The original documents are located in Box 9, folder "Reconciliation Service - Program Reports" of the Charles E. Goodell Papers at the Gerald R. Ford Presidential Library.

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# SELECTIVE SERVICE SYSTEM

# **RECONCILIATION SERVICE**



NATIONAL HEADQUARTERS 1724 F STREET, N.W. WASHINGTON, D.C. 20435

## RECONCILIATION SERVICE PROGRAM

Presentation By John W. Barber
Manager, Reconciliation Service Division
Selective Service System
To Presidential Clemency Board
November 22, 1974

CHAIRMAN GOODELL, MEMBERS OF THE PRESIDENTIAL CLEMENCY BOARD:

I APPRECIATE THIS OPPORTUNITY TO APPEAR BEFORE YOUR BOARD TODAY TO DISCUSS THE PRESIDENT'S PROGRAM FOR THE RECONCILIATION OF VIETNAM ERA DRAFT EVADERS, MILITARY DESERTERS, POST CONVICTION CASES AND PARTICULARLY THE ROLE OF SELECTIVE SERVICE IN ITS ADMINISTRATION OF THE RECONCILIATION SERVICE PROGRAM.

AS YOU KNOW, PRESIDENT FORD EARLY IN HIS ADMINISTRATION

EVIDENCED HIS CONCERN OVER THE STATUS OF THOSE YOUNG AMERICANS WHO HAVE

BEEN CONVICTED, CHARGED, INVESTIGATED, OR ARE STILL BEING SOUGHT AS

DRAFT EVADERS OR MILITARY DESERTERS AND HIS DESIRE TO PROVIDE A MEANS OF

GIVING THESE YOUNG PEOPLE A CHANCE TO EARN THEIR WAY BACK INTO AMERICAN

SOCIETY. THE PRESIDENT STATED THAT THESE INDIVIDUALS SHOULD EARN THEIR WAY

BACK BY PERFORMING A PERIOD OF ALTERNATE SERVICE UP TO 24 MONTHS BY PERFORMING

PUBLIC SERVICE IN THE NATIONAL INTEREST. THE PRESIDENT'S DESIRE WAS THAT

RECONCILIATION WORK WOULD BE A MEANINGFUL CONTRIBUTION TO COMPENSATE FOR

SERVICE THEY SHOULD HAVE PERFORMED.

HIS MANDATE WAS FOR A FORTHRIGHT AND CRISP PROGRAM AND SHOULD NOT BE A FREE RIDE. SINCE THE PRESIDENT INDICATED HE WANTED TO PROVIDE A WAY FOR THESE YOUNG PEOPLE TO EARN THEIR WAY BACK BY PERFORMING ALTERNATE SERVICE IN THE NATIONAL INTEREST, THE DIRECTOR OF SELECTIVE SERVICE WAS INVITED TO PARTICIPATE IN THE EARLY PLANNING BECAUSE THE SELECTIVE SERVICE SYSTEM HAD SUCCESSFULLY ADMINISTERED THE ALTERNATE SERVICE PROGRAM FOR CONSCIENTIOUS OBJECTORS.

ON SEPTEMBER 16, 1974, THE PRESIDENT ISSUED PROCLAMATION 4313

ANNOUNCING HIS PROGRAM FOR PROVIDING AN OPPORTUNITY FOR DRAFT EVADERS AND

MILITARY DESERTERS WHO VIOLATED THE SELECTIVE SERVICE LAW OR DESERTED

DURING THE VIETNAM ERA TO EARN REENTRY. THE VIETNAM ERA IS DEFINED AS THE

PERIOD AUGUST 4, 1964, THE DATE OF THE TONKIN GULF RESOLUTION, TO MARCH 28,

1973, WHEN THE UNITED STATES WITHDREW THE LAST OF ITS FORCES FROM THE REPUBLIC

OF VIETNAM.

AS YOU KNOW, THE PRESIDENT'S PROCLAMATION ESTABLISHED YOUR BOARD TO REVIEW THE POST-CONVICTION CASES - BOTH CIVILIAN AND MILITARY - AND MAKE RECOMMENDATIONS FOR EXECUTIVE CLEMENCY.

I AM SURE THAT ALL THE MEMBERS OF THE BOARD KNOW THAT AN INDIVIDUAL DESIRING TO PARTICIPATE IN THIS PROGRAM MUST MAKE APPLICATION TO THE APPROPRIATE AUTHORITY. THE DESERTER APPLIES TO THE MILITARY - THE DRAFT EVADER TO THE DEPARTMENT OF JUSTICE, AND THE POST-CONVICTION CASES BOTH MILITARY AND CIVILIAN, TO THE CLEMENCY BOARD. THE APPROPRIATE AUTHORITY PROCESSES THE CASE AND DETERMINES THE PERIOD OF RECONCILIATION SERVICE WHICH MUST BE PERFORMED. ONLY AFTER AN AGREEMENT IS MADE BETWEEN THE APPROPRIATE AUTHORITY AND THE INDIVIDUAL DOES SELECTIVE SERVICE BECOME INVOLVED. IT THEN BECOMES THE RESPONSIBILITY OF THE DIRECTOR OF SELECTIVE SERVICE TO PLACE THE PERSON WHO WANTS TO PERFORM RECONCILIATION SERVICE AND ADMINISTER THE WORK PROGRAM TO COMPLETION.

SINCE THE SELECTIVE SERVICE SYSTEM HAS THE RESPONSIBILITY FOR ADMINISTRATION OF THE ALTERNATE SERVICE PHASE OF THE PRESIDENT'S PROGRAM, THE PRESIDENT BY EXECUTIVE ORDER 11804 DATED SEPTEMBER 16, 1974, DELEGATED TO THE DIRECTOR OF SELECTIVE SERVICE BROAD POWERS TO PRESCRIBE, ESTABLISH, IMPLEMENT AND ADMINISTER THE ALTERNATE SERVICE PROGRAM DECREED BY THE PROCLAMATION.

