

**The original documents are located in Box 18, folder “Intergovernmental Affairs (6)” of the James M. Cannon Files at the Gerald R. Ford Presidential Library.**

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TWO HUNDRED PLUS TEN

*A Symposium on the  
Future of County Government*

September 15-17, 1976 • Copley Plaza Hotel • Boston, Mass.

1976 OCT 4 AM 9 02

*file*

*NACo*

October 1, 1976

James Cannon  
Assistant to the President  
for Domestic Affairs  
The White House  
Washington, D.C. 20500



Dear Mr. Cannon:

Thank you for your contribution to making the NACo Symposium on the Future of County Government a success. Your issues paper performed the important function of provoking discussion among symposium participants and raising some of the basic issues to be discussed. In a separate mailing, we are sending you a small gift, symbolizing our gratitude for your help.

Proceedings for the conference are being developed. We will be contacting you shortly about the format for your paper presentation.

Sincerely yours,

*Florence Zeller*

Florence Zeller  
Research Associate

FZ:jc

*100406*

THE WHITE HOUSE

WASHINGTON

October 1, 1976

*file  
Helen joint*

MEMORANDUM TO: STEVE McCONAHEY  
FROM: JIM CANNON *Jm*  
SUBJECT: Intergovernmental Relations

To confirm our telephone conversation today: we should restore, starting promptly after the President's election, our Intergovernmental Relations -- and particularly the President's personal relations with governors, mayors, county executives, and other local officials.

Please provide me, by October 11, a succinct plan to improve the President's Intergovernmental Relations, with specific actions he may take in the November-December period, in 1977 and beyond.

Some staff additions may be necessary; but keep them realistic. In particular, I think that you may want to retain responsibility for personal contact with the governors, that you may want to assign one person to the mayors and one person to the county executives.

What I have in mind is that this would be one of a series of recommendations which I would give to the President for his consideration right after the election.

Thank you.

cc: Art Quern



THE WHITE HOUSE

WASHINGTON

September 29, 1976

MEMORANDUM FOR:

JIM CANNON

FROM:

STEVE McCONAHEY *SEM*

SUBJECT:

Western Governors' Conference

The Western Governors' Conference covered a variety of topics ranging from forest management to energy research and development. One of the topics most interesting to us was a discussion on the future of federal/state relations. In that discussion Governor Rampton of Utah and Governor Evans of Washington assessed the current state of intergovernmental affairs and the ability of the White House to control the bureaucracy and to respond to issues important to the Governors.

Governor Rampton made two points:

1. He does not feel that the Cabinet has adequate control over the Executive Branch agencies. Both he and Governor Evans referred to situations where the Cabinet and the White House agreed, but the agencies did not deliver. He feels the restoration of better control over the agencies is essential for a responsive and responsible federal policy.
2. He does not feel the White House intergovernmental affairs activities is up to the standard achieved during the Johnson Administration. While he took pains not to put the blame on me or you personally, he stated that the major difference today is that the intergovernmental function does not have the proper access to the President. Numerous Governors referred to instances where under President Johnson his intergovernmental people had direct access and could get the President to respond quickly.

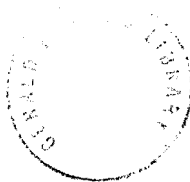


Governor Evans focused his comments on a broad range of issues, but did in his own way indicate that the White House intergovernmental function is not as substantively broad and responsive as he would like it to be. Unfortunately, I was unable to talk with the Governor after his comments, but I have written to him and have asked him for specifics on what he would recommend in terms of improving intergovernmental affairs' activities.

I made it a point to discuss this item with some Governors there, particularly Governor Andrus who personally indicated that he has no complaints with the responsiveness of the White House. He does have problems, however, with the responsiveness of agency personnel. I pointed out that the "immediate" response by the President suggested by some Governors carries a risk. While it might be nice to have the President respond immediately if the states become the benefactors, it is not equally acceptable if for some reason the Mayors and the counties become the benefactors at the expense of the state. Under those conditions "due process" is important and there is a trade off between the speed and thoroughness of response.

Nonetheless, I think it is important that we think about how we can improve the intergovernmental activities in the next term. I have asked both Governor Rampton and Governor Evans to outline their recommendations in a letter.

