The original documents are located in Box 35, folder “12/20/75 HR9883 Lyndon Baines Johnson Memorial Grove on the Potomac” of the White House Records Office: Legislation Case Files at the Gerald R. Ford Presidential Library.

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MEMORANDUM FOR THE PRESIDENT

FROM: JIM CANNON

SUBJECT: H.R. 9883 - Lyndon Baines Johnson Memorial Grove on the Potomac

Attached for your consideration is H.R. 9883, sponsored by Representatives Wright, Roberts and Milford, which authorizes the Secretary of the Interior to expend not more than $1,000,000 for pedestrian and vehicular access improvements at the Lyndon Baines Johnson Memorial Grove on the Potomac.

Additional information is provided in OMB's enrolled bill report at Tab A.

Interior, OMB, Max Friedersdorf, Counsel's Office (Lazarus) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 9883 at Tab B.
MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 9883 - Lyndon Baines Johnson Memorial Grove on the Potomac


Last Day for Action
December 24, 1975 - Wednesday

Purpose

Authorizes the Secretary of the Interior to expend not more than $1,000,000 for certain improvements to the Lyndon Baines Johnson Memorial Grove on the Potomac.

Agency Recommendations

Office of Management and Budget Approval
Department of the Interior Approval

Discussion

P.L. 93-211 authorized the Secretary of the Interior to cooperate in developing a memorial to honor Lyndon Baines Johnson. The memorial was to be in the form of a living grove of trees located within Lady Bird Johnson Park, Washington, D.C. Private groups were expected to provide the funds necessary for developing and maintaining the memorial, as P.L. 93-211 prohibited the use of any Federal monies.

H.R. 9883 would amend the law cited above to authorize the Secretary of the Interior to expend not more than $1,000,000 for pedestrian and vehicular access improvements at the Lyndon Baines Johnson Memorial Grove on the Potomac.

In its report to the House Interior Committee concerning
H.R. 9883, the Department of the Interior noted that Phase I of the memorial's development (privately funded) was near completion. However, Interior explained that there were not sufficient private funds for the Phase II work:

"Phase II would include the completion of the remainder of the project as designed by the architect and as approved by the National Capital Planning Commission and the Commission of Fine Arts. Such development would include the construction of visitor parking on the west side of Boundary Channel and a pedestrian bridge across the channel which is designed as a major access and approach to the grove. Current estimates of completing Phase II amount to approximately $950,000.

"In approving this design, the Lyndon Baines Johnson Memorial Grove Committee notified the architect that the Committee was not prepared to construct the footbridge and parking lot. The National Park Service accepted this plan in order to proceed with the construction of the project as intended by the Congress.

"Nevertheless, completion of the parking and bridge access is essential and integral to placing the original design concept for the grove into effect. Accordingly, we recommend the enactment of H.R. 9883."

James M. Frey
Assistant Director for Legislative Reference

Enclosures
ACTION MEMORANDUM
WASHINGTON

Date: December 18
Time: 100pm

FOR ACTION: George Humphreys
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: December 19
Time: 200pm

SUBJECT: H.R. 9883-Lyndon Baines Johnson Memorial Grove on the Potomac

ACTION REQUESTED:

For Necessary Action
Prepare Agenda and Brief
Draft Reply
Draft Remarks

For Your Recommendations
For Your Comments

REMARKS:
Please return to Judy Johnston, Ground Floor West Wing

No objection.
Ken Lazarus

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.
The Office of Legislative Affairs concurs with the agencies that the subject bill be signed.