THE DIRECTOR OF SELECTIVE SERVICE UNDER THE AUTHORITY OF THE PROCLAMATION AND THE EXECUTIVE ORDER ISSUED REGULATIONS FOR THE IMPLE-MENTATION AND THE ADMINISTRATION OF THE PROGRAM EFFECTIVE SEPTEMBER 26, 1974. THESE REGULATIONS PROVIDE GUIDELINES FOR THE IMPLEMENTATION OF THE PROGRAM BY THE DIRECTOR OF SELECTIVE SERVICE. THE STATE DIRECTORS UNDER THE SUPERVISION OF THE DIRECTOR HAVE BEEN DELEGATED THE RESPONSIBILITY FOR THE PROGRAM IN THEIR RESPECTIVE STATES.

THE QUESTION THAT MANY OF YOU HAVE BY THIS TIME IS WHERE WILL

THE RETURNEES UNDER THIS PROGRAM BE EMPLOYED? ELIGIBLE EMPLOYERS ARE

AS FOLLOWS:

- THE U.S. GOVERNMENT, A STATE, TERRITORY OR POSSESSION OF THE U.S. OR A POLITICAL SUBDIVISION THEREOF, OR THE DISTRICT OF COLUMBIA: OR
- PRIMARILY ENGAGED IN A CHARITABLE ACTIVITY CONDUCTED

  FOR THE BENEFIT OF THE GENERAL PUBLIC OR IN CARRYING

  OUT A PROGRAM FOR THE IMPROVEMENT OF THE PUBLIC HEALTH

  OR WELFARE, INCLUDING EDUCATIONAL AND SCIENTIFIC

  ACTIVITIES IN SUPPORT THEREOF, WHEN SUCH ACTIVITY OR

  PROGRAM IS NOT PRINCIPALLY FOR THE BENEFIT OF THE

  MEMBERS OF SUCH ORGANIZATION, ASSOCIATION, OR CORPORATION, OR FOR INCREASING THE MEMBERSHIP THEREOF OR FOR

  PROFIT.

THE CRITERIA FOR JOBS TO WHICH THE RETURNEES MAY BE ASSIGNED WITH ELIGIBLE EMPLOYERS ARE:

A. NATIONAL HEALTH, SAFETY OR INTEREST.

THE JOB MUST PROMOTE THE NATIONAL HEALTH, SAFETY OR

INTEREST.

- B. NONINTERFERENCE WITH THE COMPETITIVE LABOR MARKET.

  THE RETURNEE CANNOT BE ASSIGNED TO A JOB FOR WHICH

  THERE ARE MORE NUMEROUS QUALIFIED APPLICANTS WHO

  ARE NOT RETURNEES THAN THERE ARE SPACES AVAILABLE.

  THIS RESTRICTION DOES NOT PROHIBIT THE APPROVAL OF

  SPECIFIC PROGRAMS ESTABLISHED BY THE DIRECTOR OF

  SELECTIVE SERVICE.
- C. COMPENSATION.

THE COMPENSATION WILL PROVIDE A STANDARD OF LIVING
TO THE RETURNEE REASONABLY COMPARABLE TO THE STANDARD
OF LIVING THE SAME PERSON WOULD HAVE ENJOYED HAD HE
GONE INTO THE MILITARY SERVICE. THIS CRITERIA MAY BE
WAIVED BY THE STATE DIRECTOR WHEN SUCH ACTION IS DETERMINED TO BE IN THE NATIONAL INTEREST AND WOULD
SPEED THE PLACEMENT OF THE RETURNEE IN SERVICE.

D. SKILL AND TALENT UTILIZATION.

WHERE POSSIBLE, A RETURNEE WILL BE PERMITTED TO UTILIZE

HIS SPECIAL SKILLS.

AFTER A RETURNEE SIGNS AN AGREEMENT TO PERFORM RECONCILIATION SERVICE
HE IS REFERRED TO SELECTIVE SERVICE FOR ASSIGNMENT. THE RETURNEE MAY REPORT
TO AND ENROLL AT ANY OF THE OVER 650 SELECTIVE SERVICE OFFICES. AFTER ENROLL—
MENT ALL FURTHER PROCESSING OF THE RETURNEE'S CASE IS HANDLED BY THE STATE

DIRECTOR. THE RETURNEE IS ADVISED HE HAS 30 DAYS TO LOOK FOR AN APPROVABLE

JOB OF HIS OWN CHOOSING. WE ASSIST HIM BY FURNISHING JOB LEADS. IF THE

RETURNEE DOES NOT FIND AN APPROVABLE JOB ON HIS OWN AND HE IS STILL INTERESTED

IN PARTICIPATING IN THE PROGRAM IT IS THE RESPONSIBILITY OF SELECTIVE SERVICE

TO ASSIGN HIM TO A JOB AFTER 30 DAYS.

ALTHOUGH IT CANNOT BE ESTIMATED HOW MANY OF THE INDIVIDUALS COVERED BY THE PRESIDENT'S PROCLAMATION WILL AGREE TO PARTICIPATE, IT IS ESSENTIAL THAT JOB OPENINGS BE AVAILABLE FOR THE ASSIGNMENT OF ALL RETURNEES WHO HAVE TO BE ASSIGNED. THEREFORE, THE SELECTIVE SERVICE SYSTEM PRESENTLY IS ENGAGED IN A NATIONWIDE EFFORT TO OBTAIN JOB OPENINGS TO ACCOMMODATE ALL RETURNEES WHO DESIRE TO PERFORM RECONCILIATION SERVICE.

PRIOR TO THE PRESIDENT'S PROCLAMATION THE DIRECTOR OF SELECTIVE SERVICE ESTIMATED THAT WE HAD THE CAPABILITY TO PLACE APPROXIMATELY 2,000 PEOPLE IN THE SAME TYPE OF JOBS USED IN THE ALTERNATE SERVICE PROGRAM FOR CONSCIENTIOUS OBJECTORS. SINCE SEPTEMBER 16, 1974, THE EMPLOYMENT SITUATION HAS CHANGED AND AVAILABLE JOBS ARE MORE DIFFICULT TO LOCATE, BUT IN SPITE OF THIS WE EXPECT TO ATTAIN OUR OBJECTIVE. I WILL COVER THIS IN FURTHER DETAIL A LITTLE LATER. SUFFICE IT TO SAY FINDING SUITABLE EMPLOYMENT IS DIFFICULT BUT AS OF THE MOMENT WE STILL BELIEVE WE CAN PLACE 2,000 IN APPROVABLE JOBS AND WE WILL DEVELOP MORE JOB OPENINGS.

