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83/28

APPROVED
FEB 28 1975

ACTION

THE WHITE HOUSE

WASHINGTON

February 28, 1975

MEMORANDUM FOR THE PRESIDENT

FROM: JIM CAVANAUGH 

SUBJECT: Enrolled Resolution H.J. Res. 210
Further Urgent Supplemental Appropriations
Act, 1975

*Filed
3/1/75
3/3/75*

Attached for your consideration is H.J. Res. 210, sponsored by Representative Mahon, which provides a total of \$143,175,000 in new budget authority for:

- Department of Transportation - to provide emergency interim operating assistance to railroads in reorganization (\$125,000,000). Availability of these funds are contingent upon your approval of S. 281, currently awaiting your signature.
- Legislative Branch - to provide for the alteration, operation and maintenance of an office building being transferred from GSA to the House of Representatives and to provide additional parking facilities for the Senate. (\$18,175,000)

In addition, a provision of the enrolled resolution repeals the reduction in allowances for FY 75 travel expenses contained in P.L. 93-554, the First Supplemental, 1975.

OMB recommends approval of H.J. Res. 210 and action today to provide emergency assistance to the railroads in order for them to continue service. Additional information is provided in OMB's enrolled bill report (Tab A).

Max Friedersdorf and Phil Areeda recommend approval.

RECOMMENDATION

That you sign H.J. Res. 210 (Tab B)



APPROVED
FEB 28 1975



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

FEB 27 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 210 - Further Urgent Supplemental Appropriations Act, 1975
Sponsor - Representative Mahon (D), Texas

Last Day for Action: March , 1975 -
Signature on Thursday, February 27, recommended.

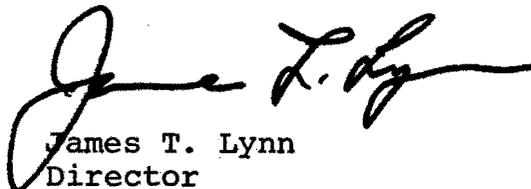
<u>Funds provided:</u>	(in millions of dollars)		
	Budget	Outlays	
	<u>Authority</u>	<u>1975</u>	<u>1976</u>
Federal Railroad Administration.....	125.0	100.0	25.0
Legislative Branch.....	18.2	12.7	5.5

Outlay Effect: Of the \$143.2 million in outlays associated with this enrolled resolution, \$100 million was included in the February budget.

Highlights:

- The continuation of essential rail services provided by the bankrupt Midwest and Northeast railroads, including the Penn Central and the Erie-Lackawanna, is insured by a proposed supplemental appropriation at the requested level of \$125 million.
- Availability of the \$125 million for the Midwest and Northeast railroads is contingent upon your approval of authorizing legislation (S. 281), currently awaiting your signature.
- Funds for the Legislative Branch will allow for the alteration, operation, and maintenance of an office building being transferred from GSA to meet partially the need to house the growing staff of the House. In addition, \$1 million is provided for additional Senate parking facilities.
- A provision of this enrolled resolution repeals the reduction in allowances for fiscal year 1975 travel expenses contained in Section 205 of P.L. 93-554, the First Supplemental, 1975.

Recommendation: We recommend that you sign the bill.


James T. Lynn
Director

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

FEB 27 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 210 - Further Urgent
Supplemental Appropriations Act, 1975
Sponsor - Representative Mahon (D), Texas

Last Day for Action

March , 1975 -

Immediate action is recommended. Unless the additional funds provided by this resolution are made available by Friday, February 28, several railroads, particularly the Penn Central and the Erie-Lackawanna, will be forced to suspend operations this month.

Purpose

The enrolled resolution provides a total of \$143,175,000 in new budget authority. Of this amount, \$125,000,000 is for the Department of Transportation, to provide emergency interim operating assistance to railroads in reorganization; and \$18,175,000 is for the Legislative Branch, to alter, operate, and maintain an office building being transferred from GSA to the House of Representatives and to provide additional parking facilities for the Senate.

