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#### THE WHITE HOUSE

# May 6, 1975

#### MEMORANDUM FOR

THE CABINET

SUBJECT:

Agenda for Meeting Wednesday, May 7, 1975

6:30 P.M. on board the Sequoia

The President has approved the following agenda for the Cabinet Meeting on May 7th.

Introduction

The President

Discussion of Congressional Relations (1 hour)

The President, Mr. Marsh and Members of the Cabinet

Vietnamese Refugees (10 minutes) Secretary Schlesinger on the present status of evacuees,

Mr. Friedersdorf on Congressional

attitudes, and The President

Consumer Advocacy Agency (10 minutes)

Mr. Cannon

Crime Message (10 minutes)

The President

Status of the Energy Program

Mr. Zarb

(10 minutes)

Mr. Train

Water Quality Programs (10 minutes)

JAMES E. CONNOR SECRETARY TO THE CABINET

# THE WHITE HOUSE WASHINGTON

Cabinet Meeting on board the Sequoia, May 7

Note:

The President is expected to arrive about 6:20 p.m. - it is requested that guests arrive between 6:00 and 6:15 p.m.' so that they will be on board prior to the President's arrival. Parking is available inside the secure compound area for limousines and other vehicles. Water transportation will be available for any late arrivals and for anyone desiring to depart early.

Cocktails and a buffet dinner will be served prior to the discussion of the agenda items.

James E. Connor Secretary to the Cabinet

attachment: map



#### THE WHITE HOUSE

WASHINGTON

May 6, 1975

MEMORANDUM TO:

JIM CONNOR

FROM:

JACK MARSH

In reference to the remarks that the President might make to the Members of the Cabinet in his summary after Cabinet Officials have presented his I would recommend the following:

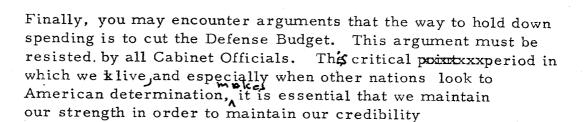
- 1) Although we are up against a two to one ratio in the Congress, it is important that we continue to press forward on the approach that we have taken thus far to achieve our programs and hold the line on federal spending.
- The great advantage we have is the Administration can speak with one view, whereas the Congress is badly divided and fragmented both along party lines and on issues.
- The fact that energy has become a major issue demonstrates our ability to put forth a program and the inability of the Congress to come up with an alternative. That is a They have only to react in a negative way.
- An override consideration in legislative actions, will be the new no "new spending rule", but It is necessary to hold this rule if we are to maintain the integrity of the budget.

when

- 6) If appropriation bills come forward, we will face even sterner tests.
- 7) Therefore, it is essential that we not be tagged with a strategy that is wholly negative relying on the veto.
- 8) It is incumbent that we emphasize net only what we will accomplish, but more importantly, what we will have.

  When a bill is vetoed, then Administration officialized leaders must set forth clearly k not only why it was vetoed, but what changes our necessary for a better bill.
- 7) The departments with motive xxxxx are not independent but are interrelated and frequently other Cabinet heads with and Members of their Subcabinet can offer great assistance to other departments in the legislative process. This assistance should be both sought and given in order to have a cooperative concerted action on the Hill.
- Department heads should communicate frequently kxx not just with the White House, but also with other Departments to exchange information and develop concerted efforts.
- 11) The base of any vote x for legislation, or to sustain any feveto we is with the Republicans in the House and the Senate.

  You and the chief officers should be make in constant communication with the Republican leadership, and this should not wait until you have a present piece of legislation on the floor.
  - The first third of this session has nearly passed. Prior to the Memorial Day recess every Cabinet officer with and Subcabinet Officer should see that a personal contact has been made with the Members of your jurisdictional Committees, Republicans and Democrats. This should be a courtesy call to see where things stand and ascertain what is on the Member's mind. Exx If every department of the government would do this, it would assure that each Member of the House and Senate has had a personal call by a Senior Official of the Administration.
- It is vital that you increase the tempo of Congressional visitation both k on the Hill and by invitation to kink Department your Department. In these meetings the program of your Department should be stressed, and the key issues of the Administration should be explained. Prix Point out why we must hold the line on federal spending.





## Talking Points

- 1. We will be confronted over the next few weeks and few months with many pieces of objectionable legislation that could easily result in a string of very difficult vetoes.
- 2. Some of these vetoes will be based on conceptual grounds, but most will be objectionable because of their damaging impact on the budget.
- 3. We have taken a firm stand to hold the deficit line at \$60 billion for FY '76 and both Houses of Congress have passed budget limits substantially over this figure.
- 4. In all likelihood it may not be possible to sustain a veto on every one of these issues, but I do not believe that we can let these facts deter us in opposing these expensive spending programs.

Each of them will be attractive to a particular segment of the public and subject to much political posturing by their supporters in Congress.

However attractive these individual proposals may be, our best approach is to attempt to keep the focus of attention on their overall impact on our efforts to keep the budget and deficit within reason.

Therefore, it is imperative in your appearance before Congressional committees, before audiences around the country, and in your press statements to emphasize that we recognize individual needs in each of these areas and are willing to accommodate them within sensible limits, however to spend way beyond our means in all of these areas will result in the strong possibility that the economic damage to all Americans will be extreme.

If we continue to emphasize the big picture insofar as the budget and deficit are concerned, I believe we can accomplish far more than many believe possible at this time.

Let us work for the best possible version of these bills but let us all work together to keep the cost within the goals that we have set for ourselves.



#### DEPARTMENT OF STATE

### AGENCY FOR INTERNATIONAL DEVELOPMENT

WASHINGTON, D. C. 20523

TAATSISEA SCTARTSINIMGA

May 2, 1975

MEMORANDUM FOR: Mr. Pat O'Donnell

SUBJECT: A.I.D. and Congress -- Week of April 28, 1975

## Indochina

## Legislative Action

A. <u>Authorization</u>. The House defeated the Conference Report on H. R. 6096, the Vietnam Humanitarian Assistance and Evacuation Act of 1975 yesterday by a vote of 162 (72D-90R) to 246 (200D-46R).

Judging by debate on the subject, three major reasons seem to account for the legislation's defeat: (1) portions of the bill, Sections 4 through /9, were considered "moot" since the evacuation has been completed and U.S. troops have been withdrawn; (2) there was fear that money would go to areas under control of the communists; and (3) on the other hand, there was also fear that the bill might open the way for U.S. troops to be used there to rescue those Americans who chose to remain in Vietnam or to protect American vessels standing offshore. Another consideration that may have contributed to the bill's defeat is the feeling of some Members that, since Vietnamese refugees are now coming into the United States, some of the legislation should now be under the jurisdiction of the House Judiciary Committee (a bill was introduced in the House on Wednesday (H.R. 6514) by Congressman Anderson of California and eight cosponsors to assist refugees from Southeast Asia and was referred to the Judiciary Committee).

The defeat of the Conference Report is by no means the final word on humanitarian assistance for the refugees and other victims of the conflict in South Vietnam since a number of legislative options including an entirely new bill remain to be considered.



The Senate Foreign Relations Committee ordered favorably reported S. 1541 which authorizes an additional \$50 million for FY 1975 for humanitarian assistance to Cambodia. Presently being considered is the possibility of adding to the bill some provisions for assistance to Vietnam refugees and humanitarian assistance to Vietnam which would be made available through international organizations and private voluntary agencies.

B. Appropriations. Although last week's report indicated that the House Appropriations Committee had planned to bring its emergency supplemental appropriation bill (H. J. Res. 407) to the Floor this week, they did not do so and have no present plans for doing so.

## Hearing

The Senate Judiciary Subcommittee on Refugees and Escapees (Kennedy) held another hearing this week on humanitarian problems in Indochina and the evacuation of Vietnam refugees. Mr. Arthur Gardiner, A.I.D. Assistant Administrator for East Asia, accompanied the principal witness, Mr. Philip C. Habib, Assistant Secretary of State for East Asian and Pacific Affairs.

# Congressional Record Items on Indochina

Although there were many opinions expressed for the record this week concerning Southeast Asia, most analyzed our policy or commented on the end of our involvement there. Few related to U.S. assistance.

# Follow-up to the World Food Conference

The Senate Agriculture and Forestry Subcommittee on Foreign Agricultural Policy (Humphrey) held a hearing yesterday on the follow-up to the World Food Conference. Among the witnesses was A.I.D. Deputy Administrator John E. Murphy. Because the Senators spent a lot of time questioning the State Department's witness, particularly on the subject of world food reserves, Mr. Murphy was just barely able to read his statement. However, Senator Humphrey indicated he would submit questions for the record.

# Confirmations

The Senate confirmed the nominations of Mr. Curtis Farrar and Mr. Charles Mann to be Assistant Administrator for Technical Assistance and Assistant Administrator for Program and Management Services, respectively.

## New Legislation of Interest to A.I.D.

- H. R. 6453 (Hammerschmidt) to deny PL 480 aid to any country not making efforts to relieve hunger through population control.
- H. R. 6458 (Krebs/Sisk) to develop land-grant type universities in agriculturally developing nations.
- H. R. 6522 (Findley/Esch) to develop land-grant type universities in agriculturally developing nations.
- S. 1606 (Clark) to reduce the use of fertilizer for non-food purposes in the U.S. and increase fertilizer availability for world food production.

Jean P. Lewis

Congressional Liaison Officer Office of Legislative Affairs

Jean Jews



### LEGISLATIVE STATUS

## Emergency Indochina Legislation

House - Vietnam Humanitarian Assistance and Evacuation Act, H. R. 6096

#### AUTHORIZATION

Subject: Emergency Indochina Legislation

House Bill: H. R. 6096, Vietnam Humanitarian

Assistance and Evacuation Act

House Status: Conference Report defeated on

May 1 by a vote of 162-246.

Senate Bill: S. 1484, Vietnam Contingency Act

Senate Status: Conference Report agreed to on

April 25 by a vote of 46-17.

#### APPROPRIATION

House Bill: H. J. Res. 407

House Status: As reported by the Appropriations

Committee, the bill appropriates funds authorized in 1974 but not fully appropriated; amendment may be added on House floor to fund activities authorized by the emergency legislation described above. There is no indication when

it will go to the floor.

Senate Status: Hearings held April 16 by full

Appropriations committee.

#### FY 1976 Legislation

Has not been submitted to Congress.

(2.40kg)

# UPCOMING CONGRESSIONAL TESTIMONY BY A.I.D. WITNESSES

# Scheduled:

At the present time, no one from A.I.D. is scheduled to testify at Congressional hearings.

# Unscheduled:

The regular series of hearings on A.I.D. proposed programs for FY 76 is not expected to begin until sometime later this month.



# OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE WASHINGTON, D. C. . 20301

May 2, 1975

MEMORANDUM FOR DR. ROBERT K WOLTHUIS

SPECIAL ASSISTANT TO MR. FRIEDERSDORF
THE WHITE HOUSE

SUBJECT: Status of Defense Legislation

#### LEGISLATION

#### FY 1976 Defense Procurement Authorization Bill

On February 5, the proposed legislation for the FY 1976 Defense Procurement Authorization Bill was forwarded to the Congress. On February 13 Representative Price (for himself and Representative Bob Wilson), introduced the bill in the House, H.R. 3134. On February 25, a bill superseding H.R. 3134 was introduced by Representative Price (for himself and Representative Bob Wilson), H.R. 3689.

On March 3, Senator Stennis (for himself and Senator Thurmond), introduced two bills: S. 920, to authorize appropriations during the fiscal year 1976, and the period of July 1, 1976, through September 30, 1976; and S. 921, to authorize appropriations during the fiscal year 1976, the period beginning July 1, 1976, and ending September 30, 1976, and the fiscal year 1977.

The House Armed Services Committee (Chairman Price) continued markup the entire week on H.R. 3689, Defense Procurement Authorization Bill.

The Senate Armed Services Committee (Chairman Stennis) began markup April 29 on S. 920, Defense Procurement Authorization Bill. On April 29, the Tactical Air Power Subcommittee (Chairman Cannon) presented his subcommittee's recommendations on this measure. On April 30, the Subcommittee on Manpower and Personnel (Chairman Nunn) presented his subcommittee's recommendations on this measure. On May 1, the Subcommittee on Research and Development (Chairman McIntyre) presented his subcommittee's recommendations on this measure.



