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FOR IMMEDIATE RELEASE

November 13, 1974

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE CONGRESS OF THE UNITED STATES:

In accordance with the provisions of Title X of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), I am transmitting supplementary reports that revise proposed rescission and deferral reports made to the Congress in September and October of this year. I am also transmitting herewith reports on two new deferral actions required to promote sound financial management practices.

The details of the supplementary reports and the new deferrals are attached.

GERALD R. FORD

THE WHITE HOUSE,
November 13, 1974

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SUMMARY OF
PROPOSED RESCISSIONS AND DEFERRALS

(dollars in thousands)

<u>Rescission #:</u>	<u>Item</u>	<u>Budget Authority</u>
<u>Rescissions:</u>		
	Appalachian Regional Development Programs:	
R75-1A	Airport Construction.....	40,000
	Agriculture:	
	Forest Service:	
R75-4A	Forest Roads and Trails.....	61,611
	Interior:	
	Bureau of Land Management:	
R75-6A	Public Lands Development, Roads and Trails.	4,891
	National Park Service:	
R75-7A	Road Construction.....	10,461
<u>Deferrals:</u>		
	Agriculture:	
	Forest Service:	
D75-88	Youth Conservation Corps.....	3,081
D75-24A	Forest Roads and Trails.....	420,000
	Department of Defense - Civil:	
	Soldiers' and Airmen's Home:	
D75-35A	Capital Outlay.....	434
	The Panama Canal:	
	Canal Zone Government:	
D75-36A	Capital Outlay.....	500
	Department of Defense:	
D75-37A	Wildlife Conservation, etc.	343
	Housing and Urban Development:	
	Community Planning and Development:	
D75-52A	Public Facility Loans.....	183,934
	Interior:	
	Bureau of Land Management:	
D75-54A	Public Lands Development, Roads and Trails.	30,000
	U.S. Geological Survey:	
	Payments from Proceeds, Sale of Water,	
D75-61A	Mineral Leasing Act, 1920.....	27
	Labor:	
	Pension Benefit Guaranty Corporation:	
D75-89	Pension Guaranty Fund.....	343
	State:	
	International Boundary and Water Commission,	
	U.S. & Mexico:	
D75-67A	Construction.....	4,696
Total.....		760,321

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Rescission No. R75-1 transmitted in the special message of September 20, 1974 and printed as House Document No. 93-361. This rescission was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this rescission which now places it under the provisions of the Act.

The amount proposed for rescission remains \$40,000,000, as reported previously. The rescission reported has been updated to reflect appropriations realized through recent Congressional Action (P.L. 93-393), and to reflect current estimates of unobligated balances from prior years. New budgetary resources increased \$133.5 million to reflect 1975 appropriations for non-highway programs. Unobligated balances are now estimated at \$276,103,000 which consists of \$185,000,000 of 1975 highway contract authority, \$40,000,000 of airport safety contract authority (originally provided in the Appalachian Regional Development Act of 1975, as amended on August 5, 1971) and \$51,103,000 of unobligated balances of appropriations.

Legislation to effect this rescission has been introduced (Sec. 2, H.R. 16893).

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Sec. 1012 of P.L. 93-344

Agency Appalachian Regional Commission (ARC)	New budget authority	\$ 318,500,000 <u>1/</u>
Bureau	(P.L. <u>92-65</u>)	
Appropriation Title & Symbol	Other budgetary resources	<u>276,103,000 2/</u>
Appalachian Regional Develop-	Total Budgetary Resources	<u>594,603,000</u>
ment Programs 11X0090		
(Section 208 - Appalachian	Amount proposed for	
Airport Safety Improvements)	rescission	<u>40,000,000</u>

JUSTIFICATION Contract authority of \$40,000,000 is proposed for withdrawal pursuant to the Antideficiency Act (31 U.S.C. 665). The airport safety activities provided for under this contract authority are already being achieved under the authority for the FAA program for navigation aids, the national program of grants-in-aid for airports and by State and local governments through ARC's Supplemental Grant authority. The Federal Cochairman of ARC does not plan to request an appropriation to liquidate this contract authority prior to the expiration of the authorization on June 30, 1975, and has so notified the State members of the Commission.

ESTIMATED EFFECTS: The withdrawal of this contract authority will not significantly affect the ability of localities in the Appalachian region to improve their airports because of the existence of other airport construction and safety programs.

Had there been an appropriation in 1975 to liquidate this contract authority, this withdrawal would represent outlay savings of approximately \$2,000,000 in FY 1975 and future savings of approximately \$4,000,000 in FY 1976 and \$9,000,000 in FY 1977. The FY 1975 savings are assumed in the latest budget estimates. Thus, this withdrawal has the effect of maintaining the current budget estimates.

1/\$185,000,000 of which is 1976 contract authority not available for obligation in FY 1975 pursuant to P.L. 93-393.

2/\$25,000,000 of which is 1975 contract authority not available for obligation in FY 1975 pursuant to P.L. 93-393.

APPALACHIAN REGIONAL DEVELOPMENT PROGRAMS

APPALACHIAN REGIONAL DEVELOPMENT PROGRAMS

APPALACHIAN AIRPORT SAFETY IMPROVEMENTS

The authority to incur obligations provided by subsection (f) of section 208 of the Appalachian Regional Development Act of 1965, as amended, (85 stat. 169, 40 App. U.S.C. 208) is rescinded.

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message revises Rescission No. R75-4 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365.

The revision reflects a \$1,941,936 decrease in the amount proposed to be rescinded for the Forest Service, Forest Roads and Trails account--from \$63,553,000 to \$61,611,064.

The amount proposed for rescission in the October 4, 1974 special message was based upon a preliminary estimate of the amount of 1973 contract authority provided in the Federal-Aid Highway Act of 1970 (23 U.S.C. 203) that would lapse as of June 30, 1975. The estimate was based upon a program plan formulated prior to Congressional action on the Department of Interior and Related Agencies Appropriation Act of 1975 (P.L. 93-404) and upon an estimate of indefinite appropriations anticipated pursuant to the Act of March 4, 1913 (16 U.S.C. 501). Congressional appropriation action directed an increase in the obligation plan of \$7,400,000. The FY 1975 obligation plan was also increased by \$1,045,000 to complete work which was programmed but not completed in FY 1974. Indefinite appropriations realized in FY 1974 exceed the estimate made in the previous report by \$6,503,064. The difference between the increased program plan, \$8,445,000, and the increase in indefinite appropriations realized is \$1,941,936, the decrease in the amount proposed to be rescinded.

This modification of the amount proposed for rescission is consistent with the previous rescission report which stated that additional obligations would increase 1975 cash requirements beyond the amount made available by the Congress in its review of and action on the 1975 program plan. This increase in the program level is funded in part by the increase in indefinite appropriations realized above the estimates.

The deferral of \$420 million has been made the subject of another report (D75-24), transmitted to Congress on October 4, 1974. The amount of that deferral is unaffected by the adjustments to the program level and the amount proposed for rescission discussed herein.

Legislation to effect this rescission has been introduced (Sec. 3, H.R. 17204). A revised rescission proposal that reflects the current status of funds accompanies Rescission No. R75-4A.

Supplementary Report (cont'd)

This rescission was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this rescission which now places it under the provisions of the Act.

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Sec. 1012 of P.L. 93-344

Agency	
<u>Department of Agriculture</u>	New budget authority \$ <u>187,003,064*</u>
<u>Bureau</u>	16 U.S.C. 501/23 U.S.C. 203
<u>Forest Service</u>	Other budgetary resources <u>452,000,000*</u>
<u>Appropriation Title & Symbol</u>	
12X2262 Forest Roads & Trails	Total Budgetary Resources <u>639,003,064*</u>
12X5203 Forest Service Road & Trails for State National Forest Fund	Amount proposed for rescission <u>61,611,064*</u>

Justification:*

The Federal Aid Highway Act of 1970 provided contract authority (CA) of \$170M in both fiscal years 1972 and 1973. The CA is available for two years after the fiscal year for which it was authorized. The \$157,392,000 made available for the Forest Road and Trails program represents the funding required to support resource development and use plans for the national forest system in 1975. This amount is made up of \$108,388,936 of 1973 CA available for use through 1975, \$47,003,064 available from 10 percent of national forest receipts (16 U.S.C. 501) and \$2,000,000 in anticipated reimbursements. An additional \$61,611,064 of 1973 CA is not needed to achieve the 1975 program objectives and will lapse on June 30, 1975. This amount is proposed for rescission. The deferral of \$420 million has been made the subject of another report (D75-24) transmitted to Congress on October 4, 1974.

The 1975 program level has been prepared considering resource development and use opportunities and the associated benefit/cost relationships to the extent possible. Analysis of additional program opportunities is necessary and is continuing to better determine their benefit/cost relationships and to establish priorities. Road requirements are a major consideration in these efforts. It is conceivable that upon further analysis, some increase or decrease in the program might be justified but these possible changes are expected to be relatively small in relation to the CA available.

Congressional appropriation action (P.L. 93-404) provided \$120,864,000 in cash to liquidate contract authority and the Committee reports directed an increase in obligations of \$7,400,000. The appropriated cash to liquidate contract authority is slightly less than the Administration's request of \$121,000,000 but with careful management is believed to be sufficient to carry out the 1975 program plan as amended by Congress. Additional obligations in 1975 would increase 1975 cash requirements beyond that made available by the Congress in its review of and action on the 1975 program plan.

*Revised from previous submission.

(Cont'd.)

Estimated Effects:*

If this contract authority were to be made immediately available the result would be an estimated increase in the program level of about \$11.6 million in the current year. The increased program level would in turn, require additional appropriations for liquidation of contract authority and increased outlays of about \$2.3 million in FY 1975, \$7.6 million in FY 1976, and \$1.7 million in FY 1977. Greater outlay increases are unlikely because necessary planning and other preconstruction activities have not been accomplished.

* Revised from previous submission.

DEPARTMENT OF AGRICULTURE

Forest Service

Forest Development Roads & Trails

Contract authority provided for the fiscal year 1973 by Section 105(a)(7) of the Federal-Aid Highway Act of 1970 (P.L. 91-605) for "Forest development roads and trails" is rescinded in the amount of \$61,611,064.

SUPPLEMENTARY REPORT

Report pursuant to Sec. 1014(c)
of P.L. 93-344

This supplementary message modifies Rescission No. R75-6 transmitted in the special message of October 4, 1974, and printed as House Document No. 93-365. This rescission was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this rescission which now places it under the provisions of the Act.

The previous report reflected an estimate of unobligated balances of \$28,961,000. This report reflects actual balances determined available of \$30,036,585. The difference between estimated and actual balances brought forward into fiscal year 1975, \$1,075,585, has been made available for obligation. No other changes have been made from the previous report. Legislation to effect this rescission has been introduced (Sec. 4, H.R. 17204).

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Sec. 1012 of P.L. 93-344

Agency Interior	New budget authority	\$ 10,000,000
Bureau	(23 USC 203)	
Bureau of Land Management	Other budgetary resources	30,086,585*
Appropriation Title & Symbol	Total Budgetary Resources	40,086,585*
Public Lands Development	Amount proposed for	
Roads and Trails	rescission	4,891,000
14X1113		

Justification:*

The \$5,195,585 programmed for the Public Lands Development Roads and Trails represents the funding required to support resource development and use plans for the public lands in 1975. The Federal Aid Highway Act of 1970 provides contract authority of \$5 million for 1972 and \$10 million for 1973 to be available for two years subsequent to the fiscal year for which it is authorized. The Federal Aid Highway Act of 1973 provides additional contract authority of \$10 million for each of fiscal years 1974, 1975 and 1976 and authorizes use of this authority one year in advance of and two years subsequent to the fiscal year for which it is authorized. The total budgetary resources for this program consist of \$10,000,000 in 1976 contract authority, \$30,036,585 in unobligated balances carried forward from fiscal year 1974 and \$50,000 in anticipated reimbursements. Under the existing program, \$4,891,000 of contract authority will lapse on June 30, 1975, and \$30 million will be carried into 1976.

The 1975 program level has been prepared considering resource development and use opportunities and the associated benefit/cost relationships to the extent possible. The program for road development in any one year is based on estimated requirements to meet the objectives for multiple use resource development and use plans on the national resource lands.

This program is reviewed annually by the Congress when it takes action on the appropriation required to liquidate obligations under existing contract authority. Thus, the amount of contract authority made available has been implicitly approved by the Congress.

Estimated Effects:

Rescission of these funds will have no adverse effects on the program in future years. The \$4,891,000 proposed for rescission is 1973 contract authority which will lapse at the end of this fiscal year. If this unneeded contract authority were made immediately available, those projects that have unfavorable benefit/cost relationships would be funded. These projects would yield either limited benefits over the life of the project, benefits that can only be realized several years in the future, or both results. This proposed rescission and the deferral of \$30 million in this account are consistent with a program level that provides optimum utilization of available funds.

*Revised from previous submission.

If the amounts proposed for rescission, the deferred amounts or both the amounts were to be made immediately available for obligation, the program level would increase by \$3.1 million in 1975 and outlays by approximately \$.8 million in 1975 and \$2.3 million in 1976

Supplementary Report

Report Pursuant to Section 1014(c) of P.L. 93-344

This supplementary message revises Rescission No. R75-7 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365.

This revision reflects a \$3,538,972 decrease in the amount proposed to be rescinded for the National Park Service, Road Construction account resulting in a decrease of the rescission from \$14,000,000 to \$10,461,028.

The amount proposed for rescission in the previous report was based upon a preliminary estimate of the amount of 1973 contract authority provided in the Federal-Aid Highway Act of 1970 (23 U.S.C. 203) that would lapse as of June 30, 1975. The estimate was based upon a program plan formulated prior to Congressional action in the Department of the Interior and related Agencies Appropriation Act of 1975 (P.L. 93-404). Since that time, Congressional action has resulted in a final 1975 program plan which will require the use of a larger amount of available contract authority. Also, after further review of financial records, the National Park Service has determined that a lesser amount of contract authority from the "Parkways" authorization is the correct lapsing authority in 1975. The current rescission of contract authority for "Parkways" as provided in the Federal-Aid Highway Act of 1970 (P.L. 91-605) will allow for use of all available contract authority needed to carry out the 1975 program as approved by the Congress in P.L. 93-404.

