

The original documents are located in Box 11, folder “Defense - Military Base Realignments and Closures (3)” of the John Marsh Files at the Gerald R. Ford Presidential Library.

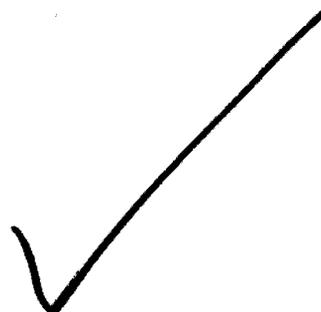
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THE WHITE HOUSE

WASHINGTON

October 12, 1976



MEMORANDUM TO: JACK MARSH

FROM: RUSS ROURKE *RR*



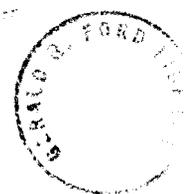
Jack, I have spoken with Don Ogilvie, Tod ~~Hullin~~, Steve ~~Herbitz~~ and Lt. Col. Marv Braman re Craig Air Force Base, Alabama.

Status:

- 1) On March 11, 1976, the Air Force announced that it was beginning the "study" process leading to the possible close of Craig AFB.

A draft environmental impact statement was submitted, as required, prior to the September 15 deadline that had been set for the receipt of said statement.

- 2) Public hearings have been scheduled for November 15, 1976 in Selma, Alabama.
- 3) No final decision is expected on this entire matter until mid-January, 1977.



THE WHITE HOUSE

WASHINGTON

October 9, 1976

MEMORANDUM TO: RUSS ROURKE

FROM: JACK MARSH

Russ, would you ask Don Ogilvie the status of Craig Air Force Base and report back to me, please.

Many thanks.

Tried - 11/22 - no answer



THE WHITE HOUSE

WASHINGTON

November 16, 1976



MEMORANDUM TO: JACK MARSH

FROM: RUSS ROURKE *RR*

Jack, I discussed the base realignment with Don Ogilvie. Don stated that both he and Paul O'Neill believe a real close look should be taken at all three categories prior to any definitive action.

As I indicated to you yesterday, since we have passed the immediate deadline (\$2½ million...Frankfort and Blue Grass Arsenals), the time frame is no longer pressing. I indicated to Don that we have the luxury of several weeks before further decisions have to be made (either to move forward or to do nothing). Ogilvie indicated that his people will be giving the list a real going-over.



November 15, 1976

MEMORANDUM TO: PAUL O'NEILL

FROM: RUSS ROURKE

Paul, Jack asks your view on whether or not the President should see the attached before we move forward.

m (attached memo from Shrontz to Herbits re base realignment announcements)

RAR:cb





INSTALLATIONS AND LOGISTICS

11 NOV 1976

MEMORANDUM FOR STEVE HERBITS

SUBJECT: Base Realignment Announcements

In accordance with our discussion on November 9, 1976, we are forwarding to you for the Secretary of Defense's review and guidance the package of base realignment actions for which Congressional notification and public announcement is required between now and the middle of January 1977.

We have categorized these actions into three groups as follows:

- A. Relatively minor actions which are agreed upon within the staff and which should be announced as soon as possible (TAB A). *Agree*
- B. Additional actions upon which the Services and OSD staff are in agreement. These actions also require announcement as soon as possible, but are particularly controversial outside the DoD (TAB B).
- C. Announcements that the Army desires to make as soon as possible but with which the OSD staff disagrees and/or which require SECDEF decisions (TAB C). A meeting on several of these issues is scheduled with Secretary Clements on November 15, 1976.

For most of the actions listed in TABs A and B, we would recommend an orderly phased release schedule between November 15 and December 15, 1976 (the start of the holiday season during which it is the policy of DoD not to release announcements involving adverse personnel action - TAB D). Certain actions are being programmed for release between January 1 and January 15, 1977 as noted in Tabs A and B. It should be noted that under our procedure of waiting 30-days before implementation after notification of a base realignment decision, release of such decision after November 15 could result in violation of the policy against adverse personnel actions during the holiday season. However, we will delay notification of specific personnel actions if necessary to avoid violating that policy.

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We recommend that the SECDEF approve for release, as recommended above, the list of actions at TABs A and B. The list of announcements contained at TAB C require additional staff work. It would be premature to release them at this time.

Subsequent to the SECDEF's decision on this matter, we propose a return to our long standing procedure of clearing minor base realignment actions for Congressional notification at the action officer level for all such future actions. Under this procedure the action officers involved in the clearance process have the responsibility of informing their principals of the significant minor actions cleared by the OSD staff for Congressional notifications, thereby avoiding unnecessary demands on the time of the principals. Such clearances do not apply to those actions requiring the approval of the DEPSECDEF or the SECDEF. These will be staffed and processed for approval in the normal manner.

Please let me know what the Secretary decides on this issue as soon as possible.



FRANK A. SHRONTZ
Assistant Secretary of Defense
(Installation and Logistics)

Enclosures

FOR OFFICIAL USE ONLY



Base Realignment Actions
To Be Announced By Mid
January 1977

Tab A

Decisions on Candidate Actions Included
in the March and April 1976 Announcements
and new Minor Actions.

ARMY

1. Closure of the Army's Schilling Manor Family Housing Annex, Kansas.

The candidate action was announced on April 1, 1976. The current announcement represents the final decision to close this facility by September 1977. A total of 27 military and 57 civilian positions are affected.

2. Conversion to contract operations of the Army's Stewart Annex family housing activity, (West Point), Newburgh, New York.

The candidate action was announced on April 1, 1976. The current announcement represents a decision that it is feasible to convert the activity to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of 31 military and 71 civilian positions are affected.