THE PROGRAM HAS BEEN IN OPERATION FOR TWO MONTHS. AS OF NOVEMBER 15, 1974, THE FOLLOWING REPRESENTS THE STATISTICAL RESULTS OF THE PROGRAM:

RETURNEES WHO HAVE BEEN PROCESSED BY DOD AND DOJ IN ORDER
TO AVAIL THEMSELVES OF THE PROGRAM:

DEVADERS 1,878

THOSE WHO ARE ENROLLED WITH SELECTIVE SERVICE FOR RECONCILIA-

DESERTERS	1,224
EVADERS	94
ENROLLEES AT WORK	177
ENROLLEES NOT PARTICIPATING	56

ENROLLEES NOT COOPERATIVE 71 (LIKELY TO BE NON-PARTICIPANTS)

ENROLLEES REFERRED TO WORK 414

ENROLLEES STILL SEEKING THEIR OWN 477 POSITIONS (WITHIN THE FIRST 20 DAYS OF REPORTING)

ENROLLEES OVER 30 DAYS NOT YET 157 EMPLOYED

APPROXIMATELY 300 MILITARY RETURNEES HAVE NOT ENROLLED AFTER 15 DAYS

OF RELEASE AT FORT BENJAMIN HARRISON. THERE IS AN INDICATION THAT EVERY

DEPARTMENT OF JUSTICE RETURNEE HAS ENROLLED.

AS THE FIGURES INDICATE MOST OF THE ENROLLEES TO DATE ARE MILITARY RETURNEES. IT IS INTERESTING TO LOOK AT THE PROFIFILE OF THE DESERTERS WHO HAVE BEEN REFERRED TO SELECTIVE SERVICE. 50.81% WERE ENLISTEES AND 49.19% WERE DRAFTEES. OUR ANALYSIS REVEALED THAT 46.36% OF THE DRAFTEES SERVED LESS THAN 6 MONTHS ACTIVE DUTY - WHEREAS ONLY 20.19% OF THE ENLISTEES SERVED OVERSEAS WHEREAS 10.6% OF THE DRAFTEES SERVED OVERSEAS.

A STUDY OF THE EDUCATIONAL LEVEL OF THE DESERTER RETURNEES

INDICATED THAT ONLY 23% HAVE A HIGH SCHOOL DIPLOMA - 63.5% HAVE AN EDUCATIONAL LEVEL BETWEEN 8TH AND 11TH GRADES. ONLY THREE-PERCENT HAVE
ATTENDED COLLEGE.

IT IS EVIDENT THAT SO FAR AS DESERTERS ARE CONCERNED WE WILL
BE LOOKING FOR JOBS FOR RETURNEES WHO HAVE LITTLE EDUCATION AND LITTLE
EXPERIENCE. FORTUNATELY WE HAVE BEEN ABLE TO DEVELOP JOB OPPORTUNITIES
IN MANY HARD-TO-FILL JOBS WHICH REQUIRE LITTLE EDUCATION OR EXPERIENCE.

IT MIGHT BE OF INTEREST TO KNOW THE AMOUNT OF RECONCILIATION SERVICE WHICH HAS BEEN ASSIGNED BY THE REFERRING AUTHORITIES. THIS INFORMATION IS

SHOWN IN PERCENTAGE.

MONTHS OF SERVICE	DOD	DOT
1-5	.04%	0%
6-12	12.3%	11.6%
13-18	7.2%	23.2%
19–24	80.0%	65.2%

AS YOU KNOW THERE HAVE BEEN NO REFERRALS BY THE CLEMENCY BOARD.

AFTER ASSIGNMENTS TO JOBS ARE MADE, IT IS THE RESPONSIBILITY
OF SELECTIVE SERVICE TO MONITOR THE PROGRAM TO ASSURE SATISFACTORY
PERFORMANCE OF RECONCILIATION SERVICE BY THE RETURNEES. THE STATE
DIRECTOR AND HIS STAFF WILL BE AVAILABLE TO ASSIST EMPLOYERS AND
RETURNEES IN RESOLVING ANY PROBLEMS WHICH MAY ARISE.

THE RECONCILIATION SERVICE PROGRAM IS VOLUNTARY FROM START

TO FINISH. WE WILL ASSIST A RETURNEE IN EVERY POSSIBLE WAY TO COMPLETE

HIS PERIOD OF SERVICE, BUT IF HE DECIDES TO QUIT OR MAKE HIMSELF UNEM
PLOYABLE OUR ONLY RESPONSIBILITY IS TO REPORT THE FACTS TO THE

APPROPRIATE REFERRING AUTHORITY.

WHEN A RETURNEE COMPLETES HIS PERIOD OF OBLIGATED SERVICE IN ACCORDANCE WITH HIS AGREEMENT THE DIRECTOR OF SELECTIVE SERVICE WILL ISSUE A CERTIFICATE OF COMPLETION TO THE RETURNEE AND ADVISE THE APPROPRIATE REFERRING AUTHORITY THAT THE AGREEMENT HAS BEEN FULFILLED. THE UNITED STATES ATTORNEY THEN WILL DROP ALL CHARGES IN THE CASE OF AN EVADER, THE MILITARY WILL UPGRADE THE UNDESIRABLE DISCHARGE TO A CLEMENCY DISCHARGE FOR THE DESERTER, AND FOR THE POST-CONVICTION CASES THE CLEMENCY BOARD WILL BE ABLE TO PREPARE THEIR RECOMMENDATION FOR CLEMENCY.