Attachments
Date: December 18

FOR ACTION: George Humphreys  
Max Friedersdorf  
Ken Lazarus

cc (for information): Jack Marsh  
Jim Cavanaugh  
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: December 19  
Time: 200pm

SUBJECT:
H.R. 9883—Lyndon Baines Johnson Memorial Grove on the Potomac

ACTION REQUESTED:
- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:
Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.
FOR ACTION: George Humphreys  
Max Friedersdorf 
Ken Lazarus  
cc (for information): Jack Marsh  
Jim Cavanaugh  
Warren Hendriks

FROM THE STAFF SECRETARY

SUBJECT: H.R. 9883-Lyndon Baines Johnson Memorial Grove on the Potomac

ACTION REQUESTED:

For Necessary Action   For Your Recommendations
Prepare Agenda and Brief   Draft Reply
X For Your Comments   Draft Remarks

REMARKS:
Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President
Dear Mr. Lynn:

This responds to your request for the views of this Department on the enrolled bill H.R. 9883, an Act "To amend the Joint Resolution approved December 28, 1973, providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, and for other purposes."

We recommend that the President approve this enrolled bill.

Enrolled Bill H.R. 9883 would amend the Joint Resolution approved December 28, 1973, providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, to permit Federal expenditures of $1,000,000 to facilitate access to the memorial.

The Joint Resolution of December 28, 1973 (Public Law 93-211), authorizes the Secretary of the Interior to cooperate with private groups in developing an appropriate memorial in the form of a living grove of trees and related facilities to honor Lyndon Baines Johnson. The law specifies that the memorial shall be located in Lady Bird Johnson Park in the District of Columbia, and further provides that the United States shall be put to no expense in or by the development of the memorial.

Following approval by the National Capital Planning Commission and the Commission of Fine Arts of the plan for the memorial grove, the National Park Service approved the plan of the Lyndon Baines Johnson Memorial Grove Committee. The Committee had certified that funds were available through donations to construct the memorial exclusive of parking west of the Boundary Channel and a footbridge across the channel.

The Society for a More Beautiful National Capital, Incorporated, notified the Secretary on April 30, 1975, that sufficient funds, pledges and plant materials have been donated to complete the approved construction; and further that the Committee intended to raise an additional $500,000 as a reserve to be used in maintaining the memorial grove in perpetuity.
Phase I of the development of the grove is now under construction with a completion date of January 1976. The contract price of $838,000 for the first phase includes all the following work on the portion of the project which falls within Lady Bird Johnson Park: site work, grading and drainage; walkways and plazas; park furniture and signing; the memorial stone megalith; water connections to the grove; planting; lighting; and construction of a maintenance-storage structure. Also included is a relocation of the Columbia Island Marina boat repair yard and all professional design and consulting fees.

Phase II would include the completion of the remainder of the project as designed by the architect and as approved by the National Capital Planning Commission and the Commission of Fine Arts. Such development would include the construction of visitor parking on the west side of Boundary Channel and a pedestrian bridge across the channel which is designed as a major access and approach to the grove. Current estimates of completing Phase II amount to approximately $950,000.

In approving this design, the Lyndon Baines Johnson Memorial Grove Committee notified the architect that the Committee was not prepared to construct the footbridge and parking lot. The National Park Service accepted this plan in order to proceed with the construction of the project as intended by the Congress.

Nevertheless, completion of the parking and bridge access is essential and integral to placing the original design concept for the grove into effect. Accordingly, we recommend that the President approve this enrolled bill.

Sincerely yours,

[Signature]

Secretary of the Interior

Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D.C. 20503
MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 9883 - Lyndon Baines Johnson Memorial Grove on the Potomac


Last Day for Action
December 24, 1975 - Wednesday

Purpose

Authorizes the Secretary of the Interior to expend not more than $1,000,000 for certain improvements to the Lyndon Baines Johnson Memorial Grove on the Potomac.

Agency Recommendations

Office of Management and Budget Approval
Department of the Interior Approval

Discussion-

P.L. 93-211 authorized the Secretary of the Interior to cooperate in developing a memorial to honor Lyndon Baines Johnson. The memorial was to be in the form of a living grove of trees located within Lady Bird Johnson Park, Washington, D.C. Private groups were expected to provide the funds necessary for developing and maintaining the memorial, as P.L. 93-211 prohibited the use of any Federal monies.

