The original documents are located in Box 40, folder "Transition Reports (1977) - Veterans Administration: Draft (5)" of the John Marsh Files at the Gerald R. Ford Presidential Library.

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III-C - DEPARTMENT OF DATA
MANAGEMENT

DEPARTMENT OF DATA MANAGEMENT OVERVIEW

The Department of Data Management (DDM) supports the mission-oriented programs of the VA by providing systems development, programing and ADP production services.

In addition, the Department also provides technical support and assistance, equipment evaluation, ADP equipment procurement, systems audit, telecommunications and ADP planning services.

ADP production is accomplished at six (6) VA Data

Processing Centers which are under managerial and
operational control of DDM.

DEPARTMENT OF DATA MANAGEMENT

1. VA Data Processing Facilities

In 1963, the VA had five Data Processing Centers and 103 stations locations with electrical accounting machine equipment. In 1966, a major reorganization of computer resources was accomplished and the systematic VA information processing requirements were serviced by ten geographically dispersed Data Processing Centers. As a result of gains in efficiency, one Data Processing Center was closed and three others were closed based upon cost/benefit evaluations. Presently, VA systematic information processing requirements are serviced by six geographically dispersed Data Processing Centers under the operational management of the Department of Data Management.

2. Major Operational Systems

At the present time the VA has an impressive array of operational computer systems which might be termed "bread and butter" operations. The VA currently employs a variety of modern information processing techniques in providing a computer-based capability for (1) the authorization, processing and disbursement of disability compensation, pension, and educational benefits; (2) the processing of such insurance transactions as premium payments, regular and special dividends, and policy awards; (3) the processing of all systematized personnel data and the issuance of regular and/or special salary payments for all agency employees; (4) the processing of fiscal information concerning the VA-wide operating appropriations; (5) the processing of management information for project and fiscal control in support of the VA construction program; (6) the systematic compilation of operational data for management planning and evaluation purposes; and (7) a broad range of other programs and administrative information processing requirements.

3. Systems Development Efforts

In 1972 data processing within the VA was decentralized, transferring the authority and responsibility, along with data processing personnel, from the Department of Data Management to using organizational units. In 1976, the Department of Data Management was restructured to provide a more meaningful relationship for the accomplishment of data processing functional responsibilities within the VA.

Since the last "Presidential transition" briefing some non-medical systems were developed and installed such as the CALM (Centralized Accounting for Local Management); BIRLS (Beneficiary Identification

S. FORD

& Records Locator); and CARS (Centralized Accounts Receivable Systems). In the next few years the VA will continue systems development work on several non-medical systems, the most important of which will be the development of an on-line inquiry and claims processing system (TARGET) for administering the Compensation, Pension, and Education financial benefits.

The most significant area with potential for development of automated systems lies in the patient care area. Within the last few years some efforts have been initiated toward automating VA medical facilities. Automated systems in support of the Drug Dependency Treatment Centers (DDTC); Clinical Laboratories (CLINLAB); and online Automated Prescription Processing, Labeling, Editing and Storage (APPLES) Systems have been developed and installed, but major development work remains for each system. It is still very early in terms of our developmental efforts to bring useful automated systems to VA Hospitals and it is essential that a major committment of ADP resources be continued to the area of medical activities.

A. RELATIONSHIP WITH OTHER AGENCIES HAVING BASIC AUTHORITY

1. ACQUISITION OF AUTOMATIC DATA PROCESSING EQUIPMENT

Public Law 80-306, October 30, 1965 (commonly referred to as the Brooks Bill) vested in the General Services Administration the authority to coordinate and provide for the economic and efficient purchase, lease, and maintenance of automatic data processing equipment by Federal agencies. This Bill gives the General Services Administration jurisdiction over all Government agencies in the acquisition of ADP equipment and related supplies. The Veterans Administration works very closely with GSA in these areas and coordinates appropriate ADP procurement and maintenance actions with that agency.

2. TELECOMMUNICATIONS

The Federal Property and Administrative Services Act of 1949, as amended, gives the General Services Administration the responsibility for prescribing policies for the management of public utilities services for executive agencies and representing those agencies in rate matters before regulatory bodies. Pursuant to GSA directives implementing this act, VA is required to secure approval of GSA through appropriate Federal Property Management Regulations, for installation of, and major changes in certain telecommunications systems i.e., private branch exchanges (PBX's), Wide Area Telecommunications Service (WATS), foreign exchange lines, facsimile, Centrex Service, etc. to be procured and operated by VA. This requires VA management and technical support to GSA in the coordination of VA's telecommunications equipment, systems and/or network including designing, engineering and acceptance. In addition, since most VA stations receive long distance voice service from the Federal Telecommunications System (FTS) and all VA stations receive record/data telecommunications service from the Advanced Record System (ARS), both of which are procured and operated by GSA, we are charged with several interactive management and technical responsibilities on matters relating to system engineering, realignment, operations and acceptance.

B. MEMBERSHIP ON INTERAGENCY COMMITTEES

1. INTERAGENCY TELECOMMUNICATIONS COMMITTEE (ITC)

Authority: Letter to Administrator from Acting Commissioner of Transportation and Communications Service, General Services Administration, September 15, 1966.

<u>Purpose</u>: To advise GSA of using agency viewpoints regarding forecasting of requirements, system operation, cost reduction and FTS usage controls.

VA Membership: Matthew C. Dillon (GS-15), Department of Data Management, Director, Telecommunications Service.

2. INTERDEPARTMENT RADIO ADVISORY COMMITTEE (IRAC)

Authority: Reorganization Plan No. 1 of 1970, Executive Order 11556.

Purpose: To assist the Director, Office of Telecommunications

Policy, in the utilization of the radio frequency spectrum for telecommunications.

VA Membership: R. D. Holt (GS-13), Department of Data Management, Telecommunications Service.

3. FREQUENCY ASSIGNMENT SUBCOMMITTEE (FAS)

Authority: Section 305 of the Communications Act of 1934 as amended, Executive Order 11556.

Purpose: In accordance with the Act, the FAS shall provide radio frequency assignments for all radio stations "belonging to and operated by the United States."

VA Membership: R. D. Holt (GS-13), Department of Data Management, Telecommunications Service.

4. SPECTRUM PLANNING SUBCOMMITTEE (SPS)

Authority: Reorganization Plan No. 1 of 1970, Executive Order 11556.

Purpose: Responsible for planning for the use of the electromagnetic spectrum including the apportionment of spectrum space for established or anticipated radio services.

VA Membership: R. D. Holt (GS-13), Department of Data Management, Telecommunications Service.

5. INTERAGENCY COMMITTEE ON EMERGENCY MEDICAL SERVICES, EMS COMMUNICATIONS INTERAGENCY WORK GROUP

Authority: Letter dated June 9, 1975 from the Administrator, Richard L. Roudebush to the Acting Administrator, Health Services Administration, Department of Health, Education and Welfare.

Purpose: To provide national policy and planning to implement EMS communications standards to all federally funded EMS programs.

VA Membership: R. D. Holt (GS-13), Department of Data Management, Telecommunications Service.

6. INTERAGENCY COMMITTEE ON AUTOMATIC DATA PROCESSING

Authority: Letter to the Administrator from W. F. Finan, Assistant Director for Management and Organization, Bureau of the Budget, May 29, 1957.

Purpose: To attain optimum exchange of experience, skills, and facilities among all Government agencies and to deal with problems facing both present and future ADP users.

VA Membership: H. J. Clarke(GS-15), Department of Data Management, Director, Systems Audit Staff.

7. ADP AD HOC COMMITTEE

Authority: Public Law 89-306.

Purpose: To study implementation of Public Law 89-306 (Brooks Bill).

VA Membership: William R. Martin (GS-18), Chief Data Management Director.

8. FEDERAL INFORMATION PROCESSING STANDARDS COORDINATING AND ADVISORY COMMITTEE (FIPSCAC)

Authority: Letter to the Administrator from the Assistant Secretary of Commerce for Science and Technology, December 19, 1973.

Purpose: Acts as an advisory body to the National Bureau of Standards with respect to the scope and program of work of Federal Information Processing Standards (FIPS) task groups and coordinates the activity of those groups in their efforts to develop or refine government-wide standards for automated information processing.

VA Membership: William R. Martin (GS-18), Chief Data Management Director.



9. VARIOUS FEDERAL INFORMATION PROCESSING STANDARDS (FIPS) TASK GROUPS

The Federal Property and Administrative Service Act of 1949, as amended, Public Law 89-306 (Brooks Bill) as implemented by Executive Order 11717 and Part 6 of Title 15, CFR, gives the Secretary of Commerce responsibility for development and implementation of government-wide information processing standards. Accordingly, the National Bureau of Standards manages the Federal Information Processing Standards (FIPS) program which develops ADP standards through a number of FIPS interagency task groups and public advisory groups. The Veterans Administration participates on seven (7) of these task groups which are involved in the development or refinement of standards in the areas of hardware, software, documentation, data and computer security. The VA members of these task groups are various employees of the Department of Data Management and are all GS-13 and above.



NATIONAL CEMETERY SYSTEM

The National Cemetery System program was transferred from the Department of the Army to the Veterans Administration on September 1, 1973, by Act of Congress, Public Law 93-43. This legislation was the result of the pressures of the veterans groups to expand the System and provide additional cemeteries. The Administration was directed by this law to make a study of the National Cemetery System and make proposals to Congress for the future of the System. This study was completed in January 1974 and submitted to Congress.

The study made two significant recommendations. The first was to expand the present system by providing a cemetery in each of the standard Federal regions. The policy now is to provide new cemeteries in those areas where the need is the greatest. The second recommendation was to provide a 50% grant-in-aid for veterans' cemeteries developed by States and interment in those cemeteries. Legislation to implement the latter recommendation has not passed the Congress.

Five new national cemeteries are in the process of being established. Land has been transferred to the Veterans Administration in three instances and the cemeteries have been dedicated.

Transfer of the land at the other two sites is pending. The land at the five sites is either excess Government land or was donated by the State. Following is a table showing the location of the sites and pertinent information.

Location	Acres	Gravesites	Status
VA National Cemetery Riverside, California	740.28	39 0, ©00	Site dedicated on June 27, 1976. Scheduled to open in early 1978.
VA National Cemetery, Indiantown Gap, PA	676.8	360 , ©00	Site dedicated on October 30, 1976. Scheduled to open in mid 1979.
VA National Cemetery of Massachusetts	749	360,000	Site dedicated on October 31, 1976. Scheduled to open in late 1978.
District of Columbia Area	726.58	300,000	Land is being trans- ferred from the Department of Defense.
Calverton, Long Island, New York	902	480,000	Land is being trans- ferred from the Department of Defense.

The National Cemetery System now consists of 106 cemeteries, containing 6,599 acres and 1,378,323 interments. A total of 38,632 interments were made in FY 1976. Burial is available to any deceased veteran who was discharged under conditions other than dishonorable, the veteran's spouse, minor children and, under certain conditions, to unremarried adult children.

Full time employment within the System for FY 1977 is 1,041.

Of this, 148 positions are located in VA Central Office and the balance in the Field. The funding program for national cemeteries for FY 1977 is \$25,543,000 for General Operating Expenses and \$13,464,000 for national cemetery construction.

HEADSTONE AND MARKER PROGRAM

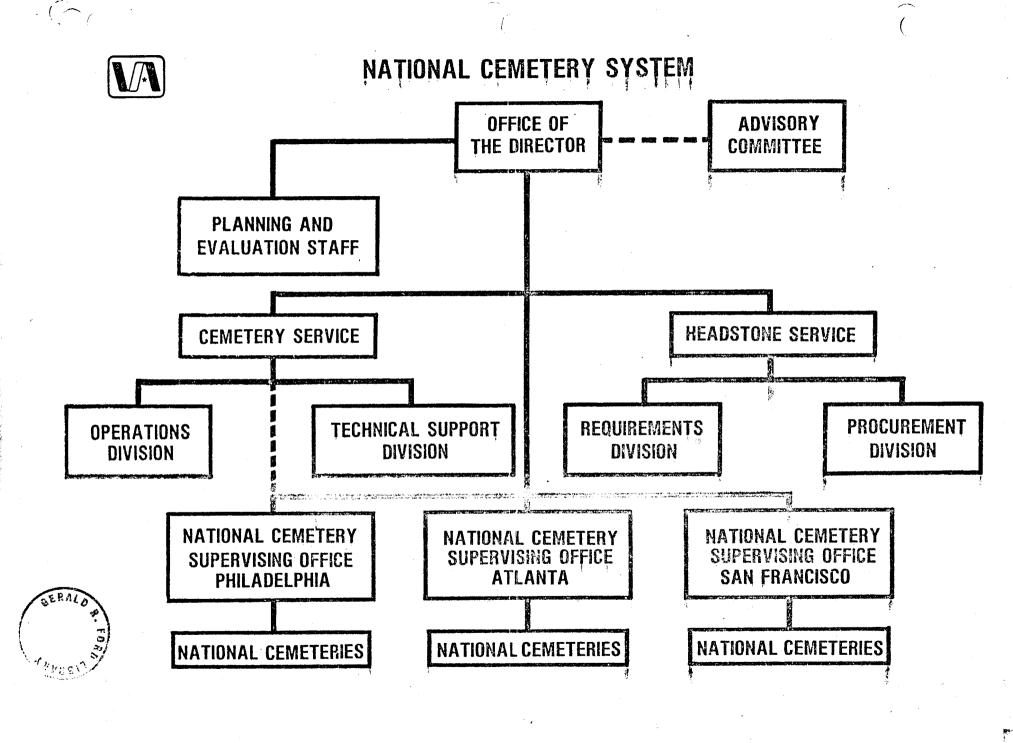
Public Law 93-43, dated June 18, 1973, provides that an appropriate Government headstone or marker may be furnished for unmarked graves of the following:

- Any individual buried in a national cemetery or in a post cemetery.
 - 2. Any veteran having an other than dishonorable discharge.
- 3. Soldiers of the Union and Confederate Armies of the Civil War.

