The original documents are located in Box D30, folder "Michigan Association of County Officials, Grand Rapids, MI, January 18, 1971" of the Ford Congressional Papers: Press Secretary and Speech File at the Gerald R. Ford Presidential Library.

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MICHIGAN ASSOCIATION OF COUNTY OFFICIALS

P.M.

MONDAY,

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MICHIGAN.

DS.

JANUARY 18. 1971

GRAND

IN 1969 AMERICANS MADE THE IMPOSSIBLE DREAM COME TRUE. THEY MADE THE MOON MAN'S PROVINCE.

⁺ IMMEDIATELY THERE WERE THOSE WHO DECLARED THAT NOTHING WAS IMPOSSIBLE OF ACHIEVEMENT IN AMERICA. PEOPLE THROUGHOUT OUR LAND WERE CAUGHT UP IN A WAVE OF EUPHORIA. THE HORIZONS WERE LIMITLESS. ALL PROBLEMS COULD BE SOLVED IF WE WOULD ONLY UNITE IN A SHOW OF NATIONAL WILL.

SINCE THAT TIME THE EUPHORIA HAS EVAPORATED. SOBERER VOICES HAVE NOTED THAT CONTROLLING INFLATION, ELIMINATING RACISM, GENERATING PROSPERITY AND WIPING OUT HUNGER ARE VASTLY MORE DIFFICULT TO ACHIEVE THAN ROCKETING TO THE MOON. MY OWN FEELING IS THAT THE EUPHORIA WAS NOT ENTIRELY MISPLACED. NOR IS THERE ANY REASON TO BE PESSIMISTIC ABOUT ACHIEVING ECONOMIC SECURITY, SOCIAL JUSTICE AND IMPROVEMENT OF THE QUALITY OF LIFE FOR ALL AMERICANS.

IT IS EASY TO FORGET THAT THE FIRST MANNED U.S. SPACE FLIGHT TOOK PLACE MORE THAN FOUR YEARS BEFORE NEIL ARMSTRONG EMERGED FROM HIS SPACECRAFT AND ANNOUNCED THAT "EAGLE HAS LANDED."

WHAT I AM SAYING, OF COURSE, IS THAT SOLVING OUR SOCIAL AND ECONOMIC PROBLEMS TAKES TIME, JUST AS IT TOOK TIME FOR US TO MASTER THE TREMENDOUS COMPLEXITIES OF MANNED SPACE FLIGHT. THERE ARE OBSTACLES -- THERE WILL BE FAILURES -- BUT I BELIEVE WE ULTIMATELY WILL TRIUMPH. WE WILL NOT BE EMPLOYING THE SAME ARRAY OF TECHNOLOGICAL AND SCIENTIFIC SKILLS THAT PUT MEN ON THE MOON TO SOLVE OUR SOCIAL AND ECONOMIC PROBLEMS. BUT SOLVE THEM WE WILL -- IN TIME.

IT IS POSSIBLE TO ENGINEER AN IMPOSSIBLE DREAM INTO REALLTY -- AND I THINK WE STAND ON THE THRESHOLD OF DOING SO.

WHAT I AM TALKING ABOUT IS THE

RETURN OF POWER TO THE LOCAL SCENE --

REDIRECTING TO THE LOCAL UNITS OF GOVERNMENT

SOME OF THE POWER THAT HAS ELOWED

UNCEASINGLY AND INCREASINGLY TO WASHINGTON

I THINK THERE CURRENTLY IS A SICKNESS IN THE AMERICAN SYSTEM -- AND I CERTAINLY AM NOT A MEMBER OF THE NEW LEFT. THE SICKNESS I SPEAK OF IS THE POWERLESSNESS OF LOCAL UNITS OF GOVERNMENT TO DEAL ADEQUATELY WITH THE PROBLEMS WHICH CONFRONT THEM -- A POWERLESSNESS WHICH IS

DUE TO LACK OF SUFFICIENT FUNDS AND A GOVERNMENTAL STRUCTURE WHICH FINDS WASHINGTON CALLING TOO MANY OF THE SHOTS. THE REMEDY APPEARS OBVIOUS AND RELATIVELY SIMPLE. SINCE WASHINGTON IS THE NONE BIG TAX COLLECTOR, LET'S HAVE WASHINGTON IS R5- A SHARE OF THE FEDERAL TAX TAKE. AFTER ALL, IT'S THE PEOPLE'S MONEY. SO LET'S PUT THAT MONEY WHERE IT WILL THE MOST GOOD. LET'S PUT THAT MONEY WHERE THE PROBLEMS ARE, AND LET LOCAL ADMINISTRATORS USE THOSE FUNDS ACCORDING TO LOCAL PRIORITIES. Duference / Ban Duge / Borto B.R. / Turcon THE ADMINISTRATION'S REVENUE-SHARING BILL WAS INTRODUCED IN THE 91ST CONGRESS ON SEPTEMBER 23, 1969. I CO-SPONSORED THE HOUSE BILL, H.R. 13982. UNFORTUNATELY, THE BILL DID NOT

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EVEN GET A HEARING IN THE 91ST CONGRESS. I AM HOPEFUL THAT REVENUE-SHARING WILL BE ENACTED INTO LAW BY THE 92ND CONGRESS. UNDER THE OLD ADMINISTRATION BILL, \$500 MILLION WAS TO BE DISTRIBUTED NATIONWIDE THE FIRST YEAR THAT REVENUE-SHARING WENT INTO EFFECT. THIS WAS TO GROW TO \$5 BILLION WITHIN FIVE YEARS. UNDER THAT PLAN, MICHIGAN ULTIMATELY WOULD HAVE RECEIVED \$161 MILLION, WITH \$34,732,348 GOING TO THE CITIES, \$15,587,617 TO THE COUNTIES AND \$2,290,374 TO THE TOWNSHIPS. THERE IS GOOD REASON TO BELIEVE THE NEW ADMINISTRATION REVENUE-SHARING BILL WILL GO FAR BEYOND THOSE SUMS. YOU PROBABLY KNOW HOW THE PLAN WOULD WORK. MONEY WOULD BE DISTRIBUTED TO THE STATES ON A PER CAPITA BASIS, WITH AN

