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APPROVED

SEP 30 1976

THE WHITE HOUSE

ACTION

WASHINGTON

Last Day: October 4

September 28, 1976

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON *Jim Cannon*

SUBJECT:

S. 2511 - Land Conveyance, Idaho

Attached for your consideration is S. 2511, sponsored by Senators McClure and Church.

The enrolled bill authorizes the Secretary of Agriculture to convey certain property in Boise, Idaho, to any party who will agree to provide administrative improvements of equal value on a designated site.

A detailed explanation is provided in OMB's enrolled bill report at Tab A.

Agriculture, OMB, Max Friedersdorf, Counsel's Office (Kilberg) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign S. 2511 at Tab B.





EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

SEP 23 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 2511 - Land conveyance, Idaho  
Sponsors - Sen. McClure (R) Idaho and Sen. Church  
(D) Idaho

Last Day for Action

October 4, 1976 - Monday

Purpose

Authorizes the Secretary of Agriculture to convey certain property in Boise, Idaho, to any party who will agree to provide administrative improvements of equal value on a designated site.

Agency Recommendations

Office of Management and Budget	Approval
Department of the Agriculture	Approval
Department of the Interior	Approval
General Services Administration	No objection (Informally)

Discussion

For approximately 40 years, the Forest Service has operated a shop facility and warehouse located on a 5.22 acre tract in downtown Boise, Idaho. However, the complex is now larger than is needed for present and expected future uses, and it is in need of expensive renovation. The site has also become incompatible with present zoning regulations and adjacent land uses.

The Forest Service would like to improve and consolidate these operations by building a new complex on a 2.5 acre Federally-owned administrative site near the Boise Municipal Airport. This site is adjacent to the Boise Interagency Fire Center, and it is ideally suited to serve as a shop facility and warehouse because of excellent air and road access.

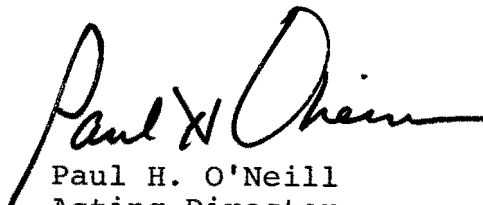
S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed, all right, title, and interest of the United States to the 5.22 acre tract described above. In exchange, the party to whom the conveyance is made would be responsible for the construction, on behalf of the United States, of administrative improvements of at least equal value to the lands conveyed, on the 2.5 acre tract noted above or an alternative site chosen by the Secretary.

If the value of the lands and improvements to be conveyed exceeds the value of the administrative improvements to be constructed, the party to whom the conveyance is made would be required to make a cash payment to the United States in an amount equal to the difference between the two values. The Secretary would be required to carry out the conveyance by soliciting public offers and entering into an agreement with the party whose offer is most advantageous to the Federal Government.

Agriculture supported this legislation in reports to the Congress, and states in its attached enrolled bill letter that S. 2511 would be in the best interests of all concerned:

"... The Federal Government would obtain new warehouse and shop facilities at a better location on public land well suited for that purpose. Local businesses and governments would benefit as land in downtown Boise was returned to private ownership ..."

The Department also advises that it foresees no net costs to the Federal Government resulting from the enrolled bill.



Paul H. O'Neill  
Acting Director

Enclosures



DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20250

September 24, 1976

Honorable James T. Lynn  
Director, Office of Management  
and Budget

Dear Mr. Lynn:

In response to the request of your office, here is our report on the enrolled enactment S. 2511, "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes."

The Department of Agriculture recommends that the President approve the enactment.

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. If the value of the lands and improvements to be conveyed exceeded the value of the administrative improvements to be constructed, the party to whom the conveyance was made would make a cash payment to the United States in an amount equal to the difference between the two values. The new administrative improvements would be located on a 2.5-acre site described in S. 2511, or on an alternative site determined by the Secretary. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

The 5.22 acres that could be conveyed under the provisions of S. 2511 are acquired lands that have been used by the Forest Service for a warehouse and shop complex since the late 1930's. This use of land within downtown Boise is no longer compatible with adjacent uses and zoning regulations. The Government site is larger than is needed for present and expected future uses. Furthermore, the buildings within the downtown complex are generally in need of expensive repairs.

The 2.5-acre site described in S. 2511 is adjacent to the Boise Interagency Fire Center and the Boise Municipal Airport. It is situated on public domain land that was withdrawn for administrative purposes in 1968. Development and use of this site would be compatible with the Fire Center, and it would enable the Boise National Forest to consolidate its fire, warehouse, shop, and communications facilities at one location.

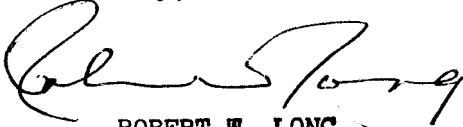
Honorable James T. Lynn

2.

Completion of the exchange authorized by S. 2511 would be advantageous to the Federal Government as well as to local businesses and governments. The Federal Government would obtain new warehouse and shop facilities at a better location on public land well suited for that purpose. Local businesses and governments would benefit as land in downtown Boise was returned to private ownership.

The value of the lands and improvements thereon to be conveyed is expected to closely approximate the cost of the new facilities to be constructed. Thus, we do not foresee that the enactment of S. 2511 would require additional Federal expenditures.

Sincerely,

A handwritten signature in dark ink, appearing to read 'Robert W. Long', written in a cursive style.

ROBERT W. LONG  
Assistant Secretary

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: September 25

Time: 1030am

FOR ACTION: George Humphreys *ok* cc (for information): Jack Marsh  
~~Paul Leach~~ Jim Connor  
 Max Friedersdorf *ok* Ed Schmulse  
 Bobbie Kilberg *ok*

FROM THE STAFF SECRETARY

DUE: Date: September 28

Time: noon

SUBJECT:

S.2511-Land conveyance, Idaho

ACTION REQUESTED:

\_\_\_\_\_ For Necessary Action

\_\_\_\_\_ For Your Recommendations

\_\_\_\_\_ Prepare Agenda and Brief

\_\_\_\_\_ Draft Reply

☒ For Your Comments

\_\_\_\_\_ Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.  
 For the President



# United States Department of the Interior

OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20240

SEP 22 1976

Dear Mr. Lynn:

This responds to your request for the views of this Department on the enrolled bill S. 2511, "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes."

We recommend that the President approve the enrolled bill.

