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[June 1975]

TARGET DATES - URANIUM ENRICHMENT

	<u>Date</u>
<u>Next Increment of Capacity</u>	
. Decision paper to the President	6/3
. Meeting with the President	6/5
. Preliminary discussions with Congressional leaders	
- Presidential discussion with selected members	6/10
- ERDA discussions with JCAE and staff	6/10
. Additional Government actions to assure commercial market, particularly for follow-on centrifuge	
- ERDA identifies possible additional actions and submits to Executive Office	6/16
. Legislation covering alternative selected	
- ERDA submits draft to OMB	6/16
- OMB completes clearance process	6/23
- Legislation transmitted	6/30
. Letter agreement (if Alt #1 is selected)	
- ERDA discuss with JCAE	6/10
- Obtain JCAE agreement	6/23
- Sign agreement	7/5
. Presidential Message	
- ERDA submits draft to Domestic Council	6/16
- Domestic Council gets OMB, NSC, FEA comments, discusses with ERDA by	6/18
- Domestic Council submits draft to Theis	6/19
- Theis completes his first draft for staff review	
- Draft message for Presidential review	
- Transmit message	6/30
. Fact Sheet	
- ERDA submits draft to Domestic Council	6/16
- Domestic Council gets OMB, NSC, FEA comments	6/18
- Domestic Council draft to all parties for comment	6/19
- Revised draft completed (for use in briefings)	6/23
- Final draft to press office	6/27

	<u>Date</u>
. Detailed Congressional briefings	6/25
<u>Commercial charge legislation</u>	
- ERDA submit draft to OMB	May 27
- OMB clearance completed	June 20
- Dr. Seamans transmits legislation	June 23
<u>Open season decision</u> - Proposed relief from penalties in current utilities' contracts with ERDA for enrichment services.	
- ERDA submits to OMB	May 13
- OMB review completed	June 10
- Decision announced by ERDA	June 11

[June 1975]

The New York Times

Founded in 1851

ADOLPH S. OCHS, *Publisher 1896-1935*

ARTHUR HAYS SULZBERGER, *Publisher 1935-1961*

ORVIL E. DRYFOOS, *Publisher 1961-1963*

Bonn's Nuclear Threat...

reaction
of view
through

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[June 1975]

THE WHITE HOUSE
WASHINGTON



John Anderson

can support it

1. pt.

It's not found
anywhere -

over it & support

it



[June 1975]

THE WHITE HOUSE
WASHINGTON



- 1) (not a spirit counts)
- 2) ~~HEA~~ 1 S.F.
depression select
open to ~~best~~
others
- 3) 1 S.F. any tech
open to bus. 1 S.F.
gib took up.
- 4) upset mi - 7 WWD
letter of agreement

ERDA for Yarnie → Schleede
[June 1975]

PROPOSED CHANGES TO DRAFT DECISION MEMORANDUM

1. Page 1. At the end of the section on the Issue, delete the last sentence "Future increments technology " and replace it with the following:

In any case, however, ^{ERDA would concurrently intensify its efforts} ~~in the future~~ a commitment would be made now to commercialize centrifuge technology for future increments to be built by the private sector. *done*

2. Page 1. Revise the first subparagraph near the bottom of the page as follows:

UEA has submitted a substantially modified proposal for back-up Government support for their venture which is a considerably improved basis than previously for a legislative proposal covering future increments of capacity. This proposal (outlined below as Alternative #1) is generally responsive to the major objectives on which Zarb, Seamans, Connor, and your other advisors all agree. *done*

3. Page 2. In the third full paragraph beginning "In view of the risks....", revise the latter portion as follows:

.... which reduces the risks but which also eliminates the chance of immediate private enrichment or minimum Federal budget impact. (The second alternative may, however, enhance the chances for centrifuge commercialization.) *No*



4. Page 2. Under the following paragraph lead, at the end of the third subparagraph which reads, " - The program to establish ... June 30.". add the following sentence:

ERDA proposes to move promptly, under either alternative, on this follow-on activity.

done

5. Page 3. In the first line on the page, before the words "These include:", insert the following sentence:

Such matters could, nevertheless, become focal points of Congressional debate.

the subject
Not worth space

6. Page 3. Revise the sixth subparagraph to delete the parenthetical material "(but who will be vulnerable... services)" and add a further sentence:

However, adoption of the UEA proposal ~~is probably~~ more controversial in this regard.

Can't have it both ways.

