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HOUSE - Floor Schedule

Week of June 21 - 25

THE PRESIDENT HAS SEEN....

The following authorization bills will be considered during the week, not necessarily in this order:

HR 11909 INDIAN CLAIMS COMMISSION

The Administration does not object to this bill.

HR 2525 INDIAN HEALTH CARE

The Administration remains opposed to enactment of this bill. Although HR 2525, as amended, would reduce the authorizations from \$1.2B over a seven year period to \$466M over a three year period, this bill would still authorize approximately 20 narrow categorical programs including health services to urban Indians who are already eligible for services through other Federal health programs. Moreover, the Department of Health, Education, and Welfare either already has authority, or has proposed legislation that would accomplish the objectives of HR 2525.

HR 7743 PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION (PADC)

The Administration supports enactment of an authorization for PADC as soon as possible. While the Administration prefers the provisions of the PADC bill introduced in February 1976, it does not object to HR 7743 which would authorize a more limited start on redevelopment activity along Pennsylvania Avenue.

MONDAY CONSENT CALENDAR (See Attached)

SUSPENSIONS (7 Bills)

1. S.J.Res. 203 EMERGENCY TECHNICAL PROVISIONS TO HIGHER EDUCATION ACT

The Administration has no objection to this bill.

2. HR 14299 DISABILITY COMPENSATION FOR DISABLED VETERANS

The Administration opposes enactment of this bill in its present form. The Administration supports a compensation rate increase that reflects the actual change in the cost of living from the date of the last increase to the effective date of such increase. The rates in this bill significantly exceed this projected change.

3. HR 14298 DISABILITY AND DEATH PENSION FOR VETERANS

The Administration opposes enactment of this bill in its present form. The Administration supports a pension rate increase that reflects actual change in the cost of living from the date of the last increase to the effective date of such increase. The rates in this bill exceed this projected change by more than \$100M. The Administration specifically opposes providing payments 25% over the basic rates for veteran pensioners when they attain age 80.

4. S.J.Res. 49 CODIFICATION OF RULES AND CUSTOMS OF AMERICAN FLAG

The Administration has no objection to this bill.

* 5. HR 14394 FEDERAL ENERGY ADMINISTRATION THREE-MONTH EXTENSION

Position under development.

6. HR 13711 HORSE PROTECTION ACT AMENDMENTS

The Administration would have no objection to this bill if it were amended to increase the managerial responsibilities of horse show sponsors, and increase the bill's civil and criminal penalties.

7. HR 9689 TRANSLATOR BROADCAST STATIONS

The Administration has no objection to this bill.

TUESDAY SUSPENSIONS (8 Bills)

1. HR 12554 BICYCLE PARTS - SUSPENSION OF DUTY

The Administration has no objection to this bill.

2. H.Res. 1216 SMALL POST OFFICE CLOSINGS

No Executive Branch position.

3. S.J.Res. 196 EXPRESSION OF APPRECIATION TO QUEEN ELIZABETH

The Administration supports this bill.

4. HR 8125 CIGARS TAX - REVISION

The Administration supports this bill.

5. HR 9889 AMEND SECTION 2055(e)(3) OF IRS CODE

The Administration has no objection to this bill.

6. HR 10051 TAX OF INSURANCE COMPANY DISTRIBUTIONS

The Administration has no objection to this bill.

7. HR 13955 BRETTON WOODS AMENDMENTS

The Administration supports this bill.

8. HR 12505 SMITHSONIAN ADDITIONAL AUTHORIZATION

The Administration supports this bill.

9. S. 2853 FOOD STAMP VENDOR ACCOUNTABILITY

Bill not yet reported.

HR 14233 HUD-INDEPENDENT AGENCIES APPROPRIATIONS, FY 1977

Although the Administration supports passage of the necessary appropriations contained in this bill, it opposes the following specific changes to the President's requests:

1. funding of EPA construction grants;
2. increased funding for VA medical care and major construction--areas where a record-high request is already included in the budget; and
3. increased funding for public housing and Sec. 202 direct loans.

