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HOWARD PAYNE COLLEGE, BROWNWOOD, TEXAS, IO A.M. MONDAY, MARCH 22, 1971

IT IS A PLEASURE TO BE HERE WITH YOU. TODAY I WOULD LIKE TO TALK WITH YOU ABOUT CHANGE -- THE CHALLENGES OF CHANGE IN THE SEVEN TIES.

WE ALL KNOW THAT MEN MUST BE
CHALLENGED TO STRIVE MIGHTILY AND TO
ACHIEVE LOFTY GOALS. WE KNOW THAT CHANGE
IS THE ESSENCE OF PROGRESS, THAT CHANGE
REQUIRES CHALLENGE, AND THAT CHALLENGE
INVOLVES THE CLASH OF DIFFERING IDEAS.
THIS IS THE KIND OF TIME WE ARE
LIVING IN -- A TIME OF CHALLENGE, A TIME
OF CHANGE, A TIME WHEN DIFFERENT IDEAS ARE

COLLIDING

WE MEET IN EXCITING -- AND TRYING TIMES. THESE ARE TIMES WHEN MOMENTOUS DECISIONS MUST BE MADE -- DECISIONS TODAY WHICH WILL DETERMINE THE QUALITY OF OUR LIVES TOMORROW.

IT IS A TIME FOR A REALISTIC
ASSESSMENT OF OUR PROBLEMS -- A TIME FOR
A RESOLVE TO SOLVE, THOSE PROBLEMS AS
QUICKLY AND EXPERTLY AS CIRCUMSTANCE WILL
PERMIT.

IT IS A TIME FOR <u>POSITIVE</u> ACTION, FOR <u>LEADERSHIP</u>, FOR <u>CREATIVITY</u>, AND FOR BOLDNESS.

THE CHALLENGE OF OUR TIMES IS TO CONFRONT THE GREAT PROBLEMS AND TO EMPLOY THE AMERICAN GENIUS AND THE SPIRIT OF ENTHUSIASM NEEDED TO OVERCOME THEM.

HOW ARE WE TO DO THIS? THERE
MUST BE CREATED WITHIN OUR COUNTRY A

NEW FEELING OF COMMON PURPOSE -- A RESOLVE WHICH WILL PRODUCE TWO-WAY COOPERATION BETWEEN GOVERNMENT AND THE PEOPLE, A WORKING TOGETHER OF ONE WITH THE OTHER TOWARD NEEDED SOLUTIONS.

I WILL TALK WITH YOU TODAY ABOUT A NUMBER OF CHALLENGES -- THE CHALLENGE OF MILITANT COMMUNISM IN THE MIDDLE EAST AND INDOCHINA AND THE SEARCH FOR PEACE, THE CHALLENGE POSED BY THE ECONOMY, WHERE WE MUST WRESTLE WITH THE HANGOVER FROM THE INFLATIONARY BINGE OF THE LATE 1960'S WHILE MAKING A TRANSITION FROM WARTIME TO PEACETIME, THE CHALLENGE OF THE ENVIRONMENT, WHERE ASTRONOMICAL SUMS WILL BE NEEDED TO RESTORE AND MAINTAIN OUR PHYSICAL ENVIRONMENT AND TO ASSURE OUR SURVIVAL, AND THE CHALLENGE OF GOVERNMENTAL REFORM, WHERE WE MUST RESTRUCTURE THE FEDERAL GOVERNMENT SO IT

BECOMES THE SERVANT AND NOT THE MASTER
OF THE PEOPLE.

I SPEAK FIRST ABOUT THE MIDDLE EAST -- BECAUSE WHILE IT IS VIETNAM WHICH HAS TORN THIS NATION APART AND RAVAGED ITS SOUL IT IS IN THE MIDDLE EAST THAT THE DANGER OF WORLD WAR TIT IS THE GREATEST. IT IS THERE THAT WE HAVE MOST TO FEAR A HEAD-ON COLLISION WITH THE OTHER NUCLEAR SUPER-POWER, THE SOVIET UNION.

THE MIDDLE EAST, BUT ALL THE TIME WE ARE AWARE THAT THE SOVIET UNION HAS ARROGANTLY AND FLAGRANTLY EMBARKED ON A DRIVE TO TURN THE MEDITERRANEAN INTO A RED SEA, UNDERMINE THE SOUTHERN FLANK OF NATO, AND EXPAND RUSSIAN INFLUENCE ACROSS AFRICA FROM THE INDIAN OCEAN TO THE SOUTH ATLANTIC.

IF WE WERE TO ALLOW THE SOVIET
UNION TO CRUSH ISRAEL INDIRECTLY, THROUGH
THE WEAPONS THE SOVIETS HAVE PLACED IN
EGYPTIAN HANDS, THIS WOULD MEAN THE END
OF HOPE FOR ALL FREE NATIONS OF THE
MEDITERRANEAN AND EVEN WESTERN EUROPE. IT
WOULD GIVE THE SOVIET UNION DOMINANCE
THROUGHOUT THE MIDDLE EAST -- THROUGHOUT
THE ENTIRE MEDITERRANEAN AREA. WE WILL NOT
LET THAT HAPPEN.

THE SITUATION IN THE MIDDLE EAST IS MOST COMPLEX. THERE WILL BE NO SETTLEMENT UNTIL BOTH SIDES ARE PREPARED TO MAKE SOME SACRIFICES.