The Administrator is also authorized to furnish an appropriate memorial headstone or marker to commemorate any veteran dying in the service, and whose remains have not been recovered or identified or were buried at sea, for placement in a national cemetery or in any private or local cemetery.

Four basic types of headstones and markers are procured; an upright marble, flat marble, flat granite and æ flat bronze marker. During FY 1976, a total of 229,331 headstones and markers were procured and issued at a cost of \$8,965,878. The processing of the applications was accomplished with a stæff of 80 personnel assigned to the National Cemetery System, VA Central Office.





Veterans Administration ADVISORY COMMITTEE on CEMETERIES and MEMORIALS



Admiral John S. McCain, Jr. U.	S.N. (Ret.)
MEMBERS William (Bill) Baldwin	
Leroy S. Demanes	Managial C
Joe L. Mathews	Past National Commander, Veterans of Foreign Wars
- o C. Mctelei	Retired Superintendent, Arlington National Cemetery Past National Commander, American Veterans of
Meyer Sokolow	World War II, Korea & Vietnam

CHAIRMAN

Meyer Sokolow Past Department Commander (Maryland) Jewish War Veterans James E. Van Zandt Rear Admiral USNR (Ret.) Past National Commander, Veterans of Foreign Wars

Louis F. Zaruba National Commander, Veterans of World War I



BOARD OF VETERANS APPEALS

GENERAL

The Board of Veterans Appeals (BVA) is established under the authority of 38 U.S.C., Chapter 71. Its mission is to decide appeals on claims involving benefits administered by the Veterans Administration. In each case a claimant files an appeal with the field office that took the action in question. If that office is not able to resolve the matter to the satisfaction of the claimant, the case is certified to the Board for review of the entire record and for final decision.

A Chairman, directly responsible to the Administrator, controls and supervises the Board.

ORGANIZATION

The Board consists of a Chairman, Vice Chairman, a number of associate members (not to exceed 50), and other professional, administrative, and support personnel required to conduct hearings and consider and decide appeals properly before it.

Under the FY 1977 Budget, BVA is organized around the Office of the Chairman and 14 sections of three members each--a chief member (attorney), a medical member, and a legal member.

- o There are 98 attorney advisers to perform necessary research and prepare tentative decisions for review and approval by board sections.
- o Four additional physicians serve as principal medical advisers to the Chairman and, in their specialities, to board sections and attorney advisers on individual cases.
- o Administrative support--keeping the docket, scheduling hearings, transcribing decisions and hearings, and related tasks--includes 145 employees.

APPELLATE WORKLOADS

BVA receives about 55 to 57 percent of all appeals filed in the field stations. The remainder are either allowed in the field or withdrawn or closed by claimants or their representatives.

BOARD OF VETERANS APPEALS (CONT'D)

Appeals reaching the Board cover a very broad range of legal, medical, and technical problems. Issues on appeal involve entitlement to and compensation for service-connected disabilities, pension, education, insurance, eligibility for medical treatment, home loans, waivers of indebtedness and overpayments, specially adapted homes and autos for certain disabled veterans, and payment for unauthorized medical care. Within these categories, the vast majority of appeals are in the following areas:

CATEGORIES OF APPEALS	PERCENT OF TOTAL
Service connection	48
Increased rating	25
Death benefits	8
Pension	7

Appeals filings reached 54,200 in fiscal year 1972. There was a drop to 43,200 by FY 1974 followed by an upturn to 45,600 in FY 1975. Then, apparently the result of increased emphasis on due process consideration, appeals rose sharply to 53,000 in FY 1976.

Based on appeals filed during the Transition Quarter (July - September 1976)--15,600--it appears that the total for FY 1977 may approach 60,000.

The Board's budget for Fiscal Year 1977 is based on a projection of 28,000 case receipts. At this time it appears that a more realistic estimate of appeals reaching BVA in FY 1977 is 33,000.

BVA considers the desirable number of appeals on the docket to be in the 5,000 to 6,000 range. The shifts in number of appeals filed in recent years is reflected in the size of the docket. At the end of Fiscal Year 1974 the docket carried 3,900 cases. This rose to 4,900 by end FY 1975. As a result of the sharp upswing of appeals, it reached 6,500 at the end of FY 1976; 8,000 by September 30, 1976; and 9,000 by November 15, 1976.

Because case receipts are far outstripping the Board's ability to produce decisions, overtime on three Saturdays in November and December, 1976 has been scheduled. After Christmas considerations will be given to additional overtime and other alternatives to meet the demands of the pending caseloads.

3

VA CONSTRUCTION PROGRAM

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II. PROGRAM DATA FOR FISCAL YEAR 1977	2
III. HISTORY	3
IV. ORGANIZATION	4-7
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VI. PARTICIPATION IN PROFESSIONAL ORGANIZATIONS	9-10
VII. QUARTERLY SUMMARY OF LARGE CONSTRUCTION PROJECTS	Chart



I. INTRODUCTION

The Office of Construction is responsible for the design and supervision of construction of new buildings, additions, alterations, and major repairs of existing buildings and structures at nearly 170 hospitals domiciliary facilities, and nursing homes, and 104 cemeteries located throughout the United States. field of hospital and health care facilities construction, the VA is and has been a leader for many years. Highly diversified types of medical and scientific equipment used in connection with patient care and research activities have been introduced, and an integrated professional staff of architects, engineering specialists and generalists, construction management officials, and administrative personnel together perform the variety of functions necessary to implement the VA's \$500 million annual construction program.

In the last decade, 13 replacement or relocation hospitals were constructed at a total cost of \$297.1 million; 75 Nursing Home Care unit projects were completed at a total cost of \$24.7 million; five new hospitals are currently under construction at a total anticipated cost of \$369.6 million.



II. PROGRAM DATA FOR FY 1977

Significant steps were taken during FY 1977 to replace eight VA Hospitals. Architect-Engineer Consultants were contacted to assemble and correlate information relating to the continued use, renovation, or total replacement of the eight hospitals. Master Plan Studies were subsequently formulated and presented to the Department of Medicine and Surgery and the Administrator for analysis and recommendation, and then forwarded to OMB and the President for final consideration. Design funds were appropriated for all eight hospitals, as well as construction funds for the first two hospitals to be built in Richmond, Virginia and Bay Pines, Florida, and construction funds for the remaining six (Martinsburg, West Virginia, Portland, Oregon, Seattle, Washington, Little Rock, Arkansas, Baltimore, Maryland, and Camden, New Jersey) were promised, to be developed at a rate of two a year. The total anticipated cost for the eight new hospitals is \$826.4 million.

The total budget appropriation for FY 1977 totals \$497.7 million: 60% will be appropriated for the replacement and modernization of health care facilities; 27% will be appropriated for other Health Care Facilities improvements; 5% will go for Nursing Home Care and Domiciliaries; 2% for a Computer Center; 3% for Cemeteries, and 3% for administration.

III. HISTORY

A Staff Office to administer the VA Construction program as a major independent organizational unit has been in existence since 1946. However the functions it performs have been established for approximately 52 years and have passed through several major reorganizations. On January 17, 1924 a plan of organization was adopted by the Veterans Bureau which established the first Supply Service. Included in this Supply Service was the Construction Division, assigned responsibility for design and supervision of hospital construction. This organization was in response to a major hospital construction program to provide medical care for the veterans of WWI. No further change in organization occurred until after the Veterans Administration was established in 1930. In July 1930 both Supply and Construction were set up as separate services within the newly created Office of the Assistant Administrator for Medical and Domiciliary Care, Construction & Supplies. From 1930 until the end of World War II the number of VA Hospitals increased from 46 to 94. Although it was known that a great expansion of facilities would be necessary as soon as the war ended, the continuation of the war prevented substantial progress in this area. The great concern for providing veterans with adequate facilities was demonstrated in the Congressionally approved 1947 and 1948 Construction program, better known as the 90 New Hospital Construction Program. This great effort coincided with the decision to

establish a new Office of Assistant Administrator for Construction, Supply and Real Estate. This reporting relationship continued until a major VA-wide reorganization in 1953 which set up the Office of the Assistant Administrator for Construction. In 1966 the name of this staff element was officially changed to the Office of Construction.

IV. THE ORGANIZATION

The Assistant Administrator for Construction formulates and recommends to the Administrator general policies and plans of VA-wide application pertaining to Medical facilities requirements for DM&S, the design and construction of buildings and cemeteries, the management of real property, cemetery property acquisition, the coordination of technical services support for the National Cemetery system, and space management including agency negotiations with GSA and the consummation of all VA leases for space.

Under the AA/C, the Director of Planning and Development initiates all actions to secure departmental concurrence and agency and Presidential approval for all projects and the development of all facilities construction requirements, space criteria, and equipment guidelines. He supervises four services which together accomplish the early phase of project work: Health Care Facilities, Preliminary Planning, Land Management, and Estimating.

handles the next phase of each construction project, and is responsible for architectural and engineering design, and for the adequacy of review of such work performed by contracted Architect-Engineers. He serves as Chairman, Construction Methods Determination Board and the Completion Items Review Board, and is responsible for the preparation of Master Specifications, and individual specifications for projects designed in-house. He supervises four services responsible for specifications and working

drawing preparation and coordination: Architectural, Civil Engineering, Mechanical Engineering, and Electrical Engineering.

In conjunction with the Directors of Planning and Development and Architecture and Engineering, four Project Directors assure that the planning, design, and construction of projects are accomplished within established time frames and budgetary limitations.

Officers and act as focal points for all project information and assure the provision of necessary architectural and engineering technical service throughout the life of each project. They issue necessary authorizations to the Director of Architecture and Engineering to proceed on projects. As A/E and construction contracting officers, they negotiate fees with Architect-Engineer firms, evaluate the bids for construction projects, and award, execute, and administer all contracts.

In addition, various staff offices provide special services and administrative support for the Assistant Administrator. The Research Staff plans and implements a research and development program on building technology for health care facilities construction. The Management Staff advises the AA/C on all administrative, managerial, and personnel-related matters, formulates and prepares the administrative budget, and supervises the O/C Resident Engineer Program in which



approximately 100 professional employees relocate to oversee and administer the nationwide on-site contract construction activities. The Program Control and Analysis Staff reviews for the AA/C project submissions and other program proposals for the VA, OMB, Congressional, or Presidential approval of authorizations, and formulates and prepares the construction budget for the Office of Construction. If also operates the MIS and CPM systems.

V. SIGNIFICANT DEVELOPMENTS IN THE VA CONSTRUCTION PROGRAM

Energy Conservation: The VA is in the forefront among Government agencies in implementing a policy of energy conservation.

Solar Energy, total energy, selective energy and incinerators using waste heat boilers are being investigated for possible use in hospitals. Several projects are currently under design and construction. Energy saving devices and existing hardware are used extensively.

A computer software program is being developed in conjunction with the University of Pittsburgh specifically for the design of VA hospitals to provide the opportunity for analysis of over 30 different air conditioning systems for optimum energy consumption.

In addition, an "Energy Bank" utilizing a modified annual cycle energy system is now under construction as part of the 60-bed nursing home care unit at

Wilmington, Delaware as well as a demonstration solar energy system for their Research Building. A selective energy system will be investigated for use in one of the new hospitals so that it can generate its own electric power to run air conditioning systems. The heat recovery wheel first introduced to the VA in the hospital at Phoenix, AZ in 1969 is now standard practice. Heat pumps are now in operation at several facilities, and energy-management systems using mini-computers are being designed into all new hospitals.

Advisory Committee on Structural Safety: Public Law 93-82 requires that hospitals, domiciliaries, and other medical facilities, including nursing home facilities contracted for under Section 620, Title 38 U.S.C., are to be of fire, earthquake and other natural disaster resistant construction. To comply with this law, an Advisory Committee on Structural Safety of Veterans Administration Facilities was appointed to advise the Administrator on all matters of structural safety in the construction and remodeling of VA facilities. The Committee's recommendations for fire, earthquake, and other natural disaster resistent construction are developed as Construction Standards by the VA staff.