H.R. 9883 would amend the law cited above to authorize the Secretary of the Interior to expend not more than $1,000,000 for pedestrian and vehicular access improvements at the Lyndon Baines Johnson Memorial Grove on the Potomac.

In its report to the House Interior Committee concerning...
The Committee on Interior and Insular Affairs, to whom was referred the bill (H.R. 9883) to amend the joint resolution approved December 28, 1973, providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, and for other purposes, having considered the same, report favorably thereon with amendments and recommend that the bill as amended do pass.

The amendments are as follows:

Page 1, line 7, strike the word "except" and insert in lieu thereof "except".

Page 2, line 2, strike out "$1,000,000." and insert in lieu thereof "$1,000,000." 

PURPOSE

H.R. 9883 by Representative Wright, Roberts and Milford would authorize not more than $1,000,000 to be appropriated for improvements for pedestrian and vehicular access to the Lyndon Baines Johnson Memorial Grove.

BACKGROUND AND NEED FOR LEGISLATION

Public Law 93-211 provided for the establishment of the Lyndon Baines Johnson Memorial Grove in Washington, D.C. The Secretary of the Interior was authorized to cooperate with certain private organizations to develop an appropriate memorial to President Johnson. Funds to construct the memorial were to come from donations, and the Federal Government was to be put to no expense for the development. The first phase of the memorial is well under way, and is expected to be completed in early 1976. This consists of the memorial area itself, including the granite megalith and surrounding grove.
There are not at this time sufficient donated funds to construct a parking area to be used for the site and a pedestrian access bridge across the boundary channel of the Potomac River. Unless construction of these improvements proceeds in the near future, many visitors to the Nation's Capital expected during the Bicentennial year would find access to the memorial extremely difficult. H.R. 9883 would permit Federal funds to be obligated for these access facilities only, and thus allow completion of the site.

**SECTION-BY-SECTION ANALYSIS**

The only section in the bill would amend the existing Public Law (87 Stat. 500) to make an exception to the general prohibition on the use of Federal funds for the memorial. Such funds could be used only to make improvements on Federal land which would facilitate vehicular and pedestrian access to the memorial. A specific limitation of $1,000,000 is placed on the total Federal funds which may be expended on such developments.

**Cost**

H.R. 9883 authorizes not more than $1,000,000 to be appropriated for the improvements on Federal lands to provide access to the memorial. The Committee intends that no Federal funds will be expended on the memorial itself. In addition, it is expected that donated funds will also be made available to assist in the continuing maintenance of the memorial.

**INFLATIONARY IMPACT**

It is unlikely that the contracts let for improvements as a result of this authorization will have any significant inflationary impact.

**OVERSIGHT STATEMENT**

Public Law 93-241 was reported by the House Committee on Public Works, but jurisdiction over the subject matter of this enactment was transferred to the Committee on Interior and Insular Affairs under Rule IV(1) (8). Hearings on H.R. 9883 allowed members of the Interior and Insular Affairs Committee an opportunity to review the history of this project, as well as to discuss the plans for completion of the memorial. No recommendations were submitted to the Committee pursuant to Rule X, Clause 2(b) (2).

**COMMITTEE AMENDMENTS**

The amendments adopted by the Committee are simply to make typographical corrections in the text of H.R. 9883.
ture. Also included is a relocation of the Columbia Island Marina boat repair yard and all professional design and consulting fees.

Phase II would include the completion of the remainder of the project as designed by the architect and as approved by the National Capital Planning Commission and the Commission of Fine Arts. Such development would include the construction of visitor parking on the west side of Boundary Channel and a pedestrian bridge across the channel which is designed as a major access and approach to the grove. Current estimates of completing Phase II amount to approximately $950,000.

In approving this design, the Lyndon Baines Johnson Memorial Grove Committee notified the architect that the Committee was not prepared to construct the footbridge and parking lot. The National Park Service accepted this plan in order to proceed with the construction of the project as intended by the Congress.

Nevertheless, completion of the parking and bridge access is essential and integral to placing the original design concept for the grove into effect. Accordingly, we recommend the enactment of H.R. 9933.