3. Realignment of the Army's Intelligence Organization.

This is a new action although it represents to a great extent after-the-fact notification to the Congress since much of the realignment has already been implemented. Included is the transfer of responsibility on October 1, 1976 for Fort Devens, Mass. from the Army Security Agency together with a number of Intelligence activities at Arlington Hall Station, Va. to Training and Doctrine Command; the transfer on December 1, 1976 of responsibility for Vint Hill Farms Station, Va. from Army Security Agency to Army Materiel Development and Readiness Command; and other similar realignments. Basically only 69 military and 43 civilian positions are affected by this action.

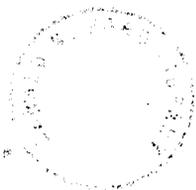
Tab B

4. Conversion to contract operations of selected Army functions at Selfridge Air National Guard Base, Michigan.

The candidate action was announced on April 1, 1976. The current announcement represents a decision that it is feasible to convert the functions to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of 26 military and 174 civilian positions are affected.

5. Relocation and realignment of the Army's Troop Support Command and Army Aviation Systems Command, St. Louis, Missouri.

This action has been under study for a number of years, even before the 1973 Army AMARC proposal. The Army's preferred alternative was announced on April 1, 1976. Since then the necessary studies have been completed and the current announcement represents a final decision to implement the Army's preferred alternative. The preferred alternative would, over the next 18 months, disestablish the two Commands by combining the logistics and materiel readiness missions of both into a new command, US Army Troop Support and Aviation Material Readiness Command, and combining the research, development and acquisition missions of both into another new command, US Army Aviation Research and Development Command. Both new commands would remain in St. Louis but would be moved to Federal office building space to be renovated by the GSA. A total of about 325 military and 6000 civilian spaces are affected by the realignment of which 10 military and 414 civilian positions would be reduced due to the elimination of duplicate jobs.



AIR FORCE

6. Inactivation of Air Force Long Range Radar Sites at Saratoga Springs, New York and Antigo, Wisconsin Air Force Stations.

These are new actions. The announcement represents a decision to close these sites. A total of 102 military and 28 civilian positions are affected at the New York site and 95 military and 29 civilian positions at the Wisconsin site.

7. Conversion to contract operations of four Air Force Radar Sites at Klamath, California; Makah, Washington; Point Arena, California and one at an overseas location.

These are new actions. The announcement represents a decision that it is feasible to convert the activities to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of 300 military and 96 civilian positions are affected.

8. Realignment of the Army's Facilities Engineering and the Air Force's Civil Engineering functions at DoD bases in the San Antonio area, Texas, under Air Force management and control.

This action has been under study for over a year and the announcement represents the decision to realign the activities. A total of 550 military positions will be reduced and about 250 new civilian positions will be added to these functions.

MARINE CORPS

9. Reduction of Marine Corps activities in the Washington, D.C. area by 204 military and 111 civilian spaces.

This is a new action required by the headquarters reduction imposed in the FY 1977 President's Budget.



DEFENSE SUPPLY AGENCY

10. Closure of the Clothing Factory, Philadelphia, Pa.

The candidate action was announced on March 17, 1976. The current announcement represents the results of the completion of the study effort of the proposed closure and the decision that the factory is not to be closed (which would have affected 1100 civilian employees).

DEFENSE MAPPING AGENCY

11. Closure of one or more of the four Topographic Center Field Offices, located at Providence, R. I.; Kansas City, Mo.; San Antonio, Texas; and Louisville, Ky.

The candidate action was announced on March 17, 1976. The announcement represents the results of the completion of the study effort and the decision that none of the four field offices will be closed but one will be realigned and transferred to the management control of DMA's Aerospace Center, St. Louis, Mo.

(It should be noted that the above action is in the process of being forwarded to DEPSEC Clements for a decision.)

NAVY

12. Disestablishment of the Naval Electronic Systems Engineering Center, Washington, D.C.

This is a new action. The announcement represents the decision to disestablish the activity. A total of one (1) military and 141 civilian positions are affected.

13. Disestablishment of 45 Naval Reserve Facilities throughout the U.S.

These actions were announced on March 17, 1976 as the result of specific Congressional direction. Subsequently the Congress mistakenly believed that these actions were associated with the President's 50,000 man Naval Reserve reduction. The DEPSECDEF provided guidance

to the Navy in August 1976 to explain the situation to the concerned Congressional Committees and to implement the closures. The Navy did not implement the closures and the current announcement represents reaffirmation that the facilities will be closed.

14. Closure of Naval Air Station, Key West, Florida.

The candidate action was announced on March 17, 1976. The current announcement represents the results of the study effort and the decision not to close the installation at this time, (which would have affected about 2200 military and 700 civilian positions) but to reduce certain support activities by the end of FY 1977 and reduce the installation to a Naval Air Facility in FY 1981 when the aircraft assigned there are phased out of the inventory. A total of 740 military and 375 civilians are affected by end FY 1977 and another 1800 military and 140 civilians are affected in FY 1981 after the assigned aircraft are phased out.

(It should be noted that the above action is in the process of being forwarded to DEPSECDEF Clements for a decision).

15. Disestablishment of Fleet Operational Control Center, Pacific, Hawaii.

This is a new action. A total of 165 military and 45 civilians are affected.

16. Disestablishment of Fleet Logistics Support Squadron 21, Pearl Harbor, Hawaii.

This is a new action. There are a total of 383 military spaces affected.



17. Consolidation of Overhead Activities of Naval Air Facility, China Lake, with Naval Weapons Center, China Lake, California.

This is a new action but does not involved any adverse personnel impact.

18. Establishment of Naval Facilities Engineering Command Office for contracts at Elks Hills, California.

This is a new office which will consist of 12 military and 87 civilian personnel.

19. Transfer of host responsibility for Armed Forces Reserve Center, Los Alamitos, California, from Navy to Army National Guard.