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ADJUSTMENT FOR THE RELATIVE TAX EFFORT OF AN INDIVIDUAL STATE AND ITS LOCAL UNITS OF GOVERNMENT COMPARED TO THE NATIONAL AVERAGE. WHILE NO RESTRUCTIONS WOULD BE PLACED ON USE OF THE FUNDS, THE STATE WOULD BE REQUIRED TO AUTOMATICALLY PASS ON A SPECIFIED AMOUNT OF ITS ENTIRE FEDERALLY-SHARED RECEIPTS TO LOCAL UNITS OF GOVERNMENT. THE AMOUNT OF PASS-THROUGH WOULD DEPEND ON A PERCENTAGE WHICH REPRESENTS THE AMOUNT OF REVENUE RAISED BY LOCAL UNITS OF GOVERNMENT FROM THEIR OWN SOURCES, DIVIDED BY THE AMOUNT OF REVENUE RAISED BY THE STATE AND ALL OF ITS UNITS OF LOCAL GOVERNMENT.

IS MUST LEGISLATION. THE KEY TO GETTING IT ENACTED IS THE POSITION TAKEN BY THE HOUSE WAYS AND MEANS COMMITTEE, ITS CHAIRMAN, DEMOCRAT WILBUR MILLS OF ARKANSAS, AND CARL ALBERT, WHO IS TO BECOME SPEAKER OF THE HOUSE. UNFORTUNATELY, MILLS AND ALBERT ARE AT PRESENT OPPOSED TO REVENUE-SHARING.

LET ME TURN NOW TO ANOTHER ADMINISTRATION PROGRAM WHICH IS AIMED AT REDIRECTING POWER FROM WASHINGTON TO THE LOCAL SCENE.

WE HAVE, OF COURSE, THE TREMENDOUS TASK OF REFUELING OUR ECONOMY AND EXPANDING JOB OPPORTUNITIES WHILE SEEKING TO CONTROL INFLATION. BUT AT THE SAME TIME WE HAVE THE PROBLEM OF MATCHING THE UNEMPLOYED WITH AVAILABLE JOBS.

IN OUR EFFORTS TO MATCH MEN AND JOBS WE HAVE CREATED A BUREAUCRATIC MAZE, SOME OF IT FEDERALLY FUNDED, SOME OF IT PRIVATELY FUNDED, AND SOME OF IT LOCALLY FUNDED WITH FEDERAL ASSISTANCE. IT ALL COMES UNDER THE HEADING OF MANPOWER TRAINING.

MAYORS AND OTHER LOCAL OFFICIALS HAVE LITTLE SAY AS TO WHAT MONEY IS SPENT WITHIN THEIR JURISDICTIONS OR HOW IT IS SPENT ON FEDERALLY-SUPPORTED MANPOWER PROGRAMS.

PRESIDENT NIXON WANTS TO REMEDY THAT -- AND SO IN 1969 HE PROPOSED THAT STATES AND LOCAL GOVERNMENTS BE GIVEN PRIMARY CONTROL OVER MANPOWER PROGRAMS AND AN IMPORTANT VOICE IN CHANNELING MANPOWER MONEY INTO AREAS OF GREATEST NEED. THE 91ST CONGRESS PASSED A MANPOWER BILL BUT THE SENATE TOOK THE ADMINISTRATION'S PROPOSAL AND MADE A MAKE-WORK BILL OUT OF IT. SO THE PRESIDENT VETOED IT.

I AM HOPEFUL THAT THE 92ND

CONGRESS WILL ENACT A MANPOWER TRAINING IN 1971, WITH EMPHASIS ON GIVING STATES ACT AND LOCAL GOVERNMENTS PRIMARY CONTROL OF THE PROGRAM. I WANT TO SEE FEDERAL MONEY USED TO MEET LOCAL NEEDS AS THEY ARE DETERMINED BY LOCAL OFFICIALS. IN SUCH LEGISLATION THERE SHOULD BE A LEGITIMATE AREA OF SERVICE FOR THE PRIVATE SECTOR -- THE ENTERPRISE EMPLOYMENT AGENCY. THAT IS THE MEANING OF NIXON'S "NEW FEDERALISM," AND IS THE REAL MEANING OF "POWER TO THE PEOPLE."

WHAT WE ARE TALKING ABOUT HERE IS A MAJOR SHIFT IN POWER FROM THE FEDERAL GOVERNMENT TO STATE AND LOCAL GOVERNING BODIES. THAT IS WHAT IS IMPLICIT IN THIS LEGISLATION -- REVENUE-SHARING AND THE ADMINISTRATION'S MANPOWER TRAINING BILL. THIS IS WHAT THE STAKES ARE FOR YOU AS COUNTY OFFICIALS.

I WILL TALK ABOUT JUST ONE MORE 91ST CONGRESS LEFTOVER BEFORE DISCUSSING LEGISLATION WHICH WAS ENACTED, LEGISLATION WITH AN IMPACT UPON LOCAL COMMUNITIES.