THE ADMINISTRATION LAST AUGUST
PUT FORWARD THE INITIATIVE WHICH RESULTED
IN A CEASE-FIRE AND NOW THE JARRING TALKS.
SOME PROGRESS HAS BEEN MADE THROUGH
INDIRECT NEGOTIATIONS. THERE ARE

INDICATIONS THAT THE JARRING TALKS WILL

CONTINUE. THIS GIVES US REASON TO HOPE.

THERE ARE THOSE WHO ARE INCLINED

TO CONDEMN THE ISRAELIS FOR REFUSING TO

PULL BACK TO THEIR PREWAR BOUNDARIES.

PERSONALLY, IN VIEW OF PAST HISTORY, I FIND

ISRAEL'S ATTITUDE COMPLETELY UNDERSTANDABLE.

A NATION WHICH IS CONFRONTED BY HOSTILE

POWERS BACKED BY THE MILITARY MIGHT OF THE

SOVIET UNION CANNOT BE BLAMED FOR SEEKING

WHILE WE SEEK TO ACHIEVE A SETTLE-MENT OF THE MIDDLE EAST CONFLICT, WE CONTINUE TO RESIST COMMUNIST AGGRESSION IN SOUTHEAST ASIA AND TO WORK FOR PEACE IN THAT WAR-TORN REGION OF THE WORLD.

SECURE AND DEFENSIBLE BORDERS.

SOME CRITICS CHARGE THAT PRESIDENT NIXON HAS WIDENED THE VIETNAM WAR. THIS IS A FICTION. IT IS NORTH VIETNAM WHICH MADE

VIETNAM WAR AN INDOCHINA WAR -- BY USING LAOS AND CAMBODIA AS SUPPLY AND STAGING AREAS FOR ATTACKS ON SOUTH VIETNAM.

THE VIETNAM WAR IS A POLITICAL
WAR, BUT THIS DOES NOT MEAN THAT THE
ALLIED FORCES SHOULD IGNORE SOUND MILITARY
POLICY.

SOUND MILITARY POLICY DICTATED
THAT THE SOUTH VIETNAMESE MOVE INTO
CAMBODIA AND LAOS, SEEK TO DISRUPT THE
COMMUNISTS' SUPPLY LINES AND HIT THE ENEMY
IN SANCTUARIES USED TO LAUNCH ATTACKS
AGAINST SOUTH VIETNAM.

THE CAMBODIAN OPERATION WAS A GREAT SUCCESS. I SUPPORTED IT FROM THE OUTSET. THE TREMENDOUS IMPROVEMENT IN OUR CASUALTY FIGURES IS TANGIBLE PROOF OF OUR SUCCESS. TWO YEARS AGO AMERICAN COMBAT DEATHS AVERAGED 278 A WEEK. IN 1969 THE

FIGURE DECREASED TO AN AVERAGE OF 180.

IN 1970 U.S. CASUALTIES FELL TO 80. AND IN

THE LAST SIX MONTHS THEY HAVE DIMINISHED

TO 51.

I ALSO SUPPORT THE LAOTIAN

INCURSION. IF IT IS SUCCESSFUL -- AND I

BELIEVE IT WILL BE DESPITE THE TOUGH

GOING -- GREAT BENEFITS WILL FLOW FROM IT.

AT A MINIMUM, EFFECTIVE

DISRUPTION OF ENEMY SUPPLY LINES IN LAOS

WILL PREVENT MAJOR ENEMY ATTACKS ON SOUTH

VIETNAM FOR SIX MONTHS TO A YEAR.

MEANTIME, U.S. WITHDRAWALS FROM SOUTH

VIETNAM WILL BE ACCELERATED IN TIME AND

NUMBER.

WE HAVE DRAWN OUR FORCES IN VIETNAM DOWN FROM AN AUTHORIZED STRENGTH OF 549,500 MEN TO 326,000 -- AND WE WILL BE DOWN TO 284,000 MEN BY MAY 1. IN APRIL,

THE PRESIDENT WILL HAVE AN OPTION TO ANNOUNCE FURTHER WITHDRAWALS.

OUR GOAL IN VIETNAM IS TO MAKE
IT POSSIBLE FOR THE SOUTH VIETNAMESE TO
DETERMINE THEIR OWN FUTURE. WITH THE
INCURSIONS INTO CAMBODIA AND LAOS AND
CONTINUED PROGRESS IN VIETNAMIZATION, WE
HAVE MOVED CONSIDERABLY CLOSER TO THAT
GOAL. PROSPECTS ARE GOOD THAT WE WILL
ACHIEVE IT.

ANYONE WHO WANTS TO SEE THE SOUTH VIETNAMESE GOVERNMENT GAIN THE UPPER HAND AGAINST THE COMMUNISTS CANNOT HELP BUT BE HEARTENED BY THE INCURSIONS INTO CAMBODIA AND LAOS.

A YEAR AGO AT THIS TIME THE ENEMY HAD A PORT THROUGH WHICH SUPPLIES WERE POURING -- THE PORT OF SIHANOUKVILLE, NOW CALLED KAMPONG SOM. WITH THE HELP OF

PRINCE SIHANOUK'S GOVERNMENT, ENEMY SUPPLIES CAME UP HIGHWAY 4 THROUGH PNOMH PENH AND FLOWED INTO THE SANCTUARY AREAS OPPOSITE THE BORDER OF SOUTH VIETNAM, 30 MILES FROM SAIGON.