This modification of the amount proposed for rescission is consistent with the previous rescission report which stated that the program level in each year has reflected a level of obligations implicitly approved by the Congress in its review of action on the appropriation required to liquidate obligations under existing contract authority.

The revised rescission report also reflects a decrease in total budgetary resources of \$25,044,824. This decrease is attributable to (1) the difference between the estimate of the unobligated balances carried forward from fiscal year 1974, which was reflected in the previous report, and the actual balances determined available as of June 30, 1974, and (2) the Park Service's in-depth review of their financial records resulting in an adjustment of the amount of contract authority available.

Legislation to effect this rescission has been introduced (Sec. 5, H.R. 17204). A revised rescission proposal that reflects the current status of funds accompanies Rescission No. R75-4A.

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Sec. 1012 of P.L. 93-344

Agency	
Interior	
Bureau	
National Park Service	
Appropriation Title & Symbol	
Road Construction	
14X1037	
New budget authority	\$105,000,000
(23 USC 203)	
Other budgetary resources	229,053,632*
Total Budgetary Resources	334,053,632*
Amount proposed for rescission	10,461,028*

Justification:*

The Federal Aid Highway Act of 1970 provides contract authority of \$20 million for 1972 and \$50 million for 1973. The contract authority is available for the two subsequent years after the year for which it was authorized. In addition, the Federal Aid Highway Act of 1973 provides contract authority of \$90 million for 1974, \$105 million for 1975, and \$105 million for 1976, and authorizes use one year in advance of the year for which it was authorized. The amount proposed for rescission will lapse at the end of the current fiscal year.

In the Department of Interior and Related Agencies Appropriations Act of 1975 (P.L. 93-404), the Congress approved a new obligational program of \$38,926,000. This amount, along with an amount of \$28,530,145 programmed for 1974 but as yet unobligated, will give the Park Service a total obligational program of \$67,456,145 for 1975. Allowance has been made for use of all the contract authority necessary to carry out this program level. Obligation of all available CA would result in the low-priority use of scarce Federal financial resources. Many of the facilities and interpretive systems which these projects could serve are not yet planned or are not needed until future years.

Historically, Congress has provided contract authority for this program in excess of the Park Service's construction capacity. The program level in each year, however, has reflected a level of obligations implicitly approved by the Congress in its review of and action on the appropriation required to liquidate obligations under existing contract authority.

Estimated Effects:

It is unlikely there would be a significant increase in the program even if the additional contract authority were made available. If this authority is not rescinded, it is unlikely that a substantial portion of it could be obligated this fiscal year for the reasons stated.

DEPARTMENT OF THE INTERIOR

National Park Service

Parkways

Contract authority provided for fiscal year 1973 by Section 105(a)(10) of the Federal-Aid Highway Act of 1970 (P.L. 91-605) for "Parkways" is rescinded in the amount of \$10,461,028.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	New budget authority	\$ <u>10,240,000</u>
Department of Agriculture	(P.L. 93-404)	
Bureau	Other budgetary resources	<u>---</u>
Forest Service		
Appropriation Title & Symbol	Total Budgetary Resources	<u>10,240,000</u>
125/61125 Youth Conserva-	Amount to be deferred	<u>---</u>
tion Corps Forest Service	part of year	
1975/1976.	Amount to be deferred	
	for entire year	<u>3,081,000</u>

Justification:

The Youth Conservation Corps Act of 1970, as amended (P.L. 92-597, October 27, 1972), was enacted to provide gainful employment of young people, ages 15 through 18, during the summer months in furthering development and maintenance of natural resources. Funds were appropriated in the Department of Interior and related agencies Appropriation Act of 1975 (P.L. 93-404) to operate Federal Youth Conservation Camps. These appropriations were made to fund operation of summer camps in calendar year 1975. Thus, the Congress made the funds available in both fiscal years 1975 and 1976. The amount deferred has been placed in reserve under provisions of the Antideficiency Act, (31 U.S.C. 665), to be made available in the first quarter of fiscal year 1976. The reserve will insure fund availability for camp operations for July through September of calendar year 1975.

Estimated Effects:

There are no programmatic or budget impacts since this deferral is in accordance with planned operation of the authorized program and is considered in current budget estimates.

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-24 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The amount being deferred remains \$420,000,000 as previously reported. Certain changes have been made, however, to the 1975 program level, the total budgetary resources, and the budgetary effects of the deferral action since the previous submission.

The estimate of 1975 national forest receipts has increased from \$40,500,000 to \$47,003,064. New budget authority and total budgetary resources have accordingly increased by \$6,503,064 from the previous submission.

The 1975 program level has been increased by \$8,445,000. As a result of the increase to the program level, the outlay effect of this deferral action has been reduced by \$1.7 million in FY 1975, \$5.4 million in FY 1976 and \$1.3 million in FY 1977 from the outlay effect reported in the previous submission. The reduced outlay effects result from a decrease of \$8.4 in the estimated amount of contract authority which could be obligated in 1975 if all available contract authority were to be made immediately available.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	Agriculture	New budget authority	\$ 187,003,064*
Bureau	Forest Service	16 U.S.C. 501/23 U.S.C. 203	
Appropriation Title & Symbol		Other budgetary resources	452,000,000
12X2262 Forest Roads and Trails		Total Budgetary Resources	639,003,064*
Forest Service		Amount to be deferred part of year	---
12X5203 Roads and Trails for State National Forest Fund		Amount to be deferred for entire year	420,000,000

Justification:*

The Federal-Aid Highway Act of 1970 provided contract authority (CA) of \$170 million for fiscal year 1973 to be available through fiscal year 1975. The Federal-Aid Highway Act of 1973 provided contract authority of \$140 million for each of fiscal years 1974, 1975, and 1976. This CA is available one year before and two years subsequent to the year for which it is provided. In 1975 \$157,392,000 has been made available for the Forest Road and Trails program and represents the funding required to support resource development and use plans for the national forest system in 1975. This amount is made up of \$108,388,936 of 1973 CA available for use through 1975, \$47,003,064 available from 10 percent of 1975 national forest receipts (16 U.S.C. 501) and \$2,000,000 in anticipated reimbursements. Of the remaining \$481,611,064 budgetary resources available \$61,611,064 is proposed for rescission (R75-4A) as it represents 1973 CA which will lapse at the end of fiscal year 1975, and \$420,000,000 is being deferred.

The amount of road development in any one year is based on estimated requirements to meet the objectives for resource development and use plans on national forests. Roads are also constructed by timber purchasers in connection with timber sale operations. These roads are, of course, closely related to individual timber sales and are appropriately considered to be a cost of the sale. Almost all construction by timber purchasers in 1975 is in connection with existing timber sale contracts. Major contract revisions are not practical or equitable.

Congressional appropriation action (P.L. 93-404) provided \$120,864,000 in cash to liquidate contract authority. This is only slightly less than the Administration's request of \$121,000,000 but sufficient to carry out the program plan as presented in the 1975 budget and amended by Congress. Additional obligations in 1975 would increase 1975 cash requirements beyond the level made available. Thus, the amount of contract authority made available reflects the level of obligations implicitly approved by the Congress in its review of and action on the appropriation required to liquidate obligations under existing contract authority.

* Revised from previous submission.

Deferral No. D75-24A (Cont'd).

Estimated Effects:*

Obligation of major amounts of funds proposed to be deferred would not be possible as planning and other pre-construction activities have not been accomplished. Therefore, if these funds were made available for obligation, investment could result in opportunities likely to yield low returns, investments not coordinated with other resource development activities, and a program level for which comprehensive plans have not been prepared.

If the contract authority were made immediately available, obligations in 1975 would increase by about \$11,600,000. The outlay effect would be \$2.3 million in FY 1975, \$7.6 million in FY 1976 and \$1.7 million in FY 1977.

* Revised from previous submission.

Deferral No. D75-35A

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-35 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The amount currently deferred is \$434,000, reflecting a release of \$179,000 of the funds cited as deferred on the previous report. These funds were made available to provide for modifications to the central heating plant at the Soldier's and Airmen's Home required to meet the District of Columbia emission standards. The previous report had anticipated a release of \$50,000 this year for this purpose, the difference being the increase in cost for this project over previous estimates.

Deferral No.: D75-35A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Soldiers' and Airmen's Home	New budget authority \$ _____ (P.L. _____)
Bureau	Other budgetary resources <u>1,193,000</u>
Appropriation Title & Symbol	Total Budgetary Resources <u>1,193,000</u>
Capital Outlay 84X8932	Amount to be deferred part of year _____
	Amount to be deferred for entire year <u>434,000 *</u>

Justification

In 1974, the Soldiers' and Airmen's Home requested that funds appropriated for the planning of a new domiciliary and hospital addition be reserved until the Home studied alternative means of financing its operations. Construction planning needs, if any are identified, would be determined upon completion of the study.

This deferral action has been taken under provision of the Anti-Deficiency Act (31 U.S.C. 665) that authorizes the establishment of reserves for contingencies.

Estimated Effects

This deferral action has no programmatic or budgetary effect and was anticipated in the budget. Construction planning funds could not be used until completion of the study.

*Revised from previous submission.

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-36 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

There is no change in the amount previously reported deferred for the Panama Canal Zone Government, Capital Outlay Account, nor is there any change to the information provided.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	Panama Canal	New budget authority (P.L. 93-391)	\$5,790,000
Bureau	Canal Zone Government	Other budgetary resources	3,170,158
Appropriation Title & Symbol		Total Budgetary Resources	8,960,158
Capital Outlay 38X9118		Amount to be deferred part of year	
		Amount to be deferred for entire year	500,000

Justification:

This program is funded by appropriations made in the Department of Transportation and related Agencies Appropriations Act of 1975 (P.L. 93-391) and those Acts of prior years. These appropriations are available until expended. This deferral action has been taken at the request of the Canal Zone Government until obligations for inspection charges can be scheduled. These inspections are made upon completion of construction projects initiated in this year. The reserve has been established under the provisions of the Anti-deficiency Act (31 USC 665) to insure fund availability for inspection work upon project completion.

Estimated Effects:

The amount deferred could not be used if made available in the current year because of the scheduling of the planned construction program. Thus, the deferral action has no programmatic or budgetary effect.

SUPPLEMENTARY REPORT
REPORT PURSUANT TO SEC. 1014C OF P.L. 93-344

This supplementary message modifies D75-37 transmitted in the special message of October 4, 1974, and printed as House Document 93-365. This deferral was submitted initially for information purposes only, as the determination to withhold these funds from obligation was made prior to enactment of the Congressional Budget and Impoundment and Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

Total budgetary resources have increased by \$95,532 due to larger than expected carryover of unobligated balances on June 30, 1974. The amounts apportioned have increased by \$50,000 from the previous report, due to the identification of additional program requirements.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	New budget authority	\$	657,000
Department of Defense	(16 U.S.C. 670 f (a))		
Bureau	Other budgetary resources		516,532*
Appropriation Title & Symbol	Total Budgetary Resources		1,173,532*
Wildlife Conservation, etc.,	Amount to be deferred		
Military Reservations	part of year		
appropriations	Amount to be deferred		
	for entire year		342,532*

Justification*

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances which are generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law, to carry out a program of natural resource conservation.

Apportionments have been made for all known program requirements. The balance of the funds are being deferred under the provisions of the Anti-Deficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be available to finance the program during the summer and fall months.

Total budgetary resources have increased by \$95,532 due to larger than expected carryover of unobligated balances on June 30, 1974. The amounts apportioned have increased by \$50,000 from the previous report, due to the identification of additional program requirements.

Wildlife Conservation, etc., Military Reservations, Army	21X5095	\$284,790
Wildlife Conservation, etc., Military Reservations, Navy	17X5095	33,312
Wildlife Conservation, etc., Military Reservations, Air Force	57X5095	24,430
		<u>\$342,532</u>

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated if made available.

*Revised from previous submission.

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-52 transmitted in the special message of October 4, 1974, and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as the determination to withhold these funds from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

An increase in new budget authority of \$2,810,000 is reflected in the revised submission. These funds were made available by appropriations for the payment of participation sales insufficiencies. Other budgetary resources have also increased by \$5,137,910 as a result of an adjustment to unobligated balances carried forward from fiscal year 1974. Actual balances carried forward exceeded the estimate made in the previous report.

Interest and other costs estimated at \$23,303,000 have been apportioned since the last report. These obligations are required to meet the costs to be incurred in FY 1975 in connection with outstanding loans. The balance of the fund will be needed in future years for the same purpose.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Housing and Urban Development	New budget authority	\$ 3,871,000*
Bureau Community Planning and Development	(P.L. 89-429)	
Appropriation Title & Symbol	Other budgetary resources	203,366,414*
Public Facility Loans	Total Budgetary Resources	207,237,414*
86X4234	Amount to be deferred part of year through Jan. 1, 1975	183,934,414*
	Amount to be deferred for entire year	

JUSTIFICATION *

Title II of the Housing Amendments of 1955 authorized HUD to assist the construction of public facilities with long-term Federal loans.

Section 116 of the Housing and Community Development Act of 1974 terminates this program on January 1, 1975 and specifies that no new loan commitments may be made after the termination date. Activities previously supported are eligible for assistance under the new community development block grant program beginning January 1, 1975. Hence, the public facility loan program is not needed to achieve national community development goals as established by Congress.

The unused balance of the fund as of October 4, 1974 is estimated at \$183,934,414. A portion of these funds will be needed in future years to cover servicing and other administrative costs incurred in connection with outstanding loans. These costs are estimated at \$23.3 million in FY 1975. In addition, Congress has authorized the use of these funds for payment into the Disaster Assistance Fund for emergency housing assistance.

ESTIMATED EFFECTS

Continued reservation of these funds will not interfere with the achievement of current national community development goals nor impair HUD's ability to protect the Government's interest in outstanding loans. Use of these funds would require the reactivation of a program which Congress has terminated on January 1, 1975 and could force the Department to increase personnel or lengthen the time required to commence the new community development block grant program. It would also increase Federal outlays by an estimated \$13 million in FY 1976 and \$34 million in FY 1977.