THE LEFTOVER, AND IT SHOULD BECOME A 92ND CONGRESS MAIN COURSE, IS PRESIDENT NIXON'S WELFARE REFORM PROGRAM. <u>SOMETHING I AM FOND OF SAYING ABOUT</u> THE ADMINISTRATION'S WELFARE REFORM PROPOSAL IS THAT IT MUST BE GOOD BECAUSE IT IS OPPOSED BOTH ON THE FAR LEFT AND THE FAR RIGHT. It made - But any light

THIS MUCH WE ARE ALL SURE OF. THE PRESENT WELFARE SYSTEM IS INEFFICIENT AND INEQUITABLE AND IS STEADILY BECOMING -11-

MORE COSTLY. IT IS, IN A WORD, A SCANDAL. WITHIN THE PAST 10 YEARS, THE COST OF AID TO FAMILIES WITH DEPENDENT CHILDREN (AFDC) HAS MORE THAN TRIPLED.

YET IT TEARS FAMILIES APART.

NONE OF THE PRESENT ASSISTANCE PROGRAMS HELP THE WORKING POOR, YET NEARLY 60 PER CENT OF ALL POOR CHILDREN IN THE UNITED STATES LIVE IN SUCH FAMILIES.

THE WELFARE ROLLS HAVE BECOME A TRAP WHERE THE VERY POOR ARE CAUGHT AND STAY, AND THE NUMBER OF THOSE TRAPPED KEEPS GROWING.

WHAT WOULD THE ADMINISTRATION'S WELFARE REFORM PROGRAM DO? IT WOULD PUT AN INCOME FLOOR UNDER EVERY COVERED FAMILY AND DISABLED PERSON. IT WOULD HELP THE WORKING POOR. IT WOULD HELP KEEP FAMILIES TOGETHER. IT WOULD REQUIRE THAT THE ABLE-BODIED WORK. IT WOULD TREAT ALL FAMILY ASSISTANCE RECIPIENTS FAIRLY AND WITH DIGNITY. IT WOULD MAKE IT POSSIBLE FOR THE POOR TO GET OUT OF THE WELFARE TRAP AND BECOME SELF-SUPPORTING. IT would not purchase a form for Works THIS PROGRAM, WHEN ENACTED, WILL BECOME THE GREATEST SOCIAL REFORM IN NEARLY FOUR DECADES. WE NEED WELFARE REFORM. WE MUST HAVE IT. LOOKING AT WHAT THE 91ST CONGRESS SUCCEEDED IN DOING, IT'S A TOSSUP WHETHER

TO CALL IT AN ENVIRONMENTAL CONGRESS OR

A CRIME-FIGHTING CONGRESS.

POLLUTION IS ONE OF THE GREAT CHALLENGES OF THE SEVENTIES. CRIME CONTINUES TO CONFRONT US AS ONE OF OUR MOST PERPLEXING PROBLEMS.

FORTUNATELY THE PUBLIC HAS BECOME ACUTELY AWARE OF THE DANGERS IN BOTH OF THESE AREAS, AND WITH PUBLIC SUPPORT WE ARE GETTING A LEGISLATIVE RESPONSE.

SEVENTIES WILL SEE THE PROBLEMS OF POLLUTION AND CRIME BOTH RECEDE. WE HAVE MADE A GOOD START IN MEETING THE CHALLENGE.

THE CONGRESS PASSED A NEW TOUGH CLEAN AIR BILL, INCREASED FUNDING FOR THE FIGHT AGAINST WATER POLLUTION, EXPANDED THE ATTACK AGAINST SOLID WASTE POLLUTION, STRENGTHENED AND IMPROVED THE SAFE STREETS ACT, ADOPTED AN ORGANIZED CRIME CONTROL ACT, AND APPROVED A COMPREHENSIVE DRUG CONTROL ACT.

THERE IS MUCH MORE TO BE DONE, NOTABLY IN THE FIELD OF WATER POLLUTION CONTROL, BUT WE HAVE REASON TO BE OPTIMISTIC ABOUT OUR EFFORTS BOTH TO SAVE OUR

ENVIRONMENT AND TO CONTROL CRIME.

YOU ARE FAMILIAR WITH THE NEW CLEAN AIR ACT. YOU KNOW THAT IT CALLS FOR A 90 PER CENT POLLUTION-FREE AUTOMOBILE ENGINE BY 1975. WHAT YOU PERHAPS DO NOT KNOW IS THAT IT ALSO REQUIRES SOME HARD-HEADED ACTION ON THE PART OF THE STATES ONCE FEDERAL AIR STANDARDS ARE SET. FOR INSTANCE, ELECTRIC POWER SOURCES ARE HIGH ON THE LIST OF FACILITIES TO BE CURBED IF FEDERAL STANDARDS ARE TO BE MET. YET WE FACE THE THREAT OF A SHORTAGE OF ELECTRIC POWER. HOW DO YOU BALANCE THESE INTERESTS AND KEEP YOUR JOBS AND YOUR SANITY? TIME WILL TELL.

STATES MUST PREPARE PLANS TO MEET THE FEDERAL STANDARDS WITHIN THREE (3)YEARS. IF A STATE LAGS IN ENFORCING ITS PLAN, THE ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY MAY ISSUE AN ORDER TO A VIOLATOR REQUIRING COMPLIANCE OR TAKE A VIOLATOR TO COURT.

THE NEW SOLID WASTE DISPOSAL ACT IS AIMED AT PROMOTING NEW AND BETTER WAYS OF GETTING RID OF SOLID WASTE. THE EMPHASIS IS ON RECLAMATION OR WHAT IS KNOWN AS RECYCLING. IT ENCOURAGES LOCAL PLANNING, WITH GRANTS OF UP TO 2/3RDS FOR ONE COMMUNITY AND UP TO 3/4THS FOR A JOINT PROJECT. IT ALSO PROVIDES CONSTRUCTION GRANTS OF 25 PER CENT FOR ONE COMMUNITY AND 50 PER CENT FOR A JOINT PROJECT. THE NEW ACT AUTHORIZES APPROPRIATIONS OF UP TO \$451 MILLION OVER THE NEXT THREE YEARS. I MENTIONED EARLIER THAT THE

91ST CONGRESS MIGHT BECOME KNOWN AS A CRIME-FIGHTING CONGRESS. WE HAVE INDEED STEPPED UP THE FIGHT AGAINST CRIME IN A NUMBER OF WAYS.

