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FOR RELEASE**6:30 P.M., EDT, THURSDAY
OCTOBER 3, 1974****UNIFORM CRIME REPORTING
(January - June, 1974)**

Crime in the United States, January - June, 1974, as measured by the Crime Index offenses, increased 16 percent during the first six months of 1974 when compared to the first six months of 1973. The violent crimes of murder, forcible rape, robbery, and aggravated assault, as a group, increased six percent. Forcible rape was up eight percent, robbery and murder each increased five percent, while aggravated assault increased seven percent. The property offenses of burglary, larceny-theft, and motor vehicle theft were up 17 percent as a group. Larceny-theft increased 20 percent, burglary 16 percent and motor vehicle theft four percent. Large core cities having 250,000 or more inhabitants as a group reported a ten percent increase in the volume of Crime Index offenses. Crime in the suburban areas continued to increase with a rise of 21 percent. The rural areas reported an increase of 19 percent (**Table 1**). Geographically, crime in the Southern States increased 21 percent, the Western States 15 percent, the North Central States 14 percent, and the Northeastern States twelve percent (**Table 2**).

**TABLE 1
CRIME INDEX TRENDS**

(January - June, percent change 1974 over 1973, offenses known to the police)

Population Group and Area	Number of Agencies	Population in thousands	Total	Violent	Property	Murder	Forcible rape	Robbery	Aggravated assault	Burglary	Larceny-theft	Motor vehicle theft
Total all agencies	6,319	172,521	+16	+ 6	+17	+ 5	+ 8	+ 5	+ 7	+16	+20	+ 4
Cities over 25,000	881	90,669	+13	+ 5	+15	+ 3	+ 9	+ 4	+ 6	+14	+19	+ 1
Suburban area	3,003	58,846	+21	+10	+21	+17	+10	+12	+ 9	+19	+24	+15
Rural area	1,368	20,129	+19	+ 6	+20	+ 2	+ 1	+12	+ 6	+20	+20	+16
Over 1,000,000	6	18,730	+ 6	--	+ 7	+ 1	+ 5	- 1	--	+ 4	+17	- 5
500,000 to 1,000,000	21	13,804	+15	+ 9	+16	+ 2	+ 7	+14	+ 2	+18	+18	+ 2
250,000 to 500,000	28	9,718	+12	+ 5	+13	+ 1	+16	+ 5	+ 5	+17	+14	- 1
100,000 to 250,000	99	14,442	+15	+ 9	+16	+ 5	+15	+ 5	+12	+14	+19	+ 7
50,000 to 100,000	245	17,058	+19	+12	+19	+ 7	+ 5	+11	+14	+20	+21	+ 8
25,000 to 50,000	482	16,917	+19	+11	+19	+ 9	+18	+ 9	+12	+17	+22	+ 7
10,000 to 25,000	1,265	20,134	+19	+10	+20	+ 8	+ 1	+ 8	+11	+17	+22	+12
Under 10,000	2,656	12,789	+25	+15	+25	+11	+15	+17	+15	+26	+25	+25

**TABLE 2
CRIME INDEX TRENDS BY GEOGRAPHIC REGION**

(Percent Change, January - June, 1974 over 1973)

Region	Total	Violent	Property	Murder	Forcible rape	Robbery	Aggravated assault	Burglary	Larceny-theft	Motor vehicle theft
Northeastern States	+12	+ 1	+14	- 1	+ 8	- 1	+ 3	+ 9	+23	+ 2
North Central States	+14	+ 9	+14	+11	+ 8	+ 7	+10	+16	+16	+ 1
Southern States	+21	+ 7	+22	+ 2	+14	+14	+ 3	+25	+23	+ 9
Western States	+15	+ 8	+15	+ 9	+ 3	+ 4	+13	+12	+19	+ 7

Issued by Clarence M. Kelley, Director, Federal Bureau of Investigation

United States Department of Justice, Washington, D. C. 20535

Advisory: Committee on Uniform Crime Records, International Association of Chiefs of Police



Table 3
Offenses Known to the Police, January through June, 1973 and 1974
Cities over 100,000 Population