Discussion

The Regional Rail Reorganization Act of 1973 authorizes the Secretary of Transportation to provide Federal payments to railroads being reorganized under that Act, in order to insure the continuation of essential rail services provided by the Midwest and Northeast railroads. As a result of the recent coal strike and the general economic downturn, these railroads have experienced a significant decline in traffic which has, consequently, precipitated a decline in revenue and an immediate cash shortage.



Your 1976 budget requested \$100 million for fiscal year 1975 for the purpose of providing interim operating assistance to these railroads in reorganization. This enrolled resolution represents the Congress' early action on your requests.

An additional \$25 million--added to this resolution on the House floor in response to your amendment request of February 19--would provide, as is authorized in S. 281 which is now awaiting your action, cash assistance to those railroads not heretofore covered by the provisions of the Regional Rail Reorganization Act of 1973. One of these lines, the Erie-Lackawanna, would be forced to close down in the absence of such assistance.

The \$18.2 million included in the enrolled resolution for the Legislative Branch is for the renovation, furnishing, operation, and maintenance of a building at Second and D Streets, S. W., to house certain activities of the House of Representatives. The building is being transferred from GSA to the Architect of the Capitol to meet partially the need to house the growing staff of the House. Part of this growth is the result of new staffing for budget and committee reform. In addition, \$1 million is provided for temporary parking facilities and for the acquisition of property to be used as a parking site for the Senate.

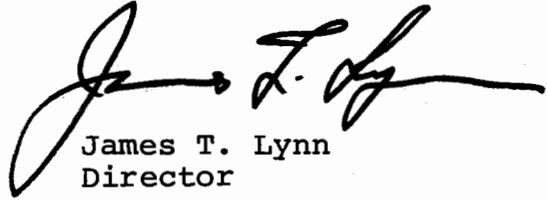
Section 205 of P.L. 93-554, the First Supplemental, 1975, effected a 10 percent reduction in amounts available for travel expenses for the remainder of fiscal year 1975. This enrolled resolution contains a general provision which would repeal the travel limitation. The reduction in fiscal year 1975 travel allowances has created considerable difficulty for agencies which must rely on travel in carrying out their functions, and we support the repeal of it.

Recommendation

We recommend that you sign the bill. The \$125 million included for interim operating assistance to bankrupt Midwest and Northeast railroads will insure that several of these railroads, particularly the Penn Central and the Erie-Lackawanna, will not



stop rail operations this month. Cessation of operations would be felt by manufacturers and consumers who rely on the railroads for shipment of raw materials and finished products. In addition, there would be considerable employment losses.



James T. Lynn
Director



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 84

Date: February 28, 1975

Time: 9:30 a.m.

FOR ACTION: Mike Duval
Max Friedersdorf
Phil Areeda

cc (for information): Warren Hendriks
Jerry Jones
Jack Marsh

FROM THE STAFF SECRETARY

DUE: Date: February 28, 1975

Time: 12:00 noon

SUBJECT:

Enrolled Resolution H.J. Res. 210 - Further Urgent
Supplemental Appropriations Act, 1975

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

*No objection
P Areeda*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President

THE WHITE HOUSE

WASHINGTON

February 28, 1975

MEMORANDUM FOR: WARREN HENDRIKS

FROM: MAX L. FRIEDERSDORF *M. L. F.*

SUBJECT: Action Memorandum - Log No. 85
Enrolled Res. H.J. Res. 210 - Further
Urgent Supplemental Appropriations Act, 1975

The Office of Legislative Affairs concurs with the Agencies that the subject resolution should be signed.

Attachments

To: *Memo Mahon*
2-27-75
7:00 p.m.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

FEB 27 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 210 - Further Urgent Supplemental Appropriations Act, 1975
Sponsor - Representative Mahon (D), Texas

Last Day for Action: March , 1975 -
Signature on Thursday, February 27, recommended.

<u>Funds provided:</u>	<u>(in millions of dollars)</u>		
	<u>Budget Authority</u>	<u>Outlays</u>	
		<u>1975</u>	<u>1976</u>
Federal Railroad Administration.....	125.0	100.0	25.0
Legislative Branch.....	18.2	12.7	5.5

Outlay Effect: Of the \$143.2 million in outlays associated with this enrolled resolution, \$100 million was included in the February budget.