NOT ONLY HAVE WE LAUNCHED A BROADER ATTACK AGAINST ORGANIZED CRIME, BUT WE HAVE GREATLY INCREASED FEDERAL AID TO STATES AND LOCAL COMMUNITIES UNDER THE SAFE STREETS ACT AND HAVE TAKEN STEPS TOWARD EXPANDED REHABILITATION OF CONVICTED OFFENDERS. I FIRMLY BELIEVE THAT PRISON REFORM IS ONE KEY TO A SHARP REDUCTION IN THE INCIDENCE OF CRIME.

IN THE AREA OF ORGANIZED CRIME, WE WENT TO THE HEART OF THE PROBLEM WITH LEGISLATION AIMED AT GETTING RELUCTANT WITNESSES TO TESTIFY AGAINST MOBSTERS. THE BASIC THRUST OF THE NEW ORGANIZED CRIME CONTROL ACT IS TO GET THE FACTS NEEDED TO OBTAIN NOT ONLY INDICTMENTS BUT CONVICTIONS. THIS SAME ACT PUTS THE F.B.I. INTO THE BUSINESS OF INVESTIGATING BOMBINGS OF GOVERNMENT BUILDINGS, LOCAL POLICE STATIONS AND CAMPUS BUILDINGS. I CO-SPONSORED THIS LEGISLATION.

WE HAVE ALSO LAUNCHED THE MOST FAR-REACHING FEDERAL ATTACK ON DRUG ABUSE EVER UNDERTAKEN IN THE UNITED STATES. WITH PASSAGE OF THE COMPREHENSIVE DRUG CONTROL ACT OF 1970, WE GET TOUGHER WITH THE PEDDLER AND PUSHER, SEEK TO REHABILITATE THE USER, AND WARN AWAY THE POTENTIAL USER. THE EDUCATIONAL PROVISIONS OF THE NEW ACT ARE PERHAPS MOST IMPORTANT. STATE AND LOCAL EFFORTS WILL BE VITAL TO THIS EDUCATION PROGRAM.

IN SUMMARY, THE ANTI-CRIME ACCOMPLISHMENTS OF THE 91ST CONGRESS ARE MOST IMPRESSIVE. THE ENACTMENTS INCLUDE NOT ONLY THE ORGANIZED CRIME CONTROL ACT, DRUG CONTROL AND SAFE STREETS ACT BUT EXPLOSIVES CONTROL, CRIMINAL JUSTICE ACT AMENDMENTS, A FEDERAL YOUTH CORRECTIONS ACT, AND AN ANTI-OBSCENITY BILL APPROVED AS AN AMENDMENT TO THE POSTAL REORGANIZATION ACT.

WHILE THE EFFECTS OF THIS LEGISLATION MAY NOT BE FELT OVERNIGHT, IT IS SAFE TO SAY THAT THE 91ST CONGRESS --WITH PRODDING FROM THE PRESIDENT -- OUTDID ANY OTHER CONGRESS IN HISTORY WITH THE ANTI-CRIME MEASURES IT ENACTED.

NOW LET ME TOUCH BRIEFLY ON ONE OTHER LEGISLATIVE SUBJECT OF GREAT LOCAL INTEREST -- PROGRAMS TO AID THE FIGHT AGAINST HEART DISEASE, CANCER, STROKE AND KIDNEY AILMENTS.

THE 91ST CONGRESS PASSED TWO PUBLIC HEALTH BILLS WHICH WILL ASSURE AMERICANS BETTER DIAGNOSTIC CARE AND TREATMENT OF THESE DISEASES.

THESE BILLS EXPAND THE REGIONAL MEDICAL AND COMPREHENSIVE HEALTH PLANNING PROGRAM.

ONE BILL AUTHORIZES GRANTS OVER A THREE-YEAR PERIOD FOR LOCAL-BASED PROGRAMS DESIGNED TO DETECT HEART DISEASE, CANCER OR KIDNEY AILMENTS WHILE THESE DISEASES ARE STILL IN THEIR EARLY STAGES.

THE OTHER BILL EXTENDS FOR THREE YEARS PROJECT GRANTS FOR COMPREHENSIVE HEALTH PLANNING ON THE STATE AND LOCAL LEVEL AND PROVIDES FUNDS FOR IMPROVED PUBLIC HEALTH SERVICES.

THIS LEGISLATION ALSO ASSURES THAT RESEARCH PEOPLE WILL RECEIVE THE STATISTICAL INFORMATION THEY NEED TO DEVELOP CURES FOR THESE DREADED DISEASES. CARING FOR OUR SICK AND FINDING CURES FOR DISEASES SUCH AS CANCER MUST BE ONE OF OUR TOP NATIONAL PRIORITIES. WE CANNOT SIT BACK AND HOPE THESE DISEASES WILL DISAPPEAR. WE MUST FINANCE THE RESEARCH NEEDED TO FIND THE CURES. LOOKING AHEAD TO THE 92ND CONGRESS, I HOPE IT WILL BE A "HEALTH CONGRESS." I LOOK FOR STRONG MEASURES TO MEET THE RISING COSTS OF HEALTH CARE AND FOR ADDITIONAL LEGISLATION AIMED AT FINDING THE CURES FOR DREADED DISEASES LIKE CANCER. DESPITE ALL THE ADVANCES OF THE PAST TWO YEARS, WE ARE CURRENTLY IN A PERIOD OF TESTING WHICH WILL DETERMINE WHETHER MEN CAN GOVERN THEMSELVES UNDER THE DEMOCRATIC PROCESS. MUCH NEEDED LEGISLATION WAS

PASSED BY THE 91ST CONGRESS BUT MANY VITAL MEASURES WERE LEFT ON THE CALENDAR FOR 1971.

