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APPROVED  
MAR 14 1975

ACTION

THE WHITE HOUSE  
WASHINGTON

Last Day: March 22

March 12, 1975

*Filed 3/15/75*

*To ARCHIVES  
3/17/75*

MEMORANDUM FOR THE PRESIDENT  
FROM: JIM CANNON *Jim*  
SUBJECT: Enrolled Resolution H.J. Res. 219  
Continuing Appropriations for  
Fiscal Year 1975

Attached for your consideration is H.J. Res. 219 sponsored by Representative Mahon which:

- Extends the authority for 1975 continuing appropriations for foreign assistance activities until March 25, 1975; and
- Extends the authority for various programs of the Department of Health, Education and Welfare and the Community Services Administration until June 30, 1975.

Additional information is provided in OMB's enrolled bill report (Tab A).

Immediate action is recommended since the existing continuing resolution expired February 28.

OMB, NSC, Max Friedersdorf and the Counsel's office recommend approval of the resolution.

RECOMMENDATION

That you sign H.J. Res. 219 (Tab B)



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAR 12 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 219 - Continuing  
Appropriations for fiscal year 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action

March 22, 1975 -

Immediate action is recommended since the existing continuing resolution expired February 28, 1975, and covered programs have been without legal authority to continue activities since then.

Purpose

Extends the authority for 1975 continuing appropriations for foreign assistance activities until March 25, 1975, and extends such authority for all other activities still under the resolution until June 30, 1975.

Agency Recommendations

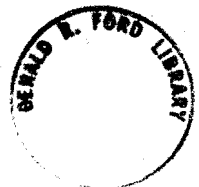
Office of Management and Budget                      Approval

Affected agencies                                      Approval (informally)

Discussion

In lieu of enacted fiscal year 1975 appropriations, Public Laws 93-324, 93-448, and 93-570 made temporary provision for Government expenditures through the period ending February 28, 1975. This enrolled resolution extends that authority until June 30, 1975, with the exception of foreign assistance activities which will be covered until March 25, 1975.

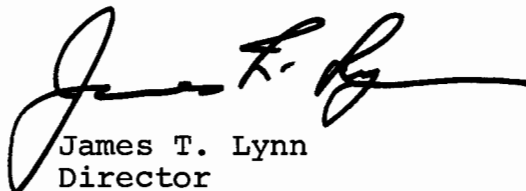
All regular 1975 appropriation bills, except Foreign Assistance, have now been enacted into law. It is expected that the Foreign Assistance bill will be enacted by March 25, the date provided



in this resolution for the termination of coverage for foreign assistance activities. The Foreign Assistance bill is scheduled for consideration on the House floor Thursday, March 13. The remaining activities covered until June 30 were not considered in regular appropriation bills due to lack of authorizing legislation and are primarily under the Department of Health, Education, and Welfare and the Community Services Administration. Language in the bill deletes authority provided in earlier versions of the resolution for continued obligation of funds for the old Hill-Burton medical facilities construction program. It is expected that funds for these activities will be provided under new legislation in a supplemental appropriation bill.

Recommendation

I recommend that you sign this enrolled resolution.

  
James T. Lynn  
Director



TO W  
Hendricks  
3-12-75  
11:15 a.m.

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAR 12 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 219 - Continuing  
Appropriations for fiscal year 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action

March 22, 1975 -

Immediate action is recommended since the existing continuing resolution expired February 28, 1975, and covered programs have been without legal authority to continue activities since then.

Purpose

Extends the authority for 1975 continuing appropriations for foreign assistance activities until March 25, 1975, and extends such authority for all other activities still under the resolution until June 30, 1975.

Agency Recommendations

Office of Management and Budget

Approval

Affected agencies

Approval (informally)

Discussion

In lieu of enacted fiscal year 1975 appropriations, Public Laws 93-324, 93-448, and 93-570 made temporary provision for Government expenditures through the period ending February 28, 1975. This enrolled resolution extends that authority until June 30, 1975, with the exception of foreign assistance activities which will be covered until March 25, 1975.