			Crime Index total	Murder, non-negligent manslaughter	For-cible rape	Rob-bery	Aggra-vated assault	Bur-glary break-ing or enter-ing	Lar-ceny-theft	Motor vehicle theft	Crime Index total	Murder, non-negligent manslaughter	For-cible rape	Rob-bery	Aggra-vated assault	Bur-glary break-ing or enter-ing	Lar-ceny-theft	Motor vehicle theft			
Akron	Ohio	1973	7,291	8	51	336	213	2,060	3,674	949											
		1974	9,079	21	57	410	203	2,724	4,826	838	Little Rock (1)	Ark	1973								
Albany	N Y	1973	1,278	3	5	71	48	484	368	299		1974	8,018	21	52	384	412	2,414	4,302	433	
		1974	1,274	1	3	35	64	498	498	175	Livonia	Mich	1973	1	11	32	42	510	1,094	208	
Albuquerque	N Mex	1973	10,719	14	80	413	647	3,189	5,661	715		1974	2,610	8	39	46	792	1,471	254		
		1974	9,918	12	83	329	391	2,791	5,553	659	Long Beach	Calif	1973	22	75	894	865	3,864	4,797	1,603	
Alexandria	Va	1973	3,803	8	30	212	251	874	2,098	330		1974	11,941	12	86	722	414	3,706	5,385	1,616	
		1974	4,198	5	29	229	205	946	2,419	365	Los Angeles	Calif	1973	103,324	112	1,058	6,591	6,778	33,592	40,158	14,935
Allentown	Pa	1973	2,208	4	7	75	66	627	1,262	167		1974	106,076	112	1,058	6,604	7,048	33,116	42,621	15,481	
		1974	2,409	10	11	75	75	601	1,459	178	Louisville	Ky	1973	8,100	45	44	807	241	2,306	2,977	1,680
Amarillo	Texas	1973	2,921	3	19	42	116	779	1,819	143		1974	9,171	34	77	648	230	2,771	4,149	1,215	
		1974	3,766	4	13	75	162	1,049	2,221	242	Lubbock	Texas	1973	4,248	8	19	49	265	41,280	2,446	181
Anaheim	Calif	1973	6,099	1	46	199	173	2,200	3,064	416		1974	4,433	8	28	100	244	1,397	2,423	233	
		1974	7,867	3	47	193	269	2,684	4,121	550	Macon	Ga	1973	3,220	16	12	118	106	1,233	1,226	509
Ann Arbor	Mich	1973	4,657	1	13	133	148	1,584	2,588	190		1974	3,209	14	21	121	125	1,176	1,374	378	
		1974	4,719	2	26	104	112	1,317	2,855	303	Madison	Wis	1973	4,401	2	22	48	6	1,014	3,064	245
Arlington	Texas	1973	2,706		10	32	91	526	1,816	231		1974	4,724	2	18	73	16	1,036	3,386	193	
		1974	3,482	3	14	51	73	666	2,397	278	Memphis	Tenn	1973	20,382	85	214	1,049	807	7,014	9,420	1,793
Arlington	Va	1973	3,344	3	20	89	50	625	2,297	260		1974	22,770	58	250	1,285	760	9,017	9,730	1,670	
Atlanta	Ga	1973	4,094	3	23	103	67	833	2,728	337	Miami	Fla	1973	14,859	49	46	1,174	1,414	4,558	6,209	1,409
		1974	21,621	132	212	1,918	1,273	7,478	8,270	2,338		1974	17,610	50	64	1,550	1,493	5,408	7,595	1,450	
Austin	Texas	1973	7,324	127	245	2,064	1,649	7,559	9,235	2,016	Milwaukee	Wis	1973	13,610	26	82	385	300	2,561	7,823	2,433
		1974	12,895	127	34	116	439	1,934	4,353	436		1974	14,037	25	88	605	370	2,646	8,077	2,226	
Baltimore	Md	1973	30,275	127	236	3,743	3,376	7,157	12,161	3,475	Minneapolis	Minn	1973	15,835	11	120	888	535	5,108	7,083	2,090
		1974	34,576	136	215	4,406	3,034	8,399	14,434	3,952		1974	14,990	15	139	807	699	5,065	6,190	2,075	
Baton Rouge	La	1973	7,791	14	25	269	377	2,536	3,887	683	Mobile (1)	Ala	1973	5,185	18	35	165	278	1,908	2,870	
		1974	8,075	15	25	90	607	2,181	4,489	668		1974	5,185	23	32	202	256	1,855	2,487	330	
Beaumont	Texas	1973	3,324	7	13	88	338	914	1,794	170	Montgomery	Ala	1973	3,195	10	25	85	35	837	1,994	209
		1974	3,516	7	11	66	296	961	1,979	196		1974	4,113	17	22	84	39	1,199	2,412	340	
Berkeley	Calif	1973	6,328	4	47	333	150	2,140	3,195	459	Nashville	Tenn	1973	11,392	45	77	510	626	3,836	4,799	1,499
		1974	6,088	4	36	243	130	2,038	3,311	326		1974	11,286	39	46	675	524	4,263	4,589	1,150	
Birmingham	Ala	1973	9,440	27	101	506	871	2,706	3,791	1,438	New Bedford	Mass	1973	2,683		4	103	76	880	1,033	587
		1974	10,574	35	88	396	1,026	3,279	4,232	1,518		1974	3,074	1	13	119	90	859	1,395	597	