As enrolled, S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. The new administrative improvements would be located on a 2.5 acre site described in S. 2511, or on an alternative site determined by the Secretary. If the value of the lands and improvements thereon authorized to be conveyed exceeds the value of the necessary administrative improvements to be constructed, the party to whom the conveyance is made shall make a cash payment to the U.S. to equalize the difference between the two values. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

The 2.5 acre tract described in the bill is part of a larger tract of public domain land withdrawn for the U.S. Forest Service in November 1969 by Public Land Order 4747 for an administrative site for the Intermountain Forest and Range Experiment Station. The 2.5 acre tract is adjacent to a 15 acre tract of Bureau of Land Management land. The entire 17.5 acre site is vacant land. The Bureau of Land Management is contemplating the location of administrative facilities on the 17.5 acre tract. The U.S. Forest Service is also contemplating the location of facilities on the 2.5 acre tract described in the

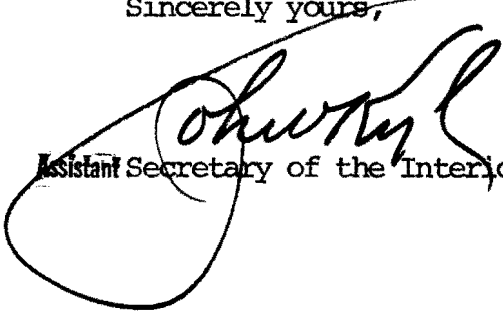


bill, or possibly on another site within the 17.5 acres. One result of this joint location of administrative facilities might be possible joint use of fire dispatching, parking, loading, vehicle washing, and other facilities. Such consolidation of facilities could enhance BLM and Forest Service operations.

The entire 17.5 acre site, including the 2.5 acres in enrolled bill S. 2511, is surrounded by development, including the Boise Fire Center, an airport, and a privately-owned industrial complex. From the standpoint of land planning, we believe that location of Forest Service facilities in a developed area is sound, and we would have no objection to the construction of permanent facilities on the 2.5 acre tract.

As enrolled, S. 2511 incorporates the amendments proposed by the Department of Agriculture, and with which we concurred, particularly that of a cash equalization provision in the event that the value of the land and improvements to be conveyed exceeds the value of the necessary improvements to be constructed.

Sincerely yours,



Assistant Secretary of the Interior

Honorable James T. Lynn  
Director, Office of  
Management and Budget  
Washington, D.C. 20503

UNITED STATES OF AMERICA  
GENERAL SERVICES ADMINISTRATION  
WASHINGTON, DC 20405



September 28, 1976

Honorable James T. Lynn  
Director, Office of  
Management and Budget  
Washington, D.C. 20503

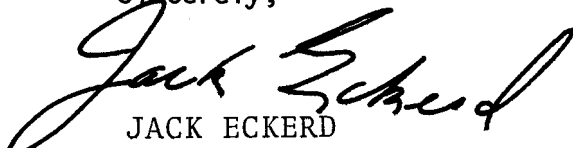
Dear Mr. Lynn:

By letter of September 21, 1976, you requested the views of the General Services Administration (GSA) on enrolled bill S. 2511, "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes."

On February 20, 1976, GSA provided comments to your office on the proposed report by the United States Department of Agriculture (USDA) on S. 2511 (copy attached). The only significant change in the enrolled bill from the bill as it was written at that time is the addition at the end of subsection (b) of a provision that in the event the value of the lands and improvements thereon conveyed pursuant to subsection (a) exceeds the value of the improvements constructed pursuant to subsection (b), the difference between the two values will be made up by the party to whom the conveyance is made.

This amendment was recommended in the USDA report and GSA's comments thereon offered no objection to the passage of S. 2511 if so amended. Therefore, GSA supports enactment of the enrolled bill.

Sincerely,

  
JACK ECKERD  
Administrator

Enclosure

*Keep Freedom in Your Future With U.S. Savings Bonds*

FEB 20 1976

Mr. James M. Frey  
Assistant Director  
for Legislative Reference  
Office of Management and Budget  
Washington, DC 20503

Dear Mr. Frey:

By legislative referral memorandum dated February 6, 1976, your office requested the views of the General Services Administration on the proposed report by the Department of Agriculture on S. 2511, a bill "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho."

The proposed report of the USDA fully and concisely outlines the background and purpose of the legislation. USDA supports the legislation since it would allow for the economical relocation and consolidation of related Forest Service activities. Also, the Federal Government would be fully compensated for the subsequent conveyance either by the construction of the administrative improvements or the construction of the administrative improvements plus a cash payment to the United States in an amount equal to the difference between the two values.

As a matter of policy, GSA opposes the disposition of federally owned property pursuant to special legislation since the Federal Property and Administrative Services Act of 1949, a law of general application, usually best serves the interest of the Government and the public in this regard. The 1949 Act provides the means whereby most Federal real property holdings which Federal agencies find are no longer required for their needs are reported to GSA for (1) utilization by other executive agencies having a requirement for such property, and (2) disposal as surplus property, in accordance with authorization provided in the Act or in other pertinent general legislation.

Under normal procedures, if the subject property was reported to GSA as excess to the needs of the USDA, we would first ascertain whether a further Federal need existed for its use. In the absence of such need, eligible local governmental bodies and nonprofit institutions would have an opportunity to apply for the acquisition of the property at no cost or at a substantial monetary discount for such purposes as

health and education, park and recreation, or other specified public uses. Sales may also be negotiated with local government bodies without use restriction on the basis of the estimated fair market value of surplus property.

If the property were not acquired by a local public agency, it would then be offered for public sale by competitive bidding unless unusual circumstances existed which would justify the application of the limited situations provided by the 1949 Act under which sales can be negotiated with private parties. In any case, disposal proceeds could not be used as the bill provides.

As outlined above, on the basis of the bill itself, we find no existing authority to accomplish the purposes of S. 2511. Although we believe that the real property management matters should be handled under laws of general application, we recognize that particular isolated circumstances may justify special legislation in this regard. This is especially true when application of such legislation would not be less favorable to the Federal Government than would be the application of general legislation such as the Property Act.

The report indicates that the bill would confer a substantial benefit to the USDA in terms of economical and efficient operation, and would further USDA's program purposes. Accordingly, since the proposed legislation is limited in scope and confined to an isolated circumstance, we offer no objection to the passage of this legislation if amended as recommended in the USDA report.

It is interesting to note that in recent Congresses GSA has proposed the enactment of general legislation which would authorize the use of proceeds from the disposition of Federal real property for the selective relocation of Federal agencies from properties which are not being optimally used to properties more appropriate for the agencies' purposes.

