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THE WHITE HOUSE
WASHINGTON

September 10, 1976

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR:

JAMES T. LYNN

FROM:

JAMES E. CONNOR *JEB*

SUBJECT:

Consolidation of Civil Mapping,
Charting and Surveying Programs

The President reviewed your memorandum of August 25 on the above subject and took the following action on your recommendations:

#1 - Approve the consolidation of mapping and charting program, as proposed.

No action taken.

#2 - Direct a task force to be set up under OMB direction to draft legislation and prepare a plan for its implementation, to be presented to you by mid-October. - Approved.

#3 - Approve the draft memorandum at Tab E, to be sent by you to each agency involved in the task force. - Approved.

During the staffing procedure NSC offered some comments that should be considered in organizing your task force. NSC's comments are attached at TAB A.

Please follow-up with appropriate action.

cc: Dick Cheney

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

~~SECRET~~

September 7, 1976

MEMORANDUM FOR: JIM CONNOR
FROM: BRENT SCOWCROFT *BS*
SUBJECT: Comments on the Memorandum Regarding
Consolidation of Civil Mapping, Charting,
and Surveying Programs

We have no objection to Jim Lynn's proposal. However, the guidelines for the task force which is drafting the implementing legislation indicate that the product and technology of intelligence satellites can be utilized. The National Reconnaissance Office (NRO) and the Director of Central Intelligence (DCI) should therefore be represented on the task force in order to assure protection for these intelligence systems. If the President approves the Lynn proposal, a Presidential decision memorandum on this subject should so indicate. (Reference to the NRO is classified.)

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By HR NARA, Date 9/10/12



THE WHITE HOUSE
WASHINGTON

September 8, 1976

MR PRESIDENT:

Consolidation of Civil Mapping, Charting
and Surveying Programs

Staffing of the attached memorandum resulted in the following recommendations:

Messrs. Bennett, Buchen, Cannon, Friedersdorf, Marsh and Seidman approved OMB's recommendations.

Brent Scowcroft commented as follows:

"We have no objection to Jim Lynn's proposal. However, the guidelines for the task force which is drafting the implementing legislation indicate that the product and technology of intelligence satellites can be utilized. The National Reconnaissance Office (NRO) and the Director of Central Intelligence (DCI) should therefore be represented on the task force in order to assure protection for these intelligence systems. If the President approves the Lynn proposal, a Presidential decision memorandum on this subject should so indicate.) (Reference to the NRO is classified)."

Jim Connor

~~SECRET~~ ATTACHMENT

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 25 1976

DECISION

MEMORANDUM FOR: THE PRESIDENT
FROM: JAMES T. LYNN
SUBJECT: Consolidation of Civil Mapping, Charting
and Surveying Programs

This memorandum:

- Assesses the fragmented, duplicative approach taken in civil agency mapping, charting, and related activities.
- Reviews limited progress toward improving the situation under existing conditions.
- Discusses the consolidation needed for significant progress, why it is needed, and how to accomplish it.
- Recommends necessary actions.

ISSUES

There are two principal issues for your consideration:

- Whether you agree with the proposal for consolidation.
- Whether you agree with accomplishing this by legislation, and if so, the best way to prepare a draft of the required legislation, and a plan for its implementation.

BACKGROUND AND STATUS

About 50 or 60 mapping and charting activities of the three military services were combined by Presidential directive into the Defense Mapping Agency, effective July 1, 1972. The Federal Mapping Task Force Study followed with a report in 1973 on the status of mapping, charting and related activities in the civilian agencies. These

DECLASSIFIED

AUTHORITY NF-PHF-4-5-1-8 5/5/08
see guidelines
BY wh NARA, DATE 11/17/09

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XGDS. CAT 5B(2)
AUTH James T. Lynn
DECLAS DATE IMPDET

activities were, and are, fragmented among some two dozen civil agencies, shown in Tab A, involving nearly \$340 million per year and more than 11,500 manyears of effort. A summary of the mapping and charting budgets for these agencies is shown in Tab B. Activities supported include energy exploration and development, resource inventories, air and waterway management, flood protection, land use planning, environmental analysis, development and use of Federal lands, soil surveys, and coastal zone management.

The study pointed out that many agencies do work that is duplicative; their products are not correlated or standardized. There is no one consistent national data base. Research and development is inadequate because no one agency is able to commit sufficient funds or address cross-agency requirements. Of \$339.5 million spent annually, \$215 is for single-agency, one-time efforts.

Many of the study recommendations have brought about some improvements in management of individual agency programs; the new National Mapping Program within Interior's Geological Survey, and the modern computation of the North American geodetic network by the National Oceanic and Atmospheric Administration (NOAA), in Commerce, are examples.

However, many significant opportunities for improved effectiveness and efficiency have not been achieved. NOAA in Commerce and the Bureau of Land Management in Interior have not combined and strengthened their land survey programs. HUD money is still supporting low-quality flood plain mapping. There are many other small mapping and charting activities that would be done more efficiently in a consolidated organization.

WHAT IS NEEDED

We think that a significant improvement in effectiveness is possible in the civil mapping and charting community. We considered three alternatives for achieving improvement:

(1) Continue the present arrangement, with mapping programs in various agencies, seeking some improvements.

(2) Increase interagency coordination significantly through OMB or a lead agency.