# FOR OFFICIAL USE ONLY

#### FY 1976 Defense Appropriations Bill

On April 29, the Subcommittee on Defense (Chairman Mahon), House Appropriations Committee, conducted a hearing on FY 1976 Navy Procurement. Numerous naval witnesses testified. On April 30, the Subcommittee heard Air Force testimony on FY 1976 Air Force aircraft and missile procurement. On May 1, the Subcommittee conducted a hearing on the Vladivostok Understanding. The principal witness was Dr. James P. Wade, Deputy Assistant Secretary of Defense (Policy Plans and National Security Council Affairs) and Director, Department of Defense Strategic Arms Limitation Talks Task Force. On May 6, the Subcommittee will receive testimony from Mr. William E. Colby, Director, Central Intelligence Agency. On May 6 and 7, it will receive testimony on FY 1976 Overall Operations and Maintenance Budget Request, from Mr. Fred P. Wacker, Deputy Assistant Secretary of Defense (Program/Budget) and Service Budget Officers. On May 8, the Subcommittee conducts a hearing on the Department of Defense Intelligence Program. Mr. Albert C. Hall, Assistant Secretary of Defense (Intelligence) will testify.

On April 29, the Subcommittee on Defense (Chairman McClellan), Senate Appropriations Committee, conducted a hearing on the FY 1976 Army Reserve Components Accounts. Army witnesses testified. On April 30, the Subcommittee heard testimony on the Department of Defense Intelligence Program. The principal witness was Mr. Albert C. Hall, Assistant Secretary of Defense (Intelligence). On May 1, the Subcommittee received testimony on Classified Mr. James W. Plummer, Under Secretary of the Air Force, Air Force Programs. testified. On May 6, the Subcommittee will conduct a hearing on Lightweight Fighter Aircraft Programs. Witnesses from Defense Research and Engineering, Navy, and Air Force will testify. Also on May 6, the Subcommittee will receive Army testimony on FY 1976 Army Research, Development, Test and Evaluation Appropriations. On May 7, the Subcommittee receives testimony from Air Force on the FY 1976 Air Force Reserve Components Appropriations. on May 7, the Subcommittee hears Army testimony on the FY 1976 Army Operations and Maintenance Appropriations. On May 8, the Subcommittee will conduct a hearing on War Reserve Stocks. Witnesses from the Office of the Assistant Secretary of Defense (Program Analysis and Evaluation) will testify. Also on May 8, Army witnesses will testify on \$300 Million Inventory Replenishment Fund.

#### OTHER ACTIVITIES

- During the period April 19 25, approximately 161 hours were devoted by key Defense personnel in providing testimony and briefings to Members of Congress, congressional committees and committee staff members on matters pertaining to Department of Defense legislative proposals. This brings the approximate total to 811 hours during the 1st Session, 94th Congress.
- The Subcommittee on Military Installations and Facilities (Chairman Ichord), House Armed Services Committee, is planning hearings on H.R. 5210, FY 1976 Military Construction Authorization Bill to commence May 7. It is indicated that all efforts will be made to get the bill to the House floor by May 15.

# FOR OFFICIAL USE ONLY

- The Monopoly Subcommittee (Chairman Nelson), Senate Select Committee on Small Business, conducted a hearing April 25 on Federal expenditures on pharmaceuticals. The witness was Mr. Vernon McKenzie, Principal Deputy Assistant Secretary of Defense (Health and Environment).
- The Joint Committee on Defense Production (Acting Chairman Proxmire) has scheduled hearings on the Defense Production Act for May 22 and 23. Hearings will cover the application of defense materials priorities and their effect on industry. Particular emphasis is expected on the use of these priorities for foreign military assistance and common items. The principal Defense Department witness will be Mr. Jacques S. Gansler, Deputy Assistant Secretary of Defense (Materiel Acquisition).
- The Legislation and National Security Subcommittee (Chairman Brooks), House Government Operations Committee, held a hearing April 28 on Army's Project Alpha computer procurement. Mr. Hadlai A. Hull, Assistant Secretary of the Army (Financial Management) testified.
- The Special Investigations Subcommittee (Chairman Hebert), House Armed Services Committee, meets May 7 on legislation affecting the present operations of Department of Defense commissaries. The witnesses will be: Mr. William K. Brehm, Assistant Secretary of Defense (Manpower and Reserve Affairs); Mr. Terence E. McClary, Assistant Secretary of Defense (Comptroller); and Brigadier General Emmett W. Bowers, Defense Commissary Study Group.
- The Economic Stabilization Subcommittee (Chairman Ashley), House Banking, Currency, and Housing Committee held a hearing on May 1 on the new cost accounting standard concerning depreciation. Testifying for Department of Defense was Dr. Jack Bennett, Acting Assistant Secretary of Defense (Installations and Logistics).
- The Subcommittee on Administrative Practice and Procedure (Chairman Kennedy), Senate Judiciary Committee, began hearings April 28 on S. 1210, to secure for employees of the Government the right to disclose information which is required by law to be disclosed by agencies. One of the witnesses was Mr. Ernest Fitzgerald, Deputy for Productivity Management, Department of the Air Force.
- On May 1, the Subcommittee on International Political and Military Affairs (Chairman Fascell), House International Relations Committee, held a hearing on U.S. policy toward Portugal and implications of recent developments for NATO. Testimony was heard from Mr. Bruce Laingen, Deputy Assistant Secretary of State for European Affairs.

Richard Fryllund

Principal Deputy Assistant Secretary of Defense for Legislative Affairs



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

#### CONGRESSIONAL AFFAIRS DIVISION

OFFICE OF THE

May 2, 1975

## Issues

Emergency Employment appropriations -- On April 25, by 53 to 14 the Senate passed H.R. 4481, making emergency employment appropriations for Fiscal Year 1975. Appointed as conferees: McClellan (D-Ark), Magnuson (D-Wash), Pastore (R-RI), Robert Byrd (D-WVa), Hruska (R-Neb), Case (R-NJ), Brooke (R-Mass), Hatfield (R-Ore), Mathias (R-Md), Stevens (R-Alas), and Bellmon (R-Okla).

Off Shore Oil -- The House Ad Hoc Committee on Outer Continental Shelf is getting organized, and should begin hearings on off shore oil legislation in the near future.

Ocean Dumping -- The full House Committee on Merchant Marine and Fisheries will begin markup on ocean dumping extensions May 7.

Construction Grant Funds -- The Senate Appropriations Committee is considering the possibility of extending the availability period for Fiscal Year 1974 wastewater treatment construction grant funds. Four States including Indiana are in danger of failing to obligate these funds before June 30, when they would be reallocated.

FIFRA -- Deputy Administrator John Quarles will testify before the House Agriculture Committee concerning the extension of FIFRA on May 12.

Breeder Reactor -- Administrator Train will testify May 7 before the Joint Atomic Energy Committee on the Liquid Metal Fast Breeder Reactor.

Appropriations -- EPA appropriations hearings will be May 6-8 in the House and May 12-13 in the Senate.

Clean Air Act -- The House Commerce Subcommittee on Public Health and Environment continued mark-up sessions, dealing with coal conversion and boundaries of air quality control



regions. Still to be considered are transportation control plans, indirect sources and auto emissions. The Senate Public Works Environment Subcommittee continued hearings on air issues and will resume on auto emissions the week of May 12. Mr. Train will appear on May 21.

Noise -- The House is scheduled to consider a two-year extension of the Noise Control Act on Tuesday.



# SCHEDULED HEARINGS

Date	Committee	Subject
5/7/75	Joint Committee on Atomic Energy	Liquid Metal Fast Breeder Reactor
Mr	. Train to testify. [2 P.MCapitol,	S-407]
<del>.</del> .		
5/6-8	House Committee on Appropriations	EPA FY '76 Budget
5/12-13	Senate Committee on Appropriations	EPA FY '76 Budget
5/12-14	House Committee on Agriculture	Pesticides Oversight and FIFRA Extension
5/20/75	Senate Committee on Commerce	Ocean Dumping Oversight
May	House Committee on Public Works Subcommittee on Water Resources	FWPCA Amendments
Early June	House Committee on Commerce Subcommittee on Consumer Protection and Finance	Toxic Substances Legislation
NOTE:	Senate Committee on Interior and Insul on Coal Leasing (S. 391), scheduled fo cancelled.	_

# HEARINGS HELD, WEEK OF APRIL 28, 1975

Date	Committee	Subject
4/30/75	Joint Economic Committee	Liquid Metal Fast Breeder Reactor
Mr. N	Meyers testified.	
4/30/75	House Committee on Interior and Insular Affairs	Coal Slurry Pipeline
Mr. (	Green [Region VIII] testified.	
5/1/75	House Committee on Science and Technology Subcommittee on the Environment and the Atmosphere	EPA's Environmental R & D Program
Dr. I	Calley testified.	• • • • • • • • • • • • • • • • • • •
5/1/75	Senate Committee on Commerce	Extension of FIFRA
Mr. A	gee testified.	
		•
5/2/75	House Committee on Interior and Insular Affairs Subcommittee on Energy and the Environment	Environmental Standards for Planned Plutonium Releases
Dr. R	owe testified.	

# ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

OFFICE OF THE ADMINISTRATOR

#### WEEKLY LEGISLATIVE STATUS REPORT

MAY 2, 1975

#### EPA BILLS

## CLEAN AIR ACT AMENDMENTS OF 1975

## Major Provisions:

The amendment would authorize compliance schedule extensions which would allow certain isolated plants until January 1, 1985, to install and operate scrubber systems or acquire long-term low sulfur coal contracts. Under the compliance schedule, these plants, which are reliable and enforceable, would employ intermittent control systems.

## Waivers for Technology Innovations

Authorize, where the EPA Administrator approves in advance, a waiver of compliance with new source performance standards to encourage innovative and experimental control technology, provided that primary air quality standards must be met.

# Assessment of Civil Penalties

To provide civil penalties of up to \$25,000 per day of violation by stationary sources.

# Enforcement Order Extensions

To clarify the Administrator's authority to issue enforceable compliance orders which extend beyond the statutory air quality standard attainment date.



## Compliance Implementation Plan Revisions

To permit compliance with any SIP revisions which may be in effect at the termination of coal conversion compliance extension.

## Significant Deterioration

The amendment would delete the significant deterioration requirement from the Clean Air Act.

## Coal Conversion Related Amendments

The amendments would (1) permit plants subject to FEA orders that qualify for intermittent control systems pursuant to prior amendment to use intermittent control systems up to 1985, (2) eliminate regional limitation provisions, and (3) make eligible for compliance date extensions sources that would switch from coal to oil but were prohibited from doing so because of an FEA order disallowing fuel switching.

### Auto Emission Standards

Make .9 grams per mile (gpm) hydrocarbons (HC) and 9.0 gpm carbon monoxide (CO) the emission standards for light-duty vehicles manufactured for model years 1977 through 1981. These are the same as the 1975 interim standards in effect in California. Beginning with the 1982 model year, the original statutory standards would take effect. Regarding nitrogen oxides (NOx) 3.1 gpm would be the 1977 through 1981 requirement and be set administratively thereafter.

## Primary Particulate Standard

Allow the EPA Administrator to grant certain regions of the country additional time to meet the primary air standards for particulate matter.

# Transportation Control Plans

Communities that are unable to meet air quality standards for auto-related pollutants by the 1975-1977 statutory deadline, despite implementation of all reasonably available measures in their transportation control plans, could receive deadline extensions on the condition that all additional reasonable



measures needed to meet the standards are implemented during the extension.

## New Source and Hazardous Emission Equipment Standards

Explicitly authorize EPA to set design or equipment standards for sources if and for as long as it is not feasible to set customary emission or performance standards.

## Status

Introduced in the Senate on February 5, 1975, as Title V, "The Clean Air Act Amendments of 1975"; and Title VI, "Significant Deterioration"; of S. 594, the "Energy Independence Act of 1975." Referred to the Senate Public Works Committee on February 5, 1975.

Introduced in the House on February 5, 1975, as Title V, "The Clean Air Act Amendments of 1975"; and Title VI, "Significant Deterioration"; of H.R. 2633, the "Energy Independence Act of 1975." Referred to the House Committee on Interstate and Foreign Commerce.

## Expectations

Hearings before the Senate Public Works Committee began on March 19 and will continue into mid-May. Hearings before House Subcommittee on Public Health and Environment have been completed. Mark-up is now underway.