THE NORTH VIETNAMESE HAD SEIZED A CORRIDOR OF LAND EXTENDING ALL THE WAY FROM THE NORTHERN PANHANDLE OF LAOS THROUGH THE HO CHI MINH TRAIL AND ALONG THE BORDER WITH SOUTH VIETNAM AND CAMBODIA, ALL THE WAY TO THE SEA. FROM THIS SANCTUARY AREA THE ENEMY MOUNTED HIS ATTACKS AGAINST SOUTH VIETNAM AND AGAINST U.S. FORCES.

FOLLOWING THE CAMBODIAN
CROSS-BORDER OPERATIONS LAST SPRING, THIS
SANCTUARY AREA WAS CLEANED OUT ALONG THE
SOUTH VIETNAMESE BORDER, AND THE NEW
GOVERNMENT OF LON NOL IN CAMBODIA SHUT OFF
THE USE OF SIHANOUKVILLE PORT SO THAT THE

ENEMY FOUND HIMSELF TOTALLY DEPENDENT ON THE SUPPLIES COMING DOWN THE HO CHI MINH TRAIL.

ONLY TO MOVE IN AGAINST THE SANCTUARIES

THE ENEMY WAS ATTEMPTING TO REESTABLISH
IN CAMBODIA BUT TO MOVE INTO THE TRAIL AREAS
IN LAOS AT THE MOST VULNERABLE POINTS IN
ORDER TO COMPLETELY DISRUPT THE ENEMY SUPPLY
EFFORT.

IF THE LAOTIAN OPERATION SUCCEEDS,
IT IS REASONABLE TO ASSUME THAT THE SOUTH
VIETNAMESE CAN STAND UP AGAINST THE
COMMUNIST THREAT WHEN THE MILITARY BURDEN
IS TURNED OVER TO THEM COMPLETELY. I LOOK
FORWARD TO SALUTING AN INDEPENDENT AND VIABLE
SOUTH VIETNAM.

OUR WITHDRAWAL FROM SOUTH VIETNAM HAS, OF COURSE, HAD A TREMENDOUS IMPACT

ON OUR ECONOMY. AND AT THE SAME TIME THAT WE HAVE REDUCED DEFENSE DEPARTMENT PERSONNEL BY 750,000 AND CUT VIETNAM WAR SPENDING IN HALF, WE HAVE DELIBERATELY COOLED OFF THE REST OF THE ECONOMY TO BRING INFLATION UNDER CONTROL.

NOW WE MUST STIMULATE THE ECONOMY WHILE CONTINUING TO FIGHT INFLATION. WE ARE DOING EXACTLY THAT.

WE HAVE CRACKED DOWN ON STEEL

AND OIL PRICE INCREASES AND ON INFLATIONARY

PRESSURES IN THE CONSTRUCTION INDUSTRY.

THE PRESIDENT HAS SENT THE CONGRESS A FULL EMPLOYMENT BUDGET WHICH IS

OBVIOUSLY EXPANSIONARY. THE FEDERAL RESERVE

15 COOPERATING ALTHOUGHIT

BOARD, CANNOT MAKE ANY COMMITMENTS.

WE HAVE ACCELERATED DEPRECIATION
ON NEW PLANT AND EQUIPMENT FOR TAX PURPOSES.

WHAT WE NEED NOW IS AN UPSURGE OF CONSUMER TO GET THE ECONOMY ROLLING.

WE CAN RELY ON PRESIDENT NIXON'S PREDICTION THAT 1971 WILL BE A GOOD YEAR AND 1972 WILL BE NETTER.

I ALSO SEE 1971 AS A GOOD YEAR AND 1972 AS BETTER AS WE STEP UP OUR EFFORTS TO ENHANCE OUR PHYSICAL ENVIRONMENT.

TWO KEY ORGANIZATIONS HAVE BEEN ESTABLISHED AT THE FEDERAL LEVEL TO FIGHT POLLUTION, AND BOTH ARE WORKING AGGRESSIVELY. ONE IS THE ENVIRONMENTAL PROTECTION AGENCY, WHICH HAS TAKEN STRONG ACTION AGAINST POLLUTION ON THE LAND, IN THE AIR AND IN THE WATER. THE OTHER IS THE PRESIDENT'S COUNCIL ON ENVIRONMENTAL QUALITY.

WHILE 1970 WAS A YEAR OF PROGRESS.
WE MUST GREATLY IMPROVE UPON WHAT HAS BEEN

DONE. PRESIDENT NIXON HAS PROPOSED A
COMPREHENSIVE PROGRAM, EMBRACING NOT ONLY
TOUGH PLANS FOR AIR AND WATER POLLUTION
CONTROL BUT THE ESTABLISHMENT OF A NATIONAL
LAND USE POLICY. HIS PROGRAM WILL BE
IMPLEMENTED THROUGH BILLS SENT TO
CAPITOL HILL. IT IS TIME FOR THE CONGRESS
TO ACT.

CONGRESS ACTED LAST YEAR ON AIR POLLUTION CONTROL WITH THE TOUGH CLEAN AIR AMENDMENTS OF 1970. THOSE PROVISIONS WILL BE CARRIED OUT IN THE MONTHS AHEAD.

WILL DO EVERYTHING POSSIBLE TO MEET
AUTOMOTIVE CLEAN AIR STANDARDS BY THE
DEADLINES OF 1975 AND 1976. AT THE SAME
TIME, I FEEL SURE THAT REALITIES WILL BE
RECOGNIZED IN THE EVENT THAT ALL POSSIBLE
EFFORTS FAIL TO BRING ACHIEVEMENT OF GOALS

BY THE DEADLINES NOW ESTABLISHED.