(3) Consolidate agency functions by legislative reorganization.

We concluded that the first two would really not generate the breakthroughs desired. Current efforts involve mostly unilateral improvements to internal agency management, as discussed above. The only real progress made in interagency cooperation has been achieved on noncontroversial matters in the broad fields of surveying, photo collection and oceanography.

I am recommending Alternative 3, consolidation of the mapping and charting functions, and fixing responsibility and authority for those programs in one agency. This will result in moving mapping and charting programs totaling about \$190 million out of HUD, Agriculture, Commerce, and several independent agencies. We think these programs should be consolidated in a new agency in the Department of the Interior. The chart at Tab C shows the net effect of consolidation on the agencies which have mapping or charting programs.

There are several reasons why this should be done now:

- Overall, it is an important initiative, which will underscore your commitment to good, commonsense management in Government; and I might add, it is fully consistent with your new management initiatives program.
- It provides a focal point for developing civilian Earth resource requirements and for preventing duplication between civilian and intelligence remote sensing programs. It also allows us to use high-quality, high-resolution intelligence satellite photography in civilian mapping and charting. This will result in higher quality maps and charts and ultimately will reduce their cost.
- Consolidation of mapping functions could serve as a first step in efforts to improve the organization of the entire natural resources area. Moreover, this would serve as the cornerstone of any future proposal to achieve a broader consolidation of natural resource functions.
- The agencies which would be involved in mapping and charting considered consolidation favorably in 1973. We have informally sounded out the agencies involved in connection with this current review, and they indicate general support or at least no strong reaction from Defense, HUD, Commerce, Agriculture, and Interior. The Defense Mapping Agency was created in the face of intense military service resistance; yet today its components and its customers regard the consolidation as a pronounced improvement.
- While there will not be large cost savings, we expect some budget reduction will be possible after the consolidation.

The only caveat is that this consolidation cannot be accomplished by executive order, and therefore will require legislation. This may generate some agency or Congressional resistance to moving functions out of one agency and into another, particularly one which would change committee jurisdictions.

I propose to set up a task force of the affected agencies, chaired by OMB, which would draft legislation to consolidate the functions and prepare an implementation plan for the shift. The draft legislation will be prepared for you by October 15, and will be available for presentation to the new Congress in January.

RECOMMENDATION

(1) That you approve the consolidation of mapping and charting programs, as proposed.

Approve _____ Disapprove _____

(2) That you direct a task force to be set up under OMB direction to draft legislation and prepare a plan for its implementation, to be presented to you by mid-October.

Approve ART _____ Disapprove _____

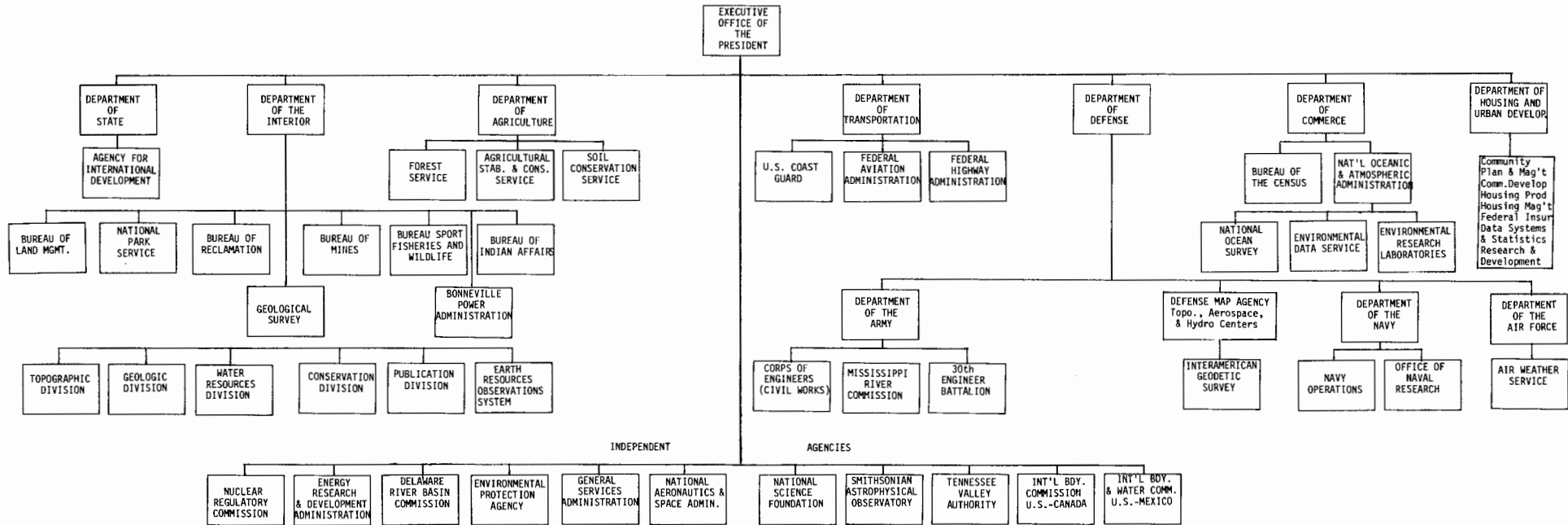
(3) That you approve the draft memorandum at Tab E, which I would send to each agency involved in the task force.