## Amendments to the Federal Water Pollution Control Act (P.L. 92-500)

## Major Provisions:

- 1. Amends section 204(b)(1) of the Federal Water Pollution Control Act to permit construction grant applicants to utilize a user charge system based upon ad valorem taxation for funding operation and maintenance costs. Before approving such a system, the Administrator would have to determine that:

  (A) a change from this method would be costly, disruptive and difficult, (B) the goal of proportionality among classes of recipients would be substantially achieved, and (C) surcharges would assure that each industrial user pays its proportionate share on the basis of volume, strength, and other relevant factors. Indirect costs not identifiable with any individual user, such as administrative costs, treatment of storm sewer and combined sewer flows, correction of infiltration/inflow, and services for exempt property would be equitably prorated among all user classes.
- 2. Amends section 307(a) (control of toxic pollutants) in two respects. First, the procedural requirement for a public hearing to be held within thirty days after publication of proposed standards would be modified to allow the hearing to take place more than thirty days after such publication. Second, the Administrator would be authorized to extend the statutory one-year compliance schedule set forth in the statute to no more than three years, where he determined that it would be technologically infeasible to comply within the one-year period.
- 3. Amends section 305(b) to revise the frequency of the preparation and submission of required State reports on water quality assessment and projection. Existing statutory language requires each State to submit an annual report, with a first report due January 1, 1975. The proposed bill would require each State to submit a report by April 1, 1975, April 1, 1976, and biennially thereafter. The bill would also revise the timetable for the transmittal of these reports to the Congress by the Administrator to coincide with the revised State submission schedule.



## Status:

These proposed amendments were transmitted to the Speaker of the House of Representatives and the President of the Senate on January 30, 1975. They were introduced on March 4 as H.R. 4169, H.R. 4170, and H.R. 4171 respectively, and referred to the House Public Works and Transportation Committee.

# Expectations:

It is too early to speculate as to the outlook of this legislation.

Hearings by the House Public Works Committee tentatively scheduled for mid-May.



## Toxic Substances Control Act of 1975

#### Major Provisions:

- 1. The Administrator of EPA would be authorized to issue regulations restricting or prohibiting the use or distribution of chemical substances.
- 2. Regulations could be issued prescribing standards for testing chemical substances and the submission of test results.
- 3. Pre-market notification would be required in advance of the manufacture of any new chemical substance, or of any significant new use of existing chemical substance. Pre-market screening may also be authorized.
- 4. Regulations could be issued requiring reports of chemical substances produced or processed, and reports on health and safety studies made or being made by industry.
- 5. Civil penalties would be provided for violating prohibited acts; criminal penalties for willful violations. Citizen civil suits would also be authorized.
- 6. The Administrator would be authorized to conduct such research and monitoring as necessary to carry out the legislation and to make contracts and grants for such research and monitoring.

#### Status:

Senate Commerce Subcommittee on Environment held hearings on March 3, 5, 10 and April 15. No bill has been introduced in House.

### Issues:

Principal issues will be whether to require pre-market notification and screening or only notification; whether rule making procedures should be formal "on the record" or of a modified informal type; extent of requirements for reports and information on health and safety studies from industry; and when to use toxic substances Act or other Acts, such as Clean Air Act or Federal Water Pollution Control Act, to control a toxic substance hazard.



# Expectations:

Senate Subcommittee may have mark-up on the legislation at early date. Passage of this legislation is expected by this Congress.

## STATUS OF EXTENSIONS OF AUTHORITIES

#### WATER

Transmitted to the Congress, April 17, 1975.

Not introduced to date on House side.

Not introduced to date on Senate side.

Two-year extension of Federal Water Follution Control
Act which will expire on June 30, 1975. The sum of \$237,413,000
would be authorized for FY 1976 and \$257,700,000 for FY 1977.

Legislative hearings are planned within the next eight weeks by the House Public Works Committee.

#### SOLID WASTE

Transmitted to the Congress, April 11, 1975.

Not introduced in House to date, but Chairman Staggers is expected to introduce it shortly.

Not introduced to date in the Senate.

Two-year extension of Solid Waste Disposal Act authorities which will expire on June 30, 1975. The sum of \$21,656,000 would be authorized for the fiscal year ending June 30, 1976, and \$23,400,000 for the fiscal year ending Septebmer 30, 1977.

The House Committee on Interstate and Foreign Commerce, Subcommittee on Transportation and Commerce, held ten days of legislative hearings in April on the Subcommittee's comprehensive solid waste bill, H.R. 5487, which is now undergoing mark-up.



The Senate Public Works Committee is considering a working draft of a comprehensive solid waste bill which will more than likely include an extension of existing authorities.

## AIR

Transmitted to the Congress, April 11, 1975.

Not introduced to date on House side.

Not introduced to date on Senate side.

Two-year extension of the Clean Air Act which will expire on June 30, 1975. The sum of \$227,696,000 would be authorized for the fiscal year ending June 30, 1976 and \$238,500,000 for the fiscal year ending September 30, 1977.

Senate Public Works Committee is holding 7 days of issueoriented hearings April 21-24, 29, 30 and May 1.

House Interstate and Foreign Commerce held 2 weeks of legislative hearings in March and is presently marking up a comprehensive Committee draft.

### PESTICIDES

Transmitted to the Congress, April 17, 1975.

Introduced in the House as H.R. 6387 on April 24.

Not introduced to date in the Senate.

Two-year extension of the Federal Insecticide, Fungicide, and Rodenticide Act, as amended which will expire on June 30, 1975. The sum of \$47,868,000 would be authorized for the

fiscal year ending June 30, 1976 and \$47,200,000 for the fiscal year ending September 30, 1977.

Legislative hearings are planned by the House Agriculture Committee for the entire week of May 12.

Oversight hearings on FIFRA are scheduled for May 1 by the Senate Commerce Committee, Subcommittee on Environment. No hearings are currently scheduled by the Senate Agriculture Committee.

## OCEAN DUMPING

Transmitted to the Congress, April 17, 1975.

Introduced in the House as H.R. 6282 on April 22.

Not introduced to date in the Senate.

Two-year extension of our ocean dumping permit program authorities under the Marine Protection, Research, and Sanctuaries Act. The sum of \$1,260,000 would be authorized for FY 1976 and \$1,400,000 for FY 1977.

The House Merchant Marine and Fisheries Committee held oversight and legislative hearings April 24 and 25. In lieu of Administration proposal, the Subcommittee has marked-up and reported to the full Committee, H.R. 5710, a one year extension providing \$2 million for FY 1976 and an additional 1/2 million dollars for the transition period July 1 through September 30, 1976. Full Committee mark-up is expected May 7.



The Senate Commerce Committee had scheduled one day of oversight hearings on April 11, but this was cancelled. Hearings have been re-scheduled for May 20.

#### NOISE

Transmitted to the Congress, March 21, 1975.

Not introduced in either House to date.

Two-year extension of the Noise Control Act of 1972 which will expire on June 30, 1975. The sum of \$10,224,000 would be authorized for FY 1976 and \$11,200,000 for the fiscal year ending September 30, 1977.

House Interstate's Subcommittee on Transportation and Commerce has marked up its own bill, H.R. 5272, which was reported by the full Committee this week. Legislative hearings were held on H.R. 5272, the Committee bill, on March 24 and 25, at which time the extension was considered.

## FEDERAL ENVIRONMENTAL RESEARCH AND DEVELOPMENT--H.R. 2932

The House Committee on Science and Technology, Subcommittee on Environment and the Atmosphere, has held 9 days of hearings on environmental research and development with a view toward consolidating Federal r & d authorities into a single authorization.

H.R. 2932 has been introduced and is now being marked up

by the Subcommittee. It is expected to be reported to the full Committee sometime next week. The bill presently calls for an increase of \$25.5 million over current EPA r & d authorizations.

#### SCHEDULED HEARINGS

Committee Subject Date 5/6-8 House Committee on Appropriations EPA FY '76 Budget EPA to testify. [10 A.M.--Capitol, H-143] 5/7/75 Joint Committee on Atomic Energy Liquid Metal Fast Breeder Reactor Mr. Train to testify. [2 P.M.--Capitol, S-407] 5/12/75 House Committee on Agriculture Pesticides Oversight and FIFRA Extension Mr. Quarles to testify. [10 A.M.--1301 Longworth] 5/12-14 Senate Committee on Appropriations EPA FY '76 Budget EPA to testify. [10 A.M.--1318 Dirksen]

5/13/75 Senate Committee on Public Works Auto-related Health Subcommittee on Environmental Effects Pollution

EPA to participate in panel. [10 A.M.--4200 Dirksen]

5/13-14 House Committee on Public Works and Transportation
Subcommittee on Investigations and Review

FWPCA

Mr. Agee to participate in panel. [10 A.M.--Room number not yet available]

Date	Committee	Subject
5/20/75	Senate Committee on Commerce Subcommittee on Ocean and Atmosphere	Ocean Dumping Oversight
EPA t	o testify. [10 A.M5110 Dirks	en]
5/20/75	Senate Select Committee on Small Business Subcommittee on Government Regulation	Economics of Hearing Aid Industry
Dr. M	leyer to testify. [10 A.M1114	Dirksen]
5/21/75	Senate Committee on Public Wor Subcommittee on Environmental Pollution	rks Clean Air Act Issues
Mr. T	rain to testify. [10 A.M4200	Dirksen]
Early June	House Committee on Public Work Subcommittee on Water Resource	
June	House Committee on Commerce Subcommittee on Consumer Protection and Finance	Toxic Substances Legislation
hea	ate Committee on Interior and In ring on Coal Leasing (S. 391), sc /75, has been cancelled.	

# HEARINGS HELD, WEEK OF APRIL 28, 1975

Committee

Subject

Date

4/30/75	Joint Economic Committee	Liquid Metal Fast Breeder Reactor
Mr.	Meyers testified.	
4/30/75	House Committee on Interior and Insular Affairs	Coal Slurry Pipeline
Mr.	Green [Region VIII] testified.	
		.*
5/1/75	House Committee on Science and Technology Subcommittee on the Environment and the Atmosphere	EPA's Environmental R & D Program
Dr.	Talley testified.	
5/1/75	Senate Committee on Commerce	Extension of FIFRA
Mr.	Agee testified.	
	•	•
5/2/75	House Committee on Interior and Insular Affairs Subcommittee on Energy and the Environment	Environmental Standards for Planned Plutonium Releases

Dr. Rowe testified.

#### EPA BILLS

## LEGISLATION:

Energy Independence Act of 1975, Title V, "The Clean Air Act Amendments of 1975"; and Title VI, "Significant Deterioration"

#### **BACKGROUND:**

Introduced Senate February 5, 1975; included in S. 594 Introduced House February 4, 1975; included in H.R. 2650

#### PROVISIONS:

Amends Clean Air Act in several particulars as described in the President's transmittal letter dated January 30, 1975.

#### STATUS:

Senate - Referred Title V and Title VI to Senate Public Works Committee on February 5, 1975.

House - Referred to House Committee on Interstate and Foreign Commerce.

#### OUTLOOK:

Hearings before Senate Public Works Committee are underway and are expected to continue throughout the Spring. The House Subcommittee on Public Health and Environment has completed hearings and is presently conducting mark-up sessions.



#### EPA BILLS

#### LEGISLATION:

Amendments to the Federal Water Pollution Control Act.

#### BACKGROUND:

EPA drafts cleared January 27, 1975.

### PROVISIONS:

- (1) Amends section 204(b) to enable municipalities to create user charge systems based on ad valorem taxation.
- (2) Amends section 307(a) (toxic pollutants) to enable the required hearing to be held more than thirty days after the publication of proposed standards and to authorize the Administrator to extend the one year compliance schedule to no more than three years in cases of technological infeasibility.
- (3) Amends section 305(b) to require less frequent preparation and submission of required State reports on water quality assessment and projection.

### STATUS:

These proposed amendments were transmitted to the Speaker of the House of Representatives and the President of the Senate on January 30, 1975. They were introduced on March 4 as H.R. 4169, H.R. 4170 and H.R. 4171 respectively, and referred to the House Public Works and Transportation Committee.

#### **OUTLOOK:**

It is too early to speculate as to the outlook of this legislation. The House Public Works and Transportation Committee has indicated, however, that hearings will be held on these measures during mid-May.

#### EPA BILLS

LEGISLATION: Toxic Substances Control Act of 1975

BACKGROUND: EPA-Administration draft bill undergoing OMB-interagency review; Senate Commerce Committee has introduced a bill, S. 776. EPA and other agencies have testified in support of major principles contained in the draft bill and in the Committee bill. This legislation has been before the two previous Congresses.

