The original documents are located in Box 13, folder "1974/10/29 HR7768 Relief of Nolan Sharp (vetoed)" of the White House Records Office: Legislation Case Files at the Gerald R. Ford Presidential Library.

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THE WHITE HOUSE

WASHINGTON

Last Day - October 29

ACTION

October 25, 1974

MEMORANDUM FOR:

FROM:

SUBJECT:

THE PRESIDENT KEN COLE

Enrolled Bill H.R. 7768 For the relief of Nolan Sharp

Attached for your consideration is House bill, H.R. 7768, sponsored by Representative Moorhead, which provides retroactive payment of certain Veterans Administration benefits to Nolan Sharp because of multiple sclerosis.

Roy Ash recommends veto of this bill and provides you with additional background information in his enrolled bill report (Tab A).

The Counsel's office (Chapman), Bill Timmons, and Domestic Council all recommend veto of the bill and approve the issuance of a veto message which Paul Theis has approved.

RECOMMENDATION

That you veto Senate bill, H.R. 7768 (Tab B) and approve the proposed Presidential veto message (Tab C).



VETOP 74 10 29 74 10 Size EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

nCT 2.3 1974

Subject: Enrolled Bill H.R. 7768 - For the relief of Nolan Sharp Sponsor - Rep. Moorhead (R) California

Last Day for Action

October 29, 1974 - Tuesday

Purpose

Provides retroactive payment of certain Veterans Administration benefits to Nolan Sharp because of multiple sclerosis.

Agency Recommendations

Office of Management and Budget

Disapproval

Veterans Administration

Disapproval (Veto Message attached)

Discussion

Nolan Sharp served in the Army for approximately 6 months during World War II. In June, 1943, he was given a disability discharge because of hypochondriasis and anxiety state, severe.

In 1954, Mr. Sharp filed a claim for service-connected disability compensation on the basis of multiple sclerosis which he alleged he had had since 1943. At that time, the law allowed payment of such compensation for multiple sclerosis manifesting itself within 3 years after the date of separation from wartime service.

The first confirmed, medical diagnosis of multiple sclerosis in Mr. Sharp's case was made in 1949, 6 years after his discharge from the military. The only evidence of an

earlier diagnosis of the disease was presented in 1956 by a doctor who claimed he had treated Mr. Sharp in 1944 for symptoms which he believed were due to multiple sclerosis. His opinion was based completely on memory, however, as he had no records of such treatment. Mr. Sharp's claim received several adjudicative reviews and was the subject of appellate consideration four times within the Veterans Administration. On the basis of the available evidence, however, the Veterans Administration denied his claim for service-connected benefits for multiple sclerosis on each occasion.

A similar claim for non-service-connected disability pension was denied on the basis of three separate ratings in 1952, 1954 and 1955, which showed that he was not permanently and totally disabled as required by law. After a fourth rating in 1956, however, he was granted non-service-connected disability benefits from January 16, 1956.

Effective October 1, 1962, the statutory presumption of service-connection for multiple sclerosis manifesting itself after separation from wartime service was extended from 3 to 7 years. The liberalizing statute, however, specifically prohibited the payment of any retroactive benefits based on the new presumption. Accordingly, the Veterans Administration began paying Mr. Sharp service-connected benefits as of October 1, 1962.

Notwithstanding the statutory prohibition against such retroactive payments, the enrolled bill would require payment to Mr. Sharp of the amount he would have received from 1956, when he first began receiving non-service-connected benefits, to October 1, 1962, had he been entitled to serviceconnected disability compensation during that period, reduced by the amount he did receive in non-service-connected benefits from 1956 to 1962. If enacted, the bill would cost \$16,425.54.

In its report on H.R. 7768, the House Judiciary Committee states:

"The Veterans' Administration determined that he was permanently and totally disabled by reason of multiple sclerosis by a rating granted on March 19, 1956. On the basis of this determination, the Veterans' Administration paid him non-serviceconnected disability benefits from January 16, 1956



to October 1, 1962. After that date, he was paid service-connected benefits for the same disability. The committee has concluded that as an equitable matter, Mr. Sharp was entitled to service-connected disability compensation for the period he was determined to have been totally disabled by the Veterans' Administration. . . "

The Senate Committee report simply adopted the House Committee report.

The Veterans Administration recommends disapproval of this bill. In its enrolled bill letter, the Veterans Administration states:

"We fail to find any rationale in the committee reports to support approval of the bill. The circumstances of this case have been carefully considered. There is no apparent reason why it should be singled out for special legislative treatment authorizing the payment of benefits from an earlier date than the law permits in this and similar cases. To do so would be discriminatory and precedential."

We agree with the Veterans Administration's objections to this legislation. As noted above, the law specifically prohibits the retroactive payment contemplated under this bill. In the absence of any extenuating circumstances that distinguish Mr. Sharp's situation from those of many other veterans, enactment of this legislation would be highly preferential and could serve as a precedent for similar claims, thus undermining the structure of such benefits programs.

We have revised slightly, with the Veterans Administration's concurrence, the proposed veto message from the Veterans Administration which is attached for your consideration.

< ac Director

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Enclosures



VETERANS ADMINISTRATION OFFICE OF THE ADMINISTRATOR OF VETERANS AFFAIRS WASHINGTON, D.C. 20420

October 22, 1974

The Honorable Roy L. Ash Director, Office of Management and Budget Washington, D. C. 20503

Dear Mr. Ash:

We are pleased to respond to the request for a report on the enrolled enactment of H. R. 7768, 93d Congress, "An Act For the relief of Nolan Sharp."

