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[feed 11/19/76]

THE WHITE HOUSE WASHINGTON

November 22, 1976

MR PRESIDENT:

Renewal of US-USSR Bilateral Technical Agreements on Health, Artificial Heart and the Environment

The attached memorandum was reviewed and approved by Jim Cannon and Guy Stever. Some additional comments were offered by Dr. Stever and are attached at TAB B.

Bill Seidman (Roger Porter) and Phil Buchen had no objections.

Jim Connor

WASHINGTON

ACTION November 19, 1976

CONFIDENTIAL

MEMORANDUM FOR:

THE PRESIDENT

FROM:

BRENT SCOWCROFT

SUBJECT:

Renewal of US-USSR Bilateral Technical Agreements on Health, Artificial Heart and the Environment

The Health and Environment Agreements signed at the US-USSR Summit in Moscow in 1972 and the Artificial Heart Agreement signed at the 1974 Summit expire on May 23 and June 28, 1977 respectively. The terms of these three agreements provide for automatic renewal for five years if neither side announces intention to terminate six months in advance -- November 23 in the case of the Health and Environment Agreements and December 28 in the case of the Heart Agreement.

The US Co-Chairman for each of the three agreements recommends renewal (Tab A). I agree that these three agreements should be renewed. The basic policies which underlay the inception of the agreements remain valid: they contribute to the increasing network of contacts between Soviet and American specialists and to the momentum of the US-USSR relationship; they enhance our access to hitherto closed elements of the Soviet bureaucracy and to previously restricted areas of the USSR; and they contribute to concrete progress in each of these specialized areas.

While we have not yet received any formal communication from the Soviets with respect to renewal, Soviet officials involved in the programs indicate that their government will make no move to cancel any of the Agreements. Nevertheless, an explicit understanding with the Soviets would give a firm foundation for future joint planning conversely, termination of the agreements, in the absence of serious problems, could signal a major US policy change. Accordingly, with your approval, I will authorize the Department of State to convey our desire to continue the Agreements, and not to invoke the termination provisions.

E.O. 13526 (as amended) SEC 3.3 C Meyro, 3/30/06, State Dept, Guidelines

RECOMMENDATION

That you approve the Department of State informing the Soviet Government of our intent to extend the agreements.

APPROVE	DISAPPRO	VE	

CONFIDENTIAL





UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

OFFICE OF THE ADMINISTRATOR

Dear Art:

Thank you for your letter of October 19 concerning the automatic renewal date of November 23 for the US-USSR Environmental Agreement. There is no question in my mind but that the United States should proceed with a second five years of cooperation under this Agreement. We believe that many important gains have been made and contacts established which justify continuation of the Agreement on scientific grounds. In this we are supported by the findings of the NSC Under Secretaries Committee's Critical Assessment and by the Technical Assessment which is being completed at the National Science Foundation under the auspices of the President's Science Advisor. At the same time, we are very aware of the fact that this success has not been unqualified, and I have publicly stated before Joint Committee meetings of the Agreement and in appearances before Congressional committees that we must reduce or eliminate those activities which do not provide mutuality of benefit.

Since the Fifth Annual Meeting of the US-USSR Joint Committee takes place in Moscow November 15-19, 1976, it becomes imperative that the schedule of consideration and recommendation indicated in your letter be accelerated so that continuation of the Agreement, its modification, or any other position which the US Government would wish to take in connection with renewal of the Agreement could be presented and discussed at that time. With the concurrence of the Department my Executive Secretary, Dr. William A. Brown, has just completed discussions in Moscow and preliminary negotiations of a Draft Memorandum of Implementation which would cover joint work during the period November 1976 through November 1977. In that Draft Memorandum, which will be signed on November 19, is the sentence, "Taking all those factors into account, both sides recommend that their respective governments extend the term of the Agreement for the next five years and take appropriate measures."

We can include similar language in the Joint Announcement to be adopted and given to the press on November 19. A Joint Announcement of agreement by both Governments to extend the Agreement could then be made in Washington and Moscow on November 23.

Sincerely

Russell E Train
Administrator

Honorable Arthur A. Hartman Assistant Secretary for European Affairs Department of State Washington, D.C. 20520



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE OFFICE OF THE ASSISTANT SECRETARY FOR HEALTH WASHINGTON, D.C. 20201

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OCT 22 173

Mr. Arthur A. Hartman Assistant Secretary for European Affairs Department of State Washington, D.C. 20520

Dear Mr. Hartman:

Thank you for your letter of October 19 requesting our recommendations regarding the renewal of the two U.S.-U.S.S.R. Agreements - the Agreement for Cooperation in Medical Science and Public Health; and the Agreement for Cooperation in Artificial Heart Research and Development - for which this Department has responsibility.