#### MAJOR PROVISIONS:

- (1) The Administrator of EPA would be authorized to issue regulations restricting or prohibiting the use or distribution of chemical substances.
- (2) Regulations could be issued prescribing standards for testing chemical substances and the submission of test results.
- (3) Pre-market notification would be required in advance of the manufacture of any new chemical substance, or of any significant new use of existing chemical substance. Pre-market screening may also be authorized.
- . (4) Regulations could be issued requiring reports of chemical substances produced or processed, and reports on health and safety studies made or being made by industry.
- (5) Civil penalties would be provided for violating prohibited acts; criminal penalties for willful violations. Citizen civil suits would also be authorized.
- (6) The Administrator would be authorized to conduct such research and monitoring as necessary to carry out the legislation and to make contracts and grants for such research and monitoring.

ISSUES: Principal issues will be whether to require pre-market notification and screening or only notification; whether rule-making procedures should be formal "on the record" or of a modified informal type; extent of requirements for reports and information on health and safety studies from industry; and when to use toxic substances Act or other Acts, such as Clean Air Act or Federal Water Pollution Control Act, to control a toxic substance hazard.

STATUS: Senate Commerce Subcommittee on Environment held hearings on March 3, 5, 10 and April 15. No bill has been introduced in House.

OUTLOOK: Senate Subcommittee may have mark-up on the legislation at early date. Passage of this legislation is expected by this Congress.

i 1975

TO:

Robert K. Wolthuis White House Staff

Assistant

SUBJECT: Legislative Report

FROM: A. Mitchell McConnell, Jr.

May 2, 1975

## HIGHLIGHTS

The Attorney General delivered a major speech Monday night, April 28th, before the Association of the Bar of the City of New York. The subject was confidentiality in government, including pertinent observation on the concept of executive privilege. There are indications that this speech will have a significant impact and will help to restore a rational approach to this difficult and emotional subject.

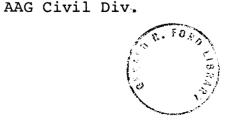
The Senate Government Operations Committee is exerting strong pressure in a effort to obtain high-level Department representation at a May 14 hearing on pending Lobbying Control Legislation (S. 774 and S. 815). The Department has been strongly criticized concerning its enforcement of current lobbying laws.

#### COMPLETED HEARINGS

Designate

AAG, Civil

4/29/75	Stanley Pottinger AAG, Civil Rights	Voting Rights Legislation	S. Judiciary Comm. Subc. on Constitu- tional Rights
4/29/75	Richard Velde Admin. , LEAA	Juvenile Justice & Delinquency Prevention Act of 1974	S. Judiciary Comm. Subc. to Investi- gate Juvenile Delinquency
4/29/75	John Cusack DEA	Mistreatment of American Pris- oners in Mexi- can Jails	H. Comm. on Foeign Affairs, Subc. on International Political & Militan Affairs
5/02/75	Lawrence Ledebur Civil Division	Fish & Wildlife Act (H.R. 305, H.R. 2854, H.R. 3592)	S. Fisheries & Wild life Conservation
4/30/75	Rex E. Lee	Nomination-	S. Judiciary Comm.



## FUTURE HEARINGS

5/07/75	Thomas Kauper AAG, Antitrust	Antitrust Improvements Act of 1975	S. Judiciary Comm. Subc. on Antitrust and Monopoly
5/08/75	Irwin Goldbloom DAAG, Civil	Copyright Law (H.R. 2223)	H. Judiciary Comm. Subc. on Courts, Civil Liberties & the Admin. of Justice
5/08/75	Thomas Kauper AAG, Antitrust	Antitrust Civil Process Act (H.R. 39)	H. Judiciary Comm. Subc. on Monopolie & Commercial Law
5/08/75	Not Yet Determined	U.S. Railways Assoc. Preli- minary System Planning	H. Interstate & Foreign Comm., Subon Transportation
5/08/75	Jerry Jensen Acting Deputy Admin., DEA	Marijuana & Hashish	S. Judiciary Comm. Subc. on Internal Security

## REPORTS TO CONGRESS OR OMB

This week the Department made one report to Congress and 19 reports to  $\ensuremath{\mathsf{OMB}}\xspace.$ 





## U.S. SMALL BUSINESS ADMINISTRATION WASHINGTON, D.C. 20416

MAY 3 1975

Date: May 2, 1975

Reply to

Attn of: OCR

Subject: SBA and the Congress

To: Dr. Robert Wolthius
Staff Assistant to Mr. Friedersdorf
The White House

## 1. Emergency Employment Appropriations Act of 1975 (H.R. 4481)

By 53 years to 14 nays, the Senate on April 25 passed H.R. 4481, a bill making emergency appropriations for fiscal year 1975. The provisions affecting SBA - \$385 million in additional appropriations for direct loans and non-physical disaster loans -- were left intact as approved by the House with the exception that \$10 million of the direct loan funds were earmarked for handicapped assistance loans.

The House-Senate Conference met once on Tuesday, April 29, but recessed "subject to call", before completing the agenda. Policy disputes not affecting the SBA items, plus the press of other business, caused the delay. No further meetings are scheduled at this time.

## 2. Assistance to Small Business Impacted by the New York Telephone Fire

Senator Jacob Javits (R-N.Y.) on April 29, introduced S.1547, a bill to amend the Small Business Act to make available loans for small businesses suffering economic injuries resulting from disruption of operations and services of public utilities. The bill was referred to the Committee on Banking, Housing and Urban Affairs. S.1547 is identical to H.R. 4888 which was ordered reported by the House Small Business Committee. Senator Javits' introductory statement noted that SBA's New York Regional Office recently announced the availability of additional direct funds for small businessmen impacted by the New York Telephone Company fire.



## 3. Mark-Up Session Scheduled for S.1337

The Small Business Subcommittee of the Senate Committee on Banking, Housing and Urban Affairs has scheduled a May 9 mark-up session on S. 1337, a bill to increase the subceilings governing funding for small business investment company and economic opportunity loans. It is not anticipated that the mark-up will include other legislation now pending before the Subcommittee.

## 4. Select Committee on Small Business Announces Energy R&D Hearings

Senator Gaylord Nelson (D-Wisc.), Chairman of the Select Committee has invited the SBA to participate on May 13 and 14 in the first of a series of full Committee hearings on energy research and development and small business. The focus on the first two days will be on solar energy development. Also invited to participate are ERDA, HUD, NSF, FEA, and the Southern California Gas Company. At future hearings other aspects of energy R&D will be considered and further attention will be given to solar energy.

Harold H. Griffin

Director, Office of

Congressional Relations



## SMALL BUSINESS ADMINISTRATION

## List of witnesses scheduled for Congressional Hearings

## May 13, 1975

House Appropriations Committee, Subcommittee on State, Justice, Commerce and Judiciary: Hearings on SBA appropriations, Administrator Thomas S. Kleppe will testify.



# VETERANS ADMINISTRATION OFFICE OF THE ADMINISTRATOR OF VETERANS AFFAIRS WASHINGTON, D.C. 20420

May 2, 1975

MEMORANDUM FOR

The Honorable
Max L. Friedersdorf
Assistant to the President
The White House

Attached is our legislative progress report for this week.

RICHARD L. ROUDEBUSH Administrator

Attachments



#### VETERANS ADMINISTRATION

#### LEGISLATIVE PROGRESS REPORT

OVERSIGHT HEARINGS: Due to the complexity and importance of the subject matter, the oversight hearings on the VA medical program by the Subcommittee on Hospitals of the House Committee on Veterans' Affairs are being held in at least two Phases.

Phase One, which continued from April 28 through May 1, was concerned primarily with the need for incentive pay and fringe benefits for physicians, dentists, and nurses; establishment, under certain conditions and on a geographic basis, of a higher minimum and range of salary rates for licensed practical nurses and nursing assistants at GS-2 or higher; increase of \$36,000 ceiling on Title 38 physician, dentist, and nurse positions, and to provide for salary rates in Title 38 for Chief Medical Director and others. Medical Director testified in opposition to the salary increase bills under consideration and proposed that Congress enact legislation to provide VA physicians a variable incentive bonus pay provision which would provide comparable pay adjustment to that available to physicians in the uniformed services. This legislative authority would be effective July 1, 1975, and terminate on June 30, 1976, which is identical to the concluding date for Public Law 93-274, the "Special Pay Structure Relating to Medical Officers of the Uniformed Services Act."

Phase Two will include other aspects of the Quality Care Study, hospital construction program, patient care matters, research and education, and other matters, including impact



of National Health Insurance on the VA medical system and review of VA legislative proposals to provide reimbursement of VA by private insurers for care and treatment provided nonservice-connected veterans. It is anticipated that Phase Two of the Subcommittee hearings will be held during dates yet to be selected in May 1975.

EDUCATION LEGISLATION: Legislation has been introduced in both the House and Senate which would carry out the Administration's recommendation to reduce the current 10-year delimiting date for pursuit of educational programs by veterans, wives, and widows to 8 years. The House bill (H.R. 3702) was introduced by Representatives Teague (D-TX) and Hammerschmidt (R-AR), by request, and the Senate bill (S. 817) by Senators Hansen (R-WY) and Hartke (D-IN), also by request, and we have prepared a report on S. 817 favoring enactment of the legislation. However, we are not aware of any hearings being scheduled on this subject.

At the request of the House Committee on Veterans' Affairs, the Veterans Administration prepared and submitted (on March 3, 1975 and March 10, 1975), following clearance by OMB, reports opposing H.R. 2000 and H.R. 3559, 94th Congress, which have as their purpose the granting of 9 months of additional educational entitlement to veterans and to dependents. Current law presently allows veterans up to 9 additional months of benefits provided they have basic entitlement to 36 months of benefits and have not attained their standard undergraduate college degree. Dependents are presently allowed 36 months. The effect of the legislation would be to grant the additional benefits to all veterans entitled to 36 months for utilization in any form of pursuit (i.e., undergraduate, graduate, etc.) and to dependents.



Senator Hartke introduced in the Senate, for himself and 23 other Senators, similar legislation (S. 969) which would increase from 36 to 45 months the basic educational assistance eligibility for veterans and their dependents. We have also furnished a report on the bill to the Senate Veterans' Affairs Committee, advising that we do not favor its enactment.

STATE CEMETERY GRANT PROGRAM: Our draft bill for a State cemetery grant program which would provide for the Federal Government to make a contribution of up to 50 percent of the value of the land and improvements contributed by the State toward its cemetery, and would further provide an additional payment not to exceed \$150 for the interment of veterans in the State cemetery, and another amount not to exceed \$40 for each such person for perpetual care maintenance, and other provisions, was introduced in the Senate by Senator Hansen (R-WY) as S. 1361 on April 7, 1975, and in the House by Congressman Danielson (D-CA), for himself and Mr. Hillis (R-IN), as H.R. 5803 on April 9, 1975. The House Veterans' Affairs Committee recently established a new Subcommittee on Cemeteries and Burial Benefits, and the first general meeting of that Subcommittee was held Monday, April 21, 1975. No hearings were conducted, but the Chairman, Congressman Danielson, indicated a hearing would be held sometime in July 1975 in California to discuss Cemetery site selection. A prior hearing will be held in Washington, on May 12.

COMPENSATION HEARING: We have been advised that the Senate Subcommittee on Compensation and Pensions has scheduled a compensation hearing for May 8, 1975. The primary subject will be S. 1597, "Veterans Disability Compensation and Survivor Benefits Act of 1975," which was introduced on



April 29, 1975. The proposal would provide disability compensation increases of 12 percent in payments to veterans with disabilities up to and including 50 percent; increases of 14 percent above 50 percent disability; increases of 14 percent in DIC (dependency and indemnity compensation) for widows and children; increase of the amputee annual clothing allowance (38 U.S.C. 362) from \$150 to \$175; and would authorize DIC entitlement for the widow, children and parents of a veteran who died from nonservice-connected cause while entitled to compensation for service-connected permanent and total disability. The estimate of cost is in the magnitude of \$600 million for the first year. The measure would be effective July 1, 1975.

APPROPRIATIONS: On April 28, 1975, the President transmitted to the Senate (S. Doc. 94-43) a supplemental request containing \$425,000,000 for Readjustment Benefits and an amended supplemental request containing \$110,000,000 additional for Compensation and Pensions. The supplementals requested will provide for coverage of greatly increased participation in the "G.I. Bill" education program, and for higher than previously estimated individual pension payments.