The proposal would authorize payment by the Secretary of the Treasury to Nolan Sharp (Veterans Administration claim number C 3 281 237) the amount certified by the Administrator of Veterans Affairs as the amount of disability compensation to which the said Nolan Sharp would have been entitled for a service-connected disability if eligible therefor under the public law from January 16, 1956, to October 1, 1962, reduced by the total amounts paid him as non-service-connected disability pension payments in the same period.

The Veterans Administration reported on H. R. 7768, as introduced, to the Committee on the Judiciary, House of Representatives, on November 14, 1973. That report is incorporated in the report of that committee on H. R. 7768 (H. Rept. No. 93-1006) and in the report of the Senate Committee on the Judiciary (S. Rept. No. 93-1244). One copy of each committee report is enclosed for your ready reference. The bill was thereafter amended as set forth in the enrolled enactment. In such form, it provides for retroactive payment from January 16, 1956, instead of June 5, 1943, as originally proposed.



The Honorable Roy L. Ash

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, at which time he received a certificate of disability discharge because of hypochondriasis and anxiety state, severe.

Subsequent to discharge from service, Mr. Sharp was a professional heavy-weight boxer from July 1944 to April 1947. He was then employed as a truck driver until 1952. A statement was furnished in 1947 by Dr. Joseph Beber that he first treated Mr. Sharp for bronchitis in December 1944. The statement contained no mention of any symptoms or findings of a neurological disease. In 1956, Dr. Beber stated that he treated him for symptoms consistent with lateral sclerosis in 1943 and 1944 and expressed an opinion that such symptoms and findings in 1944 were due to lateral sclerosis. This statement, however, was given from memory, and Dr. Beber had no records of such treatment. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge.

Mr. Sharp filed a claim for compensation or pension in July 1954, at which time he alleged "multiple sclerosis 1943." His claim for service connection received several adjudicative reviews and was the subject of appellate consideration on four occasions, each resulting in denial of service connection for multiple sclerosis.

Mr. Sharp's claim for non-service-connected disability pension was denied by ratings of October 2, 1952, August 25, 1954, and March 23, 1955, because the evidence did not show his disability to be both permanent and total. Pension was granted by rating of March 19, 1956, and benefits were paid from January 16, 1956, to October 1, 1962, at which time compensation was authorized.

Public Law 87-645, effective October 1, 1962, extended from 3 to 7 years the statutory presumption of service connection for multiple sclerosis manifesting itself following the date of



2.

The Honorable Roy L. Ash

separation from wartime service. Under this provision, service connection for multiple sclerosis was granted and payments of disability compensation were made to Mr. Sharp from October 1, 1962. That law specifically provided that no payments based on the liberalized presumption would be made for any period prior to October 1, 1962.

H. R. 7768 proposes retroactive disability compensation for one individual for a disability which qualified for service connection solely by virtue of legislative extension of the presumptive period from 3 to 7 years and in direct contradiction of that legislative prohibition against compensation payments for periods prior to October 1, 1962, for disabilities service connected by virtue thereof.

Approval of the bill would result in payment by the Secretary of the Treasury of \$16,425.54 to Mr. Sharp. This amount represents the difference between disability compensation which would have been payable for total disability had he been eligible for such disability compensation from January 16, 1956, through September 30, 1962, (\$27,836.06) less the amount already paid him as non-service-connected disability pension.

We fail to find any rationale in the committee reports to support approval of the bill. The circumstances of this case have been carefully considered. There is no apparent reason why it should be singled out for special legislative treatment authorizing the payment of benefits from an earlier date than the law permits in this and similar cases. To do so would be discriminatory and precedential. It is not believed that private bills of this nature should receive favorable consideration.

The Honorable Roy L. Ash

I recommend that the President withhold his approval of H. R. 7768. A draft of a proposed veto message is enclosed.

Sincerely,

RICHARD L. ROUDEBUSH Administrator

Enclosures

-



ACTION

Last Day - October 29

October 25, 1974

MEMORANDUM FOR:

FROM:

SUBJECT:

THE PRESIDENT

KEN COLE

Enrolled Bill H.R. 7768 For the relief of Nolan Sharp

Attached for your consideration is House bill, H.R. 7768, sponsored by Representative Moorhead, which provides retroactive payment of certain Veterans Administration benefits to Nolan Sharp because of multiple sclerosis.

Roy Ash recommends veto of this bill and provides you with additional background information in his enrolled bill report (Tab A).

The Counsel's office (Chapman), Bill Timmons, and Domestic Council all recommend veto of the bill and approve the issuance of a veto message which Paul Theis has approved.

RECOMMENDATION

That you veto Senate bill, HRR. 7768 (Tab B) and approve the proposed Presidential veto message (Tab C).



THE WHITE HOUSE

LOG NO.: 706

Date: October 24, 1974 Time: 9:30 a.m. FOR ACTION: James Cavanaugh cc (for information): Warren K. Hendriks Jerry Jones Jerry Jones Paul Theis

FROM THE STAFF SECRETARY

ACTION MEMORANDUM

DUE: Date: Friday, October 25, 1974 Time: 2:00 p.m. SUBJECT: Enrolled Bill H.R. 7768 - For the relief of Nolan Sharp

ACTION REQUESTED:

----- For Necessary Action

XX For Your Recommendations

____ Prepare Agenda and Brief

____ Draft Remarks

Draft Reply

____ For Your Comments

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR. For the President

THE	E WHITE HOUSE	
ACTION MEMORANDUM	WASHINGTON	LOG NO.: 706
Date: October 24, 1974	Time:	9:30 a.m.
FOR ACTION: James Cavana NSC/S Phil Buchen Bill Timmons Paul Theis FROM THE STAFF SECRETARY	-	tion): Warren K. Hendriks Jerry Jones
DUE: Date: Friday, October	c 25, 1974 Time :	2:00 p.m.
		1 · · · · · ·

SUBJECT: Enrolled Bill H.R. 7768 - For the relief of Nolan Sharp

ACTION REQUESTED:

------ For Necessary Action

XX For Your Recommendations

_____ Prepare Agenda and Brief

----- For Your Comments

____ Draft Remarks

____ Draft Reply

REMARKS:

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Please return to Kathy Tindle - West Wing



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If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks For the President

FOR ACTION: James Cavanaugh NSC/S Phil Buchen Bill Timmons aul Theis FROM THE STAFF SECRETARY

cc (for information): Warren K. Hendriks Jerry Jones

DUE: Date: Friday, October 25, 1974 Time: 2:00 p.m.