Sincerely,

(signed) Kenneth M. Duberstein  
Director of Congressional Affairs

cc: Official File - AK

A, AD, BROL, AE, P, LB, L

AK:MIHimmelstein:ebs:2/19/76:x4072

Concurrence: (P concurred by phone)

LB

*Muller*  
*Holland 2-19*

L

*Burke 2/19/76*

AK

*AK 2/19*

*BB 2/20*

September 25

Time: 1030am

ON:   
Paul Leach  
Max Friedersdorf  
Bobbie Kilbergcc (for information): Jack Marsh  
Jim Connor  
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: September 28

Time: noon

SUBJECT:

S.2511-Land conveyance, Idaho

## ACTION REQUESTED:

☐ For Necessary Action☐ For Your Recommendations☐ Prepare Agenda and Brief☐ Draft Reply☒ For Your Comments☐ Draft Remarks

## REMARKS:

please return to judy johnston, ground floor west wing

*approve  
Bobbie Kilberg 9/27/76*PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon  
For the President

THE WHITE HOUSE

WASHINGTON

September 27, 1976

MEMORANDUM FOR: JIM CAVANAUGH  
FROM: MAX L. FRIEDERSDORF *M.L.F.*  
SUBJECT: S.2511 - Land conveyance, Idaho

The Office of Legislative Affairs concurs with the agencies  
that the subject bill be signed.

Attachments

September 25

Time: 1030am

FOR ACTION: *Seay Dunphy*  
~~Paul Leach~~  
Max Friedersdorf  
Bobbie Kilberg

cc (for information): Jack Marsh  
Jim Connor  
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: September 28

Time: noon

SUBJECT:

S.2511-Land conveyance, Idaho

## ACTION REQUESTED:

☐ For Necessary Action☐ For Your Recommendations☐ Prepare Agenda and Brief☐ Draft Reply☒ For Your Comments☐ Draft Remarks

## REMARKS:

please return to judy johnston, ground floor west wing

*I recommend approval*PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon  
For the President

Members: SecState  
SecTreasury  
SecDefense  
SecAgriculture  
SecCommerce  
Spec. Rep. for Trade Negotiations  
Director, OMB  
Exec. Dir., CIEP  
President, Ex-Im Bank  
Assistant to Pres. for Economic Affairs

14  
1  
To-  
J. Conrad  
8-12-76  
for staffing

U. S. DEPARTMENT OF LABOR

OFFICE OF THE SECRETARY

WASHINGTON

AUG 12 1976

The President  
The White House  
Washington, D. C. 20500

Dear Mr. President:

R<sup>1</sup> I respectfully request that the Secretary of Labor be designated  
a member of the East-West Foreign Trade Board. The Board was  
established by Executive Order 11846 on March 27, 1975, pursuant  
to Section 411 of the Trade Act of 1974.

Section 7 of the Executive Order provides that the Board be  
composed of listed members and "such additional members of the  
Executive Branch as the President may designate."

The Department of Labor presently participates in certain activities  
of the Board and its Working Group on an unofficial and ad hoc  
basis. This arrangement does not provide a full opportunity to  
assure that the implications of East-West foreign trade decisions  
for American workers and for U.S. employment are given adequate  
consideration.

Regular membership of the Secretary of Labor on the Board would  
help fill that gap and provide that East-West trade decisions  
take into account the effects on all sectors of the American economy.

Sincerely,

  
Secretary of Labor

I urge the Congress to act favorably on this proposal and trust that its enactment will expedite the appropriation process.

Sincerely,

GERALD R. FORD

NOTE: This is the text of identical letters addressed to the Honorable Carl Albert, Speaker of the House of Representatives, and to the Honorable Nelson A. Rockefeller, President of the Senate.

The text of the draft bill was also included with the release.

## Administration of the Trade Agreements Program

*Executive Order 11846. March 27, 1975*

By virtue of the authority vested in me by the Trade Act of 1974, hereinafter referred to as the Act (Public Law 93-618, 88 Stat. 1978), the Trade Expansion Act of 1962, as amended (19 U.S.C. 1801), Section 350 of the Tariff Act of 1930, as amended (19 U.S.C. 1351), and Section 301 of Title 3 of the United States Code, and as President of the United States, it is hereby ordered as follows:

SECTION 1. *The Trade Agreements Program.* The "trade agreements program" includes all activities consisting of, or related to, the negotiation or administration of international agreements which primarily concern trade and which are concluded pursuant to the authority vested in the President by the Constitution, Section 350 of the Tariff Act of 1930, as amended, the Trade Expansion Act of 1962, as amended, or the Act.

SEC. 2. *The Special Representative for Trade Negotiations.*

(a) The Special Representative for Trade Negotiations, hereinafter referred to as the Special Representative, in addition to the functions conferred upon him by the Act, including Section 141 thereof, and in addition to the functions and responsibilities set forth in this Order, shall be responsible for such other functions as the President may direct.

(b) The Special Representative, except where otherwise expressly provided by statute, Executive order, or instructions of the President, shall be the chief representative of the United States for each negotiation under the trade agreements program and shall participate in other negotiations which may have a direct and significant impact on trade.

(c) The Special Representative shall prepare, for the President's transmission to Congress, the annual report on the trade agreements program required by Section 163(a) of the Act. At the request of the Special Representative, other agencies shall assist in the preparation of that report.

(d) The Special Representative, except where expressly otherwise provided or prohibited by statute, Executive order, or instructions of the President, shall be responsible for the proper administration of the trade agreements program, and may, as he deems necessary, assign to the head of any Executive agency or body the performance of his duties which are incidental to the administration of the trade agreements program.

(e) The Special Representative shall consult with the Trade Policy Committee in connection with the performance of his functions, including those established or delegated by this Order, and shall, as appropriate, consult with other Federal agencies or bodies. With respect to the performance of his functions under Title IV of the Act, including those established or delegated by this Order, the Special Representative shall also consult with the East-West Foreign Trade Board.

(f) The Special Representative shall be responsible for the preparation and submission of any Proclamation which relates wholly or primarily to the trade agreements program. Any such Proclamation shall be subject to all the provisions of Executive Order No. 11030, as amended, except that such Proclamation need not be submitted to the Director of the Office of Management and Budget.

(g) The Secretary of State shall advise the Special Representative, and the Committee, on the foreign policy implications of any action under the trade agreements program. The Special Representative shall invite appropriate departments to participate in trade negotiations of particular interest to such departments, and the Department of State shall participate in trade negotiations which have a direct and significant impact on foreign policy.

SEC. 3. *The Trade Policy Committee.* (a) As provided by Section 242 of the Trade Expansion Act of 1962 (19 U.S.C. 1872), as amended by Section 602(b) of the Act, there is established the Trade Policy Committee, hereinafter referred to as the Committee. The Committee shall be composed of:

(1) The Special Representative, who shall be Chairman.

(2) The Secretary of State.

(3) The Secretary of the Treasury.

(4) The Secretary of Defense.

(5) The Attorney General.

(6) The Secretary of the Interior.

(7) The Secretary of Agriculture.