THERE IS STILL GREATER CHALLENGE
THAN RESTORING OUR ENVIRONMENT -- ONE THAT
IS PERHAPS EVEN MORE DIFFICULT OF
ATTAINMENT.

I SPEAK OF PROVIDING ALL OF OUR CITIZENS WITH AN OPPORTUNITY TO PARTICIPATE IN AMERICAN SOCIETY AND IN THE SHAPING OF GOVERNMENTAL DECISIONS AFFECTING THEIR LIVES.

THIS IS A CHALLENGE WHICH

ECLIPSES ALL OTHERS. IT IS CENTRAL TO OUR

FUTURE AS A NATION. IT IS BASIC TO OUR

GROWTH AS A PEOPLE. IT GOES TO OUR

PHILOSOPHY OF GOVERNMENT AND TOUCHES THE

LIVES OF EVERY ONE OF US.

THE CHALLENGE IS WHETHER ANY MAN, WOMAN OR CHILD REALLY COUNTS IN AMERICA ANYMORE -- WHETHER THE SYSTEM HAS BECOME

MORE IMPORTANT THAN THE INDIVIDUAL -WHETHER WE HAVE ALL BECOME JUST DIGITS
CRANKED INTO A COMPUTER OPERATED BY A
FACELESS BUREAUCRACY.

THERE IS A BETTER WAY -- A SETTER
WAY TO CONTROL THE VAST FEDERAL BUREAUCRACY.
THE ANSWER IS "FEDERAL REVENUE
SHARING." IT IS AN IDEA WHOSE TIME HAS
COME.

PARTISAN VEIN. THERE ARE DEMOCRATS WHO
SUPPORT IT, AS WELL AS SOME WHO OPPOSE IT.

LET'S LOOK AT REVENUE SHARING
FROM THE STANDPOINT OF POLITICAL PHILOSOPHY.

WHAT IS THE CONCEPTUAL BASIS FOR
REVENUE SHARING? I BELIEVE THAT GOVERNMENT
IS BEST WHICH IS CLOSEST TO THE PEOPLE.

WHAT IS THE PRESIDENT ASKING? HE
IS ASKING THE CONGRESS TO APPROPRIATE

\$5 BILLION TO BE SHARED BY THE STATES AND CITIES WITH NO STRINGS ATTACHED. THIS COMES UNDER THE HEADING OF GENERAL REVENUE SHARING. HE IS ALSO ASKING THE CONGRESS TO TAKE ABOUT 130 CATEGORICAL GRANT-IN-AID PROGRAMS, LUMP THEM TOGETHER UNDER THE SIX GENERAL PURPOSE HEADINGS OF EDUCATION, URBAN DEVELOPMENT, RURAL DEVELOPMENT, TRANSPORTATION, JOB TRAINING AND LAW ENFORCEMENT AND LET THE STATES AND CITIES DECIDE HOW TO PURSUE THEIR PRIORITIES UNDER THOSE BROAD PURPOSES.

WHAT THE PRESIDENT IS SAYING IS...

GIVE STATE AND LOCAL GOVERNMENT A CHANCE.

LET'S TRANSFER TO THE LOCAL POLITICAL ARENA
HUNDREDS OF DECISIONS NOW BEING MADE IN
WASHINGTON OR THE ADMINISTRATION'S REGIONAL
OFFICES.

WHEN THIS NATION FIRST WAS FORMED,

COUNTLESS IMPORTANT DECISIONS WERE MADE IN TOWN MEETINGS ACROSS THE LAND. SLOWLY BUT SURELY, MORE AND MORE OF THE POWER FLOWED TO THE CENTRAL GOVERNMENT. THIS WAS INEVITABLE AS THE NATION GREW. MORE AND MORE OF ITS PROBLEMS BECAME NATIONAL IN SCOPE, DEMANDING NATIONAL ANSWERS.

A REVOLUTION OCCURRED. A PEOPLE PARALYZED
BY A GREAT DEPRESSION SAW THE FEDERAL
GOVERNMENT ASSUME POWERS NEVER BEFORE
VISUALIZED. A CRISIS WAS AT HAND. EXTREME
MEASURES WERE CALLED FOR.

TODAY WE ARE LIVING THROUGH A NEW KIND OF CRISIS -- A CRISIS WHICH HAS SO SLOWED THE WHEELS OF SOCIAL PROGRESS AS TO CREATE A NEW KIND OF PARALYSIS, THE PARALYSIS OF MUSCLEBOUND GOVERNMENT WITH TOO MUCH POWER AND MONEY IN THE HANDS OF THE FEDERAL BUREAUCRACY.

PRESIDENT NIXON HAS POINTED TO A WAY OUT OF THIS CRISIS -- A WAY TO PROVE THAT GOVERNMENT CAN WORK.

GOVERNMENT BACK TO THE PEOPLE -- BY MAKING
AN INVESTMENT IN THE LOCAL POLITICAL
PROCESS THROUGH FEDERAL REVENUE SHARING.

STATUS QUO GOVERNMENT CANNOT BE
ACCEPTED. AS TIMES CHANGE, WE MUST REFORM
GOVERNMENT -- SO THAT INSTEAD OF SLIDING
FURTHER INTO MUSCLEBOUND INEFFECTIVENESS
IT AT LAST CAN DELIVER THE SERVICES IT
PROMISES AND BRIDGE THE GAP BETWEEN PROMISE
AND PERFORMANCE.