Boston	Mass	1973	23,215	60	176	2,596	1,044	6,100	5,299	7,940	New Haven	Conn	1973	5,388	7	22	106	111	1,282	2,776	1,084
		1974	29,263	61	168	2,951	1,194	7,692	7,703	9,494		1974	6,170	4	14	156	115	2,311	2,707	863	
Bridgeport	Conn	1973	5,296	8	9	227	97	1,252	2,191	1,512	New Orleans	La	1973	17,500	100	109	1,495	1,056	4,504	7,035	3,201
		1974	5,550	6	14	159	117	1,132	2,356	1,766		1974	17,949	108	121	1,677	1,029	4,573	7,443	2,898	
Buffalo	N Y	1973	10,342	36	81	837	362	2,586	4,401	2,039	Newport News	Va	1973	2,918	12	17	78	267	769	1,612	163
		1974	10,916	29	99	748	297	3,062	4,828	1,853		1974	3,439	11	20	143	190	900	1,913	262	
Cambridge	Mass	1973	4,454	5	20	192	156	1,221	1,054	1,806	New York	N Y	1973	225,787	819	1,759	35,471	19,153	71,671	58,379	38,535
		1974	4,599	1	21	141	153	990	982	2,311		1974	234,518	789	2,014	34,570	19,152	71,886	72,476	33,631	
Camden	N J	1973	4,208	14	37	374	308	1,504	953	1,018	Norfolk	Va	1973	7,608	17	61	344	578	1,870	4,158	580
		1974	4,798	9	43	473	358	1,579	1,399	937		1974	8,951	24	69	323	536	2,220	5,117	662	
Canton	Ohio	1973	2,771	6	16	129	113	609	1,630	268	Oakland	Calif	1973	21,180	36	109	1,595	956	7,155	8,752	2,577
		1974	3,289	6	24	205	114	853	1,796	291		1974	19,255	28	128	1,257	1,056	6,928	7,859	1,999	
Cedar Rapids (1)	Iowa	1973	3,900	1	2	36	20	868	2,680	293	Oklahoma City	Okla	1973	10,512	20	101	316	334	3,642	4,733	1,366
		1974	7,307	28	22	339	550	2,417	3,546	405		1974	12,101	28	92	366	258	4,410	5,122	1,825	
Charlotte	N C	1973	10,214	31	35	396	558	3,858	4,815	521	Omaha	Nebr	1973	9,537	20	60	349	469	2,200	5,003	1,436
		1974	5,423	11	27	190	230	1,741	2,716	508		1974	10,880	11	76	506	452	2,691	5,767	1,377	
Chicago	Ill	1973	103,092	435	770	12,635	6,178	22,132	42,796	18,146	Orlando	Fla	1973	4,025	13	22	158	303	1,155	2,141	233
		1974	108,325	432	851	10,798	6,019	24,049	49,708	16,468		1974	5,670	19	26	177	307	1,686	3,127	328	
Cincinnati	Ohio	1973	14,121	28	99	668	372	5,103	6,610	1,241	Parma	Ohio	1973	1,239	1	2	24	37	287	757	131
		1974	14,538	26	133	714	575	5,047	6,707	1,336		1974	1,148	1		8	42	238	718	141	
Cleveland	Ohio	1973	20,536	138	193	2,273	958	4,439	5,978	6,557	Pasadena	Calif	1973	4,995	9	30	212	129	1,526	2,495	594
		1974	23,225	123	213	2,551	1,255	5,655	6,819	6,609		1974	4,853	8	36	197	196	1,432	2,513	471	
Colorado Springs	Colo	1973	5,246	5	34	190	115	1,637	2,793	472	Paterson	N J	1973	6,164	14	33	658	624	2,382	1,287	1,166
		1974	6,529	5	50	227	151	2,047	3,500	549		1974	6,098	13	14	545	517	2,162	1,595	1,252	
Columbia	S C	1973	2,806	9	18	90	154	983	1,329	223	Peoria	Ill	1973	4,809	4	21	156	662	1,413	2,170	383
		1974	4,169	17	17	167	163	1,574	1,872	359		1974	4,837	6	31	190	584	1,419	2,323	284	
Columbus	Ga	1973	2,338	17	12	158	83	777	951	340	Philadelphia	Pa	1973	34,066	208	330	4,276	2,353	9,684	9,242	7,973
		1974	2,420	24	19	96	77	930	1,000	274		1974	36,417	190	357	4,216	2,346	9,815	11,382	8,111	
Columbus	Ohio	1973	14,291	26	147	639	360	4,696	6,778	1,645	Phoenix	Ariz	1973	27,618	34	112	697	1,212	8,484	14,449	2,630
		1974	16,941	27	154	802	425	5,345	8,701	1,487		1974	37,954	41	139	1,263	1,305	12,294	19,821	3,091	
Corpus Christi	Texas	1973	6,607	11	30	193	459	2,054	3,390	470	Pittsburgh	Pa	1973	12,366	25	156	1,176	911	3,286	3,614	3,198
		1974	7,507	18	47	194	514	2,225	4,084	425		1974	13,371	34	134	1,166	739	4,066	4,002	3,230	
Dallas	Texas	1973	30,723	105	248	1,370	2,229	9,418	14,923	2,430	Portland	Oreg	1973	15,965	11	76	606	613	5,043	7,978	1,638
		1974	37,827	93	272	1,280	1,828	12,512	19,070	2,772		1974	19,793	20	120	917	977	6,377	9,294	2,088	
Dearborn	Mich	1973	2,612	2	6	77	34	359	1,720	414	Portsmouth	Va	1973	2,804	8	29	161	144	1,003	1,12	