GOVERNMENT MUST MEET ITS

OBLIGATIONS FOR A BETTER QUALITY OF LIFE FOR AMERICANS IN THE SEVENTIES AND BEYOND. WE CAN DO THAT IF GOVERNMENT AT ALL LEVELS -- FEDERAL, STATE AND LOCAL -- WILL JOIN HANDS IN PROGRESSIVE PROBLEM-SOLVING ACTION FOR THE GOOD OF EVERYONE, MAKE GOVERNMENT MORE RESPONSIVE TO HUMAN NEEDS AND DEMONSTRATE GOVERNMENT'S AWARENESS OF SUCH VALUES AS EQUITY AND JUSTICE. IF WE DO THIS, PUBLIC CONFIDENCE WILL BE OURS AND THE ENTIRE NATION WILL BE THE STRONGER. THANK YOU.

-- END --

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REMARKS BY REP. GERALD R. FORD, R-MICH. REPUBLICAN LEADER, U.S. HOUSE OF REPRESENTATIVES BEFORE THE MICHIGAN ASSOCIATION OF COUNTY OFFICIALS GRAND RAPIDS, MICHIGAN 7:00 p.m. MONDAY, JANUARY 18, 1971

FOR RELEASE ON DELIVERY AT 7 P.M. MONDAY

In 1969 Americans made the impossible dream come true. They made the moon man's province.

Immediately there were those who declared that nothing was impossible of achievement in America. People throughout our land were caught up in a wave of euphoria. The horizons were limitless. All problems could be solved if we would only unite in a show of national will.

Since that time the euphoria has evaporated. Soberer voices have noted that controlling inflation, eliminating racism, generating prosperity and wiping out hunger are vastly more difficult to achieve than rocketing to the moon.

My own feeling is that the euphoria was not entirely misplaced. Nor is there any reason to be pessimistic about achieving economic security, social justice and improvement of the quality of life for all Americans.

It is easy to forget that the first manned U.S. space flight took place more than four years before Neil Armstrong emerged from his spacecraft and announced that "Eagle has landed."

What I am saying, of course, is that solving our social and economic problems takes time, just as it took time for us to master the tremendous complexities of manned space flight. There are obstacles--there will be failures--but I believe we ultimately will triumph.

We will not be employing the same array of technological and scientific skills that put men on the moon to solve our social and economic problems. But solve them we will--in time.

It <u>is</u> possible to engineer an impossible dream into reality--and I think we stand on the threshold of doing so.

What I am talking about is the return of power to the local scene-redirecting to the local units of government some of the power that has flowed unceasingly and increasingly to Washington in the last four decades.

I think there currently is a sickness in the American system--and I certainly am not a member of the New Left.

The sickness I speak of is the powerlessness of local units of government to deal adequately with the problems which confront them--a powerlessness which is due to lack of sufficient funds and a governmental structure which finds Washington calling too many of the shots.

The remedy appears obvious and relatively simple. Since Washington is the big tax collector, let's have Washington cut in the local units of government for a share of the Federal tax take.

After all, it's the people's money. So let's put that money where it will do the most good. Let's put that money where the problems are, and let local administrators use those funds according to local priorities.

The Administration's revenue-sharing bill was introduced in the 91st Congress on Sept. 23, 1969. I co-sponsored the House bill, H.R. 13982.

Unfortunately, the bill did not even get a hearing in the 91st Congress. I am hopeful that revenue-sharing will be enacted into law by the 92nd Congress.

Under the old Administration bill, \$500 million was to be distributed nationwide the first year that revenue-sharing went into effect. This was to grow to \$5 billion within five years.

Under that plan, Michigan ultimately would have received \$161 million, with \$34,732,348 going to the cities, \$15,587,617 to the counties and \$2,290,374 to the townships.

There is good reason to believe the new administration revenue-sharing bill will go far beyond those sums.

You probably know how the plan would work. Money would be distributed to the states on a per capita basis, with an adjustment for the relative tax effort of an individual state and its local units of government compared to the national average. While no restrictions would be placed on use of the funds, the state would be required to automatically pass on a specified amount of its entire Federally-shared receipts to local units of government. The amount of pass-through would depend on a percentage which represents the amount of revenue raised by local units of government from their own sources, divided by the amount of revenue raised by the state and all of its units of local government.

I think Federal revenue-sharing is must legislation. The key to getting it enacted is the position taken by the House Ways and Means Committee, its chairman, Democrat Wilbur Mills of Arkansas, and Carl Albert, who is to become Speaker of the House. Unfortunately, Mills and Albert are at present opposed to revenue-sharing.

(more)

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Let me turn now to another Administration program which is aimed at redirecting power from Washington to the local scene.

We have, of course, the tremendous task of refueling our economy and expanding job opportunities while seeking to control inflation. But at the same time we have the problem of matching the unemployed with available jobs.

In our efforts to match men and jobs we have created a bureaucratic maze, some of it federally funded, some of it privately funded, and some of it locally funded with federal assistance. It all comes under the heading of Manpower Training.

Mayors and other local officials have little say as to what money is spent within their jurisdictions or how it is spent on federally-supported manpower programs.

President Nixon wants to remedy that--and so in 1969 he proposed that states and local governments be given primary control over manpower programs and an important voice in channeling manpower money into areas of greatest need.

The 91st Congress passed a manpower bill but the Senate took the Administration's proposal and made a make-work bill out of it. So the President vetoed it.