Attachment





# Kleppe told states neglected

By BEN J. PLASTINO  
Post-Register staff writer

TETON VILLAGE, Wyo.—Secretary of Interior Thomas S. Kleppe failed to adequately answer the governors' complaint that the Western Governor's Conference here Monday afternoon that the states' voices are largely unheard in drafting federal regulations and laws affecting them.

In a session on federal-state relations, presided over by Idaho Gov. Cecil D. Andrus, Kleppe answered that he depended "on the expertise" of the professionals within his bureau to draft regulations.

Utah Gov. Calvin Rampton and Washington State Gov. Daniel J. Evans also participated in this session.

Kleppe explained federal government has earmarked some \$88 million in drafting environmental impact statements, that it took a long time and a lot of money and personnel to draft statements, in answer to complaints such statements were slow in coming.

Andrus asserted the governors generally agreed "the federal government is insensitive to the states," adding "regulations drafted by the federal bureaucrats are not workable on the state level."

"We ask for opportunities to comment," said Andrus.

Rampton complained that the contacts with the White House in both the Nixon Administration, and to some extent with the Ford Administration, has not been good. He said President Lyndon B. Johnson had provided far better access to governors.

Rampton also said "there is difficulty in identifying the management within any federal department, to actually contact one who makes the actual decision of an operation."

Evans complained that the states had sold their rights "short and cheap," that the federal government had taken over much of

the power given to the states in the U.S. Constitution.

He contrasted this with the provinces in Canada which still retain their full provincial powers.

Evans suggested a level of White House staff that would serve as liaison between the White House and the governors. He also complained that staff personnel of congressmen also are making decisions, warning "our country is being run by a bunch of junior big shots."

**Other stories and pictures of the Western Governors Conference appear on B-8.**

Evans also said that he is pleased that more recognition is being given the governors, such as one now being a presidential nominee and others elected to Congress.

Andrus said he believed many decisions made by the cabinet executives have little meaning "after they have filtered down to the bureaucrats." He said these bureaucrats never have had to face the people and do not know the problems.

**'No dictation'**

Jack Horton, undersecretary for land and water in the Department of Interior, insisted that the federal government no longer dictates to the states.

Douglas Wheeler, another undersecretary, said management is difficult in specifying endangered flowers and vegetable plants.

The worst problem, he said, centers in Hawaii where there are hundreds of flowers and plants that come under the endangered classification.

Rampton said he also wondered what happened to the so-called endangered plants that are often suggested by citizens.

Hawaiian Gov. George R. Ariyoshi said he would send a great volume of correspondence he has received on endangered plants

to Wheeler, saying the department has never acknowledged his inquiries regarding the identification of such plants.

Curt Berkland, Washington, D.C., director of the U.S. Bureau of Land Management, said in his opening talk "if it's not controversial then it's not BLM."

He acknowledged one of the most controversial issues is on grazing fees.

Wyoming Gov. Ed Herschler commented the main problem with the Department of the Interior is one of procedure.

Kleppe replied the department has offered cooperative agreements to states for law enforcement.

"We don't intend to legate by procedures of principals," he said.

He insisted that the states would have a voice so long as they meet minimal requirements in regulations affecting land. He said the department retains any reservations when it affects the national interest.

**Teton Dam**

The Teton Dam disaster did not change Kleppe's mind about building more dams, he said in a press conference Monday.

He said the dam appeared to have met all the specifications and criteria and shouldn't have failed. "Of course it is too premature at this time to say whether we will rebuild the dam. We must wait to find out the official reason for the dam's collapse."

Kleppe said he was pleased with the federal and other organizations' disaster relief activities had gone so well to provide for the care of the people. He said he was pleased the people of the Rexburg area wanted the dam rebuilt even though they had suffered extensive damages.

Kleppe also said at a press conference that he is opposed to the present offshore drilling proposals in the Bering Straits of Alaska.

He also said that if President Ford were elected he would continue as Secretary of

the Interior if asked.

He also contended that President Ford's sincerity and honesty would prevail in his television debate with Carter.

In other points given during the Western Governor's Conference he said:

— He had opposed extension of the Jackson Airport by 1700 ft. because there was a legal question on whether a quit claim deed could be given for that land. This airport is the only one in the nation that is located within a national park.

— In response to this writer's inquiry, he said the department is attempting to fix a reasonable fee for grazing land under federal control. He said at his suggestion the fee was cut from \$1.95 per animal unit per month to \$1. He also advised against placing such a fee on the basis of market value as it might work to the detriment of the rancher.