7. Page 3. Revise the seventh subparagraph to read as follows:

- A commitment to permit foreign investment in (but not control of) a U.S. enrichment plant, whether Government or private, on a non-discriminatory basis.

fixed

8. Page 3. Under Alt. #1, revise the opening sentence as follows:

UEA plans to construct a free-standing 9 million unit....

done



9. Page 3. Following the lead in "Briefly:", in the last sentence of the subparagraph, delete the words "under law".

10. Page 5. Under the arguments for Alternative #1, begin the first subparagraph with

More known by
"Uniquely maintains....."

Revise the end of the third subparagraph as follows:

.... assuming the date ^g set forth at Tab C.

11. Page 5. Under the arguments against Alternative #1, in the first line of the first subparagraph, delete "useful" and substitute "more expensive". Revise the end of the second subparagraph deleting present material and substituting instead

- it is conceivable that the assets which the Government would acquire would be of little value as compared to the liabilities (payout of private debt) which it would assume.

At the end of the third subparagraph revise the parenthetical phrase to say "(probably by at least 2 to 3 months)" and then add:

There is some risk of failure to obtain Congressional approval even on this extended time schedule.



*No ~~del~~ it's
redundant*

Reviser

fixed

fixed

done

At the beginning of the fourth subparagraph, replace "7 months" with "7 to 10 months" . At the end of this subparagraph, add:

In general the UEA arrangement affords substantially less flexibility in dealing with changing or emerging situations during this period.

Add a new subparagraph as follows:

. UEA does not yet have an assured power supply. Because UEA plans to use a nuclear power source, there are additional scheduling, uncertainties and opportunities for public intervention and regulatory delays.

12. Page 6. Under the arguments against Alternative #2, delete the first paragraph and replace it with the following:

A positive, but less dramatic, commitment to private entry which would leave doubts in industry as to whether or not the policy of the past three years is being fully pursued. .

Revise the second sentence of the second subparagraph as follows:

The opportunity for immediate private entry would be lost.

Delete the second sentence of the third subparagraph. Delete the fourth subparagraph and replace it with the following:

7

fixed
~~done~~
done?

No
Not as
clear

1/16

If centrifuge commercialization is less successful than hoped, a larger Government diffusion plant would be needed.

done

Add a new subparagraph as follows:

A fossil power supply is planned for the Government add-on plant and the utility supplier expects to encounter some difficulties in obtaining adequate supplies of clean fuel or in otherwise satisfying environmental standards.

done
St.

13. In Tab C, delete the second sentence of footnote #4 which begins "If the Government allows...."

done

14. Tab II, where Tab A describes the Uranium Enrichment Market, the parenthetical phrase associated with Iran should refer to "resale or stockpile"



[June 1975]

The history of this country is ~~the~~ a story of ~~governments~~
private citizens, and government working together. as partners.

for progress.

This partnership has taken us from a small nation of ~~xxx~~ farmer
and tradesman and craftsmen to a great nation

Make us wise about it:
~~Let's be clear~~

~~and~~ as a nation, and

The advancement of the U S. ~~xxxxxxxxxxxx~~

~~is the~~ of Americans as individuals, is due to free enterprise,
and not to government.



[June 1975]

Opportunity to make a commitment to the progress of this country and the world.

It means energy and jobs at home -- productive jobs, directly (figures attached) and indirectly. Its a bill to bring cheap power to people in their homes, at their places of work. Its a partnership between the government and private enterprise, somewhat as was done in the Eishhower Administration with the first nuclear electric plant.

[June 1975]

progress or no progress

growth or no growth

returnable rods

[June 1975]

It is good for the women
elector
of power in this country

It will be good for
the ~~business~~ community and
businessmen who produce jobs

It will be good for our
economy - it will ~~be~~ be 560 -
It will be good for nuclear controls

It will be good for
foreign policy



Asides - yes - always on
But grateful with us if
we do not - are

for message

[June 1975]

~~the an anting~~

a drone as

up or oil

If we could

create a vast pool

of oil as

just as in the



power of man,

in the world, we

would

[June 1975]

The history of America is a story of a people who
havw made the most of their opportunities.

~~Refexxex xRefexxex~~ ~~thix~~

Now before this nation is one of the greatest opportunitess
in the m200 years of our life -- an opportunity to make a new
commitment to the progress of ~~thixxexxexxzz~~ the United States
and of ~~czhczwczxzz~~ the progress of the world.