I am hopeful that the 92nd Congress will enact a Manpower Training Act in 1971, with emphasis on giving states and local governments primary control of the program. I want to see Federal money used to meet local needs as they are determined by <u>local</u> officials. In such legislation there should be a legitimate area of service for the private sector--the free-enterprise employment agency.

That is the meaning of President Nixon's "New Federalism," and that is the real meaning of "Power to the People."

What we are talking about here is a major shift in power from the Federal Government to state and local governing bodies. That is what is implicit in this legislation--revenue-sharing and the Administration's manpower training bill. This is what the stakes are for you as county officials.

I will talk about just one more 91st Congress leftover before discussing legislation which was enacted, legislation with an impact upon local communities.

The leftover, and it should become a 92nd Congress main course, is President Nixon's welfare reform program. Something I am fond of saying about the Administration's welfare reform proposal is that it must be good because it is opposed both on the Far Left and the Far Right.

(more)

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This much we are all sure of. The present welfare system is inefficient and inequitable and is steadily becoming more costly. It is, in a word, a scandal.

Within the past 10 years, the cost of aid to families with dependent children (AFDC) has more than tripled. Yet it tears families apart.

None of the present assistance programs help the working poor, yet nearly 60 per cent of all poor children in the United States live in such families.

The welfare rolls have become a trap where the very poor are caught and stay, and the number of those trapped keeps growing.

What would the Administration's welfare reform program do? It would put an income floor under every covered family and disabled person. It would help the working poor. It would help keep families together. It would require that the able-bodied work. It would treat all family assistance recipients fairly and with dignity. It would make it possible for the poor to get out of the welfare trap and become self-supporting.

This program, when enacted, will become the greatest social reform in nearly four decades. We need welfare reform. We must have it.

Looking at what the 91st Congress <u>succeeded</u> in doing, it's a tossup whether to call it an Environmental Congress or a Crime-Fighting Congress.

Pollution is one of the great challenges of the Seventies. Crime continues to confront us as one of our most perplexing problems.

Fortunately the public has become acutely aware of the dangers in both of these areas, and with public support we are getting a legislative response.

I think the decade of the Seventies will see the problems of pollution and crime both recede. We have made a good start in meeting the challenge.

The Congress passed a new tough clean air bill, increased funding for the fight against water pollution, expanded the attack against solid waste pollution, strengthened and improved the Safe Streets Act, adopted an Organized Crime Control Act, and approved a Comprehensive Drug Control Act.

There is much more to be done, notably in the field of water pollution control, but we have reason to be optimistic about our efforts both to save our environment and to control crime.

You are familiar with the new Clean Air Act. You know that it calls for a 90 per cent pollution-free automobile engine by 1975. What you perhaps do not know is that it also requires some hard-headed action on the part of the States once Federal air standards are set. For instance, electric power sources are high on

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the list of facilities to be curbed if Federal standards are to be met. Yet we face the threat of a shortage of electric power. How do you balance these interests and keep your jobs and your sanity? Time will tell.

States must prepare plans to meet the Federal standards within three years. If a state lags in enforcing its plan, the administrator of the Environmental Protection Agency may issue an order to a violator requiring compliance or take a violator to court.

The new Solid Waste Disposal Act is aimed at promoting new and better ways of getting rid of solid waste. The emphasis is on reclamation or what is known as recycling. It encourages local planning, with grants of up to 2/3rds for one community and up to 3/4ths for a joint project. It also provides construction grants of 25 per cent for one community and 50 per cent for a joint project. The new Act authorizes appropriations of up to \$451 million over the next three years.

I mentioned earlier that the 91st Congress might become known as a Crime-Fighting Congress. We have indeed stepped up the fight against crime in a number of ways.

Not only have we launched a broader attack against organized crime, but we have greatly increased Federal aid to states and local communities under the Safe Streets Act and have taken steps toward expanded rehabilitation of convicted offenders. I firmly believe that prison reform is one key to a sharp reduction in the incidence of crime.

In the area of organized crime, we went to the heart of the problem with legislation aimed at getting reluctant witnesses to testify against mobsters. The basic thrust of the new Organized Crime Control Act is to get the facts needed to obtain not only indictments but convictions. This same Act puts the F.B.I. into the business of investigating bombings of government buildings, local police stations and campus buildings. I co-sponsored this legislation.

We have also launched the most far-reaching Federal attack on drug abuse ever undertaken in the United States. With passage of the Comprehensive Drug Control Act of 1970, we get tougher with the peddler and pusher, seek to rehabilitate the user, and warn away the potential user. The educational provisions of the new Act are perhaps most important. State and local efforts will be vital to this education program.

In summary, the anti-crime accomplishments of the 91st Congress are most impressive. The enactments include not only the Organized Crime Control,

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Drug Control and Safe Streets Act but explosives control, Criminal Justice Act amendments, a Federal Youth Corrections Act, and an anti-obscenity bill approved as an amendment to the Postal Reorganization Act.

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While the effects of this legislation may not be felt overnight, it is safe to say that the 91st Congress--with prodding from the President--outdid any other Congress in history with the anti-crime measures it enacted.

Now let me touch briefly on one other legislative subject of great local interest--programs to aid the fight against heart disease, cancer, stroke and kidney ailments.

The 91st Congress passed two public health bills which will assure Americans better diagnostic care and treatment of these diseases.

These bills expand the regional medical and comprehensive health planning program.

One bill authorizes grants over a three-year period for local-based programs designed to detect heart disease, cancer or kidney ailments while these diseases are still in their early stages.

The other bill extends for three years project grants for comprehensive health planning on the state and local level and provides funds for improved public health services.

This legislation also assures that research people will receive the statistical information they need to develop cures for these dreaded diseases.