In his talk to the conference he said the federal government is agreeing to state grazing regulations as long as they meet minimum requirements for proposed U.S. Bureau of Land Management changes.

He noted this is the first time in 40 years the BLM has made changes.

He and his assistants assured the governors they would listen to an increased state voice on many of these federal regulations.

He pointed out the Department of Interior has lost a number of cases on regulations so that it attempts to meet certain standards.

The governors also agreed there are a number of federal-state relationships that need upgrading.

Idaho Gov. Cecil D. Andrus complained that too often the bureaucrats draft laws and regulations without heeding state suggestions.

Kleppe responded that he is depending on expertise of these people so that it is often difficult to meet state demands. He promised that if it is feasible, that the department will do what it can.



TETON VILLAGE, Wyo. — Sec. of Interior Thomas Kleppe O'Callaghan, left, was interested in what they had to say. Conference in Teton village, Wyoming Monday as relations with the Interior department were being discussed. Kleppe told should have as much say as possible regarding federal wirephoto)

## Mountain showers

Increasing cloudiness is forecast for Idaho Falls and vicinity through Wednesday with some scattered showers, mostly in the mountains. Highs are expected to reach the mid 70s. Lows at night near 40. For further details, see page B-3.

# The Post-Register

EAST IDAHO'S HOME PAPER — 96 YEARS OF SERVICE

Idaho Falls, Idaho, Tuesday, Sept. 21, 1976

THE WHITE HOUSE  
WASHINGTON



Kris —

Am sending this  
back in case you  
want the original  
NACO letter to JMC  
for his files.

Otherwise, it can be  
tossed out —

Janet

THE WHITE HOUSE  
WASHINGTON

JMC

Perhaps you would want  
to mention this to Dr. Hurd  
this afternoon?

j

6/25

Copy sent to Dr.  
Hurd



THE WHITE HOUSE  
WASHINGTON

6/5/86

Art -

would you  
ask Norm  
whether he  
thinks I  
should do this.  
And if so, would  
he prepare  
something  
Thank you



THE WHITE HOUSE  
WASHINGTON

June 2, 1976

MEMORANDUM FOR:

JIM CANNON

FROM:

STEVE McCONAHEY

*SSM*

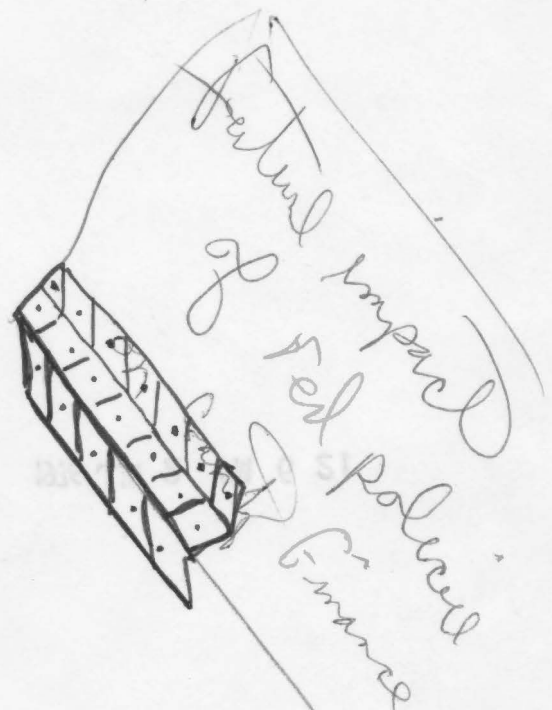
SUBJECT:

NACo Request--Paper on County  
Financing

You recently sent to me a request from NACo to present a paper on county financing at one of their upcoming conferences.

I suggest that you consider having Dr. Hurd prepare such a paper for you.

If Dr. Hurd can have such a paper together, I suggest that you accept NACo's invitation.

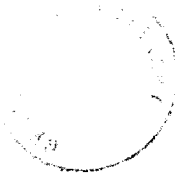


May 25, 1976

Steve:  
What do ~~you~~ think?  
you

Mr. Cannon:

The National Association of Counties is having a conference on the Future of County Government in America in Boston on September 15-19. They would like you to prepare a paper on the Future of County Finance. If you agree to do this, they will provide additional information. Two other people will also be writing a paper on this subject.