H.R. 4481, Emergency Employment Appropriations Act 1975, which contains \$70,755,000 for VA General Works Programs, is being considered by the House and Senate Conferees. The VA amount is not in disagreement.

The Second Supplemental Appropriations Bill, 1975, H.R. 5899, containing \$217,547,000 in VA program funding and \$107,934,000 in pay increases, is currently being "marked up" by the Senate Appropriations Committee.



#### LEGISLATIVE REPORTS SUBMITTED TO CONGRESS

April 25 - May 1, 1975

H.R. 1545, H.R. 5979, H.R. 6088, 94th Congress. To amend title 38, United States Code, to establish the per annum full-pay scale for certain personnel of the Department of Medicine and Surgery of the Veterans' Administration; to make a career in the Department of Medicine and Surgery more attractive, and for other purposes.

Action:

VA report submitted to Chairman, House Veterans' Affairs Committee

DATE

4/28/75

Sponsors:

H.R. 1545 - Mr. Satterfield (for himself, Mr. Teague, Mr. Roberts, and Mr. Hammerschmidt).

H.R. 5979 - Mr. Sisk.

H.R. 6088 - Mr. Satterfield (by request).

VA Position:

Requests that no action be taken on H.R. 1545, H.R. 5979, and H.R. 6088; favors outlined compromise bill, to be formally prepared by VA, which would provide VA physicians a variable bonus pay provision which would provide pay adjustment comparable to that available to physicians in the armed services; said authority to be effective July 1, 1975 and to terminate on June 30, 1976.

OMB Position:

Enactment of subject bills would not be in accord with program of the President; enactment of outlined proposal would be in accord with program.





#### DEPARTMENT OF STATE

Washington, D.C. 20520

May 2, 1975.

## UNCLASSIFIED

To:

Mr. Max Friedersdorf

The White House

From:

Robert J. McCloskey

Congressional Relations

## Weekly Legislative Report

## Rejection of Conference Report on Vietnam (H.R. 6096)

By a vote of 162-246, the House yesterday rejected the conference report on the Vietnam Humanitarian Assistance Act. O'Neill and Phil Burton led the attack, avenging their defeat by Doc Morgan last Thursday. Morgan, Broomfield, and others appeared to have effectively defended the Administration's position in the debate and received very strong support from Republican leaders Anderson and Rhodes, but the Democratic leadership prevailed.

We attribute yesterday's vote to (1) change in the focus for evacuating Americans to the care and resettlement of Vietnamese refugees; (2) the time lag between Senate passage of the conference report on April 25 and House action; (3) the switch of fiscal conservatives; and (4) the growing jurisdictional conflict between the Judiciary and International Relations Committees.

Options for future action: (1) a new request for a conference on H.R. 6096 with a view to striking Sections 4 through 9; (2) totally new legislation; and (3) a combination of new legislation concerned with refugee and resettlement programs and supplements for AID and DOD.

## UNCLASSIFIED



#### UNCLASSIFIED

- 2 -

## Vietnam: Evacuation and Resettlement

This week my office was in daily contact with key Congressional members, explaining the steady rise in the number of refugees and our plans for relocation and resettlement. The Members were especially eager to discuss the establishment of reception centers in the United States and the number of refugees which they could anticipate receiving in the States/Districts. Ambassador Dean Brown, who heads the Indochina Task Force, personally went to the Hill on Monday to meet with the members whose States/Districts were to be used for reception centers.

## Senate Judiciary Committee Hearings on Refugees

- a) On Monday afternoon SCA Administrator
  Walentynowicz, Jim Wilson (ITF), and General
  Chapman (DOD) appeared before the Senate Judiciary
  Committee to consult on evacuation of an additional
  2,000 Vietnamese orphans and other Vietnamese who
  are "high-risk" because of their previous association
  with the U.S. Eastland, Hruska, McClelland, Fong and
  Burdick were present. The Committee concurred in our
  request for evacuation of additional orphans. They
  somewhat reluctantly accepted our recommendation for
  the additional categories of Vietnamese adults.
  However, the rapid series of events in Vietnam
  precluded any action on the Committee's recommendations.
- b) Assistant Secretary Habib appeared Wednesday before the SFRC Subcommittee on Refugees to update his testimony of last week. Senator Fong read into the record a telegram from the Lutheran Voluntary organization complimenting Dean Brown and his Task Force for their recent cooperation. Senator Mathias discussed his visit to Geneva where he met with ICEM, ICRC and UNHCR officials. Fong and Mathias complimented the Department, the military and the Embassy for the successful evacuation of Americans.

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- 3 -

Kennedy criticized the lack of planning and lack of action in dealing with the UN humanitarian assistance request which was made last month. He continued to criticize the Department for not formulating a policy which deals with the humanitarian needs of those left behind in South Vietnam.

Kennedy announced that he has requested the GAO to investigate funding and expenditures for use in the evacuation and resettlement effort. Kennedy quizzed Habib and his colleagues on how much money was ultimately going to be required, speculating himself that it would end up at about one-half billion dollars.

c) Dale DeHaan and Jerry Tinker of the Refugee Subcommittee staff accompanied by Wells Klein, Executive Director of the American Council of Nationalities Service and a consultant to the Subcommittee, will depart Saturday for an inspection tour of refugee staging areas in the Philippines, Guam and Camp Pendleton.

## State Authorization Bill

Deputy Secretary Ingersoll testified Tuesday on behalf of the authorization bill. The Committee was receptive and only one significant critical exchange developed: namely, reservations about the subordination of the refugee office to the new Humanitarian Affairs office. Javits and Pell both praised Frank Kellogg and criticized what they interpreted as his demotion. Mr. Ingersoll emphasized that Kellogg's work actually has been upgraded and it should be enhanced by this new coordinated reorganization.

## Nuclear Export Hearings

On Wednesday, Ray and other Administration witnesses appeared before the Senate Government Operations Committee and testified on the relationship between U.S. peaceful nuclear exports and the worldwide proliferation of

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- 4 -

nuclear weapons. Senators Percy and Glenn both expressed concern over safeguards and the security of foreign nuclear installations. Ribicoff also expressed concern that export of nuclear equipment and technology could lead to further proliferation of nuclear weapons.

## HIRC Hearings on Energy

The Under Secretary of Economic Affairs, Charles Robinson, appeared yesterday before the Subcommittee on International Resources, Food and Energy chaired by Congressman Diggs. He testified on the Paris Prepcon and discussed in broad terms the relationship of that meeting with overall U.S. energy policy. Chairman Diggs was particularly concerned with our position against placing raw materials, monetary reform and assistance to the LDC's on the same agenda with energy.

## Nominations

The SFRC has reported out the following six nominees: Ambassadors-designate Lane, Whitehouse, Harrop, Loughran, Silberman, and Deputy Under Secretary-designate Eagleburger. The nominations have gone to the Clerk but at this writing have not been confirmed.

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# U.S. DEPARTMENT OF LABOR OFFICE OF THE SECRETARY WASHINGTON

May 2, 1975

MEMORANDUM FOR THE HONORABLE MAX FRIEDERSDORF

#### REVIEW

## Unemployment Insurance Amendments

Following Dr. Dunlop's testimony of last week, Assistant Secretary for Manpower William Kolberg appeared April 30 before the House Ways and Means Committee to urge enactment of the Administration's proposals for immediate, short-range amendments in the unemployment compensation program. The proposal, embodied in H.R. 6504 introduced April 29 would:

- a. Extend the maximum of 26 weeks of extended benefits through December 31, 1975. This would mean a maximum of 65 weeks of UI coverage would be available throughout 1975 instead of only through June 30, as now provided.
- b. The Special UI program through 1975 would be increased from 26 to 39 weeks of coverage.
- Continue 39 weeks of extended benefits through 1976 in each of the major labor-market areas of the country (as defined in the bill) as long as the rate of insured unemployment did not drop below 6% in each of three consecutive months. The purpose would be to reduce the available number of weeks of extended coverage as unemployment drops in each labor-market area. It would provide a "triggering-off" mechanism. While we do not expect a warm reception to any proposal for "triggering-off" in the face of rising unemployment, the Administration is anxious to begin the education process by letting Congress appreciate the great financial and other problems involved with

an indefinite continuation of extended unemployment benefits. The fact that the Administration's bill was co-sponsored by Rep. William Steiger, ranking minority member of the Unemployment Compensation Subcommittee, Rep. William Frenzel, another member of the Subcommittee, and Rep. Barber Conable, the second-ranking Republican on the full Ways and Means Committee, is encouraging.

## Appropriations Hearings

Secretary Dunlop on May 1 led a team of the Department's top staff in presenting the Department's budget requests to the House Labor-H.E.W. Subcommittee. Detailed hearings continue next week. Chairman Flood expressed particular interest in:

- a. Progress in selecting an Under Secretary.
- b. Manpower problems of both long and short range with particular interest in the question of improving local area labor-market statistics.
- c. Administration of the new pension program.
- d. OSHA.

## Unemployment Continues to Climb -- 8.9% for April

Commissioner Julius Shiskin of the Bureau of Labor Statistics testified May 2 before the Joint Economic Committee on the April unemployment figure which climbed to 8.9% from March's 8.7%.

#### Child Labor Bill Killed

The Full Committee on Education and Labor voted April 30 to kill H.R. 632 which would have waived certain provisions of the child labor laws to permit children under the age of 12 to harvest strawberries and other crops. The Administration vigorously opposed the bill in testimony before the Agricultural Labor Subcommittee.



#### FORECAST

## OSHA Hearings

The Daniels Subcommittee scheduled a field hearing for May 3 in Waterbury, Connecticut, at the request of Rep. Sarasin, a member of the Committee. The Committee will take general testimony from local labor and management representatives on OSHA. Daniels' Subcommittee also has scheduled hearings May 7 in Washington centering on a report done by the University of Washington on the question of occupational diseases. Although the Department has not been asked to testify, it is an area of intense interest to D.O.L.

## Service Contract Act Hearings

The Thompson Subcommittee of the House Education and Labor Committee plans a hearing May 6 on proposed changes in the Service Contract Act. D.O.L. witnesses were requested on Thursday to appear but, because of the difficulty of preparing testimony on such short notice, will try to have this appearance put off.

## More Black Lung Hearings

Rep. Dent has scheduled another hearing May 22 on H.R. 7 and H.R. 8, the black-lung bills. He is endeavoring to build further momentum for the legislation. D.O.L. has not been asked to appear.

## Secretary Dunlop Invited to Testify Before J.E.C.

The Secretary has tentatively agreed to testify May 13 before a hearing of the Economic Growth Subcommittee (Sen. Bentzen, Chairman) of the Joint Economic Committee on the general subject of labor-market analysis for the long range.

Timothy D. Smith

Legislative Affairs Officer



# NATIONAL AERONAUTICS AND SPACE ADMINISTRATION WASHINGTON, D.C. 20546

REPLY TO ATTN OF C : SK

May 2, 1975

MEMORANDUM to Mr. Robert K Wolthuis
Staff Assistant, The White House

On April 25 NASA submitted a report to Congress on the bill H.R. 4652, "To direct the National Aeronautics and Space Administration to conduct a comprehensive program of research, technology, and monitoring of the phenomena of the upper atmosphere, and for other purposes." In our report we indicated that NASA believes additional legislation is not required and recommended against the enactment of this bill.

Grand D. Griffin

Assistant Administrator for Legislative Affairs





## DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT WASHINGTON, D.C. 20410

OFFICE OF THE ASSISTANT SECRETARY
FOR LEGISLATIVE AFFAIRS

May 2, 1975

IN REPLY REFER TO:

MEMORANDUM TO:

Max L. Friedersdorf

Assistant to the President

FROM:

Sol Mosher

Assistant Secretary for Legislative Affairs

SUBJECT:

Legislative Report

April 28 - May 2, 1975

Attached please find the Legislative Report for the week of April 28 through May 2, 1975.

Attachments



#### LEGISLATIVE REPORT

#### SENATE

#### REVIEW

Indian Housing - Joseph Burstein, Assistant General Counsel for Public Housing, testified on May 1 on the subject of Indian housing before the Indian Affairs Subcommittee of the Senate Interior Committee.

#### FORECAST

Emergency Housing Legislation - Conference is scheduled on H.R. 4485, the Emergency Housing Act of 1975, on Wednesday, May 7. The Senate Conferees are: Proxmire, Sparkman, Williams, McIntyre, Cranston, Brooke, Packwood, and Garn.

