# The original documents are located in Box 15, folder "Intelligence - House Select Committee: Subpoenas - Proceedings (3)" of the Loen and Leppert Files at the Gerald R. Ford Presidential Library.

#### Copyright Notice

The copyright law of the United States (Title 17, United States Code) governs the making of photocopies or other reproductions of copyrighted material. Gerald Ford donated to the United States of America his copyrights in all of his unpublished writings in National Archives collections. Works prepared by U.S. Government employees as part of their official duties are in the public domain. The copyrights to materials written by other individuals or organizations are presumed to remain with them. If you think any of the information displayed in the PDF is subject to a valid copyright claim, please contact the Gerald R. Ford Presidential Library.

#### HOUSE OF REPRESENTATIVES

## **HEARINGS**

### BEFORE THE COMMITTEE

on

SELECT COMMITTEE ON INTELLIGINGE

COMMITTEE BUSINESS

VOLUME 26

Friday, November 14, 1975
Washington, D. C.

Official Reporters to Committees

Friday, November 14, 1975

House of Representatives,

Select Committee on Intelligence,

Washington, D. C.

The committee met, pursuant to adjournment, at 10:10 a.m. in Room 2118, Rayburn House Office Building, the Honorable Otis G. Pike (Chairman), presiding.

Present: Representatives Pike (Chairman), Dellums,
Murphy, Aspin, Milford, Lehman, McClory, Treen, Johnson and
Kasten.

Also Present: A. Searle Field, Staff Director; Aaron B. Donner, Counsel; Jack Boos and Peter Hughes, Committee Staff.

Chairman Pike. The committee will come to order.

Yesterday we discussed the fact that as to three separate subpoenas it seemed rather clear there had been non-compliance with those subpoenas. The three subpoenas addressed themselves to (1) recommendations by the State Department for covert actions, recommendations by the State Department to the National Security Council for covert actions. As to that particular subpoena, the issue was raised that executive

privilege has -- am I wrong, Mr. Donner; you are shaking your head? Why don't you tell us what is the status of that particular subpoens?

Mr. Donner. We have not had executive privilege raised as of this date towards any of them, sir.

Mr. Field. There is a letter on its way from the State Department that should explain it.

Mr. McClory. If the Chairman will yield to me.

Chairman Pike. Certainly, Mr. McClory. Your pipeline is much better than my pipeline.

Mr. McClory. My pipeline, which was in operation shortly before I came to this meeting, included conversations by telephone with Mr. Philip Buchen, Counsel to the President, as well as with Mr. Jack Marsh, but I would refer primarily to Mr. Phil Buchen who is the President's Counsel.

He stated that the doctrine of executive privilege would be raised with regard to the subpoena directed to the State Department with regard to the covert operation recommendations they had made.

I asked whether or not in each one of these instances when the State Department recommendation for a covert operation was made, the President of the United States had personally made the decision to approve such a covert operation. He assured me that in each instance the President of the United States had personally made the decision. Not this President,

but in most instances a prior President. In all instances a prior President, including prior administrations.

I stated then that if the decision with respect to this -- the communication was personally with the President -- it seemed to me that that was an instance in which executive privilege might be raised.

I further pointed out that I felt the doctrine of executive privilege applied to the office and not to the individual who happens to occupy the office of President at a particular time, so it would be appropriate under my interpretation of the law for this President to have the right to invoke executive privilege in behalf of --

Chairman Pike. President Washington.

Mr. McClory. President Washington, any deceased President, any prior President of the United States.

In other words, the Chairman is being facetious, but it applies to the office and not to the individual who occupies the office in my interpretation, so I do think that this raises serious questions --

Chairman Pike. Mr. McClory, we have had testimony that the President -- and this was testimony from Mr. Kissinger -- that the President, himself, has approved all of the covert operations since Mr. Kissinger has been in the government and, according to his belief, prior to that time.

Would your current doctrine then not prohibit Congress

2 3

from looking at any covert operation because of executive privilege?

Mr. McClory. I am talking about the communications with the President, recommendations made to the President with decisions made by the President. It may be it could be expanded to include executive privilege beyond that which is being raised in this instance, but, calling your attention to the fact it is being raised here, and the circumstances under which it is being raised. I think it has direct application where the President individually acts.

Chairman Pike. Does any other member on the Republican side wish to be heard on this subject?

Mr. Treen?

Mr. Treen. Is the staff going to give us any briefing on the question here before we take action on a proposed resolution? We haven't a proposal before us now, but I assume one will be made.

Chairman Pike. Let me just state that the staff will give us briefings to the extent wished by the members of the committee on all of these issues.