I WILL PREPARE PAPER \_\_\_\_\_

I WILL NOT PREPARE PAPER \_\_\_\_\_

k

Sent copy to Steve



1735 new york avenue, n.w., washington, d.c. 20006

(202) 785-9577

May 17, 1976

Mr. James Cannon, Director  
Domestic Council  
White House  
Washington, D.C. 20500

Dear Mr. Cannon: *Jim*

1976 is a good time to look back at where local government has been in the past 200 years, but we at the National Association of Counties think it is more appropriate to look at the future of local government in America.

As a forum for local government practitioners, academicians, public communicators and citizens, the National Association of Counties is sponsoring a conference on the Future of County Government in America, September 15-19, 1976, Boston. More than a conference, it is hoped that one result of the meeting will be a work program for local government to use in coping with the next 200 years.

To facilitate intensive discussion, the meeting will be by invitation only. Fifteen papers within five functional areas will be distributed to attendees well before the meeting. We would very much like you to prepare a paper on the Future of County Finance. We currently plan to have two other persons write on this same subject as well; these two are Richard Nathan, Brookings Institution and Ray Goode, Manager of Dade County, Florida.

I would like to emphasize that NACo considers this its major contribution to the Bicentennial, and that we plan to expend the resources to make it the most important conference this association has ever developed.

Please drop me a note indicating your interest in writing a thought provoking paper. We will provide additional details as to length, content and deadline.

I look forward to hearing from you soon.

Sincerely yours,

*Bernard F. Hillenbrand*  
Bernard F. Hillenbrand  
Executive Director

BFH:gh

THE WHITE HOUSE  
WASHINGTON

October 2, 1976

1976 OCT 2 11 3 34

cc: McConahey  
Quern  
Moore

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR:

JIM CANNON

FROM:

JIM CONNOR JEC

SUBJECT:

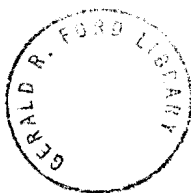
Governor Milliken

The President reviewed your memorandum of September 30 on suggestions made by Governor Milliken and made the following notation:

"I think, if possible, we should visit an Inner City neighborhood in Detroit or Chicago."

Please follow-up with appropriate action.

cc: Dick Cheney  
Jerry Jones



INFORMATION

THE WHITE HOUSE

WASHINGTON

1976 October 5, 1976

*Ray -  
Good report  
Thank you*

MEMORANDUM FOR: JIM CANNON  
FROM: RAY HANZLIK *MA*  
SUBJECT: Zavala County Grant

The status of the Zavala County Economic Development Corporation grant, as of this date, is as follows:

1. The Federal District Court in Austin, Texas granted the State a temporary restraining order on October 1. The Court found "substantial harm" to the plaintiff State. In granting the TRO, the Court found that the Agency (CSA) circumvented the intent of A-95, and suggested that if the State presents to the Agency the type of information the State claims it has, the Agency will have to consider changing the grant.
2. The TRO is until October 11, when a hearing is scheduled to decide the question of a preliminary injunction against CSA. The CSA Attorney, however, believes this hearing will be rescheduled, as the State is attempting to delay it to November 4.
3. Under the current TRO, all CSA funds to the grantee are frozen. However, the grantee drew down \$60,000 several days prior to the TRO.
4. CSA General Counsel intends to call a meeting soon to discuss our defense and will include OMB attorneys because of the broad significance of this case on the A-95 process. I plan to attend this meeting.



//

cc: Art Quern  
Steve McConahey



1-6

THE WHITE HOUSE  
WASHINGTON

1976 OCT 7 PM 2 34

October 6, 1976

MEMORANDUM FOR:

JIM CANNON

FROM:

STEVE McCONAHEY *sgm*

SUBJECT:

Governor Longley

I thought you would be interested in seeing a copy of the attached letter from Governor Longley to Jimmy Carter. It is a strange letter and somewhat reflects the hesitancy of Longley to express openly what he has expressed to us personally about supporting the President. Since he, himself, forwarded a copy of this letter to the President, I am assuming that he is still operating in good faith with us.

Attachment

*Stranger*  
*Not so strange*  
*He is a mugwump*  
*Jim*

100713



STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE  
04333

COPY FYI TO: STEVE MC CONAHEY

JAMES B. LONGLEY  
GOVERNOR

September 28, 1976

0-2  
JBL  
FYI  
Governor Jimmy Carter  
Carter for President Headquarters  
Plains, Georgia

Dear Gov. Carter:

I wanted to inform you that I am honoring a request to extend a courtesy greeting to Michael Ford, the son of The President, at the State House here in Augusta on Wednesday, September 29th. Even though I had had the privilege of meeting Michael and his wife previously and would have felt justified in greeting Michael at the State House on his visit to Maine on that basis, I want you to know that I am not extending preferential treatment during the height of the campaign.