This is an ongoing action for which a final decision is expected to be announced shortly. Maximum effect on personnel would be the reduction of about 120 civilian employees although it is not believed that the impact will be that large.

20. Disestablishment of the Naval Commissary Store Region, Philadelphia.

This is a new action which will affect six military and 19 civilian positions.

21. Disestablishment of the Marine Barracks at Naval Station, Norfolk, Virginia; Naval Air Station, Moffett Field, California; Naval Air Station, Lakehurst, N.J.; Naval Station, Puget Sound, Washington; and Naval Shipyard, Portsmouth, Virginia.

This is a new action which will reduce a total of 284 military positions.

Tab C

Base Realignment Actions
To Be Announced By Mid
January 1977

Continuing Actions on Previously
Announced Base Realignments

ARMY

1. Closure of Frankford Arsenal, Philadelphia, Pa.

This decision was announced on November 24, 1974 with the closure of the Arsenal scheduled for end FY 1977. This action has resulted in a number of court actions against the DoD, all of which to date have been resolved in favor of the DoD. In 1974, the Arsenal employed about 3400 civilians. The current announcement represents another significant milestone in the closure process in that the approximate 2750 remaining employees will receive termination (1025) or transfer (1700) notices in November 1976.

2. Realignment and reduction of Lexington Blue-Grass Army Depot, Ky.

This decision was announced on November 24, 1974. The action has been under court injunction almost since the announcement. The last request for a further injunction was denied by the Supreme Court on September 9, 1976. Anticipated savings amount to about \$1.5 million per month. The action originally affected 30 military and 2850 civilian positions of which about 1000 are still on board. The current announcement informs all concerned that termination or transfer notices are being issued to the remaining 1000 civilian employees affected.

Tab B

- 3. Conversion to contract operations of selected support activities at Fort Gordon, Georgia.

This is a new action. The announcement represents a decision that it is feasible to convert some of the support activities to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of about 480 military and 750 civilian positions are affected.

- 4. Realignment of Army's Electronic and Communications Research and Development Activities, Fort Monmouth, N.J., Washington, D.C. and elsewhere.

The Army has not yet forwarded this proposal for OSD review and approval. However, the Army advised on November 9, 1976 that it intends to announce the final decision on the proposed realignment in November 1976. The proposal stems from the Army's 1973 AMARC study and primarily affects Fort Monmouth, N.J. where about 750 civilian positions would be affected by relocation to the Washington, D. C. area.

AIR FORCE

- 5. Study the closure of Webb Air Force Base, Texas; Craig Air Force Base, Alabama; Kincheloe Air Force Base, Michigan; Loring Air Force Base, Maine and the relocation of activities and reduction of Richards-Gebaur Air Force Base, Missouri.

These candidate actions were announced on March 11, 1976. The necessary studies are ongoing. However, the Air Force advises that it is attempting to accelerate the schedule so that decisions can be made early in January 1977. The Air Force expects to file the final Environmental Impact Statements for these actions in early January 1977 so that ~~simultaneous~~ decisions can be made and announced ~~before JMWSC~~.

* No longer possible to decide LORING.

DEFENSE SUPPLY AGENCY

6. Study the closure of the Defense Depot, Dayton, Ohio.

This is a new candidate action. The action, if proven to be feasible after study, would affect about 580 civilian positions of which about 400 would be transferred to other Defense Depots and the rest reduced.

DEFENSE MAPPING AGENCY

7. Study to consolidate the Topographic Center, Brookmont, Maryland and the Hydrographic Center, Suitland, Maryland at one location.

This proposal has been under consideration since last year. The announcement informs all concerned of the intent to study possible consolidation of the two activities. Approximately 750 civilian positions are affected.

(It should be noted that the above action is in the process of being forwarded to DESECDEF Clements for a decision.)

NAVY

8. Relocation of Naval Resale Systems Office from Brooklyn, N.Y. to Great Lakes, Illinois.

The candidate action was announced on March 17, 1976. The intent of the action is to relocate the activity from GSA space to space on a military installation with attendant significant annual savings. However, before the necessary study was completed the GSA at the request of members of the New York City Congressional Delegation reduced the current space cost by over 40%. Despite this reduction

for FY 77, GSA has been advised that the activity will relocate unless the DoD receives assurances that the space cost will not be increased over the next four to five years. We believe the GSA will shortly reply that they can provide no such assurances which, in all probability, then will result in the originally proposed relocation being implemented. A total of 752 civilian positions are affected.

Base Realignment Actions

Tab C

Actions which the Services want to announce before the middle of January 1977 but which have not yet been forwarded to OSD for review and approval; are in the process of OSD review and require SECDEF decision or with which the OSD staff disagrees.

ARMY

1. Army Training Center, Fort Dix, New Jersey.

In 1973 the Army strongly recommended to the SECDEF that because of projected reduced training loads and the implementation of the "One Station Training" concept (at an estimated cost of \$200 million), Fort Dix should be closed as an Army Training Center by end FY 1974. The SECDEF informed the Secretary of the Army that in view of the large, relatively recent capital investment in Fort Dix, he would not approve the closure of the Training Center until the Army provided a plan for the reuse of the installation. While the Army made a number of studies of possible reuse alternatives, no feasible proposal has ever been submitted to the SECDEF. In August 1975, the Secretary of the Army announced at a Congressional hearing that the Training Center would be retained at Fort Dix until FY 1979. Recently, however, the Army advised the ASD(I&L) that the Secretary of the Army, based upon an Army study which projected increased assession rates for new recruits, made a decision to retain the Training Center at Fort Dix indefinitely. As the result of this Secretary of Army decision, the Army included a number of construction projects for Fort Dix in the FY 78 Military Construction Program. The Army's plan provides for over \$50 million in construction at Fort Dix during the next few years. The entire matter of the Army's Training requirements and the future status of Fort Dix is currently under intensive review in OSD with appropriate decisions expected to be forthcoming as part of the FY 1978



Tab 11

budget review. Accordingly, the staff considers that it would be premature to make any announcement on Fort Dix until the overall issue of its future is decided. In fact, since the Secretary of the Army's announcement that the Army would retain the Training Center at Fort Dix until FY 1979, no further announcement is considered to be necessary until the matter is finally resolved at some time in the future.