[June 1975]

from the water wheel to the
steam engine to the electric
motor to the piston engine
to ~~the~~ the the —



[June 1975]

uranium

historic event
us leadership in the world
reestablish us as credible supplier and quickly

massive costs if govt does it

security and controls - this is the way to keep control

large scale ~~and~~ power -- proper role for pvt 'enterprise

share the risk]- ~~max~~ public and private

open process -- agreements worked out by erda with pvt enterprise,
and cleared by congress.

this is the way we want to do business

need to develop practical effective mechanism for using pvt

sector and public sector together.



An historic
opportunity is before us,
We are men who are
able to ~~enact~~ act
~~act~~ in operation

men able to use opportunity

[June 1975]

Opportunity

momentous

HISTORY of - working together -

SIGNIFICANCE of Event

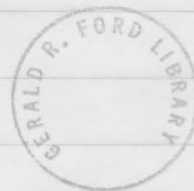
It means = ~~for~~ Low cost per -

1
1
1
1

How it will work

Transfer of ~~these~~ technology =
to production -

~~Industries~~



THE WHITE HOUSE
WASHINGTON

TO: Jim Cannon

FROM:  Glenn Schleede

SUBJECT: Notes for Discussion
with Bob Seamans

[June 1975]

I would suggest covering the following points with Bob Seamans:

1. Schedule, Papers and Procedures, Responsibilities.

- . Glenn Schleede had delivered to you yesterday the work plan and schedule that has been delivered to the President.
- . *It is likely* ~~There is a possibility~~ that the ending date may be moved up from June 25 to June 23-24. *That means*
me to
- . I want to be sure that we are in agreement on schedules and responsibilities -- particularly because the President has put such a high priority on this whole matter.
- . We are looking primarily to ERDA to maintain contacts and discussions on a continuing basis with UEA people. If you haven't begun meeting with UEA (which they haven't), I'd suggest doing so today.
- . The entire Senior staff at the White House is fully aware of this whole matter and will participate in getting everything put together as early as possible next week.
- . Meetings have begun with Congressional leaders (Pastore) and the President wants this intensified.
- . Schleede tells me that he is getting material for the fact sheet and Q&A's from your people today. We must have those in near final form here on Monday because they will be needed in briefings (Congress, Press, Business and Labor Groups, Foreign representatives, etc.)
- . We are looking for the other materials from ERDA on Monday:
 - . Draft Presidential statement
 - . Draft legislation.
 - . Issue papers on any outstanding policy questions that must be resolved (e.g., foreign investments; additional steps to assure a commercial market)
 - . The draft "Request for Proposals" for the centrifuge follow-on plants -- (goes to OMB).
 - . ~~Draft Economic Impact Statement~~
Tentative
 - . ~~Schedules~~ for completing (1) Environmental Impact statement, and (2) the NRC regulatory review.



- . We expect to be working very closely with you and other ERDA people on all these papers as they are refined.

2. Briefings

- . The President feels strongly that we have a major educational and selling job to do.
- . The President was impressed with Bob Fri's grasp of the problem and we hope that he will be able to spend a major share of his time in assisting you and the rest of us in getting the briefing and selling job done. Particularly important over the next 3 weeks.

3. Legassie

- . We are going to need some expert help working here closely with us -- (1) to make sure that everyone has a full understanding of the subject matter, and (2) to help get all the papers in final form.
- . We understand that you have Roger Legassie more than committed on other work -- including the Energy R&D Plan which is due June 30, but we think his participation is crucial to making sure this whole effort comes off well.
- . We'd like to have you detail him--at least on a part-time basis--to the Domestic Council for the next 2 to 3 weeks. Also, his thorough grasp of all aspects of the matter -- especially of the steps needed to make privatization work -- will make his participation in briefings essential in the weeks and months ahead.

Other matters that may come up

- . A "Cut-off" or "Guillotine" date. Seamans will probably push for a single December 31, 1975 date -- which I believe is unnecessary and basically inconsistent with the plan we are now following. This subject is discussed in the Q&A at Tab A , which Connor has reviewed.
- . Work on the 5-million unit add-on plant design. This is discussed at Tab B.

(I have given both papers to Bob Fri and Tenny Johnson).

My impressions from yesterday's meeting with Tenney Johnson and his Board:

- . Seamans is still a reluctant bride and may not yet have a good grasp of the proposal.
- . The ERDA bureaucracy is beginning to understand the decision but is slow in adjusting to it.
- . Tenney Johnson is over his head -- but in the absence of Roger Legassie -- he's apparently the only one that Seamans and Fri have to look to and who they can count on to be loyal to their interests in getting the President's decision carried out.