(8) The Secretary of Commerce.

(9) The Secretary of Labor.

(10) The Assistant to the President for Economic Affairs.

(11) The Executive Director of the Council on International Economic Policy.

Each member of the Committee may designate an officer of his agency, whose status is not below that of an Assistant Secretary, to serve in his stead, when he is unable

to attend any meetings of the Committee. The Chairman, as he deems appropriate, may invite representatives from other agencies to attend the meetings of the Committee.

(b) The Committee shall have the functions conferred by the Trade Expansion Act of 1962, as amended, upon the inter-agency organization referred to in Section 242 thereof, as amended, the functions delegated to it by the provisions of this Order, and such other functions as the President may from time to time direct. Recommendations and advice of the Committee shall be submitted to the President by the Chairman.

(c) The recommendations made by the Committee under Section 242(b)(1) of the Trade Expansion Act of 1962, as amended, with respect to basic policy issues arising in the administration of the trade agreements program, as approved or modified by the President, shall guide the administration of the trade agreements program. The Special Representative or any other officer who is chief representative of the United States in a negotiation in connection with the trade agreements program shall keep the Committee informed with respect to the status and conduct of negotiations and shall consult with the Committee regarding the basic policy issues arising in the course of negotiations.

(d) Before making recommendations to the President under Section 242(b)(2) of the Trade Expansion Act of 1962, as amended, the Committee shall, through the Special Representative, request the advice of the Adjustment Assistance Coordinating Committee, established by Section 281 of the Act.

(e) The Committee shall advise the President as to what action, if any, he should take under Section 337(g) of the Tariff Act of 1930, as amended by Section 341 of the Act, relating to unfair practices in import trade.

(f) The Trade Expansion Act Advisory Committee established by Section 4 of Executive Order No. 11075 of January 15, 1963, is abolished and all of its records are transferred to the Trade Policy Committee.

#### SEC. 4. *Trade Negotiations Under Title I of the Act.*

(a) The functions of the President under Section 102 of the Act concerning notice to, and consultation with, Congress, in connection with agreements on nontariff barriers to, and other distortions of, trade, are hereby delegated to the Special Representative.

(b) The Special Representative, after consultation with the Committee, shall prepare, for the President's transmission to Congress, all proposed legislation and other documents necessary or appropriate for the implementation of, or otherwise required in connection with, trade agreements; provided, however, that where implementation of an agreement on nontariff barriers to, and other distortions of, trade requires a change in a domestic law, the department or agency having the primary interest in the administration of such domestic law shall prepare and

transmit to the Special Representative the proposed legislation necessary or appropriate for such implementation.

(c) The functions of the President under Section 131 (c) of the Act with respect to advice of the International Trade Commission and under Section 132 of the Act with respect to advice of the departments of the Federal Government and other sources, are delegated to the Special Representative. The functions of the President under Section 133 of the Act with respect to public hearings in connection with certain trade negotiations are delegated to the Special Representative, who shall designate an interagency committee to hold and conduct any such hearings.

(d) The functions of the President under Section 135 of the Act with respect to advisory committees and, notwithstanding the provisions of any other Executive order, the functions of the President under the Federal Advisory Committee Act (86 Stat. 770, 5 U.S.C. App. I), except that of reporting annually to Congress, which are applicable to advisory committees under the Act are delegated to the Special Representative. In establishing and organizing general policy advisory committees or sector advisory committees under Section 135(c) of the Act, the Special Representative shall act through the Secretaries of Commerce, Labor and Agriculture, as appropriate.

(e) The functions of the President with respect to determining ad valorem amounts and equivalents pursuant to Sections 601 (3) and (4) of the Act are hereby delegated to the Special Representative. The International Trade Commission is requested to advise the Special Representative with respect to determining such ad valorem amounts and equivalents. The Special Representative shall seek the advice of the Commission and consult with the Committee with respect to the determination of such ad valorem amounts and equivalents.

(f) Advice of the International Trade Commission under Section 131 of the Act, and other advice or reports by the International Trade Commission to the President or the Special Representative, the release or disclosure of which is not specifically authorized or required by law, shall not be released or disclosed in any manner or to any extent not specifically authorized by the President or by the Special Representative.

#### SEC. 5. *Import Relief and Market Disruption.*

(a) The Special Representative is authorized to request from the International Trade Commission the information specified in Sections 202(d) and 203(i) (1) and (2) of the Act.

(b) The Secretary of the Treasury, in consultation with the Secretary of Commerce or the Secretary of Agriculture, as appropriate, is authorized to issue, under Section 203(g) of the Act, regulations governing the administration of any quantitative restrictions proclaimed in order to provide import relief and is authorized to issue, under Section 203(g) of the Act or 352(b) of the Trade Ex-

pansion Act of 1962, regulations governing the entry, or withdrawal from warehouses for consumption, of articles pursuant to any orderly marketing agreement.

(c) The Secretary of Commerce shall exercise primary responsibility for monitoring imports under any orderly marketing agreement.

#### SEC. 6. *Unfair Trade Practices.*

(a) The Special Representative, acting through an interagency committee which he shall designate for such purpose, shall provide the opportunity for the presentation of views, under Sections 301(d)(1) and 301(e)(1) of the Act, with respect to unfair or unreasonable foreign trade practices and with respect to the United States response thereto.

(b) The Special Representative shall provide for appropriate public hearings under Section 301(e)(2) of the Act; and, shall issue regulations concerning the filing of requests for, and the conduct of, such hearings.

(c) The Special Representative is authorized to request, pursuant to Section 301(e)(3) of the Act, from the International Trade Commission, its views as to the probable impact on the economy of the United States of any action under Section 301(a) of the Act.

SEC. 7. *East-West Foreign Trade Board.* (a) In accordance with Section 411 of the Act, there is hereby established the East-West Foreign Trade Board, hereinafter referred to as the Board. The Board shall be composed of the following members and such additional members of the Executive branch as the President may designate:

- (1) The Secretary of State.
- (2) The Secretary of the Treasury.
- (3) The Secretary of Agriculture.
- (4) The Secretary of Commerce.
- (5) The Special Representative for Trade Negotiations.
- (6) The Director of the Office of Management and Budget.
- (7) The Executive Director of the Council on International Economic Policy.
- (8) The President of the Export-Import Bank of the United States.
- (9) The Assistant to the President for Economic Affairs.

The President shall designate the Chairman and the Deputy Chairman of the Board. The President may designate an Executive Secretary, who shall be Chairman of a working group which will include membership from the agencies represented on the Board.

(b) The Board shall perform such functions as are required by Section 411 of the Act and such other functions as the President may direct.

(c) The Board is authorized to promulgate such rules and regulations as are necessary or appropriate to carry out its responsibilities under the Act and this Order.