Construction Research: The construction research and development program is a continuing effort comprised of a wide variety of architectural and engineering projects on hospital building technology. During FY 1976, 20 widely diversified research and development projects were undertaken on a budget of \$630,000. A pioneering

study was completed and a report published on seismic protection for hospital furniture, equipment and supplies. Also completed were a computerized data base for designing nursing homes, a test installation of plastic casework, and a Picturephone demonstration project. New projects which originated during FY 1976 included studies on hospital internal transportation systems, fire detection and engineering smoke control systems, directional graphics guidelines, computerized design analysis of mechanical utility systems for energy conservation, plumbing design criteria, and illumination of patient bed areas.

Computer-Aided Design: The Office of Construction Research Staff and the Preliminary Planning Service received training from the Boston-based firm of Perry, Dean, and Stewart in computer graphics. This served as preparation for the installation of the VA's own PDP 15/76 mini-computer now used in the Preliminary Planning Service with ARK-2 programs. This was a model installation for the Federal Government, and a VA first in federal operation. It has received nationwide recognition and the ARK-2 program has the potential of becoming a prototype for future Federal agency and military users.

VI. PARTICIPATION IN PROFESSIONAL ORGANIZATIONS:

Members of the Office of Construction are members of many and varied professional organizations outside the agency for the mutual benefit of both. Among those

major organizations and societies in which the VA personnel actively participate are: Federal Construction Council (Building Research Advisory Board), National Fire Protection Agency, Inter-Agency Committee for Information Exchange, the American Institute of Architects, National Society of Professional Engineers, Consulting Engineers Council, American Society of Landscape Architects, the American Society for Testing and Materials, the American Concrete Institute, and the President's Committee on Employment of the Handicapped, and the International Hospital Federation.

SEPT. 30, 1976



SUMMARY

of

Large Construction Projects



REPORT NO. 2/08D11-2Q

O/CONSTRUCTION

VETERANS ADMINISTRATION

PROPOSED AND ACTIVE RELOCATION AND REPLACEMENT HOSPITALS - AS OF Sept 30, 1976

					FISCAL		DES	GN		PI	ROGRESS	STEPS	3		
(Alph				Cost \$)	FUND PL		B					r 1			
	LOCATION (Alphabetically by City)	Project Number	BRIEF DESCRIPTION (Including Total Beds)	Est. Constr. (Million \$	Technical Services	Construc- tion	Architect Engineer	Veterans Admin.	Requirements	Preliminary Development	Working Dwgs. & Specs. (% Complete)	Advertised for Construction	Construction (% Complete)	Supplies and Equipment (% Complete)	REMARKS
1	Augusta, GA	510~001	Replacement Hospital PH-I	16.00	71/73	75/76	x					/////	5		Constr. Started 7/12/76
2	Augusta, GA	510-001C	Replacement Hospital PH-II	33.49	71/73	75/76	Х				U,				1st wkg. dwg. rev. 8/2-4/76
3	Baltimore, MD	511 - 001 ^C	Replacement Hospital	85.5	1/73	FUTR	х		Ū						Design Funds FY 77
4	Bay Pines, FL	516-053	Replacement Hospital	00 att	59/73	FUTR	X		บ						Design Funds FY 77
5	Bronx, NY	526-079	Replacement Hospital (642 MS&N & 60 Psy. Beds)	36.3 0	73	74/75	х						-30-	1_	Phase 1 Complete 5/25/75 Est. Compl. Phases 2 thru 11 5/14/78
6	Camden, NJ	lø1⊷int–øø1	New Hospital	76.14	73	FUTR	х		U					<u> </u>	Design Funds Requested in FY 77
7	Little Rock, AR	598-016	Replacement Hospital	58.96	73	FUTR	х		υ						Proj. Sched. being prepared
8	Loma Linda, CA	605-001	Relocation Hospital PH-I	14.92	72	74	х						100	1	Physicially Completed 1/76
	Loma Linda, CA	605-001	Relocation Hospital PH II	40.37	73	75/76	х						48		Scheduled Completion 9/77
		691-072	Replacement Hospital PH-I	78.87	73	73/74 75	X						100 80		Phase 1 Completed 3/21/75 Phase 2 Est. Compl 2/11/77
	Los Angeles, CA Martinsburg, WV	613-012	Replacement Hospital	56.1	673	FUTR	х		Ū			<u></u>			Design Funds - Future
		1 d1TNT_dd2	Replacement Hospital	134.50	Futr	FUTR	х	1	U						Design Funds - Future
12	Portland, OR	191-111-992		+	+		-	1	U		1				Design Funds FY-77
13	Richmond, VA	651-001	Replacement Hospital	100,92	71/73 FIFTB	FUTR	<u>x</u>	\vdash		11/1			100	100_	Remaining Punch list items \$15,000
14	San Francisco, CA	662-029C	Bed Replacement (400 MS&N and 60 Additional Psy)	14.9	8 69	72/73	Х	<u></u>					100		

LEGEND: "/////

Action Completed Prior to Current Quarter.

Action Complete During Quarter. Underway - Interim Progress Not Shown.

10 Underway - Interim Progress Percent Complete to Date.

*Figures in parenthesis () denote space for constructed beds

(Total Beds = Constructed Beds + Receiving and Recovery Beds.)

PROPOSED AND ACTIVE

SELECTED MODERNIZATION AND OTHER IMPROVEMENTS PROJECTS - AS OF Sep. 30, 1976

				. ب	FISCAL FUND		DESI			PF	ROGRES	S ST	EPS							
Line No.	LOCATION (Alphabetically by City)	Project Number	BRIEF DESCRIPTION	Est. Constr. Cost (Million \$)	Technical Services		Architect Engineer	Veterans Admin.	Requirements	Preliminary Development	Working Dwgs. & Specs.	Advertised for	Construction	Construction (% Complete)	Supplies and Equipment (% Complete)	REMARKS				
1	Boise, ID		New Clinical Support Facility	547	7 <u>1</u> /72 73	74/ 75	х							32		Early Comol. of 7 Mths Antico.				
2	Buffalo, NY	528-022	Outpatient Clinic Expansion	5.89	73	FUTR	х				ט					A/F contract modified				
3	Columbia, SC	544-024 B	New Bed Bldgs /Exist.Hosp.Bld & Boiler Flant Exp.	8. 54.89	73	7 4 / 75 /76		х						47		PH-I Awarded 12/75 PH-II Est. Dsgn Compl 6/76				
4	Dallas, TX	549-014	Research & Education Addition	4.99	73	FUTR	х					Ţ	ı			Pending Appropriation of Constr. Fun				
5	Denver, CO	554-019	Clinical Support Wing & Air Conditioning	15.83	73	FUTR	х		υ							Update Requirements. Correct Space Deficiencies.				
6	Gainesville, FL	573-008	Clinical Improvements (Addition-Part 1)	6.60	74/75	76	х							19		Est. Constr. Compl. 1/78				
7	Houston, TX	580-023	Research & Education (25,000 NSF-Res10,000 Educ.	5.61		76	х							6		Constr. on Sched Req. X-Ray Equp. Draw Delay				
8	Jackson, MS	423-011	Research and Education	6.08	71 <u>/</u> 72	76	х	х						2		Construction Award 6/76				
9	Long Beach, CA	600-023	Research Addition(43,000NSF)	7.08	71	FUTR	х									Funds Deleted From Budget Fnl WKG DWG Rev to be held				
10	Madison, WI	607-018	New Wing Addition	10.99	75	FUTR	х				U	_				11/16-18/76				
11	Miami, FL	546-004	Research, Education & Psy. Addn.	7.25	71	73/ FUTR	х				U			a		Proj. Req. reviewed by VACO & DM&S				
12	Philadelphia, PA	642-014	Research Addition	3.89	71	73	х							9		Est. Constr. Compl. 12/76				
		644-004	328 Bed Addition (206 MS&N and 122 Psy)	19.27	67	70/71 72	x							100		Est. Compl. Date 7/5/76				
<u>13</u> 14	Phoenix, AZ	644-006	Modernization, Part 2	7.3	75	76	х								ļ	Notice issued 7/30/76				
15		654-025	Clinical Improvements	11.6	2 74	76 Futr	х				יייייי	77/17	7777		ļ	No FY 77 Funds Available				
16	Salisbury, NC	659-005	Air Conditioning System	6.06	73	74/75	х							4		Final Inspec. 9/76				
1	NV.	527-9AA-001	FH 1 Nodernization FH 2	6.00	75	75/7	6	Х						70	2	Outpatient Med Bldgs, 85, 86, 92, 8 93				
	(Brooklyn)	663-014	250 Bed Addition & Modernization	22.2	68/73	FUTE	X		υ		7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7		17/7			\$6.800 Budget Adjustment				
-	Seattle, WA	690-024	Spinal Cord Rehabilitation Center & Mod. Bldg. #1 (PH 1	11.6	3 72	74/7		/						11		Est. Compl. Date 3/13/78				