Financial Institutions Act - Secretary Hills will testify on May 15 before the Financial Institutions Subcommittee of the Senate Banking Committee on the Financial Institutions Act.

Redlining - The Senate Banking Committee has invited the Department to testify on May 8 on S. 1281, Senator Proxmire's "Home Mortgage Disclosure Act of 1975" which deals with, among other things, the practice of discrimination in mortgage lending through "redlining." The Department has the invitation under advisement.

<u>Solar Energy</u> - The Senate Select Committee on Small Business has invited the Department to testify on May 14 on energy research and development as it relates to small business with particular emphasis on solar energy. The Department has the invitation under advisement.



#### LEGISLATIVE REPORT

#### HOUSE

Oversight Hearings - The Housing and Community Development Subcommittee of the House Banking, Currency and Housing Committee held oversight hearings on April 30 on the section 8 housing and community development programs and the 312 rehab loan program. Secretary Hills testified.

Environmental Research Programs - The Subcommittee on Environment and the Atmosphere of the Committee on Science and Technology held hearings on April 30 on environmental research programs being conducted by the Department. Claude Barfield, Deputy Assistant Secretary for Research and Demonstration, testified.

Variable Interest Rates - House reported H.R. 6209, to prohibit the Federal Home Loan Bank Board from permitting Federal savings and loan associations to offer loans secured by one to four homes or dwellings with variable interest rates, amended (H.Rept. 94-183).

#### FORECAST

Emergency Housing - House-Senate conference is scheduled to meet on Wednesday, May 7, on H.R. 4485, emergency housing legislation. Conferees appointed: Reps. Reuss, Barrett, Ashley, Moorhead (Pa.), St Germain, Mitchell (Md.), AuCoin, Brown (Mich.), J. William Stanton, and Rousselot.



#### WITNESS TIME CONSUMPTION

Secretary Hills
(Acting) Assistant Secretary DeWilde
Assistant Secretary Moskow
Assistant Secretary Meeker
Oversight Hearings
Housing and Community Development Subcommittee
House Banking, Currency and Housing Committee
April 30
Time Consumed

12 hours

Claude Barfield, Deputy Assistant Secretary for Research and Development
Environmental Research Programs
Subcommittee on Environment and the Atmosphere
House Committee on Science and Technology
April 30
Time Consumed

3 hours

Joseph Burstein, Assistant General Counsel for Public Housing
Indian Housing
Indian Affairs Subcommittee
Senate Interior Committee
May 1
Time Consumed
1-1/2 hours

Total Witness Time Consumed

16-1/2 hours





# UNITED STATES ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION WASHINGTON, D.C. 20545

May 2, 1975

MEMORANDUM FOR:

The Honorable Max L. Friedersdorf

Assistant to the President

FROM:

H. Hollister Cantus

Director of Congressional Relations

SUBJECT:

STATUS REPORT; ERDA LEGISLATION

#### FY 1976 ERDA AUTHORIZATION BILL

Hearings on the FY 1976 ERDA Authorization Bills, H.R. 3474 and S. 598, have been completed. The House Science and Technology Committee (Chairman Teague) finished its markup on April 28. The Joint Committee on Atomic Energy (Chairman Pastore) completed its markup on April 24. Both committee staffs are working on their respective reports. The Subcommittee on Energy Research and Water Resources (Chairman Church), Senate Interior and Insular Affairs Committee, has scheduled its markup session for May 12.

## FY 1976 ERDA APPROPRIATIONS BILL

The Subcommittee on Interior (Chairman Yates), House Appropriations Committee, conducted its hearings this week on the ERDA Appropriations Bill. Administrator Robert C. Seamans, Jr., the lead-off witness on April 30, presented an overview of the ERDA budget. He was followed that afternoon by Dr. S. William Gouse, Deputy Assistant Administrator for Fossil Energy. Dr. Gouse returned the next day to finish his testimony. On May 1 the Subcommittee also heard from Dr. James S. Kane, Deputy Assistant Administrator for Conservation. This completes hearings by the Yates Subcommittee.

#### OTHER ACTIVITIES

This turned out to be another very busy week on Capitol Hill for ERDA witnesses:



On April 28: Mr. Roger W. A. LeGassie, Assistant Administrator for Planning and Analysis, testified on Projections of the Growth of Electricial Demand and Nuclear Power before the Subcommittee on Energy and the Environment (Chairman Udall), House Committee on Interior and Insular Affairs.

On April 29: The Subcommittee on Environment and the Atmosphere (Chairman Brown), House Science and Technology Committee, heard testimony on Environmental R&D Programs from Dr. James L. Liverman, Assistant Administrator for Environment and Safety. In the afternoon Dr. Liverman appeared before the Udall Subcommittee and discussed Waste Materials Disposal.

On April 30: In addition to his appearance before the Appropriations Subcommittee, Dr. Seamans testified before the Ad Hoc Subcommittee on Export Reorganization (Chairman Glenn), Senate Government Operations Committee. The subject was S. 1439, the Export Reorganization Act of 1975.

On May 1: Mr. Robert D. Thorne, Acting Deputy Assistant Administrator for Nuclear Energy, testified on the Breeder Reactor Programs before the Udall Subcommittee. The Joint Committee on Atomic Energy (Chairman Pastore) held its confirmation hearing on General Alfred D. Starbird's nomination to be Assistant Administrator for National Security.

The Senate Interior and Insular Affairs Committee (Chairman Jackson) hopes to schedule confirmation hearings on the nomination of Philip C. White to be Assistant Administrator for Fossil Energy during the week of May 5-9.

Administrator Seamans will testify May 8 on the Economics of the Breeder Reactor before the Joint Committee on Economics (Chairman Humphrey).

The total number of hours of formal hearings at which ERDA has testified now stands at 98 for the First Session of the 94th Congress. This is the 103rd day of the first year of ERDA.

H. Hollister Cantus, Director Office of Congressional Relations



## ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

May 2, 1975

## CONGRESSIONAL HEARING SCHEDULE

DATE	COMMITTEE (Subcommittee Chmn)	TIME	PLACE	WITNESS (Subject)
5/5	S. Interior (Church)	1000	3110 DSOB	Dr. Kane (Advanced Auto Propulsion Systems)
5/7	H. Science & Tech (McCormack)	0800	2318 RHOB	Dr. Kane (The Helium Report)
5/8	Jt. Economic Committee (Humphrey)	0930	318 RSOB	Dr. Seamans (Economics of the Breeder Reactor)
5/13	H. Science & Tech (McCormack)	TBA	2318 RHOB	Dr. Teem (Solar Heating/Cooling Demo Program)
5/13	S. Interior (Church)	1000	3110 DSOB	ERDA Authorization Bill Mark-up
5/14	S. Small Business (Nelson)	TBA	TBA	Dr. Teem (Solar Energy Industry Relations)
5/15	H. Govt Operations (Moorhead)	TBA	TBA	Dr. Seamans (ERDA Oversight)

TBA= To Be Announced





## DEPARTMENT OF THE TREASURY WASHINGTON, D.C. 20220

ASSISTANT SECRETARY

May 2, 1975

MEMORANDUM FOR THE HONORABLE MAX L. FRIEDERSDORF

FROM:

Frederick L. Webber Assistant Secretary Legislative Affairs

SUBJECT:

Legislative Report

#### TREASURY APPEARANCES THIS WEEK

On April 29, Secretary Simon testified before the Treasury Subcommittee of the Senate Appropriations Committee regarding the Department's budget for Fiscal Year 1976. The Subcommittee continued to hear testimony on the Department's budget on April 30 from Under Secretary Schmults, and Assistant Secretaries Brecht and Macdonald.

Assistant Secretary Fiedler testified before the Subcommittee on Economic Stabilization of the House Banking Committee on April 29 regarding H.R. 6078, a bill to establish a National Center for Productivity to succeed the National Commission on Productivity and Work Quality. In a related appearance, Deputy Secretary Gardner appeared before the Treasury Subcommittee of the House Appropriations Committee on May 1 to support the Productivity Commission's appropriation request for Fiscal Year 1976.

On April 30, Commissioner of the Internal Revenue Service Alexander appeared before the Subcommittee on Labor Standards of the House Education and Labor Committee regarding the new pension reform law.

#### FUTURE TREASURY APPEARANCES

Assistant Secretary Cooper is acheduled to testify before the Subcommittee on International Trade and Commerce of the House International Relations Committee on May 5 regarding the Financial Support Fund which would be a \$25 billion financial safety net to help countries with difficulties financing oil imports.

On May 7, Secretary Simon is scheduled to appear before a joint session of the Subcommittee on Energy and the Subcommittee on Financial Markets of the Senate Finance Committee on the capital

needs of industry. Senators Gravel and Bentsen will co-chair the hearing.

Also on May 7, Under Secretary Bennett is scheduled to testify on foreign investment before the Subcommittee on Foreign Commerce and Tourism of the Senate Commerce Committee.

Secretary Simon and Commissioner Alexander are scheduled to testify on May 14 before the Subcommittee on Commerce, Consumer, and Monetary Affairs of the House Government Operations Committee on IRS operations and its relationship to the Department of the Treasury.

Deputy Secretary Gardner will testify before the Subcommittee on Financial Institutions of the Senate Banking Committee on May 14 regarding S. 1267, the Financial Institutions Act of 1975.

## COMMITTEE ACTION

#### Securities Reform

Conferees met on April 30 and May 1 in an attempt to resolve the differences between the House and Senate versions of the securities reform bill, but were unable to reach an agreement and will meet again on May 13.

#### Credit Allocation

On April 30, Chairman Reuss, of the House Banking Committee, announced he would introduce legislation to provide seminannual reports to Congress by the Federal Reserve Board on the entension of commercial bank credit in eight national priority areas. In assembling data for the report, the FRB would require reports from a selected sample of federally insured banks. The new legislation was drafted after consultation with the FRB as an alternative to mandatory credit allocation proposals set forth by the Chairman earlier this year. In a letter to Mr. Reuss, Dr. Burns stated that the Board does not support the new legislation, but that its provisions are "workable."

#### Revenue Sharing

The President's proposals to revew General Revenue Sharing were introduced in the House as H.R. 6558 on April 30 by Messrs. Fountain, Wydler, and Horton (by request). An identical bill will be circulated next week for re-introduction with a wide list of co-sponsors. In the Senate, the legislation was introduced on May 1 by Chairman Hathaway, for himself, Chairman Long, Mr. Packwood and fifteen additional co-sponsors. The Revenue Sharing Subcommittee of the Senate Finance Committee is expected to commence hearings later this month. The Subcommittee on Fiscal Policy of the Joint Economic Committee is also expected to conduct oversight hearings on revenue sharing in the near future.

## RENEWAL OF GENERAL REVENUE SHARING

Transmitted to the Congress: 4/25/75

Summary: Would extend and revise the State and Local Fiscal Assistance Act of 1972.

House: Referred to Government Operations - 4/30/75

Introduced: H.R. 6558 - Fountain, Horton, and Wydler

4/30/75

Review:

Senate: Referred to Finance Committee - 5/1/75

Introduced: S. 1625 - Hathaway and 17 others - 5/1/75

Review:

## REMOVING RESTRICTIONS OF THE TREASURER

Transmitted to the Congress: 4/21/75

Summary: Would remove present restrictions to enable the

Treasurer of the United States to purchase U. S.

securities

House: Referred to Banking Committee - 4/24/75

Introduced:

Review:

Senate: Referred to Finance Committee - 4/24/75

Introduced:

Review:

## AFRICAN DEVELOPMENT FUND

Transmitted to the Congress: 4/17/75

Summary: Would authorize U.S. participation in the African

Development Fund and to authorize \$15 million to be paid to the fund in three equal annual

installments at the U.S. subscription.

House: Referred to Banking Committee - 4/22/75

Introduced: H.R. 6241 - Mitchell (MD) & Fauntroy -

4/22/75

Review:

Senate: Referred to Foreign Relations Committee - 4/22/75

Introduced: S. 1512 - Sparkman - 4/23/75

Review:



## NATIONAL CENTER FOR PRODUCTIVITY ACT OF 1975

Transmitted to the Congress: 3/20/75

Summary: Would create a National Center for Productivity as an independent agency of the executive branch to succeed the National Commission on Productivity and Work Quality; would consist of a Council of up to thirty members appointed by the President from industry, labor, and government, an Executive Director, and a staff.