At this point, I have not taken a position in the presidential race. However, as the father of five children who took on the tough assignment of campaigning for me, I have always been grateful to those public officials who took time to greet my children and bid them welcome.

That is what I am doing in this case, but I would like you to know that I would extend the same courtesy to your children if they should decide to visit Maine.

One of the things we learned to appreciate in my campaign for Governor was a good bed and a night's rest away from a hotel room or travel van. As a matter-of-fact, that was my original offer to Michael when I heard he was making a hectic swing through the state. While we would not want the executive residence used for such purposes as news conferences or campaign activities, I have enough sympathy for the rigors of a campaign to extend the offer of a good bed to the President's children or your own.

Very truly yours,

*Jim Longley*  
James B. Longley

JBL:bh  
cc: President Ford  
Harold Pachios, Chairman  
Maine Democratic Party

1976 OCT 1 PM 4:34

DOMESTIC COUNCIL

FROM: SECRETARY MATHEWS

Rle  
OK

Intergov'l

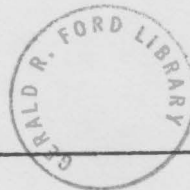
SUBJECT: Letter regarding Governor Rhodes' Request  
for the Transfer of an HEW employee

Date: 10/6/76

## COMMENTS:

Governor Rhodes' office wrote Secretary Lynch on September 8, 1976, requesting that Richard Donovan, an HEW auditor, be granted a leave of absence from Federal employment to work for the Ohio Department of Public Welfare. (You were sent an FYI copy of this letter.) Mr. Donovan would assist the department in handling financial management aspects of the State's Medicaid program.

Undersecretary Lynch's letter to Tom Moyer (copy attached) indicates that HEW has asked Dick Friedman (HEW Regional Director) to work with Moyer on granting the request. She also provides an explanation of why the staff person cannot be granted the promotion which Rhodes' office requested.



ACTION:

Date:



THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D. C. 20201

OCT 6 1976

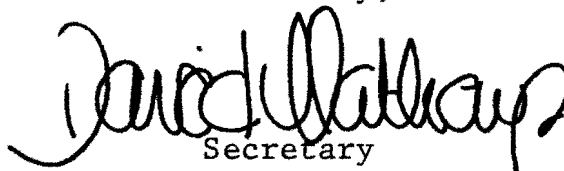
1976 OCT 6 PM 7 01

The Honorable James M. Cannon  
Assistant to the President  
for Domestic Affairs  
The White House  
Washington, D. C. 20500

Dear Jim:

The original of the letter you sent me from Mr. Thomas J. Moyer, Executive Assistant to the Governor, asking that Mr. Richard E. Donovan of the HEW Audit Agency be assigned to the State of Ohio, has been answered by Under Secretary Lynch. A copy of that letter is enclosed for your information.

Cordially,

  
Secretary

Enclosure



100703



THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D.C. 20201

OCT 6 1976

The Honorable James M. Cannon  
Assistant to the President  
for Domestic Affairs  
The White House  
Washington, D. C. 20500

Dear Jim:

The original of the letter you sent me from Mr. Thomas J. Moyer, Executive Assistant to the Governor, asking that Mr. Richard E. Donovan of the HEW Audit Agency be assigned to the State of Ohio, has been answered by Under Secretary Lynch. A copy of that letter is enclosed for your information.

Cordially,

/s/ David Mathews

Secretary

Enclosure





THE UNDER SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D.C. 20201

OCT 6 1976

Mr. Thomas J. Moyer  
Executive Assistant  
to the Governor  
Office of the Governor  
State of Ohio  
Columbus, Ohio 43215

Dear Mr. Moyer:

Thank you for your letter of September 8, 1976, concerning the assignment of Mr. Richard E. Donovan, an HEW Audit Agency auditor, to the Ohio Department of Public Welfare to work full time with the Department in helping solve some of its financial management problems.

Since Mr. Donovan works in HEW's Region V Audit Office, I have asked Mr. Richard E. Friedman, Regional Director, Region V, to consider your request as a possible assignment under the Intergovernmental Personnel Act. He will get in touch with you directly.