(UNFINISHED AUTHORIZATION BILLS LISTED ABOVE)

WEDNESDAY HR 14232 LABOR-HEW APPROPRIATIONS, FY 1977

The Administration strongly opposes this bill as reported by the House. The bill exceeds the President's requests by \$3.6B. This would result in outlay increases of \$1.4B in 1977 and \$1.6B in 1978, making the achievement of a balanced budget in 1979 even more difficult.

(UNFINISHED AUTHORIZATION BILLS LISTED ABOVE)

THURSDAY HR 14234 TRANSPORTATION APPROPRIATIONS, FY 1977

The Administration believes the following aspects of this bill should be modified:

1. It is essential that an obligation ceiling for the Federal Aid Highway Program (Sec. 316) be retained. However, the Administration continues to support its limit of \$6.7B in lieu of the \$7.2B limit contained in the bill.
2. Because the 1977 outlays that would result from the bill in its present form already exceed the President's budget by over \$200M:
 - Funds which were added to the President's request for highway and mass transit programs should be eliminated.
 - Maximum resistance should be given to further additions to the bill.

* HR 14260 FOREIGN ASSISTANCE APPROPRIATIONS, FY 1977

The Administration supports this bill in general, but opposes its reductions in the President's requests for Security Supporting Assistance and International Financial Institutions.

(UNFINISHED AUTHORIZATION BILLS LISTED ABOVE)

FRIDAY

HR 14231 INTERIOR APPROPRIATIONS, FY 1977

The Administration supports eliminating increases over the President's requests for programs of the Interior Department and restoring the \$110M to the Federal Energy Administration for purchase of petroleum for the strategic reserve program. In addition, the Administration is strongly opposed to the bill's increases for the USDA Forest Service, especially:

1. the \$60M increase in obligation level for road construction;
2. the \$28M for the Youth Conservation Corps; and
3. the \$8.9M increase for grants to States for forest fire control.

(UNFINISHED AUTHORIZATION BILLS LISTED ABOVE)

.....CONFERENCE REPORTS MAY BE BROUGHT UP AT ANY TIME.....

Likely Conference Reports:

HR 13680 FOREIGN ASSISTANCE ACT OF 1961 & FOREIGN MILITARY SALES ACT

~~The Administration supports prompt passage of this bill.~~

S. 3201 AUTHORIZING FUNDS FOR ANTIRECESSIONARY PUBLIC WORKS EMPLOYMENT PROGRAMS

The Secretary of the Treasury and the Director of OMB will recommend a veto of this bill. It has the same faults as the previously vetoed public works jobs bill, HR 5247: providing few new jobs at a high per job cost with its major job impact well over a year away. The pace of economic recovery indicates that emergency programs are not necessary.

CONSENT CALENDAR

Clause 4, rule XIII:

"4. After a bill has been favorably reported and shall be upon either the House or Union Calendar any Member may file with the Clerk a notice that he desires such bill placed upon a special calendar to be known as the 'Consent Calendar.' On the first and third Mondays of each month immediately after the reading of the Journal, the Speaker shall direct the Clerk to call the bills in numerical order which have been for three legislative days upon the 'Consent Calendar.' Should objection be made to the consideration of any bill so called it shall be carried over on the calendar without prejudice to the next day when the 'Consent Calendar' is again called, and if objected to by three or more Members, it shall immediately be stricken from the calendar, and shall not thereafter during the same session of that Congress be placed again thereon: *Provided*, That no bill shall be called twice on the same legislative day."

1976
H.R. 12114
June 2

Mr. White-----
Post Office and Civil Service.
Rept. 94-1211
(Union Calendar 632)

A bill to amend ch. 89 of title 5, United States Code, to establish uniformity in Federal employee health benefits and coverage provided pursuant to contracts made under such chapter by preempting State or local laws pertaining to such benefits and coverage which are inconsistent with such contracts. (By Mr. White.)

No.
55

SENATE - Floor Schedule
 Week of June 21 - 25

Bills Remaining on Senate Calendar

S. 625 EMERGENCY HEALTH BENEFITS PROGRAM FOR THE UNEMPLOYED

The Administration is opposed to this bill. It would exceed the President's proposed Budget ceiling by \$1.5 - 2.0 billion. In addition, S. 625 would:

- be virtually impossible to administer;
- fail to assist the unemployed not receiving UI benefits or millions of others in greater need of improved health insurance; and
- provide an undesirable precedent for more in-kind categorical assistance to the unemployed.