*Revised from the previous submission.

SUPPLEMENTARY REPORT

Report pursuant to Sec. 1014(c)
of P.L. 93-344

This supplementary message modifies Deferral No. D75-54 transmitted in the special message of October 4, 1974, and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The previous report reflected an estimate of unobligated balances of \$28,961,000. This report reflects actual balances determined available of \$30,036,585. The difference between estimated and actual balances brought forward into fiscal year 1975, \$1,075,585, has been made available for obligation. No other changes have been made from the previous report.

U.S. GOVERNMENT PRINTING OFFICE: 1975

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency	Interior	New budget authority (23 USC 203)	\$10,000,000
Bureau	Bureau of Land Management	Other budgetary resources	30,086,585*
Appropriation Title & Symbol		Total Budgetary Resources	40,086,585*
* Public Lands Development		Amount to be deferred part of year	
• Roads and Trails 14X1113		Amount to be deferred for entire year	30,000,000

Justification:*

The \$5,195,585 programmed for the Public Lands Development Roads and Trails represents the funding required to support resource development and use plans for the public lands in 1975. The Federal Aid Highway Act of 1970 provides contract authority of \$5 million for 1972 and \$10 million for 1973 to be available for two years subsequent to the fiscal year for which it is authorized. The Federal Aid Highway Act of 1973 provides additional contract authority of \$10 million for each of fiscal years 1974, 1975 and 1976 and authorizes use of this authority one year in advance of and two years subsequent to the fiscal year for which it is authorized. The total budgetary resources for this program consist of \$10,000,000 in 1976 contract authority, \$30,036,585 in unobligated balances carried forward from fiscal year 1974 and \$50,000 in anticipated reimbursements. Under the existing program, \$4,981,000 of contract authority will lapse on June 30, 1975, and \$30 million will be carried into 1976.

The program for road development in any one year is based on estimated requirements to meet the objectives for multiple use resource development and use plans on the national resource lands. This program is reviewed annually by the Congress when it takes action on the appropriation required to liquidate obligations under existing contract authority. Thus, the amount of contract authority made available has been implicitly approved by the Congress.

Estimated Effects:

If the contract authority deferred were to be made immediately available, the release would result in capital investments expected to yield low returns, investments not coordinated with other resource development activities and a program level for which comprehensive plans have not been prepared. It is doubtful whether obligation of major amounts of funds deferred is possible as planning and other pre-construction activities have not been accomplished. This deferral and the proposed rescission under this account have been initiated to achieve optimum utilization of funds.

*Revised from previous submission.

If the amounts deferred, the amounts proposed for rescission, or both amounts were to be made immediately available, the program level would increase by \$3.1 million in 1975 and outlays by approximately \$.8 million in 1975 and \$2.3 million in 1976.

SUPPLEMENTARY MESSAGE

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral D75-61 transmitted in the special message of October 4, 1974, and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as the determination to withhold this contract authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

Total budgetary resources have been adjusted downward \$941 to reflect actual balances brought forward on July 1. This has the effect of reducing the amount reserved by the same amount, as all budgetary resources in this account are deferred.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency		
Interior	New budget authority	\$ *
Bureau	30 USC 229(a)	
U.S. Geological Survey	Other budgetary resources	27,059*
Appropriation Title & Symbol		
Payments from Proceeds, Sale of Water, Mineral Leasing Act, 1920. Sec. 40(d)	Total Budgetary Resources	27,059*
	Amount to be deferred part of year	-0 -
	Amount to be deferred for entire year	27,059*

JUSTIFICATION *

Section 40(d) of the Mineral Leasing Act of 1920 [30 U.S.C. 229(a)] provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about \$1,000 per year. At the start of fiscal year 1965, the account had an unobligated balance of \$16,000 which had increased to \$27,000 by the start of fiscal year 1975. None of these receipts have been obligated over the past nine years and none are planned for obligation in fiscal year 1975 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current fiscal year even if made available for obligation. This reserve action is taken pursuant to the Anti-Deficiency Act (31 USC 665(c)(1)).

ESTIMATED EFFECTS

There will be no programmatic or outlay impact in FY 1975 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purpose.

* Revised from previous submission

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Labor	New budget authority	\$ 100,000,000
Bureau Pension Benefit Guarantee Corporation	(P.L. <u>93-406</u>)	
Appropriation Title & Symbol	Other budgetary resources	22,000,000
Pension Guaranty Fund 16X4204	Total Budgetary Resources	122,000,000
	Amount to be deferred part of year	343,000
	Amount to be deferred for entire year	- 0 -

Justification

The Employee Retirement Income Security Act of 1974 (P.L. 93-406) authorized the establishment of this revolving fund in the Pension Benefit Guarantee Corporation (PBGC). The authorization included authority to spend public debt receipts in an aggregate amount not to exceed \$100,000,000. The authorization also provided that this revolving fund would be credited with premium payments, receipts and other budgetary resources for operation of the Corporation. The budgetary resources of the Corporation are available without regard to fiscal year limitation.

The PBGC requested an apportionment of \$1,978,000 for the first two quarters of FY 1975 to finance 100 positions for top level and initial staffing of the PBGC. However, this estimate for personnel costs appears to be unnecessarily high (an average cost per position of \$40,000 for two quarters) and the need for 100 positions by December 31, 1974 has not been adequately justified. Furthermore, to fund 100 positions annually would take 10% of expected annual premium payments.

The PBGC has been apportioned \$1,635,000 for 75 positions for the first two quarters of FY 1975. The remaining \$343,000 would be deferred to the third quarter. This deferral action has been taken under the provisions of the Antideficiency Act (31 U.S.C. 665) to promote the most effective and economical use of PBGC funds.

Estimated Effects

The deferral would permit the initial staff of the PBGC to analyze more adequately the administrative needs of the PBGC and determine the proper ratio of administrative to total costs to conserve premium receipts for payment of benefits to workers in failing pension plans and to reduce the need to use Treasury borrowings to the essential minimum. This deferral will have little, if any, budgetary or other effect upon the PBGC program.

SUPPLEMENTARY REPORT

Report pursuant to Section 1014(c) of P.L. 93-344

This supplementary message modifies Deferral No. D75-67 transmitted in the special message of October 4, 1974 and printed as House Document No. 93-365. This deferral was submitted initially for information purposes only, as determination to withhold this budget authority from obligation was made prior to enactment of the Congressional Budget and Impoundment Control Act of 1974. Since this previous report, an action has been taken with respect to this deferral which now places it under the provisions of the Act.

The amounts previously reported for budgetary resources have been adjusted upward to reflect appropriations of \$6,231,000 provided by P.L. 93-433 and an additional \$10,252,000 of unobligated balances brought forward July 1. All of these additional funds have been made available for obligation in 1975. The amount deferred remains \$4,696,000, as reported previously.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of State Bureau International Boundary and Water Commission, U.S. & Mexico Appropriation Title & Symbol Construction, International Boundary and Water Commission, United States and Mexico, 19X1078	New budget authority	\$ 6,231,000*
	(P.L. _____)	
	Other budgetary resources	14,948,000*
	Total Budgetary Resources	21,179,000*
	Amount to be deferred part of year	
	Amount to be deferred for entire year	4,696,000

Justification:

The International Boundary and Water Commission (IBWC) requested that funds for the construction of the Tijuana Flood Control project in California, originally appropriated in FY 1969 and available until expended, be placed in reserve for contingencies pending the decision of San Diego to donate rights-of-way to the project. Agreement had originally been reached between the IBWC and the City of San Diego by which the City would provide the necessary rights-of-way for the project. However, subsequent to this agreement the City opted for a modified, less costly project. While the IBWC is agreeable to the modification, the City of San Diego, in conjunction with the State of California, has not provided the necessary, and formerly agreed upon, rights-of-way. Until the donation of these rights-of-way is confirmed, construction cannot proceed. Should the issues be resolved prior to the end of the fiscal year the reserved funds would be released for obligation.

Estimated Effects:

Because of the lack of local assurances of cooperation on this project, deferral is the only option open at this time. Release of these reserves would have no budgetary effect until State and local governments furnish the required cooperation.

* Revised from previous submission

FOR IMMEDIATE RELEASE

APRIL 21, 1975

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE CONGRESS OF THE UNITED STATES:

I herewith report four new proposed rescissions and six new deferrals as required by the Congressional Budget and Impoundment Control Act of 1974. In addition, I am transmitting two supplementary reports which revise deferral reports made to the Congress in previous special messages.

Five of the reports contained herein are withholdings in the fourth quarter of funds authorized under the Continuing Resolution for the Department of Health, Education, and Welfare. Resolution of two of these items might be better served by action upon the Administration's appropriation request for health planning and emergency school aid in the Second 1975 Supplemental Appropriation bill now pending before the Congress.

The items I am submitting in this special message, along with other actions I have already proposed, provide a means of restraining budget outlays and thereby can help hold the fiscal year 1976 budget deficit within reasonable bounds. When I signed the tax reduction bill on March 29, 1975, I noted that the estimated 1976 deficit had reached about \$60 billion and was threatening to go as high as \$100 billion. Such an enormous deficit could generate another inflationary spiral and might well choke off any attempt to add to the deficit.

The details of the rescission and deferral reports are attached.

GERALD R. FORD

THE WHITE HOUSE,
APRIL 18, 1975

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TO THE CONGRESS OF THE UNITED STATES:

I herewith report one new proposed rescission and one new deferral as required by the Congressional Budget and Impoundment Control Act of 1974. In addition, I am transmitting one supplementary report which revises a deferral report made to the Congress in a previous special message. The details of the rescission and deferral reports are attached.

The proposed rescission would affect two programs of the Community Services Administration that duplicate several programs currently operating at Federal, State and local levels. The two deferrals are routine in nature and do not affect program levels in either case.

I urge the Congress to act promptly on this rescission and other rescission proposals now pending.

GERALD R. FORD

THE WHITE HOUSE,

MAY 8 1975

SUMMARY OF PROPOSED
RESCISSIONS AND DEFERRALS

(In thousands of dollars)

<u>Report Number</u>	<u>Item</u>	<u>Budget Authority</u>
R75-87	Other Independent Agencies: Community Services Administration..	28,000
<u>Deferrals:</u>		
D75-161	Funds Appropriated to the President: Foreign Military Credit Sales.....	71,930
D75-98A	Commerce: Maritime Administration: Ship Construction.....	<u>55,750</u>
	Subtotal, Deferrals.....	<u>127,680</u>
	Total Rescissions and Deferrals.....	155,680

Amounts previously reported under these headings:

Rescissions.....	---
Deferrals.....	5,750

Change:

Rescissions:	
For new items.....	28,000

Deferrals:

For new items.....	71,930
To amounts previously reported.....	<u>50,000</u>

Subtotal, Deferrals.....	<u>121,930</u>
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Total Change.....	149,930
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PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Sec. 1012 of P.L. 93-344

Agency - Community Services Administration	New budget authority (P.L. 94-7)	\$28,000,000
Appropriation Title & Symbol	Other budgetary resources	---
Economic Opportunity Program Executive 1975 - 8150500 (Emergency Food and Medical Services and Youth Recreation and Sports Programs)	Total Budgetary Resources	28,000,000
	Amount proposed for rescission	28,000,000

Justification

A rescission of Continuing Resolution authority under Section 1012 of the Impoundment Control Act of 1974 (P.L. 93-344) is proposed for the \$25.0 million Emergency Food and Medical Services (EFMS) program and the \$3.0 million Youth Recreation and Sports program. These categorical programs duplicate other, more comprehensive programs that provide aid to the same recipients.

The EFMS program overlaps the nutrition responsibility of other agencies, particularly the Department of Agriculture's Food Stamp and Child Nutrition programs, which provide greater resources for nutritionally needy Americans than does EFMS. Moreover, these programs are a more equitable means of providing assistance against national needs standards for entitlement than is this program in which benefits are provided to only some areas through the more fortuitous project grant system. The Federal Disaster Assistance Administration, by law, coordinates all Federal efforts in emergency situations and can call on all the resources of the Federal Government to aid the needy. In addition, vast State, local, and private resources (such as the Red Cross and other volunteer agencies) are available to assist those in need as a result of natural disasters.

Similarly, compared with the Youth Recreation and Sports program, a wide variety of programs exists to aid youth, with particular emphasis on summer activities. Prominent among them are the Comprehensive Employment Training Act (CETA) programs of the Department of Labor. A \$412.7 million augmentation of the Summer Youth Employment Program under this authority has been endorsed by the Administration. In addition, the summer feeding programs of the Department of Agriculture benefit 1.4 million children, as compared with the 43,000 youths enrolled in this program in which some nutrition assistance is provided.

Estimated Effects

EFMS activities are advance funded so that the effects of a rescission of FY 1975 budget authority would not be felt until FY 1976. Under this rescission, actual feeding and medical services activities can be provided in entirety by the more comprehensive authorities discussed above.

The Director of the Community Services Administration (formerly the Office of Economic Opportunity) has, in previous years, delegated to the Secretary of the Department of Health, Education, and Welfare (DHEW) the authority to administer the Youth Recreation and Sports program. This rescission proposal will discontinue contracts made by HEW with members of the National Collegiate Athletic Association (NCAA) involving the recreation program.

There will be 43,000 summer youth sports opportunities of varying quality and intensity which will not be provided. However, there will be no appreciable diminution of recreation opportunities for youth, as there exist numerous local programs capable of alternatively providing such opportunities. Substantial Federal resources on a much greater scale are available such as the CETA program (which includes the use of work opportunities to provide other youth recreation opportunities) and the summer feeding programs of the Department of Agriculture. In addition, there will be little impact on direct benefits to youth since 70% of this program is composed of staff, overhead, and operating expenses.

Finally, the expansion of nutrition and youth employment opportunities on an equitable basis through the Food Stamp, Child Nutrition, and Comprehensive Employment and Training Act programs, provide for far more substantial benefit increases than the decreases involved in not funding this small categorical program.