You also asked that, prior to transferring Mr. Donovan, he be promoted to a GS-14 step 10. This cannot be done for the following reasons:

1. The Audit Agency has no vacant positions at this time at the GS-14 level in Region V. When vacancies do occur, they must be filled under the merit promotion plan on a competitive basis. Any GS-13, nationwide, who is eligible, can apply and must be considered for the GS-14 position.
2. Under existing law, (the Whitten Amendment), a person must be in grade for at least a year before being eligible for promotion to the next grade. Mr. Donovan was promoted to a GS-13 on December 21, 1975. Therefore, he is not eligible for promotion at this time.

Please let me know if I can be of any further help in this matter.

Sincerely,

/s/Marjorie Lynch

Under Secretary





THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D. C. 20201

OFFICIAL BUSINESS

POSTAGE AND FEES PAID  
U.S. DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

The Honorable James M. Cannon  
Assistant to the President  
for Domestic Affairs  
The White House  
Washington, D.C. 20500



STATE OF OHIO  
OFFICE OF THE GOVERNOR  
COLUMBUS 43215

JAMES A. RHODES  
GOVERNOR

September 8, 1976

*Jim Lee*  
*Can*  
*[Signature]*

Under Secretary Marjorie W. Lynch  
U. S. Department of Health, Education  
and Welfare  
330 Independence Avenue, S.W.  
Washington, D.C. 20201

Dear Under Secretary Lynch:

Ohio, like many states, has encountered difficulty in controlling the rapid increases in utilization and costs of its Medicaid program. Governor Rhodes has taken a personal interest in finding the answers to the problems that accompany our Medicaid program.

Mr. Richard E. Donovan is an HEW auditor assigned to the Ohio Department of Public Welfare. Governor Rhodes has requested Mr. Donovan to take a leave of absence, or some similar arrangement, from Federal employment, to work full-time with the Ohio Department of Public Welfare in helping solve some of its financial management problems. The Governor is impressed with Mr. Donovan's work and believes that he could play a vital role in assisting the department if he were assigned to it on a full-time basis.

Mr. Donovan has reviewed several possibilities, and I would request of you at this time that he be promoted to the grade of GS-14, step 10; that following his promotion, he be placed on a detached special assignment to the Department of Public Welfare, or to the Governor's Office if you believe that is more appropriate.

Following the termination of Mr. Donovan from the assignment to the Department of Public Welfare, it is my understanding that he wishes to be assigned to the Ohio branch office of the HEW audit agency, or an alternative location acceptable to him. I know that Mr. Donovan is interested in maintaining his Federal Civil Service status during his detached special assignment to the State of Ohio.



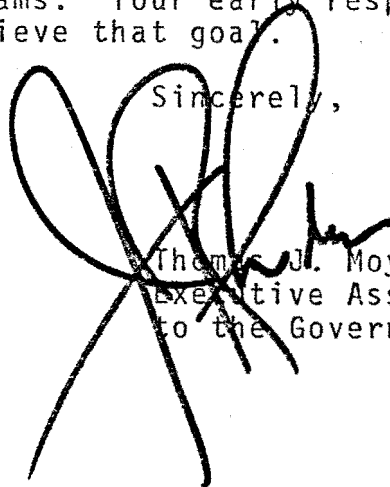
Under Secretary Lynch

-2-

September 8, 1976

We are attempting to move quickly and effectively in assuring that the Ohio Medicaid Program is free of the abuses that have troubled some such programs. Your early response to our request would help us achieve that goal.

Sincerely,

A large, stylized handwritten signature in black ink, appearing to be 'T. Moyer', is written over the typed name and title.

Thomas J. Moyer,  
Executive Assistant  
to the Governor

TJM:pmj

cc: James M. Cannon



DOMESTIC COUNCIL

FROM:

Jan Van Note

SUBJECT:

Request for assistance in securing  
appointment to Pres. commission  
for Mayor Richard Olson, Des Moines.

Date: 10/11/76

COMMENTS:



Donk  
Take  
Person's  
up  
Division, pl.  
Thank  
you

ACTION:

Date:

ACTION

[ca. 10/11/76]

*Guam*

DOMESTIC COUNCIL

FROM:

Scowcroft

SUBJECT:

WH responsibilities for Guam.