All regular 1975 appropriation bills, except Foreign Assistance, have now been enacted into law. It is expected that the Foreign Assistance bill will be enacted by March 25, the date provided

in this resolution for the termination of coverage for foreign assistance activities. The Foreign Assistance bill is scheduled for consideration on the House floor Thursday, March 13. The remaining activities covered until June 30 were not considered in regular appropriation bills due to lack of authorizing legislation and are primarily under the Department of Health, Education, and Welfare and the Community Services Administration. Language in the bill deletes authority provided in earlier versions of the resolution for continued obligation of funds for the old Hill-Burton medical facilities construction program. It is expected that funds for these activities will be provided under new legislation in a supplemental appropriation bill.

Recommendation

I recommend that you sign this enrolled resolution.

(Signed) James T. Lynn

James T. Lynn  
Director

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAR 12 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 219 - Continuing  
Appropriations for fiscal year 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action

March 22, 1975 -

Immediate action is recommended since the existing continuing resolution expired February 28, 1975, and covered programs have been without legal authority to continue activities since then.

Purpose

Extends the authority for 1975 continuing appropriations for foreign assistance activities until March 25, 1975, and extends such authority for all other activities still under the resolution until June 30, 1975.

Agency Recommendations

Office of Management and Budget                      Approval

Affected agencies                                      Approval (informally)

Discussion

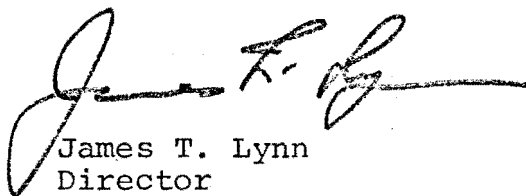
In lieu of enacted fiscal year 1975 appropriations, Public Laws 93-324, 93-448, and 93-570 made temporary provision for Government expenditures through the period ending February 28, 1975. This enrolled resolution extends that authority until June 30, 1975, with the exception of foreign assistance activities which will be covered until March 25, 1975.

All regular 1975 appropriation bills, except Foreign Assistance, have now been enacted into law. It is expected that the Foreign Assistance bill will be enacted by March 25, the date provided

in this resolution for the termination of coverage for foreign assistance activities. The Foreign Assistance bill is scheduled for consideration on the House floor Thursday, March 13. The remaining activities covered until June 30 were not considered in regular appropriation bills due to lack of authorizing legislation and are primarily under the Department of Health, Education, and Welfare and the Community Services Administration. Language in the bill deletes authority provided in earlier versions of the resolution for continued obligation of funds for the old Hill-Burton medical facilities construction program. It is expected that funds for these activities will be provided under new legislation in a supplemental appropriation bill.

Recommendation

I recommend that you sign this enrolled resolution.



James T. Lynn  
Director



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date:

Time:

FOR ACTION:

Pam Neaddham *W*

NSC/S *oh*

Max Friedersdorf *A*

Ken Lazarus *oh*

cc (for information):

Warren Hendriks

Jack Marsh

Jim Cavanaugh

FROM THE STAFF SECRETARY

DUE: Date: Wednesday, March 12

Time: 4:00 p.m.

SUBJECT:

H.R. Res. 219 - Continuing Appropriations for FY 75

ACTION REQUESTED:

\_\_\_\_\_ For Necessary Action

\_\_\_\_\_ For Your Recommendations

\_\_\_\_\_ Prepare Agenda and Brief

\_\_\_\_\_ Draft Reply

\_\_\_\_\_ For Your Comments

\_\_\_\_\_ Draft Remarks

REMARKS:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

\_\_\_\_\_  
K. R. COLE, JR.  
For the President

THE WHITE HOUSE

WASHINGTON

March 12, 1975

MEMORANDUM FOR: WARREN HENDRIKS

FROM: MAX L. FRIEDERSDORF *M.L.*

SUBJECT: Action Memorandum - Log No.  
H.J. Res. 219 - Continuing  
Appropriations for FY 75

The Office of Legislative Affairs concurs with the Agencies  
that the subject ~~xxxxxxx~~ appropriation should be signed.

Attachments

## FURTHER CONTINUING APPROPRIATIONS, 1975

FEBRUARY 28 (legislative day FEBRUARY 21), 1975.—Ordered to be printed

Mr. INOUE, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany H.J. Res. 219]

The Committee on Appropriations, to which was referred House Joint Resolution 219, making further continuing appropriations for the fiscal year 1975, and for other purposes, report the same to the Senate with amendments and with the recommendation that the joint resolution be passed.