FEDERAL BUREAU OF INVESTIGATION
UNITED STATES DEPARTMENT OF JUSTICE

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HONORABLE GERALD R. FORD
PRESIDENT
THE WHITE HOUSE
WASHINGTON, DC 20500

**FOR RELEASE
6:30 P.M., EDT, THURSDAY
OCTOBER 3, 1974**



PLEASE NOTE

Figures used in this release are submitted voluntarily by law enforcement agencies throughout the country. Individuals using these tabulations are cautioned against drawing conclusions by making direct comparisons between cities due to the existence of numerous factors which affect the amount and type of crime from place to place. Some of these factors are listed in the annual Uniform Crime Reports. More valid use can be made of these figures by determining deviations from national averages and through comparisons with averages for cities in similar population groups. (Table 1) It is important to remember that crime is a social problem and, therefore, a concern of the entire community. The efforts of law enforcement are limited to factors within its control.

ITEM WITHDRAWAL SHEET
WITHDRAWAL ID 01235

Collection/Series/Folder ID : 001900266
Reason for Withdrawal : DR,Donor restriction
Type of Material : NOT,Notes
Creator's Name : Daughtrey, Eva
Receiver's Name : Buchen, Philip
Description : Personal matter concerning George
Kovacs.
Creation Date : 10/22/1974
Date Withdrawn : 06/23/1988

ITEM WITHDRAWAL SHEET
WITHDRAWAL ID 01236

Collection/Series/Folder ID	:	001900266
Reason for Withdrawal	:	DR, Donor restriction
Type of Material	:	COR, Correspondence
Creator's Name	:	Huge, Harry
Receiver's Name	:	Buchen, Philip
Description	:	Matter concerning William Saks.
Creation Date	:	10/24/1974
Date Withdrawn	:	06/23/1988

ITEM WITHDRAWAL SHEET
WITHDRAWAL ID 01237

Collection/Series/Folder ID	:	001900266
Reason for Withdrawal	:	DR, Donor restriction
Type of Material	:	MEM, Memo(s)
Creator's Name	:	Chapman, Dudley
Receiver's Name	:	Buchen, Phil
Description	:	Joseph Kirkland
Creation Date	:	11/29/1974
Date Withdrawn	:	06/23/1988

F131

Thursday 12/12/74

(For the Press Briefing)

10:58 Jack Hushen said -- in connection with the Boston situation -- Ron may be asked whether or not the President is being kept aware of the developments there. They would like to respond "Yes, by his Legal Counsel as the situation warrants."

Hushen has talked with people at Justice and they say things are fairly routine. FBI is investigating the stabbing and Community Relations Services and trying to mediate the disputes.



Not
for Foreign Intelligence file



December 13, 1974

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM: PHILLIP AREEDA

The United States Attorney for Chicago is now investigating the Illinois Bureau of Investigation.

A representative of a target of that investigation has warned the Justice Department that its continuation will implicate the Federal Bureau of Investigation, the Internal Revenue Service, and another unspecified Federal agency in illegal domestic wiretapping; it was suggested that Federal officials have committed perjury, destroyed files, etc. If true, the consequences will be very serious for the future of the FBI.

Nevertheless, the Justice Department is going ahead with its investigation. This matter is known only to the Deputy Attorney General and the Chicago United States Attorney's office.

PA/ec



FBI

Thursday 1/2/75

9:15 I asked Jane if a paper had come in from Mr. Herbits in Bill Walker's office -- since you were looking for it last Friday.

She said a paper did come in -- and Mr. Areeda sent it to Lazarus to check on.



ITEM WITHDRAWAL SHEET
WITHDRAWAL ID 01238

Collection/Series/Folder ID : 001900266
Reason for Withdrawal : DR,Donor restriction
Type of Material : MEM,Memo(s)
Creator's Name : Cargill, Mason
Receiver's Name : For the record
Description : Phone call from Judd Johnson.
Creation Date : 11/06/1975
Known Duplicates : N
New Location : CF,Donor Restriction Closed File
Date Withdrawn : 06/23/1988
Withdrawing Archivist Initials : LET,Leesa E. Tobin

ITEM WITHDRAWAL SHEET
WITHDRAWAL ID 01239

Collection/Series/Folder ID	:	001900266
Reason for Withdrawal	:	DR, Donor restriction
Type of Material	:	COR, Correspondence
Creator's Name	:	President
Receiver's Name	:	Graham, Otto
Description	:	Personal matter.
Creation Date	:	01/09/1976
Date Withdrawn	:	06/23/1988



OFFICE OF MANAGEMENT AND BUDGET

1/30/76

TO : Phil Buchen

FROM: Calvin J. Collier
Associate Director for
Economics and Government

The attached materials detail the current problems with the draft FBI budget submission to Congress.

Tab A is the Justice Department (Budget Office) summary of the changes that the FBI has been requested to make to be more supportive of the President's budget. In the left margin is noted the tentative results of the Department's negotiations with the Bureau on these points.

Tab B will be relevant pages of the proposed budget submissions to which the notes in Tab A refer.

Although some of these points, in themselves be minor, we are deeply concerned that the Bureau is being permitted to undermine Presidential budget decisions. My hope is that the Attorney General straightens this matter out as soon as possible. The budget submissions are required to go to the Hill on Monday.



REQUIRED CHANGES TO THE FBI's CONGRESSIONAL SUBMISSION

TAB
A

no ✓ * 1. Page 2, line 9: \$8,156,000 to be achieved through cost reduction savings in Administratively Uncontrollable Overtime (AUO) performed.

no * 2. Page 2, line 11: \$4,696,000 for an approximate 1% reduction in personnel due to planned improvement in employee productivity. The request represents the amount required to carry out existing FBI responsibilities and contains no provision for additional investigative responsibility or service functions which may be subsequently assigned to the FBI.

3. Page 3, line 19: FBI's major program objectives for FY 77 are:

drop pa
OR
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no * 4. Page 4, lines 15 and 16: To be deleted as productivity shows a decline of 33% between 1967 and 1974.