COMPLETED BED PROJECTS

July 1, 1945 to September 30, 1976

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1. 2. 3. 4. 5. 6. 6. 7. 8. 9. 10. 11. 12. 12. 12. 12. 12. 12. 12. 12. 12	NEW HOSPITALS Tomah, Wisc. Lebanon, Pa. Sub-Total Grand Jct., Colo. Providence, R. I. Sioux Falls, S. D. (C) Buffalo, N. Y. Brooklyn, N. Y. Bresno, Calif. Montrose, N. Y. Ft. Wayne, Ind. Manchester, N. H. Minot, N. D. Big Spring, Texas Sagmaw, Mich. Grand Island, Nebr. Altoona, Pa. Little Rock, Ark. Shreveport, La. (C) Marlin, Texas Spokane, Wash. Wilkes-Barre, Pa. Poplar Bluff, Mo. Omaha, Nebr. Beckley, W. Va. Erie, Pa. Albany, N. Y. Seattle, Wash. Miles City, Mont. Phoenix, Ariz. (7th St.) Denver, Colo: Madison, Wisc. Bonham, Tex. (Dom. 291) Indianapolis, Ind. (10th St. D. Iowa City, Iowa Louisville, Ky. Boston, Mass. Salt Lake City, Utah New Orleans, La. East Orange, N. J. Kansas City, Mo. Baltimore, Md. Philadelphia, Pa. Birmingham, Ala. Durham, N. C. W. Haven, Conn. Syracuse, N. Y. Chicago, Ill. (W. S.) Okla. Ann Arbor, Mich.	NP NP NP GM	1,172 479 1,661 152 393 283 997	1,172 479 1,651 1,651 1,055 1,	Pr 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	44000040000000400000000000000000000000	July 47 Jun 47 Feb 49 Feb 49 Feb 50 Jan 50 Feb 50 Dec 49 May 50 Mar 50 Mar 50 Jun 50 Jun 50 Jun 50 Jun 50 Jun 50 Oct 50 Oct 50 Oct 50 Oct 50 Oct 50 Oct 50 In 51 Jun 52 Jun 52 Jun 52 Jun 52 Jun 52 Jun 53 Feb 53 May 53 Feb 53 Jun 55 Ju	Mar 47 Sept 47 May 49 June 49 June 49 June 49 June 50 Mar 51 Sept 52 July 52 Sept 52 Oct 52 July 53 Sept 53 Apr 53	57. 58. 60. 61. 62. 63. 64. 65. 68.	NEW HOSPITALS (Cont'd) St. Louis, Mo. Cincinnati, Pho. Cincinnati, Pa. (UN. DR. D) New York, Pa. (UN. DR. D) New York, N. Y. Sepulveda, Calif. Topeka, Kans. b. Palo Alto (SFBA), Calif. Brecksville, Ohio Cleveland, Ohio (WADE P.) Washington, D.C. (Sd. Hom. Sub-Total GRAND TOTAL REPLACEMENT or RE Lake City, Fla. Long Bch, Calif. (Ph I) Downey, III. Jackson, Miss. Nashville, Tenn. Martinez, Calif. Wood, Wisc. Atlanta, Ga. (Emory) Charleston, S. C. Temple, Texas Memphis, Tenn. Gainesville, Fla. Oten, N.C. (Miami, Fla. Long Beach, Calif. San Juan, P. R. Hines, III. Columbia, Mo. San Diego, Calif. Tampa, Fla. Northport, N. Y. Lexington, Ky. (U. D.) San Antonio, Tex. White River Jct., Vt.	GM GM GM NP NP NP OM OM	44 44 77 1, 29 1, 00 1, 00 1, 00 34, 22 55 8 44 44 44 44 45 1, 22 1, 00 1, 01 1, 01	87 495 87 495 42 749 32 1,252 56 961 11,014 00 1,000 90 901 63 34,73 14 36,39 N N N N N N N N N N N N N N N N N N N	477 477 477 477 488 488 488 47 555 6577 575 663 664 664 664 666 666 666 666 666 666	VVCCVVAXAA XAAAAAAAAAAAAAAAAAAAAAAAAAAAA	VVCCVVVVVVVVVVVVVVVVVVVVVVVVVVVVVVVVVV	Iov 53 Iar 54 Iar 54 Iar 54 Iar 54 Iar 54 Iar 54 Iar 64 Iar 60 Iay 61 Iar 61 Iar 65 Iar 61 Iar 61 Iar 61 Iar 66 Iar 66 Iar 67 Ia	Sept 55 Oct 58 May 61 Jan 62 May 63 Aug 63 May 66 June 66 Apr 67 Aug 67 Sept 67 Oct 67 Mar 68 c/ Nov 69 Sept 70 Apr 72 Apr 72 Apr 72 Aug 72 June 73 Oct 73	1. 2: 3. 4. 5. 6. 7. 8. 9. 10. 11. 11. 115. 116. 117. 122. 223. 225. 226. 227. 28. 293.	ADDITIONS Waco, Texas Los Angeles, Calif. Waco, Texas Tuskegee, Ala. Tuskegee, Ala. Canandaigua, N. Y. Lyons, N. J. Chillicothe, Ohio Northampton, Mass. Coatesville, Pa. Ft. Howard, Md. Salem (Roanoke), Va. Battle Cr (Ft. Custer), Mich. Ft. Lyon, Colo. Sheridan, Wyo. Los Angeles, Calif. Biloxi (Gulfport), Miss. Bedford, Mass. Dwight, Ill. Lexington, Ky. Perry Point, Md. Tuscaloosa, Ala. Little Rock (N. Lit. Rk), Ark. Battle Cr (Ft. Custer), Mich. American L. Tacoma, Wash Reno, Nev. Rutland Hts., Mass. Fargo, N. D. Fayetteville, N. C. Murfreesboro, Tenn. Allen Pk (Dearborn), Mich. Kerrville (Legion), Texas Sub-Total Brecksville, Ohio Livermore, Calif. San Fernando, Calif. Lebanon, Pa. Portland, Oreg. Alexandria, La. (Ph. 1) d/ Tuskegee, Ala. (Ph. 1) e/ Albuquerque, N. M. Jefferson Brks., Mo. Minneapolis, Minn. (Ph. 1) f/ Houston, Texas Dallas, Texas (Ph. 1) g/ Houston, Texas Sub-Total GRAND TOTAL	656 406 164 328 492 498 518 5104 328 79 656 165 164 432 164 432 328 640 328	NPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPPP	Pr P	X A A A A A A A A A A A A A A A A A A A	00 V V V V V V V V V V V V V V V V V V V	Aug 1945 Aug 1945 Oct 1945 Dec 1945 Dec 1945 Dec 1945 Dec 1946 Feb 1946 Feb 1946 Feb 1946 Feb 1946 Aug 1946 Aug 1946 Aug 1946 Nov 1946 Aug 1947 Apr 1950 Apr 1951 Dec 1950 Apr 1951 June 1957	Aug 1945 Aug 1945 Aug 1945 Oct 1945 Nov 1945 Dec 1945 Dec 1945 Jan 1946 Feb 1946 Feb 1946 Feb 1946 Mar 1946 Mar 1946 Aug 1946 Dec 1946 Dec 1946 Dec 1946 Dec 1946 Dec 1946 Tune 1947 June 1947 June 1947 Sept 1947 Sept 1947 Sept 1948 May 1948 May 1948 May 1948 May 1948 May 1948 May 1948 Pec 1948 ec 1948 c 1948 Sept 1950
C- (C) V-	Brockton, Mass. Salisbury, N.C. Pittsburgh, Pa. (L. F. R. D.) Chicago, Ill. (Res.) Bed capacities shown include Design by private architectu. Corps of Engineers Center - Hospital/Regional Veterans Administration	NP NP NP GM e Receiral firm	948 973 944 516 ving ar	956 981 950 524 ad Reco	48 V 48 C 47 C 47 P	V V V C C V V P P P P P P P P P P P P P	Oct 53 Aug 53 Aug 53 Sept 53 Sept 53	Oct 53 Oct 53 Nov 53 Dec 53			apaciti	ies c	onstructe	ed fr	om or	igin	al projec	et funds).	1. 2. 3. 4. 5. 6. 7. 8. 9.	CONVERSIONS Downey (Camps Lawr. & McInt.) III. Atlanta, Ga. Brecksville, Ohio Batavia, N. Y. Memphis, Tenn. Augusta, Ca. (annex) to h/ Atlanta, Ga. (North Atlanta) Wadsworth, Kan. Indianapolis, Ind. (C. S. R. D) West Roxbury, Mass.		to 225 T to 169 T to 199 T to 249 T - 198 GM to 300 G to 200 T to 241 T	B 48 B 48 B 48 B 48 I 51 M 51 B 52 B 52	V V V V V V	V V V V V V	Apr 1949 Apr 1949 Dec 1951 June 1952 July 1952 Nov 1952 Jan 1953 May 1953 Aug 1953	Apr 1949 June 1949 Feb 1952 June 1952 July 1952 Nov 1952 Jan 1953 July 1953 Sept 1953
b/ c/	Design by VA and private are Portion of TB Bldg. opened of Air Conditioning completed of Bldgs #126 and #128 for 1,12 Phase II Constructed. Activa	July 19 26 beds	60. compl	eted an	ded	icated	10-67.				1 4-69.								11.	316 GM to 14 Allen Pk (Dearborn), Mich. Jefferson Barracks, 'Mo.	3 Para, 1 538 GM GM	151 GM to 362 T to 278 N	52 B 48 P 47	X V X	V V V	Aug 1953 Nov 1954 July 1957	Nov 1953 Feb 1955 Sept 1957

X- Design by VA and private architectural firm.

A Portion of TB Bidg. opened 4-8-53; entire hospital not turned over to Manager until 9-26-53.

Air Conditioning completed July 1980,

Bidgs #128 and #128 for 1, 128 beds completed and dedicated 10-67, and balance of project substantially completed 4-69.

Phase II Constructed, Activated and Equipped February 1957.

Phase II substantially completed August 1958. (Convert to 478 NP Beds).

Phase II Constructed, Activated and Equipped May 1956.

Phase II substantially completed June 1958.

Forest Hills Division.

VETERANS ADMINISTRATION

STAFF OFFICE: Contract Compliance Service

The Contract Compliance Service is a staff office which reports to the Administrator through the Associate Deputy Administrator and the Deputy Administrator.

The Service formulates and recommends general policies, plans and procedures of VA-wide application pertaining to the Federal Contract Compliance Programs under Executive Order 11246, as amended; conducts compliance reviews and takes enforcement actions to assure that VA supply and construction contractors are providing equal employment opportunity as required, and maintains liaison and acts in cooperation with officials of other agencies to further this objective.

The goal of the programs is to ensure that Federal contractors move toward full utilization of minorities and women.

In addition to the Contract Compliance Service staff located in Washington, D. C., there are seven field offices: Atlanta, Chicago, Dallas, New York, San Francisco, Philadelphia and Kansas City, Missouri. Resources allocated to the Service for Fiscal Year 1977 consist of a budget of \$1,206,200 and an average employment ceiling of 54.

The Construction Compliance Program is designed to ensure compliance with Executive Order 11246, as amended, and implementing rules and regulations of the Office of Federal Contract Compliance Programs, Department of Labor, in connection with VA construction contractors and subcontractors. Pre-award reviews are conducted for low bidders to provide orientation and to emphasize the EEO requirements of the VA should an award be made. Contractors, having been successful bidders on major projects (\$500,000 or more), are given a more detailed description of their EEO obligations. Onsite conferences are held with individual contractors, with the prime contractor participating, to discuss contractors performance and to obtain commitments for corrective action where appropriate. The staff examines "Daily Logs," submitted by VA Resident Engineers, which are annotated with the appropriate minority group designations showing on a day-to-day basis exactly how many workers were on the job, what the jobs were, and how many were minority members. Data so collected are verified by periodic on-site compliance reviews. For construction contracts in areas covered by the Department of Labor's City Plans, conditions data are collected by means of monthly reports from the contractors and sub contractors which list all workers on the job that month with minority group workers so designated.

During FY 1976, there were 308 VA construction projects operating under "City Plans" administered by the Department of Labor and 123 VA construction projects (\$100,000 or more) operating outside City Plan areas, for an overall total of 431 contracts (or 2,586 contractors, including subcontractors). The success attained in review activities is reflected in the fact that VA's major construction projects (those of approximately \$500,000 or more) have averaged about 25% minority group workers throughout the year. Minority group workers accounted for almost one-fifth of the total skilled manhours worked and almost one-half of the total unskilled manhours worked.

The Industrial Compliance Program is designed to monitor the assigned non-construction industries to ensure their compliance with Executive Order 11246, as amended. The industries assigned to the VA are the pharmaceutical; soap, detergent and cosmetic; and wholesale drug industries. The monitoring is accomplished by onsite compliance reviews and desk audits of Affirmative Action Programs. Pre-award clearance reviews to determine contractor eligibility are conducted for all non-exempt supply and service contracts exceeding \$10,000, as well as contracts of other Federal agencies totalling \$1 million or more awarded to companies for which VA is the designated Compliance Agency. The staff also conducts ensite investigations of discrimination complaints involving pattern and practice. Priority program emphasis is placed on obtaining goals and timetables to achieve prompt and full utilization of minorities and women, and the corrections of situations where minorities and women continue to suffer the present effects of past discrimination.

During FY 1976, the compliance reviews conducted at the industrial facilities under VA jurisdiction reflected the following 12-month goals for their Affirmative Action Programs: Hiring goals - Minority 2725, Female 2810; Promotion goals - Minority 1350, Female 1557.

The Industrial Compliance staff also formally identified 20 cases in which protected employees were still suffering the effects of past discrimination (affected class situations). The staff settled 13 of the 20 identified contractor affected class situations, with the result that covered employees were to receive \$262,805.00 in back pay or incentive bonuses. The remaining 7 cases were still under negotiation at the close of the fiscal year. Remedies for inequality of pay for substantially equal work deficiencies at 7 locations involved \$10,179.00 in back pay and immediate promotions.



Other important results of the industrial compliance reviews included the equalization of employment benefits, the removal of invalid and non-job related selection criteria adversely affecting minorities and/or women, construction of a dressing room for women in a New Jersey production facility, training and incentive programs to assist in the movement of covered group members to non-traditional jobs, the revision of job ladders, and the awarding of retroactive seniority.

The highlight of program developments during the year was the extension of the industrial compliance program to Puerto Rico, where initially 118 facilities were identified as assigned to VA and 58 as Federal contractors and subcontractors. By year's end, three mandatory pre-award reviews had been conducted there. Also, a technical assistance conference was held in San Juan for four more firms who annually receive one million dollars or more in contract awards.

Twenty-three show cause notices were issued during FY 1976, and authority requested from OFCCP to issue 14-day notices of abarment in 6 cases. Of the 23 enforcement actions, 15 were still in conciliation stages at the end of FY 1976.

The staff also provided technical assistance to contractors on 132 occasions during FY 1976.

Workload projections for FY 1977 follows:

Construction Compliance Program

Compliance surveys	350
Reporting system desk reviews	8700
Pre-award clearances	415
City Plans (monitoring, reporting,	
enforcement)	70

Industrial Compliance Program

Facility compliance reviews	344
Corporate compliance reviews	5
Pre-award clearances	4000
Technical assistance visits	140

THE LEGISLATIVE CLEARANCE FUNCTION

The legislative clearance function is intended to serve the needs of the President in carrying out his legislative responsibilities and is a joint activity of the Office of Management and Budget and the executive branch agencies. It can also be helpful to the Congress and the agencies in meeting their responsibilities. The purpose of this memorandum is to outline the origin and development of the clearance function, to describe briefly how it works, and to summarize its purposes.

Background

The basic rules for enactment of laws are set forth in Article I of the Constitution.

A description of the congressional legislative process is contained in the pamphlet, "How Our Laws are Made," prepared by Charles Zinn for the House Judiciary Committee and revised and updated by Edward F. Willett, Jr., Law Revision Counsel, United States House of Representatives (House Document 94-509, 94th Congress, May 10, 1976).

The President's legislative responsibilities are founded in his constitutional duties and powers to:
(1) require the opinion in writing of the principal officer in each of the executive departments, (2) take care that the laws are faithfully executed, (3) give the Congress information on the state of the Union, (4) recommend to the Congress such measures as he judges necessary, (5) approve or disapprove bills passed by the Congress, and (6) convene either or both Houses of Congress.

The legislative clearance function originated in the early 1920's in the Administration of President Harding. In its initial years, the clearance function was largely confined to bills involving expenditures, but it was later extended by President Roosevelt to all bills. A detailed description of the development of the legislative clearance function is contained in an article by Richard Neustadt, "The Growth of Central Clearance," in the American Political Science Review of September 1954.