Total FY 1975 OutlaysDollars in Millions

FY 1976 Budget (current estimate)..... \$22.4

Without Rescission..... 22.4

With Rescission..... 22.4

(Effect of action on FY 1976 outlays -28.0)

Community Services Administration

Appropriations provided for the Emergency Food and Medical Services program and the Summer Youth Recreation program under the Economic Opportunity Act of 1964, as amended, for fiscal year 1975 in Public Law 93-324, as amended, are rescinded in the amount of \$28,000,000.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Fund Appropriated to the President	New budget authority	\$ 300,000,000
Bureau	(P.L. <u>94-11</u>)	
Appropriation Title & Symbol	Other budgetary resources	
Foreign Military Credit Sales, 1975	Total Budgetary Resources	300,000,000
115 1082	Amount to be deferred part of year	71,930,000
	Amount to be deferred for entire year	

JUSTIFICATION

These funds have been placed in "Reserve for Contingencies" under the Anti-Deficiency Act to ensure fund availability at the end of the fiscal year. This is of particular importance in this account since the entire amount of available funds is normally obligated in the last quarter. The funds will be released prior to June 30, 1975 upon approval of specific credit sales programs by the Departments of State, Defense, and Treasury. Coordination among these Departments on each case will ensure that approved programs are consistent with the foreign, national security, and economic policies of the United States.

ESTIMATED EFFECT

This deferral will have no programmatic or budgetary impact and is not designed to be restrictive in nature. Funds are simply released on a loan by loan basis contingent on approval of the three Departments listed above.

<u>Total FY 1975 Outlays</u>	<u>Dollars in Millions</u>
1976 Budget (February transmittal).....	\$400.0
Without deferral (current estimate).....	382.0
With deferral (current estimate).....	382.0
(Effect of action on 1976 outlays.....(-0-)	

Supplemental Report

Report Pursuant to Sec. 1014(c) of P.L. 93-344

This supplementary message revises deferral No. D75-98 which was transmitted to Congress on November 26, 1974, (House Document No. 93-398):

As a result of the deobligation in FY 1975 of prior year contracts, the Maritime Administration's Ship construction appropriation will show a larger deferral of FY 1975 funds than had been previously reported. No adjustments in the FY 1975 or FY 1976 programs are involved. The recovered funds are simply being carried forward into FY 1976 where they reduce the appropriation required to fund the previously planned program. An amendment to the 1976 budget will reduce the appropriation requested for this account.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority	\$ 275,000,000
Bureau Maritime Administration	(P.L. 93-433)	
Appropriation Title & Symbol	Other budgetary resources	17,003,836
	Total Budgetary Resources	292,003,836
Ship Construction 13X1708	Amount to be deferred part of year	---
	Amount to be deferred for entire year	\$ 55,750,000*

Justification:

A deferral of \$5,750,000 is for fiscal policy reasons pursuant to P.L. 93-344 as reported to Congress by the President's message of November 26, 1974.

The additional deferral of \$50,000,000 is comprised of two items:*

- ° Expiration on March 31, 1975, of contract with Pierce Tanker Corporation for payment of construction-differential subsidy (CDS) for the construction of one 225,000 DWT tanker. Expiration of contract is based on failure of Pierce Tanker Corporation to fulfill contractual conditions relating to certain financial requirements \$36,630,730
- ° Termination of all contract work and payments by Maritime Subsidy Board on March 5, 1975, toward the construction of three 89,700 DWT tankers for Hawaiian International Shipping Corporation. Termination based on notice to the Board on February 27, 1975, by Todd Shipyards Corporation of default by Hawaiian International to make contract payments. Amount is based on CDS contract price (\$39,457,431), less payments to date (\$780,219), less assessment of shipyard progress through March 7 \$13,369,270

Construction-differential subsidy contracts in excess of those planned for Fiscal Year 1975 would be necessary to expend the funds made available by these contract terminations. The Maritime Administration does not anticipate receiving such additional contracts.

Estimated Effects:*

The requested deferral is related to anticipated recovery of prior obligations. Since these obligations were made in Fiscal Year 1974, deferral of the recovered funds will not reduce the

planned Fiscal Year 1975 program.

Total 1975 Outlays

Dollars in Millions

1976 Budget (February transmittal).....	\$282.8
Without deferral (current estimate)	\$260.0
With deferral (revised estimate)	\$256.0
(Effect of action on 1976 outlays	\$ -1.8)

FOR IMMEDIATE RELEASE

JULY 1, 1975

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE CONGRESS OF THE UNITED STATES:

I herewith propose three rescissions and report twenty-seven deferrals in accordance with the Impoundment Control Act of 1974. The rescission proposals total \$123.7 million and the deferrals total \$2,729.4 million for a total of \$2,853.0 million in fiscal year 1976 budget authority.

Funds for two highway programs, one duplicating an existing system and one that could be funded through Federal-aid highway funds now available to the States, are proposed for rescission. The third rescission proposal reflects a recent Congressionally-approved change in program needs by requesting reduced funding for the Federal Law Enforcement Training Center. The deferrals are primarily routine in nature and do not affect program levels. The details of each rescission proposal and deferral are contained in the attached reports.

I urge the Congress to act promptly on the proposed rescissions.

GERALD R. FORD

THE WHITE HOUSE,
JULY 1, 1975

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TO THE CONGRESS OF THE UNITED STATES:

I herewith propose three rescissions and report twenty-seven deferrals in accordance with the Impoundment Control Act of 1974. The rescission proposals total \$123.7 million and the deferrals total \$2,729.4 million for a total of \$2,853.0 million in fiscal year 1976 budget authority.

Funds for two highway programs, one duplicating an existing system and one that could be funded through Federal-aid highway funds now available to the States, are proposed for rescission. The third rescission proposal reflects a recent Congressionally-approved change in program needs by requesting reduced funding for the Federal Law Enforcement Training Center. The deferrals are primarily routine in nature and do not affect program levels. The details of each rescission proposal and deferral are contained in the attached reports.

I urge the Congress to act promptly on the proposed rescissions.

GERALD R. FORD

THE WHITE HOUSE,

July 1, 1975.

SUMMARY OF PROPOSED RESCISSIONS
AND DEFERRALS

(in thousands of dollars)

<u>Rescission #</u>	<u>Item</u>	<u>Budget Authority</u>
	Transportation:	
	Federal Highway Administration	
R76-1	National Scenic and Recreational Highway..	90,000
R76-2	Access Highways to Public Recreation	
	Areas on Lakes.....	25,000
	Treasury:	
R76-3	Office of the Secretary	
	Construction, Federal Law Enforcement	
	Training Center.....	8,665
	Subtotal, Rescissions.....	123,665
<hr/>		
<u>Deferral #</u>		
	Agriculture:	
	Foreign Agricultural Service	
D76-1	Salaries and Expenses (Special Foreign Currency).....	2,232
	Commerce:	
	National Oceanic and Atmospheric Administration	
D76-2	Fisheries Loan Fund.....	7,252
D76-3	Promote and Develop Fishery Products and Research pertaining to American Fisheries.....	1,355
	Defense-Military:	
	Procurement	
D76-4	Shipbuilding and Conversion, Navy.....	1,793,590
D76-5	Military Construction.....	233,630
	Defense-Civil:	
	Miscellaneous Accounts	
D76-6	Wildlife Conservation, Et Cetera, Military Reservations.....	432
	Health, Education, and Welfare	
	National Institutes of Health	
D76-7	Buildings and Facilities.....	2,164
	Assistant Secretary for Health	
D76-8	Scientific Activities Overseas (Special Foreign Currency Program).....	3,652
	Education Division: Office of Education:	
D76-9	Higher Education.....	49,040
	Special Institutions	
D76-10	Howard University.....	8,174
	Assistant Secretary for Human Development	
D76-11	Research and Training Activities Overseas (Special Foreign Currency Program).....	7,307

Deferral #	Item	Budget Authority
Interior:		
	Bureau of Land Management	
D76-12	Public Lands Development Roads and Trails.....	25,847
	Bureau of Reclamantion	
D76-13	Construction and Rehabilitation.....	1,030
D76-14	Upper Colorado River Storage Project.....	1,150
	Bureau of Outdoor Recreation	
D76-15	Land and Water Conservation Fund.....	30,000
	Fish and Wildlife Service	
D76-16	Miscellaneous Appropriations, Federal Aid in Fish Restoration and Management.....	6,330
D76-17	Miscellaneous Appropriations, Federal Aid in Wildlife Restoration.....	21,470
	National Park Service	
D76-18	Road Construction.....	238,092
	Geological Survey	
D76-19	Payment from Proceeds, Sale of Water.....	29
	Bureau of Indian Affairs	
D76-20	Road Construction.....	68,470
Transportation:		
	Coast Guard	
D76-21	Acquisition, Construction, and Improvements....	707
	Federal Aviation Administration	
D76- 22	Civil Supersonic Aircraft Development Termination.....	7,686
D76- 23	Facilities and Equipment (Airport and Airway Trust Fund).....	75,824
Treasury:		
	Office of the Secretary	
D76-24	State and Local Government Fiscal Assistance Trust Fund.....	93,420
D76-25	State and Local Government Fiscal Assistance Trust Fund.....	38,391
Other Independent Agencies:		
	Foreign Claims Settlement Commission	
D76-26	Payment of Vietnam Prisoner of War Claims.....	11,081
D76-27	American Revolution Bicentennial Administration.....	1,000
	Subtotal, Deferrals.....	<u>2,729,355</u>
	Total Rescissions and Deferrals.....	<u>2,853,020</u>

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency <u>Department of Transportation</u>	New budget authority \$ <u>-0-</u> (P.L. <u>93-643</u>)
Bureau <u>Federal Highway Administration</u>	Other budgetary resources <u>90,000,000</u>
Appropriation title & symbol <u>National Scenic and Recreation Highway 69X0544 and Trust Fund Share of Other Highway Programs 69X8009</u>	Total budgetary resources <u>90,000,000</u>
	Amount proposed for rescission \$ <u>90,000,000</u>
OMB identification code: <u>21-25-0544-0-1-404</u>	Legal authority (in addition to sec. 1012) <input type="checkbox"/> Antideficiency Act
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>End of FY 76, 77, 78</u> (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

This program was authorized by the Federal-Aid Highway Act of 1973 in the amount of \$90 million for the purpose of constructing or reconstructing the Great River Road in the 10 states bordering the Mississippi River. This authorization is comprised of \$30 million from General Funds and \$60 million from the Highway Trust Fund.

The entire amount was deferred in FY 1975 because the Highway Act of 1973, Sec. 129 required the development of a formula for apportionment of funds to the states before funds could be made available. Such information could not be developed so as to launch the program in FY 1975.

Cost data upon which to develop the apportionment formula is now available. The total estimated costs for the program is \$1.65 billion with the Federal cost of \$1.17 billion. This estimate was prepared using current prices without regard to inflation. This estimate is more than twelve times as much as the \$90 million of Federal funds presently authorized.

This program will not produce national benefits comensurate with its cost. Even accepting that its construction would add to our recreational and environmental values, the all but exorbitant costs are against it as a national investment. It cannot be justified as a transportation corridor since an almost unbroken line of the Interstate System parallels the Great River Road from New Orleans to St. Paul.

2

The Great River Road spans some 3,500 miles, of which 85 percent is already on a Federal-aid system. The states involved are free to use apportioned funds for most of this if they choose. In addition, the 1974 Highway Amendments Act established an Off-System road program which is available for the 500 miles or so not now on a Federal-aid highway system.

Estimated Effects

The rescission of this authorization will avoid embarking upon another costly program that can be constructed within present funding in the regular Federal-aid Highway program.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|--|--------|
| 1. Budget outlay estimate for 1975 | \$ -0- |
| 2. Outlay savings, if any, included in the
budget outlay estimate | -0- |

Current Outlay Estimates for 1976:

- | | |
|---|------|
| 3. Without rescission | 16.2 |
| 4. With rescission | -0- |
| 5. Current outlay savings (line 3 - line 4) | 16.2 |
| Outlay Savings for the Transition Quarter | 12.5 |
| Outlay Savings for 1977 | 50.0 |

National Scenic and Recreation Highway

Authorization provided under Section 148 of Title 23
U.S.C. is rescinded in the amount of \$90,000,000 of
which \$60,000,000 was to be derived from the Highway
Trust Fund.

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency Department of Transportation	New budget authority \$ <u>25,000,000</u>
Bureau Federal Highway Administration	(P.L. _____) Other budgetary resources <u>-0-</u>
Appropriation title & symbol Access Highways to Public Recreation Areas on Lakes 69X0503	Total budgetary resources <u>25,000,000</u>
	Amount proposed for rescission \$ <u>25,000,000</u>
OMB identification code: <u>21-25-0503-0-1-404</u>	Legal authority (in addition to sec. 1012) <input type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>End of FY 78</u> (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Section 115 of the Federal-Aid Highway Amendments of 197⁴~~8~~ Act authorized \$25 million for FY 1976 to construct or reconstruct access highways to public recreation areas on lakes in order to accommodate present and projected traffic density.

This is a special interest program as opposed to a program national in scope. These problems are of a local nature and can be addressed with the utilization of regular Federal-aid funds now available to the States according to their own priorities. If on a Federal-aid highway system, regular apportioned funds can be used. If not on a Federal-aid highway system, Off-System Road funds authorized by the 1974 Highway Amendments Act may be used.

Estimated Effects

The rescission of this authorization will preclude starting another program that can be carried out within present funding in the Federal-aid Highway program.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|--|--------|
| 1. Budget outlay estimate for 1975 | \$ -0- |
| 2. Outlay savings, if any, included in the
budget outlay estimate | -0- |

Current Outlay Estimates for 1976:

- | | |
|---|------|
| 3. Without rescission | 4.5 |
| 4. With rescission | -0- |
| 5. Current outlay savings (line 3 - line 4) | 4.5 |
| Outlay Savings for the Transition Quarter | 3.5 |
| Outlay Savings for 1977 | 14.0 |

Access Highways to Public
Recreation Areas on Lakes

Authorization provided under Section 155 of Title
23 U.S.C. is rescinded in the amount of \$25,000,000.