2. In December 1975 the President and the SECDEF directed that 12,000 civilian positions be reduced from the DoD FY 77 budget specifically for base realignments. From the outset, the Army indicated that they could not meet their assigned goal of 5,945 civilian reductions by end FY 1977 as directed. Despite this the Secretary of the Army on April 1, 1976 did announce a number of base realignment actions aimed at complying with the President's directive. However, the Secretary of the Army has submitted a number of memoranda to the SECDEF advising that the Army could not meet the assigned goal and requesting restoration of the positions reduced in the FY 1977 budget. The latest of these memoranda (September 11, 1976) is still undergoing review in OSD. Associated with this Army position that they cannot accomplish most of the base realignment actions announced for study by the Secretary of the Army on April 1, 1976, the Army has forwarded proposed notifications to OSD which would announce that insignificant changes or no change in the status quo would result at the following installations based upon completion of the study efforts.

- a. Jefferson Proving Ground, Indiana (studied for possible closure).
- b. Fort Story, Virginia, (studied for possible closure).
- c. Savanna Army Depot, Illinois, (studied for possible closure).
- d. Fort Detrick, Maryland, (studied for reduction to a sub post).

(Instead of reducing Fort Detrick, the Army is now proposing to relocate the Headquarters, Medical Research and Development Command from Washington, D.C. to the installation. However, the details of this latest proposal have not been submitted to OSD for review.)



The OSD staff position is that it is premature to make any of the above announcements until the SECDEF makes a decision on the overall question of whether or not the Army is going to be required to meet its FY 1977 directed civilian reductions in response to the Secretary of the Army's reclama. A SECDEF decision directing the Army to meet its budget reduction could result in the Army deciding that some of the announced actions which they now indicate cannot be implemented can, in fact, be beneficially implemented.



DoD 1400.20-1-M
December 1971

DOD PROGRAM FOR STABILITY
OF
CIVILIAN EMPLOYMENT

POLICIES, PROCEDURES AND PROGRAMS MANUAL



Office of the Assistant Secretary
of Defense (Manpower and
Reserve Affairs)

Reprinted 12 February 1973 incorporating Changes 1, 2, and 3,
dated 7 January 1972, 19 April 1972, and 30 August 1972,
respectively.

F. Reduction-in-force and other termination notices will not be issued which provide an effective date for separation (or drop from strength accounting) during the period December 15 through January 3, nor will such notices be issued for delivery to employees during this period. If, in specific situations, available resources absolutely preclude the delays caused by this policy, exceptions may be authorized by specific approval of the Assistant Secretary of Defense (Administration), the Assistant Secretaries (Manpower and Reserve Affairs) of the Military Departments and Directors of the Defense Agencies, as appropriate. It is expected that exceptions will be minimal and approved only where the total adverse effect on employees will be significantly increased if the exceptions are not granted.

III. Functional Transfer

A. Determinations as to when a transfer of function occurs among different activities of the Department of Defense shall be made in accordance with the provisions of ~~DoD Directive 5410.12~~ ^{FPM 351}. When directives or instructions are issued which involve a change in component jurisdiction over an activity, function or real property, insofar as practical, such directives or instructions will incorporate an advance determination as to whether a transfer of function within the terms of ~~DoD Directive 5410.12~~ ^{FPM 351} is involved. ch.

B. Where real property is transferred between activities, but not the work being performed on that property, the work of the employees directly engaged in the custody, protection and maintenance of the real property will be considered to have been transferred to the gaining activity. Employees other than those directly and primarily engaged in the custody, protection and maintenance of the real property do not have regulatory rights to consideration for transfer. However, to the maximum extent possible in hiring to meet its requirements, the gaining activity will give priority consideration to the employees of the releasing DoD activity.

C. When it is determined that there is a functional transfer, the personnel office of the gaining activity will make a paper consolidation of pertinent retention registers of both activities. Each activity will process for its employees appropriate actions to separate or reassign as determined from the joint retention register. After conducting the reduction-in-force, all reemployment and appeal rights of employees affected by the functional transfer rest with the gaining activity. Wherever

Part II -- Main Edition -- 10 November 1976

PHILADELPHIA BULLETIN - 7 NOVEMBER 1976(10) Pg 1

Mondale Reaffirms Aid for Arsenal

By JOHN T. GILLESPIE
Of The Bulletin Staff

Vice President-elect Walter F. Mondale has reaffirmed in a telephone call to Mayor Rizzo a promise to try to save Frankford Arsenal.

A spokesman for Rizzo said that

WASHINGTON POST - 10 NOVEMBER 1976 Pg 11

Pentagon's Contracting Rate \$6.8 Billion Behind Schedule

Los Angeles Times

"We're not rushing to get it obli-

November 22, 1976

trans

MEMORANDUM FOR:

THE PRESIDENT

FROM:

JACK MARSH

SUBJECT:

Base Closures

Attached is the latest submission from Defense on the question of base closures. This was received today.

I have asked Paul O'Neill to prepare a comment for you.

Attachment

JOM/dl



Actions Completed and Announced
Into Implementation Stage

1. Disestablishment of 45 Naval Reserve Facilities throughout the U.S.

These actions were announced on March 17, 1976 as the result of specific Congressional direction. Subsequently the Congress mistakenly believed that these actions were associated with the President's 50,000 man Naval Reserve reduction. The DEPSECDEF provided guidance to the Navy in August 1976 to explain the situation to the concerned Congressional Committees and to implement the closures and the current announcement represents reaffirmation that the facilities will be closed.

