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THE WHITE HOUSE
WASHINGTON

November 8, 1976

MR PRESIDENT:

Presidential Determination to Assist
Soviet Refugees Going to Countries
Other than Israel

The attached package was reviewed and approved by Jack Marsh. It is presently being reviewed by Phil Buchen's staff and if they have any problems with it we will communicate this to you immediately.

Jim Connor

Signed 11/9/76 and given to NSC^{original}x

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

CONFIDENTIAL

ACTION

November 6, 1976

MEMORANDUM FOR: THE PRESIDENT

FROM: BRENT SCOWCROFT *BS*

SUBJECT: Presidential Determination to Assist Soviet Refugees Going to Countries Other than Israel

Attached at Tab A is a proposed determination that, pursuant to the Migration and Refugee Assistance Act of 1962, you find it important to the national interest that up to \$2 million of funds appropriated under the United States Emergency Refugee and Migration Assistance Fund be made available to meet unexpected and urgent refugee needs arising in connection with the migration of Soviet refugees to countries other than Israel. These funds would be used to provide assistance to approximately 2,300 Soviet refugees during the first quarter of calendar year 1977. There are no other funds available to the Department of State for this purpose.

You submitted to the 94th Congress a supplementary budget request for \$10.3 million to fund this program through CY 1977. Your request was not acted upon prior to adjournment, and action on it by the 95th Congress probably will not take place in time to fund the Soviet refugee program for the period January 1-March 31, 1977. This creates a funding emergency for this program for the first several months of next year.

The funds in question enable voluntary agencies to continue care, maintenance and resettlement assistance to refugees from the Soviet Union who choose destinations other than Israel. Without this assistance, it is unlikely that West European countries would be willing to admit large numbers of refugees to transit their countries or to reside temporarily during processing. Such conditions would offer the Soviet Union an excuse to curtail emigration. A gap in funding this program would be misunderstood at home and abroad and would be reviewed as hesitation on our part on continuing a long established humanitarian program.

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DECLASSIFIED
 E.O. 12958 (as amended) SEC 3.3
 NSC Memo, 3/30/06, State Dept. Guidelines
 By *clal* NARA, Date *11/23/10*

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Accordingly, the Presidential Determination at Tab A would authorize the use of \$2 million appropriated under the U.S. Emergency Refugee and Migration Assistance Fund to assist Soviet refugees going to countries other than Israel in early 1977.

OMB concurs in recommending your approval and signature of the Determination.

RECOMMENDATION:

That you sign the Determination at Tab A.

CONFIDENTIAL



THE WHITE HOUSE
WASHINGTON

Presidential Determination

No. _____

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination pursuant to Section 2(c) (1) of the Migration and Refugee Assistance Act of 1962, as amended, (The Act) authorizing the obligation of up to \$2,000,000 of funds made available under the United States Emergency Refugee and Migration Assistance Fund

In order to meet unexpected and urgent refugee needs arising in connection with the migration of Soviet refugees to countries other than Israel, I hereby determine, pursuant to Section 2(c) (1) of the Act, that it is important to the national interest that up to \$2,000,000 of funds appropriated under the United States Emergency Refugee and Migration Assistance Fund be made available for this purpose.

The Secretary of State is requested to inform the appropriate committees of Congress of this Determination and the obligation of funds made under this authority.



THE SECRETARY OF STATE
WASHINGTON

November 1, 1976

~~CONFIDENTIAL~~

MEMORANDUM FOR: THE PRESIDENT

From: Henry A. Kissinger *HK*

Subject: Presidential Determination to Assist Soviet Refugees going to Countries other than Israel

A Presidential Determination of \$2 million from the US Emergency Refugee and Migration Assistance Fund would be required to cover the costs from January 1 through March 31, 1977 of resettlement assistance for Soviet refugees emigrating to countries other than Israel. These funds would be used to provide assistance to approximately 2300 ex-USSR refugees during the first quarter of calendar year 1977. There are no other funds available to the Department for this purpose.

You submitted a supplementary budget request in the amount of \$10.3 million to fund the program to the 94th Congress which because of time was not acted on prior to adjournment. It is our judgement that action on this request by the 95th Congress will not take place in time to fund this requirement during the first quarter of 1977. There would thus be a gap in the funding during the first months of next year.

The funds are required to enable the voluntary agencies to continue care and maintenance and resettlement assistance to refugees from the Soviet Union who choose to go to destinations other than Israel. Without this assistance it is unlikely that Western European countries would be willing to admit large numbers of refugees to transit their countries or to reside temporarily during processing. Such conditions would offer the Soviet Union an easy excuse to curtail emigration. The fact that the 94th Congress did not act on the supplementary request for 1977 in its final days consequently

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EO 12958 (as amended) SEC 3.3
State Dept GuidelinesBy dse NARA Date 11/23/10~~CONFIDENTIAL~~

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creates a funding emergency for the early part of 1977. A gap in funding this program would be misunderstood at home and abroad and would be viewed as hesitation on our part on continuing a long established humanitarian program.

Recommendation:

That you sign the attached Determination.

CONFIDENTIAL



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: November 6, 1976

Time:

FOR ACTION: ~~Jack~~ Marsh
Bob Hartmann
Phil Buchen

cc (for information):

FROM THE STAFF SECRETARY

DUE: Date: Tuesday, November 9

Time:

SUBJECT:

Scowcroft memo (11/6) re: Presidential Determination
to Assist Soviet Refugees Going to Countries Other
than Israel

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate
delay in submitting the required material, please
telephone the Staff Secretary immediately.

Jim Connor
For the President

THE WHITE HOUSE
WASHINGTON

TO: BOB LINDER

FROM: TRUDY FRY

The attached is sent to you for review before it is forwarded to the President.

A handwritten signature in black ink, appearing to be the initials 'RF' or similar, located in the lower right quadrant of the page.

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: November 6, 1976

Time:

FOR ACTION: Jack Marsh
 Bob Hartmann
Phil Buchen

cc (for information):

FROM THE STAFF SECRETARY

DUE: Date: Tuesday, November 9

Time:

SUBJECT:

Scowcroft memo (11/6) re: Presidential Determination to Assist Soviet Refugees Going to Countries Other than Israel

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Hartmann - no comments
Marsh - approve

original to Bob Sencle

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

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Jim Connor
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: November 6, 1976

Time:

FOR ACTION: Jack Marsh
Bob Hartmann
Phil Buchen

cc (for information):

FROM THE STAFF SECRETARY

DUE: Date: Monday Tuesday November 9

Time:

SUBJECT:

Scowcroft memo (11/6) re: Presidential Determination
to Assist Soviet Refugees Going to Countries Other
than Israel

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

November 8, 1976

I concur in Scowcroft's recommendation.

T.W.B.
Philip BuchenPLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.If you have any questions or if you anticipate
delay in submitting the required material, please
telephone the Staff Secretary immediately.Jim Connor
For the President

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: November 6, 1976

Time:

FOR ACTION: Jack Marsh
Bob Hartmann
Phil Buchen

cc (for information):

FROM THE STAFF SECRETARY

DUE: Date: Tuesday, November 9

Time:

SUBJECT:

Scowcroft memo (11/6) re: Presidential Determination to Assist Soviet Refugees Going to Countries Other than Israel

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

No comment
[Signature]

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Connor
For the President