SUBJECT: Enrolled Bill H.R. 7768 . For the relief of Nolan Sharp BOOM 151 F. O. B. PLEASE RETURN TOI

ACTION REQUESTED:

--- For Necessary Action

XX For Your Recommendations

_____ Prepare Agenda and Brief

____ For Your Comments

____ Draft Ramarks

____ Draft Reply

II DIVISION

REMARKS:

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Please return to Kathy Tindle - West Wing

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PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warron K. Hendriks For the President

(Bakshian edit) PT

VETO MESSAGE - H.R. 7768

TO THE HOUSE OF REPRESENTATIVES:

I am withholding today my approval of H.R. 7768, a bill for the relief of Mr. Nolan Sharp. I am advised by the Attorney General and I have determined that the absence of my signature from this bill prevents it becoming law. Without in any way qualifying this determination, I am also returning it without my approval to those designated by the Congress to receive messages at this time.

H.R. 7768 would authorize retroactive service-connected disability payments to Mr. Sharp, because of multiple sclerosis, for the period from January 16, 1956, to October 1, 1962. Under the bill, these payments would have to be offset against certain non-service-connected benefits Mr. Sharp received during the same period.

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, when he was discharged because of severe hypochondriasis and anxiety state. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after his discharge. At that time, the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service. Veto Message - H.R. 7768 Page 2

Mr. Sharp's claim for service-connected benefits based on multiple sclerosis received several adjudicative reviews and was the subject of appellate consideration on four occasions. On the basis of available evidence, the Veterans Administration was unable to determine direct connection of multiple sclerosis with the veteran's military service as required by law. He was, however, granted non-service-connected disability pension, effective January 16, 1956.

Effective October 1, 1962, the Congress extended the presumption of service connection for multiple sclerosis from three to seven years. The liberalizing statute, however, prohibited any retroactive payments based on the new presumption. Since Mr. Sharp qualified for service-connected benefits under the new statutory presumption, he has been receiving such payments since October 1, 1962.

Having carefully considered the circumstances of this to find sufficient reasons case, I am unable / for approving this legislation to pay . Mr. Sharp benefits from an earlier date than the law permits. To make such a special award would seriously discriminate against similarly situated verterans.

Moreover, once the precedent for such special awards is established, it would be difficult to deny awards to other veterans Veto Message - H.R. 7768 Page 3

who have been prohibited from receiving retroactive benefits under the 1962 law or similar statutes. The inevitable result would be to undermine the integrity and impartiality essential to the administration of such veterans' benefits.

For these reasons, I am constrained to withhold my approval from H.R. 7768.



THE WHITE HOUSE

WASHINGTON

10/23/74

TO: WARREN HENDRIKS

Robert D. Linder

Jr. 10- 23- 74 m.

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

OCT 23 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 7768 - For the relief of Nolan Sharp Sponsor - Rep. Moorhead (R) California

Last Day for Action

October 29, 1974 - Tuesday

Purpose

Provides retroactive payment of certain Veterans Administration benefits to Nolan Sharp because of multiple sclerosis.

Agency Recommendations

Office of Management and Budget

Disapproval

EDR.

Veterans Administration

Disapproval (Veto Message attached)

Discussion

Nolan Sharp served in the Army for approximately 6 months during World War II. In June, 1943, he was given a disability discharge because of hypochondriasis and anxiety state, severe.

In 1954, Mr. Sharp filed a claim for service-connected disability compensation on the basis of multiple sclerosis which he alleged he had had since 1943. At that time, the law allowed payment of such compensation for multiple sclerosis manifesting itself within 3 years after the date of separation from wartime service.

The first confirmed, medical diagnosis of multiple sclerosis in Mr. Sharp's case was made in 1949, 6 years after his discharge from the military. The only evidence of an

THE WHITE HOUSE WASHINGTON October 24, 1974

MEMORANDUM FOR:

MR. WARREN HENDRIKS

FROM:

WILLIAM E. TIMMONS

SUBJECT:

Action Memorandu	m - Log No. 706
Enrolled Bill H.R.	7768 - For the Relief
of Nolan Sharp	

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations.

Attachment



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LOG NO

Date:	October 24, 1974	Time:	9:30 a.m.
FOR ACTIO	ON: James Cavanaugh NSC/S Phil Buchen Bill Timmons Faul Theis STAFF SECRETARY	cc (for information	n): Warren K. Hendriks Jerry Jones
DUE: Date	: Friday, October 25, I	1974 Time:	2:00 p.m.
SUBJECT:	Enrolled Bill H.R. 776 Sharp	B • For the reli	ef of Nolan

PLEASE RETURN TO; REGEARCH ROOM 121 E. O. B.