Rescission Proposal No: R76-3

PROPOSED RESCISSION OF BUDGET AUTHORITY

Report Pursuant to Section 1012 of P.L. 93-344

Agency <u>DEPARTMENT OF THE TREASURY</u>	New budget authority \$ <u>---</u> (P.L. <u> </u>)
Bureau <u>Federal Law Enforcement Training Center</u>	Other budgetary resources <u>40,000,000</u>
Appropriation title & symbol Construction 20X0103	Total budgetary resources <u>40,000,000</u>
	Amount proposed for rescission <u>\$8,665,000</u>
OMB identification code: <u>15-05-0103-0-1-751</u>	Legal authority (in addition to sec. 1012): <input type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input checked="" type="checkbox"/> Other <u>P.L. 94-32</u>
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification:

Funds totalling \$47,713,000 were appropriated in prior years for construction of the Consolidated Federal Law Enforcement Training Center at Beltsville, Maryland. As a result of a study of evacuated surplus and inactive Federally-owned properties by the Chairman of the Senate Public Works Committee, it was determined that the former Glynco Naval Air Station in Brunswick, Georgia best met Treasury requirements at a saving from the cost of completing the proposed facilities at Beltsville, Maryland. The relocation of the Center to Brunswick, Georgia was approved by the House Public Works Committee on April 24, 1975 and the Senate Public Works Committee on May 14, 1975. In addition, a statement was inserted in the Conference Report of the Second Supplemental Appropriations Bill (May 21, 1975) approving the relocation and establishing a maximum expenditure of \$30 million for conversion of the Glynco facility to Treasury use. Another \$1.335 million will be required to close-out activities at Beltsville, Maryland. These combined actions have created a savings of \$8.665 million that will not be required by Treasury.

Estimated Effects:

The relocation of the Federal Law Enforcement Training Center from Beltsville, Maryland to Brunswick, Georgia will meet all of Treasury requirements at a savings of \$8.665 million.

Outlay Effect (estimated in tenths of millions of dollars):

Comparison with President's 1976 Budget:

- | | |
|--|--------|
| 1. Budget outlay estimate for 1976 | \$20.7 |
| 2. Outlay savings, if any, included
in the budget outlay estimate | - 0 - |

Current Outlay Estimates for 1976:

- | | |
|-----------------------|--------|
| 3. Without Rescission | \$15.5 |
| 4. With Rescission | \$15.5 |

Outlay Savings for the Transition Quarter - 0 -

Outlay Savings for 1977 - 0 -

The outlay effect of the proposed rescission would not be identified until FY 1978. All other changes in outlays for FY 1976, transition quarter, and FY 1977 are a result of a change in the program.

The Department of the Treasury
Federal Law Enforcement Training Center
Construction

Appropriations provided under this head in the
Treasury, Postal Service, and General Government
Appropriation Act, 1975 are rescinded in the amount
of \$8,665,000.

Deferral No.: D76-1

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Sec. 1013 of P.L. 93-344

Agency U.S. Department of Agriculture	New budget authority \$ _____ (P.L. _____)
Bureau Foreign Agricultural Service	Other budgetary resources <u>2,732,494</u>
Appropriation Title & Symbol	Total Budgetary Resources <u>2,732,494</u>
Special Foreign Currency Program 12X2901	Amount to be deferred part of year <u>--</u>
	Amount to be deferred for entire year <u>2,232,494</u>
OMB identification code: 05-51-2901-0-1-352	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual	Type of budget authority: <input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other _____

Justification

Title I, Sec. 104 of P.L. 480, the Agricultural Trade Development and Assistance Act of 1954 authorizes the use of foreign currencies (acquired from the sale of U.S. farm products under Title I) to carry out programs for developing new markets for U.S. agricultural commodities. The funds appropriated are used to purchase excess foreign currencies necessary to carry out the program. The funds are available until expended, and the unused balance is carried over into the next year. The amount of funds used each year is dependent upon the availability of the U.S.-owned currencies and the availability of worthwhile market development projects in the foreign countries. Current indications are that no more than \$500 thousand of the reserved balances brought forward can be utilized effectively in 1976. This deferral action is taken under provisions of the Antideficiency Act (31 USC 665) that authorize the establishment of reserves for contingencies.

Estimated Effects:

No programmatic or budgetary impact results from this deferral action. Since the funds are used to purchase currencies already owned by the U.S., any outlays shown under this account would be offset by the receipt of a like amount in another account.

Outlay Effect: (estimated in tenths of millions of dollars)

Comparison with Presidnet's 1976 Budget:

- | | |
|---|-----|
| 1. Budget outlay estimate for 1976..... | .5 |
| 2. Outlay savings, if any, included in the
budget outlay estimate..... | -0- |

Current Outlay Estimates for 1976:

- | | |
|--------------------------|-----------|
| 3. Without deferral..... | .5 |
| 4. With deferral..... | <u>.5</u> |

- | | |
|--|-----|
| 5. Current outlay savings (line 3 - line 4)..... | -0- |
|--|-----|

Outlay Savings for the Transition Quarter..... -0-

Outlay Savings for 1977..... -0-

Deferral No: D76-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority \$ _____ (P.L. _____)
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources <u>7,892,329</u>
Appropriation title & symbol Fisheries Loan Fund 137/04317	Total budgetary resources <u>7,892,329</u>
OMB identification code: 06-48-4417-0-3-403	Amount to be deferred: Part of year \$ _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Entire year <u>7,252,329</u>
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other <u>16 U.S.C. 742c</u>

JUSTIFICATION:

This fund was established pursuant to the Fish and Wildlife Act of 1956, as amended (16 U.S.C. 742 c). Its purpose is to provide funds for loans to segments of the fishing industry unable to obtain commercial loans on reasonable terms for financing the cost of purchasing, constructing, equipping, maintaining, repairing, or operating new or used fishing vessels or gear.

In 1965, the Act was amended to require NOAA to pay interest on the cumulative amount of appropriations available as capital to the fund less the average undisbursed cash balance in the fund during the year. The current program covers the estimated FY 1976 interest liability of \$620,000 and provides \$20,000 for care and preservation of collateral throughout the year.

The management of the Fisheries Loan Fund and its objectives are currently under review in response to recommendations of the GAO and an overall assessment of Federal fisheries programs. Until such time as that review has been completed, we believe that prudent management dictates that the moratorium declared March 1, 1973, remain in effect and that the receipts of the Fund continue to be held in reserve.

This is proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

ESTIMATED EFFECTS:

Release of deferred amounts could result in loans being made from the Fund that would maintain or add vessels to segments of the fishing industry which are already considered to have excess capacity.

OUTLAY EFFECT: (Estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|---|---------|
| 1. Budget outlay estimate for 1976 | \$ -2.0 |
| 2. Outlay savings, if any, included in the budget | |
| outlay estimate | 0 |

Current Outlay Estimates for 1976:

- | | |
|------------------------------------|------|
| 3. Without deferral. | -2.0 |
| 4. With deferral | -2.0 |
| 5. Current outlay savings. | 0 |

Outlay savings for 1977	0
-----------------------------------	---

Deferral No: D76-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority \$ _____ (P.L. _____)
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources <u>10,046,933</u>
Appropriation title & symbol	Total budgetary resources <u>10,046,933</u>
Promote and Develop Fishery Products and Research Pertaining to American Fisheries 13X5139	Amount to be deferred: Part of year \$ _____ Entire year <u>1,354,933</u>
OMB identification code: 06-48-5139-0-2-403	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

JUSTIFICATION:

An amount equal to 30% of the gross receipts from customs duties on fishery products is appropriated for fishery products resources research and assessment, and American Fisheries resource management and development. These funds supplement moneys appropriated to National Oceanic and Atmospheric Administration for the same purposes under the appropriation Operations, research, and facilities. The deferred amount, \$1,354,933, represents the excess amount of receipts over the cost of currently planned program activities in FY 1976. Funds are deferred because no plans have been developed for their use.

This is proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

ESTIMATED EFFECTS:

This deferral action has no effect on the program as currently planned in FY 1976. Without plans for the use of these funds, they could not be used effectively if they were made available in fiscal year 1976.

OUTLAY EFFECT: (Estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$7.3
2. Outlay savings, if any, included in the budget outlay estimate	0

Current Outlay Estimates for 1976:

3. Without deferral.	9.0
4. With deferral	9.0
5. Current outlay savings.	0

Outlay savings for 1977	0
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DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of Defense</u>	New budget authority \$ _____ (P.L. _____)
Bureau	Other budgetary resources <u>4,109,121,530</u>
Appropriation title & symbol See Coverage section below	Total budgetary resources <u>4,109,121,530</u>
OMB identification code: <u>07-15-1611-0-1-051</u>	Amount to be deferred: Part of year \$ _____ Entire year <u>1,793,590,000</u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year (see Coverage section) (expiration date) <input type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Coverage

Shipbuilding and Conversion, Navy	172/61611	\$ 0
Shipbuilding and Conversion, Navy	173/71611	80,000,000
Shipbuilding and Conversion, Navy	174/81611	347,990,000
Shipbuilding and Conversion, Navy	175/91611	1,365,600,000

Justification

These funds are proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976. Due to the long period of time required to build ships, the Congress makes appropriations available for five-year periods.

Since these funds are, by law, made available beyond the current year, they are not fully apportioned in the current year. The unapportioned amount is withheld and released as the program develops and additional funds are required. The amounts deferred are to be released contingent upon the development of program needs that arise in current and future years.

Prudent financial management requires the deferral of those funds that could not be used effectively during the current year even if made available for obligation.

The above multi-year appropriations are currently being deferred under provisions of the Antideficiency Act (31 U.S.C. 665), which authorize the establishment of reserves for contingencies.

Estimated Effects

Deferral of \$1.8 billion will have no program or budgetary impact, since these funds could not be obligated even if made available. Rather, the deferral of these multi-year funds assures availability of funds in future years to meet continuing program requirements.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976.....	\$2,631
2. Outlay savings, if any, included in the budget outlay estimate.....	0

Current Outlay Estimates for 1976:

3. Without deferral.....	2,631
4. With deferral.....	<u>2,631</u>
5. Current outlay savings (line 3 - line 4)...	0
Outlay Savings for the Transition Quarter.....	0
Outlay Savings for 1977.....	0

Deferral No: D76-5

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of Defense</u>	New budget authority \$ _____ (P.L. _____)
Bureau	Other budgetary resources <u>2,479,405,386</u>
Appropriation title & symbol	Total budgetary resources <u>2,479,405,386</u>
See Coverage section below	Amount to be deferred: Part of year \$ <u>233,630,409</u> Entire year _____
OMB identification code: See Coverage section below	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Coverage

Military Construction, Army	21X2050	07-25-2050-0-1-051	\$ 86,168,281
Military Construction, Navy	17X1205	07-25-1205-0-1-051	82,333,817
Military Construction, Air Force	57X3300	07-25-3300-0-1-051	19,187,687
Military Construction, Defense Agencies	97X0500	07-25-0500-0-1-051	36,512,549
Military Construction, Army National Guard	21X2095	07-25-2085-0-1-051	4,919
Military Construction, Air National Guard	57X3830	07-25-3830-0-1-051	0
Military Construction, Army Reserve	21X2086	07-25-2086-0-1-051	284,454
Military Construction, Naval Reserve	17X1235	07-25-1235-0-1-051	7,923,776
Military Construction, Air Force Reserve	57X3730	07-25-3730-0-1-051	1,214,926
Family Housing, Defense	97X0700	07-30-0701-0-1-051	0

Justification

Due to the long period of time required to construct facilities, the Congress makes appropriations for this purpose available until expended. The above funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with either other Federal agencies or local government agencies.

Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination. It is anticipated that these funds will be apportioned before June 30.

The above amounts in the listed no-year appropriations are currently deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorize the establishment of reserves for contingencies.

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated at this time, even if they were made available.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976.....	\$2,961.4
2. Outlay savings, if any, included in the budget outlay estimate.....	0

Current Outlay Estimates for 1976:

3. Without deferral.....	2,961.4
4. With deferral.....	<u>2,961.4</u>
5. Current outlay savings (line 3 - line 4).....	0
Outlay Savings for the transition Quarter.....	0
Outlay Savings for 1977.....	0

Deferral No: D76-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of Defense</u>	New budget authority \$ <u>865,814</u> (16 U.S.C. 670 f (a))
Bureau	Other budgetary resources <u>468,910</u>
Appropriation title & symbol <u>See Coverage section below</u>	Total budgetary resources <u>1,334,724</u>
	Amount to be deferred:
	Part of year \$ _____
	Entire year <u>432,233</u>
OMB identification code: <u>08-30-5095-0-2-303</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Coverage

Wildlife Conservation, etc., Military Reservations, Army	21X5095	\$376,545
Wildlife Conservation, etc., Military Reservations, Navy	17X5095	38,258
Wildlife Conservation, etc., Military Reservations, Air Force	57X5095	17,430
		<u>\$432,233</u>

Justification

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law, to carry out a program of natural resource conservation.

Since apportionments have been made for all known program requirements, prudent financial management requires the deferral of the balance of the funds, which could not be used effectively during the current year even if made available for obligation. These funds are being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project, and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be available to finance the program during the summer and fall months. Additional amounts will be apportioned if program requirements are identified.

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated if made available.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976.....	\$.9
2. Outlay savings, if any, included in the budget outlay estimate.....	.0

Current Outlay Estimates for 1976:

3. Without deferral.....	.9
4. With deferral.....	<u>.9</u>
5. Current outlay savings (line 3 - line 4).....	.0

Outlay Savings for the Transition Quarter.....	.0
--	----

Outlay Savings for 1977.....	.0
------------------------------	----

steam turbine-driven electrical generator needed for Clinical Center emergency electrical service; (2) installation of a medical-pathological incinerator to comply with Maryland air pollution standards; (3) replacement of the nurses call system in the Clinical Center; and (4) modifications to the Waste Water Treatment Plant at the NIH Animal Center to meet new EPA standards for waste water discharges; and (5) funds reserved for payment of pending contractor claims in excess of amounts available from respective projects as directed by GSA.