OR 5. Page 4, line 30: The decrease has been achieved to a large extent by deferring equipment purchases.

no * 6. Page 5, line 4: Delete phrase "not by the FBI." S&L Training

no * 7. Page 5, line 7: Delete words "this mandated" and substitute the words "the policy to require a 50% reimbursement" S&L Training

OR 8. Page 6: No proposed language changes, typographical errors to be corrected.

no 9. Page 8, lines 22 and 23: Delete and substitute the following: "It is essential that funds from reimbursements be available for use by the FBI in order for this training program to be continued.

OR 10. Page 12, line 5: Should be moved 2 spaces to left to identify cost reduction savings as a separate adjustment to base item which is a direct result of a policy choice.



- no 11* Page 14, line 5: Delete lines 5 and 6.
- no 12* Page 14, lines 14 and 15: Delete lines 14 and 15.
- no 13* Page 14, item 6: Of this requested increase \$234,000 is requested to fund higher realized tariff rates for communications experienced in FY 75; \$225,000 is being requested for increase in repair and alteration costs; \$123,000 is being requested for the realized higher costs of employee equipment.
- no 14* Page 15, item 8: To be rewritten as follows: \$1,995,000 is being requested to fund merit within-grade (WIG) increases in FY 77.
- OR 15. Page 23, line 16: Strike the word "nefarious."
- no 16* Page 23: Strike last two lines.
- no 17* Page 24: Strike first 8 lines.
- OR 18. Page 26, paragraph 4: Update reported bombings for full year 1975.
- no 19. Page 26, paragraph 6: Delete last sentence.
- OR 20. Page 28, line 4: Substitute phrase: "to identify and reduce" vice "to expose and crush."
- OR 21. Page 32, lines 16 through 21: Delete.
- no 22* Page 37, lines 5 and 6: To be rewritten as follows: "In FY 77 the FBI will require a 50% reimbursement from State and local governments for such training."
- no 23* Page 40, line 6: Delete phrase "which were previously offered cost free."
- no 24* Page 59: Strike the last sentence.



Department of Justice
Federal Bureau of Investigation
Appropriation Summary Statement

1 The appropriation request for the 1977 fiscal year is \$466,777,000. This represents a decrease of
\$15,015,000 or approximately 3.1% under the anticipated appropriation of \$481,792,000 for fiscal
year 1976. The anticipated 1976 amount includes an appropriation of \$468,700,000 plus a pending
supplemental request of \$13,092,000 to provide for the October 1975 pay raises. The appropriation
request provides for \$14,181,000 in uncontrollable increases and \$1,939,000 in program increases
for temporary work-years to train replacements for special agents mandatorily retiring under
P.L. 93-350 by January 1, 1978. These requested increases are offset by decreases of: \$516,000
2. transferred to the Department of State for Shared Administrative Support Services; \$4,895,000 to
be derived from non-recurring fiscal year 1976 items; \$8,156,000 to be achieved through smaller
3. payments to special agents for administratively uncontrollable overtime (AUO) performed; and
program decreases of \$5,000,000 for equipment purchases, \$4,696,000 for an approximate one percent
reduction in personnel and \$7,872,000 due to a planned 50% reimbursement program for State and
local training in 1977. The \$15,015,000 in net decreases provides for 442 fewer direct work-years
in fiscal year 1977 than during fiscal year 1976. There is provision for an increase of \$7,872,000 and
272 more work-years of reimbursables effected by the requirement for 50% reimbursement by State and
4. local governments for FBI provided training in fiscal year 1977. The request represents the
absolute minimum amount required to carry out existing FBI responsibilities and contains no pro-
5. vision for any unforeseen contingencies which could arise from various sources, including additional
investigative responsibilities or service functions which may be subsequently assigned to the FBI.]

Basic authority for the activities of the FBI is contained in Chapter 33 of Title 28, United States
Code. Title 18, Section 3052, United States Code, as amended January 10, 1951, provides that
"The Director, Associate Director, Assistant to the Director, Assistant Directors, inspectors and
agents of the Federal Bureau of Investigation of the Department of Justice may carry firearms,
serve warrants and subpoenas issued under the authority of the United States and make arrests without
warrant for any offense against the United States committed in their presence, or for any felony
cognizable under the laws of the United States if they have reasonable grounds to believe that the
person to be arrested has committed or is committing such felony." The FBI has also been vested
with certain auxiliary investigative responsibilities by the Congress, the Attorney General and
the President of the United States relating directly to the Nation's security.

In order for the FBI to carry out its mandated responsibilities in the most efficient and effective
manner possible, pilot programs and studies have been initiated from time to time to determine how
to best allocate resources to the highest priorities. For example, during fiscal year 1975, the FBI
began testing and evaluating the probable effects of a major shift in investigative emphasis which
involves a decreased involvement in less complicated marginal matters, with increased emphasis
being given to selected high-priority criminal and security matters. The initial testing of this



Appropriation Summary Statement - Continued

Notwithstanding any changes in emphasis of criminal matters, the FBI must continue its concentrated efforts in the counterintelligence and internal security areas to combat those individuals and organizations who are intent on subverting our form of government. Emphasis will be placed on protecting the internal security of the United States from the efforts of foreign intelligence services engaged in hostile activities and from the activities of terrorist elements. The FBI's authority and jurisdiction in foreign counterintelligence are based on statute, on the President's constitutional powers and responsibilities and on the authority of the Attorney General.