2. Closure of Frankford Arsenal, Philadelphia, Pa.

This decision was announced on November 24, 1974 with the closure of the Arsenal scheduled for end FY 1977. This action has resulted in a number of court actions against the DoD, all of which to date have been resolved in favor of the DoD. In 1974, the Arsenal employed about 3400 civilians. The current announcement represents another significant milestone in the closure process in that the approximate 2750 remaining employees will receive termination (1025) or transfer (1700) notices in November 1976.

3. Realignment and reduction of Lexington Blue-Grass Army Depot, Ky.

This decision was announced on November 24, 1974. The action has been under court jurisdiction almost since the announcement. The last request for a further injunction was denied by the Supreme Court on September 9, 1976. Anticipated savings amount to about \$1.5 million per month. The action originally affected 30 military and 2850 civilian positions of which about 1000 are still on board. The current announcement informs all concerned that termination or transfer notices are being issued to the remaining 1000 civilian employees affected.

Final Actions To Be Announced
Intent Previously Announced
(March or April)

1. Closure of the Army's Schilling Manor Family Housing Annex, Kansas.

The candidate action was announced on April 1, 1976. The current announcement represents the final decision to close this facility by September 1977. A total of 27 military and 57 civilian positions are affected.

2. Conversion to contract operations of the Army's Stewart Annex family housing activity, (West Point), Newburgh, New York.

The candidate action was announced on April 1, 1976. The current announcement represents a decision that it is feasible to convert the activity to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of 31 military and 71 civilian positions are affected.

3. Conversion to contract operations of selected Army functions at Selfridge Air National Guard Base, Michigan.

The candidate action was announced on April 1, 1976. The current announcement represents a decision that it is feasible to convert the functions to contract operations and to undertake the necessary detailed economic analysis to determine the cost effectiveness of the proposal. A total of 26 military and 174 civilian positions are affected.



4. Relocation and realignment of the Army's Troop Support Command and Army Aviation Systems Command, St. Louis, Missouri.

This action has been under study for a number of years, even before the 1973 Army AMARC proposal. The Army's preferred alternative was announced on April 1, 1976. Since then the necessary studies have been completed and the current announcement represents a final decision to implement the Army's preferred alternative. The preferred alternative would, over the next 18 months, disestablish the two Commands by combining the logistics and materiel readiness missions of both into a new command, US Army Troop Support and Aviation Material Readiness Command, and combining the research, development and acquisition missions of both into another new command, US Army Aviation Research and Development Command. Both new commands would remain in St. Louis but would be moved to Federal office building space to be renovated by the GSA. A total of about 325 military and 6000 civilian spaces are affected by the realignment of which 10 military and 414 civilian positions would be reduced due to the elimination of duplicate jobs.

5. Closure of the Clothing Factory, Philadelphia, Pa.

The candidate action was announced on March 17, 1976. The current announcement represents the results of the completion of the study effort of the proposed closure and the decision that the factory is not to be closed (which would have affected 1100 civilian employees).

6. Closure of one or more of the four Topographic Center Field Offices, located at Providence, R.I.; Kansas City, Mo.; San Antonio, Texas; and Louisville, Ky.

The candidate action was announced on March 17, 1976. The announcement represents the results of the completion of the study effort and the decision that none of the four field offices will be closed but one will be realigned and transferred to the management control of DMA's Aerospace Center, St. Louis, Mo.

(It should be noted that the above action is in the process of being forwarded to DEPSEC Clements for a decision.)

7. Transfer of host responsibility for Armed Forces Reserve Center, Los Alamitos, California, from Navy to Army National Guard.

9,
This is an ongoing action for which a final decision is expected to be announced shortly. Maximum effect on personnel would be the reduction of about 120 civilian employees although it is not believed that the impact will be that large.

8. Realignment of Army's Electronic and Communications Research and Development Activities, Fort Monmouth, N. J., Washington, D. C. and elsewhere.

no
The Army has not yet forwarded this proposal for OSD review and approval. However, the Army advised on November 9, 1976 that it intends to announce the final decision on the proposed realignment in November 1976. The proposal stems from the Army's 1973 AMARC study and primarily affects Fort Monmouth, N.J. where about 750 civilian positions would be affected by relocation to the Washington, D.C. area.

9. Study the closure of Webb Air Force Base, Texas; Craig Air Force Base, Alabama; Kincheloe Air Force Base, Michigan; Loring Air Force Base*, Maine and the relocation of activities and reduction of Richards-Gebaur Air Force Base, Missouri.

no
These candidate actions were announced on March 11, 1976. The necessary studies are ongoing. However, the Air Force advises that it is attempting to accelerate the schedule so that decisions can be made early in January 1977. The Air Force expects to file the final Environmental Impact Statements for these actions in early January 1977 so that decisions can be made and announced before January 20.

*No longer possible to decide Loring before January 20.

10. Relocation of Naval Resale Systems Office from Brooklyn, N.Y. to Great Lakes, Illinois.

A

The candidate action was announced on March 17, 1976. The intent of the action is to relocate the activity from GSA space to space on a military installation with attendant significant annual savings. However, before the necessary study was completed the GSA at the request of members of the New York City Congressional Delegation reduced the current space cost by over 40%. Despite this reduction for FY 77, GSA has been advised that the activity will relocate unless the DoD receives assurances that the space cost will not be increased over the next four to five years. We believe the GSA will shortly reply that they can provide no such assurances which, in all probability, then will result in the originally proposed relocation being implemented. A total of 752 civilian positions are affected.