Outlay Effect (in millions of dollars):

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976 \$10.4
2. Outlay savings, if any, included in the
 budget outlay estimate..... none

Current Outlay Estimates for 1976:

3. Without deferral..... \$13.1
4. With deferral..... \$12.4

5. Current outlay savings (line 3 - line 4)... .7

Outlay Savings for the Transition Quarter..... none

Outlay Savings for 1977..... none

Deferral No: D76-8

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority \$ _____ (P.L. _____)
Bureau Office of the Assistant Secretary for Health	Other budgetary resources <u>18,259,000</u>
Appropriation title & symbol 75X1102 Scientific Activities Overseas (Special Foreign Currency Program)	Total budgetary resources <u>18,259,000</u>
	Amount to be deferred: Part of year \$ <u>0</u>
	Entire year <u>3,652,000</u>
OMB identification code: 09-37-1102-0-1-552	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification:

Appropriation Acts for the Department of Health, Education, and Welfare have provided funds for the Scientific Activities Overseas Program to "remain available until expended." Funding for this program comes from foreign currencies owned by the United States that have been determined by the Treasury Department to be in excess of normal U.S. needs in the countries concerned. There are now seven countries (Egypt, Burma, Guinea, India, Pakistan, Poland, and Tunisia) that the Treasury Department has designated "excess currency" countries in accord with its internal Treasury Department guidelines. The Treasury Department releases these funds to the Department of Health, Education, and Welfare (HEW) to use for scientific research projects in those countries and the funds remain available to HEW until expended.

The amount of funds to be obligated during 1976 and the amount to be deferred to the transition quarter was determined after a careful review of the scientific merit of project proposals in the limited number of excess currency countries. HEW has decided which research projects in those countries will contribute to U.S. scientific needs and thus should be funded. The amount being deferred is in excess of current program requirements and is thus reserved for contingencies under provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effects:

The estimated effects of this deferral are nil. The deferral merely reflects the number of meritorious scientific project proposals that HEW estimates can be funded in FY 1976.

Outlay Effect (estimated in millions of dollars)

Comparison with the President's 1976 Budget:

1976 Outlays	13
Outlay Savings	0

Current Outlay Estimates for 1976

Without Deferral	13
With Deferral	13

Current Outlay Savings	0
------------------------	---

Outlay Savings for the Transition Quarter	0
--	---

Outlay Savings for 1977	0
-------------------------	---

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Dept. of Health, Education and Welfare	New budget authority \$ _____ (P.L. _____)
Bureau Office of Education	Other budgetary resources <u>72,789,590</u>
Appropriation title & symbol Higher Education 75X0293	Total budgetary resources <u>72,789,590</u>
	Amount to be deferred: Part of year \$ _____ Entire year <u>49,039,590</u>
OMB identification code: 09-40-0293-0-1-502	/Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

<u>Program</u>	<u>Total budgetary resources</u>	<u>Amount to be deferred</u>
Construction		
Subsidized loans		
--Annual interest grants	\$70,101,704	\$47,101,704
Graduate facilities	376,232	376,232
Subsidized insured student loans		
Reserve fund advances	2,311,654	1,561,654
Total	<u>\$72,789,590</u>	<u>\$49,039,590</u>

The amounts shown as deferred could not be legally obligated during fiscal year 1976.

Annual interest grants---A change in method of accounting for subsidized construction loans caused a substantial amount of prior year appropriations to be de-obligated during fiscal year 1974. Obligations are not recorded now until payments are due. Funds on hand are more than adequate to cover anticipated obligations on annual interest grant contracts signed in prior years and no new starts are authorized or planned. The unobligated funds will be needed in the future, however, to pay continuation costs on loans the Federal government has agreed to subsidize.

Graduate facilities---The amount shown as deferred resulted from adjustments of prior year obligations. As projects are completed the estimated obligations are adjusted to reflect actual experience. No new funds have been appropriated for this program since 1969, and there are no program plans to utilize the funds. It is possible that they may be needed to cover obligation adjustments.

Subsidized insured student loans, reserve fund advances---These funds were appropriated in 1969 to make advances to guarantee agencies that could not meet reserve requirements. It is estimated that no more than \$750,000 will be needed during 1976.

Estimated Effects

This action has no program effect, since it only reflects an estimate that the funds cannot be legally obligated during 1976. It does not reflect a program constraint.

Outlay Effect

Comparison with President's 1976 Budget:

- | | |
|--|------|
| 1. Budget outlay estimate for 1976 | 25.0 |
| 2. Outlay savings, if any, included in
the budget outlay estimate | -0- |

Current Outlay Estimates for 1976:

- | | |
|---|------|
| 3. Without deferral | 25.0 |
| 4. With deferral | 25.0 |
| 5. Current outlay savings (line 3 - line 4) | -0- |

Outlay savings for transition quarter	-0-
Outlay savings for 1977	-0-

Deferral No: D76-10

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Health, Education, and Welfare	New budget authority \$ <u>---</u> (P.L. <u>93-517</u>)
Bureau Office of the Secretary Special Institutions	Other budgetary resources <u>21,369,488</u>
Appropriation title & symbol Howard University - 75X0106 (Construction)	Total budgetary resources <u>21,369,488</u>
	Amount to be deferred:
	Part of year \$ <u> </u>
	Entire year \$ <u>8,174,482</u>
OMB identification code: 09-70-0106-0-1-502	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other <u> </u>
Type of account or fund: <input type="checkbox"/> Annual	Type of budget authority: <input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year <u> </u> (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other <u> </u>

Justification

The \$8,174,482 represents funds appropriated in the 1975 Labor-HEW Appropriations Act (P.L. 93-517) for several projects, i.e., Founders' Library Expansion, Medical-Dental Library Expansion, University Center, University Hospital Equipment, etc. These funds have not been utilized due to delays in GSA construction. As these projects progress, these funds will be made available and will be obligated in 1977. This reserve action has been taken under provisions of the Antideficiency Act (31 U.S.C. 665), that authorizes the establishment of reserves for contingencies. This delay is not due to a decision to slow down the construction, rather it is due to lags in construction schedules. This is proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976.

Estimate Effects

The delay in the construction of the Founders' Library Expansion project, which represents over \$7 million of the total, will affect the University's academic program since all of the schools and colleges at Howard use this Library. The Library Expansion would provide for an increase in volumes, staff, space, facilities, etc. The Association of Research Libraries, the accrediting body for the Library, has notified the University of these deficiencies. Howard University, as a whole, depends on the Founders' Library to help provide a good, quality education for its students. The longer the delay in this project the greater the effect will be on the academic program.

Outlay Effect

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$84.1
2. Outlay savings, if any, included in the budget outlay estimate.....	0

Current Outlay Estimates for 1976:

3. Without deferral.....	84.1
4. With deferral.....	84.1
5. Current outlay savings.....	0
Outlay savings for transition quarter	0
Outlay savings for 1977	0

Deferral No: D76-11

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency	Dept. of Health, Ed., and Welfare	New budget authority	\$ _____
Bureau	Asst. Sec. For Human Development	(P.L. _____)	
Appropriation title & symbol		Other budgetary resources	7,306,986
		Total budgetary resources	7,306,986
	Research and Training Activities Overseas (Special Foreign Currency Program)	Amount to be deferred:	
		Part of year	\$ 7,306,986
		Entire year	_____
CMB identification code:		Legal authority (in addition to sec. 1013):	
09-80-0505-0-1-506		<input checked="" type="checkbox"/> Antideficiency Act	
Grant program	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____	
Type of account or fund:		Type of budget authority:	
<input type="checkbox"/> Annual		<input checked="" type="checkbox"/> Appropriation	
<input type="checkbox"/> Multiple-year _____ (expiration date)		<input type="checkbox"/> Contract authority	
<input checked="" type="checkbox"/> No-year		<input type="checkbox"/> Other _____	

Justification

This amount proposed for deferral has been placed in reserve pursuant to the Antideficiency Act (31 USC 665 et. seq.). This deferral action involves the postponement of funds for foreign research and training activities. This reserve will allow the Department of Health, Education and Welfare to prepare a financial plan which describes the activities to be financed, the foreign currency to be used, the amounts allotted by country by quarter, research objectives and/or training element, the number of beneficiaries, and other supporting information. The total amount is deferred pending submission of a financial plan in an effort to assure prudent financial management of this activity. Upon transmittal of the necessary plan these funds will be released from reserve.

Estimated Effects

Since the funds would, in any event, not be used in the absence of final determinations of the activities to be financed there should be no delay in activities. In addition, it should be noted that grants are restricted in this program to countries where the United States owns excess local currencies and expenditures in this account do not take monies out of the U.S.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976.....3.0
2. Outlay savings, if any, included
in the budget outlay estimate.....0

Current Outlay Estimates for 1976:

3. Without deferral.....3.0
4. With deferral.....3.0
5. Current outlay savings.....0
(line 3 - line 4)

Outlay Savings for the Transition Quarter....0

Outlay Savings for 1977.....0

Deferral No: D76-12

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u>	New budget authority \$ <u> -- </u> (P.L. 23 U.S.C. 203)
Bureau <u>Bureau of Land Management</u>	Other budgetary resources <u>30,050,000</u>
Appropriation title & symbol 14X1113 Public Lands Development Roads and Trails	Total budgetary resources <u>30,050,000</u>
OMB identification code: <u>10-04-1113-0-1-301</u>	Amount to be deferred: Part of year \$ <u> -- </u> Entire year <u>25,847,000</u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>June 30, 1976; and</u> <u>June 30, 1978</u> (expiration date) <input type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Contract authority (CA) is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate CA has been appropriated. Appropriated funds are not being deferred by this action. What is deferred is authority to obligate funds before appropriation.

Contract authority in this account results from multi-year authorization under the Federal-Aid Highway Act. The total amount of CA authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but represents an upper limit for an on-going road construction effort derived from long term estimates of future road-building plans. The total amount of CA available for 1976 and subsequent years is \$30,000,000, of which \$4,153,000 is scheduled for obligation in 1976. Most of the deferred balance of \$25,847,000 of CA will be available for obligation after 1976. However, based on the current obligation plan, \$5,847,000 will lapse at the end of 1976. A decision will be made later in the fiscal year when the appropriations process is completed as to whether to recommend rescissions of all or part of this amount.

Funds in this account are used for constructing new roads and trails, reconstructing existing roads and trails, and acquiring easements for access to public lands. The roads and trails system are used for management of the 450 million acres of public land and by recreationists. The road and trail system currently totals about 44,000

miles of roads and 5,000 miles of trails. The 1976 program includes 29 miles of new road construction, 28 miles of road surfacing, construction of 5 bridges and 45 miles of trail, and acquisition of 179 easements. This program is designed to make optimum use of available funds. Reserving CA not scheduled for use in the current fiscal year is consistent with the current financial plan and the appropriations request currently before the Congress.

Estimated Effect

If all authorized CA were made available for obligation now the Bureau of Land Management could probably obligate an additional \$6 million in 1976. This would result in financing lower priority projects than the current budget plan.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|---|-----|
| 1. Budget outlay estimate for 1976..... | 4.7 |
| 2. Outlay savings, if any, included in the
budget outlay estimate..... | 4.0 |

Current Outlay Estimates for 1976:

- | | |
|--|------------|
| 3. Without deferral..... | 8.7 |
| 4. With deferral..... | <u>4.7</u> |
| 5. Current outlay savings (line 3 - line 4)... | 4.0 |

Outlay Savings for the Transition Quarter.....	1.0
--	-----

Outlay Savings for 1977.....	1.0
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Deferral No: D76-13

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u>	New budget authority \$ <u>- 0 -</u> (P.L. _____)
Bureau <u>Bureau of Reclamation</u>	Other budgetary resources <u>2,400,000</u>
Appropriation title & symbol <u>Construction & Rehabilitation</u> <u>14X5061</u>	Total budgetary resources <u>2,400,000</u>
	Amount to be deferred: Part of year \$ <u>1,030,000</u>
	Entire year _____
OMB identification code: <u>10-06-5061-0-2-301</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual	Type of budget authority: <input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other _____

Justification

This deferral is a renewal of a deferral of prior year funds contained in budget deferral D-75-14. Fiscal year 1975 funds contained in another budget deferral affecting this account (75-84) were released earlier this year following action by the Congress and will continue to be available in fiscal year 1976 for use by the Bureau of Reclamation. The Bureau of Reclamation is preparing a report on alternative plans for the Second Bacon Siphon and Tunnel and the development of the East High-East Low area of the Columbia Basin Irrigation Project, Washington. The report will include (1) an economic and financial analysis of the initial development stage included as one of the four alternative development plans mentioned above, (2) a sizing analysis of the Second Bacon Siphon and Tunnel, and (3) a more precise determination of the State of Washington's cost sharing proposal. Pending the completion of the Bureau of Reclamation report, scheduled for completion November 1, 1975, the funds will be deferred.

Estimated Effects

The deferral of the \$1,030,000 is solely for reasons of prudent financial management. The preparation of analytical evaluations of alternative development plans will help meet the objective of selecting an optimum economic development plan for the Columbia Basin project. The economic and budgetary impacts of the deferral of \$1,030,000 cannot be meaningfully measured until the alternative development plans are completed and evaluated.