6 Requests for information under the Freedom of Information and Privacy Acts have increased from a total of 447 requests for the calendar year 1974 to a total of 13,875 requests for calendar year 1975. This has necessitated reallocation of qualified agent and clerical personnel. ✓

2. Identification by fingerprints:

* The FBI serves as a central repository for fingerprint cards submitted by law enforcement agencies, governmental agencies, and private citizens for identification purposes. The appropriation request includes \$51,095,000 for fiscal year 1977 for this activity. This represents a decrease of \$1,065,000. The Identification Division has experienced an increased workload while operating at levels below authorized strength, because of cuts in 1976 fiscal year personnel. The response time for fingerprint receipts has slipped from a desirable three days to slightly more than five days. It is anticipated that fingerprint work will continue to expand. For example, the expungement workload will continue to grow because of recent court decisions regarding "detention only" arrests. The State of California alone will request purging of more than two million records over the next two years. Additionally, a recent court order in the District of Columbia will require the return of all fingerprint cards submitted by the Metropolitan Police Department since January 30, 1968. It is estimated that over 200,000 fingerprint cards must be returned in addition to the expungement or purging of this arrest information from the files of the Identification Division. The funds provided for this program are also used to support the fingerprint automation effort which is progressing very satisfactorily. The benefits of this effort will be realized in future years and will be reflected by substantial savings in funds and personnel.

3. Criminal and scientific laboratory:

The FBI Laboratory will require \$12,043,000, a decrease of \$1,029,000, for fiscal year 1977. This will permit the FBI to operate its fine crime laboratory for the scientific examination of physical evidence and provide services, including testimony of laboratory personnel, on a cost-free basis to state and local law enforcement agencies as well as all Federal agencies. The decrease has been achieved to a large extent by deferring equipment purchases which were planned to be made during fiscal year 1977.



Appropriation Summary Statement - Continued

4. Training:

The training program will require \$8,282,000, a decrease of \$7,978,000, for the fiscal year 1977 in order to train the FBI's own personnel and provide requested training assistance to state and local law enforcement personnel at the FBI Academy, Quantico, Virginia, and at the local level.

9. The reduction in funds for this activity during fiscal year 1977 is the result of a decision, ~~not by the FBI~~, to require reimbursement from state and local trainees for a portion of the cost of training provided to these recipients. During the 1977 fiscal year, these charges are to be levied at 50 percent of the cost of the training provided these trainees. This mandated policy to require reimbursement for training provided to state and local law enforcement personnel is expected to produce \$7,872,000 in reimbursements from state and local governments.

Recognizing that adequate training is the key to effective law enforcement, the FBI will continue its FBI National Academy program and provide specialized training in critical areas of current interest. Among specialized subjects offered will be organized crime, kidnaping, terrorist extremism and white-collar crime. The FBI Academy will also devote effort to the training of agents to partially replace those subject to mandatory retirement as of January 1, 1978, due to provisions of Public Law 93-350.

5. General administration:

The amount requested for the administration of the FBI is \$27,233,000, a decrease of \$63,000. These funds will provide for overall management direction of the FBI's activities; evaluation of policies, procedures and operations; financial management; legal supervision; instruction and research; and communications geared to increase public awareness of the responsibilities and services of the FBI.



Adjustments to Base and Built-in Changes - Continued

	<u>Permanent Positions</u>	<u>Work-Years</u>	<u>Budget Authority</u>
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✓ 4. Increased printing costs.....	\$115
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This provides for an 11% increase over the \$1,043,000 available for the 1976 fiscal year and is attributable to rising costs of material and publications printed by the Government Printing Office. Actual costs incurred for the 1975 fiscal year amounted to \$1,526,000.

✓ 5. Increased costs of supplies and materials.....	842
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This increase is primarily attributable to the increased cost of gasoline. In the 1975 fiscal year, 6,696,000 gallons of gasoline were consumed by the FBI. At the average cost of 36 cents per gallon prior to the oil embargo, this gasoline would have cost \$2,410,560. At the present rate of 59 cents per gallon, the cost is \$3,950,640. Of the increase of \$1,540,080, \$842,000 is being requested as an uncontrollable item.

✓ 6. Increased costs of communications, repairs and equipment.	682
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Actual costs for communications in fiscal year 1975 were \$952,000 more than the \$3,273,000 allowed in fiscal year 1976. Of this increase, \$334,000 is requested to fund higher tariff rates actually experienced in fiscal year 1975. Costs for repairs and alterations in fiscal year 1975 were \$470,000 higher than the \$2,702,000 provided for in fiscal year 1976. Of this amount, \$225,000 is being requested. Actual costs experienced for regular equipment are \$13 per employee higher than the \$120 per employee allowed for the 1976 fiscal year. With 19,633 employees funded for the 1976 fiscal year, an increase of \$255,000 is needed. Of this amount, \$123,000 is being requested.

1526
1043
483



334
225
123
682

12

Adjustments to Base and Built-in Changes - Continued

	<u>Permanent Positions</u>	<u>Work-Years</u>	<u>Budget Authority</u>
7. GSA space and rental services.....	\$1,318

The requested increase will provide for the payments to be made to the General Services Administration for space and services. This amount represents the increase between the amount allowed for such payments in the 1976 fiscal year and the amount estimated to be required in the 1977 fiscal year.