Highlights:

- The continuation of essential rail services provided by the bankrupt Midwest and Northeast railroads, including the Penn Central and the Erie-Lackawanna, is insured by a proposed supplemental appropriation at the requested level of \$125 million.
- Availability of the \$125 million for the Midwest and Northeast railroads is contingent upon your approval of authorizing legislation (S. 281), currently awaiting your signature.
- Funds for the Legislative Branch will allow for the alteration, operation, and maintenance of an office building being transferred from GSA to meet partially the need to house the growing staff of the House. In addition, \$1 million is provided for additional Senate parking facilities.
- A provision of this enrolled resolution repeals the reduction in allowances for fiscal year 1975 travel expenses contained in Section 205 of P.L. 93-554, the First Supplemental, 1975.

Recommendation: We recommend that you sign the bill.

James T. Lynn
James T. Lynn
Director

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

FEB 27 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 210 - Further Urgent
Supplemental Appropriations Act, 1975
Sponsor - Representative Mahon (D), Texas

Last Day for Action

March , 1975 -

Immediate action is recommended. Unless the additional funds provided by this resolution are made available by Friday, February 28, several railroads, particularly the Penn Central and the Erie-Lackawanna, will be forced to suspend operations this month.

Purpose

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Discussion

The Regional Rail Reorganization Act of 1973 authorizes the Secretary of Transportation to provide Federal payments to railroads being reorganized under that Act, in order to insure the continuation of essential rail services provided by the Midwest and Northeast railroads. As a result of the recent coal strike and the general economic downturn, these railroads have experienced a significant decline in traffic which has, consequently, precipitated a decline in revenue and an immediate cash shortage.

Your 1976 budget requested \$100 million for fiscal year 1975 for the purpose of providing interim operating assistance to these railroads in reorganization. This enrolled resolution represents the Congress' early action on your requests.

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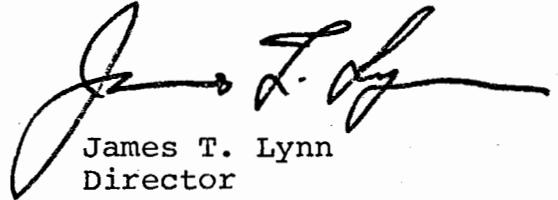
The \$18.2 million included in the enrolled resolution for the Legislative Branch is for the renovation, furnishing, operation, and maintenance of a building at Second and D Streets, S. W., to house certain activities of the House of Representatives. The building is being transferred from GSA to the Architect of the Capitol to meet partially the need to house the growing staff of the House. Part of this growth is the result of new staffing for budget and committee reform. In addition, \$1 million is provided for temporary parking facilities and for the acquisition of property to be used as a parking site for the Senate.

Section 205, of P.L. 93-554, the First Supplemental, 1975, effected a 10 percent reduction in amounts available for travel expenses for the remainder of fiscal year 1975. This enrolled resolution contains a general provision which would repeal the travel limitation. The reduction in fiscal year 1975 travel allowances has created considerable difficulty for agencies which must rely on travel in carrying out their functions, and we support the repeal of it.

Recommendation

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stop rail operations this month. Cessation of operations would be felt by manufacturers and consumers who rely on the railroads for shipment of raw materials and finished products. In addition, there would be considerable employment losses.

A handwritten signature in black ink, appearing to read "James T. Lynn", with a long horizontal flourish extending to the right.

James T. Lynn
Director

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 84

Date: February 28, 1975

Time: 9:30 a.m.