#### EFFECTIVE DATES OF THE RESOLUTION

The original continuing resolution (Public Law 93-324) has twice been extended and now expires February 28, 1975. The joint resolution, as amended, would extend certain programs of the Department of Health, Education, and Welfare and the Community Services Administration until June 30, 1975. A Committee amendment would discontinue obligational authority for all regular foreign assistance programs.

#### FOREIGN ASSISTANCE

The Committee does not concur with the House that Foreign Assistance should be temporarily extended under authority of a continuing resolution and recommends an amendment which would delete such an extension.

The following letter to the Chairman of the Committee from the Chairman of its Foreign Operations Subcommittee is pertinent to this recommendation:

FEBRUARY 20, 1975.

HON. JOHN L. McCLELLAN,  
*Chairman, Committee on Appropriations,*  
*U.S. Senate, Washington, D.C.*

DEAR MR. CHAIRMAN: This morning the House Appropriations Committee reported a continuing resolution which would, once again, provide temporary spending authority for foreign assistance items through the ninth month of the current fiscal year.

The President duly budgeted his proposed foreign assistance package and forwarded it to the Congress on February 4, 1974—over a full year ago. The Subcommittee on Foreign Operations began detailed hearings on these estimates on February 25, 1974 and completed them on July 24, 1974. Since that time, we have been ready, willing and able to fulfill our responsibility to recommend spending levels for these items.

It is my recommendation that we discontinue the folly of pretending to believe that we can deal responsibly with the \$5.6 billion involved by continuing this temporary authority through the ninth month of the fiscal year and that we proceed to immediately vote these appropriations up or down. Certainly my subcommittee and I are prepared to do our part in meeting this issue head-on—without further delay.

Sincerely,

DANIEL K. INOUE,  
*Chairman, Subcommittee on Foreign Operations.*

#### HEALTH, EDUCATION, AND POVERTY PROGRAMS

The accompanying resolution provides continuing authority for various programs not yet funded under the Department of Health, Education, and Welfare as well as certain activities of the Community Services Administration, the successor agency to the Office of Economic Opportunity. Consideration of 1975 appropriations for these programs and activities was deferred in the 93rd Congress, primarily due to lack of authorizing legislation.

Legislation has now been enacted which authorizes 1975 appropriations for a number of programs, including Health Planning and Resources Development, Emergency School Assistance, Drug Abuse Education, and programs formerly authorized by the Economic Opportunity Act. Appropriations for such programs will be considered in connection with a supplemental appropriation bill.

Other ongoing programs still lack authorizations for 1975 appropriations. These include the programs which would have been authorized in the following legislation of the 93rd Congress which did not achieve final enactment:

H.R. 14214—Health Revenue Sharing and Health Services Act of 1974 (pocket vetoed).

H.R. 17805—Nurse Training Act of 1974 (pocket vetoed).

S. 3585—Health Manpower Act of 1974 (no conference report).

H.R. 14215—Developmental Disabilities Services and Facilities Construction Act Amendments of 1974 (no conference report).

The extension of the continuing resolution until June 30 will assure continuation of ongoing programs until the necessary authorizations and appropriations are enacted, and will provide the full year appropriation for these programs in cases where no authorizing legislation is enacted before the end of the fiscal year.

The committee has restored provisions which relate to two programs operated by the Department of Health, Education, and Welfare. Under section 101(d) of the original fiscal year 1975 continuing resolution, the Hill-Burton medical facilities construction grant program and the Regional Medical program were authorized to continue operations at the current operating rates of \$197 million and \$75 million, respectively. The House proposes to delete both authorities. Under the circumstances, the Committee can see no reason why such action is necessary at this time. Both programs have been in operation for several years; both have been highly successful in efforts to improve this nation's health care system.

Moreover, the recent enactment of the National Health Planning and Development Act of 1974 (Public Law 93-64) was not intended by the Congress to signal the end of either the Hill-Burton or the regional medical programs. On the contrary, any premature dismantling or diminution of effort before the new legislation is in place and properly funded could be disastrous. The committee recommends deletion of the House language.