ACTION REQUESTED:

ACTION MEMORANDUM

_____ For Necessary Action

XX For Your Recommendations

____ Prepare Agenda and Brief

Draft Reply

_ Draft Remarks

- For Your Comments

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks For the President

· · · ·	THE WHIT	E HOUSE		
ACTION MEMORANDUM	W A S H I N	GTON	LOG NO.:	706
Date: October 24	, 1974	Time:	9:30 a.m	•
NSC/S	Cavanaugh Buchen	cc (for informa		n K. Hendriks Jones
Bill	Timmons Theis	• • • • • • •		
FROM THE STAFF SECR	ETARY		a. 1997 - 19	
DUE: Date: Friday,	October 25, 1	1974 Time:	2:00 p.m	•
SUBJECT: Enrolled B Sharp	ill H.R. 7768	3 - For the re	elief of No.	lan

ACTION REQUESTED:

_____ For Necessary Action

XX For Your Recommendations

_____ Prepare Agenda and Brief

----- For Your Comments

_____ Draft Remarks

_____ Draft Reply

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any guestions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks For the President (Bakshian edit)

H.R. 7768 VETO MESSAGE

TO THE HOUSE OF REPRESENTATIVES .

Threakidd was H. R. 7768 would authorize retroactive service-connected disability payments to Mr. Sharp, because of multiple sclerosis, for the period from January 16, 1956, to October 1, 1962. Under the bill, these payments would have to be offset against certain non-nervice-

Mr. Sharp had he norable Army service afrom December 1, 1942, severe to June 5, 1943, when he was dischartged because of/hypochondriasis and anxiety state. The first confirmed medical diagnosis of an organic neurological diseased identifiable as mutiltiple sclerosis was made in 1949, six years after his discharge. At that there is the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service.

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PLEASE RETURN TO: RESEARCH ROOM 121 E. O. B.

TO THE HOUSE OF REPRESENTATIVES:

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With holding) I am weturning today with my approval H.R. 7768, for the relief of Mr. Nolah Sharp. The bill would authorize retroactive service-connected. disability payments to Mr. Sharp, because of multiple

sclorosis, for the period from January 16, 1956, to October 1, 1962. Under the bill, these payments would have to be offset against certain non-service-connected benefits Mr. Sharp received during that period.

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, when he was discharged because of hypochondriasis and anxiety state, severe. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge. At that time, the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service.

Mr. Sharp's claim for service-connected benefits based on multiple sclerosis received several adjudicative reviews and was the subject of appellate consideration on four occasions. On the basis of available evidence, the Veterans Administration was unable to determine direct connection of multiple sclerosis with the veteran's military service as required by law. He was, however, granted nonservice-connected disability pension, effective January 16, 1956. General and I have determined that the absence of my signature from this bill prevents it from becoming law. Without in any way qualifying this determination, I am also returning it without my approval to those designated by Congress to receive messages at this time.

Insert

Effective October 1, 1962, the Congress extended the presumption of service connection relating to multiple sclerosis from three **y** is to seven years. The liberalizing statute, however, prohibited any retroactive payments based on the new presumption. Since Mr. Sharp qualified for service-connected benefits under the new statutory presumption, he has been receiving such payments since October 1, 1962.

Phase carefully considered the circumstances of th's case and can find no reason for approving this legislation to pay Mr. Sharp benefits from an earlier date than the law permits. To make such a special award would seriously discriminate against similarly situation veterans.

Moreover, once the precedent for such special awards is established, it would be difficult to deny awards to other veterans who have been prohibited from receiving retroactive benefits under the 1962 law or similar statutes. The inevitable result would be to undermine the integrity and impartiality essential to the administration of such veterans' benefits.

For these reasons, I am constrained to withhold my approval from H.R. 7768.

T. WHITE HOUSE

October , 1974

- 2 -

THE	WHITE HOUSE	
CON MEMORANDUM	WASHINGTON	LOG NO.: 706
Date: October 24, 1974	Time:	9:30 a.m.
FOR ACTION: James Cavanar NSC/S Phil Buchen		Jerry Jones
Bill Timmons Paul Theis		
FROM THE STAFF SECRETARY	· · · ·	
DUE: Date: Friday, October	25, 1974 Time:	2:00 p.m.

SUBJECT: Enrolled Bill H.R. 7768 - For the relief of Nolan Sharp

ACTION REQUESTED:

_____ For Necessary Action

XX For Your Recommendations

____ Prepare Agenda and Brief ____ For Your Comments

____ Draft Remarks

_ Draft Reply

REMARKS:

Please return to Kathy Tindle - West Wing

1) Defer on The merits

2) Object to language in the veto menorse which would have The President say "I have carefully considered." This is manipethy not true & Euclidiant language is any gested on p. 2 of The chapt menors go.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Socretary immediately.

Warren K. Hendriks For the President TO THE HOUSE OF REPRESENTATIVE:

We assume that the form of this message including the title and the first paragraph, will be revised to conform with the approach taken in the veto message on H.R. 11541--the National Wildlife Refuge System, dated October 22, 1974.

I am returning today without my approval H.R. 7768, 9'3rd Congress, for the relief of Mr. Nolan Sharp.

The bill would authorize retroactive service-connected disability payments to Mr. Sharp, because of multiple sclerosis, for the period from January 16, 1956, to October 1, 1962. Under the bill, these payments would have to be offset against certain non-service-connected benefits Mr. Sharp received during that period.

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I have carefully considered the circumstances of this case and can find no reason for approving this legislation to pay Mr. Sharp benefits from an earlier date than the law permits. To make such a special award would seriously discriminate against similarly situation veterans.

Moreover, once the precedent for such special awards is established, it would be difficult to deny awards to other veterans who have been prohibited from receiving retroactive benefits under the 1962 law or similar statutes. The inevitable result would be to undermine the integrity and impartiality essential to the administration of such veterans' benefits.