Office of Management and Budget Circular A-19, issued at the direction of the President, sets forth the basic guidelines and procedures for carrying out the function. These procedures have been substantially the same for the last 20 years.

Description of Current Clearance Procedures

The clearance function covers agency legislative proposals, agency reports and testimony on pending legislation, and enrolled bills.

Legislative Proposals--All bills which agencies wish to transmit to the Congress are sent to the Office of Management and Budget for clearance. There they are reviewed and a determination is made on what additional data and information are needed and what other agencies have substantial interests and should be asked to comment.

Agencies whose views are asked may favor a draft bill or have no objection. It is likely, however, that one or more of them will propose substantive or technical amendments, or perhaps a complete substitute. Divergent views may be reconciled by telephone or by letter. If appropriate, a meeting of the interested agencies will be arranged by OMB staff.

In its review of draft bills, the Office of Management and Budget applies existing Presidential policies. If significant issues arise which are not covered by such policies, it seeks appropriate Presidential direction. After review, analysis, resolution of issues, and obtaining appropriate policy guidance, OMB advises the proposing agency that (1) there is no objection from the standpoint of the Administration's program to the submission of the proposed draft bill to the Congress, (2) the proposed bill is consistent with the Administration's objectives, or (3) the proposed bill is in accord with the President's program. This "advice" is conveyed by the submitting agency to the Congress in its transmittal letter. On the other hand, if the agency is advised that its proposed bill conflicts with an important Administration objective, or is not in accord with the President's program, it may not transmit the bill to the Congress.

The above are simply illustrative of the range of advice given, and there are many possible variations or qualifications, including suggested amendments to eliminate other agencies' objections.

Reports on Pending Legislation—If agencies are asked by congressional committees to report or testify on pending legislation or wish to volunteer a report, similar clearance procedures are followed. Agencies are given "advice" which they transmit in their reports or include in their testimony.

Enrolled Bills--After Congress has completed action on a bill, it is enrolled and sent to the President for his approval or disapproval. The Constitution provides that the President shall take action within 10 days after receipt of the bill, not including Sundays.

To assist the President in deciding his course of action on a bill, the Office of Management and Budget requests each interested agency to submit within two working days its analysis and recommendation in a letter to OMB, signed by the head of the agency or other Presidential appointee. OMB prepares a memorandum to the President on the enrolled bill which transmits these views letters and summarizes the issues and various

views and recommendations. If an agency recommends dispproval or a signing statement, it is responsible for preparing a draft of an appropriate statement for the President's consideration.

Volume of Activity--During the 94th Congress, about 34,300 bills and joint resolutions were introduced in the two Houses. The 94th Congress enacted more than 700 public and private laws.

Relationship to the President's Legislative Program

The legislative recommendations of the President in his three regular annual messages--State of the Union, Budget and the Economic Report--together with those in any special messages or other communications to the Congress generally constitute the President's legislative program. These recommendations have had their origin in many sources. One major source is the agencies themselves. Each year, along with their budgets, departments and agencies submit to the Office of Management and Budget proposed agency legislative programs for the coming session of Congress. The more important items are identified and referred to the White House for consideration. (See Appendix I of this section.)

Other major sources include bills introduced in the Congress, and proposals of commissions, panels, and task forces established by law or by administrative order to examine and recommend on particular subjects.

In conjunction with the legislative clearance function, OMB and the agencies assist the White House staff in the development of the President's program. Each President develops his legislative program, of course, through methods of his own choice; and the form and nature of OMB and agency assistance vary, depending on the President's wishes. Almost always, however, it has involved the application of clearance procedures to the draft bills which are prepared to carry out the President's legislative recommendations.

The existence of the President's program gives the legislative clearance process coherence, a set of goals, and greater significance. It provides general guidance for the executive branch, both in shaping proposals which are not part of the President's program and in commenting on bills before the Congress.

Purposes of the Clearance Function

As noted earlier, the function is essentially a staff service for the President performed in accordance with his wishes and designed to assist him in carrying out his legislative responsibilities. It has several purposes, of which some assist the Congress and the executive branch agencies themselves, as well as the President:

- °It provides a mechanism for bringing together and staffing out agency legislative proposals which the President may wish to include in his legislative program;
- oIt helps the executive agencies develop draft bills which are consistent with and which carry out the President's policy objectives;
- oIt is a means of keeping Congress informed (through the "advice" transmitted by the agencies) of which bills are part of the President's program and of what the relationship of other bills is to that program;
- It provides a mechanism for assuring that Congress gets coordinated and informative agency views on legislation which it has under consideration;
- oIt assures that bills submitted to Congress by one executive agency properly take into account the interests and concerns of other affected agencies and will therefore have the general support of such agencies;
- olt provides a means whereby divergent agency views can be reconciled.



IDENTIFICATION OF KEY MEMBERS OF CONGRESS FOR VETERANS AFFAIRS:

A. BUDGETARY AND APPROPRIATIONS:

HOUSE BUDGET COMMITTEE

94th Congress

Majority Members

Brock Adams, Wash. (Chairman) Thomas P. O'Neill, Jr., Mass. Jim Wright, Tex. Thomas L. Ashley, Ohio Robert L. Giaimo, Conn. Neal Smith, Iowa James G. O'Hara, Mich. Robert L. Leggett, Calif. Parren J. Mitchell, Md. Omar Burleson, Tex. Phil M. Landrum, Ga. Sam Gibbons, Fla. Patsy T. Mink, Hawaii Louis Stokes, Ohio Harold Runnels, N.M. Elizabeth Holtzman, N.Y. Butler Derrick, S.C.

Minority Members:

Delbert L. Latta, Ohio
Elford A. Cederberg, Mich.
Herman T. Schneebeli, Pa.
James T. Broyhill, N.C.
Del Clawson, Calif.
Garner E. Shriver, Kans.
Barber B. Conable, Jr., N.Y.
Marjorie S. Holt, Md.



SENATE BUDGET COMMITTEE

94th Congress

Majority Members:

Edmund S. Muskie, Maine (Chairman)
Warren G. Magnuson, Wash.
Frank E. Moss, Utah
Walter F. Mondale, Minn.
Ernest F. Hollings, S.C.
Alan Cranston, Calif.
Lawton Chiles, Fla.
James Abourezk, S.D.
Joseph R. Biden, Jr., Del.
Sam Nunn, Ga.

Minority Members:

Henry Bellmon, Okla.
Robert Dole, Kans.
J. Glenn Beall, Jr., Md.
James L. Buckley, N.Y.
James A. McClure, Idaho
Pete V. Domenici, N.M.

SENATE COMMITTEE ON APPROPRIATIONS SUBCOMMITTEE ON INDEPENDENT OFFICES

94th Congress

Majority Members:

William Proxmire, Wisc. (Chairman)
John O. Pastore, R.I.
John Stennis, Miss.
Mike Mansfield, Mont.
Birch Bayh, Ind.
Lawton Chiles, Fla.
J. Bennett Johnston, Jr., La.
Walter Huddleston, Ky.
John L. McClellan, Ark., ex officio



Minority Members:

Charles McC. Mathias, Jr., Md. Clifford P. Case, N.J. Hiram L. Fong, Hawaii Edward W. Brooke, Mass. Henry Bellmon, Okla. Milton R. Young, N.D., ex officio

HOUSE SUBCOMMITTEE ON HUD-INDEPENDENT AGENCIES

94th Congress

Majority Members:

Edward P. Boland, Mass. (Chairman)
Joe L. Evins, Tenn.
George E. Shipley, Ill.
J. Edward Roush, Ind.
Bob Traxler, Mich.
Max S. Baucus, Mont.
Louis Stokes, Ohio
Yvonne Brathwaite Burke, Calif.

Minority Members:

Burt L. Talcott, Calif. Joseph M. McDade, Pa. C. W. Bill Young, Fla.

B. <u>LEGISLATIVE</u>

Congressional Committees-key names, issues, and pending matters.

1. HOUSE OF REPRESENTATIVES

All veterans benefits legislation in the House is referred to the <u>Committee on Veterans' Affairs</u>. The membership of that <u>Committee</u> in the 94th Congress, Second Session, was composed of:

Majority Members:

Ray Roberts, Texas (Chairman) Olin E. Teague, Texas David E. Satterfield, III, Va. Don Edwards, Calif. G. V. (Sonny) Montgomery, Miss. Charles J. Carney, Ohio George E. Danielson, Calif. Lester L. Wolff, N.Y. Jack Brinkley, Ga. Ronald M. Mottl, Ohio Robert J. Cornell, Wisc. W.G. (Bill) Hefner, N.C. Mark W. Hannaford, Calif. Edward P. Beard, R.I. Robert W. Edgar, Pa. Kenneth L. Holland, S.C. Matthew F. McHugh, N.Y. Clifford Allen, Tenn. Sam B. Hall, Jr., Texas

Minority Members:

John Paul Hammerschmidt, Ark.
Margaret M. Heckler, Mass.
Chalmers P. Wylie, Ohio
Elwood Hillis, Ind.
James Abdnor, S.D.
William F. Walsh, N.Y.
Tennyson Guyer, Ohio
George Hansen, Idaho
George O'Brien, Ill.

The House Committee on Veterans' Affairs in the 94th Congresswas divided into the following Subcommittees:



SUBCOMMITTEES

Chairman and Ranking Minority Member Are Ex-Officio Subcommittee Members If Not Assigned Regular Membership

COMPENSATION, PENSION, AND INSURANCE

G. V. (Sonny) Montgomery, Chairman

Majority Members

Olin E. Teague Ray Roberts Jack Brinkley W.G. (Bill) Hefner Ronald M. Mottl

Minority Members

Chalmers P. Wylie John Paul Hammerschmidt Tennyson Guyer

EDUCATION AND TRAINING

Olin E. Teague, Chairman

Lester L. Wolff
Ronald M. Mottl
Robert J. Cornell
Mark W. Hannaford
Robert W. Edgar
Kenneth L. Holland
Clifford Allen

Margaret M. Heckler Chalmers P. Wylie William F. Walsh

HOSPITALS

David E. Satterfield III, Chairman

Don Edwards
G.V. (Sonny) Montgomery
Charles J. Carney
George Danielson
Lester L. Wolff
Edward P. Beard
W.G. (Bill) Hefner
Mark W. Hannaford
Kenneth L. Holland
Matthew F. McHugh
Ronald M. Mottl

Clifford Allen

John Paul Hammerschmidt Margaret M. Heckler Elwood Hillis James Abdnor Tennyson Guyer George Hansen George M. O'Brien



HOUSING

Jack Brinkley, Chairman

Majority Members

Minority Members

Charles J. Carney
David E. Satterfield III
Dan Edwards

James Abdnor William F. Walsh

Don Edwards
Robert J. Cornell
Edward P. Beard

CEMETERIES AND BURIAL BENEFITS

George Danielson, Chairman

Ray Roberts
Robert W. Edgar
Matthew F. McHugh
Robert J. Cornell
W.G. (Bill) Hefner
Mark W. Hannaford
Edward P. Beard
Clifford Allen

Elwood Hillis John Paul Hammerschmidt George Hansen George M. O'Brien

Key members of the Committee staff with whom we work most closely are: A.M. Willis, Jr., Staff Director; Mack Flemming, Counsel; and John R. Holden of the minority staff.

As an administrative agency we are concerned with matters before other House Committees. The most important are:

Ways and Means (Chairman Al Ullman, Staff: John M. Martin, Jr.).

<u>Committee on the Judiciary</u> (Chairman Peter W. Rodino, Jr.; Staff: Garner J. Cline).

Post Office and Civil Service (Chairman David N. Henderson; Staff: John H. Marting).

Interstate and Foreign Commerce (Chairman Harley O. Staggers; Staff: W.E. Williamson).

<u>Government Operations</u> (Chairman Jack Brooks; Staff: William M. Jones).

Appropriations

2. SENATE

Jurisdiction over veterans benefits legislation in the Senate is referred to the Committee on Veterans Affairs. The membership of that Committee for the 94th Congress was:

Majority Members

Minority Members

Vance Hartke, Ind., Chairman Herman E. Talmadge, Ga. Jennings Randolph, W. Va. Alan Cranston, Calif. Richard (Dick) Stone, Fla. John A. Durkin, N.H.

Clifford P. Hansen, Wyo. Strom Thurmond, S. C. Robert T. Stafford, Vt.

Note: Senator Hartke was defeated in November, 1976 and will probably be replaced as Chairman by Senator Cranston in the 95th Congress.