As you know, the Fifth Session of the U.S.-U.S.S.R. Joint Committee for Health Cooperation is scheduled for Moscow, October 24-29. In planning for this Meeting and in anticipation of internal discussions about this issue, I questioned the HEW.coordinators about their interests in having these Agreements renewed. I am pleased to report that, due to the scientific merit of U.S.-U.S.S.R. activities under the Agreements, there was unanimous support among our coordinators for their renewal. Evaluation of the U.S.-U.S.S.R. Program for Health Cooperation by my immediate staff confirms the value of these Agreements to the U.S. Public Health Service. Accordingly, I recommend that the Agreements be renewed.

Our Program for Health Cooperation with the Soviet Union has evolved significantly over the past four and a half years. At our next Joint Committee Meeting, and if the Agreements are renewed, in future years, we would anticipate further positive changes in the structure and content of our joint activities. We feel, however, that the current terms of both Agreements provide us with the flexibility we need at this time to pursue our interests in the cooperative effort.

With regard to your additional request for my views on how any publicity or ceremony for announcement might be handled, this obviously depends on the final decision. In general however, we feel that ours is a scientific cooperation and no particular fanfare is required.

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Mr. Arthur A. Hartman

-2-

If additional questions arise, please do not hesitate to correspond with me further. I look forward to hearing the results of your deliberations.

Sincerely yours,

Theodore Cooper, M.D.

Assistant Secretary for Health

WASHINGTON

November 22, 1976

MEMORANDUM FOR

James E. Connor

I concur with the recommendations made by Brent Scowcroft that the Health, Artificial Heart, and Environmental Agreements in the U.S.-U.S.S.R. Bilateral Technical Agreements should be renewed. Actually, I believe that all of the U.S.-U.S.S.R. Bilateral Technical Agreements should be renewed as they come up in the near future.

I base these recommendations on both my participation as U.S. Co-Chairman for the Science and Technology Bilateral Commission, and the two technical evaluations which I have made to judge the mutual benefit in the exchanges. The first of our technical evaluations was issued in June 1975 and the second, covering only those agreements that must be renewed next Spring, will be issued in a week or two. Our findings have been that there is a mutual technical exchange, it is reasonably balanced within each of the agreements, and that the Co-Chairmen have the power to work on any parts of the agreement that seem out of balance to rectify problems of unbalance. I do believe that the U.S. Co-Chairmen and the Commission members should be cautioned periodically to insure that there is a reasonable quid pro quo within each of the agreements. With such care, all of the agreements can continue to yield benefits to us, both of a technical nature and in the nature of general improved relations with the Soviet Union.

H./Guyford Stever

Science and Technology Advisor

CONFIDENTIAL - Unclassified when detached from classified attachment.

ACTION MEMORANDUM

WASHINGTON

LOG NO .:

Date: November 20, 1976

Time:

FOR ACTION: VPhil Buchen

cc (for information):

Jim Cannon Bill Seidman

Guy Stever

FROM THE STAFF SECRETARY

DUE: Date:

Monday, November 22

Time:

3:00 P.M.

SUBJECT:

Scowcroft memo (11/19) re: Renewal of US-USSR Bilateral Technical Agreements on Health, Artificial Heart and the Euvifonment

ACTION REQUESTED:

For Necessary Action

X For Your Recommendations

Prepare Agenda and Brief

Draft Reply

X For Your Comments

Draft Remarks

REMARKS:

Sim Cannon - Recommend approval Suy Slener - Concer plus comments Seidman - no objection Buchen - no objection

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate delay in submitting the required material, pleas telephone the Staff Secretary immediately.

THE WHITE HOUSE WASHINGTON

Bob Linder

Staffing finished on attached memo and I could find no indication that you had seen. Before sending it forward thought you would like to review.

Trudy Fry 11/22/76

MQ

ACTION MEMORANDUM	ACTION	MEMOR	ANDUM
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WASHINGTON

LOG NO .:

Date:

November 20, 1976

Time:

FOR ACTION:

/ Phil Buchen

cc (for information):

Jim Cannon Bill Seidman Guy Stever

FROM THE STAFF SECRETARY

DUE: Date:

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ACTION REQUESTED:

 For	Necessary	Action

X For Your Recommendations

Prepare Agenda and Brief

____ Draft Reply

X For Your Comments

____ Draft Remarks

REMARKS:

No objection.

Philip W. Buchen

Counsel to the President

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____ Draft Remarks

REMARKS:

Concur ent remd for renewal

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ACTION REQUESTED:

For Necessary Action	X For Your Recommendation		
Prepare Agenda and Brief	Draft Reply		
X For Your Comments	Draft Remarks		

REMARKS:

No DESECTION REP

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