For these reasons, I am constrained to withhold my approval from H.R. 7768.

- 2 -

VETO MESSAGE - H.R. 7768

TO THE HOUSE OF REPRESENTATIVES:

I am withholding today my approval of H. R. 7768, a bill for the relief of Mr. Nolan Sharp. I am advised by the Attorney General and I have determined that the absence of my signature from this bill prevents it becoming law. Without in any way qualifying this determination, I am also returning it without my approval to those designated by the Congress to receive messages at this time.

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Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, when he was discharged because of severe hypochondriasis and anxiety state. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after his discharge. At that time, the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service. Veto Message - H.R. 7768 Page 2

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TO THE HOUSE OF REPRESENTATIVE:

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For these reasons, I am constrained to withhold my approval from H.R. 7768.

THE WHITE HOUSE October , 1974

- 2 -

 93D CONGRESS
 HOUSE OF REPRESENTATIVES
 REPORT

 • 2d Session
 No. 93-1006

NOLAN SHARP

APRIL 25, 1974.—Committed to the Committee of the Whole House and ordered to be printed

Mr. FROEHLICH, from the Committee on the Judiciary, submitted the following

REPORT

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[To accompany H.R. 7768]

The Committee on the Judiciary, to whom was referred the bill (H.R. 7768) for the relief of Nolan Sharp, having considered the same, report favorably thereon with amendments and recommend that the bill as amended do pass.

The amendments are as follows:

Page 1, line 10: Strike "June 5, 1943" and insert January 16, 1956." Page 2, lines 6 and 7: Strike "June 5, 1943, date of his discharge." and insert "January 16, 1956 to October 1, 1962 reduced by the total of any amounts paid him as nonservice-connected disability pension payments in the same period."

Page 2, after line 10, insert:

SEC. 3. No part of the amount appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any person violating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

PURPOSE

The amended bill would authorize retroactive service-connected disability payments to Mr. Nolan Sharp because of multiple sclerosis for the period from January 16, 1956 to October 1, 1962.

STATEMENT

Mr. Sharp had honorable Army service from December 1, 1942 to June 5, 1943, at which time he received a certificate of disability discharge as described in the Veterans' Administration report which is set out following this report.

99-007

As is outlined in the Veterans' Administration report, subsequent to discharge from service, Mr. Sharp was a professional heavyweight boxer from July 1944 to April 1947. He was then employed as a truck driver until 1952. The Veterans' Administration states that a statement was furnished in 1947 by Dr. Joseph Beber that he first treated Mr. Sharp for bronchitis in December 1944. In 1956, Dr. Beber stated that he treated him for symptoms consistent with lateral sclerosis in 1943 and 1944 and expressed an opinion that such symptoms and findings in 1944 were due to lateral sclerosis. The Veterans' Administration observed that this statement was not based on the doctor's records and was given from memory. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge.

Mr. Sharp filed a claim for compensation or pension in July 1954, at which time he alleged "multiple sclerosis 1943." His claim for service-connection received several adjudicative reviews and was the subject of appellate consideration on four occasions, each resulting in denial of *service-connection* for multiple sclerosis.

DISABILITY DETERMINATION BY VETERANS' ADMINISTRATION

Mr. Sharp's claim for non-service-connected disability pension was denied by ratings of Oct. 2, 1952, August 25, 1954, and March 23, 1955, because the evidence did not show him to be permanently and totally disabled. Finally, pension was granted by rating of March 19, 1956, and benefits were paid from January 16, 1956, to October 1, 1962, at which time service-connected compensation was authorized. The bill, as amended by the Committee, would permit an additional payment representing the difference between service connected benefits and nonservice connected benefits for this same period.

CHANGE IN LAW-OCTOBER 1, 1962

Public Law 87-645, effective October 1, 1962, extended from three to seven years the statutory presumption of service-connection for multiple sclerosis manifesting itself following the date of separation from wartime service. Under this provision, service-connection for multiple sclerosis was granted and payments of disability compensation were made to Mr. Sharp from October 1, 1962, However, that law provided that no payments based on the liberalized presumption would be made for any period prior to October 1, 1962, Thus Mr. Sharp could not be paid service-connection benefits for the disability that had been the subject of Veterans' Administration recognition since 1956.

The Committee has been advised that in the period from January 16 1956 through September 30, 1962, Mr. Nolan Sharp was paid \$11,410.52 as non-service connected disability pension. Under the amended bill he would be entitled to the additional amount he would have received for service-connected disability payments for the same period. The committee has been further advised that had he originally been found to be entitled to service-connected benefits for the period January 16, 1956 through September 30, 1962, he would have been paid \$27,836.06. This amount, reduced by the pension benefits he actually received for that period would therefore be \$16,425.54. The amended bill would have the effect of authorizing the payment of that reduced figure.

On the basis of the facts referred to above and explained in the Veterans' Administration report, the Committee has determined that this case merits legislative relief as provided in the amended bill.

The Veterans' Administration determined that he was permanently and totally disabled by reason of multiple sclerosis by a rating granted on March 19, 1956. On the basis of this determination, the Veterans' Administration paid him non-service-connected disability benefits from January 16, 1956 to October 1, 1962. After that date, he was paid service-connected benefits for the same disability. The committee has concluded that as an equitable matter, Mr. Sharp was entitled to service-connected disability compensation for the period he was determined to have been totally disabled by the Veterans' Administration. Accordingly, it is recommended that the amended bill be considered favorably.

VETERANS' ADMINISTRATION, OFFICE OF THE ADMINISTRATOR OF VETERANS' AFFAIRS, Washington, D.C., November 14, 1973.

