report for induction
Asks for draft card back
Asks for another Form 150
Indicted
Convicted

#### Sources:

Selective Service File Presentence Report Letters



SAMPLE: MILITARY COURT-MARTIAL CASE

PUNITIVE DISCHARGE

# PRESIDENTIAL CLEMENCY BOARD Case Summary

PCB Attorney: Adam Attorney

Tel: (202) 456-2110

Summary Completed: 21 Feb 1975

Current Sentence: Bad Conduct

Discharge, confinement at hard labor for four months (suspended in excess of 2 months, 22 days), total forfeitures, reduction to

pay grade E-l

Court: General Court-Martial, Ft.

Bragg, North Carolina

Total Time Served: 5 months, 10

days (78 days pretrial confinement)

Discharge Status: Unexecuted Bad

Conduct Discharge

Offense: AWOL, one specification:

26 July 1970-22 May 1974 (3 years,

9 months, 27 days)

Total Creditable Service: 2 years,

7 months

Case No. 74-000-XXX-M

Branch of Service: Army

Age: 25

Present Status: Appellate leave

Date of Application: 19 Sept 1974

#### Background

This Caucasian applicant was born in the North on 28 Sept 1949 into an intact family. He has six brothers and six sisters, one of whom is a step-sister (Record of Trial 35). When applicant was 15 years old his parents were divorced and he remained with his father (Defense Exhibit D). In 1965 after completing the 9th grade, applicant quit school because ". . . (he) needed a job and the money more than . . . (he) needed the education" (Record of Trial 36). His GT score is 98 and his AFQT score measures 51 (Category III). While in the service applicant worked toward his graduate equivalency diploma. From the time applicant quit school until his three-year enlistment on 21 Dec 1967, he worked as a shipping clerk and as a forklift operator (Admission Summary, USDB, Ft. Leavenworth, Kansas). Having served 8 months and 2 days of this initial enlistment, applicant was honorably discharged in order to effect a four-year enlistment to secure his preference for overseas duty in Germany. He served there from 25 Oct 1968 to 20 July 1969 where he was reassigned to Vietnam pursuant to his request. Applicant served in Vietnam in charge of a supply room and as a light vehicle driver from 12 Sept 1969 to 26 July 1970. While in Vietnam he extended his tour for six months, but never completed this service (see

Case No. 74-000-XXX-M

Cirumstances of Offense). During his 2 years and 7 months of creditable service he was awarded the National Defense Service Medal, the Vietnam Service Medal, the Republic of Vietnam Campaign Medal w/60 device, the Army Commendation Medal and one overseas service bar. Applicant is also entitled to the RVN Cross of Gallantry (Record of Trial 46; letter to Board). He was awarded the sharpshooter rifle badge with bar. He was rated four times as "excellent/excellent" for conduct and efficiency, and three times as "excellent" for efficiency while in Vietnam. He has no prior civilian or military convictions,

#### Circumstances of Offense

While in Vietnam applicant extended his tour of duty for a period of six months (Record of Trial 18). Before commencing this extended tour, applicant was granted 30 days to return to his home in the States. His leave was scheduled to expire on 26 July 1970. Applicant failed to return and remained in a status of AWOL until 22 May 1974. During testimony on his plea of guilty applicant attributed his absence to the fact that ". . . (h)e just didn't want to" go back (Record of Trial 20). Applicant's sworn testimony during extenuation and mitigation amplified the reasons for his AWOL to the extent that applicant wanted to marry and was in need of money to support his future wife and her family (Record of Trial 40). Additionally, applicant expressed his dissatisfaction that other persons who had served in Vietnam less time than he had were being promoted, while he remained at his same rank (Record of Trial 40). Before applicant departed on his special leave he had a promotion board, but the result was never communicated to him. While AWOL, applicant worked as a truck driver and in an auto body shop (Record of Trial 42). Applicant surrendered to terminate his AWOL. He was tried and convicted by general courtmartial on 8 Aug 1974.

#### Vietnam Service

Applicant served in Vietnam as a supply room manager and as a light vehicle driver from 12 Sept 1969 to 26 July 1970. He was awarded the Vietnam Service Medal, the Republic of Vietnam Campaign Medal, the Army Commendation Medal and one overseas bar. Applicant is also entitled to the RVN Cross of Gallantry (Record of Trial 42; letter to Board).