Outlay Effect (Estimated in the tenths of million of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$290.0
2. Outlay savings, if any, included in the budget outlay estimate	-0-

Current Outlay Estimates for 1976:

3. Without deferral	\$290.0
4. With deferral	\$289.0
5. Outlays savings	1.0

Outlay savings for the Transition Quarter: -0-

Outlay Saving for 1977: -0-

Deferral No: D76-14

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (P.L. _____) \$ <u>-0-</u>
Bureau Bureau of Reclamation	Other budgetary resources <u>10,100,000</u>
Appropriation title & symbol	Total budgetary resources <u>10,100,000</u>
Upper Colorado River Storage Project 14X4081	Amount to be deferred: Part of year \$ <u>1,150,000</u> Entire year _____
OMB identification code: <u>10-06-4081-0-3-301</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

This deferral is a renewal of a deferral of prior year funds contained in budget deferral D-75-15. Fiscal year 1975 funds contained in another budget deferral (75-86) affecting this account were released earlier this year following action by the Congress and will continue to be available in fiscal year 1976 for use by the Bureau of Reclamation. The funds in this deferral were appropriated for construction of four water resources projects (Dallas Creek participating project, Colo. - \$250,000, Fruitland Mesa, Colo. - \$500,000, Savery Pot Hook project, Colo., Wyo. - \$250,000 and Jensen Unit, Central Utah project, Utah - \$150,000). These funds have been deferred pending the completion of salinity effect studies to determine each project's impact on Colorado River salinity levels. Salinity has become a serious problem in the lower Colorado River and has led to the requirement, under recent agreements, to desalt irrigation return flows to improve the quality of the Colorado River entering Mexico to an acceptable level. The Water Pollution Control Act amendments of 1972 provide for determining pollution abatement requirements for irrigation return flows as well as for other pollution sources. The reanalysis will, among other things, include estimates of the costs of any pollution abatement facilities necessary to control water quality conditions. The reports are expected to be completed during FY 1976.

Estimated Effects

Deferring the obligation of \$1,150,000 until the effects of salinity are measured and the external costs can be estimated may result in the development of better projects to meet the present and future needs of the Upper Colorado Basin and the Nation.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976..... \$38.6
2. Outlay savings, if any, included in the
budget outlay estimate..... -0-

Current Outlay Estimates for 1976:

3. Without Deferral..... \$38.6
4. With Deferral..... \$37.4
5. Outlay Savings..... \$1.2

Outlay Savings for the Transition Quarter: - 0 -

Outlay Savings for 1977: - 0 -

Deferral No: D76-15

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u>	New budget authority <u>\$ 30,000,000</u> (P.L. 16 USC 460L)(4-11)
Bureau <u>Bureau of Outdoor Recreation</u>	Other budgetary resources <u>34,203,000</u>
Appropriation title & symbol <u>Land and Water Conservation Fund</u> <u>14X5005</u>	Total budgetary resources <u>64,203,000</u>
	Amount to be deferred:
	Part of year \$ _____
	Entire year <u>30,000,000</u>
OMB identification code: <u>10-16-5005-0-2-303</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input checked="" type="checkbox"/> Annual	Type of budget authority: <input type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input checked="" type="checkbox"/> Contract authority
<input type="checkbox"/> No-year	<input type="checkbox"/> Other _____

Justification

Under the law (16 USC 460L(10a)), \$30,000,000 of contract authority becomes available each fiscal year. This is in addition to the \$300,000,000 appropriation requested by the President's 1976 budget. Fund availability is limited to one fiscal year. This authority is made available by the Congress for use specifically as an anti-escalation measure in purchasing authorized Federal recreation land (P.L. 90-401; Senate Report 90-1071, to accompany S. 1401). This authority was last used in 1969 and 1970. Thus, the contract authority has lapsed in fiscal years 1971-1975. The funds will be utilized in the future, as in the past, on a special case basis for emergency situations consistent with our understanding of congressional intent.

In accordance with provisions of the Anti-deficiency Act (31 USC 665) the \$30,000,000 has been placed in reserve for contingencies. Although this particular authority lapsed at the end of fiscal year 1975, an equal amount became available at the beginning of fiscal year 1976.

The other funds in this account are estimated prior-year balances of direct appropriations that have been made available for obligation.

Estimated Effects

This reserve for contingencies has no fiscal, economic or budgetary effect in the current year. The funds would be made available and obligated only in unforeseeable circumstances.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976 --
2. Outlay savings, if any, included in the
 budget outlay estimate --

Current Outlay Estimates for 1976:

3. Without deferral --
 4. With deferral --
 5. Current outlay savings (line - line 4) .. --
- Outlay Savings for the Transition Quarter --
- Outlay Savings for 1977 --

Deferral No: D76-16

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u>	New budget authority <u>\$ 18,600,000</u> (P.L. 16 USC 777)et.seq.
Bureau <u>Fish and Wildlife Service</u>	Other budgetary resources <u>5,830,000</u>
Appropriation title & symbol <u>Federal Aid in Fish Restoration and Management (Receipt Limitation)</u> <u>14X5138</u>	Total budgetary resources <u>24,430,000</u>
	Amount to be deferred:
	Part of year \$ _____
	Entire year <u>6,330,000</u>
OMB identification code: <u>10-18-5138-0-2-303</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other <u>Permanent indefinite</u> (receipt limitation)

Justification

A permanent appropriation of revenue accruing from a tax imposed on fishing rods, creels, reels, artificial lures, baits and flies is used to reimburse States for up to 75 percent of the costs of fish restoration and management projects (16 USC 777 et. seq.)

The deferred funds are the unobligated balances anticipated after estimated reimbursements to the States are made in 1976. Two factors may cause fluctuations in the amount of reimbursement made in a given year. First, States frequently do not have sufficient funds to meet Federal grant matching requirements. Second, project reports must be submitted to the Fish and Wildlife Service for their review before reimbursements can be made. These reports may be inadequate or not submitted. For these reasons, revenue frequently exceeds obligations, and the excess revenue is reserved for use in the following year under provisions of the Anti-Deficiency Act (31 USC 665).

Estimated Effects

Further reimbursements will be made to the States if matching funds are provided and other legal requirements are met. The amount in reserve simply reflects the excess of revenue after reimbursements are made. Thus, this deferral has no programmatic, fiscal or budgetary effect.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976 17.2
2. Outlay savings, if any, included in the
budget outlay estimate 0

Current Outlay Estimates for 1976:

3. Without deferral 17.2
 4. With deferral 17.2
 5. Current outlay savings (line 3 - line 4) 0
- Outlay Savings for the Transition Quarter 0
- Outlay Savings for 1977 0

Deferral No: D76-17

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (P.L. 16 U.S.C. 669b)	\$ 57,700,000
Bureau Fish and Wildlife Service	Other budgetary resources	18,270,250
Appropriation title & symbol Federal Aid in Wildlife Restoration 14X5029	Total budgetary resources	75,970,250
	Amount to be deferred:	
	Part of year	\$ _____
	Entire year	\$ 21,470,250
OMB identification code: 10-18-5029-0-2-303	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act	
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other Permanent indefinite limitation (receipt)	

Justification

Cost sharing assistance is provided to States and territories for wildlife restoration projects from permanent appropriations equal to 11% of the excise tax on the manufacture of firearms and ammunition (16 U.S.C. 669b).

States and territories receive assistance if they can provide the matching funds and if other program requirements are met. The 1976 program level of \$54,500,000 is the estimate of Federal funds needed to match funds which the States are likely to obligate in the current fiscal year. The reserve reflects the fact that there are now more receipts in this permanent account than can be utilized by the recipients in the fiscal year, and thus, will remain unobligated at the close of the current fiscal year. This deferral action was taken under the authority of the Anti-Deficiency Act (31 U.S.C. 665).

Estimated Effects

Because funds are available for use whenever State or territorial programs qualify, the reserve does not have any programmatic, fiscal, or budgetary effect. Similarly, disapproval of this deferral would have no budgetary, fiscal, or programmatic effect since the funds could not be used unless the recipients' programs qualify to receive funds.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	50.2
2. Outlay savings, if any, included in the budget outlay estimate.....	0

Current Outlay Estimates for 1976:

3. Without deferral.....	50.2
4. With deferral.....	<u>50.2</u>
5. Current outlay savings (line 3 - line 4)....	0
Outlay Savings for the Transition Quarter.....	0
Outlay Savings for 1977	0

Deferral No: D76-18

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u>	New budget authority \$ _____ (P.L. 23 U.S.C. 203)
Bureau <u>National Park Service</u>	Other budgetary resources <u>281,092,459</u>
Appropriation title & symbol <u>14X1037 Road Construction</u> <u>Liquidation of Contract Authority</u> <u>National Park Service</u>	Total budgetary resources <u>281,092,459</u>
OMB identification code: <u>10-24-1037-0-1-303</u>	Amount to be deferred: Part of year \$ _____ Entire year <u>238,092,459</u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year <u>1978</u> <u>June 30, 1976; June 30,</u> <u>(expiration date)</u> <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Contract authority (CA) is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate CA has been appropriated. Appropriated funds are not being deferred by this action. What is being deferred is authority to obligate funds before appropriation.

Contract authority in this account results from multi-year authorization under the Federal-Aid Highway Act. The total amount of CA authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but represents an upper limit for an on-going road, trail, and parkway construction effort derived from long term estimates of future road-building plans. The total amount of CA available for 1976 and subsequent years is \$281,092,459 of which \$43,000,000 is scheduled for obligation in 1976. Most of the deferred balance of \$238,092,459 of CA will be available for obligation after 1976. However, based on the current obligation plan, \$58,500,000 will lapse at the end of 1976. A decision will be made later in the fiscal year when the appropriations process is completed as to whether to recommend rescission of all or part of this amount.

Funds in this account are used for building new roads and trails, for rehabilitating existing roads and trails, and for advance planning of projects. The current system

includes about 10,200 miles of roads including parkways, and about 9,700 miles of trails. The 1976 program (\$43,000,000) includes elements reviewed and approved by the Congress in previous years (\$32,456,000) and new proposals for 1976 (\$10,544,000). Reserving CA not scheduled for use in the current fiscal year is consistent with the current financial plan and the appropriations request currently before the Congress.

Estimated Effects

If all authorized CA were made available for obligation now there would be little if any program or outlay effect before completion of the appropriations process because it is not likely the funds would be obligated for projects prior to review of the proposed 1976 program by the Congress and the appropriation of cash to liquidate CA. This is because, in this account, the obligation program traditionally has been based on a project-by-project review by the appropriations committees.

Outlay Effect (estimated in millions of dollars) (There will be no outlay effect)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976.....	38.8
2. Outlay savings, if any, included in the budget outlay estimate.....	--

Current Outlay Estimates for 1976:

3. Without deferral.....	38.8
4. With deferral.....	<u>38.8</u>

5. Current outlay savings (line 3 - line 4).	--
--	----

Outlay Savings for the Transition Quarter.....	--
--	----

Outlay Savings for 1977	--
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Deferral No: D76-19

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority \$ <u> -- </u> (P.L. 30 U.S.C. 229a)
Bureau U.S. Geological Survey	Other budgetary resources Est. <u>28,700</u>
Appropriation title & symbol Payments from Proceeds, Sale of Water, Mineral Leasing Act of 1920, Sec. 40(d) 14X5662	Total budgetary resources Est. <u>28,700</u>
	Amount to be deferred: Part of year \$ <u> -- </u>
	Entire year Est. <u>28,700</u>
OMB identification code: 10-28-5662-0-2-301	/Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other <u>permanent, indefinite, special</u>

Justification

Section 40(d) of the Mineral Leasing Act of 1920 [30 U.S.C. 229(a)] provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about \$1,000 per year. At the start of fiscal year 1965, the account had an unobligated balance of \$16,000. It is estimated that by the start of fiscal year 1976 the unobligated balance will be \$28,700. None of these receipts have been obligated over the past ten years and none are planned for obligation in fiscal year 1976 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current fiscal year even if made available for obligation. This reserve action is taken pursuant to the Anti-Deficiency Act [31 U.S.C. 665(c)].

Estimated Effects

There will be no programmatic or outlay impact in FY 1976 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purposes.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|---|----|
| 1. Budget outlay estimate for 1976..... | -- |
| 2. Outlay savings, if any, included in the
budget outlay estimate..... | -- |

Current Outlay Estimates for 1976:

- | | |
|--------------------------|----|
| 3. Without deferral..... | -- |
| 4. With deferral..... | -- |

- | | |
|--|----|
| 5. Current outlay savings (line 3 - line 4)... | -- |
|--|----|

Outlay Savings for the Transition Quarter.....	--
--	----

Outlay Savings for 1977.....	--
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DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Interior</u> Bureau <u>Bureau of Indian Affairs</u> Appropriation title & symbol <u>Road Construction (Liquidation of Contract Authority)</u> <u>14X2364</u>	New budget authority (P.L. <u>23</u> U.S.C. 203) \$ <u>---</u> Other budgetary resources <u>135,774,958</u> Total budgetary resources <u>135,774,958</u> Amount to be deferred: Part of year \$ <u>---</u> Entire year \$ <u>68,469,958</u>
OMB identification code: <u>10-76-2364-0-1-452</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>June 30, 1978</u> (expiration date) <input type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input checked="" type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Contract authority (CA) is authorization to obligate Federal funds prior to their appropriation; however, subsequent payments to vendors and contractors cannot be made until after cash to liquidate CA has been appropriated. Appropriated funds are not being deferred by this action. What is being deferred is authority to obligate funds before appropriation.

Contract authority in this account results from multi-year authorization under the Federal-Aid Highway Act. The total amount of CA authorized under the Act is not based on a specific set of construction projects approved by the Congress or the Executive Branch, but represents an upper limit for an on-going road construction effort derived from long term estimates of future road-building plans. The total amount of CA available for 1976 and subsequent years is \$135,174,958, of which \$66,705,000 is scheduled for obligation in 1976. The deferred balance of \$68,469,985 of CA will be available for obligation in the transition quarter and 1977.

Funds in this account are used primarily for improving the existing Indian road system which totals approximately 25,000 miles. The obligation program proposed for 1976 (\$66,705,000 from CA plus \$600,000 from reimbursements) will improve over 1,000 miles, or about 4 percent of the total, and will fund construction of those projects considered to be of the highest priority in 1976 after consultation with Indian people. The President's budget requests an appropriation to liquidate contract authority to meet the 1976 obligation program. Reserving CA not scheduled for use in the current

fiscal year is consistent with the current financial plan and the appropriations request currently before the Congress.