Hon. PETER W. RODINO, Jr.,

Chairman, Committee on the Judiciary, House of Representatives, Washington, D.C.

DEAR MR. CHAIRMAN: We are pleased to respond to your request for a report on H.R. 7768, 93d Congress, a bill for the relief of Nolan Sharp.

The purpose of the bill is to authorize retroactive service-connecteddisability payments to Mr. Nolan Sharp, because of multiple sclerosis for the period from June 5, 1943, to October 1, 1962.

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, at which time he received a certificate of disability discharge because of hypochondriasis and anxiety state, severe.

Subsequent to discharge from service, Mr. Sharp was a professional heavy-weight boxer from July 1944 to April 1947. He was then employed as a truck driver until 1952. A statement was furnished in 1947 by Dr. Joseph Beber that he first treated Mr. Sharp for bronchitis in December 1944. The statement contained no mention of any symptoms or findings of a neurological disease. In 1956, Dr. Beber stated that he treated him for symptoms consistent with lateral sclerosis in 1943 and 1944 and expressed an opinion that such symptoms and findings in 1944 were due to lateral sclerosis. This statement, however, was given from memory, and Dr. Beber had no records of such treatment. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge.

Mr. Sharp filed a claim for compensation or pension in July 1954, at which time he alleged "multiple sclerosis 1943." His claim for service-connection received several adjudicative reviews and was the subject of appellate consideration on four occasions, each resulting in denial of service-connection for multiple sclerosis. Mr. Sharp's claim for non-service-connected disability pension was denied by ratings of October 2, 1952, August 25, 1954, and March 23, 1955, because the evidence did not show him to be permanently and totally disabled. Pension was granted by rating of March 19, 1956, and benefits were paid from January 16, 1956, to October 1, 1962, at which time compensation was authorized.

Public Law 87-645, effective October 1, 1962, extended from 3 to 7 years the statutory presumption of service-connection for multiple sclerosis manifesting itself following the date of separation from wartime service. Under this provision, service-connection for multiple sclerosis was granted and payments of disability compensation were made to Mr. Sharp from October 1, 1962. That law specifically provided that no payments based on the liberalized presumption would be made for any period prior to October 1, 1962.

H.R. 7768 would provide for compensation payments from June 5, 1943, despite the fact that multiple sclerosis was not diagnosed until 1949 and notwithstanding the statutory prohibition of such payments.

No cost estimate can be furnished concerning this bill because the degree of disablement cannot be established for the period from June 5, 1943.

The circumstances of this case have been carefully considered. There is no apparent reason why it should be singled out for special legislative treatment authorizing the payment of benefits from an earlier date than the law permits in this and similar cases. To do so would be discriminatory and precedential. It is not believed that private bills of this nature should receive favorable consideration.

For the foregoing reasons, the Veterans' Administration opposes enactment of H.R. 7768.

Advice has been received from the Office of Management and Budget that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

DONALD E. JOHNSON, Administrator.

H.R. 1006

93D CONGRESS 2d Session SENATE

Calendar No. 1178

NOLAN SHARP

OCTOBER 8, 1974.—Ordered to be printed

Mr. EASTLAND, from the Committee on the Judiciary, submitted the following

REPORT

[To accompany H.R. 7768]

The Committee on the Judiciary, to which was referred the bill (H.R. 7768) for the relief of Nolan Sharp, having considered the same, reports favorably thereon and recommends that the bill do pass.

PURPOSE

The bill would authorize retroactive service-connected disability payments to Mr. Nolan Sharp because of multiple sclerosis for the period from January 16, 1956, to October 1, 1962.

STATEMENT

The facts of the case as contained in House Report No. 93-1006 are as follows:

Mr. Sharp had honorable Army service from December 1, 1942 to June 5, 1943, at which time he received a certificate of disability discharge as described in the Veterans' Administration report which is set out following this report.

As is outlined in the Veterans' Administration report, subsequent to discharge from service, Mr. Sharp was a professional heavyweight boxer from July 1944 to April 1947. He was then employed as a truck driver until 1952. The Veterans' Administration states that a statement was furnished in 1947 by Dr. Joseph Beber that he first treated Mr. Sharp for bronchitis in December 1944. In 1956, Dr. Beber stated ^{9 K4} that he treated him for symptoms consistent with lateral sclerosis in 1943 and 1944 and expressed an opinion that such symptoms and findings in 1944 were due to lateral sclerosis. The Veterans Administration observed that this statement

38-007

was not based on the doctor's records and was given from memory. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge.

Mr. Sharp filed a claim for compensation on pension in July 1954, at which time he alleged "multiple sclerosis 1943." His claim for service-connection received several adjudicative reviews and was the subject of appellate consideration on four occasions, each resulting in denial of *service-connection* for multiple sclerosis.

DISABILITY DETERMINATION BY VETERANS' ADMINISTRATION

Mr. Sharp's claim for non-service-connected disability pension was denied by ratings of Oct. 2, 1952, August 25, 1954, and March 23, 1955, because the evidence did not show him to be permanently and totally disabled. Finally, pension was granted by rating of March 19, 1956, and benefits were paid from January 16, 1956, to October 1, 1962, at which time service-connected compensation was authorized. The bill, as amended by the Committee, would permit an additional payment representing the difference between service connected benefits and non-service connected benefits for this same period.

CHANGE IN LAW-OCTOBER 1, 1962

Public Law 87-645, effective October 1, 1962, extended from three to seven years the statutory presumption of service-connection for multiple sclerosis manifesting itself following the date of separation from wartime service. Under this provision, service-connection for multiple sclerosis was granted and payments of disability compensation were made to Mr. Sharp from October 1, 1962. However, that law provided that no payments based on the liberalized presumption would be made for any period prior to October 1, 1962, Thus Mr. Sharp could not be paid service-connection benefits for the disability that had been the subject of Veterans' Administration recognition since 1956.