Date:

COMMENTS:

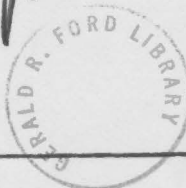
Scowcroft recommends <sup>shared</sup>~~should~~ responsibility.  
McConahey and Humphreys think the suggestion  
makes sense.

Attached for your signature is a memo to  
Scowcroft confirming the arrangement.

I recommend that you sign it.

A.M.

*Steve*  
*Ms me*  
*will*  
*Guin*



ACTION:

Date:

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR BRENT SCOWCROFT

FROM: JIM CANNON

SUBJECT: Guam

I have reviewed your suggestions on how best to handle White House relationships with Guam. The joint NSC/Domestic Council role you describe seems to me to be a good arrangement.






MEMORANDUM

5056

THE WHITE HOUSE  
WASHINGTON

76 October 11, 1976

MEMORANDUM FOR: JIM CANNON  
FROM: BRENT SCOWCROFT   
SUBJECT: Guam

The question of changes in Guam's relationship with the Federal Government is the responsibility of the NSC Under Secretaries Committee. Consequently, I agree that the NSC should continue to have primary White House responsibility in this area. However, since our relationship with Guam is a domestic rather than international issue, I believe a number of past practices should continue. Specifically, I propose that:

-- Formal White House correspondence and contact with the Government of Guam should continue to be in the name of the Domestic Council.

-- As a matter of formality the Domestic Council should continue to receive Guamanian officials who wish to consult with the White House on domestic issues, including the question of their relationship with the Federal Government.

-- The Domestic Council should formally reply to official correspondence from Guam to the President.

Steve McConahey or George Humphreys could perform these functions for you as Jim Falk and Norman Ross did in previous years. My staff will draft for Mr. McConahey's signature any White House correspondence dealing with Guam's status and will brief your staff in preparation for any meetings with Guamanian officials and will sit in on these meetings.

If these arrangements are satisfactory, I will ask my staff to work with yours on a reply to the letters to the President from the Governor of Guam and the Chairman of Guam's Special Commission on Political Status.



THE WHITE HOUSE

WASHINGTON

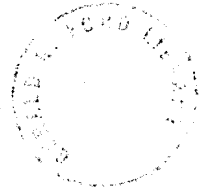
MEMORANDUM FOR BRENT SCOWCROFT

FROM: JIM CANNON

SUBJECT: Guam

I have reviewed your suggestions on how best to handle White House relationships with Guam. The joint NSC/Domestic Council role you describe seems to me to be a good arrangement.

10/19/76  
Allan  
This doesn't  
change anything!  
We will have the  
same split as we do  
now. I suggest George H.  
handle inner relating  
to DOI ~~which~~



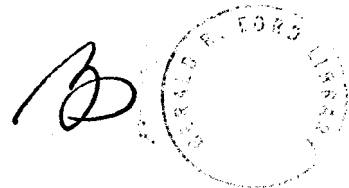
MEMORANDUM

5056

THE WHITE HOUSE  
WASHINGTON

076 October 11, 1976

MEMORANDUM FOR: JIM CANNON  
FROM: BRENT SCOWCROFT  
SUBJECT: Guam



The question of changes in Guam's relationship with the Federal Government is the responsibility of the NSC Under Secretaries Committee. Consequently, I agree that the NSC should continue to have primary White House responsibility in this area. However, since our relationship with Guam is a domestic rather than international issue, I believe a number of past practices should continue. Specifically, I propose that:

-- Formal White House correspondence and contact with the Government of Guam should continue to be in the name of the Domestic Council.

-- As a matter of formality the Domestic Council should continue to receive Guamanian officials who wish to consult with the White House on domestic issues, including the question of their relationship with the Federal Government.

-- The Domestic Council should formally reply to official correspondence from Guam to the President.

Steve McConahey or George Humphreys could perform these functions for you as Jim Falk and Norman Ross did in previous years. My staff will draft for Mr. McConahey's signature any White House correspondence dealing with Guam's status and will brief your staff in preparation for any meetings with Guamanian officials and will sit in on these meetings.

If these arrangements are satisfactory, I will ask my staff to work with yours on a reply to the letters to the President from the Governor of Guam and the Chairman of Guam's Special Commission on Political Status.