Approve ART _____ Disapprove _____

Attachments

A

ORGANIZATIONS PERFORMING MAPPING, CHARTING,
AND GEODESY FUNCTIONS TODAY



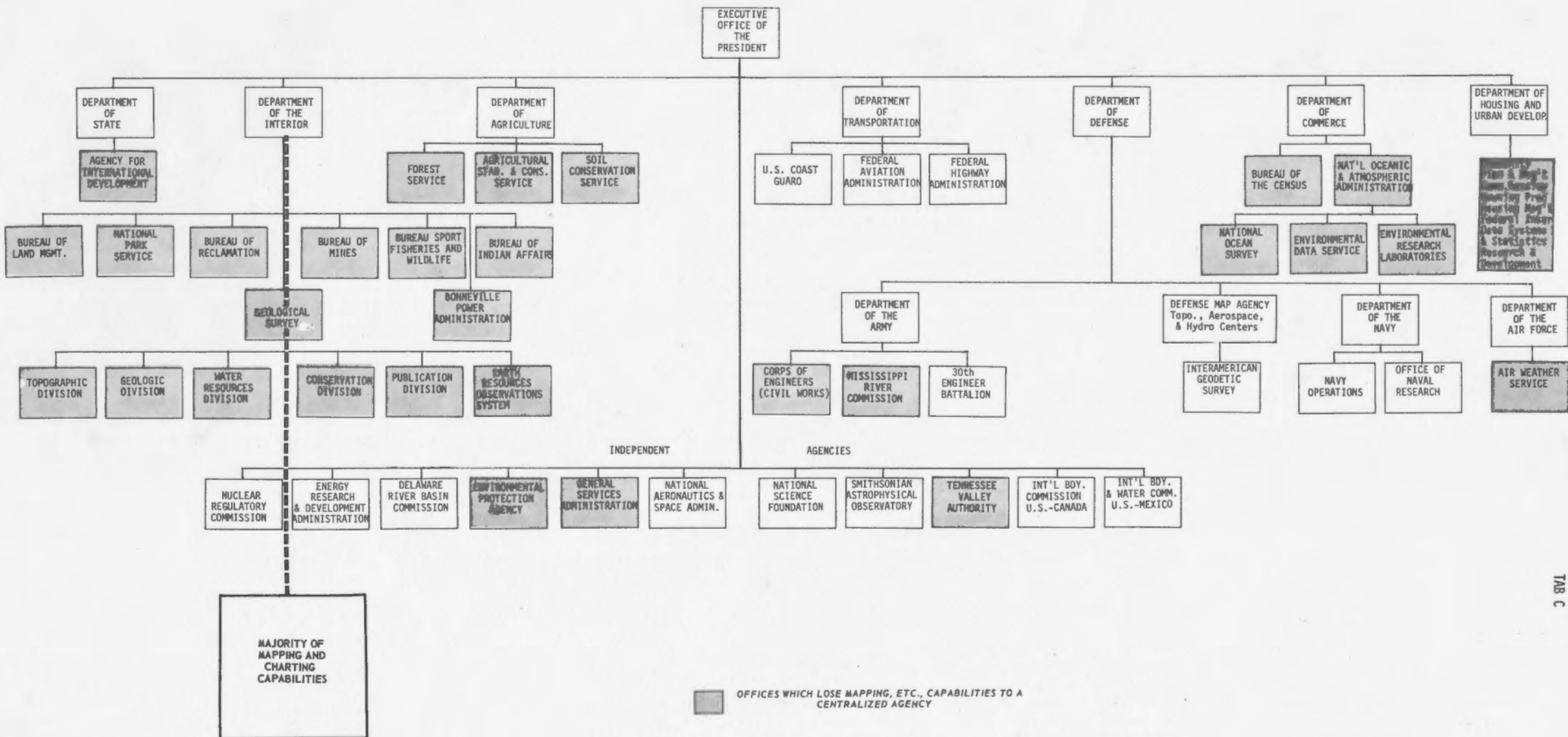
B

SIGNIFICANT CIVIL AGENCY MAPPING AND CHARTING BUDGETS

(In Millions Per Year)

		<u>Estimated FY 1976 Agency Totals</u>
<u>Department of Agriculture</u>		
U.S. Forest Service	\$15.1	
Soil Conservation Service	9.7	
Agriculture Stabilization and Conservation Service	<u>3.0</u>	
		\$27.8
<u>Department of Commerce</u>		
National Oceanic and Atmospheric Administration	50.0	
Census Bureau	<u>7.5</u>	
		57.5
<u>Department of Housing and Urban Development</u>		75.0
<u>Department of Interior</u>		
Geological Survey	68.5	
Bureau of Reclamation	6.4	
Bureau of Land Management	16.0	
Bureau of Indian Affairs	1.0	
National Park Service	1.2	
Bonneville Power	3.0	
All Other	<u>3.9</u>	
		100.0
<u>Department of Transportation</u>		
Federal Highway Administration	11.0	
Federal Aviation Administration	1.3	
U.S. Coast Guard	<u>4.7</u>	
		17.0
<u>Army Corps of Engineers</u>		22.8
<u>Energy Research & Development Administration</u>		2.0
<u>Environmental Protection Agency</u>		2.5
<u>Mississippi River Commission</u>		1.3
<u>National Aeronautical & Space Administration</u>		7.4
<u>National Science Foundation</u>		20.3
<u>Tennessee Valley Authority</u>		2.9
<u>Others</u>		<u>3.0</u>
		\$339.5

NEW ORGANIZATION OF CIVILIAN AGENCY MAPPING AND CHARTING



D

WORK PLAN FOR MAPPING AND
CHARTING TASK FORCE

PURPOSE

The purpose of the task force is to prepare a draft bill and a plan for obtaining enactment of legislation to consolidate and assign to a single Federal agency the responsibility, authority and resources to perform domestic surveying, mapping and charting (referred to herein as the Agency).