New Actions

1. Realignment of the Army's Intelligence Organization.
2. Inactivation of Air Force Long Range Radar sites at Saratoga Springs, New York and Antigo, Wisconsin Air Force Stations.
3. Conversion to contract operations of four Air Force Radar Sites at Klamath, California; Makah, Washington; Point Arena, California and one at an overseas location.
4. Realignment of the Army's Facilities Engineering and the Air Force's Civil Engineering functions at DoD bases in the San Antonio area, Texas, under Air Force management and control.
5. Reduction of Marine Corps activities in the Washington, D. C. area by 204 military and 111 civilian spaces.
6. Disestablishment of the Naval Electronics Systems Engineering Center, Washington, D. C.
7. Disestablishment of Fleet Operational Control Center, Pacific, Hawaii.
8. Disestablishment of Fleet Logistics Support Squadron 21, Pearl Harbor, Hawaii.
9. Consolidation of Overhead Activities of Naval Air Facility, China Lake, with Naval Weapons Center, China Lake, California.
10. Establishment of Naval Facilities Engineering Command Office for contracts at Elk Hills, California.

11. Disestablishment of the Naval Commissary Store Region, Philadelphia.
12. Disestablishment of the Marine Barracks at Naval Station, Norfolk, Virginia; Naval Air Station, Moffett Field, California; Naval Air Station, Lakehurst, N.J.; Naval Station, Puget Sound, Washington; and Naval Shipyard, Portsmouth, Virginia.
13. Conversion to contract operations of selected support activities at Fort Gordon, Georgia.
14. Study the closure of the Defense Depot, Dayton, Ohio.
15. Study to consolidate the Topographic Center, Brookmont, Maryland and the Hydrographic Center, Suitland, Maryland at one location.

November 22, 1976

MEMORANDUM FOR:

PAUL O'NEILL

FROM:

JACK MARSH

SUBJECT:

Base Closures

I believe Defense gave you a copy of their latest submission on base closures. The President has brought this matter up and is quite interested in seeing their latest proposal which I have sent in to him.

I have advised him that I have sent it to you in order for you to prepare a comment by OMB.

Attachment

JOM/dl



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Into Implementation Stage

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These actions were announced on March 17, 1976 as the result of specific Congressional direction. Subsequently the Congress mistakenly believed that these actions were associated with the President's 50,000 man Naval Reserve reduction. The DEPSECDEF provided guidance to the Navy in August 1976 to explain the situation to the concerned Congressional Committees and to implement the closures and the current announcement represents reaffirmation that the facilities will be closed.

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This decision was announced on November 24, 1974 with the closure of the Arsenal scheduled for end FY 1977. This action has resulted in a number of court actions against the DoD, all of which to date have been resolved in favor of the DoD. In 1974, the Arsenal employed about 3400 civilians. The current announcement represents another significant milestone in the closure process in that the approximate 2750 remaining employees will receive termination (1025) or transfer (1700) notices in November 1976.

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THE WHITE HOUSE
WASHINGTON
November 22, 1976

MEMORANDUM TO: JACK MARSH

FROM: RUSS ROURKE *Rourke*

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You will note that the memo is broken down into three sections. The first group are actions that Don Rumsfeld would like to see taken prior to Thanksgiving. The second group have all been announced previously. A judgement must be made as to whether or not the President moves on this group now, in January or at all.

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THE WHITE HOUSE

WASHINGTON

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[Dec. 1976?]

R-

THE WHITE HOUSE
WASHINGTON

Kincheloe

Base

Status

Griffin



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1 Kinchloe

↳ in study class
announced
on March 11

announced impact
statement Jan '77

∴ chances we will be asked
to make decision in Jan. -

As Forer wants to close -
It wants to announce
if held over until after Jan 21,
Eaton probably would not
close -



Don / Steve Herbits
Odum

1) Kimberly AFB (Mich.)

4

Check status



Dec. 1976

The Fort Monmouth realignment was Item #8 on the list that we reviewed with the President about two weeks ago. At that time it was determined that this would be a new start and, therefore, the President decided it should not be done. Instead it was determined that this realignment should wait for the recommendations of the Blue Ribbon Panel.

As I understand the facts from OMB staff, if this realignment were to proceed, some 350 people would be shifted from Fort Monmouth to Vint Hill Farms, Virginia, as base that has been determined to be closed.

I recommend we stay with our previous position that no further action be taken on Fort Monmouth at this time.

THE WHITE HOUSE

WASHINGTON

December 2, 1976



MEMORANDUM TO:

JACK MARSH

FROM:

RUSS ROURKE

A handwritten signature in cursive script, appearing to read "Russ", is written over the printed name "RUSS ROURKE".



Jack, FYI, I have verbal reports to give you on Kincheloe, Will Tankersley and the future of the Reserves, Eckerd/Zarb and Buzzard's Point.

Anytime at your convenience.



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RAR:cb



December 15, 1976

MEMORANDUM FOR: DON OGILVIE

FROM: JACK MARSH

I would appreciate receiving your recommendations and suggestions in reference to the attached.

Also, could you give me a call around 3:00 today?

Many thanks.

d1

paper from Steve Herbits -- DOD -- Base realignment.



THE WHITE HOUSE
WASHINGTON

D-

Send to
Don Oglivie
ASAP. for his
recommendation.

Have him call
me at 3:00
today. M



OFFICE OF THE SECRETARY OF DEFENSE

December 14, 1976

Memo For Jack Marsh

The attached fact sheet relates to our
telecon this morning.