(d) The Secretary of State shall advise the President with respect to determinations required to be made in connection with Sections 402 and 409 of the Act (dealing with freedom of emigration) and Section 403 (dealing with United States personnel missing in action in Southeast Asia), and shall prepare, for the President's transmission to Congress, the reports and other documents required by Sections 402 and 409 of the Act.

(e) The President's Committee on East-West Trade Policy, established by Executive Order No. 11789 of June 25, 1974, as amended by Section 6(d) of Executive Order No. 11808 of September 30, 1974, is abolished and all of its records are transferred to the Board.

#### SEC. 8. *Generalized System of Preferences.*

(a) The Special Representative, in consultation with the Secretary of State, shall be responsible for the administration of the generalized system of preferences under Title V of the Act.

(b) The Committee, through the Special Representative, shall advise the President as to which countries should be designated as beneficiary developing countries, and as to which articles should be designated as eligible articles for the purposes of the system of generalized preferences.

SEC. 9. *Prior Executive Orders.* (a) Executive Order No. 11789 of June 25, 1974, and Section 6(d) of Executive Order No. 11808 of September 30, 1974, relating to the President's Committee on East-West Trade Policy are hereby revoked.

(b) (1) Sections 5(b), 7, and 8 of Executive Order No. 11075 of January 15, 1963, are hereby revoked effective April 3, 1975; (2) the remainder of Executive Order No. 11075, and Executive Order No. 11106 of April 18, 1963 and Executive Order No. 11113 of June 13, 1963, are hereby revoked.

GERALD R. FORD

The White House,  
March 27, 1975.

[Filed with the Office of the Federal Register, 9:59 a.m.,  
March 28, 1975]

## Foreign Assistance and Related Programs Appropriations Act, 1975

*Statement by the President Upon Signing the Bill Into Law While Expressing Reservations About Certain of Its Provisions. March 27, 1975*

I have signed H.R. 4592, the Foreign Assistance and Related Programs Appropriations Act, 1975, with considerable misgivings. The considerable reductions in overseas assistance programs—which the Congress authorized only 3 months ago—could prove detrimental to American interests at home and abroad.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

SEP 23 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 2511 - Land conveyance, Idaho  
Sponsors - Sen. McClure (R) Idaho and Sen. Church  
(D) Idaho

Last Day for Action

October 4, 1976 - Monday

Purpose

Authorizes the Secretary of Agriculture to convey certain property in Boise, Idaho, to any party who will agree to provide administrative improvements of equal value on a designated site.

Agency Recommendations

Office of Management and Budget	Approval
Department of the Agriculture	Approval
Department of the Interior	Approval
General Services Administration	No objection (Informally)

Discussion

For approximately 40 years, the Forest Service has operated a shop facility and warehouse located on a 5.22 acre tract in downtown Boise, Idaho. However, the complex is now larger than is needed for present and expected future uses, and it is in need of expensive renovation. The site has also become incompatible with present zoning regulations and adjacent land uses.

## AUTHORIZING THE SECRETARY OF AGRICULTURE TO CONVEY CERTAIN LANDS IN BOISE, IDAHO

APRIL 9, 1976.—Ordered to be printed

Mr. McCLURE, from the Committee on Interior and Insular Affairs,  
submitted the following

### REPORT

[To accompany S. 2511]

The Committee on Interior and Insular Affairs, to which was referred the bill, S. 2511, to authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, having considered the same, reports favorably thereon with amendments to the text and the title and recommends that the bill, as amended, do pass.

The amendments are as follows:

- (1) On page 2, line 15, strike "and" and insert in lieu thereof "to";
- (2) on page 3, line 23, between "culture" and "entering" insert "(hereinafter referred to as the 'Secretary')";
- (3) on page 4, lines 6 and 7, strike "of Agriculture";
- (4) on page 4, line 8, between "lands" and "authorized" insert "and improvements thereto";
- (5) on page 4, line 9, strike "section." and insert in lieu thereof the following:

"section: *Provided*, That if the value of the lands and the improvements thereon authorized to be conveyed by subsection (a) exceeds the value of the administrative improvements determined necessary by the Secretary to be constructed under this subsection, the party to whom the conveyance is made shall make a cash payment to the United States in an amount equal to the difference between the two values."; and

- (6) on page 4, line 11, strike "of Agriculture"; and

(7) amend the title so as to read: "A bill to authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes".

## PURPOSE

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed approximately 5.72 acres and improvements thereon, located in Boise, Idaho. In exchange, the party to whom the lands would be conveyed would be required to cause to construct, for the United States, administrative improvements of a value at least equal to the value of the conveyed land and improvements thereon on a 2.5 acre site described in S. 2511, or on an alternative site determined more suitable by the Secretary. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

## BACKGROUND

Since the 1930's, the Forest Service has used warehouse and shop facilities on acquired lands in downtown Boise. Over the years, conditions and needs have changed and these facilities and uses are no longer compatible with adjacent uses and zoning regulations. The site is larger than necessary for present and prospective Forest Service uses. Furthermore, the buildings the Forest Service are now using are generally in need of expensive repairs.

Since the mid-1960's, the Forest Service has worked with the Bureau of Land Management and the National Weather Service in the development and operation of the Boise Interagency Fire Center, adjacent to the Boise Municipal Airport. The Fire Center helps coordinate major wildfire suppression efforts throughout the west. A 2.5 acre tract adjacent to the Fire Center with excellent air and ground access is available for the construction of a new Forest Service warehouse and shop facility.

This tract, described in S. 2511, is part of a larger tract of public domain land withdrawn for the U.S. Forest Service in November 1969 by Public Land Order 4747 for an administrative site for the Intermountain Forest and Range Experiment Station. The 2.5 acre tract is adjacent to a 15 acre tract of Bureau of Land Management land. The entire 17.5 acre site is vacant land. The Bureau of Land Management is contemplating the location of administrative facilities on the 15 acre tract.

Placement of the Forest Service facilities on the 2.5 acre site identified in S. 2511 or on another site within the 17.5 acres would enable the Boise National Forest to consolidate its warehouse, shop, communications, parking, and loading facilities. Development of that site might also result in increased administrative efficiencies for both the BLM and the Forest Service through joint use of their facilities.

S. 2511 would authorize the Secretary of Agriculture, on the basis of a public offering, to convey by quitclaim deed the site in downtown Boise to a party who would agree to provide, for the Forest Service, administrative improvements of at least equal value on the site adjacent to the Fire Center, or an alternative site chosen by the Secretary.