THIS HAS BEEN A BRIEF PRESENTATION OF THE HIGHLIGHTS OF THE RECONCILIATION SERVICE PROGRAM. WE APPRECIATE THE OPPORTUNITY TO RELATE OUR PROGRESS AND EXPERIENCE IN ADMINISTERING THE PROGRAM TO THE PRESENT TIME. THANK YOU.

# **EXECUTIVE ORDER 11804**

Delegation of Certain Functions Vested in the President to the Director of Selective Service

By virtue of the authority vested in me as President of the United States, pursuant to my powers under Article II, Sections 1, 2 and 3 of the Constitution, and under Section 301 of Title 3 of the United States Code, it is hereby ordered as follows:

Section 1. The Director of Selective Service is designated and empowered, without the approval, ratification or other action of the President, under such regulations as he may prescribe, to establish, implement, and administer the program of alternate service authorized in the Proclamation announcing a program for the return of Vietnam era draft evaders and military deserters.

Sec. 2. Departments and agencies in the Executive branch shall, upon the request of the Director of Selective Service, cooperate and assist in the implementation or administration of the Director's duties under this Order, to the extent permitted by law.

· Genel R. Ford

THE WHITE House,

September 16, 1974.

[FR Doc.74-21744 Filed 9-16-74;12:48 pm]

# rules and regulations

This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuant to 44 U.S.C. 1510.

The Code of Federal Regulations is sold by the Superintendent of Documents. Prices of new books are listed in the first FEDERAL REGISTER issue of each month.

### Title 2-Amnesty

#### CHAPTER II—SELECTIVE SERVICE SYSTEM

# PART 200-RECONCILIATION SERVICE

The Director of Selective Service pursuant to Proclamation 4313 and Executive Order 11804 and in accord with the provisions of Section 553 of Title 5, United States Code, hereby issues the regulations governing the administration of the program of Reconciliation Service prescribed in Proclamation 4313.

Notwithstanding the established position and policy of the Director of Selective Service to give interested persons an opportunity to participate in rule making through submission of written data, views or arguments with or without opportunity for oral presentation, he has determined that it is impracticable, unnecessary, and contrary to the public interest to provide such opportunity in this instance because of the urgency of affording the benefits of the provisions of Proclamation 4313 to affected persons.

These regulations become effective on September 26, 1974. The Director of Selective Service has determined that good cause exists for making these regulations effective upon publication in order to immediately provide relief to those individuals described in Proclamation 4313.

The regulations follow:

#### Sec. 200.1 Definitions. 200.2 Responsibil

200.2 Responsibility for administration.
 200.3 Eligible employers of returnees performing service.

200.4 Criteria for jobs for returnees.
200.5 Assigning reconciliation service.

200.6 Administration of service.

200.7 Length of service.

200.8 Termination of prescribed service.

AUTHORITY: E.O. 11804 and Proclamation 4313.

## § 200.1 Definitions.

The following definitions shall govern in the interpretation of the provisions of this part:

(a) Reconciliation Service or Service. Reconciliation service is the alternate service work obligation that a returnee agrees or pledges to perform in accord with Proclamation 4313.

(b) Referring authority. Referring authority is the Attorney General, Secretary of a Military Department, or Secretary of Transportation with whom a returnee has signed an agreement or pledge to perform Reconciliation Service as prescribed in Proclamation 4313 or the Presidential Clemency Board established by Executive Order 11803.

- (c) Residence of the returnee. The residence of the returnee is the community in the United States indicated by the returnee at the time he reports in person to a Selective Service official in accord with the instructions of the referring authority to perform reconciliation service in accord with Proclamation 4313.
- (d) Returnee. A returnee is a person who has signed an agreement or pledge with the Referring Authority to perform Reconciliation Service.

# § 200.2 Responsibility for administra-

- (a) The Director of Selective Service administers the program of Reconciliation Service.
- (b) The State directors, under the supervision of the Director of Selective Service, will assure compliance with these regulations and the Director's instructions concerning the program of service by returnees.
- (1) The State director of the State of the residence of the returnee will have primary responsibility for the initial placement of the returnee in service. That State director will coordinate any job placement activities in any State outside his own with the State director of the State concerned. In assigning a returnee outside his own State, the assigning State director must have the approval of the "receiving" State director or the Director of Selective Service.
- (2) The State director of the State in which the returnee's job is located will monitor his work.

# § 200.3 Eligible employers of returnees performing service.

Returnees may be employed by the following employers:

- (a) The U.S. Government, a State, Territory, or possession of the United States or a political subdivision thereof, or the District of Columbia; or
- (b) An organization, association, or corporation which is primarily engaged either in a charitable activity conducted for the benefit of the general public or in carrying out a program for the improvement of the public health or welfare, including educational and scientific activities in support thereof, when such activity or program is not principally for the benefit of the members of such organization, association, or corporation, or for increasing the membership thereof or for profit.

#### § 200.4 Criteria for jobs for returnees.

(a) Four elements will be considered by the State Director as a basis for determining whether a specific job offered by an eligible employer is acceptable as service for a returnee:

- (1) National Health, Safety or Interest. The job must promote the national health, safety, or interest.
- (2) Noninterference with the compettive labor market. The returnee cannot be assigned to a job for which there are more numerous qualified applicants who are not returnees than there are spaces available. This restriction does not prohibit the approval of special programs established by the Director of Selective Service.
- (3) Compensation. The compensation will provide a standard of living to the returnee reasonably comparable to the standard of living the same person would have enjoyed had he gone into military service. This criterion may be waived by the State director when such action is determined to be in the national interest and would speed the placement of the returnee in service.
- (4) Skill and talent utilization. Where possible, a returnee will be permitted to utilize his special skills.