The Committee has been advised that in the period from January 16, 1956 through September 30, 1962, Mr. Nolan Sharp was paid \$11,410.52 as non-service connected disability pension. Under the amended bill he would be entitled to the additional amount he would have received for service-connecte ddisability payments for the same period. The committee has been further advised that had he originally been found to be entitled to service-connected benefits for the period January 16, 1956 through September 30, 1962, he would have been paid \$27,836.06. This amount, reduced by the pension benefits he actually received for that period would therefore be \$16,425.54. The amended bill would have the effect of authorizing the payment of that reduced figure.

On the basis of the facts referred to above and explained in the Veterans' Administration report, the Committee has determined that this case merits legislative relief as provided in the amended bill.

The Veterans' Administration determined that he was permanently and totally disabled by reason of multiple sclerosis by a rating granted on March 19, 1956. On the basis of this determination, the Veterans' Administration paid him nonservice-connected disability benefits from January 16, 1956 to October 1, 1962. After that date, he was paid service-connected benefits for the same disability. The committee has concluded that as an equitable matter, Mr. Sharp was entitled to service-connected disability compensation for the period he was determined to have been totally disabled by the Veterans' Administration. Accordingly, it is recommended that the amended bill be considered favorably.

In agreement with the views of the House, the committee recommends the bill favorably.

Attached hereto and made a part hereof is the departmental report.

VETERANS' ADMINISTRATION, OFFICE OF THE ADMINISTRATOR OF VETERANS' AFFAIRS, Washington, D.C., November 14, 1973.

Hon. Peter W. Rodino, Jr.,

Chairman, Committee on the Judiciary, House of Representatives, Washington, D.C.

DEAR MR. CHAIRMAN: We are pleased to respond to your request for a report on H.R. 7768, 93d Congress, a bill for the relief of Nolan Sharp.

The purpose of the bill is to authorize retroactive service-connecteddisability payments to Mr. Nolan Sharp, because of multiple sclerosis for the period from June 5, 1943, to October 1, 1962.

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, at which time he received a certificate of disability discharge because of hypochondriasis and anxiety state, severe.

Subsequent to discharge from service, Mr. Sharp was a professional heavy-weight boxer from July 1944 to April 1947. He was then employed as a truck driver until 1952. A statement was furnished in 1947 by Dr. Joseph Beber that he first treated Mr. Sharp for bronchitis in December 1944. The statement contained no mention of any symptoms or findings of a neurological disease. In 1956, Dr. Beber stated that he treated him for symptoms consistent with lateral sclerosis in 1943 and 1944 and expressed an opinion that such symptoms and findings in 1944 were due to lateral sclerosis. This statement, however, was given from memory, and Dr. Beber had no records of such treatment. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after discharge.

Mr. Sharp filed a claim for compensation or pension in July 1954, at which time he alleged "multiple sclerosis 1943." His claim for service-connection received several adjudicative reviews and was the subject of appellate consideration on four occasions, each resulting in denial of service-connection for multiple sclerosis. Mr. Sharp's claim for non-service-connected disability pension was denied by ratings of October 2, 1952, August 25, 1954, and March 23, 1955, because the evidence did not show him to be permanently and totally disabled. Pension was granted by rating of March 19, 1956, and benefits were paid from January 16, 1956, to October 1, 1962, at which time compensation was authorized.

Public Law 87-645, effective October 1, 1962, extended from 3 to 7 years the statutory presumption of service-connection for multiple sclerosis manifesting itself following the date of separation from wartime service. Under this provision, service-connection for multiple sclerosis was granted and payments of disability compensation were made to Mr. Sharp from October 1, 1962. That law specifically provided that no payments based on the liberalized presumption would be made for any period prior to October 1, 1962.

H.R. 7768 would provide for compensation payments from June 5, 1943, despite the fact that multiple sclerosis was not diagnosed until 1949 and notwithstanding the statutory prohibition of such payments.

No cost estimate can be furnished concerning this bill because the degree of disablement cannot be established for the period from June 5, 1943.

The circumstances of this case have been carefully considered. There is no apparent reason why it should be singled out for special legislative treatment authorizing the payment of benefits from an earlier date than the law permits in this and similar cases. To do so would be discriminatory and precedential. It is not believed that private bills of this nature should receive favorable consideration.

For the foregoing reasons, the Veterans' Administration opposes enactment of H.R. 7768.

Advice has been received frome the Office of Management and Budget that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

DONALD E. JOHNSON, Administrator.

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Rinety-third Congress of the United States of America

AT THE SECOND SESSION

Begun and held at the City of Washington on Monday, the twenty-first day of January, one thousand nine hundred and seventy-four

An Act

For the relief of Nolan Sharp.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Secretary of the Treasury is authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to Nolan Sharp the amount certified by the Administrator of Veterans' Affairs as provided in section 2 of this Act in full settlement of the claims of the said Nolan Sharp (Veterans' Administration claim number C3 281 237) for retroactive service-connected disability payments for multiple sclerosis in the period from January 16, 1956 to October 1, 1962.

ple sclerosis in the period from January 16, 1956 to October 1, 1962. SEC. 2. The Administrator of Veterans' Affairs is authorized and directed to determine the amount of disability payments that the said Nolan Sharp would have been entitled to for a service-connected disability for multiple sclerosis had the Veterans' Administration recognized that disability and paid benefits in the period after January 16, 1956 to October 1, 1962 reduced by the total of any amounts paid him as non-service-connected disability pension payments in the same period.