THROUGH FEDERAL REVENUE SHARING -BY PUTTING THE MONEY WHERE THE PROBLEMS ARE
WE WILL BE RETURNING GOVERNMENT TO THE
PEOPLE. AS ABRAHAM LINCOLN SO WELL
EXPRESSED IT, "IN LEAVING THE PEOPLE'S

BUSINESS IN THEIR HANDS, WE CANNOT BE WRONG."

THE AMERICAN PEOPLE WILL BE HEARD -- AND THEY SHOULD BE HEARD, AT ALL LEVELS OF GOVERNMENT.

THERE IS OPPOSITION TO REVENUE SHARING. BUT WHAT MAN HAS MADE, MAN CAN CHANGE. AND WE MUST HAVE THE COURAGE TO CHANGE WHAT SHOULD BE CHANGED.

MONEY IS POWER. MOVING MONEY BACK TO THE STATES AND CITIES MEANS A FLOW OF POWER BACK TO THE PEOPLE. THIS IS WHERE THE POWER BELONGS.

EVERY INDIVIDUAL WANTS TO COUNT FOR SOMETHING. UNDER THE REVENUE-SHARING PHILOSOPHY OF GOVERNMENT, HE CAN.

WE MUST THINK IN TERMS OF PEOPLE, NOT JUST PROGRAMS. WE MUST REPLACE COMPUTERS WITH COMPASSION.

LINCOLN SAID: "THIS COUNTRY, WITH ITS INSTITUTIONS, BELONGS TO THE PEOPLE WHO INHABIT IT."

THE PEOPLE AGAIN. LET'S GIVE THE INDIVIDUAL THE FEELING OF DETERMINING HIS OWN DESTINY, OF BEING ABLE TO MAKE THINGS HAPPEN.

THIS IS OLD POLITICS. THIS IS
NEW POLITICS. THIS IS THE SHAPE OF THINGS
TO COME. THIS IS THE RIGHT RESPONSE TO THE
GREATEST CHALLENGE OF THE SEVENTIES. THIS
IS THE WAY TO BUILD A NEW AND GREATER
AMERICA.

AN ADDRESS BY REP. GERALD R. FORD, R-MICH. REPUBLICAN LEADER, U.S. HOUSE OF REPRESENTATIVES

HOWARD PAYNE COLLEGE BROWNWOOD, TEXAS

10 A.M. MONDAY, MARCH 22, 1971

FOR RELEASE ON DELIVERY

It is a pleasure to be here with you. Today I would like to talk with you about change--the Challenges of Change in the Seventies.

We all know that men must be challenged to strive mightily and to achieve lofty goals. We know that change is the essence of progress, that change requires challenge, and that challenge involves the clash of differing ideas.

This is the kind of time we are living in--a time of challenge, a time of change, a time when different ideas are colliding.

We meet in exciting--and trying times. These are times when momentous decisions must be made--decisions today which will determine the quality of our lives tomorrow.

It is a time for a realistic assessment of our problems -- a time for a resolve to solve those problems as quickly and expertly as circumstance will permit.

It is a time for positive action, for leadership, for creativity, and for boldness.

The challenge of our times is to confront the great problems and to employ the American genius and the spirit of enthusiasm needed to overcome them.

How are we to do this? There must be created within our country a new feeling of common purpose--a resolve which will produce two-way cooperation between government and the people, a working together of one with the other toward needed solutions.

I will talk with you today about a number of challenges—the challenge of militant Communism in the Middle East and Indochina and the search for peace; the challenge posed by the economy, where we must wrestle with the hangover from the inflationary binge of the late 1960s while making a transition from wartime to peacetime; the challenge of the environment, where astronomical sums will be needed to restore and maintain our physical environment and to assure our survival; and the challenge of governmental reform, where we must restructure the Federal government so it becomes the servant and not the master of the people. (more)

I speak first about the Middle East--because while it is Vietnam which has torn this Nation apart and ravaged its soul it is in the Middle East that the danger of World War III is the greatest. It is there that we have most to fear a head-on collision with the other nuclear super-power, the Seviet Union.

We work ceaselessly for peace in the Middle East, but all the time we are aware that the Soviet Union has arrogantly and flagrantly embarked on a drive to turn the Mediterranean into a red sea, undermine the southern flank of NATO, and expand Russian influence across Africa from the Indian Ocean to the South Atlantic.

If we were to allow the Soviet Union to crush Israel indirectly, through the weapons the Soviets have placed in Egyptian hands, this would mean the end of hope for all free nations of the Mediterranean and even western Europe. It would give the Soviet Union dominance throughout the Middle East--throughout the entire Mediterranean area. We will not let that happen.

The situation in the Middle East is most complex. There will be no settlement until both sides are prepared to make some sacrifices.

The Administration last August put forward the initiative which resulted in a cease-fire and now the Jarring Talks. Some progress has been made through indirect negotiations. There are indications that the Jarring Talks will continue. This gives us reason to hope.

There are those who are inclined to condemn the Israelis for refusing to pull back to their prewar boundaries. Personally, in view of past history, I find Israel's attitude completely understandable. A nation which is confronted by hostile powers backed by the military might of the Soviet Union cannot be blamed for seeking secure and defensible borders.