A new facility has been designed for the Fire Center site, and an appraisal of the downtown site and improvements has been made. The value of the lands and improvements to be conveyed is expected to

closely approximate the cost of the new facility to be constructed. While construction costs will probably continue to rise, the value of the downtown property will also rise. The Forest Service believes that S. 2511 would not require additional Federal expenditures.

## COMMITTEE AMENDMENTS

The Committee on Interior and Insular Affairs made six amendments to the text and an amendment to the title, all but two (amendments Nos. 4 and 5) of which are technical in nature. Amendment No. 4 would assure that the value of the existing Federal buildings and other improvements is included in the exchange. Amendment No. 5 provides for cash equalization in the event the value of the land and improvements thereto in downtown Boise to be conveyed by the Forest Service exceeds the value of the necessary administrative improvement to be constructed on the Boise Municipal Airport Site.

## LEGISLATIVE HISTORY

S. 2511 was introduced by Senators McClure and Church on January 28, 1976 and referred to the Committee on Agriculture and Forestry. By unanimous consent, the bill was subsequently discharged from Agriculture and referred to the Committee on Interior and Insular Affairs. The Subcommittee on the Environment and Land Resources conducted a hearing on S. 2511 on February 26, 1976. The Departments of Agriculture and the Interior recommended the bill's enactment; no opposition to the measure was expressed.

## COMMITTEE RECOMMENDATION

The Senate Committee on Interior and Insular Affairs, in open business session on March 23, 1976, by unanimous vote of a quorum present, recommends that the Senate pass S. 2511 if amended, as described herein.

## COST

Enactment of S. 2511 will not result in any expenditure of Federal funds.

## EXECUTIVE COMMUNICATIONS

The pertinent legislative reports of the Departments of Agriculture and the Interior and the Office of Management and Budget setting forth Executive agency recommendations relating to S. 2511 are set forth below:

DEPARTMENT OF AGRICULTURE,  
OFFICE OF THE SECRETARY,  
Washington, D.C., February 25, 1976.

HON. HENRY M. JACKSON,  
*Chairman, Committee on Interior and Insular Affairs,*  
*U.S. Senate.*

DEAR MR. CHAIRMAN: As you requested here is our report on S. 2511, a bill "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho."

The Department of Agriculture recommends that S. 2511 be enacted, if amended as suggested herein.

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. The new administrative improvements would be located on a 2.5-acre site described in S. 2511, or on an alternative site determined by the Secretary. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

The 5.22 acres that could be conveyed under the provisions of S. 2511 are acquired lands that have been used by the Forest Service for a warehouse and shop complex since the late 1930's. This use of land within downtown Boise is no longer compatible with adjacent uses and zoning regulations. The Government site is larger than is needed for present and expected future uses. Furthermore, the buildings within the downtown complex are generally in need of expensive repairs.

The 2.5-acre site described in S. 2511 is adjacent to the Boise Inter-agency Fire Center and the Boise Municipal Airport. It is situated on public domain land that was withdrawn for administrative purposes in 1968. Development and use of this site would be compatible with the Fire Center, and it would enable the Boise National Forest to consolidate its fire, warehouse, shop, and communications facilities at one location.

Completion of the exchange authorized by S. 2511 would be advantageous to the Federal Government as well as to local businesses and governments. The Federal Government would obtain new warehouse and shop facilities at a better location on public land well suited for that purpose. Local businesses and governments would benefit as land in downtown Boise was returned to private ownership.

The value of the lands and improvements thereon to be conveyed is expected to closely approximate the cost of the new facilities to be constructed. Thus, we do not foresee that the enactment of S. 2511 would require additional Federal expenditures.

To assure that the value of the existing Government buildings and other improvements is included in the exchange, we recommend that the words "and the improvements thereon" be inserted immediately after the word "lands" in line 8 on page 4 of S. 2511. This amendment would be consistent with line 7 on page 1 of the bill.

We believe the bill should provide for cash equalization in the event the value of the land and improvements to be conveyed exceeds the value of the necessary administrative improvements to be constructed. We recommend that S. 2511 be amended by striking the period at the end of subsection (b), inserting a colon in lieu thereof, and inserting the following proviso immediately after the colon:

"*Provided*, That if the value of the lands and improvements thereon authorized to be conveyed by subsection (a) exceeds the value of the

administrative improvements determined necessary by the Secretary to be constructed under subsection (b), the party to whom the conveyance is made shall make a cash payment to the United States in an amount equal to the difference between the two values."

There is a typographical error in line 15 on page 2 of S. 2511 where the word "and" should be deleted and the word "to" should be inserted in lieu thereof.

The Office of Management and Budget advises that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

JOHN A. KNEBEL,  
*Acting Secretary.*

U.S. DEPARTMENT OF THE INTERIOR,  
OFFICE OF THE SECRETARY,  
*Washington, D.C., February 25, 1976.*

HON. HENRY M. JACKSON,  
*Chairman, Committee on Interior and Insular Affairs, U.S. Senate,  
Washington, D.C.*

DEAR MR. CHAIRMAN: This responds to your request for the views of this Department on S. 2511, a bill "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho."

We recommend that the bill be enacted, if amended as suggested by the Department of Agriculture in its report on S. 2511.

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. The new administrative improvements would be located on a 2.5 acre site described in S. 2511, or on an alternative site determined by the Secretary. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

The 2.5 acre tract described in the bill is part of a larger tract of public domain land withdrawn for the U.S. Forest Service in November 1969 by Public Land Order 4747 for an administrative site for the Intermountain Forest and Range Experiment Station. The 2.5 acre tract is adjacent to a 15 acre tract of Bureau of Land Management land. The entire 17.5 acre site is vacant land. The Bureau of Land Management is contemplating the location of administrative facilities on the 17.5 acre tract. The U.S. Forest Service is also contemplating the location of facilities on the 2.5 acre tract described in the bill, or possibly on another site within the 17.5 acres. One result of this joint location of administrative facilities might be possible joint use of fire dispatching, parking, loading, vehicle washing, and other facilities. Such consolidation of facilities could enhance BLM and Forest Service operations.

The entire 17.5 acre site, including the 2.5 acres in S. 2511, is surrounded by development, including the Boise Fire Center, an airport, and a privately-owned industrial complex. From the standpoint of land planning, we believe that location of Forest Service facilities in a developed area is sound, and we would have no objection to the construction of permanent facilities on the 2.5 acre tract.