FOR ACTION: Mike Duval
Max Friedersdorf
Phil Areeda

cc (for information): Warren Hendriks
Jerry Jones
Jack Marsh

FROM THE STAFF SECRETARY

DUE: Date: February 28, 1975

Time: 12:00 noon

SUBJECT:

Enrolled Resolution H.J. Res. 210 - Further Urgent
Supplemental Appropriations Act, 1975

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

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K. R. COLE, JR.
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 84

Date: February 28, 1975

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ACTION REQUESTED:

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Prepare Agenda and Brief

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Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

OK
Mike Duval

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President

Ninety-fourth Congress of the United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Tuesday, the fourteenth day of January,
one thousand nine hundred and seventy-five*

Joint Resolution

Making further urgent supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes.

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending June 30, 1975, namely:

CHAPTER I

HOUSE OF REPRESENTATIVES

SALARIES, OFFICERS AND EMPLOYEES

For an additional amount for "Salaries, Officers and employees, Office of the Sergeant at Arms", \$296,000.

CONTINGENT EXPENSES OF THE HOUSE

FURNITURE

For an additional amount for "Contingent expenses of the House, Furniture", \$1,500,000, to remain available until expended.

JOINT ITEMS

CAPITOL POLICE

GENERAL EXPENSES

For an additional amount for "Capitol Police, General expenses", \$79,000.

ARCHITECT OF THE CAPITOL

CONTINGENT EXPENSES

For an additional amount for "Contingent Expenses", \$300,000.

CAPITOL BUILDINGS AND GROUNDS

CAPITOL GROUNDS

For an additional amount for "Capitol Grounds" to enable the Architect of the Capitol to convert squares 680, 681 West, and 722, now a part of the United States Capitol Grounds, for use as temporary parking facilities for the United States Senate, \$134,000, to remain available until June 30, 1976.

ACQUISITION OF PROPERTY AS A SITE FOR PARKING FACILITIES FOR THE UNITED STATES SENATE

For an additional amount for "Acquisition of property for a site for parking facilities for the United States Senate", \$366,000, to remain available until expended.

H. J. Res. 210—2

HOUSE OFFICE BUILDINGS

For an additional amount for "House Office Buildings", \$15,000,000, to remain available until expended: *Provided*, That, notwithstanding any other provision of law, the House Office Building Commission is authorized (1) to use, to such extent as it may deem necessary, for the purposes of providing office and other accommodations for the House of Representatives, the building located on Square 581 in the District of Columbia when such Square, including the improvements thereon, is acquired by the Architect of the Capitol at the direction of the House Office Building Commission under authority of the Additional House Office Building Act of 1955, and to incur any expenditures under this appropriation required for alterations, maintenance, and occupancy thereof, and (2) prior to occupancy of the entire building by the House of Representatives, to permit the temporary occupancy by other governmental activities of any part of such building not so occupied, under such terms and conditions as such Commission may authorize: *Provided further*, That any space in such building used for office and other accommodations for the House of Representatives shall be deemed to be a part of the "House Office Buildings" and, as such, shall be subject to the laws, rules, and regulations applicable to those buildings.

CHAPTER II

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

INTERIM OPERATING ASSISTANCE

For an additional amount for "Interim operating assistance", \$125,000,000, to remain available until expended: *Provided*, That this appropriation shall be available only upon the enactment of authorizing legislation.

GENERAL PROVISION

SEC. 101. Section 205 of the Supplemental Appropriations Act, 1975 (Public Law 93-554) is hereby repealed: *Provided*, That none of the limitations on travel included in the regular appropriations for fiscal year 1975 shall be exceeded.


Carl Albert
Speaker of the House of Representatives.


John Culver

~~Vice President of the United States and~~
Acting President of the Senate pro Tempore.

NOTICE.—This report is given out subject to release when consideration of the joint resolution which it accompanies has been completed by the full committee. Please check on such action before release in order to be advised of any changes.

[FULL COMMITTEE PRINT]

94TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
1st Session } No. 94—

FURTHER URGENT SUPPLEMENTAL APPROPRIATIONS, 1975

FEBRUARY 18, 1975.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.J. Res.]

The Committee on Appropriations submits the following report in explanation of the accompanying joint resolution making further urgent supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes.