The Administrator of Veterans' Affairs shall certify the amount so determined to the Secretary of the Treasury for payment as provided in section 1 of this Act.

SEC. 3. No part of the amount appropriated in this Act shall be paid or delivered to or received by any agent or attorney on account of services rendered in connection with this claim, and the same shall be unlawful, any contract to the contrary notwithstanding. Any personviolating the provisions of this Act shall be deemed guilty of a misdemeanor and upon conviction thereof shall be fined in any sum not exceeding \$1,000.

Speaker of the House of Representatives.

Vice President of the United States and President of the Senate.

October 29, 1974

Received from the White House a sealed envelope said to contain H. R. 7768, An Act for the relief of Nolan Sharp, and a veto message thereon.

Clerk of the House of Representatives

m 56

Time received



TO THE HOUSE OF REPRESENTATIVES:

I am withholding my approval of H.R. 7768, a bill for the relief of Mr. Nolan Sharp. I am advised by the Attorney General and I have determined that the absence of my signature from this bill prevents it becoming law. Without in any way qualifying this determination, 'I am also returning it without my approval to those designated by the Congress to receive messages at this time.

H.R. 7768 would authorize retroactive serviceconnected disability payments to Mr. Sharp, because of multiple sclerosis, for the period from January 16, 1956, to October 1, 1962. Under the bill, these payments would have to be offset against certain non-service-connected benefits Mr. Sharp received during the same period.

Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, when he was discharged because of severe hypochondriasis and anxiety state. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after his discharge. At that time, the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service.

Mr. Sharp's claim for service-connected benefits based on multiple sclerosis received several adjudicative reviews and was the subject of appellate consideration on four occasions. On the basis of available evidence, the Veterans Administration was unable to determine direct connection of multiple sclerosis with the veteran's military service as required by law. He was, however, granted non-service-connected disability pension, effective January 16, 1956.

Stencilled)

Delivered to Clerk of House: 10/29/24 (5:25pm)

Effective October 1, 1962, the Congress extended the presumption of service connection for multiple sclerosis from three to seven years. The liberalizing statute, however, prohibited any retroactive payments based on the new presumption. Since Mr. Sharp qualified for service-connected benefits under the new statutory presumption, he has been receiving such payments since October 1, 1962.

Having carefully considered the circumstances of this case, I am unable to find sufficient reasons for approving this legislation to pay Mr. Sharp's benefits from an earlier date than the law permits. To make such a special award would seriously discriminate against similarly situated veterans.

Moreover, once the precedent for such special awards is established, it would be difficult to deny awards to other veterans who have been prohibited from receiving retroactive benefits under the 1962 law or similar statutes. The inevitable result would be to undermine the integrity and impartiality essential to the administration of such veterans' benefits.

For these reasons, I am constrained to withhold my approval from H.R. 7768.

Gerald R. F.

THE WHITE HOUSE, October 29, 1974. 2

FOR IMMEDIATE RELEASE

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE HOUSE OF REPRESENTATIVES:

I am withholding my approval of H.R. 7768, a bill for the relief of Mr. Nolan Sharp. I am advised by the Attorney General and I have determined that the absence of my signature from this bill prevents it becoming law. Without in any way qualifying this determination, I am also returning it without my approval to those designated by the Congress to receive messages at this time.

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Mr. Sharp had honorable Army service from December 1, 1942, to June 5, 1943, when he was discharged because of severe hypochondriasis and anxiety state. The first confirmed medical diagnosis of an organic neurological disease identifiable as multiple sclerosis was made in 1949, six years after his discharge. At that time, the law allowed payment of service-connected disability benefits for multiple sclerosis manifesting itself within three years after separation from wartime service.

Mr. Sharp's claim for service-connected benefits based on multiple sclerosis received several adjudicative reviews and was the subject of appellate consideration on four occasions. On the basis of available evidence, the Veterans Administration was unable to determine direct connection of multiple sclerosis with the veteran's military service as required by law. He was, however, granted non-service-connected disability pension, effective January 16, 1956.

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Having carefully considered the circumstances of this case, I am unable to find sufficient reasons for approving this legislation to pay Mr. Sharp's benefits from an earlier date than the law permits. To make such a special award would seriously discriminate against similarly situated veterans. Moreover, once the precedent for such special awards is established, it would be difficult to deny awards to other veterans who have been prohibited from receiving retroactive benefits under the 1962 law or similar statutes. The inevitable result would be to undermine the integrity and impartiality essential to the administration of such veterans' benefits.

For these reasons, I am constrained to withhold my approval from H.R. 7768.

GERALD R. FORD

THE WHITE HOUSE, October 29, 1974

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October 17, 1974

Dear Mr. Director:

The following bills were received at the White House on October 17th:

S. 2348 H.R. 6642 H.R. 13631		S.J. Res. 236 S.J. Res. 250 S.J. Res. 251 S. 355 S. 605 S. 628 S. 1411 S. 1412 S. 1769 S. 2348	S. 2840 S. 3007 S. 3234 S. 3473 S. 3698 S. 3792 S. 3838 S. 3979 H.R. 6624 H.R. 6642	H.R. 7768 H.R. 7780 H.R. 11221 H.R. 11251 H.R. 11452 H.R. 11830 H.R. 12035 H.R. 12035 H.R. 12281 H.R. 13561 H.R. 13631	H.R. 14225 H.R. 14597 H.R. 15148 H.R. 15427 H.R. 15540 H.R. 15643 H.R. 16857 H.R. 17027
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Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder Chief Executive Clerk

The Honorable Roy L. Ash Director Office of Management and Budget Washington, D. C.