#### Chronology

28 Sept 1949 Date of birth 1965 Quit school on completion of 9th grade 1965-20 Dec 1967 Employed as shipping clerk 21 Dec 1967 Three-year enlistment 22 Aug 1968 Honorable Discharge 23 Aug 1968 Four-year enlistment 25 Oct 1968-20 July 1969 Served in Germany 12 Sept 1969-26 Jul 1970 Served in Vietnam 26 July 1970 AWOL 3 Oct 1970 Married Surrendered 22 May 1974 Pretrial confinement 22 May-8 Aug 1974 General Court-Martial 8 Aug 1974 19 Sept 1974 PCB application 30 Oct 1974 Convening Authority action 13 Feb 1975 Decision of U. S. Army Court of Military Review

#### Awards and Decorations

National Defense Service Medal; Vietnam Service Medal; Republic of Vietnam Campaign Medal with 60 device; Army Commendation Medal; RVN Cross of Gallantry; 1 Overseas Service Bar; Sharpshooters Badge (Rifle with Bar)

Prior Military Offenses: None

## Sentence History

- 8 Aug 1974 General Court-Martial: Bad Conduct Discharge, confinement at hard labor for four months, total forfeitures and reduction to grade E-1
- 30 Oct 1974 Convening Authority action: approved adjudged sentence but suspended confinement at hard labor in excess of 2 months, 22 days.
- 13 Feb 1975 U. S. Army Court of Military Review: affirmed action of Authority (telephone call to Clerk of Court 21 Feb 1975)

# Sources

- 1. Military Personnel File
- Military Efficiency File
   Record of Trial
- 4. Applicant's letter to Board

### SAMPLE: MILITARY ADMINISTRATIVE DISCHARGE CASE, UNDESIRABLE DISCHARGE IN LIEU OF COURT-MARTIAL

# PRESIDENTIAL CLEMENCY BOARD CASE SUMMARY

PCB Attorney: Adam Attorney
Telephone No.: (202) 456-2110
Summary Completed: 6 Feb 75

Total Time Served: 22 days predischarge

confinement

Discharge Status: Undesirable Discharge

in lieu of Court-Martial

Offense: AWOL

6 months, 12 days

13 Oct 72 - 15 Nov 72 (33 days) 8 Dec 72 - 26 Dec 72 (18 days) 8 Jan 73 - 26 Feb 73 (19 days) Total Time 3 months, 10 days Total Creditable Service: 3 years, Case No. 74-000-XXX-M
Branch of Service: USMC

Age: 23

Present Status: Civilian

Date of Application: 11 Dec 74

#### Background:

This Caucasian applicant was born in Arkansas on 8 Oct 51 and is the third of four children (Statement of Personal History). He is married (19 Nov 71), with two children, has 10 years education, and was employed as a cook and dishwasher prior to his entry into the Marines. He has also been employed as a dock worker and store manager while AWOL (Request for Undesirable Discharge). His GCT score is 85, his GT score is 71 and his AFQT measures 31 (Group III). He enlisted in the Marines on 16 Oct 68 for a term of four years and has three years, six months and twelve days of creditable service. The applicant has a final average in conduct of 3.0 and 3.7 in proficiency, is entitled to wear the National Defense Service Medal, Vietnam Service Medal with one star, and Marksman rifle and pistol badges (Record of Service; DD-214). He has one prior Special Court-Martial for two periods of AWOL with an approved sentence of 100 days confinement at hard labor and reduction to the lowest enlisted pay grade. The applicant's records also reveal two prior non-judicial punishments for AWOL with an award of a partial forfeiture and restriction for one month in one case, and one month restriction in another (Offenses and Punishments; Special Court-Martial Order Number 16-72). There is no record of any civilian convictions. The highest grade obtained by the applicant during his military service was Lance Corporal.

#### Circumstances of Offense:

On 13 Oct 72 applicant commenced the first of the three instant absences for the purpose of working as a civilian to support his family. He returned voluntarily on or about 15 Nov 72. His second absence commenced on 8 Dec 72 which terminated by surrender on or about 26 Dec 72. A final period of AWOL commenced on 8 Jan 73 and terminated by apprehension on or about 26 Feb 73. In his letter requesting discharge and his letters to his Congressman dated 1 Dec 74 and 15 Dec 74, applicant attributes his absences to family and financial problem: caused by the death of a daughter. Applicant held two jobs during the latter portion of this period. He requested an undesirable discharge in

Case No. 74-000-XXX-M

lieu of court-martial in order to be able to continue to support his family. His discharge was executed on 5 April 73.

#### Vietnam Service:

Applicant served in Vietnam against hostile forces from 28 Jan. 70 until 19 Feb. 71. He served in his MOS as an anti-tank assault man. He was awarded the Vietnam Service Medal with one star.