House: Referred to Banking Committee 3/24/75

Introduced: 4/16/75 - Ashley and McKinney - H.R. 6078

Review:

Senate: Referred to Banking and Government Operations Committees

3/26/75
Introduced:

Review:

## Forecast:

Assistant Secretary Fiedler testified before the Subcommittee on Economic Stabilization of the House Banking Committee on April 29 regarding H. R. 6078, a bill to establish a National Center for Productivity to succeed the National Commission on Productivity and Work Quality. In a related appearance, Deputy Secretary Gardner appeared before the Treasury Subcommittee of the House Appropriations Committee on May 1 to support the Productivity Commission's appropriation request for Fiscal Year 1976.



## FINANCIAL INSTITUTIONS ACT OF 1975

Transmitted to the Congress: 3/19/75

Summary: To expand competition, provide improved consumer services, strengthen the ability of financial institutions to adjust to changing economic conditions, and to improve the flows of funds for mortgage credit.

House: Referred to Banking and Ways & Means Committees 3/20/75
Introduced: 3/20/75 - Frenzel & Regula - H.R. 5291
Review:

Senate: Referred to Banking Committee 3/20/75
Introduced: 3/20/75 - Proxmire - S. 1267
Review:

#### MINT BUILDINGS

Transmitted during 93rd Congress

Summary: Would authorize construction of a new mint in

Denver, Colorado

House: Referred to Public Works and Transportation Committee

3/26/75

Introduced: H.R. 5620 - Schroeder - 3/26/75

Review:

Senate: Referred to Banking Committee 3/26/75

Introduced: S. 1339 - Haskell - 3/26/75

Review:



## DEPARTMENT OF AGRICULTURE OFFICE OF THE SECRETARY WASHINGTON, D. C. 20250

May 2, 1975

SUBJECT: Weekly Wrap-up Report ----- Legislative Affairs

TO: Max Friedersdorf

Assistant to the President

On April 28.29 and May 1 the Subcommittee on Agriculture and Related Agencies, Senate Committee on Appropriations, continued hearings on the FY 76 budget. Officials of the Food and Nutrition Service, testified before the Subcommittee on May 1.

On April 29 the Senate passed without amendment and sent to the House S. 1529, to amend the McIntire-Stennis Act so as to make qualified private colleges and universities eligible for the cooperative forestry research program.

On April 28 and 29 the Subcommittee on Federal Spending Practices, Efficiency and Open Government, Senate Committee on Government Operations, held oversight hearings on the efficiency and effectiveness of the food stamp program. Edward Hekman, Administrator of Food and Nutrition Service, testified for the Department on April 28.

On April 30 the Subcommittee on Agricultural Credit and Rural Electrification, Senate Committee on Agriculture and Forestry, held oversight hearings to review the announcement of Rural Electrification Administration that power supply cooperatives would no longer be eligible for insured loans under the REA program. David Hamil, Administrator of Rural Electrification Administration, testified before the Subcommittee.

On May 1 the Subcommittee on Foreign Agricultural Policy, Senate Committee on Agriculture and Forestry, held hearings to review the implementation of recommendations of the World Food Conference. Don Paarlberg, Director of Agricultural Economics, testified for the Department.

On May 1 the Subcommittee on Indian Affairs, Senate Committee on Interior and Insular Affairs, held hearings to review the present Indian housing situation in the United States. Joseph Hanson, Deputy Administrator for Program Operations, Farmers Home Administration, testified for the Department.



On April 28, by a recorded vote of 335-59, the House passed H. R. 4222 (amended), to amend the National School Lunch and Child Nutrition Acts.

On April 28,29 and 30, the Subcommittee on Agriculture and Related Agencies, House Committee on Appropriations, continued hearings on the Department's budget for FY 76. Testimony was received from public witnesses.

The Subcommittee on Oilseeds and Rice, House Committee on Agriculture, held hearings April 29 and 30 on H. R. 201, H. R. 1802, H. R. 4741 and H. R. 5695, to amend the Agricultural Adjustment Act of 1938 and the Agricultural Act of 1949 relating to the rice programs established in those acts. Kenneth Frick, Administrator of Agricultural Stabilization and Conservation Service, testified for the Department on April 29. USDA supports H. R. 5695.

The Subcommittee on Conservation and Credit, House Committee on Agriculture, met April 30 and approved for full committee action S. 555 (amended), to amend the disaster loan provisions of the Consolidated Farm and Rural Development Act.

On May 1 the Subcommittee on Family Farms and Rural Development, House Committee on Agriculture, met to discuss future agenda.

The Subcommittee on Fisheries and Wildlife Conservation and the Environment and the Subcommittee on Oceanography, House Committee on Merchant Marine and Fisheries, held joint hearings May 1 on H. R. 370, et al, to provide for the development of aquaculture in the United States. William Davey, Deputy Administrator for Water Resources, Soil Conservation Service, testified for the Department. USDA is opposed to the bill.

### COMING UP

The House is expected to consider the President's veto of H. R. 4296, the Emergency Farm Act of 1975, the latter part of next week.



Max Friedersdorf

Page 3

On May 5 officials of Food and Nutrition Service will testify before the Subcommittee on Agriculture and Related Agencies, House Committee on Appropriations, on the FY 76 budget.

JOHN C. FOLTZ

Deputy Under Secretary for Legislative Affairs

Attachments



## DEPARTMENTAL WITNESS BEFORE CONGRESS THIS WEEK

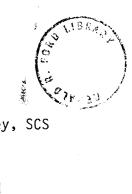
April 28, 1975 - May 2, 1975

Appearances		Pours		
Principal	Technical	Principal	lechnical	
7	21	8	0	
	Accumulated Totals This Session			
105	502	124	22	
	APPEARANCES BY THE	SECRETARY (INCLUDING	ABOVE)	
	Appearances		Hours	
	0		0	
	Accumulated	Totals This Session		
	5		13	



### UNITED STATES DEPARTMENT OF AGRICULTURE

### SCHEDULE OF HEARINGS



5/5/75 or 5/7/75	Full H. Int. & Ins. Affairs; (1324-L) 9:45	H.R. 1863, 2220, 2553, 2896 - Coal Slurry Pipeline Act	William Davey, SCS
5/8/75	H. Agric.; Subc. on Dom. Mkt. & Consumer Relations; (1301-L) 10:00	H.R. 6076 - Freestone Peach Research & Education Program	Not selected
5/9/75	S. Int. & Ins. Affairs; Subc. on Envir. & Land Resources; (3110-D) 10:00	S. 393 - Montana Wilderness Act	John McGuire, FS
5/13/75	S. Ag. & Forestry; Subc. on Ag. Prod., Mktg., & Stab. of Prices; (324-R) 10:00	S. 700 - Leasing of tobacco acreage allotments or marketing quotas	Ken Frick, ASCS
5/13/75	H. Int. & Ins. Affairs; Subc. on Public Lands; (no room No. yet) 10:00	H.R. 5544 - Public Land Timber Conservation Act	Not selected
5/13/75	Full H. Ag.; (1301-L) 10:00	H.R. 6387 - to extend the Fed. Insecticide, Fungicide and Rodenticide Act	Not selected
5/20/75	S. Int. & Ins. Affairs; Subc. on Envir. & Land Resources; (3110-D) 10:00	S. 74, 226, 392, 1391 - Wilderness Areas	Not selected
5/21/75	H. Agric.; Subc. on Dom. Mkt. & Consumer Relations; (1301-L) 2:00	Beef grading standards	Not selected

### UNITED STATES OF AMERICA GENERAL SERVICES ADMINISTRATION

WASHINGTON, DC 20405



3 1975

### FOR OFFICIAL USE ONLY

May 2, 1975

TO:

HONORABLE ROBERT K. WOLTHUIS

Staff Assistant to Mr. Friedersdorf

FROM:

KENNETH M. DUBERSTEIN

Director of Congressional Affairs

SUBJECT:

Legislative Report

### Per Diem & Mileage:

On April 30 the Senate agreed to the House amendments to S. 172, the per diem and mileage legislation, and added a provision to amend the congressional appropriations act of 1957 to increase the per diem and mileage levels for Senate Committee staff members travelling on official business. This would not extend the authority to the personal staffs of Senators, but simply raise the payments to those staff members already authorized to receive per diem. House approval is expected next week, thus clearing the measure for the President's calendar.

The President vetoed per diem legislation last session because it included a provision establishing a rigid system of mileage reimbursement to disabled veterans on travel to VA hospitals. This provision is not included in S. 172 as passed this session. The bill has the full backing of all the Federal employee unions, etc. Should the President decide to sign the legislation, a signing ceremony would be most appropriate. A ceremony would highlight the President's strong support of all Federal employees.

### Emergency Employment Appropriations Act:

On April 25 the Senate passed the Emergency Employment Appropriations Act, H.R. 4481, which includes \$506.1 million for various GSA programs. The House and Senate have appointed conferees on the legislation.

(See Legislative Report for April 18 for further background information.)

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### Consumer Information Center Appropriations:

On April 29 Dave Peterson, Director of GSA's Consumer Information Center, testified before the Senate Appropriations Subcommittee on HUD and Independent Agencies on the Center's fiscal year 1976 budget requests. His testimony was very well received. The House Subcommittee hearing took place on April 23.

### Congressional Records Keeping:

The hearing originally scheduled before the Subcommittee on Information and Individual Rights, House Committee on Government Operations, for May 1 has been moved to Thursday, May 8. Archivist of the United States James B. Rhoads will testify on the matter of accessibility of congressional records to the public.

### House Appropriations:

Our appearance before the Subcommittee on Treasury, Postal Service and General Government, originally set for May 5-9, has been rescheduled for June 3, 4, 5, 6, and 9. It is our understanding that the hearings were postponed so that all other subcommittees would complete work on reducing agency payments into the Federal Buildings Fund. Should all subcommittees reduce by 10% agency payments of the Standard Level User Charges for space they occupy in GSA-controlled facilities, payments to the Fund would be reduced by \$117 million.

Income into the Fund finances the operation, maintenance, repair and improvement of Government-owned facilities, acquisition and management of lease facilities and construction of new facilities. Any reduction in GSA's fiscal year 1976 Federal Buildings Fund rates would seriously hamper the ability of GSA to finance its real property operations, including the construction and the repair and alteration programs. For example, there would be insufficient income available to fund supplemental authorizations for wage board rate increases and classified pay act increases in fiscal year 1976 and to meet other unforeseen emergencies. In addition, revenue would not be available for the Congress to authorize additional repair and alteration and construction projects in fiscal year 1976. Future fiscal years' construction and repair and alteration programs with identified projects estimated to cost over \$2.5 billion, would also be adversely affected as a result of limiting agency SLUC payments to 90% of amounts billed.

### Public Works Committees:

Chairman Bob Jones of the House Public Works and Transportation Committee was briefed by the committee staff on our present purchase contract procedures. Based on discussions with the staff, Chairman Jones seems inclined to support the approval of the prospectus for the SSA facilities in Baltimore and Woodlawn. We are continuing to push for early approval. There will be a session of the Public Buildings and Grounds Subcommittee on these and other matters on Tuesday of next week.

The executive session of the Senate Public Works Committee scheduled for yesterday to discuss the Consolidated Federal Law Enforcement Training Center relocation to the former Glynco Naval Air Station in Brunswick, Georgia, and the prospectus for the Baltimore and Woodlawn facilities, was postponed by Senator Morgan due to a schedule conflict. A new time has not yet been set for the session.

In a related matter, the Senate Appropriations Subcommittee, in its mark-up of the second supplemental, disallowed without prejudice the request for increasing by \$96 million the ceiling for purchase contract financing for FY 1975. The increase is necessary to permit construction of Baltimore and Woodlawn SSA projects. Assuming favorable action by Senate Public Works on the prospectus next week, the Montoya Subcommittee will recommend an amendment in full Appropriations Committee mark-up to increase the ceiling by \$96 million. Senators Beall and Mathias strongly support the two projects and are assisting us in our efforts with both the Public Works and Appropriations Committees.

### Emergency Housing Act:

H. R. 4485, the Emergency Housing Act, passed the Senate on April 24. Several amendments to the House-passed version affect GSA. Title X of the President's energy bill, the Buildings Energy Conservation Standards Act of 1975, was added as title III of H. R. 4485. Section 304 of title III would authorize the Administrator to consult with the Secretary of HUD in the development of energy conservation standards for new commercial buildings. GSA welcomes this advisory role in \* energy planning, which does not affect the construction or operation of



Federal office buildings. Section 307 of title III is an amendment by Senator Weicker which is not included in the President's energy bill. This section would authorize the Administrator to prescribe standards for the design and use to the maximum extent possible of windows in Federal Buildings that can be operated manually. GSA is opposed to this portion of the bill, which could be misinterpreted as requiring the inclusion of manual windows in Federal facilities. GSA already has the authority to determine the extent of use for such items.