### § 200.5 Assigning reconciliation service.

- (a) The State director will assign a returnee to a job of reconciliation service to begin within 30 days after the returnee reports in person to a Selective Service official in accord with instructions of the referring authority. The State director will consider any job which fulfills the requirements of Sections 200.3 and 200.4 of this part that the returnee may propose for his reconciliation service.
- (b) The State director may, for good cause, or upon the instruction of the Director of Selective Service, shall reassign a returnee. Prior to such reassignment, the returnee will continue in the service to which he had been assigned.
- (c) The Director of Selective Service or the State Director of Selective Service will provide transportation and meal and lodging requests to the returnee for his travel (1) from the place of the Selective Service official to whom he was initially directed by the referring authority to the place at which he performs his service within the United States, (2) for his return travel from the last place of service to his residence or to any other place whenever the cost of such transportation would not exceed the cost of travel to his residence, upon his satisfactorily completing his period of work, and (3) for his travel from one place of employment to another when his cm-

ployment is transferred under the provision of section 200.5(b) or 200.6(b) of this part.

#### § 200.6 Administration of service.

(a) Whenever a returnee is refused employment by an employer who had previously agreed to hire him, whenever'the returnee refused employment, · whenever a returnee's employment is terminated, or whenever he leaves his job before completing it, the State director administering the returnee's case will consider the circumstances surrounding the refusal, termination, or premature departure to determine whether the returnee had failed to perform his job or to conduct himself satisfactorily. The State director will normally conduct an investigation which may include the following steps: obtain a statement from the former employer describing the circumstances of the returnee's failure to perform service, and furnish a copy of such statement to the returnee; obtain a statement from the returnee, if he wishes to make one; and compile any other evidence he feels is relevant.

(b) If, after completing an investigation in accord with paragraph (a) of this section, the State director determines that the returnee's departure was improper he will report the facts to the Director of Sclective Service. If the State director finds no failure of the returnee to perform satisfactorily he will assign the returnee to the same or another job as quicky as possible. If the returnee promptly complies with such assignment, the intervening time between jobs will constitute "good time."

#### § 200.7 Length of Service.

The length of service required of a returnee will be full-time employment for the period prescribed by the referring authority.

# § 200.8 Termination of Prescribed Service.

(a) Whenever a returnee ceases satisfactorily to perform the reconciliation service to which he has been assigned, the State director will inform the Director of Selective Service of the pertinent facts. The Director of Selective Service will forthwith report such information together with his comments thereon to the referring authority, and shall furnish a copy of such report to the returnee.

(b) When the returnee satisfactorily completes the reconciliation service to which he has been assigned, the Director of Selective Service will issue a certificate of completion to the returnee and furnish a copy thereof and such documentary evidence as required to the referring authority.

BYRON V. PEPITONE, Director.

SEPTEMBER 23, 1974.

[FR Doc,74-22400 Filed 9-25-74;8:45 am]

Title 14—Aeronautics and Space
CHAPTER I—FEDERAL AVIATION ADMINISTRATION, DEPARTMENT OF TRANSPORTATION

[Docket No. 74-CE-17-AD; Amdt. 39-1980].

# PART 39 AIRWORTHINESS DIRECTIVES

## Various Beech Model Airplanes

There has been an incident involving a Beech Model 58 airplane wherein spilled fuel in the wing tip area is suspected to have been ignited by arcing between the wing tip strobe light and aircraft structure. Investigation of this incident disclosed that the strobe light system may be inadequately bonded to the aircraft structure. Since this condition is likely to exist or develop in other airplanes of the same type designs an Airworthiness Directive is being issued applicable to Beech Models F33A, V35B, A36, 95-B55, 95-B55A, E55, E55A, 53, 58A, A60, B60, 70, B80, C90, E90, B99, 100, A100 and 200 aircraft requiring deactivation of the strobe light installation until electrical bonding of this system is accomplished per the requirements of this AD.

Since a situation exists which requires expeditious adoption of this amendment, notice and public procedure hereon are impracticable and good cause exists for making the amendment effective in less than thirty (30) days.

In consideration of the foregoing and pursuant to the authority delegated to me by the Administrator 14 CFR 11.89 (31 FR 13697), § 39.13 of Part 39 of the Federal Aviation regulations is amended by adding the following new AD.

BEECH. Applies to the following models and serial numbers airplanes if equipped with Grimes P/N 30-0467-1 strobe light assemblies:

F33A, Serials CE-436 through CE-520 V35B, Serials D-9468 through D-9654 A36, Serials E-424 through E-581 95-B55 and 95-B55A, Serials TC-1526 through TC-1729

E55 and E55A, Serials TE-904 through TE-992

58 and 58A, Serials TH-303 through TH-500 A60 and E60, Serials P-223 through P-288

70, Serial LB-35
B80, Serials LD-441 through LD-488
C90, Serials LJ-502 through LJ-644
E90, Serials LW-1 through LW-127
B99, Serials U-152 through U-161
100 and A100, Serials B-52 through B-209
200, Serials BB-1 through BB-30

Compliance: Required as indicated, unless

already accomplished.

Part I. To preclude possible ignition of flammable fluids or vapors by arcing between the strobe lights and the aircraft structure, prior to further flight, pull and deactivate the strobe light system circuit breaker by banding or taping the shank so as to preclude reactivation and add a temporary placard near the strobe light switch stating "Strobe Light System Deactivated". This requirement is only applicable until the strobe light system is electrically bonded as indicated in Part II of this AD.

Part II. To assure proper electrical bonding of the Grimes Strobe Light, P/N 30-0467-1, to the aircraft structure and thereby eliminate a possible ignition source in an

area where fuel/fuel vapor can exist, within 100 hours' time in service after the effective date of this AD, accomplish the following:

(A) Remove the lenses and the Grimes Strobe Light P/N 30-0467-1 strobe light assemblies from the wing tips and tail cone as required to provide access for installing the bonding straps.

(B) (1) On the existing Grimes Strobe Light P/N 30-0467-1 strobe light assemblies, remove one of the existing No. 4 countersunk, recessed head screws from the top or bottom of the light assembly and discard the screw.

(2) Clean the area around the screw hole to bare metal and install a MS25083-2AB6 bonding strap on each 30-0467-1 light assembly with one MS35206-214 screw and one AN336B4 washer. Equivalent MS25083-2AB6 bonding strap may be fabricated by using a 6-inch length of AWG 12 gauge stranded soft copper wire, terminated at one end with a MS25036-111 (or equivalent) terminal with a hole for a number 6 stud, and the other end terminated with a MS25036-112 (or equivalent) terminal with a hole for a number 10 stud.