SUBCOMMITTEES

(Chairman and Ranking Minority Member are Ex-Officio Members of All Subcommittees)

COMPENSATION AND PENSIONS

Herman E. Talmadge, Georgia, Chairman

Majority Members

Minority Members

Jennings Randolph, West Va. Clifford P. Hansen, Wyo. Richard (Dick) Stone, Florida Strom Thurmond, S. Carolina Vance Hartke, Indiana

HEALTH AND HOSPITALS

Alan Cranston, California, Chairman

Majority Members

Minority Members

Jennings Randolph, W. Va. Richard (Dick) Stone, Fla. John A. Durkin, N. Hampshire

Strom Thurmond, S. Carolina Clifford P. Hansen, Wyoming

HOUSING AND INSURANCE

Richard (Dick) Stone, Florida, Chairman

Herman E. Talmadge, Georgia Alan Cranston, California Vance Hartke, Indiana

Robert T. Stafford, Vermont Clifford P. Hansen, Wyoming

READJUSTMENT, EDUCATION, AND EMPLOYMENT

Vance Hartke, Indiana, Chairman

Herman E. Talmadge, Georgia Alan Cranston, California John A. Durkin, N. Hampshire Robert T. Stafford, Vermont Strom Thurmond, S. Carolina

CEMETERIES AND BURIAL BENEFITS

John A. Durkin, New Hampshire, Chairman

Vance Hartke, Indiana Clifford P. Hansen, Wyoming Herman E. Talmadge, Georgia Robert T. Stafford, Vermont Jennings Randolph, W. Virginia

As an administrative agency we are also concerned with legislative matters before the following Senate Committees:

<u>Committee on the Judiciary, Subcommittee on Administrative Practice and Procedure</u> (Chairman Edward M. Kennedy; Staff: James Flug, Chief Counsel)

Committee on Government Operations, Subcommittee on Inter-governmental Relations (Chairman: Edmund S. Muskie; Staff: Edwin W. Webber, Staff Director)

<u>Special Committee on Aging</u> (Chairman Frank Church; Staff: William E. Oriol, Staff Director)

Appropriations - All members



KEY ISSUES AND MATTERS CONCERNING VETERANS AFFAIRS LIKELY TO BE CONSIDERED IN THE 95th CONGRESS:

Judicial Review: For many years legislative proposals have been considered in the Congress which would subject the decisions of the Administrator to judicial review of Federal Courts as provided in chapter 7 of title 5 (the Administrative Procedure Act). Under current law the decisions of the Administrator on a claim for benefits are final. A commitment has been made in the Senate that such legislation will be considered in Committee during the 95th Congress.

Repeal of Limitation on Attorneys' Fees: For several years there have been attempts in Congress to repeal current law which limits to \$10 the fee an attorney representing VA claimants for benefits before the agency can charge. This fee is currently paid from an award to a successful claimant. It is expected that the attempt in Congress to repeal this provision will be continued in the 95th Congress.

Role of the VA Health Care Delivery System in Any Possible
National Health Insurance Program: The President-elect
has indicated his intention to propose a National Health program.
We do not have any indication as to the form such Administration
proposal will take. We do hope that in formulating the new
Administration position on the National Health program, the
VA will be considered as a Health Care provider. Consideration
must be given to the fact that the VA Health Care System is
in existence, and is ongoing; it has a deep commitment towards
improving health care for all Americans; it has a great training
capability, and it has special capabilities under Special Medical
Programs.

Construction of VA Health Care Facilities: During the past few Congresses legislation has been introduced to require VA to receive the approval of the Senate and House Committees on Veterans' Affairs on major construction or renovation projects prior to starting such projects. Under current law the Administrator, with the approval of the President, can locate VA health care facilities where he determines best.



On May 11, 1976, the President approved the Administrator's plan to provide design funds for eight new VA hospitals. Two of those projects were assigned a priority and construction funds were requested for FY 1977. Those are Richmond, Virginia, and Bay Pines, Florida. The other funds will be sought at a rate of two a year for three years, for Martinsburg, West Virginia, Portland, Oregon, Seattle, Washington, Little Rock, Arkansas, Baltimore, Maryland, and Camden, New Jersey.

<u>Pension Reform</u>: The House has resisted efforts by the Senate to revise or reform the pension programs. Under Public Law 94-432 the Veterans Administration is required to study the current programs, supply information relative thereto and report to Congress and the President by October 1, 1977.

Omnibus Medical Bill Remains: There were several provisions of the Omnibus Medical Bill (Public Law 94-581) which were deleted by the House prior to enactment. It can be anticipated that the Senate Veterans' Affairs Committee will combine most of these provisions into a new 94th Congress bill. Some major provisions deleted by the House were: (1) a comprehensive program for the treatment of veterans with alcohol or drug abuse problems, (2) readjustment counseling, (3) preventive medicine, (4) direct admission to community nursing home care for non-service-connected veterans, and (5) special pay for clinical researchers.

Senate Proposal to Eliminate Committee on Veterans' Affairs. The Senate will have before it a Senate Resolution to reorganize the committee system of the Senate. In the 94th Congress such a measure was designated as S. Res. 586. One provision would place legislative jurisdiction over veterans' measures, except housing, in a new Committee on Human Resources. Measures relating to veterans' housing would be handled by the Senate Committee on Banking, Housing, and Urban Affairs.

<u>VA Legislative Program</u>. The Legislative Program of the Veterans Administration for the First Session of the 95th Congress was submitted to the Office of Management and Budget in accordance with OMB Circular No. A-19, on September 15, 1976. An index of the items in that program is shown in Appendix 1 to this section. Where the purpose of any item was accomplished by an enactment subsequent to September 15, 1976, that fact is shown in the right column of that chart.



APPENDIX 1

VETERANS AUMINISTRATION

INDEX

PROPOSED LEGISLATIVE PROGRAM FOR THE 1ST SESSION OF THE 95TH CONGRESS

(Items in each Part are listed in order of priority)

PART I--PRESIDENT'S PROGRAM PROPOSALS

No.	Subject	Enacted
95-1	Set a date beyond which individuals entering the military services may not accrue entitlement to G.I. Bill education benefits and set a final date beyond which such benefits may not be afforded anyone.	P.L. 94-502
95-2	Modification of eligibility requirements for hospital, domiciliary, nursing home care, and other medical services for the treatment of nonservice-connected conditions and related amendments to facilitate collection of reimbursement for these services from insurance carriers, employers, and other non-Federal sources from which the veteran may be entitled to complete or partial reimbursement for such medical expenses.	
95-3	Authorize a program of assistance to States for the establishment, expansion, improvement, and maintenance of veterans cemeteries and to provide transportation of bodies to a national cemetery.	P.L. 9lı-li33
95-4	Terminate the authority for the pursuit of flight training by veterans and for the pursuit of correspondence training by veterans, spouses, and surviving spouses.	
95-5	Eliminate certain duplications in payment of Federal burial benefits, now payable for the same, or similar purposes.	
95-6	Terminate the predischarge education program (PREP).	P.L. 94-502



PART II -- ALL OTHER PROPOSALS

No.	Subject	Enacted
95-7	To provide a new section in title 38 authorizing continued appropriation availability.	
95-8	Authorize an extension of the authority contained in Public Law 94-123, to pay a variable allowance on a permanent basis to assist in the recruitment and retention of certain physicians and dentists in the Department of Medicine and Surgery.	
95-9	Extension of current authority which expires June 30, 1978; to make grants to the Republic of the Philippines (38 U.S.C. 631-634) for hospital care, nursing home care, and medical treatment of certain Commonwealth Army veterans and New Philippine Scouts and to authorize outpatient care to veterans living in the Philippines.	
95-10	Revise 38 U.S.C. 3301: To authorize the Administrator to approve the use of record systems of the VA for epidemiological and statistical research by researchers from outside the VA; names and addresses of subject and patients would be made releasable in conjunction with this research.	
95-11	Extend the period of time during which seriously disabled veterans may be afforded vocational rehabilitation training.	
95-12	Clarify eligibility requirements for VA domiciliary care.	
95-13	Revision of authority relating to sharing of medical resources, facilities and services with the surrounding medical community.	
95-14	To amend chapter 17, title 38, United States Code, to limit the payment for reimbursement for travel expenses of beneficiaries provided medical care for non-service-connected disabilities.	

No.	Subject	Enacted	
95-1 5	Set minimum standards of progress for approval of accredited courses.	P.L. 94-502	
95-16	To define unsatisfactory progress.	P.L. 94-507	
95-17	Authorize a flexible interest rate for insurance settlement on installment basis.		
95~1 8	Exemption of the procurement of certaim professional and ancillary services of the VA from the provisions of the Federal Property and Administrative Services Act.		
95-1 9	To define nursing home care to include intermediate nursing care.	P. L. 94-581	
95-20	20 Extend entitlement to medical care to the widow or child of a totally and permanently disabled service-connected veteran who died of a non-service-connected disability.		
95-21	Technical and clarifying amendments to title 38.		
95-22	Amend the criteria for determining maximum rates to be applied in contracting for community nursing home care and to authorize the Administrator to establish such rates.	P. L. 94-581	
95-23	Provide a single authorization for State construction grants; permit VA grants for new State construction for domiciliary care, increase the authorized amount; and make appropriations available on a no year basis.		
95-24	Extend the authority and increase the authorized appropriation for carrying out a program of exchange of medical information for the VA.	P. L. 94-424	
95-2 5	Authorize the Administrator to establish rates of pay retroactively for residents and interns serving in the Department of Medicine and Surgery.	P. L. 94-581	

No.	Subject	Enacted
95-26	Authorize the furnishing of outpatient dental care for a dental condition or disability which is non-service-connected and subsequent to hospital care when it is considered necessary to complete treatment initiated during hospitalization.	
95-27	Permit payment of educational benefits when a veteran transfers from one approved educational institution.	
95-2 8	Permit eligible veterans to receive vocational rehabilitation training after they have had their discharge or release changed, corrected or modified, beyond the present delimiting period of eligibility.	
95-29	Permit completion of a work-study agreement when veteran ceases to be a full-time student.	
95-30	Permit eligible persons pursuing courses not leading to a standard college degree (excluding programs of apprenticeship and other on-job training) under chapter 35 to submit certifications of enrollment-attendance on a quarterly, rather than a monthly, basis.	
95-31	Provide for an adjustment of the provision concerning discontinuance of a veteran's or dependent's assistance allowance due to unsatisfactory progress.	
95-32	Limit approval of independent study program to one leading to a standard college degree.	
95-33	Extend the period of operation of a course for approval purposes.	
95-34	Extend the 85-15 veteran/nonveteran ratio require- ment to all courses.	
95-35	Limit payment of educational assistance allowance.	



No.	Subject	Enacted
95-36	To allow the transfer of money from readjustment benefits appropriations to the vocational rehabilitation revolving fund.	
95-37	To provide substantive legislation authorizing amounts to be appropriated from time to time to finance the establishment, maintenance and operation of the revolving supply fund.	
95-38	Provide a retroactive effective date for initial wards of disability pension for veterans who continue to work after age 65.	
95-39	Equalize the effective date of termination or reduction of a veteran's benefits in annulment cases with the more liberal existing provisions relating to divorce and death of a spouse.	P.L. 94-433
95-40	Authorize realistic attorney's fees for litigation of National Service Life Insurance (NSLI) and United States Government Life Insurance (USGLI) claims.	
95-41	Permit chapter 31 training in Federal facilities on an uncompensated basis.	
95-42	To make technical changes to chapter 35 of title 38, U.S.C.	P.L. 94-502
95-43	Define the terms "institution of higher learning" and "standard degree."	
95-44	Authorize compensated rehabilitation therapy for patients of VA hospitals or outpatients and members of VA domiciliaries.	
95-45	Remove the requirement to inspect the manufacturing process of mobile homes.	

Ro.	Subject	Enacted
95 - 46	Extend priority for training in VA Regional Medical Education Centers to VA career personnel.	
95-47	Extend the protection to VA special investigators of the statute requiring criminal penalties for assault on a Federal officer.	
95-4 8	Clarification of certain provisions of chapter 82 of title 38.	P. L. 94-581
95-49	Equalize criteria for the protection of an evaluation of less than total disability following 20 years with the criteria for protection of a rating of total disability or total permanent disability following 20 years.	
95-50	To clarify sections 4001 and 4002 of title 38, by deleting "associate" as it applies to members of the Board of Veterans Appeals.	
95-51	Redefine the term discharge or release to include a conditional discharge for the sole purpose of reenlistment after 24 consecutive months of service.	
95-52	Amend subchapter III of chapter 3 of title 38, in order to provide additional benefits to employees of the VA serving in offices in the Republic of the Philippines.	
95-53	Provide authorization for the Administrator to authorize the acceptance of payment in cash or in kind from non-Federal agencies and organizations for travel and subsistence expenses by officers and employees of the Veterans Administration.	

No.	Subject	Enacted
95 - 54	Authorize the Veterans Administration to furnish memorial markers to commemorate any veteran who dies and whose remains have not been recovered, have been determined to be nonrecoverable, cannot be identified, were buried at sea, or whose body has been donated to a medical school, with the result that there are no remains.	
95-55	Elimination of duplication of dependency and indemnity compensation (DIC) payments on behalf of a school child for the month of attainment of age 18.	
95-56	Limit the recognition and definition of adopted children to those children adopted through courts of competent jurisdiction within the United States or, if adopted through courts in foreign countries, to children who reside in the adopting parent's household, receive a major portion of support from the adoptive parent, are not in the care and custody of a natural parent, and are under 18 years of age.	