As a perfecting amendment, we recommend that the language following the colon on page 1, line 7, through page 2, line 2, be enclosed with quotation marks.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely yours,

JOHN KYL
Assistant Secretary of the Interior.

CHANGES IN EXISTING LAW

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

JOINT RESOLUTION OF DECEMBER 28, 1973 (87 STAT. 909)

SEC. 3. Unless funds in the amount which the Secretary of the Interior determines are sufficient to insure completion of the memorial are certified available, and the development of the memorial is begun within ten years from the date of enactment of this joint resolution, the authorization granted by this joint resolution shall lapse. The United States shall be put to no expense in or by the development of the memorial, except that this provision shall not apply to the development, hereby authorized, of improvements to federally owned land that will facilitate or enhance the pedestrian and vehicular access to the memorial: Provided, however, That in no event shall Federal expenditures for such development exceed $1,000,000.
PEDESTRIAN AND VEHICULAR ACCESS TO THE
LYNDON BAINES JOHNSON MEMORIAL GROVE

December 10, 1975—Ordered to be printed

Mr. Cannon, from the Committee on Rules and Administration,
submitted the following

REPORT

[To accompany H.R. 9883]

The Committee on Rules and Administration, to which was referred
the bill (H.R. 9883) to amend the joint resolution approved December
29, 1973, providing for the establishment of the Lyndon Baines
Johnson Memorial Grove on the Potomac, and for other purposes, having
considered the same, reports favorably thereon without amendment
and recommends that the bill do pass.

PURPOSE OF H.R. 9883

H.R. 9883 would authorize the appropriation of not to exceed
$1,000,000 to provide for pedestrian and vehicular access to the Lyn-
don Baines Johnson Memorial Grove.

BACKGROUND AND NEED FOR LEGISLATION

Public Law 93-211 provided for the establishment of the Lyndon
Baines Johnson Memorial Grove in Washington, D.C. The Secretary
of the Interior was authorized to cooperate with certain private orga-
nizations to develop an appropriate memorial to President Johnson.
Funds to construct the memorial were to come from donations, and
the Federal Government was to be put to no expense for the develop-
ment. The first phase of the memorial is well under way, and is ex-
pected to be completed in early 1976. This consists of the memorial
area itself, including the granite megalith and surrounding grove.

(1)
There are not at this time sufficient donated funds to construct a parking area to be used for the site and a pedestrian access bridge across the boundary channel of the Potomac River. Unless construction of these improvements proceeds in the near future, many visitors to the Nation’s Capital expected during the Bicentennial year would find access to the memorial extremely difficult. H.R. 9883 would permit Federal funds to be obligated for these access facilities only, and thus allow completion of the site.

Cost

H.R. 9883 authorizes not more than $1,000,000 to be appropriated for the improvements on Federal lands to provide access to the memorial. No Federal funds will be expended on the memorial itself. In addition, it is expected that donated funds will also be made available to assist in the continuing maintenance of the memorial.

Favorable Report From the Department of the Interior

Additional information on the purpose and background of H.R. 9883 is contained in a supporting letter addressed to Representative James A. Haley, chairman of the House Committee on Interior and Insular Affairs, by John Kyl, Assistant Secretary of the Interior, which letter is as follows:

DEPARTMENT OF THE INTERIOR
Office of the Secretary

HON. JAMES A. HALEY,
Chairman, Committee on Interior and Insular Affairs,
House of Representatives, Washington, D.C.

DEAR Mr. CHAIRMAN: Your Committee has requested the views of this Department on H.R. 9883, a bill “To amend the Joint Resolution, the National Endowment for the Arts, the National Endowment for the Arts, the Lyndon Baines Johnson Memorial Grove on the Potomac, and for other purposes.”

The bill would amend the Joint Resolution approved December 28, 1973, providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, to permit Federal expenditures of $1,000,000 to facilitate access to the memorial.