The committee recommends no other changes to provisions relating to Labor-HEW programs.

#### COMPLIANCE WITH RULE XXIX—PARAGRAPH 4

The following is submitted in compliance with paragraph 4 of Rule XXIX:

The accompanying House joint resolution would amend section 102 of Public Law 93-324 as amended by Public Law 93-448 and Public Law 93-570 by striking out (per brackets) and inserting (per italicized matter), as follows:

SEC. 102. Appropriations and funds made available and authority granted pursuant to this joint resolution shall be available from July 1, 1974, and shall remain available until (a) enactment into law of an appropriation for any project or activity provided for in this joint resolution, or, in the case of the United States Information Agency, enactment of authorizations of appropriations for fiscal year 1975 for that Agency, or (b) enactment of the applicable appropriation Act by both Houses without any provision for such project or activity, or (c) **[February 28, 1974]** *June 30, 1975*, whichever first occurs.

The accompanying House Joint Resolution would amend clause (d) of section 101 of Public Law 93-324 as amended by Public Law 93-448 and Public Law 93-570 by striking out (per brackets), as follows:

(d) Such amounts as may be necessary for continuing the following activities, but at a rate for operations not in excess of the current rate—

The following activities for which provision was made in the Departments of Labor and Health, Education, and Welfare Appropria-

tions Act, 1974, the Supplemental Appropriations Act, 1974, or the Second Supplemental Appropriations Act, 1974:

Health planning activities under section 314 of the Public Health Service Act, as amended;

Activities under titles VI and IX, and sections 306, 309, 720, 792-794, 801, 805(b), 806, 810(d), and 821(a) of the Public Health Service Act;

Construction under section 201 of the Community Mental Health Centers Act;

Activities under the Drug Abuse Education Act;

Training under section 707 of the Social Security Act;

Activities under part B of the Education of the Handicapped Act;

Activities under the Adult Education Act;

Activities under titles I, II, III, V, VIII, and IX of the Elementary and Secondary Education Act of 1965, as amended: *Provided*, That distribution of funds under title I shall be based upon the provisions contained in title I of H.R. 69 as passed by the Senate;

Activities under title III of the National Defense Education Act of 1958;

Activities under the Emergency School Aid Act;

School assistance in federally affected areas authorized by Public Law 81-815 and Public Law 81-874;

All remaining activities except titles I and III (B) under the Economic Opportunity Act of 1964, as amended;

Activities of the National Council on Indian Opportunity;

Activities under Part A of the Indian Education Act; and

Notwithstanding the fourth clause of subsection (b) of this section, activities of the Department of Health, Education, and Welfare for assistance to refugees in the United States (Cuban program) shall be funded at not to exceed the annual rate for obligations of \$100,000,000.

○

NOTICE.—This report is given out subject to release when consideration of the bill which it accompanies has been completed by the full committee. Please check on such action before release in order to be advised of any changes.

[FULL COMMITTEE PRINT]

94TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
1st Session } { No. 94— —

FURTHER CONTINUING APPROPRIATIONS, 1975

FEBRUARY 20, 1975.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations,  
submitted the following

REPORT

[To accompany H.J. Res. —]

The Committee on Appropriations, to whom was referred House Joint Resolution —, making further continuing appropriations for the fiscal year 1975, and for other purposes, report the same to the House without amendment and with the recommendation that the joint resolution be passed.

EFFECTIVE DATES OF THE RESOLUTION

The original continuing resolution (Public Law 93-324) has twice been extended and now expires February 28, 1975. A further extension is necessary in order to continue certain governmental functions for which appropriations have not yet been enacted. This resolution extends the continuing appropriations for foreign assistance activities until March 31, 1975 and extends such authority for various programs of the Department of Health, Education, and Welfare and the Community Services Administration until June 30, 1975.

FOREIGN ASSISTANCE

Although the Committee on Appropriations completed the regular hearings in June, 1974 on the budget requests for foreign assistance programs for fiscal years 1975, the necessary authorizing legislation did not clear Congress until the final days of last session and did not

become law until December 30, 1974. It is presently anticipated that the appropriations bill will be considered by the Committee the week of February 24 and will be presented to the House as soon as the legislative schedule permits. Since the present continuing resolution expires at midnight, February 28, there will not be adequate time to achieve House and Senate passage, conference, the adoption of the conference report and signature of the bill before the continuing resolution expires. In order to provide a reasonable amount of time for the enactment of the appropriation bill it is recommended that continuing authority for the foreign assistance programs be extended until March 31, 1975.