UNDER CONSIDERATION:

No.	Subject	Enacted
1.	Authorize payment of less than the statutorily provided rates of service-connected and non-service-connected monetary benefits to a dependent who establishes entitlement subsequent to the effective date of award of benefits to another dependent in the same class.	
2.	Permit payment of benefits to eligible veterans and persons to allow them to obtain educational credit by examination.	



No.	Subject	Enacted
3.	Extend the right to elect current pension law benefits to surviving spouses of Civil and Indian War veterans under same criteria as applies to surviving spouses of Spanish American War veterans.	
4.	Authorize care in VA facilities for veterans not otherwise eligible for care under section 610 of title 38.	
5.	Equalize limitation on pension payments of a pensioner while in a domiciliary or during heapitalization as between those receiving pension under the protective provisions (old law) with those under the current pension law.	A CONTRACT OF THE CONTRACT OF
6.	Authorize the Administrator to furnish hospital care and medical services to a veteran who was never a U.S. citizen, but otherwise eligible for care.	
7.	Provide that a claim for Social Security is also a claim for VA death benefits, only where an invitation to file a claim for death benefits was not initiated by the VA.	
	EXPIRING LAWS:	
	Authority to enter into contracts for the exchange of medical information.	P. L. 94-424
	DM&S Physician and Dentist Special Pay program which was extended by P. L. 94-581. expires September 30, 1977.	



APPENDIX

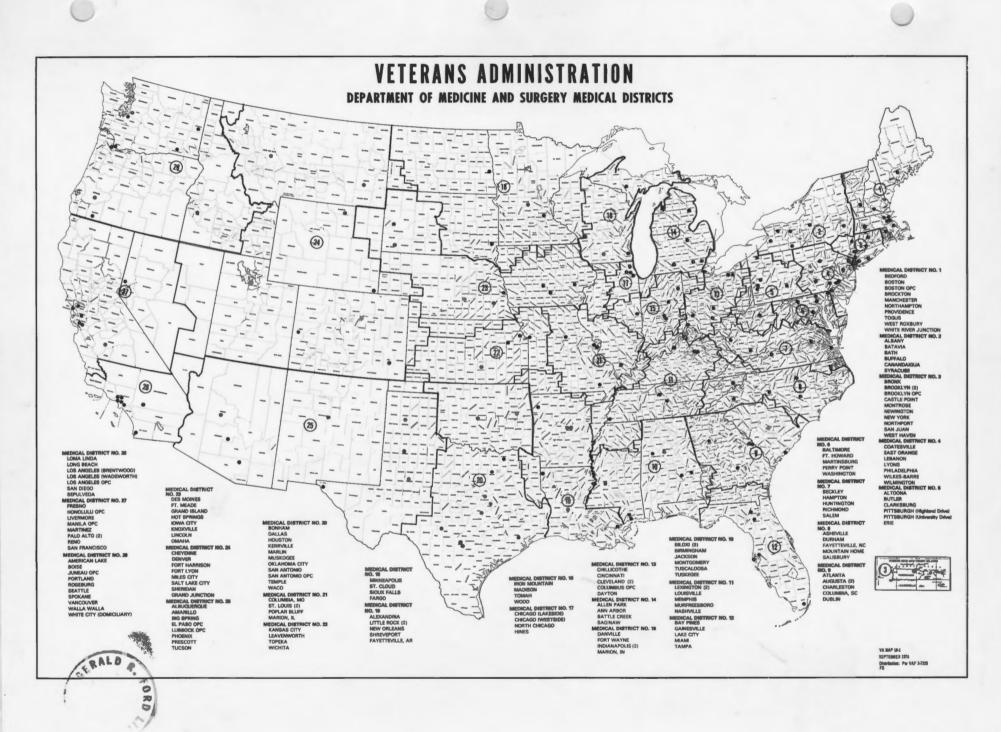
NUMBER AND TYPE

Type	October 1, 1976
<u>Type</u>	Number
Hospitals (Separate)	*127
Rospitals (Consolidated	* 9
Centers	
Hospital and Regional Office 10 Hospital and Domiciliary 14 Consolidated Hospital and Dom. 1 Regional Office and Insurance 2	27
Domiciliary (Domiciliary activities only)	1
Regional Offices	48
VA Offices (with Regional Office Activities)	
Outpatient clinics (Independent)	17
Outpatient Sub-Clinics	8
Other Outpatient Clinics (Not in hospitals)	23
Supply Depots	15
Marketing Center	3
Veterans Canteen Service Field Offices	1
	5
Data Processing Centers	6
Prosthetic Center	1
Records Processing Center	1
Cemeteries	103
Cemetery Supervising Offices	
Central Office	3
Total	
	399 ·

^{*} There are 171 VA hospitals: General-142; Psychiatric-29. Each has an outpatient clinic.









(WESTERN REGION)

CENTRALIZED SERVICES

Automated Management Information System (AMIS) Beneficiary Identification and Records Locator System (BIRLS) Census (CEN)-Annual Patient Sample Centralized Accounting for Local Management (CALM) Centralized Accounting System for Construction Appropriation (CASCA) Liquidation Claim System (LCS) Medical Facility Planning System (MFPS) Patient Treatment File (PTF)

Personnel and Accounting Integrated Data Pay System (PAID) Portfolio Loan Accounting (LGY) Procurement, Storage and Distribution (LOG 1) Prosthetics and Sensory Aids Veterans Assistance Discharge System (VADS)

NON-CENTRALIZED SERVICES

Adjudication End Products 5 Automated Clinical Laboratory System Automated Diary and Index System (ADIS) 5 Engineering Management Information System (EMIS) 20 Fee Basis Medical 10 Property Management 1 Records Management 3 Retirement Annuity Estimating 27 Social Work Service and Voluntary Service Reporting 3 Trial Balance-General Ledger Accounts 7

Birmingham and Houston VA Hospitals

CENTRALIZED SERVICES

Annual Pharmacy Inventory

NON-CENTRALIZED SERVICES

Adjudication End Products 19 ¹ Automated Clinical Laboratory System Automated Diary and Index System (ADIS) 17 Automated Loan Guaranty Geographic File System 1 Automated Pharmacy Prescription Labeling Editing System (On-Line APPLES) 5 Diabetic Clinical Evaluation System 1 Engineering Management Information System (EMIS) 44 Fee Basis Medical 35 Hearing Aid 1 Infectious Diseases Information System (IDIS) 3 Property Management · 1
Retirement Annuity Estimating 60 Social Work Service and Voluntary Service Reporting 5 Supply and Prosthetics 17 Trial Balance-General Ledger Accounts 18

1 Long Beach and Wadsworth VA Hospitals

Centralized Services:

Applications processed VA-wide and/or Central Office approved applications dedicated to one DPC.

Non-Centralized Services: Applications processed within the DPCs geographic servicing jurisdiction for Central Office approved applications. Figure used as a suffix to each application listed, indicates the number of stations serviced.

(CENTRAL REGION)

CENTRALIZED SERVICES

Compensation and Pension Consultant and Attendings Education Income Questionnaire Receivables and Pavables System Services and Reclamation System Vocational Rehabilitation and Education

Retirement Annuity Estimating 16

Trial Balance-General Ledger Accounts 4

NON-CENTRALIZED SERVICES

1 Hines VAH

Adjudication End Products 2 Automated Clinical Laboratory System Automated Diary and Index System (ADIS) 2 Automated Pharmacy Prescription Labeling Editing System (APPLES) 1 Engineering Management Information System (EMIS) 12 Fee Basis Medical 2 Hospital Service and Clinic Reports 1 Patient Data and Supply Reports 1 Pharmaceutical Manufacturing Reports 1

> *CP&E Pilot/Target Test Site Boston VAH



*CENTRALIZED SERVICES

Books and Periodicals Control Card and Paper Orders Computer Utilization Income Questionnaire Inpatient Discharge Data System (IDDS) Insurance Insurance Awards Motion Picture Schedules Supply Fund-Management Inventory/Analysis

NON-CENTRALIZED SERVICES

Adjudication End Products 13 ¹ Automated Clinical Laboratory System Automated Diary and Index System (ADIS) 13 Engineering Management Information System (EMIS) 38 Fee Basis Medical 24 Retirement Annuity Estimating 44 Social Work Service and Voluntary Service Reporting 7 Supply and Dietetic 3 Trial Balance-General Ledger Accounts 16

CENTRALIZED SERVICES

Architect and Engineering Library System (AELS) BIRLS-Folder Relocation Processing Civilian Health and Medical Program (CHAMPVA) Conservation of Energy Program (CEP) Construction History Information System (CHIS) Construction Management Information System (CMIS) Critical Path Method (CPM) **Drug Dependency Treatment System (DDTS)** Health Service Training Reports Hospital Transport System (HTS) Hypertension Screening and Treatment System (HSTS) Log/Supply Extract for Catalogue Printing Management Information System for Construction Scheduling (MISC) Medical Administration Quality Control Report (MADQ) Medical Cost Distribution Reporting (RCS 14-4) National Cemetery System (NCS) Paylist for Veterans Representative (EDUPAY) Recruitment Clearing House

Wage Survey System **NON-CENTRALIZED SERVICES**

Adjudication End Products 4 Automated Clinical Laboratory System Automated Diary and Index System (ADIS) 4 ² Automated Hospital Information System (AHIS) **BVA Decisions System 1** Central Office Finance 3 Engineering Management Information System (EMIS) 14 Fee Basis Medical 6 Retirement Annuity Estimating 19 Trial Balance-General Ledger Accounts 4

1 Durham and Miami VA Hospitals

² Washington VAH



Centralized Accounts Receivable System (CARS) Certificates of Pursuit-IHL **DM&S Entitlement Notices EAM Utilization** Guaranteed and Insured Loans (GIL) Hypertension Screening Insurance (includes VMLI) Management Personnel Inventory (MPI) **Nutritive Analysis Outpatient Staff and Fee** Special C.O. Reports-Engineering (DM&S) Special C.O. Reports-R&S (Controller) VA Voluntary Service (VAVS) VR&E (Chapter 31) War Orphans (Chapter 35)

NON-CENTRALIZED SERVICES Adjudication End Products 15

Admissions Data Medical Information Needs (ADMIN) ¹ Automated Clinical Laboratory System

Automated Diary and Index System (ADIS) 15 Automated Pharmacy Information System (APIS) 9 Automated Pharmacy Presc. Labeling Editing Sys. (APPLES) 1 Engineering Management Information System (EMIS) 51 Fee Basis Medical 18

1 Health Oriented Patient System (HOPS) Minnesota Multiphasic Personality Inventory (MMPI) 77

Property Management 1 Radiology Service & Social Work Service 11 Retirement Annuity Estimating 24 Summary Hospital Information Processing System (SHIPS) 6

Trial Balance-General Ledger Accounts 16



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APPENDIX 2

Veterans Administration Washington, D.C. 20420 BULLETIN 23-P Nov. 17 -October 1, 1976.