While we seek to achieve a settlement of the Middle East conflict, we continue to resist Communist aggression in Southeast Asia and to work for peace in that war-torn region of the world.

Some critics charge that President Nixon has widened the Vietnam War. This is a fiction. It is North Vietnam which made the Vietnam War an Indochina War--by using Laos and Cambodia as supply and staging areas for attacks on South Vietnam.

The Vietnam War is a political war, but this does not mean that the Allied Forces should ignore sound military policy.

Sound military policy dictated that the South Vietnamese move into Cambodia and Laos, seek to disrupt the Communists' supply lines and hit the enemy in sanctuaries used to launch attacks against South Vietnam.

The Cambodian Operation was a great success. I supported it from the outset. The tremendous improvement in our casualty figures is tangible proof of our success. Two years ago American combat deaths averaged 278 a week. In 1969 the figure decreased to an average of 180. In 1970 U.S. casualties fell to 80, and in the last six months they have diminished to 51.

I also support the Laotian incursion. If it is successful—and I believe it will be despite the tough going—great benefits will flow from it.

At a minimum, effective disruption of enemy supply lines in Laos will prevent major enemy attacks on South Vietnam for six months to a year. Meantime, U.S. withdrawals from South Vietnam will be accelerated in time and number.

We have drawn our forces in Vietnam down from an authorized strength of 549,500 men to 326,000--and we will be down to 284,000 men by May 1. In April, the President will have an option to announce further withdrawals.

Our goal in Vietnam is to make it possible for the South Vietnamese to determine their own future. With the incursions into Cambodia and Laos and continued progress in Vietnamization, we have moved considerably closer to that goal. Prospects are good that we will achieve it.

Anyone who wants to see the South Vietnamese government gain the upper hand against the Communists cannot help but be heartened by the incursions into Cambodia and Laos.

A year ago at this time the enemy had a port through which supplies were pouring—the port of Sihanovkville, now called Kompong Som. With the help of Prince Sihanouk's government, enemy supplies came up Highway 4 through Phomh Penh and flowed into the sanctuary areas opposite the border of South Vietnam, 30 miles from Saigon.

The North Vietnamese had seized a corridor of land extending all the way from the northern Panhandle of Laos through the Ho Chi Minh Trail and along the border with South Vietnam and Cambodia, all the way to the sea. From this sanctuary area the enemy mounted his attacks against South Vietnam and against U.S. forces.

Following the Cambodian cross-border operations last spring, this sanctuary area was cleaned out along the South Vietnamese border, and the new government of Lon Nol in Cambodia shut off the use of Sihanoukville port so that the enemy found himself totally dependent on the supplies coming down the Ho Chi Minh Trail.

In 1971 it made good sense not only to move in against the sanctuaries the enemy was attempting to reestablish in Cambodia but to move into the trail areas

in Laos at the most vulnerable points in order to completely disrupt the enemy supply effort.

If the Laotian operation succeeds, it is reasonable to assume that the South Vietnamese can stand up against the Communist threat when the military burden is turned over to them completely. I look forward to saluting an independent and viable South Vietnam.

Our withdrawal from South Vietnam has, of course, had a tremendous impact on our economy. And at the same time that we have reduced Defense Department personnel by 750,000 and cut Vietnam War spending in half, we have deliberately cooled off the rest of the economy to bring inflation under control.

Now we must stimulate the economy while continuing to fight inflation. We are doing exactly that.

We have cracked down on steel and oil price increases and on inflationary pressures in the construction industry.

The President has sent the Congress a full employment budget which is obviously expansionary. The Federal Reserve Board is cooperating as far as monetary policy is concerned, although the Board cannot make any commitments.

We have accelerated depreciation on new plant and equipment for tax purposes.

What we need now is an upsurge of consumer confidence to get the economy rolling.

We can rely on President Nixon's prediction that 1971 will be a good year and 1972 will be better.

I also see 1971 as a good year and 1972 as better as we step up our efforts to enhance our physical environment.

Two key organizations have been established at the Federal level to fight pollution, and both are working aggressively. One is the Environmental Protection Agency, which has taken strong action against pollution on the land, in the air and in the water. The other is the President's Council on Environmental Quality.

While 1970 was a year of progress, we must greatly improve upon what has been done. President Nixon has proposed a comprehensive program, embracing not only tough plans for air and water pollution control but the establishment of a national land use policy. His program will be implemented through 21 bills sent to Capitol Hill. It is time for the Congress to act.

Congress acted last year on air pollution control with the tough Clean Air Amendments of 1970. Those provisions will be carried out in the months ahead.

I am sure the automotive industry will do everything possible to meet automotive clean air standards by the deadlines of 1975 and 1976. At the same time, I feel sure that realities will be recognized in the event that all possible efforts fail to bring achievement of our goals by the deadlines now established.

There is a still greater challenge than restoring our environment--one that is perhaps even more difficult of attainment.

I speak of providing all of our citizens with an opportunity to participate in American society and in the shaping of governmental decisions affecting their lives.

This is a challenge which eclipses all others. It is central to our future as a Nation. It is basic to our growth as a people. It goes to our philosophy of government and touches the lives of every one of us.

The challenge is whether any man, woman or child really counts in America anymore--whether the system has become more important than the individual--whether we have all become just digits cranked into a computer operated by a faceless bureaucracy.

There is a better way—a better way to control the vast federal bureaucracy.

The answer is "Federal Revenue Sharing." It is an idea whose time has come.