We understand that the Department of Agriculture is proposing certain technical amendments to S. 2511, including a provision for cash equalization in the event that the value of the land and improvements to be conveyed exceeds the value of the necessary administrative improvements to be constructed, and we concur in these amendments.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely yours,

NATHANIEL REED,  
*Assistant Secretary of the Interior.*

EXECUTIVE OFFICE OF THE PRESIDENT,  
OFFICE OF MANAGEMENT AND BUDGET,  
*Washington, D.C., February 27, 1976.*

HON. HENRY M. JACKSON,  
*Chairman, Committee on Interior and Insular Affairs, U.S. Senate,  
New Senate Office Building, Washington, D.C.*

DEAR MR. CHAIRMAN: This is in response to your requests for the views of the Office of Management and Budget on the following bills:

1. S. 1871, a bill "To enlarge the boundary of the Cibola National Forest" (requested January 23, 1976); and
2. S. 2511, a bill "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho" (requested January 29, 1976).

The Office of Management and Budget concurs in the views of the Department of Agriculture in its reports on S. 1872 and S. 2511, and accordingly, recommends enactment of these bills if they are amended as suggested by the Department.

Sincerely yours,

JAMES M. FREY,  
*Assistant Director for Legislative Reference.*

#### CHANGES IN EXISTING LAW

In compliance with subsection 4 of rule XXIX of the Standing Rules of the Senate, the Committee notes that no changes in existing law are made by the S. 2511, as reported.

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## AUTHORIZING THE SECRETARY OF AGRICULTURE TO CONVEY CERTAIN LANDS IN THE STATE OF IDAHO, AND FOR OTHER PURPOSES

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SEPTEMBER 14, 1976.—Committed to the Committee of the Whole House on  
the State of the Union and ordered to be printed

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Mr. HALEY, from the Committee on Interior and Insular Affairs,  
submitted the following

### REPORT

[To accompany S. 2511]

The Committee on Interior and Insular Affairs, to whom was referred the bill (S. 2511) to authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

#### PURPOSE

The bill (S. 2511) authorizes the Secretary of Agriculture to convey by quitclaim deed approximately 5.72 acres of land and improvements thereon, located in Boise, Idaho. In exchange, the party to whom the lands are conveyed would be required to cause to be constructed for the United States administrative improvements of a value at least equal to the value of the conveyed land and improvements thereon.

#### BACKGROUND

Since the 1930's, the Forest Service has used warehouse and shop facilities on acquired lands in downtown Boise. Over the years, conditions and needs have changed and these facilities and uses are no longer compatible with adjacent uses and zoning regulations. The site is larger than necessary for present and prospective Forest Service uses.

Since the mid-1960's, the Forest Service has worked with the Bureau of Land Management and the National Weather Service in the development and operation of the Boise Interagency Fire Center, adjacent to

the Boise Municipal Airport. A 2.5 acre tract adjacent to the Fire Center with excellent air and ground access is available for the construction of a new Forest Service warehouse and shop facility.

This tract, described in S. 2511, is part of a larger tract of public domain land withdrawn for the U.S. Forest Service in November 1969 by Public Land Order 4747 for an administrative site for the Inter-mountain Forest and Range Experiment Station. The 2.5 acre tract is adjacent to a 15 acre tract of Bureau of Land Management land. The entire 17.5 acre site is vacant land. The Bureau of Land Management is contemplating the location of administrative facilities on the 15 acre tract.

Placement of the Forest Service facilities on the 2.5 acre site identified in S. 2511 or on another site within the 17.5 acres would enable the Boise National Forest to consolidate its warehouse shop, communications, parking, and loading facilities.

S. 2511 would authorize the Secretary of Agriculture, on the basis of a public offering, to convey by quitclaim deed the site in downtown Boise to a party who would agree to provide, for the Forest Service, administrative improvements of at least equal value on the site adjacent to the Fire Center, or an alternative site chosen by the Secretary.

#### COST AND BUDGET ACT COMPLIANCE

Enactment of S. 2511 would have no Federal budget impact.

#### OVERSIGHT STATEMENT

Pursuant to rule X, clause 2(b) (1), the Committee on Interior and Insular Affairs will continue to have oversight responsibility for the administration of Forest Service activities relating to lands withdrawn from the public domain. No recommendations were submitted to the Committee pursuant to rule X, clause 2(b) (2).

#### INFLATIONARY IMPACT

Pursuant to rule XI, clause 2(1) (4) of the House of Representatives, the Committee believes that enactment of S. 2511 would have no inflationary impact on the national economy.

#### COMMITTEE RECOMMENDATIONS

The House Committee on Interior and Insular Affairs on September 8, 1976, recommended by voice vote the enactment of S. 2511.

#### DEPARTMENTAL REPORTS

By letter dated August 5, 1976, the Department of Agriculture recommended enactment of the proposed legislation. Also, by letter dated August 30, 1976, the Department of the Interior recommended enactment of S. 2511. Both reports are set forth below:

#### DEPARTMENT OF AGRICULTURE, OFFICE OF THE SECRETARY, Washington, D.C., August 5, 1976.

HON. JAMES A. HALEY,  
*Chairman, Committee on Interior and Insular Affairs, House of Representatives.*

DEAR MR. CHAIRMAN: We would like to offer our views on S. 2511, an act "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes."

The Department of Agriculture recommends that S. 2511 be enacted.

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. If the value of the lands and improvements to be conveyed exceeded the value of the administrative improvements to be constructed, the party to whom the conveyance was made would make a cash payment to the United States in an amount equal to the difference between the two values. The new administrative improvements would be located on a 2.5-acre site described in S. 2511, or on an alternative site determined by the Secretary. Public offers for the exchange would be solicited and considered. The Secretary would Government, or he could reject all offers if he determined it in the Government, or he could reject all offers if he determined it in the public interest to do so.

The 5.22 acres that could be conveyed under the provisions of S. 2511 are acquired lands that have been used by the Forest Service for a warehouse and shop complex since the late 1930's. This use of land within downtown Boise is no longer compatible with adjacent uses and zoning regulations. The Government site is larger than is needed for present and expected future uses. Furthermore, the buildings within the downtown complex are generally in need of expensive repairs.

The 2.5-acre site described in S. 2511 is adjacent to the Boise Inter-agency Fire Center and the Boise Municipal Airport. It is situated on public domain land that was withdrawn for administrative purposes in 1968. Development and use of this site would be compatible with the Fire Center, and it would enable the Boise National Forest to consolidate its fire, warehouse, shop, and communications facilities at one location.

Completion of the exchange authorized by S. 2511 would be advantageous to the Federal Government as well as to local businesses and governments. The Federal Government would obtain new warehouse and shop facilities at a better location on public land well suited for that purpose. Local businesses and governments would benefit as land in downtown Boise was returned to private ownership.

The value of the lands and improvements thereon to be conveyed is expected to closely approximate the cost of the new facilities to be constructed. Thus, we do not foresee that the enactment of S. 2511 would require additional Federal expenditures.