SUMMARY OF RESOLUTION

The grand total of new budget authority recommended in the resolution is \$117,175,000, of which \$17,175,000 is for the Legislative Branch to provide relief to the critical space requirements of the House of Representatives. The resolution also provides \$100,000,000 for interim operating assistance for the Penn Central and certain other railroads under reorganization in the Midwest and Northeast regions.

CHAPTER I

SUBCOMMITTEE ON LEGISLATIVE BRANCH

BOB CASEY, Texas, *Chairman*

GEORGE E. SHIPLEY, Illinois	LAWRENCE COUGHLIN, Pennsylvania
ROBERT N. GIAIMO, Connecticut	ELFORD A. CEDERBERG, Michigan
JOHN J. McFALL, California	WILLIAM L. ARMSTRONG, Colorado
SIDNEY R. YATES, Illinois	RALPH S. REGULA, Ohio
FRANK E. EVANS, Colorado	
EDWARD R. ROYBAL, California	
J. EDWARD ROUSH, Indiana	

LEGISLATIVE BRANCH

The joint resolution would appropriate a total of \$17,175,000 to provide immediate relief to the critical space requirements of the House of Representatives, of which \$14,500,000 is for the purpose of making alterations to an existing building located at Second and D Streets, Southwest. Related costs of furnishings, maintenance and protection of the building for the remainder of the fiscal year are provided within the total amount recommended.

The resolution also provides an additional \$300,000 for the Architect of the Capitol's contingent fund to cover the cost of alterations in committee rooms and other areas in the Capitol and House Office Buildings to better meet space requirements.

A summary of the amounts recommended, by appropriation title, follows:

<i>Item</i>	<i>Amount</i>
House of Representatives:	
Salaries, Officers and employees (police)-----	\$296, 000
Contingent expenses of the House, Furniture-----	1, 500, 000
Joint items: Capitol Police, General expenses-----	79, 000
Architect of the Capitol:	
Contingent expenses (alterations, Capitol and HOB's)-----	300, 000
House Office Buildings (alteration and operation, FOB #1)-----	15, 000, 000
Total-----	<u>17, 175, 000</u>

ADDITIONAL HOUSE OFFICE BUILDING FACILITIES

The House Office Building Commission has unanimously directed the Architect of the Capitol, acting pursuant to authority of the Additional House Office Building Act of 1955 (Public Law 24, 84th Congress), to request that the General Services Administration transfer from its jurisdiction and control to the jurisdiction and control of the Architect of the Capitol, without reimbursement or transfer of funds, Square 581 in the District of Columbia, including all improvements thereon. This transfer is presently being effected. The building on this property, which is designated as Federal Office Building #1, currently is being vacated by the Federal Bureau of Investigation Identification Division.

SPACE NEEDS AND UTILIZATION OF BUILDING

In 1973 the Committee on Committees indicated that there was a need on the part of all House Committees for approximately 70,000 to 80,000 additional square feet of space merely to handle existing needs at that time. Additional staff authorized to be appointed by the "Congressional Budget Act of 1974" and the "Committee Reform Amendments of 1974" has generated additional committee needs immediately. The House Office Building Commission has received numerous requests from Members for additional office space, and as pointed out in the Committee on Committee's report, the number of square feet in use by both the staffs of Committees and Members is minimal. It is estimated additional present net usable space needs total 1,037,500 square feet. The acquisition of Federal Office Building #1, containing 432,840 net usable square feet, will partially fulfill the needs on an interim basis.

Assignment of space in the new facility, as well as reassignment of space in the existing buildings, is under the jurisdiction of the House Office Building Commission. It is contemplated that activities whose functions do not require direct and immediate access by Members and their staffs could be moved to the new building, including such support activities as computer and payroll operations, some shop facilities of the Superintendent of the House Office Buildings and the Clerk of the House, the Architect's Construction Management Division, employee organizations, printing services, ad hoc groups, certain Capitol Police facilities, and others. It is also suggested that some Members and Committees, while retaining their present office space, may wish to take advantage of the opportunity to relieve overcrowding by requesting additional space in the new facility for staff functions, such as mass mailing activities, that do not require direct and immediate proximity to the Member or Chairman and staff.