I talk about it today not in a partisan vein. There are Democrats who support it, as well as some who oppose it.

Let's look at revenue sharing from the standpoint of political philosophy.

What is the conceptual basis for revenue sharing? I believe that government is best which is closest to the people.

What is the President asking? He is asking the Congress to appropriate \$5 billion to be shared by the states and cities with no strings attached. This comes under the heading of general revenue sharing. He is also asking the Congress to take about 130 categorical grant-in-aid programs, lump them together under six general purpose headings of education, urban development, rural development, transportation, job training and law enforcement and let the states and cities decide how to pursue their priorities under those broad purposes.

What the President is saying is...give State and local government a chance. Let's transfer to the local political arena hundreds of decisions now being made in Washington or the Administration's regional offices.

When this nation first was formed, countless important decisions were made in town meetings across the land. Slowly but surely, more and more of the power

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AN ADDRESS BY REP. GERALD R. FORD, R-MICH. REPUBLICAN LEADER, U.S. HOUSE OF REPRESENTATIVES

HOWARD PAYNE COLLEGE BROWNWOOD, TEXAS

10 A.M. MONDAY, MARCH 22, 1971

FOR RELEASE ON DELIVERY

It is a pleasure to be here with you. Today I would like to talk with you about change--the Challenges of Change in the Seventies.

We all know that men must be challenged to strive mightily and to achieve lofty goals. We know that change is the essence of progress, that change requires challenge, and that challenge involves the clash of differing ideas.

This is the kind of time we are living in-a time of challenge, a time of change, a time when different ideas are colliding.

We meet in exciting—and trying times. These are times when momentous decisions must be made—decisions today which will determine the quality of our lives tomorrow.

It is a time for a realistic assessment of our problems -- a time for a resolve to solve those problems as quickly and expertly as circumstance will permit.

It is a time for positive action, for leadership, for creativity, and for boldness.

The challenge of our times is to confront the great problems and to employ the American genius and the spirit of enthusiasm needed to overcome them.

How are we to do this? There must be created within our country a new feeling of common purpose--a resolve which will produce two-way cooperation between government and the people, a working together of one with the other toward needed solutions.

I will talk with you today about a number of challenges—the challenge of militant Communism in the Middle East and Indochina and the search for peace; the challenge posed by the economy, where we must wrestle with the hangover from the inflationary binge of the late 1960s while making a transition from wartime to peacetime; the challenge of the environment, where astronomical sums will be needed to restore and maintain our physical environment and to assure our survival; and the challenge of governmental reform, where we must restructure the Federal government so it becomes the servant and not the master of the people. (more)

I speak first about the Middle East--because while it is Vietnam which has torn this Nation apart and ravaged its soul it is in the Middle East that the danger of World War III is the greatest. It is there that we have most to fear a head-on collision with the other nuclear super-power, the Soviet Union.

We work ceaselessly for peace in the Middle East, but all the time we are aware that the Soviet Union has arrogantly and flagrantly embarked on a drive to turn the Mediterranean into a red sea, undermine the southern flank of NATO, and expand Russian influence across Africa from the Indian Ocean to the South Atlantic.

If we were to allow the Soviet Union to crush Israel indirectly, through the weapons the Soviets have placed in Egyptian hands, this would mean the end of hope for all free nations of the Mediterranean and even western Europe. It would give the Soviet Union dominance throughout the Middle East--throughout the entire Mediterranean area. We will not let that happen.

The situation in the Middle East is most complex. There will be no settlement until both sides are prepared to make some sacrifices.

The Administration last August put forward the initiative which resulted in a cease-fire and now the Jarring Talks. Some progress has been made through indirect negotiations. There are indications that the Jarring Talks will continue. This gives us reason to hope.

There are those who are inclined to condemn the Israelis for refusing to pull back to their prewar boundaries. Personally, in view of past history, I find Israel's attitude completely understandable. A nation which is confronted by hostile powers backed by the military might of the Soviet Union cannot be blamed for seeking secure and defensible borders.

While we seek to achieve a settlement of the Middle East conflict, we continue to resist Communist aggression in Southeast Asia and to work for peace in that war-torn region of the world.

Some critics charge that President Nixon has widened the Vietnam War. This is a fiction. It is North Vietnam which made the Vietnam War an Indochina War--by using Laos and Cambodia as supply and staging areas for attacks on South Vietnam.

The Vietnam War is a political war, but this does not mean that the Allied Forces should ignore sound military policy.

Sound military policy dictated that the South Vietnamese move into Cambodia and Laos, seek to disrupt the Communists' supply lines and hit the enemy in sanctuaries used to launch attacks against South Vietnam.

The Cambodian Operation was a great success. I supported it from the outset. The tremendous improvement in our casualty figures is tangible proof of our success. Two years ago American combat deaths averaged 278 a week. In 1969 the figure decreased to an average of 180. In 1970 U.S. casualties fell to 80, and in the last six months they have diminished to 51.

I also support the Laotian incursion. If it is successful--and I believe it will be despite the tough going--great benefits will flow from it.

At a minimum, effective disruption of enemy supply lines in Laos will prevent major enemy attacks on South Vietnam for six months to a year. Meantime, U.S. withdrawals from South Vietnam will be accelerated in time and number.

We have drawn our forces in Vietnam down from an authorized strength of 549,500 men to 326,000--and we will be down to 284,000 men by May 1. In April, the President will have an option to announce further withdrawals.