* 8. Within-grade step increases.....	1,995
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The estimated increased cost for WIGI's for the 1977 fiscal year will be approximately \$3,757,000 based on an approximate one percent of the personnel compensation cost of General Schedule employees. Of this amount, \$1,995,000 is being requested.

9. Increased cost of employer's contribution to Federal Employees' Group Life Insurance Fund.....	313
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This amount is required to provide for the 29 percent increase in the amount the employer is required to contribute to the Federal Employees' Group Life Insurance Fund. This contribution increased from 13.75 cents to 17.75 cents per thousand per biweekly pay period effective the first pay period after February 28, 1975. Approximately \$1,100,000 for Federal Employees' Group Life Insurance Contributions is included in the 1976 fiscal year request.



Justification of Program and Performance - Continued

Activity: 1. Security and criminal investigations

Subactivity: c. Field investigations

	(Dollars in thousands)							
	<u>FY76 Appro. Avail.</u>		<u>Base for FY77</u>		<u>FY77 Estimate</u>		<u>Inc. or Dec.</u>	
	<u>Perm.</u>		<u>Perm.</u>		<u>Perm.</u>		<u>Perm.</u>	
	<u>Pos.</u>		<u>Pos.</u>		<u>Pos.</u>		<u>Pos.</u>	
	<u>(Work-Yrs.)</u>	<u>Amount</u>	<u>(Work-Yrs.)</u>	<u>Amount</u>	<u>(Work-Yrs.)</u>	<u>Amount</u>	<u>(Work-Yrs.)</u>	<u>Amount</u>
Field investigations...	12,525	<u>\$322,997</u>	12,525	<u>\$333,839</u>	12,275	<u>\$328,466</u>	-250	<u>-\$5,373</u>
	(12,157)		(12,200)		(12,030)		(-170)	

Base Program

The outputs of this program provide for the conduct of security, criminal, civil and applicant investigations. The FBI initiated a study in fiscal year 1975 with the objective of determining whether field offices could produce a more meaningful and significant investigative product if they did not have to be concerned with maintaining a caseload. Quality of caseload and not quantity was stressed. Four offices participated in this study and results showed that while numbers of cases declined, measurable statistics in some instances actually increased. This concept was extended to all FBI field offices in August 1975.

During the fiscal year 1975, the FBI placed additional emphasis on the more complex and sophisticated crimes such as white-collar crime and organized crime which produced excellent results. These investigations, while requiring substantially more resources than less complicated matters, are expected to have the greatest favorable impact and overall benefits to the American public.

Increasingly complex kidnaping and extortion plots as well as bank robberies continue to place heavy demands on FBI manpower. These types of crimes have resulted in personal injury and death to innocent people as well as large monetary losses to the victims and require immediate response and persistence of personnel in order to protect victims and apprehend and convict the perpetrators.

There is an apparent trend to include more than one subject in these nefarious schemes, in an attempt to insure escape and create a logistical problem for law enforcement. These types of crimes demand the increased use of equipment as well as manpower. It is the policy of the FBI, in these matters, to spare no effort or expense where the welfare of a victim is involved.

In order for the FBI to adequately fulfill its responsibilities, it is necessary for special agents to perform substantial amounts of unscheduled and administratively uncontrollable overtime. Such



Justification of Program and Performance - Continued

overtime is necessary to bring to a logical conclusion those matters demanding immediate attention outside of regular business hours. This overtime is expected to continue in future years as *in the past*.

The overtime performed by the agent staff during the 1975 fiscal year amounted to 4.4 million hours. The average was some 2 hours and 20 minutes each workday. The overtime performed was equivalent to the full-time services of 2,117 agents. The cost of employing that number of agents would have been \$46.8 million. The administratively uncontrollable overtime payments to agents amounted to \$28.9 million with a resulting savings to the Government of \$17.9 million which is equal to the cost of 811 agents.

Security Investigations

Relations between the United States and the Soviet-bloc nations continued to improve during the past year. This resulted in increased investigative problems for the FBI as larger numbers of their official personnel were assigned to this country. As of December 1, 1975, Soviet-bloc and Albanian officials present in the United States was 1,938 individuals. This figure was composed of 1,255 Soviets and 683 representatives from Albania and the Soviet satellites: Bulgaria, Czechoslovakia, Hungary, Mongolia, Poland, Romania and East Germany. These personnel are assigned to official or quasi-official establishments which can and do serve as bases for intelligence operations directed against our country.

The Soviets have established a consulate in San Francisco and have recently purchased property in New York City to serve as the second consulate in the United States. Locations for additional proposed consulates are Chicago, New Orleans, Houston, Los Angeles and St. Louis. No Soviet-bloc establishments currently exist in the last four cities. Recent developments indicate substantial increases in Soviet commercial-related officials can be expected in the near future. The Soviets have requested permission to open a branch of the office of the Soviet Trade Representative in New York City, with the main headquarters to remain in Washington, D.C. The Kama River Purchasing Commission has recently added a substantial number of official representatives to its establishment here, as has the Amtorg Trading Corporation. The Soviets are also attempting to obtain permission to set up two new stock corporations at least 50% Soviet owned to provide for exports to the United States.

A Czechoslovakian consulate is scheduled to open in Chicago in 1976. The Hungarian Government has begun construction of a new embassy in Washington and has already obtained permission to place a new Hungarian consulate in Cleveland, Ohio. The Bulgarian Government is negotiating for construction of a new embassy in Washington which will provide for a much larger staff. The Polish Government may also begin construction of an expanded embassy in Washington and has been seeking space to establish a permanent Polish Trade Mission Office in San Francisco. Romania may be opening a consulate in Chicago within a year.