The fiscal year 1975 annual funding level (budget authority) extended by this resolution for activities funded under the Foreign Assistance Appropriation Bill amounts to \$3,501,000,000, which is a decrease of \$2,429,000,000 below the fiscal year 1974 level and a decrease of \$2,056,000,000 below the fiscal year 1975 amended budget requests.

#### HEALTH, EDUCATION, AND POVERTY PROGRAMS

The accompanying resolution provides continuing authority for various programs not yet funded under the Department of Health, Education, and Welfare as well as certain activities of the Community Services Administration, the successor agency to the Office of Economic Opportunity. Consideration of 1975 appropriations for these programs and activities was deferred in the 93rd Congress, primarily due to lack of authorizing legislation.

Legislation has now been enacted which authorizes 1975 appropriations for a number of programs, including Health Planning and Resources Development, Emergency School Assistance, Drug Abuse Education, and programs formerly authorized by the Economic Opportunity Act. Appropriations for such programs will be considered in connection with a supplemental appropriation bill.

Other ongoing programs still lack authorizations for 1975 appropriations. These include the programs which would have been authorized in the following legislation of the 93rd Congress which did not achieve final enactment:

H.R. 14214—Health Revenue Sharing and Health Services Act of 1974 (pocket vetoed).

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H.R. 14215—Developmental Disabilities Services and Facilities Construction Act Amendments of 1974 (no conference report).

The extension of the continuing resolution until June 30 will assure continuation of ongoing programs until the necessary authorizations and appropriations are enacted, and will provide the full year appropriation for these programs in cases where no authorizing legislation is enacted before the end of the fiscal year.

#### INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of Rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have



an inflationary impact on prices and costs in the operation of the national economy.

The accompanying resolution simply extends the availability of funds for certain ongoing programs of the federal government for which appropriations for fiscal year 1975 have not yet been enacted. Programs are extended at either the current rate or the rate of the budget estimate. In the aggregate both the programs for foreign assistance and the health, education, and poverty programs provided for under this resolution are continued at rates below the fiscal year 1974 appropriated levels.

It is a matter of conjecture whether or not any appropriation of money or many other legislative actions may be inflationary. Considering the levels of funding continued by the accompanying resolution, it is the judgment of the Committee that its enactment will not have an additional inflationary impact on prices and costs in the operation of the national economy beyond that which may already be caused in areas of the economy affected by the government programs covered under this resolution.

#### COMPLIANCE WITH RULE XIII—CLAUSE 3

The following is submitted in compliance with clause 3 of rule XIII:

The accompanying House joint resolution would amend section 102 of Public Law 93-324 as amended by Public Law 93-448 and Public Law 93-570 by striking out (per brackets) and inserting (per italicized matter), as follows:

SEC. 102. Appropriations and funds made available and authority granted pursuant to this joint resolution shall be available from July 1, 1974, and shall remain available until (a) enactment into law of an appropriation for any project or activity provided for in this joint resolution, or, in the case of the United States Information Agency, enactment of authorizations of appropriations for fiscal year 1975 for that Agency, or (b) enactment of the applicable appropriation Act by both Houses without any provision for such project or activity, or (c) **February 28, 1974 June 30, 1975**, whichever first occurs.

Further, the accompanying resolution would have the effect of amending Public Law 93-324 as amended by Public Law 93-448 and Public Law 93-570 by carrying (per italicized matter) the following:

*: Provided, however, That notwithstanding any other provision of this joint resolution or any other Act, the appropriations and funds made available and authority granted pursuant to the fourth unnumbered clause of section 101(b) and sections 112 and 114 of such joint resolution as amended relating to foreign assistance and related programs appropriations shall remain available until March 31, 1975.*

61  
March 11, 1975

Dear Mr. Director:

The following bills were received at the White House on March 11th:

S.J. Res. 48  
H.J. Res. 219

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable James T. Lynn  
Director  
Office of Management and Budget  
Washington, D. C.