The Office of Management and Budget advises that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

JOHN A. KNEBEL,  
*Under Secretary.*

U.S. DEPARTMENT OF THE INTERIOR,  
OFFICE OF THE SECRETARY,  
*Washington, D.C., August 30, 1976.*

HON. JAMES A. HALEY,  
*Chairman, Committee on Interior and Insular Affairs,  
House of Representatives,  
Washington, D.C.*

DEAR MR. CHAIRMAN: This responds to your request for the views of this Department on S. 2511 as passed by the Senate, an act "To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho."

We recommend that the bill be enacted. S. 2511 as passed by the Senate incorporates amendments proposed by the Department of Agriculture. We concur in those amendments.

S. 2511 would authorize the Secretary of Agriculture to convey by quitclaim deed all right, title, and interest of the United States in and to certain described lands and improvements thereon, located in Boise, Idaho, and containing about 5.22 acres. In exchange, the party to whom the lands were conveyed would be required to cause to be constructed, for the United States, administrative improvements of at least equal value to the lands conveyed. The new administrative improvements would be located on a 2.5 acre site described in S. 2511, or on an alternative site determined by the Secretary. If the value of the lands and improvements thereon authorized to be conveyed exceeds the value of the necessary administrative improvements to be constructed, the party to whom the conveyance is made shall make a cash payment to the U.S. to equalize the difference between the two values. Public offers for the exchange would be solicited and considered. The Secretary would accept the offer which he determined to be most advantageous to the Government, or he could reject all offers if he determined it in the public interest to do so.

The 2.5 acre tract described in the bill is part of a larger tract of public domain land withdrawn for the U.S. Forest Service in November 1969 by Public Land Order 4747 for an administrative site for the Intermountain Forest and Range Experiment Station. The 2.5 acre tract is adjacent to a 15 acre tract of Bureau of Land Management land. The entire 17.5 acre site is vacant land. The Bureau of Land Management is contemplating the location of administrative facilities

on the 17.5 acre tract. The U.S. Forest Service is also contemplating the location of facilities on the 2.5 acre tract described in the bill, or possibility on another site within the 17.5 acres. One result of this joint location of administrative facilities might be possible joint use of fire dispatching, parking, loading, vehicle washing, and other facilities. Such consolidation of facilities could enhance BLM and Forest Service operations.

The entire 17.5 acre site, including the 2.5 acres in S. 2511, is surrounded by development, including the Boise Fire Center, an airport, and a privately-owned industrial complex. From the standpoint of land planning, we believe that location of Forest Service facilities in a developed area is sound, and we would have no objection to the construction of permanent facilities on the 2.5 acre tract.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely yours,

JOHN KYL,  
*Assistant Secretary of the Interior.*

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S. 2511

# Ninety-fourth Congress of the United States of America

## AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,  
one thousand nine hundred and seventy-six*

### An Act

To authorize the Secretary of Agriculture to convey certain lands in the State of Idaho, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That (a) the Secretary of Agriculture is authorized to convey by quitclaim deed, subject to the provisions of subsection (b) of this section, all right, title, and interest of the United States in and to the following described tract of land and the improvements thereon:

A part of the Riverside Park Addition to Boise City, Ada County, Idaho, in sections 9 and 10, township 3 north, range 2 east, Boise meridian, according to the plat thereof, filed in book 6 of plats at page 250, records of Ada County, Idaho.

All of block 6, except lots 9 and 10; all of block 3, except lots 10 to 13, inclusive; and all of the adjacent vacated streets and alleys described as follows:

Tenth Street between the south line of River Street and the north line of Park Boulevard; alley running in a northerly and southerly direction in block 3 from the south line of River Street to the south line of lot 9, block 3; all of alley running in a northerly and southerly direction in block 6; all of alley running in an easterly and westerly direction between lots 16 and 20 and lots 21 to 32, inclusive, block 6; alley running in an easterly and westerly direction between lots 13 and 17 and lots 1 to 12, inclusive, in block 6 from west line of Tenth Street to west line of lot 8, block 6; all the alley running in an easterly and westerly direction in block 3; and the following two tracts:

Tract 1: A tract 12 feet wide lying west and adjacent to lots 1 through 9, inclusive, block 3, Riverside Park Addition, more particularly described as follows:

Beginning at the northwest corner of lot 1, block 3, Riverside Park Addition; then north 87 degrees 36 minutes west 12 feet, thence south 2 degrees 24 minutes west 225 feet; thence south 87 degrees 36 minutes east 12 feet; thence north 2 degrees 24 minutes east 225 feet to the northwest corner of lot 1, the place of beginning.

Tract 2: A tract 12 feet wide lying east and adjacent to lots 36 and 15, also a tract 12 feet wide, lying along the easterly line of lot 14 and being approximately 50 feet in length along said lot 14, all in block 3 of Riverside Park Addition, more particularly described as follows:

Beginning at the northeast corner of lot 36, block 3, Riverside Park Addition; thence south 2 degrees 24 minutes west 256 feet, to a point extending approximately 50 feet, more or less, southerly from the north end of lot 14, which would be intersected by the projection of the south line of lot 9; thence south 87 degrees 36 minutes east 12 feet; thence north 2 degrees 24 minutes east 249 feet; thence north 55 degrees 06 minutes west 14 feet to the place of beginning.

Containing 5.22 acres, more or less.

(b) Any such conveyance pursuant to subsection (a) of this section shall be conditioned upon the Secretary of Agriculture (hereinafter referred to as the "Secretary") entering into an agreement or other arrangement, including an exchange, sufficient to assure the Secretary that the party to whom such conveyance is to be made will cause to be constructed, for the United States, on the southeast quarter northwest quarter northeast quarter southwest quarter, section 27, township 3 north, range 2 east, Boise meridian, containing 2.50 acres, more or less (withdrawn from the public domain for administrative site purposes), or on an alternative site to be determined by the Secretary, administrative improvements of at least equal value to the lands and the improvements thereto authorized to be conveyed by subsection (a) of this section: *Provided*, That if the value of the lands and the improvements thereon authorized to be conveyed by subsection (a) exceeds the value of the administrative improvements determined necessary by the Secretary to be constructed under this subsection, the party to whom the conveyance is made shall make a cash payment to the United States in an amount equal to the difference between the two values.

(c) In carrying out the provisions of this Act, the Secretary shall solicit public offers. Such solicitation shall be made with sufficient time to permit such full and free competition as is necessary to meet the requirements of the agency concerned. All offers shall be publicly opened at the time and place stated in the solicitation notice. After considering price, value and other factors, the Secretary shall enter into such agreement or arrangement with the responsible party whose offer, conforming to the solicitation notice, is determined by the Secretary to be most advantageous to the Government. Notwithstanding any other provision of this Act, all offers may be rejected by the Secretary if he determines that it is in the public interest to do so.

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*