LIST OF RECOGNIZED ORGANIZATIONS

By virtue of authority contained in title 38, United States Code, the organizations listed below have been granted recognition in the presentation of claims under the statutes administered by the VA:

1. National Service Organizations Listed in Title 38, United States Code, Section 3402, or Chartered by Congress:

Headquarters

American Legion	Indiana 46206
American National Red Cross	Washington, D.C. 20006
AMVETS	Washington, D.C. 20036
Blinded Veterans Association	Washington, D.C. 20037
Congressional Medal of Honor Society of the U.S.A	Braintree, Massachusetts 02184
Disabled American Veterans	Cincinnati, Ohio 45214
Legion of Valor of the United States of America, Inc.	Arlington, Virginia 22204
Marine Corps League	Arliagton, Virginia 22201
Military Order of the Purple Heart	Wastangton, D.C. 20013
Paralyzed Veterans of America, Inc.	Warfaington, D.C. 20420
United Spanish War Veterans	Washington, D.C. 20420
Veterans of Foreign Wars of the United States	Kansas City, Missouri 64111
Veterans of World War I of the U.S.A., Inc	Alexandria, Virginia 22314
2. Other National Service Organizations Recognized by the VA:	Marlow Heights, Md. 2003]
Air Force Sergeants Association	TREATON HEADINGS HOLD
American Veterens Committee	Westington, D.C. 20036
Army and Navy Union, U.S.A	Lakemore, Ohio 44250
Army Mutual Aid Association	Arlington, Virginia 22211
Catholic War Veterans of the U.S.A	Washington, D.C. 20001
-Coast Guard-League	Windington, D.C. 20591
Disabled Officers Association	Washington, D.C. 20006
Fleet Reserve Association	Washington, D.C. 20036
Jewish War Veterans of the United States	Washington, D.C. 20009
Military Order of the World Wars	Washington, D.C. 20006
National Jewish Welfare Board	New York, New York 10010
National Tribune	Washington, D.C. 20013
Navy Mutual Aid Association	Washington, D.C. 20370
Regular Veterans Association	Washington, D.C. 20015
United Indian War Veterans, U.S.A	San Francisco, California 94103
3. State Organizations Recognized by VA:	47.1
Alahama Department of Veterans Affairs	Montgomery. Alabama 36102
Alaska Division of Veterans Affairs	Juneau, Alaska 99811
American Samoa-Veterans Attairs Utilice	Pago Pago, American Samoa 96920
Arizona-Department of Economic Security	Phoenix, Arizona 85007
Arkansas-Veterans Service Office	Little Rock, Arkansas 72201
California-Department of Veterans Affairs	Sacramento, California 95807
Colorado-Department of Social Services	Denver, Colorado, 80203
Connecticut-Soldiers, Sailors, and Marine Fund	Hartford, Connecticut 06115
District of Columbia-Office of Veterans' Affairs	Washington, D.C. 20004
Florida-Division of Veterans Assairs	St. Petersburg, Florida 33731
Georgia-Department of Veterans Service	Atlanta, Georgia 30334



APPENDIX 2--Continued

BULLETIN 23-0

3. State Organizations Recognized by VA-Continued	Headquarters
Guam-Office of Veterans Affairs	Agana, Guam 96910
Hawaii-Department of Social Services	Honolulu, Hawaii 96809
Idaho-Division of Veterans Services	Boise, Idaho 83707
Illinois Department of Veterans Affairs	Springfield, Illinois 62705
Kansas-Veterans Commission	Topeka, Kansas 66612
Kentucky-Center for Veterans Affairs	Louisville, Kentucky 40203.
Louisiana-Department of Veterans Assairs	Baton Rouge, Louisiana 70801
Maine-Bureau of Veterans' Services	Augusta, Maine 04330
Maryland-Veterans' Service Commission	Baltimore, Maryland 21201
Massachusetts-Office of Commissioner of Veterans' Services	Boston, Massachusetts 02202
Massachusetts-Office of Commissioner of Veteralis Services	St. Paul, Minnesota 55101
Minnesota-Department of Veterans Affairs	Jeckson, Mississippi 39205
Mississi ppi-Veterans Affairs Commission Missouri-Division of Veterans Affairs	Jefferson City, Missouri 65101
Missouri-Division of Veterans Affairs	Belena, Montana 59601
Montana-Veterans Affairs Division	Lincoln, Nebraska 65809
Nebraska-Department of Veterans' Affairs Nevada-Commission for Veterans Affairs	Reno, Nevada 89502
New Hampshire-State Veterans Council	Concord, New Hampshire 03306
New Jersey-Division of Veterans' Service	Trenton, New Jersey 03625
New Jersey-Division of Veterans Service	Santa Fe, New Mexico 87501
New Hexico-Veterans' Service Commission	New York, New York 10047
New York-Division of Veterans Affairs	Raleigh, North Carolina 27601
North Carolina-Division of Veterans Affairs	Fargo, North Dakota 58102
North Dakota-Department of Veterans Affairs	Columbus, Ohio 43215
Unio-Division of Soldiers Claims and Veterans Affairs	Oklahoma City, Oklahoma 73105
Oklahoma-Department of Veterans Affairs	Salem, Oregon 97310
Oregon-Department of Veterans Affairs	
Pennsylvania Department of Military Affairs	Hato Rey, Puerto Rico 00917
Puerto Rico-Department of Labor, Veterans Office	Providence, Rhode Island 02903
Rhode island-Veterans Affairs	Columbia, South Carolina 29201
South Carolina-Department of Veterans Affairs	Pierre, South Dakota 57501
South Dakota-Division of Veterans Affairs	Nashville, Tennessee 37203
Tennessee-Department of Veterans' Affairs	Austin, Texas 78711
Texas-Veterans Affairs Commission	Salt Lake City, Utah 84111
Utah-Office of Veterans Services	Montpelier, Vermont 05602
Vermont-Veterans Affairs Section, Military Department	
Virginia-Division of War Veterans' Clairas	Roznoke, Virginia 24011 Christiansted, St. Croix,
Virgin Islands-Department of Veterans Affairs	
	Virgin Islands 00820
Washington Department of Veterans Services · · · · · · · ·	Olympia, Washington 98501
West Virginia-Department of Veterans Affairs	Charleston, West Virginia 25305
Wisconsin-Department of Veterans Affairs	Madison, Wisconsin 53702

- 4. Correspondence relative to the recognition of any organization should be addressed to the General Counsel, Veterans Administration, Central Office.
 - 5. RESCISSION: Bulletin 23-0 dated October 1, 1975.

JOHN J. CORCORAN General Counsel

Distribution: RPC: 0200

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Other Significant Interagency and Intergovernmental Relationships

1. FEDERAL EXECUTIVE BOARDS

Authority: Memorandum from the President, October 1%1

<u>Purpose:</u> The FEB provides a structure for focusing creative Federal leadership in the field towards implementation of Presidential policies and initiatives and the mechanism for sharing responsibility for this venture among all Federal field executives.

Proposed objectives for FY 1977 are grouped under three broad activities:

1. Community Betterment and Community Relations

- o Combined Federal Campaign, blood and savings bond drives.
- o Volunteer community service participation by Federal employees.
- o Special Projects with local government, academia, etc.
- o Public relations for Jobs for Vets.

2. Internal Federal Management Improvement

- o Personnel management.
- o Economy in government.
- o Consumer representation.
- o Energy conservation.

3. Delivery of Services and Programs to People

- o Minority business opportunity.
- o Assistance to the aging.
- o Preventive health measures.



Membership: FEB's were established in 1961 as associations of representatives of Federal agencies located in ten metropolitan areas. These boards have been increased to 25 and are presently located in Albuquerque, Atlanta, Baltimore, Boston, Buffalo, Chicago, Cincinnati, Cleveland, Dallas-Ft. Worth, Denver, Detroit, Honolulu, Kansas City, Los Angeles, Miami, Minneapolis-St. Paul, Newark, New Orleans, New York, Philadelphia, Pittsburgh, Portland, San Francisco, Seattle, and St. Louis. They are made up of top Federal executives in each community. VA members total 86 and consist chiefly of Directors of VA field stations. Many have served as the annually elected Chairman of their Board. Four serve in this capacity for FY 1977. The Office of Management and Budget provides general policy direction to and liaison with FEB's.

2. FEDERAL RECORDS COUNCIL

Authority: PL 754, 81st Congress, Section 504

<u>Purpose:</u> To consult with, advise and assist the Administrator, GSA in carrying out his responsibilities for records management acitivities of the Government.

Membership: Drawn from representatives of the Legislative, Executive, and Judicial branches.

Name of Person in C.O.: Edwin L. Arnold, Assistant Administrator for Planning and Evaluation (VA Representative).

3. INTER-DEPARTMENTAL COMMITTEE ON MINORITY BUSINESS ENTERPRISE

Authority: Executive Order 11458, March 3, 1969

<u>Purpose:</u> To coordinate the operations of the Federal Government which may affect the establishment, preservation and strengthening of minority business enterprise.

<u>Membership</u>: Representatives of "appropriate departments and agencies" as determined by the Secretary of Commerce.

Name of Person in VA: Odell W. Vaughn, Deputy Administrator

4. ADMINISTRATIVE CONFERENCE

Authority: Public Law 88-499, 5 U.S.C. 571-6.

<u>Purpose:</u> To work on a continuing basis toward the development of improvements in the Federal administrative process.

Membership: Consists of 34 agencies plus 32 persons from private life who are named by the Chairman of the Conference and the Council of ten members, five from government and five from private life.

Person to contact in C.O.: The General Counsel, Mr. John Corcoran.



There are three line Departments to carry out the major purposes of the Veterans Administration.

The Department of Medicine and Surgery (DM&S)

The Chief Medical Director, as head of this Department, has jurisdiction over and is responsible to the Administrator for the proper conduct of the activities of the Department of Medicine and Surgery. Insures complete medical and hospital service for the medical care and treatment of veterans, and directs the safety and fire protection programs, as prescribed by the Administrator of Veterans Affairs pursuant to statutory authority and regulations.

The Department of Veterans Benefits (DVB)

The Chief Benefits Director, as head of this Department, has jurisdiction over and is responsible to the Administrator for the conduct of the activities of the Department of Veterans Benefits. Administers an integrated program of veterans benefits consisting of Compensation, Pension and Education, Insurance, Loan Guaranty, Guardianship, and Contact activities of the VA.

The Department of Data Management (DDM)

The Chief Data Management Director, as head of this Department, has jurisdiction over and is responsible to the Administrator for the conduct of activities of the Department of Data Management. Insures the effective support of the mission of the VA through the use of data processing, data management process control, and electronic communications systems.

Each of the first two Departments has its own field organization where service is actually provided to veterans and their dependents.

The Department Heads are responsible to the Administrator and receive their orders from him or from the Deputy Administrator.

Authority to issue orders to field stations is restricted to the Administrator or Deputy Administrator and, within their respective departments, to the Chief Medical Director, the Chief Benefits Director, and the Chief Data Management Director.

Staff offices have no authority over -- or responsibility for -- major operating programs, but do have a responsibility to the Administrator to keep him informed, to advise him, and to appraise for him the effectiveness and economy of operations. For reasons of economy and efficiency certain staff officers, notably the Assistant Administrator for Personnel and the Controller, provide staff services to the department heads. In providing these services, the staff office head acts in the role of staff officer to the department head, and his channels of communication within the department are prescribed by the department head.

In the field station, the Director or Manager is the only official "in the line" relationship to Central Office -- through the Area Director, for the Department of Veterans Benefits, and through the Regional Medical Director, for the Department of Medicine and Surgery.



Administrative Issues--Office of the Administrator

Media

Approving Officials* and Description

VA Regulations

These are basic rules of general applicability which implement laws and Executive Orders administered by or pertaining to VA. Given legal effect by publication in the Federal Register.

VA Procurement Regulations

Contain VA policies and procedures pertaining to procurement of supplies and nonpersonal services (including construction) which implement, supplement or provide for deviation from the Federal Procurement Regulations. Those of interest to the public are published in the Federal Register.

Administrator's Decisions

Precedent decisions which the Administrator desires published. Prepared by the General Counsel.

VA Manuals

Issued by direction of the Administrator to communicate policies, procedures and delegations of authority.

VA Organization Manual

Contains charts and narrative descriptions showing the major organizational relationships and functional responsibilities which have been established VA-wide.

VA Circulars

May contain: (1) general announcements; (2) policies and instructions of limited duration or which cannot be incorporated in other permanent media; (3) policies and instructions which will be added later to permanent media provided there are sound reasons for not publishing immediately in a permanent media; or (4) rescissions of administrative issues of the Administrator's office.

Numbered Memorandums, Office of the Administrator Used in Central Office for one-time or limited information.

Central Office Operating Instructions (OI-1)

Used to establish standing Central Office instructions of an inter-departmental/staff office nature in the field of administration, management, supply, building service, budget, finance, reports, personnel, and top management reporting.

*Administrator's Decisions are approved by the Administrator. Certain chapters of the Central Office Operating Instructions are approved by designated staff office heads. All other issues listed are approved by the Administrator—or by the Deputy Administrator or Associate Deputy Administrator signing "By direction of the Administrator."

Administrative Issues--Departments

Media

Approving Officials and Description

Department supplements to VA manuals, department manuals, department circulars, etc.

Approved by department heads or their designees. Authorized to issue these and other appropriate directives to implement programs under their jurisdiction.

Communications for Signature by the Administrator

The Administrator (or the Deputy Administrator acting for him) signs:

- (a) All communications to the President and Vice President of the United States;
- (b) Communications to the following officials concerning new or changed VA policy: officials of the Executive Office of the President, Congressmen, Supreme Court Justices, heads of executive departments and independent agencies, officials of Territories and other regions administered by the United States, State officials, and heads of service organizations;
- (c) Communications giving information to the Secretary of State for transmittal to diplomatic officials and officials of foreign governments.

Communications for Signature by Other Top Hanagement Officials

Members of the Administrator's immediate staff, and department staff office and field station heads or their designees sign all other correspondence to outside addresses on matters under their jurisdiction.

Weekly Report from Department and Staff Office Heads

A weekly report of policy and operating problems, and other important highlights of interest to the Administrator, prepared by department and staff office heads and submitted no later than 11:00 a.m. each Monday to the Office of the Administrator. Items of significant interest and importance are placed on the Agenda of the Administrator's Staff Meeting held weekly.

Administrator's Weekly Staff Meeting

A weekly staff meeting is held each Wednesday at 10:00 a.m. and attended by all department and staff office heads and designated officials in the Office of the Administrator.

Administrator's Program Review Briefing Schedule

Administrator's program briefings are held at 3:00 p.m. on Tuesday each week. Sessions are limited to one hour. Briefing officials (department and staff office) limit their presentation to 45 minutes to allow others to participate.