(C) (1) In the wing strobe light assembly support former, drill one .165/.174-inch diameter hole, located .90-inch forward and 1.10-inch below the center of the wiring plug

hole in the former.

(2) Clean the area around the drilled hole to bere metal. Attach the bonding strap from the strobe light assembly to the mounting bracket with one each MS35206-243 screw, AN960D8L washer and MS21042L08 nut.

(D) Reinstall the 30-0467-1 strobe light assemblies and lenses on the wings.

(E) (1) On the Models 70, B80, C90, E90 and 200 aircraft, drill one .165/.174-inch diameter hole in the tail strobe light mounting surface located 3.6-inches to the right of the aircraft center line and centered vertically on the mounting surface, or locate an existing tooling hole in the same general area.

(2) Clean the area around the drilled or existing tooling hole to the bare metal and attach the bonding strap from the strobe light assembly to the mounting surface using one each MS35206-214 screw, AN936E4 washer and MS21042L08 nut for the Model 200 or one each MS35206-263 screw, AN960-D10L washer and MS21042L3 nut for the Models 70, B80, C90 and E90.

(3) Reinstall the Grimes P/N 30-0467-1 strobe light assemblies and lenses on the aircraft tail cone.

(F) Reactivate the circuit breaker, remove temporary placarding, and check strobe light system for proper operation.

(G) Any equivalent method of compliance with this AD must be approved by the Chief, Engineering and Manufacturing Branch, FAA, Central Region.

Beechcraft Service Instruction 0655-362 or later FAA-approved revisions covers the subject matter of Part II of this AD.

This amendment becomes effective September 26, 1974.

(Secs. 313(a), 601 and 603, Federal Aviation Act of 1958 (40 U.S.C. 1354(a), 1421 and 1423); sec. 6(c), Department of Transportation Act (49 U.S.C. 1655(c)))

Issued in Kansas City, Missouri, on September 20, 1974.

GEORGE R. LACAILLE, Acting Director, Central Region.

[FR Doc.74-22410 Filed 9-25-74;8:45 am]

BARBUR 343-8911

May 8, 1975

Mr. Byron V. Pepitone Director Selective Service System 1724 F Street, NW. Washington, D.C.



Dear Mr. Pepitone:

Pursuant to a telephone conversation that a member of my staff had recently with Mr. John Barber, this is to request in writing certain reports from the Selective Service System.

I understand that each time an individual referred to the Selective Service System by the Presidential Clemency Board successfully completes reconciliation service, the Board is notified immediately of this fact. This is necessary so that the Board may forward this notification to the Attorney General and, where appropriate, to the Secretary of the relevant military branch.

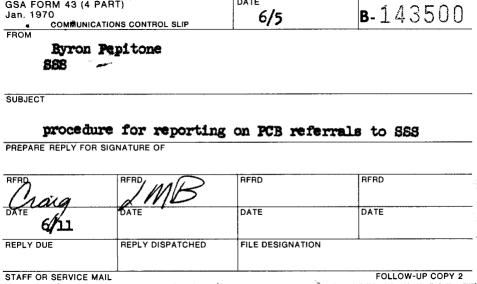
There are two additional reports that I think it necessary that the Board receive on a fortnightly or monthly basis. First, the Board should know the names of those who have enrolled with a State Director. Secondly, I am told that when an enrollee fails to complete successfully reconciliation service, an investigation is conducted to ascertain why. We would appreciate your forwarding to the Board the list of these people, and the results of the investigation so that we shall be in a position to know who has failed to perform alternate service and may take appropriate action.

Let me take this opportunity to thank you and your staff for your assistance to the Board over the past few months. The assistance of the Selective Service System has been and will continue to be essential for the success of the President's clemency program.

Sincerely,

Charles E. Goodell Chairman

CEG:CSC:cac





# JUN 9 1975 NATIONAL HEADQUARTERS SELECTIVE SERVICE SYSTEM

ASSENTENMAN AND ASSESSED AND ASSESSED A

1724 F STREET NW. WASHINGTON, D. C. 20435

ADDRESS REPLY TO
THE DIRECTOR OF SELECTIVE SERVICE

June 5, 1975

Dear Chairman Goodell,

Your letter of May 8, 1975, requesting certain reports concerning enrollees referred by the Presidential Clemency Board to the Selective Service System, was received on May 22, 1975.

I have instructed Mr. John W. Barber, Manager, Reconciliation Service Division, to furnish the Board, on or about the tenth of each month, a list of the names of your referrals who have enrolled in the program during the previous month. We will furnish you a list on June 10 of those who have enrolled to date so your information will be current and complete as of that date.

Procedures established for processing an enrollee who fails to satisfactorily complete his reconciliation service provide that the referring authority be notified by individual letter concerning the basis for the enrollee's termination. In view of this, a monthly list containing the names of those who have been terminated does not appear to be necessary. Likewise, our procedures provide for notification of the referring authority when an enrollee completes his obligated service. One of the 19 enrollees referred by the Clemency Board has already completed his service and you have been furnished a certificate of completion.

In the future, you will receive individual letters on completions and terminations, and a monthly list of new enrollments.

We hope this arrangement will provide you the information you need.

Sincerely.

yron V. Pepiton

Director

The Honorable Charles E. Goodell Chairman Presidential Clemency Board The White House Washington, D. C. 20500



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1724 F STREET NW. WASHINGTON, D. C. 20435



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Byron V. Pepitone Director

The Honorable Charles E. Goodell Chairman Presidential Clemency Board The White House Washington, D. C. 20500

SELECTIVE SERVICE SYSTEM 1724 F STREET, N. W. WASHINGTON, D. C. 20435

OFFICIAL BUSINESS
-PENALTY FOR PRIVATE USE, \$300



The Honorable Charles E. Goodell Chairman Presidential Clemency Board The White House Washington, D. C. 20500

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# JUN 1 8 1975

# NATIONAL HEADQUARTERS

# SELECTIVE SERVICE SYSTEM

1724 F STREET NW. WASHINGTON, D. C. 20435



Address Reply to The Director of Selective Service RSD

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Dear Chairman Goodell,

On June 5, 1975, Director Pepitone informed you by letter of the monthly report on enrollments of Clemency Board referrals that the Reconciliation Service Division would be furnishing to the Board.