You may want to offer me up to go over and sit down with Seamans and Fri and run over the details of the schedule.

TAB A

Is there a specified "cut-off" date when, if the UEA project seemed to falter, the Government would decide to seek authorization and appropriations for an add-on diffusion plant at Portsmouth?

First, the risk of UEA failure is considered minimal. Second, there is no one specified, pre-set date for such a decision. The approach that has been selected by the President calls for a major commitment to assure privatization of the next increment of capacity, and the full efforts of the Executive Branch will be devoted to assure the success of the approach.

The approach contemplates very close monitoring by the Government at all stages to assure that the Government could step in if the privatization effort threatened to fail -- an event that is considered unlikely. This close monitoring will prevent any significant loss of time, if something were to go wrong, and thus assure that additional capacity can be brought on line by the time it is needed in the 1983-84 time period.

If the Government had to step in, the question of the plant that would be built (5 million unit add-on plant, or a 9 million unit free-standing plant) would depend on when intervention proved necessary. Some examples will illustrate the point:

- . If Congress failed to pass the authorizing legislation needed for the private enrichment industry approach and instead, passed authorization and appropriations for a Government plant, it probably would be desirable to proceed with the add-on plant approach.
- . UEA will be proceeding with all necessary arrangements for its planned plant (including design, power supply, etc.) while the Congress acts on the President's proposal. If at some time prior to March 1976 when UEA is expected to complete financial, customer and power supply arrangements, UEA found that it could not proceed, the Government would need to determine whether it would be best to proceed with a 5 million unit add-on plant or with the 9-million unit free standing plant.
- . If at some later time, UEA finds its way blocked or the Government finds it necessary to step in and assume UEA assets and liabilities, the Government would have to decide the best step. At some point it would undoubtedly be the case that it will be more advantageous for the Government to proceed with the free-standing plant than to revert to an add-on plant.

(more)

Because of the arrangements that have been designed, it would be inappropriate to pick a single "cut-off" date. To do so could have the effect of encouraging those who prefer a Government plant to the President's decision to seek delays until the date is reached. Furthermore, a single date would be inconsistent with the basic plan and is unnecessary since the plan provides for close and constant monitoring so that actions can be taken in time to prevent delays in bringing the plant on line beyond the date that it is needed.

TAB B

In light of the President's decision to proceed with immediate privatization of uranium enrichment, what work will be done and what will not be done on the proposed 5 million unit add-on diffusion plant?

- . Work already underway includes:
 - Conceptual design work for the plant (Not Title I or II)
 - Preliminary discussions with power suppliers(This work is being financed from a \$5 million ERDA appropriation which also pays for work on the centrifuge demonstration program.)
- . Work that will be continued and which does not require either additional authorization or appropriations includes:
 - Continue conceptual design work for the add-on plant.
 - Begin discussions with suppliers to get information on materials and equipment availability, scheduling and prices. Perhaps discuss contract terms.
 - Continue discussions with electric power supplier.
- . Work that would not be done, -- which might have been undertaken if the President selected the add-on plant option -- includes:
 - Anything requiring additional authorization or expanded appropriations, such as:
 - Title I and Title II design work.
 - Long lead time procurement.
 - Actions that might compete for supplies, equipment or resources that will be needed to proceed expeditiously with the privatization option selected by the President.

JUNE 1975 - Uranium Enrichment

1	2	3	4	5	6 President's Decision	7
8	9	10	11 Congressional Briefings Began	12	13	14
15	16 ERDA draft message to Domestic Council Domestic Council Fact Sheet & Q&A's in draft	17	18 DC draft message to Hartmann/Theis DC Final Draft Fact Sheet & Q&A's OMB & Seidman approved draft Economic Impact Statement DC complete schedule for Environmental & Regulatory Review Press Briefings Begin	19	20	21 Draft Message for President's Review Legislation cleared by OMB Negotiations completed with private sector NSC non proliferation review complete Economic Impact Statement complete
22	23 Briefings for Business & Labor Groups Begin	24 Final Draft Message	25 Presidential Address to Congress <i>Seidman letter to UER - v tata negotiations begin certification discussion begin Order Book open Design Plans begin</i>	26	27	28
29	30					



[June 1975]

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR: THE PRESIDENT
FROM: JIM CANNON
SUBJECT: URANIUM ENRICHMENT

Actions are underway to carry out your decision on the expansion of U.S. uranium enrichment capacity.