GUIDELINES

The following guidelines are provided for task force organization and effort:

Placement of Function. The consolidated responsibility shall be assigned to the Department of the Interior. Placement within the Department should not be specified in law, but be left to the discretion of the Secretary.

Authority. Legislative authority should be such that the consolidated mapping and charting Agency within Interior, is adequately empowered to achieve a national, unified and coordinated system of surveying, mapping and charting of the United States and to coordinate with the Defense Mapping Agency of the Department of Defense on matters of mutual interest.

Operating Concept. The concept of the Agency should be such that it includes substantially all Federally funded basic civilian surveying, mapping and charting activities. Survey ship operations should remain with NOAA, but should be available to support the Agency.

The Agency should be enabled to consider the use of available technology now or in the future possessed by any agency including the Department of Defense and National Aeronautics and Space Administration. Any critical selections and investment decisions are to be the responsibility of the Agency and should not be constrained in advance by any provision of the enabling legislation.

Funding. The Agency should have the flexibility to operate under a combination of funding arrangements including: reimbursement from other Federal agencies or State and local governments; cooperative programs; and direct appropriations, as appropriate.

Transition. Disruption of current arrangements for meeting needs of civil agencies will be minimized in every way possible. Special attention should be given to programs of high national priority such as the current requirement of the Federal Insurance Administration for high-quality flood plain mapping which must be completed on a schedule which is responsive to program needs.

In order to assure as smooth a transition as possible, the implementation planning should consider a phased process covering a year or more if need be. Initial consolidation should include as a minimum, basic land surveying and mapping functions. Subsequent consolidation of other appropriate Federally funded mapping and charting activities could follow a well functioning Agency with a developed and tested system for receiving, establishing priorities and scheduling work requests.

ACTION

1. Hold initial meeting of task force members by August 30.
2. Draft legislation and implementation plan, and present to President by October 15.
3. Send the proposed bill to the new Congress in January.

E

EXECUTIVE OFFICE OF THE PRESIDENT

MEMORANDUM FOR SECRETARY OF

SUBJECT: Civil Agency Mapping and Charting Activities

Your Department was one of those reviewed by the Federal Mapping Task Force on Mapping, Charting, Geodesy, and Surveying that reported in July 1973. That study was aimed at improving efficiency and responsiveness of Federal mapping and surveying programs and at achieving a common national data base derived from the most advanced photography.

While some realignment and improvement of programs has been achieved through budgetary actions, the major advantages of reorganization have yet to be realized and would require legislation. The President has accepted the report's recommendations that called for bringing together the programs that are, or have the potential of being, national in scope, with multiple objectives, and that would benefit from consolidation into a Federal mapping system.

The President has asked me to set up a task force to implement this system. The first step will be to prepare a draft bill and a plan for obtaining enactment of the legislation. The task force will begin work in August, present their draft legislation and plan to the President by October 15, and have a legislative proposal ready for presentation to the next Congress.

I am asking your cooperation in the conduct of this effort and we will, of course, discuss with you any organizational recommendations affecting your agency that may result. The name of the individual designated by your agency to participate in this effort should be communicated to Fernando Oaxaca (395-3423), who will be coordinating this effort for me, by August 25.

James T. Lynn

STAFFING

September 8, 1976

MR PRESIDENT:

Consolidation of Civil Mapping, Charting
and Surveying Programs

Staffing of the attached memorandum resulted in the following recommendations:

Messrs. Bennett, Buchen, Cannon, Friedersdorf, Marsh and Seidman approved OMB's recommendations.

Brent Scowcroft commented as follows:

"We have no objection to Jim Lynn's proposal. However, the guidelines for the task force which is drafting the implementing legislation indicate that the product and technology of intelligence satellites can be utilized. The National Reconnaissance Office (NRO) and the Director of Central Intelligence (DCI) should therefore be represented on the task force in order to assure protection for these intelligence systems. If the President approves the Lynn proposal, a Presidential decision memorandum on this subject should so indicated) (Reference to the NRO is classified)."

Jim Connor

DECLASSIFIED
E.O. 13526 (b) (1), (2), (3) GPO 3.3
NSC Memo, 08/10/76, Ohio Dept. Guidelines
By HR NARA, Date 9/10/12



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 27, 1976

Time:

FOR ACTION:

cc (for information):

- ✓ Doug Bennett
- ✓ Phil Buchen
- ✓ Jim Cannon
- ✓ Max Friedersdorf
- ✓ Dave Gergen
- ✓ Jack Marsh
- Brent Scowcroft
- ✓ Bill Seidman

FROM THE STAFF SECRETARY

DUE: Date:

Tuesday, August 31

Time: 10 A.M.