Enclosed are two copies of the initial list containing the names and other information for those individuals referred by the Board who have enrolled in the Reconciliation Service Program.

We hope this list will be of assistance to you.

Sincerely,

FOR THE DIRECTOR

John W. Barber

Reconciliation Service Division

Manager

Attachment

The Honorable Charles E. Goodell Chairman Presidential Clemency Board Executive Office Building of the White House Room 360 Washington, D.C. 20500



# WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
ist	Reconciliation Service Clemency Board Enrollees as of June 10, 1975, 3 pages. (Attached to letter from John W. Barber to Charles Goodell, 6/16/1975)	6/10/1975	С

File Location:

Charles Goodell Papers, Box 9, "Reconciliation Service Program Reports" SMD - 6/22/2015

# RESTRICTION CODES

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1724 F STREET NW. WASHINGTON, D. C. 20435



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# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE WASHINGTON, D.C. 20500

3 July 1975

TO:

Charles E. Goodell

Chairman

\* Tentative disposition only.

FROM:

Leland E. Beck

Planning and Policy Ana

THROUGH:

William A. Strauss

Associate General Counsel

RE:

PROJECTED ALTERNATIVE SERVICE DISPOSITIONS

Pursuant to your request, I have analyzed the composite disposition pattern of the Board and projected the number of applicants who will have such recommendations. The following table contains the data generated for the projection. Please note that the cumulative alternative service disposition rate is approximately 47.62%, and the projection is based on 16,000 dispositions.

MONTHS	Decided by	Recommen	ıded	PROJECTED
A/S	President	by Board	%	TOTALS
1	: 	· .		
2	_	1 *	-04	-
3	112		.04	3 *
4		974	38.04	2898
	5	79	<b>_ 3.08</b> )	235 ( FORO
5	2	48	1.87 /2	(C) 143 / \ \ \ \
6	64	850	33.20)	2529
7	1	42	1.67	125
8 -	3	22	,	<b>5,12</b> 65
9	10	325	12.69	967
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12	6	170	6.64	42
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24		_7_	.27	21
	<i>313</i>	<i>9200</i> _	99.99	7620

7/11/1975

SELECTIVE SERVICE SYSTEM

JUL 11 E75

har Chairman Sociali.

In accordance with our agreement, I have accorded a Decontilization Dervice Program report of now Clausing Month survillance to The the pariod sessing June 19, 1975.

This copers will be authorized to you by the 10th of manis month.

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Jan Balan

Meronciliation Service Divisions

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# SELECTIVE SERVICE SYSTEM

1724 F STREET NW. WASHINGTON, D. C. 20435



ADDRESS REPLY TO
THE DIRECTOR OF SELECTIVE SERVICE

RSD

JUL 1 1 1975

Dear Chairman Goodell,

In accordance with our agreement, I have attached a Reconciliation Service Program report of new Clemency Board enrollments for the period ending June 30, 1975.

This report will be submitted to you by the 10th of each month for the preceding month.

Sincerely,

FOR THE DIRECTOR

John W. Barber Reconciliation Service Division Manager

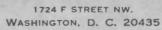
Attachment

The Honorable Charles E. Goodell Chairman Presidential Clemency Board Executive Office Building of the White House Room 360 Washington, D.C. 20500





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# WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
Report	Report No. RSP-5, New Clemency Board Enrollees Report, U.S. and Territories, 1 page. (Attached to letter from John W. Barber to Charles Goodell, 7/11/1975)	6/30/1975	С
			V. 1810.25

File Location:

Charles Goodell Papers, Box 9, "Reconciliation Service Program Reports" SMD - 6/22/2015

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Info. for my Goodell

# Information on Reconciliation Service Program

(August 11, 1975)

Referring Authority	Military	Department of Justice	Clemency Board	<u>Totals</u>
Enrolled	4508	723	101	5332
At Work	1353	459	19	1831
Completed A/S	52	9	7	68
Postponed	63	21	2	86
Referred to Job(s)	909	170	12	1091
New Enrollees		15	57	72
Job Interruptions	145	29	2	176
Terminated	1986	20	2	2008
	• •			

Total Placements Accomplished 2848





# SELECTIVE SERVICE SYSTEM

1724 F STREET NW. WASHINGTON, D. C. 20435



ADDRESS REPLY TO
THE DIRECTOR OF SELECTIVE SERVICE

August 12, 1975

Dear Mr. Goodell,

In reviewing the statement which you made today at your press conference concerning the numbers of cases under consideration by the Clemency Board and the results you foresee, I think we should reconsider the potential problem we discussed at our meeting of July 7 concerning the need for less than full-time volunteer work.

If I read the numbers contained in the press statement correctly, i.e., 50% or one-half the total applicants have received outright pardons and 20% or one-fifth have conditional pardons based upon completion of three to six months alternate service, I come to the conclusion that the maximum number of people who will require placement at short term alternate service is 2400. This number, of course, is considerably less than the 6,000 estimate that was provided by Mr. Beck of your staff at the time of our meeting.

If 2400 is the maximum number of people we are likely to have to place at work for between three and six months alternate service in order to attain a conditional pardon, I feel that we will have the capacity to employ them without an alteration in the regulation or the procedures under which we now operate.

Not having received a proposal from you subsequent to the July 7 meeting, except to know that you would be considering this matter, I believe the statistics referred to in this letter alter the situation considerably.