#### Chronology:

8 Oct 51 Jun 68 16 Oct 68 28 Jan 70 - 19 Feb 71 16 Jul 71 - 30 Jul 71 9 Aug 71 - 11 Aug 71 12 Aug 71 9 Sep 71 - 7 Oct 71 8 Oct 71 8 Nov 71 - 9 Dec 71 17 Jan 72 - 20 Apr 72 8 Jun 72 13 Oct 72 - 15 Nov 72 8 Dec 72 - 26 Dec 72 8 Jan 73 - 26 Feb 73 12 Mar 73 5 Apr 73 11 Dec 74

Date of Birth Withdrew from school after tenth grade Enlisted in USMC Vietnam Service UA (AWOL) (15 days) UA (AWOL) (2 days) NJP UA (AWOL) (28 days) NJP UA (AWOL) (31 days) UA (AWOL) (3 months, 3 days) Special Court-Martial UA (AWOL) UA (AWOL) UA (AWOL) Undesirable Discharge requested Undesirable Discharge executed PCB application executed

#### Awards and Decorations:

National Defense Service Medal Vietnam Service Medal with one star Marksman rifle and pistol badges

#### Prior Military Offenses:

12 Aug 71

On or about 8 Oct 71

8 Jun 72

NJP, UA (AWOL) 16 Jul 71 - 30 Jul 71 and 9 Aug 71 - 11 Aug 71. Awarded partial forfeiture and restrictions for one month.

NJP, UA (AWOL) 9 Sep 71 - 7 Oct 71.

Awarded restrictions for one month.

Special Court-Martial, AWOL 8 Nov 71 - 9 Dec 71 and 17 Jan 72 - 20 Apr 72. Awarded CHL 100 days and reduction to E-1.

168 days 'Total time absent without authority in these instances
100 days Total time in confinement for these offenses

### Sources:

- 1. Army Official Personnel File
- 2. Clemency Board File
- 3. Letters to Congressman dated 1 December and 15 December 1974.

# SAMPLE: MILITARY ADMINISTRATIVE DISCHARGE CASE UNDESIRABLE DISCHARGE FOR UNFITNESS - FREQUENT INVOLVEMENT

# PRESIDENTIAL CLEMENCY BOARD CASE SUMMARY

PCB Attorney: Larry Lawyer Telephone: (202) 456-2110 Summary Completed: 12 Feb 75

Current Sentence: N/A

Total Time Served: 3 mos., 15 days (21 days pre-trial confinement)

Discharge Status: Undesirable discharge for unfitness by reason of frequent

involvement - Executed.

Total Creditable Service: 2 yrs., I mo.,

26 days

Case No.74-000-XXX-M Branch of Service: Army

Age: 25

Present Status: Civilian

Date of Application: 10 Dec 74

#### Background:

This applicant is white, single and was born on 31 Jul 49. He was the fourth of five children born into an intact family. He was born and raised in California. His father died of heart disease in 1961 at the age of 35. Applicant's mother worked as a cook to support the family. He completed the 11th grade and quit school in 1966. Before enlisting in the Army he worked at a car wash. In order to enlist as a minor, applicant's mother signed the consent form. Applicant's GT score is 107 and his AFQT score measures 38 (Category III). While in the service applicant had five excellent conduct and efficiency ratings, four good conduct and efficiency ratings, and two unsatisfactory conduct and efficiency ratings. All of the less than excellent ratings are directly attributable to applicant's numerous AWOLs.

#### Circumstances of Offense:

Applicant enlisted for a period of three years on 19 Oct 66. He received an undesirable discharge on 14 Oct 69 as a result of frequent AWOL offenses. He had three court-martials for AWOL and three non-judicial punishments for AWOL-type offenses. During his Army career applicant had a total of six AWOLs. He started his successive AWOLs because he was not promoted to PFC (E-3) after nine months of good service and because his girl had broken up with him, according to a mental hygiene consultation performed after his third AWOL. After applicant's third court-martial he was sent to the Army's Correctional Training Facility at Fort Riley, Kansas, for rehabilitation. While there, his conduct and efficiency ratings were excellent. Upon completion of the retraining course, applicant was assigned to Fort Hood,



Date of birth

Texas. He remained there from 14 Dec 68 to 14 Oct 69 when he received an undesirable discharge. During the nine-months period he was at Fort Hood he missed only two days due to AWOL. However, he did receive two non-judicial punishments at Fort Hood, one for being absent from his guard post. His conduct and efficiency ratings at Fort Hood were unsatisfactory and he was separated from the service with a less than honorable discharge because of his frequent disciplinary problems.

#### Vietnam Service: None

#### Chronology:

31 Jul 49 1961 1966 19 Oct 66 15 - 17 Apr 67 13 - 27 Jun 67 1 Aug - 22 Sep 67 12 Nov 67 16 Nov - 4 Dec 67 3 - 30 Jan 68 31 Jan - 23 Feb 68 12 Feb 68 10 Jun - 8 Sep 68 8 Sep - 19 Nov 68 17 Sep 68 2 Oct - 19 Nov 68 18 Dec 68 - 14 Oct 69 2 - 4 Sep 69 14 Oct 69 10 Dec 74

Father died Quit school Enlisted for 3 yrs. First AWOL Second AWOL Third AWOL Summary court-martial for third AWOL Confinement Fourth AWOL Confinement Special court-martial for fourth AWOL Fifth AWOL Confinement Special court-martial for fifth AWOL Army Correctional Training Facility Assigned to Ft. Hood, Texas Sixth AWOL Undesirable discharge PCB application

#### Awards and Decorations:

National Defense Service Medal Rifle Markmanship Badge



#### Prior Military Offenses:

Summary court-martial, 16 Nov 67: AWOL from 1 Aug 67 - 22 Sep 67. Sentence: 30 days confinement at hard labor, partial forfeitures. Served 19 days confinement.