The table at Tab A summarizes the schedule and responsibilities for various documents and briefings leading up to your address or message on June 30.

The first event involving your participation would be briefings for selected members of the leadership and Joint Committee on Atomic Energy which Max Friedersdorf is now arranging.

The initial drafts of necessary documents will be prepared by June 17. These will be refined by the staff next week and be in near final form by Monday, June 23, so that briefings can be held during that week.

Attachment

[June 1975]

THE WHITE HOUSE

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URANIUM ENRICHMENT - SCHEDULE OF ACTIVITIES, DEADLINES AND RESPONSIBILITIES
LEADING TO JUNE 30 PRESIDENTIAL EVENT

	<u>Date</u>	<u>Lead Responsibility</u>
. Preliminary Congressional Briefing for Selected members of JCAE, leadership (Presidential participation)	June 13	
- Overall arrangements		Friedersdorf
- Present briefing		Fri (ERDA)
. Legislation		
- ERDA draft due to OMB	June 17	Fri
- Final form	June 25	Lynn
. Presidential Message/Statement		
- ERDA draft due to Domestic Council	June 17	Fri
- Domestic Council draft to Hartmann/Theis	June 19	Cannon
- Draft for Presidential Review		Hartmann
- Final draft		Hartmann
. Fact Sheet		
- ERDA draft	June 17	Fri
- Final draft	June 25	Cannon
. Inflation (Economic) Impact Assessment	June 17	
- ERDA draft	June 17	Fri
- Final	June 25	Seidman
. Schedule for completing Environmental Impact Statement - ERDA	June 17	Fri
. Congressional Briefings	June 23-26	Friedersdorf
. Briefings for interest groups	June 23-26	Baroody
. Press Briefings	June 25-28	Nessen
. Briefings for Foreign Government Representatives	June 26-27	Scowcroft

URANIUM ENRICHMENT - SCHEDULE OF ACTIVITIES, DEADLINES AND RESPONSIBILITIES
LEADING TO PRESIDENTIAL EVENT ON JUNE 25 OR 30

<u>Action</u>	<u>Date</u>	<u>Lead Responsibility</u>	<u>Work to Be Done By</u>
. Preliminary Congressional Briefing for Selected members of JCAE, leadership (Presidential participation)	June 13	Friedersdorf	Congressional Relations Staff,
- Overall arrangements		Fri (ERDA)	ERDA, FEA, Connor
- Present briefing			
. Legislation			ERDA, OMB, FEA,
- ERDA draft due to OMB	June 17	Fri	Attorney General,
- Final form	June 23	Lynn	Connor, NSC
. Presidential Message/Statement			
- ERDA draft due to Domestic Council	June 17	Fri	ERDA, OMB, NSC,
- Domestic Council draft to Hartmann/Theis	June 19	Cannon	FEA, Connor,
- Draft for Presidential Review		Hartmann	Domestic Council
- Final draft	June 24	Hartmann	
. Fact Sheet			
- ERDA draft	June 17	Fri	Same as above
- Final draft	June 24	Cannon	
. Inflation (Economic) Impact Statement	June 17		CEA, Treasury,
- ERDA draft	June 17	Fri	OMB, ERDA, FEA
- Final	June 23	Seidman	
. Schedules for completing Environmental Impact Statement and Regulatory Review	June 17	Fri	EPA, ERDA, NRC, FEA
. Congressional Briefings	June 23-24	Friedersdorf	
. Briefings for interest groups	June 23-24	Barody	
. Press Briefings	June 25-28	Nessen	
. Briefings for Foreign Government Representatives	June 26-27	Scowcroft	

ERDA } on on
OMB }

[June 1975]

SCHEDULE - URANIUM ENRICHMENT

	<u>Date</u>
<u>Additional Capacity</u>	
. Preliminary discussions with Congressional leaders	
- Presidential discussion with selected members	6/13
- ERDA discussions with JCAE and staff	6/13
. ^{Under} Policy issues to be resolved (requiring other agencies or Executive Office Review) - ERDA submits option papers to Cannon	6/17
- Additional Government actions to assure a commercial market, particularly for centrifuge	
- Nature of the Government commitment to assure that orders placed with UEA or other private firms are filled by the Government, if projects fail.	
- Limits on investments, purchases by individual foreign nations.	
. Legislation covering alternative selected	
- ERDA submits draft to OMB	6/17
- OMB completes clearance process	6/23
- Legislation transmitted	6/30
. Letter agreement (if Alt #1 is selected)	
- ERDA discuss with JCAE	6/13
- Obtain JCAE agreement	6/23
- Sign agreement	7/5
. Presidential Message	
- ERDA submits draft to Domestic Council	6/17
- Domestic Council gets OMB, NSC, FEA comments, discusses with ERDA and submits draft to Theis	6/19
- Theis completes his first draft for staff review	
- Transmit message	6/30