HR 7727 SUSPENSION OF DUTIES ON CERTAIN CLASSIFICATIONS OF YARNS OF SILK

The Administration has no objection to this bill as reported by the Committee.

S. 422 PROVIDE DEVELOPMENT AND IMPLEMENTATION OF PROGRAMS FOR CHILDREN AND YOUTH CAMP SAFETY

The Administration strongly opposes enactment of this bill because:

- enforcement of youth camp safety standards has been, and should continue to be, a State responsibility;
- HEW has already developed and distributed model youth camp safety standards, and provides technical assistance to the States; and
- S. 422 would authorize a new, unnecessary and inappropriate categorical Federal program and expenditures when fiscal restraint is urgently needed.

S. 2752 CREATING ADDITIONAL JUDGES FOR FIFTH JUDICIAL CIRCUIT

The Administration has no objection to this bill.

S. 2773 PROPOSING CHANGE IN DESIGNATION OF THE "J EDGAR HOOVER FBI BUILDING"

The Administration normally defers to the views of the Congress with regard to naming Federal buildings. However, since the FBI building already has been named, the Administration recommends against changing its name at this time.

S. 2804 AMEND TITLE IV OF SOCIAL SECURITY ACT

The Administration will not object to the provisions contained in S. 2804. This legislation will enable the Departments of Labor and Health, Education and Welfare to institute changes in the Work Incentive (WIN) Program originally intended to be accomplished through regulation, but which require legislative support. Further consideration is being given to the WIN program, and legislation to achieve other changes has been proposed by the Administration.

HR 71 MEDICAL CARE FOR VETERANS OF WW I AND II ALLIES

The Administration opposes the Senate version of this bill, but will not object to the version passed by the House.

S. 3219 CLEAN AIR ACT AMENDMENTS

The President transmitted his views on this legislation in a letter of May 28, 1976, to Chairman Randolph.

S. 1624 PROMOTE FREE FLOW OF WINE IN INTERSTATE COMMERCE

The Administration has no objection to this bill. The Justice Department points out, however, that a series of 1936 Court decisions held that Section 2 of the 21st Amendment gives the States express authority to regulate alcoholic beverages without regard to the commerce clause. Therefore further litigation may be necessary to establish the constitutionality of this bill.

S. 12 SURVIVOR BENEFITS FOR FEDERAL JUDGES COMPARABLE TO SURVIVOR BENEFITS FOR MEMBERS OF CONGRESS

No Executive Branch position.

HR 366 PUBLIC SAFETY OFFICERS DEATH BENEFITS ACT

The Administration will not object to passage of this bill but would prefer to achieve the same objective by modifying LEAA's Part C formula block grant program so that States, at their discretion, could use block grant funds to finance a program of death benefits for State and local public safety officers.

HR 5360 INCREASE BENEFITS PROVIDED TO AMERICAN CIVILIAN INTERNEES IN SOUTHEAST ASIA

The Administration supports this bill.

S. 2837 AMEND ACT OF AUGUST 30, 1890, TO EXCEPT A TRACT OF GROUND LOCATED IN CARBON COUNTY, WYOMING FROM ITS RESTRICTIONS

The Administration opposes this bill because reservations for a canal right-of-way should remain with the Federal Government.

S. 972 PROVIDE SCHOLARSHIPS FOR DEPENDENT CHILDREN OF PUBLIC SERVICE OFFICERS WHO DIE IN LINE OF DUTY

The Administration opposes this bill because it would establish an undesirable precedent and because it would provide scholarships to eligible students regardless of their financial need. The Administration believes adequate assistance is available under current law for all persons that this measure seeks to aid.