Special court-martial, 12 Feb 68: AWOL from 3 Jan 68 - 31 Jan 68. Sentence: 1 mo. confinement at hard labor, partial forfeitures. Served 24 days (13 days pretrial confinement).

Special court-martial, 17 Sep 68: AWOL from 10 Jun 68 - 8 Sep 68. Sentence: 6 mos. confinement at hard labor, partial forfeitures. Served 2 mos., 12 days (9 days pretrial confinement).

Non-judicial proceeding, 3 Feb 67: Failure to be at appointed place of duty. Art. 86.

Non-judicial proceeding, 12 May 67: Absenting self from guard post. Art. 113.

168 days total time absent without authority in these offenses.

115 days total time in confinement for these offenses.

Sentence History: N/A

#### Sources:

Military Personnel File Mental Hygiene Report

# PRESIDENTIAL CLEMENCY BOARD

# THE WHITE HOUSE

Washington, D.C. 20500

## SUMMARY OF DECISION

In	decid	ing	how many	months	of al	ternati	ve se	ervice	yo': :	ust	do t	o recei	ve	your
par	don.	the	President	tial Cle	emency	Board	made	the fo	illowi	ng c	alcu:	lation:	:	

paraon, the residential ordinary board made the rostowing	
Starting Point Less Three Times Months Served in Prison Less Alternative Service Performed if Entire Period Satisfactorily Completed Less Time Served on Probation or Parole if Entire Period is Satisfactorily Completed	24 Months - Months - Months - Months
BASELINE Judge's Sentence to Imprisonment as Reduced by Competent Authority, which is the Baseline if Less Than the Above Figure Minimum Baseline	Months  Months  Months
Final Baseline for Determining the Period of Your Alternative Service	Months
The factors marked with an "X" below were used by the Board to increase the period of your alternative service:	d to decide whether
(1). Prior criminal convictions (2). False statement to the Presidential Clemency Bo (3). Use of force collaterally to AWOL, desertion, of (4). Desertion during combat (5). Evidence that you committed your offense for ollowing and selfish reasons (6). Prior refusal to fulfill alternative service (7). Violation of probation or parole (8). Multiple AWOL/UA offenses (9). Length of AWOL/UA None of the above	oard • or missing movement bviously manipulative
The factors marked with an "X" below were used by the Board to decrease the period of your alternative service:	d to decide whether
(1). Lack of sufficient education or ability to und	erstand your obligations
under the law (2). Personal and family circumstances either at th or afterwards	e time of your offense
<ul> <li>(3).</li></ul>	
<ul><li>(6). Period of creditable military service</li><li>(7). Tours of service in the war zone</li></ul>	
	* **

	Substantial evidence of personal or procedural unfairness
(9).	Denial of conscientious objector status on procedural, technical,
	or improper grounds
(10).	Evidence that you acted for conscientious, not for manipulative or
•	selfish reasons
(11).	Voluntarily submitted yourself to authorities
(11). (12).	Behavior which reflects mental stress caused by combat
(13).	Volunthering for combat, or extension of service while in combat
(14).	Above average military conduct and proficiency
(15).	Personal decorations for valor
(,,,,	None of the above
Based shoul	on these factors, the Board's decision is that your month baseline d be Therefore, you will be
	ted your pardon after you perform months of alternative service.
(350	Number Staff Attorney

.

PCB Attorney:	<u> </u>	
PCB Case Number (in finisher proposition)	ull): on of case	
Name of applicant (in full; last name first)  LAST	FIRST	MIDDLE
Best address: (include zip code)		
Other address (if listed):(include zip code)		
Best telephone number (with area code):		
Other telephone numbers (if anywith area code): (identify)		
Attorney (if any):	<del></del>	
Law Firm name (if any):		
Attorney address (if any):(include zip code)		
Attorney telephone number (with area code).	:	
Branch of Service (If Military)		
District Court of Conviction (If Civilian)		
Date of Conviction		
Is applicant now on parole or probation?		
If so, give name and address of supervisor		Z. F0.

If a Senator name and a	or Congreddress.	essman is t	to be inform	ned of dis	sposition of	fcase, g	ive	
REMARKS	(especiall	y if pertine	ent to conta	cting app	licant eithe	er by pho	ne or i	mail):
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