Estimated Effects

If all authorized CA were made available for obligation now there would be little if any program or outlay effect before completion of the appropriations process because it is not likely the funds would be obligated for projects prior to review of the proposed 1976 program by the Congress and the appropriation of cash to liquidate CA. This is because, in this program, appropriations traditionally have been based on a review of the proposed obligation plan by the appropriations committees.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|---|------|
| 1. Budget outlay estimate for 1976..... | 68.0 |
| 2. Outlay savings, if any, included in the
budget outlay estimate..... | -- |

Current Outlay Estimates for 1976:

- | | |
|--------------------------|-------------|
| 3. Without deferral..... | 68.0 |
| 4. With deferral..... | <u>68.0</u> |

- | | |
|---|----|
| 5. Current outlay savings (line 3 - line 4).... | -- |
|---|----|

Outlay Savings for the Transition Quarter.....	--
--	----

Outlay Savings for 1977.....	--
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DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority \$ <u>-0-</u> (P.L. _____)
Bureau U. S. Coast Guard	Other budgetary resources <u>36,114,000</u>
Appropriation title & symbol Acquisition, Construction, and Improvements 0240	Total budgetary resources <u>36,114,000</u>
	Amount to be deferred: Part of year \$ _____
	Entire year <u>707,000</u>
OMB identification code: 21-15-0240-0-1-406	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification--The construction schedule of a replacement icebreaker requires the deferral of \$707,000 for outfitting the completed vessel in 1977. Outfitting is the process of providing a ship with the necessary equipment and furnishings. The process takes place upon completion of construction. \$707,000 is deferred to assure prudent financial management for the entire fiscal year and could not be used effectively during the current year even if made available for obligation.

Estimated Effects--There is no programmatic, fiscal, economic or budgetary impact of this deferral due to the above justification.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976 \$125.1
2. Outlay savings, if any, included in the
budget outlay estimate -0-

Current Outlay Estimates for 1976:

3. Without deferral 125.1
4. With deferral 125.1
5. Current outlay savings (line 3 - line 4) -0-

Outlay Savings for the Transition Quarter	-0-
Outlay Savings for 1977	-0-

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority (P.L. _____) \$ <u>-0-</u>
Bureau Federal Aviation Administration	Other budgetary resources <u>8,025,713</u>
Appropriation title & symbol Civil Supersonic Aircraft Development Termination. 69X0106	Total budgetary resources <u>8,025,713</u>
Civil Supersonic Aircraft Development 69X1358	Amount to be deferred: Part of year \$ <u>-0-</u>
	Entire year <u>7,685,713</u>
OMB identification code: <u>21-20-0106-0-1-405</u>	/Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual	Type of budget authority: <input checked="" type="checkbox"/> Appropriation
<input type="checkbox"/> Multiple-year _____ (expiration date)	<input type="checkbox"/> Contract authority
<input checked="" type="checkbox"/> No-year	<input type="checkbox"/> Other _____

	<u>Total Budgetary Resources</u>	<u>Amount Deferred</u>
Civil Supersonic Aircraft Development Termination	5,285,713	4,945,713
Civil Supersonic Aircraft Development	<u>2,740,000</u>	<u>2,740,000</u>
	8,025,713	7,685,713

Justification. This account finances the termination of the supersonic transport development program. The total cost of settlement of contractor claims and closeouts, airline refunds, completion of specifically designated technology programs, and necessary governmental administrative costs incidental to these activities is included. These funds were appropriated by the Department of Transportation and Related Agencies Appropriation Acts, 1971 and 1972. Because of the difficulty in ending such a complex and massive undertaking, termination has taken a number of years. Settlement is being accomplished as quickly as possible consistent with the legitimate claims of the contractors and the protection of government interests. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future years, if necessary to settle all outstanding claims. This deferral action is taken under the provisions of the Antideficiency Act (31 USC 665) which authorize the establishment of reserves for contingencies. All funds are available for obligation in future years.

Estimated Effects. This deferral action has no programmatic or budgetary effect. Funds can be made available and obligated only as claims are settled.

Outlay Effect

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$ 7.6
2. Outlay savings, if any, included in the budget outlay estimate	-0-

Current Outlay Estimates for 1976:

3. Without deferral	7.6
4. With deferral	<u>7.6</u>
Current outlay savings (line 3-line 4).....	-0-
Outlay Savings for the Transition Quarter	-0-
Outlay Savings for 1977	-0-

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of Transportation</u>	New budget authority \$ <u>-0-</u> (P.L. _____)
Bureau <u>Federal Aviation Administration</u>	Other budgetary resources <u>274,823,895</u>
Appropriation title & symbol Facilities and Equipment (Airport and Airway Trust Fund) FAA 69X8107 694/68107 695/78107	Total budgetary resources <u>274,823,895</u>
OMB identification code: <u>21-20-8107-0-7-405</u>	Amount to be deferred: Part of year \$ <u>-0-</u> Entire year <u>75,823,895</u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual 694/68107 June 30, 1976 <input checked="" type="checkbox"/> Multiple year <u>695/78107 June 30, 1977</u> (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification. Funds from this account are used to procure congressionally approved facilities and equipment for the expansion and modernization of the national airway system. Projects financed from this account include construction of buildings and purchase of new equipment for new or improved air traffic control towers, automation of the enroute airway control system, and expansion and improvement in the navigational and landing aid systems. These funds were appropriated in the Department of Transportation and Related Agencies Appropriations Act of 1975 and prior years. None of the deferred funds lapses in fiscal year 1976. The estimated total cost for each project is included in the appropriation. Because of the lengthy procurement and construction time for interrelated new facilities and complex equipment systems, it is not possible to obligate all funds necessary to complete each project in the year funds are appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with the congressional intent to provide multi-year funding for the total costs of these projects and is taken under provisions of the Antideficiency Act (31 USC 665) which authorize the establishment of reserves for contingencies.

Estimated Effects. This deferral action does not affect fiscal year 1976 program reflected in the FY 1976 Congressional Budget Submission. The amount deferred could not be used economically if made available, in fiscal year 1976 because of the planned multi-year procurement, construction and/or installation cycle.

Outlay Effect

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$261.6
2. Outlay savings, if any, included in the budget outlay estimate	-0-

Current Outlay Estimates for 1976:

3. Without deferral	261.6
4. With deferral	<u>261.6</u>
Current outlay savings (line 3 - line 4)	-0-
Outlay savings for the Transition Quarter	-0-
Outlay Savings for 1977	-0-

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>Department of the Treasury</u>	New budget authority <u>\$6,354,780,000</u> (P.L. <u>92-512</u>)
Bureau <u>Office of the Secretary</u>	Other budgetary resources <u>20,554,230,000</u> (1973-1975)
Appropriation title & symbol <u>State and Local Government</u> <u>Fiscal Assistance Trust Fund</u> <u>20X8111</u>	Total budgetary resources <u>26,909,010,000</u>
	Amount to be deferred: Part of year \$ <u>1/</u>
	Entire year <u>93,419,866</u>
CMB identification code: <u>15-70-8111-0-7-851</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year <u>(Dec. 31, 1976)</u> (expiration date) <input type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

The Secretary of the Treasury must hold a portion of this account in reserve to meet valid claims from State and local governments that past general revenue sharing payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of all 39,000 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing has withheld from obligation an amount equal to one-half of one percent of the amounts appropriated for each entitlement period through FY 1975. This amount is anticipated to continue to be withheld from obligation through the end of fiscal year 1976.

This cumulative unobligated reserve, totaling \$93.4 million is available to the Secretary of the Treasury to satisfy legitimate claims against the Trust Fund for prior entitlement periods. The unobligated amount retained in the Trust Fund will be reduced whenever the Secretary determines the amount is adequate to meet foreseeable liabilities against the Trust Fund. The reduction will be made by paying the additional amount to recipients as part of a regular distribution.

^{1/} While some amount of this reserve may be released during the year as valid claims are approved there is no sound basis for estimating that amount.

Estimated Effects

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program.

Outlay Effect (estimated in tenths of millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	\$6,301.0
2. Outlay savings, if any, included in the budget outlay estimate	93.4

Current Outlay Estimates for 1976:

3. Without deferral	6,448.8
4. With deferral	6,355.4
5. Current outlay savings (line 3 - line 4)	93.4

Outlay Savings for the Transition Quarter 0

Outlay Savings for 1977 +93.4 1/

1/ This deferral would shift \$93.4 million in outlays from 1976 to 1977.

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Treasury	New budget authority (P.L. <u>92-512</u>)	\$ <u>6,354,780,000</u>
Bureau Office of the Secretary	Other budgetary resources (<u>1973-1975</u>)	<u>20,554,230,000</u>
Appropriation title & symbol State and Local Government Fiscal Assistance Trust Fund 20X8111	Total budgetary resources	<u>26,909,010,000</u>
OMB identification code: 15-70-8111-0-7-851	Amount to be deferred:	<u>1/</u> <u>38,391,266</u>
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	Part of year	\$ <u> </u>
Type of account or fund: <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multiple-year (<u>terminates Dec. 31, 1976</u> (expiration date) <input checked="" type="checkbox"/> No-year	Entire year	<u>None</u>
	Legal authority (in addition to sec. 1013): <input type="checkbox"/> Antideficiency Act <input checked="" type="checkbox"/> Other <u>Civil Action No. 74-248</u>	
	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other <u> </u>	

Justification

The State and Local Government Fiscal Assistance Trust Fund is a multi-year appropriation. In FY 1975, two regularly scheduled payments to the city of Chicago were deferred by the U. S. District Court, D. C. in Civil Action No. 74-248 for noncompliance with nondiscrimination requirements.

Estimated Effect

The city of Chicago will not receive payments totaling \$38.4 million until further action by the court. Once the appropriate court order is issued, there will be an immediate need for these funds to be outlayed.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

- | | |
|---|-----------|
| 1. Budget outlays estimate for 1976 | \$6,301.0 |
| 2. Outlay savings, if any, included in the budget outlay estimate | 0 |

1/Outlays only

Current Outlay Estimates for 1976:

3. Without deferral	6,355.4
4. With deferral	6,317.0
5. Difference (line 3 - line 4)	38.4
Outlay Savings for the Transition Quarter	0
Outlay Savings for 1977	0

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Foreign Claims Settlement Commission	New budget authority \$ _____ (P.L. _____)
Bureau NA	Other budgetary resources <u>11,411,000</u>
Appropriation title & symbol Payment of Vietnam Prisoner of War Claims	Total budgetary resources <u>11,411,000</u>
OMB identification code: <u>30-88-0104-0-1-152</u>	Amount to be deferred: Part of year \$ _____ Entire year <u>11,081,000</u>
Grant program <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification

Public Law 91-289, approved June 24, 1970, authorizes the Foreign Claims Settlement Commission to adjudicate and certify for payment the claims of American military and civilian prisoners of war held during the Vietnam conflict, or their survivors. Before claims can be certified for payment by the Commission, the appropriate military services must determine the individual's POW status and, in the case of claims by the survivors of missing persons where evidence of captivity exists, it must also determine the date of death. By court order, however, the Secretaries of the respective services cannot make a final status determination without affording the right of due process to MIA survivors, which requires considerable time and has significantly reduced the rate at which final determinations are being made.

A total of \$16,565,000 was appropriated during 1971, 1972 and 1973 for the Vietnam POW claims program to remain available until expended. The Commission now has certified \$5,154,000 of payments for the claims of returned POWs and of most survivors of other missing persons for whom evidence of captivity was found and a date of death has been established. Because approximately 900 Americans remain in a missing status in Southeast Asia and because of the difficulty in many cases in establishing evidence of captivity, only \$330,000 of the \$11,411,000 remaining available for obligation has been apportioned for obligation in 1976 and

\$11,081,000 has been reserved. This is proposed for deferral through June 30, 1976, or, if appropriate legislation is enacted, through September 30, 1976. This deferral of 1976 budgetary resources is necessary to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1)) and to provide for contingencies after 1976 (31 U.S.C. 665(c)(2)).

Estimated Effects

No savings result from the deferral, since claims cannot be adjudicated or certified for payment by the Commission until final status determinations are made by the military services.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976..... 4.0
2. Outlay savings, if any, included in the
budget outlay estimate -0-

Current Outlay Estimates for 1976:

3. Without deferral3
4. With deferral3
5. Current outlay savings (line 3 - line 4) .. -0-

Outlay Savings for the Transition Quarter -0-

Outlay Savings for 1977 -0-

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency <u>American Revolution Bicentennial Adm.</u>	New budget authority \$ <u>10,400,000</u>
Bureau c/o Department of the Interior <u>Office of the Secretary</u>	(P.L. <u>93-179</u>) Other budgetary resources <u>3,400,000</u>
Appropriation title & symbol Commemorative Activities Fund <u>76X5077</u>	Total budgetary resources <u>13,800,000</u>
	Amount to be deferred: Part of year \$ <u>1,000,000</u>
	Entire year _____
OMB identification code: <u>31-03-5077-0-2-806</u>	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act
Grant program <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multiple-year _____ (expiration date) <input checked="" type="checkbox"/> No-year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other <u>Permanent, Indefinite, Special</u> Fund

Justification

Funds have been placed in reserve to insure that all costs of producing, marketing, and distributing the 1976 medals series and the national medal are covered out of this account. Past years' experience shows that metal and other material and production costs fluctuate widely. The reserve of \$1,000,000 is the minimum amount sufficient to guarantee production of the 1976 philatelic-numismatic combination (PNC), whose sales in July 1976 will generate funds to produce the 1976 silver and bronze unique medals (on sale in October 1976). Most costs of producing the special national medal will be borne with available FY 1976 funds; but, purchase of gold for that medal may be partially accomplished with this reserve. Release of all reserved funds is anticipated in the fourth quarter, FY 1976.

Estimated Effects

None; all revenues in excess of actual production expenses will be apportioned for grants as soon as practicable.

American Revolution Bicentennial Administration
76X5077

Outlay Effect

Comparison with President's 1976 Budget:

1. Budget outlay estimate for 1976	11.0
2. Outlay savings, if any, included in the budget outlay estimate	1.5

Current Outlay Estimates for 1976:

3. Without deferral	12.4
4. With deferral	11.4
5. Current outlay savings (line 3 - line 4)	1.0

Outlay Savings for the Transition Quarter 0

Outlay Savings for 1977 0