10/20/76

THE WHITE HOUSE

WASHINGTON

October 12, 1976

MEMORANDUM FOR:

JIM CANNON

FROM:

STEVE MCCONAHEY *SM*

SUBJECT:

H.R. 11891  
Congaree Swamp National  
Monument Bill

*Current status:*  
*stopping*  
*w/ President*  
*10/13*

The Congaree Swamp National Monument Bill has been a controversial issue in South Carolina during the past year. Over a year ago, Governor Edwards proposed a plan to purchase this land as a positive measure of conservation. Since that time he has personally followed this issue with trips to Washington to meet with Secretary Kleppe and representatives in Congress.

While the Governor shares the concern of some over the amount of money authorized in the bill, he feels that this expenditure is a good investment for the state and nation. He supports this compromise measure very strongly and urges that the President approve it.

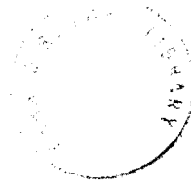
By signing the bill, the President would not only be satisfying the vocal environmentalists in the state but also would be lending credibility to his campaign in the area. This has been a highly visible issue which has enabled Republicans to champion the cause of environmentalists. Governor Edwards' initiative was carried through by Senator Thurmond and Congressman Spence (R-S.C.) in Congress. For once, they were ahead of Senator Hollings who entered the process at the last minute.

Although the Governor will support the President regardless of his action on the bill, he believes that it would be in the best interest of the state and the campaign for the President to sign the bill. While the environmentalists are not wholly behind the President, in a swing state such as South Carolina, a veto could jeopardize the independent vote; signing could result in a boost to that same vote.

*10/20/76*

If the President does sign the bill, the Governor would like to be able to praise the President and to give credit to the Republicans who fought for it. Could we have some lead time in order for the Governor to do so? And, if any statements are issued from the President, acknowledgement of the Governor's role as well as the support of Senator Thurmond and Congressman Spence should be made.

cc: George Humphreys



THE WHITE HOUSE  
WASHINGTON

October 13, 1976

TO: JIM CANNON

FROM: STEVE McCONAHEY

For your information \_\_\_\_\_

Comments:

I thought you might find the  
attached letter and article  
interesting. At least someone  
feels we have clout.

*Steve McConahey*

10/20/76





STATE OF IDAHO

OFFICE OF THE GOVERNOR

BOISE

CECIL D. ANDRUS  
GOVERNOR

October 6, 1976

Mr. Stephen G. McConahey  
Special Assistant to the President  
The White House  
Washington, D.C. 20500

Dear Steve:

Governor Andrus has asked that I forward on to you for your information the enclosed two items.

One pertains to the Governor's comments about what he feels are trivial questions being raised nationally over President Ford's golf outings. The other item is by Ben Plastino who appears to have been quite taken with you.

Governor Andrus thought that you would enjoy both, and on his behalf it is my pleasure to forward them on to you.

Sincerely,

A handwritten signature in cursive script, appearing to read "Chris Carlson".

Chris Carlson  
Press Secretary  
to the Governor

Cpl

enclosures



IDAHO

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Idaho Newspaper Assn.

BOX 1067 BOISE, IDAHO

POST-REGISTER

Idaho Falls, Idaho

SEP 26 1976

The western scene ...

# West governors draw presidential attention

By BEN J. PLASTINO  
Post-Register staff writer

ing, particularly in Idaho and  
particularly those on the

were the only Democrats.  
As observed previously the



# Andrus shrugs off Ford probe

10/1/76

By JAY SHELLDY  
Lewiston Morning Tribune

Gerald Ford for a ride in a golf cart and green fees." Those who have made these charges

"It's a back and forth situation. I don't think you'll buy a Japanese or American governor for a room and a

THE WHITE HOUSE  
WASHINGTON

*Cannon*  
*f.*  
*T-6*

PRIORITY

October 13, 1976

MEMORANDUM FOR:

JIM CAVANAUGH

FROM:

STEVE McCONAHEY *SCM*

SUBJECT:

Lambert Field

I have just been informed that a Presidential rally and departure has been scheduled for Lambert Field in St. Louis. I think this is a grave mistake. As you may know, Secretary Coleman recently announced Federal plans to phase out Lambert Field and construct a new jet port in southern Illinois. This decision was met with outrage from Governor Bond and almost the entire delegation of state and local officials from St. Louis. Moreover, it is the most controversial and most discussed issue currently in the minds of the St. Louis press and general population. If the President appears at Lambert Field, he can expect protests and demonstrations against Secretary Coleman's actions. I think this could sour his Missouri appearance and I strongly recommend consideration of an alternative site.



*101307*