SUBJECT:

Jim Lynn memorandum 8/25/76 re Consolidation of Civil Mapping, Charting and Surveying Programs

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Max - concur w/OMB recommendation
Marsh - approve all three
Cannon - approve all three
Buchen - no objection
Gergen - no comments
Seidman - concur in all three
Bennett - approve all three

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Connor
For the President

OFFICE OF MANAGEMENT AND BUDGET
CLASSIFIED DOCUMENT CONTROL

DATE

8/18/76

CLASSIFICATION
~~SECRET~~

GDS EXEMPTION

YES X NO

SECRET CONTROL NUMBER

OMB 76-13 MD/NSIA

ORIGINATOR (AGENCY/DIVISION)

Office of Management & Budget
(MD/NSIA)

TO (AGENCY/DIVISION)

The President

DESCRIPTION (Unclassified description, including enclosures and number of copies)

Decision Memorandum for the President from Director Lynn; Subject: Consolidation of Civil Mapping, Charting and Surveying Programs; with five attachments: (Tab A) Chart, Organization Performing Mapping, Charting, and Geodesy Functions Today; (Tab B) Table, Significant Civil Agency Mapping and Charting Budgets; (Tab C) Chart, New Organization of Civilian Agency Mapping and Charting; (Tab D) Paper, Work Plan for Mapping and Charting Task Force; (Tab E) Draft Memo for the Secretary (to be filled in as appropriate); Subject: Civil Agency Mapping & Charting Activities; 10 pages (S)///

ROUTING/COPY DISTRIBUTION

Cy 1 - The President

Cy 2 - DO Records

Cy 3 - Director's Chron

Cy 4 - Director's Read

, 5 - Deputy Director

Cy 6 - Mr. Ogilvie

RECEIPT (Return original to sender when receipt is required)

SIGNATURE

AGENCY / DIVISION

DATE

CERTIFICATE OF DESTRUCTION: I certify that the material described above, except for copies or items indicated, has been

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WITNESSED BY

DATE



DECLASSIFIED

OMB FORM 87

JUNE 72

E.O. 13526/see amendments SEC 3.3

NSC Memo, 3/3/01, NND 01-001 Guidelines

By HR NARA, Date 9/10/12

OFFICE OF MANAGEMENT AND BUDGET CLASSIFIED DOCUMENT CONTROL		DATE 8/18/76	CLASSIFICATION SECRET
		GDS EXEMPTION YES <u>X</u> NO <u> </u>	SECRET CONTROL NUMBER OMB 76-13 MD/NSIA
ORIGINATOR (AGENCY/DIVISION) Office of Management & Budget (MD/NSIA)		TO (AGENCY/DIVISION) The President	
DESCRIPTION (Unclassified description, including enclosures and number of copies) Decision Memorandum for the President from Director Lynn; Subject: Consolidation of Civil Mapping, Charting and Surveying Programs; with five attachments: (Tab A) Chart, Organization Performing Mapping, Charting, and Geodesy Functions Today; (Tab B) Table, Significant Civil Agency Mapping and Charting Budgets; (Tab C) Chart, New Organization of Civilian Agency Mapping and Charting; (Tab D) Paper, Work Plan for Mapping and Charting Task Force; (Tab E) Draft Memo for the Secretary (to be filled in as appropriate); Subject: Civil Agency Mapping & Charting Activities; 10 pages (S)///			ROUTING/COPY DISTRIBUTION
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RECEIPT (Return original to sender when receipt is required)			
SIGNATURE		AGENCY / DIVISION	DATE
CERTIFICATE OF DESTRUCTION: I certify that the material described above, except for copies or items indicated, has been <input type="checkbox"/> destroyed <input type="checkbox"/> forwarded to the destruction facility. (Check one)			
SIGNATURE		WITNESSED BY	DATE



DECLASSIFIED

E.O. 13526 (as amended) SEC 2.3

NSC Memo, 3/20/05, NSIC 05-001, OLC 05-001

By LR NARA, Date 9/10/12

OMB FORM 87

JUNE 72

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 27, 1976

Time:

FOR ACTION:

cc (for information):

Doug Bennett

Phil Buchen

Jim Cannon

Max Friedersdorf *M.F.*

Dave Gergen

Jack Marsh

Brent Scowcroft

Bill Seidman

FROM THE STAFF SECRETARY

DUE: Date:

Tuesday, August 31

Time: 10 A.M.

SUBJECT:

Jim Lynn memorandum 8/25/76 re Consolidation of Civil Mapping, Charting and Surveying Programs

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Secret Attachment

Concur with OMB Recommendation

my

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Connor
For the Director



~~SECRET~~

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 25 1976

DECISION

MEMORANDUM FOR: THE PRESIDENT
FROM: JAMES L. LYNN
SUBJECT: Consolidation of Civil Mapping, Charting and Surveying Programs

This memorandum:

- Assesses the fragmented, duplicative approach taken in civil agency mapping, charting, and related activities.
- Reviews limited progress toward improving the situation under existing conditions.
- Discusses the consolidation needed for significant progress, why it is needed, and how to accomplish it.
- Recommends necessary actions.

