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THE WHITE HOUSE
WASHINGTON

May 22, 1976

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR: JAMES T. LYNN
FROM: JAMES E. CONNOR *jec*
SUBJECT: Additional Aid to Zambia and Zaire

The President reviewed your memorandum of May 21 on the above subject and has approved Option 1:

Support the Senate increases for Zambia, Zaire and Southern Africe. Outlays in 1977 increase by \$25 million and \$42 million in 1978. (State/AID preference)

Please follow-up with the appropriate action.

cc: Dick Cheney

THE WHITE HOUSE

WASHINGTON

May 21, 1976

MR PRESIDENT:

Additional Aid to Zambia and
Zaire

The attached memorandum prepared by Jim Lynn was staffed to Messrs. Marsh, Friedersdorf and Scowcroft. Their recommendations are as follows:

Jack Marsh - Recommends Option 1

Max Friedersdorf comments - "House has deferred Floor consideration until June 1 and Senate b vote unlikely until after Memorial Day recess. State has at least 10 days now to finalize military request, possibly longer. Recommend Option 3."

Brent Scowcroft comments - "I recommend that the President select Option 1, which is to support the Senate increases for Zambia, Zaire and Southern Africa as an add-on to the Administration's budget levels. In light of the fact that the Senate will consider the Security Assistance Bill early next week, we recommend that the President's decision be communicated to Congress as soon as possible."

Jim Connor



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

MAY 21 1976

ACTION

MEMORANDUM FOR: THE PRESIDENT
FROM: JAMES T. LYNN
SUBJECT: Additional Aid to Zambia and Zaire

Secretary Kissinger requested \$78 million for additional supporting assistance for Zaire and Zambia prior to his departure for Africa (attached). At his request, the amendment was held up until his return. Since then OMB has held the package pending clarification of State's intention to seek additional military assistance for Zaire as well.

The Senate has now reported out a foreign aid authorizing bill which adds \$85 million in supporting assistance for Africa (\$30 million Zaire, \$30 million Zambia, and \$25 million other countries). The bill reduces other supporting assistance programs by \$25 million (presumably for Syria).

The House bill authorizes the full Administration request, but does not provide for additional supporting assistance to Africa. Both bills are scheduled for floor action this week and should go to conference shortly thereafter.

The issue is whether the Administration should support the Senate version on the floor and in conference.

OMB agrees with State that the economic case for aid to Zambia and Zaire is compelling given the shortfall in copper earnings. Although there is no analytic basis for determining what the most appropriate amount would be, the proposed levels appear consistent with the circumstances. There are three procedural options:

- (1) Support the Senate increases for Zambia, Zaire, and Southern Africa. Outlays in 1977 increase by \$25 million and \$42 million in 1978. (State/AID preference)
- (2) Support the Senate increases, but offset their budget impact by a corresponding program reduction in development assistance requests. (OMB recommendation)

- (3) Do not support any increase at this time and delay your decision until the military assistance request for Southern African countries is presented as well.

Discussion

State accords Zaire and Zambia high priority. State and AID oppose offsetting reductions in development assistance, however, and congressional supporters would resent an effort to increase security assistance at the expense of development programs.

While it would be desirable to defer decisions on supporting assistance until the military assistance proposals have been clarified by State, Congress will be deciding shortly on the supporting assistance increase, so a separate Administration position is probably required at this time.

Decision

- (1) Approve Senate increase. (State/AID request)
- (2) Support the Senate increase but reduce development assistance by an equal amount. (OMB recommendation)
- (3) Delay decision until military assistance proposal is finalized.

MC-7

Attachment

THE WHITE HOUSE
WASHINGTON

May 22, 1976

ADMINISTRATIVELY CONFIDENTIAL

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approved 5/22/76

May 21, 1976

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Jim Connor



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

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The issue is whether the Administration should support the Senate version on the floor and in conference.

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Discussion

State accords Zaire and Zambia high priority. State and AID oppose offsetting reductions in development assistance, however, and congressional supporters would resent an effort to increase security assistance at the expense of development programs.

While it would be desirable to defer decisions on supporting assistance until the military assistance proposals have been clarified by State, Congress will be deciding shortly on the supporting assistance increase, so a separate Administration position is probably required at this time.

Decision

- (1) Approve Senate increase. (State/AID request) _____
- (2) Support the Senate increase but reduce development assistance by an equal amount. (OMB recommendation) _____
- (3) Delay decision until military assistance proposal is finalized. _____

Attachment

THE WHITE HOUSE
WASHINGTON

5/21/76

TO: BOB LINDER
FROM: TRUDY FRY

The attached is sent to you for review before it is forwarded to the President.

I am presently staffing this --- must go up today per Lynn and Scowcroft.

A handwritten signature in dark ink, appearing to be 'TRUDY FRY', located in the bottom right corner of the page.

STAFFING

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: May 21, 1976

Time:

FOR ACTION:

cc (for information):

✓ Max Friedersdorf

✓ Jack Marsh

Brent Scowcroft

FROM THE STAFF SECRETARY

DUE: Date: Quick Turn Around

Time:

SUBJECT:

James T. Lynn memo dated 5/21/76
re Additional Aid to Zambia and Zaire

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Both OMB and NSC agree that this is a memorandum requiring immediate attention.

*Friedersdorf
Option 3 with comments - not as
urgent as thought x
Marsh - option 1 -*

original to Bob Linder

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.


Jim Connor
For the President

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR: JAMES CONNOR

FROM: BRENT SCOWCROFT 

SUBJECT: OMB Memo on Additional Aid for
Zambia and Zaire

I reviewed James Lynn's memo to the President of May 21, 1976 regarding additional aid to Zambia and Zaire and recommend that the President select option 1, which is to support the Senate increases for Zambia, Zaire and Southern Africa as an add-on to the Administration's budget levels. In light of the fact that the Senate will consider the Security Assistance Bill early next week, we recommend that the President's decision be communicated to Congress as soon as possible.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

MAY 21 1976

ACTION

MEMORANDUM FOR: THE PRESIDENT
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Decision

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THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: May 21, 1976

Time:

FOR ACTION:

cc (for information):

Max Friedersdorf
Jack Marsh
Brent Scowcroft

M.G.

FROM THE STAFF SECRETARY

DUE: Date:

Quick Turn Around

Time:

SUBJECT:

James T. Lynn memo dated 5/21/76
re Additional Aid to Zambia and Zaire

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Both OMB and NSC agree that this is a memorandum requiring immediate attention.

House has deferred floor consideration until June 1 and Senate vote unlikely until after Memorial Day recess. State has at least 10 days now to finalize military request; possibly longer. Recommended option #3.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Connor
For the President