SEH
Stephen E. Herbits

Attachment



FOR OFFICIAL USE ONLY

Fact Sheet

ARMY ELECTRONICS R&D REALIGNMENT

- o This action was not initiated as part of the Base Realignment package; rather, it is the result of a reorganization of the Army's materiel acquisition management which was begun approximately three years ago.
- o This is the final "piece" in the above reorganization; a reorganization which affected commands with a total of 106,000 people. All other actions have now been completed. Thus, at present, the Electronics R&D effort is the only element which is out of alignment, organizationally, with all the remainder of the Army's R&D and Logistics activities.
- o Because of the above, the Electronics R&D Command (ERADCOM) reorganization has the highest single priority of any realignment pending within the Army. Should only one further action be possible, this is the one that is endorsed.
- o One result of the planned action will be to realign the electronics effort now being pursued at Fort Monmouth, New Jersey. The elements of ERADCOM located at Fort Monmouth have finished an average of 6th from the bottom of the Army's 21 laboratories in terms of quality of performance since a formal ranking system was begun two years ago. The independent Army Materiel Acquisition Review Committee (AMARC) singled out these organizations as being in serious need of organizational change and recommended realignment along the lines currently proposed. Approximately \$500M per year is expended through this Fort Monmouth organization in a technological area having major impact on the fighting capability of the soldier.
- o The purpose of the planned realignment is to consolidate the currently fragmented electronics effort of the Army, set up new top management, and reduce geographical dispersion. The impact on local communities is as follows:

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<u>Location</u>	<u>Net Job Change</u>
Fort Monmouth, N.J.	
Adelphi, Md.	-35
Arlington Hall, Va.	-32
Fort Belvoir, Va.	-50
Vint Hill Farms, Va.	+345
Woodbridge, Va.	-15
White Sands, N. M.	-28

The above positions are all civilian. The maximum military loss at any location is 12. The change at Fort Monmouth represents a 7% loss. (Other unrelated functions will remain in place.)

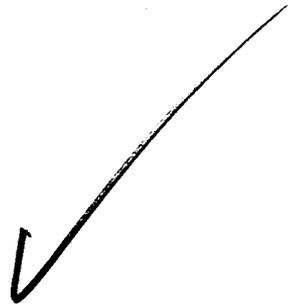
- o The new organization will be built around a headquarters at Adelphi, Maryland where the remaining large segment of Army electronics R&D activity is currently conducted. (The Washington area electronics laboratories ranked an average of 5th from the top in the previously mentioned ranking system.)
- o The operating efficiency of the new organization permits a net reduction of 433 civilian jobs. Funds to pay these employees have been deleted from the FY 78 budget and a portion of the spaces reduced as early as the FY 77 budget (234 spaces). Hence, if this action is not completed, a like number of employees must be terminated somewhere else.
- o This realignment produces a future operating savings of \$6M per year. The one-time implementation costs are such that the investment is paid back in almost two years ... exclusive of the benefits of improved management.
- o The proposed action has been reviewed by the GAO which concluded that the Army's cost and manpower data are accurate and stated no objection.
- o An extensive EIS has been prepared and fully processed, including holding three public hearings.

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- o Congressional hearings have been held relating to this action over the past two years. Opposition has been expressed by several of the representatives from New Jersey; however, no action has been taken by the Congress to impede the proposed realignment.
- o Court actions have been brought against the Army to preclude implementation, principally in the area of Environmental Impact. None, however, have resulted in any impediment to the proposed action.
- o The principal opposition to the move has been expressed by delegations from the Fort Monmouth area which point out that an alternative exists which is to consolidate at Fort Monmouth. They state that this would generate comparable savings. This thesis is basically correct, from the savings standpoint, when the ERADCOM move is considered in isolation. However, when viewed in the context of other realignments taking place at Fort Monmouth, the overall cost of their proposed alternative is unattractive (\$23M investment rather than \$15M to achieve similar future operating savings of about \$6M-\$7M per year). This is a consequence of the fact that the related realignments utilize building space proposed for use in the Fort Monmouth delegation's alternative.
- o The proposed realignment was publicly announced as the "preferred alternative";
ERADCOM implements that announced preference.
- o The proposed announcement is supported by ASD(I&L), ASD(C), ASD(M&RA), DDR&E, ASD(PA) and ASD(LA).

Recommendation: Approve the ERADCOM realignment.

THE WHITE HOUSE
WASHINGTON



December 15, 1976

Mr. Marsh:

Russ called re the paper Steve Herbits sent to you yesterday -- Fort Monmouth.

Evidentially, Herbits had already checked with Ogilvie for his inputs. Ogilvie has no problem with it.

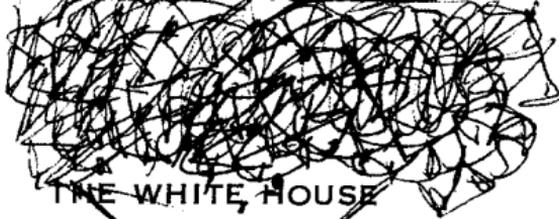
Russ said he is being bugged by Herbits who is being bugged by Rumsfeld for a decision.

Thanks.

Donna



R -
IT wants to
see this!