ISSUES

There are two principal issues for your consideration:

- Whether you agree with the proposal for consolidation.
- Whether you agree with accomplishing this by legislation, and if so, the best way to prepare a draft of the required legislation, and a plan for its implementation.

BACKGROUND AND STATUS

About 50 or 60 mapping and charting activities of the three military services were combined by Presidential directive into the Defense Mapping Agency, effective July 1, 1972. The Federal Mapping Task Force Study followed with a report in 1973 on the status of mapping, charting and related activities in the civilian agencies. These

DECLASSIFIED

AUTHORITY: None as RAC NLF-PHF-4-5-1-8 5/5108
BY HR NARA, DATE 9/10/13

~~SECRET~~



XGDS. CAT 5B(2)
AUTH James T. Lynn
DECLAS DATE IMPDET

activities were, and are, fragmented among some two dozen civil agencies, shown in Tab A, involving nearly \$340 million per year and more than 11,500 manyears of effort. A summary of the mapping and charting budgets for these agencies is shown in Tab B. Activities supported include energy exploration and development, resource inventories, air and waterway management, flood protection, land use planning, environmental analysis, development and use of Federal lands, soil surveys, and coastal zone management.

The study pointed out that many agencies do work that is duplicative; their products are not correlated or standardized. There is no one consistent national data base. Research and development is inadequate because no one agency is able to commit sufficient funds or address cross-agency requirements. Of \$339.5 million spent annually, \$215 is for single-agency, one-time efforts.

Many of the study recommendations have brought about some improvements in management of individual agency programs; the new National Mapping Program within Interior's Geological Survey, and the modern computation of the North American geodetic network by the National Oceanic and Atmospheric Administration (NOAA), in Commerce, are examples.

However, many significant opportunities for improved effectiveness and efficiency have not been achieved. NOAA in Commerce and the Bureau of Land Management in Interior have not combined and strengthened their land survey programs. HUD money is still supporting low-quality flood plain mapping. There are many other small mapping and charting activities that would be done more efficiently in a consolidated organization.

WHAT IS NEEDED

We think that a significant improvement in effectiveness is possible in the civil mapping and charting community. We considered three alternatives for achieving improvement:

- (1) Continue the present arrangement, with mapping programs in various agencies, seeking some improvements.
- (2) Increase interagency coordination significantly through OMB or a lead agency.
- (3) Consolidate agency functions by legislative reorganization.

We concluded that the first two would really not generate the breakthroughs desired. Current efforts involve mostly unilateral improvements to internal agency management, as discussed above. The only real progress made in interagency cooperation has been achieved on noncontroversial matters in the broad fields of surveying, photo collection and oceanography.



I am recommending Alternative 3, consolidation of the mapping and charting functions, and fixing responsibility and authority for those programs in one agency. This will result in moving mapping and charting programs totaling about \$190 million out of HUD, Agriculture, Commerce, and several independent agencies. We think these programs should be consolidated in a new agency in the Department of the Interior. The chart at Tab C shows the net effect of consolidation on the agencies which have mapping or charting programs.

There are several reasons why this should be done now:

- Overall, it is an important initiative, which will underscore your commitment to good, commonsense management in Government; and I might add, it is fully consistent with your new management initiatives program.
- It provides a focal point for developing civilian Earth resource requirements and for preventing duplication between civilian and intelligence remote sensing programs. It also allows us to use high-quality, high-resolution intelligence satellite photography in civilian mapping and charting. This will result in higher quality maps and charts and ultimately will reduce their cost.
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- The agencies which would be involved in mapping and charting considered consolidation favorably in 1973. We have informally sounded out the agencies involved in connection with this current review, and they indicate general support or at least no strong reaction from Defense, HUD, Commerce, Agriculture, and Interior. The Defense Mapping Agency was created in the face of intense military service resistance; yet today its components and its customers regard the consolidation as a pronounced improvement.
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The only caveat is that this consolidation cannot be accomplished by executive order, and therefore will require legislation. This may generate some agency or Congressional resistance to moving functions out of one agency and into another, particularly one which would change committee jurisdictions.



I propose to set up a task force of the affected agencies, chaired by OMB, which would draft legislation to consolidate the functions and prepare an implementation plan for the shift. The draft legislation will be prepared for you by October 15, and will be available for presentation to the new Congress in January.

RECOMMENDATION

(1) That you approve the consolidation of mapping and charting programs, as proposed.

Approve _____ Disapprove _____

(2) That you direct a task force to be set up under OMB direction to draft legislation and prepare a plan for its implementation, to be presented to you by mid-October.