Our goal in Vietnam is to make it possible for the South Vietnamese to determine their own future. With the incursions into Cambodia and Laos and continued progress in Vietnamization, we have moved considerably closer to that goal. Prospects are good that we will achieve it.

Anyone who wants to see the South Vietnamese government gain the upper hand against the Communists cannot help but be heartened by the incursions into Cambodia and Laos.

A year ago at this time the enemy had a port through which supplies were pouring—the port of Sihanoukville, now called Kompong Som. With the help of Prince Sihanouk's government, enemy supplies came up Highway 4 through Pnomh Penh and flowed into the sanctuary areas opposite the border of South Vietnam, 30 miles from Saigon.

The North Vietnamese had seized a corridor of land extending all the way from the northern Panhandle of Laos through the Ho Chi Minh Trail and along the border with South Vietnam and Cambodia, all the way to the sea. From this sanctuary area the enemy mounted his attacks against South Vietnam and against U.S. forces.

Following the Cambodian cross-border operations last spring, this sanctuary area was cleaned out along the South Vietnamese border, and the new government of Lon Nol in Cambodia shut off the use of Sihanoukville port so that the enemy found himself totally dependent on the supplies coming down the Ho Chi Minh Trail.

In 1971 it made good sense not only to move in against the sanctuaries the enemy was attempting to reestablish in Cambodia but to move into the trail areas

in Laos at the most vulnerable points in order to completely disrupt the enemy supply effort.

If the Laotian operation succeeds, it is reasonable to assume that the South Vietnamese can stand up against the Communist threat when the military burden is turned over to them completely. I look forward to saluting an independent and viable South Vietnam.

Our withdrawal from South Vietnam has, of course, had a tremendous impact on our economy. And at the same time that we have reduced Defense Department personnel by 750,000 and cut Vietnam War spending in half, we have deliberately cooled off the rest of the economy to bring inflation under control.

Now we must stimulate the economy while continuing to fight inflation. We are doing exactly that.

We have cracked down on steel and oil price increases and on inflationary pressures in the construction industry.

The President has sent the Congress a full employment budget which is obviously expansionary. The Federal Reserve Board is cooperating as far as monetary policy is concerned, although the Board cannot make any commitments.

We have accelerated depreciation on new plant and equipment for tax purposes.

What we need now is an upsurge of consumer confidence to get the economy rolling.

We can rely on President Nixon's prediction that 1971 will be a good year and 1972 will be better.

I also see 1971 as a good year and 1972 as better as we step up our efforts to enhance our physical environment.

Two key organizations have been established at the Federal level to fight pollution, and both are working aggressively. One is the Environmental Protection Agency, which has taken strong action against pollution on the land, in the air and in the water. The other is the President's Council on Environmental Quality.

While 1970 was a year of progress, we must greatly improve upon what has been done. President Nixon has proposed a comprehensive program, embracing not only tough plans for air and water pollution control but the establishment of a national land use policy. His program will be implemented through 21 bills sent to Capitol Hill. It is time for the Congress to act.

Congress acted last year on air pollution control with the tough Clean Air Amendments of 1970. Those provisions will be carried out in the months ahead.

I am sure the automotive industry will do everything possible to meet automotive clean air standards by the deadlines of 1975 and 1976. At the same time, I feel sure that realities will be recognized in the event that all possible efforts fail to bring achievement of our goals by the deadlines now established.

There is a still greater challenge than restoring our environment--one that is perhaps even more difficult of attainment.

I speak of providing all of our citizens with an opportunity to participate in American society and in the shaping of governmental decisions affecting their lives.

This is a challenge which eclipses all others. It is central to our future as a Nation. It is basic to our growth as a people. It goes to our philosophy of government and touches the lives of every one of us.

The challenge is whether any man, woman or child really counts in America anymore—whether the system has become more important than the individual—whether we have all become just digits cranked into a computer operated by a faceless bureaucracy.

There is a better way--a better way to control the vast federal bureaucracy.

The answer is "Federal Revenue Sharing." It is an idea whose time has come.

I talk about it today not in a partisan vein. There are Democrats who support it, as well as some who oppose it.

Let's look at revenue sharing from the standpoint of political philosophy.

What is the conceptual basis for revenue sharing? I believe that government is best which is closest to the people.

What is the President asking? He is asking the Congress to appropriate \$5 billion to be shared by the states and cities with no strings attached. This comes under the heading of general revenue sharing. He is also asking the Congress to take about 130 categorical grant-in-aid programs, lump them together under six general purpose headings of education, urban development, rural development, transportation, job training and law enforcement and let the states and cities decide how to pursue their priorities under those broad purposes.

What the President is saying is...give State and local government a chance. Let's transfer to the local political arena hundreds of decisions now being made in Washington or the Administration's regional offices.

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It can be done by bringing government back to the people--by making an investment in the local political process through Federal revenue sharing. Status quo government cannot be accepted. As times change, we must reform government--so that instead of sliding further into musclebound ineffectiveness it at last can deliver the services it promises and bridge the gap between promise and performance.

Through Federal revenue sharing--by putting the money where the problems are--we will be returning government to the people. As Abraham Lincoln so well expressed it, "In leaving the people's business in their hands, we cannot be wrong."

The American people will be heard--and they should be heard, at all levels of government.

There is opposition to revenue sharing. But what man has made, man can change. And we must have the courage to change what should be changed.

Money is power. Moving money back to the states and cities means a flow of power back to the people. This is where the power belongs.

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