Caring for our sick and finding cures for diseases such as cancer must be one of our top national priorities. We cannot sit back and hope these diseases will disappear. We must finance the research needed to find the cures.

Looking ahead to the 92nd Congress, I hope it will be a "Health Congress." I look for strong measures to meet the rising costs of health care and for additional legislation aimed at finding the cures for dreaded diseases like cancer.

Despite all the advances of the past two years, we are currently in a period of testing which will determine whether men can govern themselves under the democratic process.

Much needed legislation was passed by the 91st Congress but many vital measures were left on the calendar for 1971.

Government must meet its obligations for a better quality of life for Americans in the Seventies and beyond. We can do that if government at all levels--Federal, state and local--will join hands in progressive problem-solving

action for the good of everyone, make government more responsive to human needs and demonstrate government's awareness of such values as equity and justice.

If we do this, public confidence will be ours and the entire Nation will be the stronger. Thank you.

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R. FORD

REMARKS BY REP. GERALD R. FORD, R-MICH. REPUBLICAN LEADER, U.S. HOUSE OF REPRESENTATIVES BEFORE THE MICHIGAN ASSOCIATION OF COUNTY OFFICIALS GRAND RAPIDS, MICHIGAN 7:00 p.m. MONDAY, JANUARY 18, 1971

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In 1969 Americans made the impossible dream come true. They made the moon man's province.

Immediately there were those who declared that nothing was impossible of achievement in America. People throughout our land were caught up in a wave of euphoria. The horizons were limitless. All problems could be solved if we would only unite in a show of national will.

Since that time the euphoria has evaporated. Soberer voices have noted that controlling inflation, eliminating racism, generating prosperity and wiping out hunger are vastly more difficult to achieve than rocketing to the moon.

My own feeling is that the euphoria was not entirely misplaced. Nor is there any reason to be pessimistic about achieving economic security, social justice and improvement of the quality of life for all Americans.

It is easy to forget that the first manned U.S. space flight took place more than four years before Neil Armstrong emerged from his spacecraft and announced that "Eagle has landed."

What I am saying, of course, is that solving our social and economic problems takes time, just as it took time for us to master the tremendous complexities of manned space flight. There are obstacles--there will be failures--but I believe we ultimately will triumph.

We will not be employing the same array of technological and scientific skills that put men on the moon to solve our social and economic problems. But solve them we will--in time.

It is possible to engineer an impossible dream into reality--and I think we stand on the threshold of doing so.

What I am talking about is the return of power to the local scene-redirecting to the local units of government some of the power that has flowed unceasingly and increasingly to Washington in the last four decades.

I think there currently is a sickness in the American system---and I certainly am not a member of the New Left.

The sickness I speak of is the powerlessness of local units of government to deal adequately with the problems which confront them--a powerlessness which is due to lack of sufficient funds and a governmental structure which finds Washington calling too many of the shots.

The remedy appears obvious and relatively simple. Since Washington is the big tax collector, let's have Washington cut in the local units of government for a share of the Federal tax take.

After all, it's the people's money. So let's put that money where it will do the most good. Let's put that money where the problems are, and let local administrators use those funds according to local priorities.

The Administration's revenue-sharing bill was introduced in the 91st Congress on Sept. 23, 1969. I co-sponsored the House bill, H.R. 13982.

Unfortunately, the bill did not even get a hearing in the 91st Congress. I am hopeful that revenue-sharing will be enacted into law by the 92nd Congress.

Under the old Administration bill, \$500 million was to be distributed nationwide the first year that revenue-sharing went into effect. This was to grow to \$5 billion within five years.

Under that plan, Michigan ultimately would have received \$161 million, with \$34,732,348 going to the cities, \$15,587,617 to the counties and \$2,290,374 to the townships.

There is good reason to believe the new administration revenue-sharing bill will go far beyond those sums.

You probably know how the plan would work. Money would be distributed to the states on a per capita basis, with an adjustment for the relative tax effort of an individual state and its local units of government compared to the national average. While no restrictions would be placed on use of the funds, the state would be required to automatically pass on a specified amount of its entire Federally-shared receipts to local units of government. The amount of pass-through would depend on a percentage which represents the amount of revenue raised by local units of government from their own sources, divided by the amount of revenue raised by the state and all of its units of local government.

I think Federal revenue-sharing is must legislation. The key to getting it enacted is the position taken by the House Ways and Means Committee, its chairman, Democrat Wilbur Mills of Arkansas, and Carl Albert, who is to become Speaker of the House. Unfortunately, Mills and Albert are at present opposed to revenue-sharing.

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Let me turn now to another Administration program which is aimed at redirecting power from Washington to the local scene.

We have, of course, the tremendous task of refueling our economy and expanding job opportunities while seeking to control inflation. But at the same time we have the problem of matching the unemployed with available jobs.

In our efforts to match men and jobs we have created a bureaucratic maze, some of it federally funded, some of it privately funded, and some of it locally funded with federal assistance. It all comes under the heading of Manpower Training.

Mayors and other local officials have little say as to what money is spent within their jurisdictions or how it is spent on federally-supported manpower programs.

President Nixon wants to remedy that--and so in 1969 he proposed that states and local governments be given primary control over manpower programs and an important voice in channeling manpower money into areas of greatest need.

The 91st Congress passed a manpower bill but the Senate took the Administration's proposal and made a make-work bill out of it. So the President vetoed it.

I am hopeful that the 92nd Congress will enact a Manpower Training Act in 1971, with emphasis on giving states and local governments primary control of the program. I want to see Federal money used to meet local needs as they are determined by <u>local</u> officials. In such legislation there should be a legitimate area of service for the private sector--the free-enterprise employment agency.