Approve _____ Disapprove _____

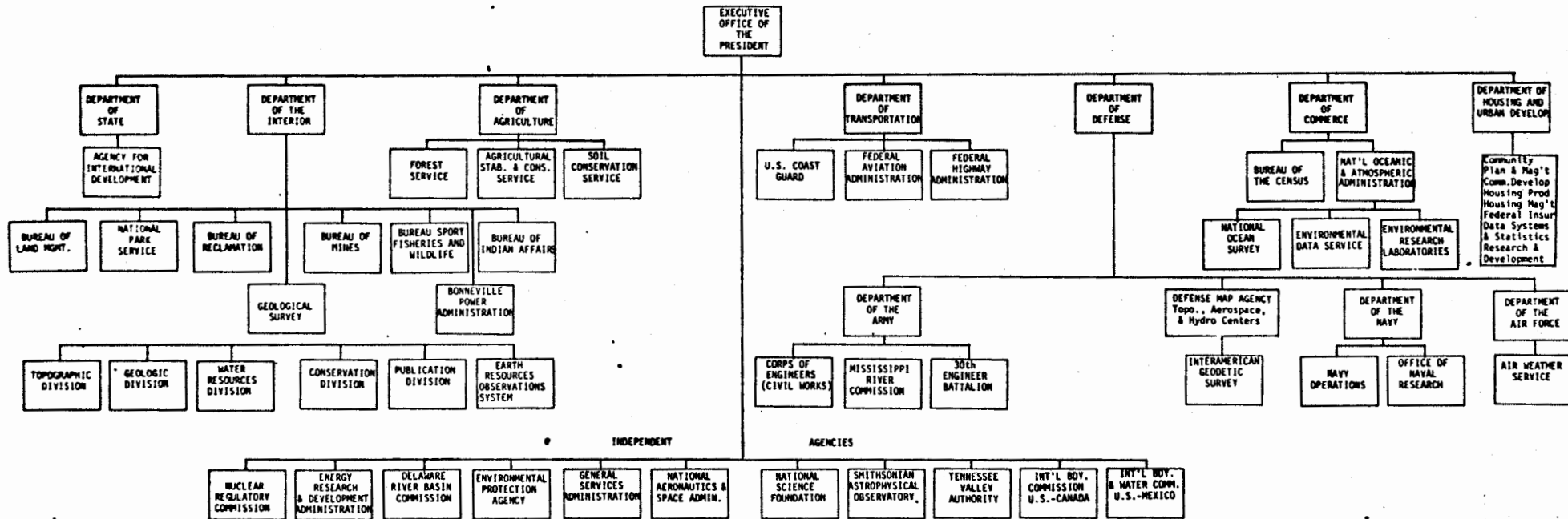
(3) That you approve the draft memorandum at Tab E, which I would send to each agency involved in the task force.

Approve _____ Disapprove _____

Attachments



ORGANIZATIONS PERFORMING MAPPING, CHARTING,
AND GEODESY FUNCTIONS TODAY

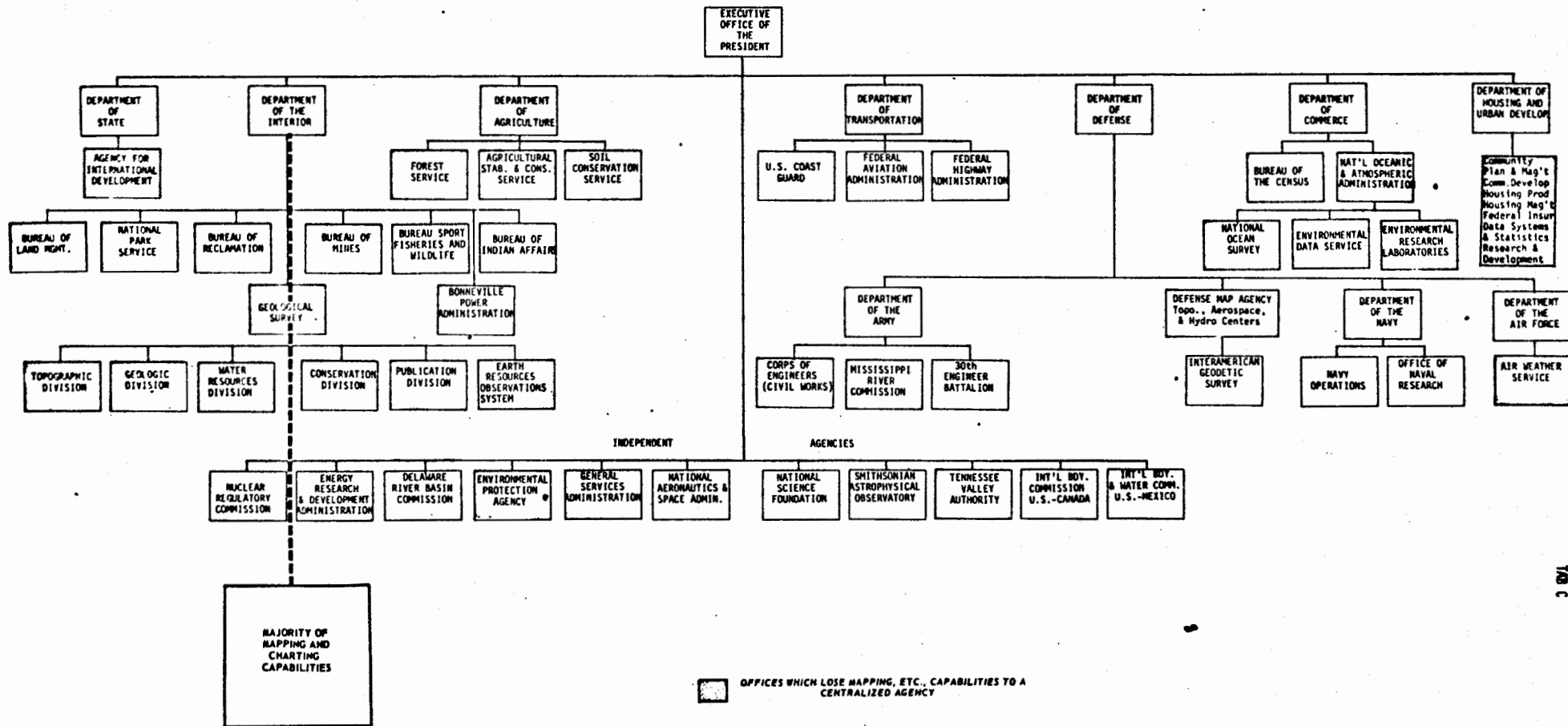


SIGNIFICANT CIVIL AGENCY MAPPING AND CHARTING BUDGETS

(In Millions Per Year)