A conference has been scheduled for H.R. 4485.

### Defense Production Act:

On April 25 William Prixmire, Chairman of the Joint Committee on Defense Production, introduced S. 1537, a bill to amend the Defense Production Act of 1950, as amended. Committee Vice Chairman Wright Patman introduced identical legislation, H. R. 6567, on April 30. These bills would extend the Act until June 30, 1977, and would amend section 208 of the Act to give the Attorney General and the Chairman of the Federal Trade Commission certain consultation and review responsibilities on the anti-trust consequences of granting allocations and priorities under the Act.

GSA's draft legislation (Item #2 in our Legislative Program) on DPA was submitted to OMB on Jamuary 29, 1975. Our version would extend the Act until September 30, 1977, and amend the Act concerning the establishment of a nucleus executive reserve to allow the payment of transportation and per diem in lieu of subsistence to reservists participating in training programs under the Act.

The Joint Committee on Defense Production has scheduled hearings for May 22 and 23 on these bills and general oversight of programs authorized under the Act, including their administration and operation, and impact on industry and civilian economy. General Leslie Bray, Director of GSA's Office of Preparedness, will testify on May 22.

### Multi-Purpose Use:

The Senate Public Works Committee has tentatively set May 19 for hearings on S. 865, introduced by Senator Buckley, ranking minority member of the Buildings and Grounds Subcommittee. This legislation would authorize the Administrator to lease space in

Federal buildings to be used for commercial activities. GSA would also be authorized to purchase buildings of historic significance to meet Federal space requirements, without regard to any improvements that would be necessary to make the facility usable. GSA presently does not have the authority to purchase existing buildings, although we may acquire existing buildings by other means.

Our draft legislation on the multi-purpose use of Federal buildings has been pending at OMB since April 1. It would authorize the Administrator to provide for ground-level Federal space in urban areas by commercial establishments. The provision of such space would provide a basis for encouraging the development of inner city areas, and would give the Government additional revenue.

It is anticipated that Walter Meisen, Commissioner of Public Buildings, will testify on S. 865.

### Protection of Presidential Properties:

H. R. 1244, the Brooks bill to establish procedures and regulations for certain protective services provided by the Secret Service, has been placed on the consent calendar for May 5.

(See Legislative Report for April 11 for further back-ground information.)



### UPCOMING HEARINGS

May 6

Subcommittee on Public Buildings and Grounds, House Public Works and Transportation Committee; regarding the prospectus for the SSA facilities at Baltimore and Woodlawn, Maryland; Public Buildings Service witnesses to attend to answer questions

May 8

(Postponed from May 1) Subcommittee on Information and Individual Rights, House Committee on Government Operations; regarding congressional records keeping; Archivist of the United States James Rhoads will testify

May 13

Senate Government Operations Committee, regarding GSA's report and regulations pursuant to title I of the Presidential Recordings and Materials Preservation Act concerning protection of and public access to the Presidential materials of Richard Nixon; Administrator Sampson will testify

May 19

Senate Public Works Committee; regarding S. 865 (Buckley) concerning multi-use of Federal office buildings; Wally Meisen, Commissioner of Public Buildings, will testify

May 21 & 22

Subcommittee on Printing, Committee on House Administration; regarding GSA's report and regulations pursuant to title I of the Presidential Recordings and Materials Preservation Act concerning protection of and public access to the Presidential materials of Richard Nixon; Administrator Sampson will testify

May 22

Joint Committee on Defense Production; regarding S. 1537 (Proxmire), to amend and extend the Defense Production Act of 1950, as amended, and general oversight on administration of the Act; General Leslie Bray, Director of GSA's Office of Preparedness, will testify

June 3, 4, 5,

(Postponed from May 5-9) Subcommittee on Treasury, Postal Service and General Government, House Com-6, & 9 mittee on Appropriations; fiscal year 1976 budget requests; Administrator Sampson and other top officials

will testify



# OFFICE OF THE SECRETARY OF TRANSPORTATION WASHINGTON, D.C. 20590

May 2, 1975

MEMORANDUM FOR:

Max Friedersdorf The White House

Attached is the Legislative Report for the Department of Transportation for the Week of April 28, 1975.

John W. Šnow

Acting Assistant Secretary
Congressional and Intergovernmental Affairs

Attachment



TO:

Max Friedersdorf

The White House

FROM:

DEPARTMENT:

John W. Snow Transportation

SUBJECT:

Legislative Report

DATE:

May 2, 1975

### Airport and Airway Development Act of 1975 (H.R. 5017)(S. 1455)

On Wednesday, April 30, Secretary William T. Coleman, Jr., met with key members of the House Public Works and Transportation Subcommittee on Aviation to discuss H.R. 5017, the Administration's proposal for the airport and airway development program. The Committee plans to begin markup of the bill next week but action could slip because of emphasis being given to employment legislation.

## Rail Transportation Improvement and Employment Act of 1975 (S. 1436)

On Thursday, May 1, Secretary Coleman testified before a joint hearing between the Senate Committee on Commerce and the Committee on Labor and Public Welfare regarding S. 1436, the Rail Transportation Improvement and Employment Act of 1975.

Secretary Coleman explained that, following careful analysis of this and similar legislation, the Department had concluded it does not present the right approach at this time. Instead, DOT believes the rail rehabilitation problem should be attacked through adoption of a sound final system plan for the Northeast and Midwest, and through early enactment of the Department's proposed 'Railroad Revitalization and Energy Transportation Act", which will be submitted to the Congress very shortly.

## Federal Railroad Safety Authorization Act of 1975 (H.R. 5358)(S. 1462)

On Friday, April 25, the Senate Commerce Subcommittee on Surface Transportation conducted its annual oversight hearings into the implementation of the Federal Railroad Safety Act of 1970 (P.L. 94-458). In addition, testimony was heard concerning S. 1462, the Department's proposal introduced by Senator Hartke on April 17 which would amend the Federal Railroad Safety Act of 1970 and the Hazardous Materials Transportation Act to authorize additional appropriations for fiscal year 1976, and the July 1, 1976-September 30, 1976 transition period.

On Tuesday, April 29, the House Commerce Subcommittee on Transportation and Commerce conducted hearings on H.R. 5358, the House version of this bill, which Representative Staggers introduced on March 21. Acting FRA Administrator Asaph Hall testified for the Department at that time. On Thursday, May 1, the Committee ordered the bill reported, amended.

On April 24, DOT transmitted to the Hill proposed legislation to amend section 212 of the Federal Railroad Safety Act of 1970 to authorize additional appropriations. It was introduced in the House by Chairman Staggers on April 30, and assigned the number H.R. 6569. To date it has not been introduced in the Senate.

## Assistance for Rock Island Railroad (S. 917)

On Monday, April 28, by voice vote the Senate passed S. 917, the 'Railroad Temporary Operating Authority Act'', with no amendments. There is no pending House action regarding this legislation.

EIS and Matching Requirements (H.R. 3786)(S. 952)(H.R. 3787)(H.R. 3130)

On Wednesday, April 30, the Senate Public Works Subcommittee on Transportation heard testimony from Norbert T. Tiemann, Administrator for the Federal Highway Administration, concerning changes in state matching requirements for Federal-aid highway funds (S. 952)(H.R. 3786), and on the House passed legislation, H.R. 3787 and H.R. 3130, both clarifying the intent of the National Environmental Policy Act (NEPA).

The Senate Public Works and Interior Committees will conduct joint hearings concerning H.R. 3787 and H.R. 3130 on May 5.

## Coast Guard Authorization Bill (S. 1487)(H.R. 5217)

On Monday, April 28, Vice Admiral Ellis A. Perry, Vice Commandant of the Coast Guard, testified before the Senate Commerce Subcommittee on Merchant Marine concerning S. 1487, the Coast Guard authorization bill for fiscal year 1976. No commitments beyond those inherent in the fiscal year 1976 authorization and budget proposals were given at that time, and the Committee indicated that the fiscal year 1977 authorization would be considered separately.

H.R. 5217 was reported on April 28 (H. Rept. 94-178). It will probably come to the floor of the House on May 19.

## Appearances of DOT Officials before Congressional Hearings - Week of 4/28/75

Subject:

Rail Safety Act

Committee:

House Interstate and Foreign Commerce Subcommittee on Trans-

portation and Commerce

Date:

April 28, 1975

Witness:

Acting FRA Administrator Asaph Hall



Subject:

FY '76 Authorization - USCG

Committee:

Senate Commerce Subcommittee on Merchant Marine

Date:

April 28, 1975

Witness:

The Commandant, U.S.C.G.

Subject:

Scope of current environmental research and development programs

Committee:

House Science and Technology Subcommittee on Environment

and Atmosphere

Date:

April 29, 1975

Witness:

Deputy Assistant Secretary Herbert Kaiser

Subject:

H.R. 3786, Suspension of matching requirement on Federal-aid

highway projects

Committee:

Senate Public Works Committee Subcommittee on Transportation

Date:

April 30, 1975

Witness:

Administrator Norbert T. Tiemann

Subject:

FY '76 Appropriations - FRA

Committee:

House Appropriations Committee

Date:

April 30, 1975

Witness:

Acting FRA Administrator Asaph Hall

Subject:

S. 1436 Rail Transportation Improvement and Employment

Act of 1975

Committee:

Senate Commerce Subcommittee on Transportation

Date:

May 1, 1975

Witness:

The Secretary

Subject:

Activities of the ICC

Committee:

House Government Operations Committee, Subcommittee on

Government Activities and Transportation

Date:

May 1, 1975

Witness:

Deputy Under Secretary John W. Snow



### HEARING SCHEDULE FORECAST

### May 5-6, 1975

House Appropriations Committee, FY '76 Appropriations - Urban Mass Transportation Administration - Administrator Frank Herringer will testify.

### May 5-8, 1975

Senate Appropriations Committee, FY '76 Appropriations - Federal Railroad Administration - Acting FRA Administrator - Asaph Hall will testify.

### May 7, 1975

House Interstate and Foreign Commerce Subcommittee on Transportation and Commerce, Preliminary System Plan The Secretary will testify.

### May 7-8, 1975

House Appropriations Committee FY '76 Appropriations - Office of the Secretary, Deputy Under Secretary Ted Lutz will testify.

### May 13, 1975

Senate Appropriations Committee, FY '76 Appropriations - FRA AMTRAK and NTSB, No witness has been designated

### May 14-15, 1975

House Science and Technology, Subcommittee on Aviation and Transportation R&D Interagency coordination on Aviation R&D, Acting Assistant Secretary William Stoney will testify.

### May 15, 1975

Senate Appropriations Committee. FY'76 Appropriations - Urban Mass Transportation Administration, Administrator Frank C. Herringer will testify.

## May 22,28 and June 3, 1975

Senate Appropriations Committee, FY '76 Appropriations, Federal Aviation Administration, Acting FAA Administrator James Dow will testify.





May 2, 1975

MEMORANDUM FOR:

The Honorable

Max Friedersdorf

Assistant to the President

for Legislative Affairs

FROM:

Edward Hidalgo

General Counsel and

Congressional Liaison

SUBJECT:

Weekly Report

Meetings occurred this week with:

-- Congressmen Lujan and Runnels.

The Senate Foreign Relations Committee began hearings on its composite bill, S. 1517, including authorization for State, USIA, ACDA and the Board for International Broadcasting (Radio Free Europe and Radio Liberty). In the course of these hearings several questions were raised regarding the views of the witnesses on the recommendations of the Stanton Panel for reorganizing USIA. The State Department was noncommittal: they have a task force looking into organizational problems, it will conclude its work about the same time the Murphy Commission report is available, and recommendations will be considered at that time. Witnesses for BIB, on the other hand, expressed different views. David Abshire supported a separate VOA, looking toward a single board for all the radios somewhere down the line. Foy Kohler said all of USIA -- including VOA -- should be put into the State Department. Two other Board members, John Roche and Thomas Quinn, likewise diverged widely Roche said putting VOA with BIB would be like mixing "peaches and apples;" Quinn said it probably should be done for reasons of economy.

Hearings before the House International Relations Committee on USIA's authorization have been postponed; they may occur either later the week of May 5th, or the week of May 12th.



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