S. 3424 ENERGY CONSERVATION IN HOUSING, NONRESIDENTIAL BUILDINGS, AND INDUSTRIAL PLANTS

The Administration opposes this bill since it would greatly expand a new and unproven State conservation grant program; provide loans with interest subsidies to homeowners for installation rather than the more effective tax credit approach (no bureaucracy) proposed by the Administration; and result in only incremental energy savings that do not appear to justify the level of assistance to be provided. Further the Administration feels the bill is premature until the effectiveness of the existing conservation program has been established.

S. 230 OMNIBUS CRIME CONTROL AND SAFE STREETS ACT AMENDMENTS

The Administration opposes this bill because:

- Life insurance is readily available to public safety officers from the same sources that provide insurance to other citizens;
- Law enforcement has been continually recognized by Congress and the Executive Branch to be primarily a responsibility of State and local governments; and
- The cost of the program under this bill could easily exceed \$20M annually.

HR 5465 REVISE RETIREMENT BENEFITS FOR CERTAIN EMPLOYEES OF BIA AND IHS

The Administration strongly opposes this bill as reported by the Senate Committee. The amended bill would grant non-Indian employees as little as two years of Indian agency service better retirement benefits than those provided firefighters and law enforcement employees whose entire careers must be devoted to such work before they can qualify for early retirement. Non-Indian employees could retire on annuities computed under a more preferential formula than that allowed most other employees, and without payment of the higher contribution required of law enforcement and firefighter employees.

HR 11439 RESTORE ELIGIBILITY FOR HEALTH BENEFITS COVERAGE TO CERTAIN INDIVIDUALS WHOSE SURVIVOR ANNUITIES ARE RESTORED

The Administration will not object to this bill.

S. 2228 PUBLIC WORKS AND ECONOMIC DEVELOPMENT ACT OF 1965 AUTHORIZATIONS AND EXTENSION OF AUTHORIZATIONS FOR THREE YEARS

Position under development.

S. 2304 STRENGTHEN THE SUPERVISORY AUTHORITY OF FEDERAL BANKING AGENCIES OVER FINANCIAL INSTITUTIONS AND THEIR AFFILIATES

The Administration supports this bill.

S. 3369 INCREASING AUTHORIZATIONS FOR SMALL BUSINESS PROGRAMS

The Administration supports this bill.

S. 3370 AMENDING THE SMALL BUSINESS INVESTMENT ACT OF 1958

The Administration supports this bill.

S. 2212 LEAA AUTHORIZATION THROUGH 1981

The Administration supports this bill.

S. 2069 REGULATE COMMERCE BY ESTABLISHING NATIONAL GOALS FOR EFFECTIVE RESOLUTION OF CONTROVERSIES INVOLVING CONSUMERS

The Administration is strongly opposed to this bill. The Federal Trade Commission is not a grant-administering agency and should not be converted into one. The Administration is opposed to the establishment of a new grant-in-aid program, opposes the establishment of an agency for the exclusive use of consumers, and is opposed to further interference and regulation of the national economy.

S. 3131 RAIL PASSENGER SERVICE ACT AUTHORIZATION FOR ADDITIONAL APPROPRIATIONS

The Administration opposes this bill. It would provide \$275M over the Administration's request for AMTRAK subsidies in 1977-78 and allow indirect subsidies by advancing capital grant funding. In addition it unnecessarily increases by \$220M the amount of loans USRA can make to shippers which have claims against Conrail.

S. 2323 NATIONAL TRAFFIC AND MOTOR VEHICLE SAFETY ACT OF 1966 AUTHORIZATION AMENDMENTS

The Administration supports this bill.

S. 3119 FEDERAL RAILROAD SAFETY ACT AMENDMENTS AND ADDITIONAL APPROPRIATIONS

The Administration supports this bill.

S. 2150 SOLID WASTE DISPOSAL PROGRAMS AUTHORIZATION FOR FY 77

The Administration does not object to enactment of S. 2150, as reported by the Committee.

S. 3037 WATER POLLUTION CONTROL ACT AUTHORIZATIONS FOR FY 1977

The Administration strongly opposes enactment of S. 3037 which authorizes \$5B for construction grants. The Administration proposed no new budget authority for construction grants in FY 77 because over one-third or \$6.6B of the original \$18B authorization is still available for obligation at the beginning of FY 1977.