		<u>Estimated FY 1976 Agency Totals</u>
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<u>Department of Transportation</u>		
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		17.0
<u>Army Corps of Engineers</u>		22.8
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<u>Environmental Protection Agency</u>		2.5
<u>Mississippi River Commission</u>		1.3
<u>National Aeronautical & Space Administration</u>		7.4
<u>National Science Foundation</u>		20.3
<u>Tennessee Valley Authority</u>		2.9
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		\$339.5

NEW ORGANIZATION OF CIVILIAN AGENCY MAPPING AND CHARTING



WORK PLAN FOR MAPPING AND
CHARTING TASK FORCE

PURPOSE

The purpose of the task force is to prepare a draft bill and a plan for obtaining enactment of legislation to consolidate and assign to a single Federal agency the responsibility, authority and resources to perform domestic surveying, mapping and charting (referred to herein as the Agency).

GUIDELINES

The following guidelines are provided for task force organization and effort:

Placement of Function. The consolidated responsibility shall be assigned to the Department of the Interior. Placement within the Department should not be specified in law, but be left to the discretion of the Secretary.

Authority. Legislative authority should be such that the consolidated mapping and charting Agency within Interior, is adequately empowered to achieve a national, unified and coordinated system of surveying, mapping and charting of the United States and to coordinate with the Defense Mapping Agency of the Department of Defense on matters of mutual interest.

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Funding. The Agency should have the flexibility to operate under a combination of funding arrangements including: reimbursement from other Federal agencies or State and local governments; cooperative programs; and direct appropriations, as appropriate.

Transition. Disruption of current arrangements for meeting needs of civil agencies will be minimized in every way possible. Special attention should be given to programs of high national priority such as the current requirement of the Federal Insurance Administration for high-quality flood plain mapping which must be completed on a schedule which is responsive to program needs.

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ACTION

1. Hold initial meeting of task force members by August 30.
2. Draft legislation and implementation plan, and present to President by October 15.
3. Send the proposed bill to the new Congress in January.

EXECUTIVE OFFICE OF THE PRESIDENT

MEMORANDUM FOR SECRETARY OF

SUBJECT: Civil Agency Mapping and Charting Activities

Your Department was one of those reviewed by the Federal Mapping Task Force on Mapping, Charting, Geodesy, and Surveying that reported in July 1973. That study was aimed at improving efficiency and responsiveness of Federal mapping and surveying programs and at achieving a common national data base derived from the most advanced photography.

While some realignment and improvement of programs has been achieved through budgetary actions, the major advantages of reorganization have yet to be realized and would require legislation. The President has accepted the report's recommendations that called for bringing together the programs that are, or have the potential of being, national in scope, with multiple objectives, and that would benefit from consolidation into a Federal mapping system.

The President has asked me to set up a task force to implement this system. The first step will be to prepare a draft bill and a plan for obtaining enactment of the legislation. The task force will begin work in August, present their draft legislation and plan to the President by October 15, and have a legislative proposal ready for presentation to the next Congress.

I am asking your cooperation in the conduct of this effort and we will, of course, discuss with you any organizational recommendations affecting your agency that may result. The name of the individual designated by your agency to participate in this effort should be communicated to Fernando Oaxaca (395-3423), who will be coordinating this effort for me, by August 25.

James T. Lynn

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 27, 1976

Time:

FOR ACTION:

cc (for information):

Doug Bennett

Max Friedersdorf

Brent Scowcroft

Phil Buchen

Dave Gergen

Bill Seidman

Jim Cannon

Jack Marsh

FROM THE STAFF SECRETARY

DUE: Date:

Tuesday, August 31

Time: 10 A.M.

SUBJECT:

Jim Lynn memorandum 8/25/76 re Consolidation of Civil Mapping, Charting and Surveying Programs

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Secret Attachment

*I support the sub portion:
Annex 1, 2 and 3*

Jim

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Connor
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 27, 1976

Time:

FOR ACTION:

cc (for information):

Doug Bennett
Phil Buchen
Jim Cannon

Max Friedersdorf
Dave Gergen
Jack Marsh

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Bill Seidman

FROM THE STAFF SECRETARY

DUE: Date:

Tuesday, August 31

Time: 10 A.M.

SUBJECT:

Jim Lynn memorandum 8/25/76 re Consolidation
of Civil Mapping, Charting and Surveying Programs

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Secret Attachment

No objection.

E C Schmults

Edward Schmults

8/31/76

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If you have any questions or if you anticipate a
delay in submitting the required material, please
telephone the Staff Secretary immediately.

Jim Connor
For the President