Justification of Program and Performance - Continued

Activity: 4. Training

	(Dollars in thousands)							
	FY76 Appro. Avail.		Base for FY77		FY77 Estimate		Inc. or Dec.	
	Perm.		Perm.		Perm.		Perm.	
	Pos.		Pos.		Pos.		Pos.	
	(Work-Yrs.)	Amount	(Work-Yrs.)	Amount	(Work-Yrs.)	Amount	(Work-Yrs.)	Amount
Training.....	510	\$17,555	510	\$16,260	238	\$8,282	-272	-\$7,978
	(505)		(502)		(230)		(-272)	

Base Program

The outputs of this program provide training for FBI employees in support of the FBI's basic responsibility to conduct and coordinate investigations and provide, upon request, a comprehensive training and educational program to bona fide members of state and local law enforcement agencies and other members of the criminal justice system. In the past, training has been afforded to state and local law enforcement agencies on a cost-free basis upon request of the agency. In fiscal year 1977, this reduction will necessitate the FBI requiring 50% reimbursement from state and local governments for such training. N.C.

The Training Division's accomplishments during fiscal year 1975 focused around the now fully operational FBI Academy at Quantico, Virginia, its training programs and other services of the Division which were administered by FBI Headquarters personnel. Record-high training and services were provided in all areas of accomplishment.

For example, four national symposiums were held during fiscal year 1975 at the FBI Academy. These covered Crime Laboratory Development, Law Enforcement Training, Terrorist Activities and Uniform Crime Reporting. Total attendance at these symposiums was 476.

Specially trained FBI Agents assigned to the Bureau's 59 field divisions provided 108,383 hours of instruction while participating in 10,516 law enforcement schools attended by 319,663 criminal justice personnel. Topics presented ranged from basic law enforcement subjects to specialized matters such as kidnapping, hostage situations, extremist groups, organized crime and legal issues.

Instructors from the FBI Academy conducted over 200 specialized schools for law enforcement administrators in such topical areas as crisis intervention, executive development, forensic science, instructor development and legal matters.



Justification of Program and Performance - Continued

<u>Activity</u>	<u>1975 Actual</u>	<u>Fiscal Year 1976 Estimate</u>	<u>1977 Estimate</u>
<u>Police Officers:</u>			
FBI National Academy			
Sessions	4	4	4
Trainees	994	1,000	1,000
Specialized Courses			
Schools	157	50	50
Trainees	4,236	1,500	1,500
Field Police Training			
Schools	10,516	10,500	10,300
Hours of Instruction	108,383	110,000	107,300
Trainees	319,663	315,000	313,000

Increase for FY 1977

There is no provision for an increase of funds in this activity.

Decrease for FY 1977

	<u>Decrease</u>		
<u>Perm. Pos.</u>	<u>Work-Years</u>		<u>Amount</u>

Training.....	-272	-272	-\$7,978
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A decrease of \$7,872,000 in the funds provided for training has been made for fiscal year 1977. These funds are equivalent to 272 permanent positions which represent 121 special agents and 151 clerical personnel. The FBI will require 50% reimbursement from state and local governments for training services provided to their personnel which were previously offered cost free.

A reduction of \$106,000 in equipment funds is being made in this activity. This reduction represents a deferral of the purchase of recurring equipment such as training films, projectors, recorders, firearms and law reference material.



Sent to Mr. Rimm 905

Report on Recent Accomplishments - Continued

Sets of Fingerprints and Estimated Persons Represented
June 30, 1975

<u>Type of Print</u>	<u>Sets of Prints</u>	<u>Estimated Persons</u>
Criminal	72,906,890	21,060,816
Civil	89,288,038	39,939,128
Total	<u>162,194,928</u>	<u>60,999,944</u>

Criminal and Scientific Laboratory

In fiscal year 1975, there were 482,060 scientific examinations conducted by the FBI Laboratory. The Laboratory strives to make science a more useful weapon to law enforcement through research and studies to develop new and improved ways to apply this knowledge to law enforcement work.

Scientific Examinations Made - Fiscal Year 1975
Classification by Agency

	<u>Number</u>	<u>Percent</u>
FBI Field Investigative Staff	331,641	69%
Other Federal, State and Local Agencies	<u>150,419</u>	<u>31%</u>
Total	<u>482,060</u>	<u>100%</u>

Training Activities

The FBI, in addition to training its own personnel, provides cooperative training services to other law enforcement agencies at all levels of government. The long-established field police training program continues to expand and in the 1975 fiscal year, FBI Agents contributed 108,383 hours of instruction in 10,516 schools attended by 319,663 officers. Four sessions of the FBI National Academy were held during the fiscal year 1975 at the new FBI Academy on the Marine Corps Base at Quantico, Virginia. A total of 994 students was graduated. During this same period, 920 National Academy graduates were retrained at the Academy. In the fiscal year 1975, seminars were held for law enforcement officers on a variety of topics including hostage negotiations, Women-in-Policing, rape and bomb detection and investigation. Beginning with fiscal year 1977, training will be performed for state and local police agencies on a 50% reimbursement basis. Heretofore, this training has been conducted on a cost-free basis for these agencies.