ALTERATIONS

A total of \$14,500,000 is recommended for alterations proposed for conversion of the building to office use. The estimates of cost have been developed by the Architect of the Capitol utilizing estimates for similar work contemplated by the General Services Administration that would have taken place on vacation of the building by the Federal Bureau of Investigation and prior to the assignment of the building to another Executive agency. The structure is of sound construction and basically a warehouse type facility containing a total gross footage of 585,000 square feet, most of which is in open areas. It is proposed to install air conditioning, partitions, and suspended ceilings; make repairs and improvements to the elevators; install a sprinkler system for fire protection; replace flooring; make alterations to windows; perform electrical work required for office use; repair the roof; and construct additional fire stairs and fire walls. The use of movable partitions is also proposed in order to provide a maximum of flexibility in the use of the space.

MAINTENANCE AND OPERATION OF THE BUILDING

The resolution provides \$500,000 to cover the cost of maintenance and operation of the building during the remaining four month period of the fiscal year 1975 in anticipation that the transfer of jurisdiction and responsibility will be effected within the next 30 days or so. In

addition to personnel costs this amount provides for the purchase of electrical energy, reimbursement to the General Services Administration for chilled water for air-conditioning and also reimbursement for steam heating. It is estimated the annual costs of maintenance and operation of the building will total \$1,788,600.

FURNISHINGS

The resolution includes \$1,500,000 to cover the cost of furnishings to be procured by the Clerk of the House. The appropriation is made to the furniture account under the heading "Contingent Expenses of the House," and will remain available until expended.

CAPITOL POLICE

The Committee recommends \$375,000 to cover the cost of providing police protection at the new facility during the remaining four months of the fiscal year. Of this amount, \$296,000 is for salaries of 73 additional policemen and \$79,000 is to cover the cost of equipping the new personnel. On an annual basis the cost is estimated to total approximately \$900,000, of which \$890,000 would be for salaries, and \$10,000 would be for the cost of replacing uniforms and equipment.

CONTINGENT EXPENSES, ARCHITECT OF THE CAPITOL

A supplemental appropriation of \$300,000 for 1975 is recommended to cover the cost of alterations and other work in the Capitol and the House Office Buildings to provide both additional hearing rooms and better utilization of space for a number of committees and subcommittees.

CHAPTER II

SUBCOMMITTEE ON DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

JOHN J. McFALL, California, *Chairman*

SIDNEY R. YATES, Illinois
TOM STEED, Oklahoma
EDWARD I. KOCH, New York
BILL ALEXANDER, Arkansas
ROBERT DUNCAN, Oregon

SILVIO O. CONTE, Massachusetts
JACK EDWARDS, Alabama

DEPARTMENT OF TRANSPORTATION

FEDERAL RAILROAD ADMINISTRATION

INTERIM OPERATING ASSISTANCE

The Regional Rail Reorganization Act was signed into law on January 2, 1974. This Act provided a framework to restructure the Penn Central and seven other bankrupt Midwest and Northeast railroads into a streamlined, financially sound system that could ensure the continuation of essential rail service in the region. To accomplish this the Act authorized the establishment of the United States Railway Association, a planning organization, which is charged with identifying the essential parts of the system. The Association's preliminary plan is scheduled to be released on February 26, 1975. The organization which will operate and maintain the final system is the Consolidated Rail Corporation.

To ensure that essential services are provided during this interim period until the Corporation takes over the system, the Act authorized \$85 million in direct grants. An additional \$150 million was provided in the form of loan guarantees for the improvement of those rail segments which would be included in the final system. The Congress has appropriated the full \$85 million of interim grants authorized by the original Act and the Department of Transportation has made available all of the presently authorized loan guarantee funds.

In spite of these actions, testimony indicates that, unless additional funds are promptly made available, several of these railroads, particularly the Penn Central, will cease rail operations this month. These railroads have experienced a significant decline in traffic as a result of the recent coal strike and the general economic downturn. This has resulted in a decline in revenue and an immediate cash shortage.