HR 3650 TREATMENT OF REEMPLOYED ANNUITANTS

The Administration supports this bill but would prefer that the funds withheld from the salaries of reemployed annuitants be deposited in the General Fund of the Treasury instead of to the credit of the Retirement Fund.

S. 3105 ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION AUTHORIZATION

The Administration supports the necessary authorizations in this bill, but objects to the large increases over the President's FY 1977 budget primarily for energy R&D. It considers these add-ons excessive in view of the large increases already provided in the President's budget and the need to avoid discouraging private sector investments in energy R&D.

The Administration believes the entire question of expanding our uranium enrichment capacity (including the add-on uranium enrichment plant) should be dealt with in connection with the proposed Nuclear Fuel Assurance (NFAA) bill (S. 2035) rather than in this bill. The JCAE has now reported the NFAA bill, which includes an authorization for a Government-owned plant.

The Administration strongly supports enactment of Title V of this bill which would permit ERDA to recover a fair value for uranium enrichment services. Deleting Title V would result in the loss of over \$120M in revenues from ERDA's FY 1977 budget which would have major programmatic impacts or necessitate substantial additional appropriations. Deleting Title V would also continue an unjustifiable subsidy to foreign and domestic customers, since foreign customers would pay for about 67% of any increased revenues in FY 1977 under Title V. Although the Administration is willing to accept the Congressional review provisions of the Senate version of Title V, it would strongly oppose any amendment which would impose the Congressional review provisions now contained in the House version of Title V.

S. 2657 VOCATIONAL AND HIGHER EDUCATION PROGRAMS AUTHORIZATION

The Administration opposes this bill because, among other things, it would continue duplicative and unnecessary higher education programs which are not targeted directly to students. The Administration supports instead S. 3190 which would assure that all qualified students may receive a low cost education beyond high school.

HR 12987 EMERGENCY JOBS PROGRAM EXTENSION ACT

The Administration strongly opposes this bill or any additional funding of emergency public service jobs other than that needed to phase out the current program in fiscal year 1977. The pace of economic recovery indicates that emergency programs are no longer necessary.

HR 5546 HEALTH MANPOWER ACT OF 1976
S. 3239 HEALTH PROFESSIONS EDUCATIONAL ASSISTANCE ACT OF 1976

The Administration objects to these bills because they continue inequitable forms of Federal subsidy for non-critical health professions schools (e.g. veterinary medicine, optometry, pharmacy) and add new groups; propose to continue various narrow categorical project grant programs; and have excessive funding levels. S. 3239 would also provide for Federal regulation and control of medical residency training positions and severely restrict foreign medical graduates from private practice in the U.S. The Administration strongly opposed this bill in testimony.

HR 3348 CONTINUE PROGRAM OF EXCHANGE OF MEDICAL INFORMATION BETWEEN VA AND MEDICAL COMMUNITY

The Administration does not support a four year extension of the Exchange of Medical Information Program as contained in the reported version of this bill. However, the Administration would support a one year extension, and the President's FY 77 Budget requested \$3.5M for the EMI program.

S. 2035 NUCLEAR FUEL ASSURANCE ACT

The Administration strongly supports this bill.

S. 2661 INDEPENDENT SAFETY BOARD ACT OF 1976 AMENDMENTS AND AUTHORIZATION

The Administration supports this bill but recommends that the appropriation levels in the transition quarter be lowered from \$3.8M to \$3.1M from \$14.5M to \$12M in FY 1977 and from \$15.7M to \$12M in 1978.

S. 3091 FOREST AND RANGELAND RENEWABLE RESOURCE PLANNING ACT AMENDMENTS

The Administration is opposed to this bill as reported. It strongly urges that the provisions of S. 3091 as introduced be enacted instead. The objectionable provisions of the reported version are:

- The arbitrary restriction of timber harvest from National Forests without benefit of a comprehensive analysis of the impact of such restrictions.
- The arbitrary increase of certain States' share of timber receipts at a cost of nearly \$70M.
- Requirement that the Director of OMB testify before 6 Congressional committees on the budget proposals for Forest Service programs.
- Provisions that are unclear and may result in unnecessary and expensive litigation which tends to defeat the purpose of the legislation to remedy the existing statute.