That is the meaning of President Nixon's "New Federalism," and that is the real meaning of "Power to the People."

What we are talking about here is a major shift in power from the Federal Government to state and local governing bodies. That is what is implicit in this legislation--revenue-sharing and the Administration's manpower training bill. This is what the stakes are for you as county officials.

I will talk about just one more 91st Congress leftover before discussing legislation which was enacted, legislation with an impact upon local communities.

The leftover, and it should become a 92nd Congress main course, is President Nixon's welfare reform program. Something I am fond of saying about the Administration's welfare reform proposal is that it must be good because it is opposed both on the Far Left and the Far Right.

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This much we are all sure of. The present welfare system is inefficient and inequitable and is steadily becoming more costly. It is, in a word, a scandal.

Within the past 10 years, the cost of aid to families with dependent children (AFDC) has more than tripled. Yet it tears families apart.

None of the present assistance programs help the working poor, yet nearly 60 per cent of all poor children in the United States live in such families.

The welfare rolls have become a trap where the very poor are caught and stay, and the number of those trapped keeps growing.

What would the Administration's welfare reform program do? It would put an income floor under every covered family and disabled person. It would help the working poor. It would help keep families together. It would require that the able-bodied work. It would treat all family assistance recipients fairly and with dignity. It would make it possible for the poor to get out of the welfare trap and become self-supporting.

This program, when enacted, will become the greatest social reform in nearly four decades. We need welfare reform. We must have it.

Looking at what the 91st Congress <u>succeeded</u> in doing, it's a tossup whether to call it an Environmental Congress or a Crime-Fighting Congress.

Pollution is one of the great challenges of the Seventies. Crime continues to confront us as one of our most perplexing problems.

Fortunately the public has become acutely aware of the dangers in both of these areas, and with public support we are getting a legislative response.

I think the decade of the Seventies will see the problems of pollution and crime both recede. We have made a good start in meeting the challenge.

The Congress passed a new tough clean air bill, increased funding for the fight against water pollution, expanded the attack against solid waste pollution, strengthened and improved the Safe Streets Act, adopted an Organized Crime Control Act, and approved a Comprehensive Drug Control Act.

There is much more to be done, notably in the field of water pollution control, but we have reason to be optimistic about our efforts both to save our environment and to control crime.

You are familiar with the new Clean Air Act. You know that it calls for a 90 per cent pollution-free automobile engine by 1975. What you perhaps do not know is that it also requires some hard-headed action on the part of the States once Federal air standards are set. For instance, electric power sources are high on

the list of facilities to be curbed if Federal standards are to be met. Yet we face the threat of a shortage of electric power. How do you balance these interests and keep your jobs and your sanity? Time will tell.

States must prepare plans to meet the Federal standards within three years. If a state lags in enforcing its plan, the administrator of the Environmental Protection Agency may issue an order to a violator requiring compliance or take a violator to court.

The new Solid Waste Disposal Act is aimed at promoting new and better ways of getting rid of solid waste. The emphasis is on reclamation or what is known as recycling. It encourages local planning, with grants of up to 2/3rds for one community and up to 3/4ths for a joint project. It also provides construction grants of 25 per cent for one community and 50 per cent for a joint project. The new Act authorizes appropriations of up to \$451 million over the next three years.

I mentioned earlier that the 91st Congress might become known as a Crime-Fighting Congress. We have indeed stepped up the fight against crime in a number of ways.

Not only have we launched a broader attack against organized crime, but we have greatly increased Federal aid to states and local communities under the Safe Streets Act and have taken steps toward expanded rehabilitation of convicted offenders. I firmly believe that prison reform is one key to a sharp reduction in the incidence of crime.

In the area of organized crime, we went to the heart of the problem with legislation aimed at getting reluctant witnesses to testify against mobsters. The basic thrust of the new Organized Crime Control Act is to get the facts needed to obtain not only indictments but convictions. This same Act puts the F.B.I. into the business of investigating bombings of government buildings, local police stations and campus buildings. I co-sponsored this legislation.

We have also launched the most far-reaching Federal attack on drug abuse ever undertaken in the United States. With passage of the Comprehensive Drug Control Act of 1970, we get tougher with the peddler and pusher, seek to rehabilitate the user, and warn away the potential user. The educational provisions of the new Act are perhaps most important. State and local efforts will be vital to this education program.

In summary, the anti-crime accomplishments of the 91st Congress are most impressive. The enactments include not only the Organized Crime Control,

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Drug Control and Safe Streets Act but explosives control, Criminal Justice Act amendments, a Federal Youth Corrections Act, and an anti-obscenity bill approved as an amendment to the Postal Reorganization Act.

While the effects of this legislation may not be felt overnight, it is safe to say that the 91st Congress--with prodding from the President--outdid any other Congress in history with the anti-crime measures it enacted.

Now let me touch briefly on one other legislative subject of great local interest--programs to aid the fight against heart disease, cancer, stroke and kidney ailments.

The 91st Congress passed two public health bills which will assure Americans better diagnostic care and treatment of these diseases.

These bills expand the regional medical and comprehensive health planning program.

One bill authorizes grants over a three-year period for local-based programs designed to detect heart disease, cancer or kidney ailments while these diseases are still in their early stages.

The other bill extends for three years project grants for comprehensive health planning on the state and local level and provides funds for improved public health services.

This legislation also assures that research people will receive the statistical information they need to develop cures for these dreaded diseases.

Caring for our sick and finding cures for diseases such as cancer must be one of our top national priorities. We cannot sit back and hope these diseases will disappear. We must finance the research needed to find the cures.

Looking ahead to the 92nd Congress, I hope it will be a "Health Congress." I look for strong measures to meet the rising costs of health care and for additional legislation aimed at finding the cures for dreaded diseases like cancer.

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