The Joint Resolution of December 28, 1973 (Public Law 93-211), authorizes the Secretary of the Interior to cooperate with private groups in developing an appropriate memorial in the form of a living grove of trees and related facilities to honor Lyndon Baines Johnson. The law specifies that the memorial shall be located in Lady Bird Johnson Park in the District of Columbia, and further provides that the United States shall be put to no expense in or by the development of the memorial.

Following approval by the National Capital Planning Commission and the Commission of Fine Arts of the plan for the memorial grove, the National Park Service approved the plan of the Lyndon Baines

Johnson Memorial Grove Committee. The Committee had certified that funds were available through donations to construct the memorial exclusive of parking west of the Boundary Channel and a footbridge across the channel.

The Society for a More Beautiful National Capital, Incorporated, notified the Secretary on April 30, 1976, that sufficient funds, pledges and plant materials had been donated to complete the approved construction; and further that the Committee intended to raise an additional $900,000 as a reserve to be used in maintaining the memorial grove in perpetuity.

Phase I of the development of the grove is now under construction with a completion date of January 1977. The contract price of $885,000 for the first phase includes all the following work on the portion of the project which falls within Lady Bird Johnson Park: site work, grading and drainage; walkways and plazas; park furniture and signs; the memorial stone masonry; water connections to the grove; planting; lighting; and construction of a maintenance-storage structure. Also included is a relocation of the Columbia Island Marina boat repair yard and all professional design and consulting fees.

Phase II would include the completion of the remainder of the project as designed by the architect and as approved by the National Capital Planning Commission and the Commission of Fine Arts. Such development would include the construction of visitor parking on the west side of Boundary Channel and a pedestrian bridge across the channel which is designed as a major access and approach to the grove. Current estimates of completing Phase II amount to approximately $950,000.

In approving this design, the Lyndon Baines Johnson Memorial Grove Committee notified the architect that the Committee was not prepared to construct the footbridge and parking lot. The National Park Service accepted this plan in order to proceed with the construction of the project as intended by the Congress.

Nevertheless, completion of the parking and bridge access is essential and integral to placing the original design concept for the grove into effect. Accordingly, we recommend the enactment of H.R. 9883.

As a perfecting amendment, we recommend that the language following the colon on page 1, line 1, through page 2, line 2, be enclosed with quotation marks.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration’s program.

Sincerely yours,

JOHN KYL
Assistant Secretary of the Interior.

Changes in existing law

In accordance with subsection 4 of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill H.R. 9883, as reported, are shown as follows (existing law proposed to be
omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

JOINT RESOLUTION OF DECEMBER 28, 1973 (87 Stat. 909)

Sec. 3. Unless funds in the amount which the Secretary of the Interior determines are sufficient to insure completion of the memorial are certified available, and the development of the memorial is begun within ten years from the date of enactment of this joint resolution, the authorization granted by this joint resolution shall lapse. The United States shall be put to no expense in or by the development of the memorial, except that this provision shall not apply to the development, hereby authorized, of improvements to federally owned land that will facilitate or enhance the pedestrian and vehicular access to the memorial: Provided, however, That in no event shall Federal expenditures for such development exceed $1,000,000.
An Act

To amend the Joint Resolution approved December 28, 1973, providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That section 3 of the joint resolution approved December 28, 1973 (88 Stat. 909), providing for the establishment of the Lyndon Baines Johnson Memorial Grove on the Potomac, is amended by changing the period in the last sentence to a comma and inserting the following thereafter: "except that this provision shall not apply to the development, hereby authorized, of improvements to federally owned land that will facilitate or enhance the pedestrian and vehicular access to the memorial: Provided, however, That in no event shall Federal expenditures for such development exceed $1,000,000."

Speaker of the House of Representatives.

Vice President of the United States and
President of the Senate.
December 12, 1975

Dear Mr. Director:

The following bills were received at the White House on December 12th:

- H.R. 2724
- S. 55
- H.R. 8772
- S. 1447
- H.R. 9853
- S. 605
- H.R. 9928
- S. 1453
- H.R. 11087

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D. C.