THE WHITE HOUSE
WASHINGTON

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Fact Sheet

ARMY ELECTRONICS R&D REALIGNMENT

- o This action was not initiated as part of the Base Realignment package; rather, it is the result of a reorganization of the Army's materiel acquisition management which was begun approximately three years ago.
- o This is the final "piece" in the above reorganization; a reorganization which affected commands with a total of 106,000 people. All other actions have now been completed. Thus, at present, the Electronics R&D effort is the only element which is out of alignment, organizationally, with all the remainder of the Army's R&D and Logistics activities.
- o Because of the above, the Electronics R&D Command (ERADCOM) reorganization has the highest single priority of any realignment pending within the Army. Should only one further action be possible, this is the one that is endorsed.
- o One result of the planned action will be to realign the electronics effort now being pursued at Fort Monmouth, New Jersey. The elements of ERADCOM located at Fort Monmouth have finished an average of 6th from the bottom of the Army's 21 laboratories in terms of quality of performance since a formal ranking system was begun two years ago. The independent Army Materiel Acquisition Review Committee (AMARC) singled out these organizations as being in serious need of organizational change and recommended realignment along the lines currently proposed. Approximately \$500M per year is expended through this Fort Monmouth organization in a technological area having major impact on the fighting capability of the soldier.
- o The purpose of the planned realignment is to consolidate the currently fragmented electronics effort of the Army, set up new top management, and reduce geographical dispersion. The impact on local communities is as follows:

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<u>Location</u>	<u>Net Job Change</u>
Fort Monmouth, N. J.	
Adelphi, Md.	-35
Arlington Hall, Va.	-32
Fort Belvoir, Va.	-50
Vint Hill Farms, Va.	+345
Woodbridge, Va.	-15
White Sands, N. M.	-28

The above positions are all civilian. The maximum military loss at any location is 12. The change at Fort Monmouth represents a 7% loss. (Other unrelated functions will remain in place.)

- o The new organization will be built around a headquarters at Adelphi, Maryland where the remaining large segment of Army electronics R&D activity is currently conducted. (The Washington area electronics laboratories ranked an average of 5th from the top in the previously mentioned ranking system.)
- o The operating efficiency of the new organization permits a net reduction of 433 civilian jobs. Funds to pay these employees have been deleted from the FY 78 budget and a portion of the spaces reduced as early as the FY 77 budget (234 spaces). Hence, if this action is not completed, a like number of employees must be terminated somewhere else.
- o This realignment produces a future operating savings of \$6M per year. The one-time implementation costs are such that the investment is paid back in almost two years ... exclusive of the benefits of improved management.
- o The proposed action has been reviewed by the GAO which concluded that the Army's cost and manpower data are accurate and stated no objection.
- o An extensive EIS has been prepared and fully processed, including holding three public hearings.

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- o Congressional hearings have been held relating to this action over the past two years. Opposition has been expressed by several of the representatives from New Jersey; however, no action has been taken by the Congress to impede the proposed realignment.
- o Court actions have been brought against the Army to preclude implementation, principally in the area of Environmental Impact. None, however, have resulted in any impediment to the proposed action.
- o The principal opposition to the move has been expressed by delegations from the Fort Monmouth area which point out that an alternative exists which is to consolidate at Fort Monmouth. They state that this would generate comparable savings. This thesis is basically correct, from the savings standpoint, when the ERADCOM move is considered in isolation. However, when viewed in the context of other realignments taking place at Fort Monmouth, the overall cost of their proposed alternative is unattractive (\$23M investment rather than \$15M to achieve similar future operating savings of about \$6M-\$7M per year). This is a consequence of the fact that the related realignments utilize building space proposed for use in the Fort Monmouth delegation's alternative.
- o ~~When the ERADCOM realignment was publicly announced, it was announced as the "preferred alternative";~~ the ERADCOM realignment complements that announced preference.
- o The proposed announcement is supported by ASD(I&L), ASD(C), ASD(M&RA), DDR&E, ASD(PA) and ASD(LA).

Recommendation: Approve the ERADCOM realignment.

OFFICE OF THE SECRETARY OF DEFENSE

December 14, 1976

Memo For Jack Marsh

The attached fact sheet relates to our telecon this morning.

H
Stephen E. Herbits

Attachment



THE WHITE HOUSE

WASHINGTON

December 17, 1976

MEMORANDUM FOR:

JACK MARSH

FROM:

CHARLES LEPPERT, JR. *CLJ.*

SUBJECT:

Rep. Bob Bauman (R. - Md.)

Rep. Bob Bauman called regarding the Defense Department announcement yesterday, December 16, 1976, that the final decision on 40 to 50 base closures throughout the United States may be left for the Carter Administration to decide.

Bauman was informed that yesterday's DoD announcement included the Aberdeen Ordinance Depot which is in his Congressional District. Bauman contends that if the final decision is left to the Carter Administration, the bases that are not closed will give credit to the Democrat, probably Sarbanes, whereas if Aberdeen is closed the onus for failure to keep it open will be laid at the hands of Bauman, despite his efforts to keep it open.

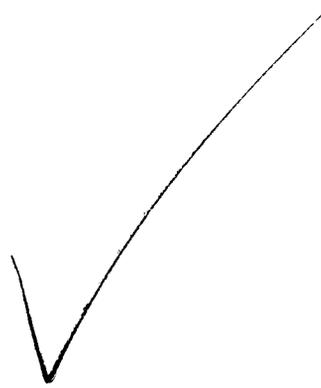
The point Bauman makes is a valid one in my judgment because of its political impact, and some consideration should be given to the propriety of DoD making the decisions on base closures prior to January 20.

*R - What did DoD
say?*

THE WHITE HOUSE

WASHINGTON

December 20, 1976



MEMORANDUM TO: JACK MARSH

FROM: RUSS ROURKE *R*

Jack, Steve Herbits advises me that the "announcement" to which Bauman refers is a figment of his imagination. There have been a wide variety of press reports on what DOD is doing or not doing re base closings and realignment. FYI, Bauman has been beating Pentagon types on the head, demanding a meeting with Don Rumsfeld. Herbits further advises that a high-level DOD meeting was held this morning re the entire base action situation. The bottom line is no firm policy has been established with respect to these bases and that each decision will be made on a case by case basis.

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THE WHITE HOUSE

WASHINGTON

December 17, 1976

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FROM: CHARLES LEPPERT, JR. *CLJ.*
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The point Bauman makes is a valid one in my judgment because of its political impact, and some consideration should be given to the propriety of DoD making the decisions on base closures prior to January 20.

*R - What did DoD
say?*