	<u>Date</u>
. Fact Sheet	
- ERDA submits draft to Domestic Council	6/17
- Domestic Council gets OMB, NSC, FEA comments	6/18
- Domestic Council draft to all parties for comment	6/19
- Revised draft completed (for use in briefings)	6/23
- Final draft to press office	6/27
. Economic Impact Statement	
- ERDA draft to Domestic Council	6/17
- Seidman approved statement	6/23
. Schedule for completion of Environmental Impact Statement - ERDA submits to Domestic Council	6/17
. RFP for Centrifuge Demonstrator Plants	
- ERDA submits plan to OMB for concurrence	6/17
- OMB review completed	6/21

Commercial charge legislation

- ERDA submit draft to OMB	5/27
- OMB clearance completed	6/20
- Dr. Seamans transmits legislation	6/23

Open season decision - Proposed relief from penalties in current utilities' contracts with ERDA for enrichment services.

- ERDA submits to OMB	5/13
- OMB review completed	6/10
- Decision announced by ERDA	6/11

OK / TO
↓

Briefings - (Week of June 23)

. Congressional (Friedersdorf)	6/1
- Schedule completed	6/19
. Press (Nessen)	
- Schedule completed	6/20
. Interest Groups (Baroody)	
- Schedule completed	6/20
. Foreign Representatives (Scowcroft)	6/20

[June 1975]

~~Corson~~

THE WHITE HOUSE
WASHINGTON

See with
7 Brent

documents.



[June 1975]

URANIUM ENRICHMENT - SCHEDULE OF ACTIVITIES, DEADLINES AND RESPONSIBILITIES
LEADING TO JUNE 30 PRESIDENTIAL EVENT

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June 1975 - Uranium Enrichment

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22	23 . Briefings for Business & Labor Groups Begin	24 . Final Draft Message	25 . Presidential Address to Congress <i>Seidman letter to VERA,</i>	26	27 <i>ERDA Team begin disarm in UEA RPT on antifuge</i>	28
29	30	<i>July 1</i>	<i>✓</i>	<i>3</i>	<i>4</i>	



June 1975 - Uranium Enrichment

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29	30					

June 1975

1)

2) less to private

3) Any given showed
only to all

man/boards

In - How then usorn -

Contract | Govt - Private Corporation

Can Govt wants that the
system will work - are not
interested,
then just keep,
and get a contract -

are just & we were
when it was

2) Both up - If the
Cassidix... plant plant
for many years,
before, because
open, they can
come to us

& ask us to

they sent them

where

from fall & 20 ft water

to

0

during wood

if against

concurrent open

from water

to

open

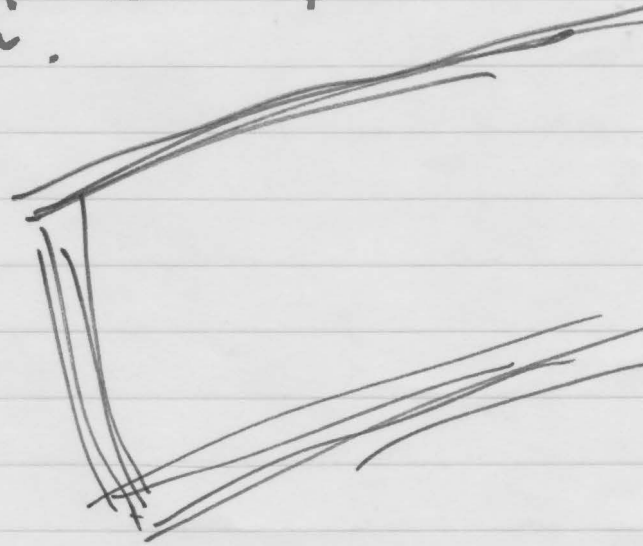


1) why better send my
 better send my
 worry into rest
 nature.

2)

off

2:



The sun now + ~~there~~

right



How do we best people

x copy a way in

which we can meet ~~there~~ ^{describ'g}

~~we~~ for over for