Sincerely,

SIGNED

Byron V. Pepitone Director

The Honorable Charles E. Goodell Chairman Presidential Clemency Board



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# SELECTIVE SERVICE SYSTEM

1724 F STREET NW. WASHINGTON, D. C. 20435



ADDRESS REPLY TO
THE DIRECTOR OF SELECTIVE SERVICE

RSD

1 3 AUG 1975

Dear Chairman Goodell,

Forwarded, herewith, is a Reconciliation Service Program report of new Clemency Board enrollments for the month ending July 31, 1975.

Sincerely,

FOR THE DIRECTOR

John W. Barber

Reconciliation Service Division
Manager

**Enclosures** 

The Honorable Charles E. Goodell Chairman Presidential Clemency Board Executive Office Building of the White House Room 360 Washington, D. C. 20500





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FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
Report	Report No. RSP-5, New Clemency Board Enrollees Report, U.S. and Territories, 6 pages. (Attached to letter from John W. Barber to Charles Goodell, 8/13/1975)	7/31/1975	С

File Location:

Charles Goodell Papers, Box 9, "Reconciliation Service Program Reports" SMD - 6/22/2015

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# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE WASHINGTON, D.C. 20500

# DISPOSITION PROJECTION As of August 18, 1975

Type of Disposition	Total as of August 15th.	Percentage of Total	Projection on 15,500 Base
Pardons VB MB	5022 ( 350) ( 5)	43. 68% (6. 96%) ( - )	6770 ( 472) ( 7)
Alternative Service 3 Mos. 4-6 Mos. 7-9 Mos. 10-12 Mos. Over 12 Mos.	5828 (2147) (2353) ( 947) ( 357) ( 24)	50.69% (36.83%) (40.37%) (16.24%) (6.13%) (.41%)	7856 (2894) (3172) (1276) ( 482) ( 32)
No Clemency	647	5.62%	871
	11,497	99.99%	15,498

Note: Numbers and percentages in parethesis refer to the subdivisions of the table, not the total



# PRESIDENTIAL CLEMENCY BOARD THE WHITE HOUSE Washington, D.C. 20500

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# They Escape Punishment and Assigned Jobs

# Two-Thirds Are Out of Clemeny Plan

By Jerry T. Baulch Associated Press

Two-thirds of the deserters who joined President Ford's clemency job program have dropped out, been kicked out, or been processed out by the military without reporting for jobs and will escape punishment without completing their assigned work.

Of 4,503 deserters who joined the program, 2,035 have dropped out or been kicked out, the Selective Service says. About 1,000 men processed out by the military never reported for jobs, the Defense Department says.

The deserters are no longer under military control because they were given discharges, and this will enable them to escape punishment for desertion without completing the work they were assigned under the program.

About 7,000 deserters never tried to get into the program. These include many persons who fled the country and could be punished if apprehended.

Selective Service officials said the 2,035 "were terminated for nonperformance, for cause they chose not to fulfill their agreements in many cases." Some with families dropped out because they couldn't make a go of it on the low pay.

"Even though we didn't get the numbers we anticipated, President Ford has attained more of his initial goal than lots of people give him credit for," said Selective Service Di-

rector Byron V. Pepitone.
In addition to deserters, the clemency program is for draft dodgers. Of the 5,355 persons processed in the three-part program, 2,879 have taken jobs.

Unpunished deserters were handled by the Defense Department; unpunished draft dodgers by the Justice Department. Both of these parts of the program have been completed. Men convicted of draft dodging or being punished for desertion are handled by the Presidential Clemency Board. This part of the program is unfinished.

The elemency board had the most applicants — 21,000. It has until Sept. 15 to complete work. It has found nearly 6,000 applicants incligible, recommended pardons for about others, recommended pardons conditioned on a work period for about 6,000 more

and denicd pardons to about partment of Defense portion

Only 130 men processed by the board have reported for jobs because most of the 6,000 so designated are awaiting concurrence by the President or are within the 30-day deadline for reporting. Seven have completed their job assignments.

Board Chairman Charles E. Goodell said "it is too early to tell" how many who signed how many who signed with the board intend to perform jobs, although all agreed to do so when they applied.

The Justice Department por tion of the program has a low dropout rate—19 of 722. Those is now a sheriff's deputy. who don't complete their jobs Another veteran served as a can be prosecuted for draft

So far, 52 persons in the De- employees like him.

average 20 months.

The Selective Service, in giving examples of men who have benefitted from the program, said it could not give names in order to protect individual privacy. Most are wounded, decorated Vietnam veterans.

One is a former Marine in a southern state who started the program as a jailer's assistant and fit in so well he was sent to school on his own time and

One soldier who served in of the program and 10 under Vietnam is working as a "jack the Department of Justice por of all trades" in a rest home. tion have completed job as "He enjoys his work and plans signments. The work periods to remain on the job after his service is finished," a Selective Service report said. "This service is finished," man has only a seventh-grazie education and has had trouble getting and keeping jobs."

A man in New York State, a wounded veteran, works with mentally retarded children "and is considering taking further training so as to be better equipped to help his wards even more," the report said.

Another Army veteran is working in an East Coast city Another veteran served as a as a rodent and insect control food service worker in a state inspector for the health dechapital in the New York evasion. Some of the dropouts hospital in the West. His supervisor have fled the country to avoid prosecution.

| A construction of the dropouts hospital in the West. His supervisor hopes to keep him after his supervisor wrote the Selective hopes to keep him after his supervisor that he wanted more term is up, the Selective Service that he wanted more term is up, the Selective Service that he wanted more term is up, the Selective Service that he wanted more term is up, the Selective Service that he wanted more term is up, the Selective Service was a service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state inspection for the health decrease the service worker in a state in the service worker in lice said.

DOD = 45,2%

# RECONCILIATION SERVICE

Referring Authority	DoD	DoJ	PCB	Total	
New Enrollees	66	46	212	324	
Referred to Jobs	342	71	87	500	
AT Work	1269	480	102	1851	
Job Interruption	135	30	4	169	
Referred to Second Job	56	21	1	78	
Postponed	60	17	7	84	103
Completed	100	21	7	128	
Terminated	2479	41	10	<b>2</b> 530	

Per discussion with Col. Greenleaf of SSS by LEB, Sept. 30th.

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