COMMITTEE RECOMMENDATION

To ensure the continuation of essential rail services in the Midwest and Northeast regions, the Committee recommends the full budget request of \$100 million. The bill includes language which would make the availability of these funds contingent upon the enactment of authorizing legislation. The required authorization for this program

is contained in H.R. 2051 which was ordered reported by the Interstate and Foreign Commerce Committee on February 6, 1975. A similar authorization, S. 281, passed the Senate on January 29, 1975.

The Department testified that it would have no objection to the Congress appropriating an additional \$25 million for the Erie Lackawanna, since the trustees of that railroad have announced that it cannot be reorganized under Section 77 of the Bankruptcy Act. At the time of the Committee's action, no budget request had been submitted for the Erie Lackawanna and the \$100 million Committee recommendation is made without prejudice toward consideration of an additional request.

The Committee has not earmarked the allocation of these funds by railroad. Although it is anticipated that the largest portion of the funds will go to the Penn Central, the funds recommended are available for all railroads, including the Erie Lackawanna, determined to be railroads in reorganization under the Act. The amount recommended is also available for maintenance efforts for passenger service in the Northeast Corridor.

In addition to the funds in the bill, there is a \$150 million increase in loan guarantees contained in the pending authorizing bills. The Committee is interested in the status of pending and prospective loan guarantees. The Committee expects the Department to report to the appropriate Congressional Committees prior to the cancellation of any loans. With the enactment of the accompanying bill and the pending authorization, the Congress will have provided a total of \$485 million since January 1, 1974, for the reorganizing railroads in the Midwest and Northeast regions. The Committee hopes that with prudent management by the trustees of the Penn Central and the other bankrupt railroads these funds will be adequate until the first quarter of calendar year 1976 when the Consolidated Rail Corporation is scheduled to begin operations.

CHANGES IN EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statement is submitted describing the effect of provisions in the resolution which directly or indirectly change the application of existing law.

Language in the resolution, relating to the Legislative Branch, does not specifically change existing law. Language is proposed to make Federal Office Building No. 1, located on Square 581, a part of the House Office Buildings and subject to the laws and regulations governing those buildings when it is acquired as a part of such square. Language is also proposed providing authority to make space in the building available for use by other governmental agencies.

The Additional House Office Building Act of 1955 (Public Law 24, 84th Congress, 69 Stat. 41-42) authorizes the acquisition of real property located south of Independence Avenue in the District of Columbia in the vicinity of the Capitol Grounds, as a site for the construction of an additional office building for the use of the House or for additions to the Capitol Grounds. Square 581, which is owned by the United States and includes Federal Office Building No. 1 as a part thereof, is being acquired by transfer of jurisdiction without reimbursement of funds under the authority of this Act. The law also provides that the real property acquired shall be subject to the laws

governing the Capitol Grounds and that any building and facilities constructed pursuant to the law shall, upon order of the House Office Building Commission, become subject to pertinent provisions of the Capitol Grounds laws and to the provisions of law relating to the control, supervision, and care of the House Office Buildings. Since the building being acquired is not being constructed, but already exists, the provisions of law with respect to orders of the Commission is not applicable and therefore language is required to make it a part of the House Office Buildings and subject to the laws, rules, and regulations applicable to the House Office Buildings. Similar legislation was required in 1972 authorizing the use of the former "Congressional Hotel" as a House Office Building, which was also acquired under the authority of the Additional House Office Building Act of 1955.

The resolution also includes language to permit any part of Federal Office Building No. 1, not required for immediate occupancy by the House, to be used on an interim basis for such other governmental activities as may be approved by the House Office Building Commission.

INFLATIONARY IMPACT STATEMENT

Pursuant to clause 2(1)(4), Rule XI of the House of Representatives, the Committee estimates that enactment of this joint resolution will have no inflationary impact on prices and costs in the operation of the national economy.

The \$17,175,000 included in this resolution for the Legislative Branch is for renovation, furnishing, operation, and maintenance of a building to house certain activities of the House of Representatives. Once the building is occupied, 121 employees will be utilized for operation and maintenance of the facility and 73 additional Capitol Police will be hired to provide security. Thus a total of 194 additional people will be employed with a corresponding reduction in unemployment. No estimate is available of the employment that will be created by the actual renovation.