S. 3422 REGULATE COMMERCE TO ASSURE INCREASED SUPPLIES OF NATURAL GAS AT REASONABLE PRICE FOR CONSUMERS

Position under development.

HR 8948 ACCOUNTING AND AUDITING ACT OF 1950 AMENDMENTS

The Administration will not object to enactment of this bill as reported by the Senate Finance Committee.

S. 2849 INVESTMENT ADVISERS ACT OF 1940 AMENDMENTS

The Administration supports enactment of this bill as an improvement in the Advisers Act which would enable the SEC to develop and conduct a regulatory program providing much needed and comprehensive protection to the investment public.

S. 3084 EXTEND THE EXPORT ADMINISTRATION ACT OF 1969, AS AMENDED

The Administration strongly opposes this bill in its current form, preferring instead a simple extension of the Export Administration Act. Section 108 of Title 1 concerning storage of agricultural exports in the U.S. raises complex questions best resolved as part of the overall U.S. approach to international trade in agricultural commodities. Titles 2 and 3 dealing with foreign boycotts and direct investment disclosure are unnecessary and harmful in terms of U.S. economic and political interests.

S. 2097 ESTABLISHMENT OF THE MINNESOTA VALLEY NATIONAL RECREATION AREA

The Administration is strongly opposed to the passage of this bill because:

1. Insofar as there are Federal migratory bird responsibilities in the Minnesota Valley, existing authority and funds already permit the Secretary of the Interior to add the area to the refuge system.
2. Providing local recreation in a metropolitan area should be paid for by the local beneficiaries, not taxpayers nationwide.
3. The bill would allow land to be purchased and managed by the State of Minnesota with funds from the Federal portion of the Land and Water Conservation Fund rather than the State grants portion.

S. 713 DEEP SEABED

The Administration strongly opposes this bill. Enactment of domestic deep seabed mining legislation at this time would seriously undermine U.S. attempts to complete the substantive negotiations on a Comprehensive Oceans law treaty at the upcoming summer session of the Law of the Sea Conference.

HR 13601 RAIL PASSENGER SERVICE ACT AMENDMENTS

While the Administration has no objection to this bill in general, it strongly objects to the proposed authorization of \$52M and \$30M above the Administration's request for operating and capital expenses respectively.

S. 495 ESTABLISH FEDERAL OFFICES TO IMPROVE CERTAIN REFORMS IN FEDERAL GOVERNMENT

The Administration is strongly opposed to the enactment of S. 495. The establishment by statute of a Division of Government Crimes in the Department of Justice would impose unwarranted organizational rigidity within the Department, interfere with the maintenance of a uniform prosecutorial policy, and create an unneeded organizational element whose sole function is already being adequately performed by the Public Integrity Section of the Criminal Division.

The proposed mechanism for creation of an independent temporary special prosecutor is constitutionally inappropriate, administratively unworkable, and unnecessary. Authorizing the courts to both divest the Attorney General of the powers of his office in particular cases and review any appointment of the special prosecutor is highly questionable constitutionally, because both appointment of officers of the United States and making prosecutive determinations are executive functions, not judicial.

Title III's requirement of public financial disclosure would unjustifiably invade the privacy of thousands of Government employees who for years have been subject to an effective system of financial reporting imposed by Executive order.

HR 12545 AUTHORIZING FUNDS FOR FLOOD CONTROL AND NAVIGATION PROJECTS IN 13 RIVER BASIN PLANS AUTHORIZED FOR CONSTRUCTION BY ARMY CORPS OF ENGINEERS

The Administration has no objection to this bill.

S. 158 DESIGNATE SEGMENT OF NEW RIVER, N.C., AS POTENTIAL COMPONENT OF NATIONAL WILD AND SCENIC RIVERS SYSTEM

The Administration supports this bill.

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CONFERENCE REPORT

HR 13680 FOREIGN ASSISTANCE ACT OF 1961 & FOREIGN MILITARY SALES ACT

The Administration supports prompt passage of this bill.