The \$100,000,000 included for interim operating assistance to bankrupt Northeast and Midwest railroads will ensure that several of these railroads, particularly the Penn Central, will not stop rail operations this month. Cessation of operations would be felt by manufacturers and consumers who rely on the railroads for shipment of raw materials and finished products. Employment losses of this magnitude associated with a rail shut down would contribute to the critical economic situation.



NOTICE : This joint resolution is given out subject to release when consideration of it has been completed by the full Committee. Please check on such action before release in order to be advised of any changes.

[FULL COMMITTEE PRINT]

94TH CONGRESS
1ST SESSION

H. J. RES.

[Report No. 94-]

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 18, 1975

Mr. MAHON introduced the following joint resolution; which was referred to the Committee on Appropriations

JOINT RESOLUTION

Making further urgent supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes.

- 1 *Resolved by the Senate and House of Representatives*
2 *of the United States of America in Congress assembled,*
3 That the following sums are appropriated, out of any money
4 in the Treasury not otherwise appropriated, for the fiscal
5 year ending June 30, 1975, namely:

J. 46-357

1

CHAPTER I

2

HOUSE OF REPRESENTATIVES

3

SALARIES, OFFICERS AND EMPLOYEES

4

For an additional amount for "Salaries, Officers and employees, Office of the Sergeant at Arms", \$296,000.

6

CONTINGENT EXPENSES OF THE HOUSE

7

FURNITURE

8

For an additional amount for "Contingent expenses of the House, Furniture", \$1,500,000, to remain available until expended.

11

JOINT ITEMS

12

CAPITOL POLICE

13

GENERAL EXPENSES

14

For an additional amount for "Capitol Police, General expenses", \$79,000.

16

ARCHITECT OF THE CAPITOL

17

CONTINGENT EXPENSES

18

For an additional amount for "Contingent Expenses", \$300,000.

20

HOUSE OFFICE BUILDINGS

21

For an additional amount for "House Office Buildings", \$15,000,000, to remain available until expended: *Provided*, That, notwithstanding any other provision of law, the House Office Building Commission is authorized (1) to use, to such extent as it may deem necessary, for the purposes of providing office and other accommodations for the House

1 of Representatives, the building located on Square 581 in
2 the District of Columbia when such Square, including the
3 improvements thereon, is acquired by the Architect of the
4 Capitol at the direction of the House Office Building Com-
5 mission under authority of the Additional House Office
6 Building Act of 1955, and to incur any expenditures under
7 this appropriation required for alterations, maintenance, and
8 occupancy thereof, and (2) prior to occupancy of the en-
9 tire building by the House of Representatives, to permit
10 the temporary occupancy by other governmental activities
11 of any part of such building not so occupied, under such
12 terms and conditions as such Commission may authorize:
13 *Provided further*, That any space in such building used for
14 office and other accommodations for the House of Repre-
15 sentatives shall be deemed to be a part of the "House
16 Office Buildings" and, as such, shall be subject to the laws,
17 rules, and regulations applicable to those buildings.

18 CHAPTER II

19 DEPARTMENT OF TRANSPORTATION

20 FEDERAL RAILROAD ADMINISTRATION

21 INTERIM OPERATING ASSISTANCE

22 For an additional amount for "Interim operating assist-
23 ance", \$100,000,000, to remain available until expended:
24 *Provided*, That this appropriation shall be available only
25 upon the enactment of authorizing legislation.

[FULL COMMITTEE PRINT]

94TH CONGRESS
1ST SESSION

H. J. RES.

[Report No. 94-]

JOINT RESOLUTION

Making further urgent supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes.

By Mr. MAHON

FEBRUARY 18, 1975

Referred to the Committee on Appropriations

February 28, 1975

Dear Mr. Director:

The following bill was received at the White House on February 28th:

H.J. Res. 210

Please let the President have reports and recommendations as to the approval of this bill as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D. C.