I had thought that I heard some views rather contrary
to those just expressed by Mr. McClory expressed over on the
Republican side yesterday and I thought perhaps they had gotten
lost in transmission somewhere.

I will state this: In my judgment the concept that the

4 5

President can deny to Congress under the doctrine of executive privilege recommendations made to prior presidents, ad infinitum, just does destroy -- it expands the doctrine of executive privilege to the point where it diminishes Congress to a hardly visible object.

I would find that particular doctrine very hard to accept.

I think there is a real area where executive privilege exists, but I think it has been badly overstated this morning.

Mr. Treen. The point of my question is to determine whether we will have a briefing on what the precedents might be.

Chairman Pike. You are talking about the legal question at this point?

Mr. Treen. Yes, sir. That is all to which my inquiry was directed.

Chairman Pike. Mr. Donner, can you enlighten us where we are with regard to the legal precedents of denying information to Congress and how those precedents apply to this situation in your judgment?

Mr. Donner. There is only one Supreme Court case that we could cover that directly considered the question of executive privilege and that is U. S. against Nixon, and really the line of cases leading up to it seem to be the only

2

3

4

5 6

7

8

9 10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

25

cases directly concerning executive privilege.

The area is a gray and ambiguous area. There is no way saying exactly where it begins or ends. There has not been that judicial interpretation of it. However, in the case of U. S. against Nixon, it was a case where a President in office sought to assert the privilege regarding communications received by him while he was in office. The extension of the doctrine : apparently, in this instance, would include a deceased President, President Johnson, and it would also apparently include a living ex-President, President Nixon.

That does rather create the rather anomolous situation that if you can assert; the privilege for President Nixon, it would seem that by inference President Nixon then, if he wanted to, just hypothetically, to reveal information to this committee or give documents in his possession, would seem to be precluded from doing so by a President in office, which I find personally a difficult doctrine.

I could find no judicial interpretation which would seem to even discuss this question, let alone support it or deny it.

The assertion of the doctrine apparently, from our hurried research of the assertion of this doctrine, seems to be a novel proposition in all of its parameters.

Mr. Treen. The Nixon case said the doctrine was not a universal doctrine; that it did not extend to all communications.

2

3 4

5

6 7

8

9

11

10

12

13 14

15

16

17

18

19 20

21

22

23

24

25

That if there was evidence of criminal activity that that would have to be examined, I think, in camera, and executive privilege could not be used to shield that sort of information. Is that the sum and substance of the Supreme Court decision?

Mr. Donner. Yes. The court addressed itself apparently just to the limited area where there was evidence in a pending criminal action.

Mr. Treen. Did the Court recognize that such a thing as executive privilege in that decision, in its dicta --

Mr. Donner. There is strong inference in the dicts in that case there was an area which the Court did not define where -- again by inference, in dictum, that there would be an area where executive privilege could properly be asserted.

Again, they were addressing themselves -- even if you extend the dictum to its broadest extension, to a President in office, with regard to communications to him while he was in office.

Mr. Treen. One other question then: In that case, did the Supreme Court reason that in suggesting that there is an area of executive privilege that it was bottomed on the proposition that presidents should be able to receive advice from their top aides in a perfectly confidential and candid Isn't that the rationale of executive privilege? manner?

That is an aspect, yes, sir, and that was Mr. Donner. the suggestion of it in the dictum in that case, sir.

Mr. Treen. I haven't decided how I am going to go on this issue. Most of these instances we are talking about today occurred in Democratic administrations, but it seems if that is the rationale of the Supreme Court decision, that we should preserve a channel of communication between a President and his top advisers, that that could be destroyed if it is not extended to future presidents because these advisers — their incentive to be candid would be destroyed to a certain extent if they felt "After the next election or this President dies or something, all of my candor is going to be exposed completely."

The whole area troubles me.

Mr.Donner. There are two points I would like to make on that.

(1) The material requested as a subject of this subpoena would be received not for release or publication, but would be received as classified information. In other words, the publicity aspect of it is somewhat diminished.

Mr. Treen. I hope you are right on your first point, sir.
Mr. McClory. Will the gentleman yield?

Mr. Donner. The second point is apparently -- and this is again by interpretation rather than hard case law, it would not seem the Congress could decide the question of executive privilege on its own. It would seem that is a judicial matter and whether the privilege is validly exercised or not would be a question for the Judiciary, not the Legislative or Executive

branch.

Mr. McClory. Will the gentleman yield for a further question?

The doctrine of executive privilege has not been raised with regard to any of the other material that we have received. We have received a vast amount of material without having that doctrine raised before.

Mr.Donner. To be technical, sir, we do not have the assertion of executive privilege even of this moment.

Chairman Pike. That troubles me, Mr. McClory. The fact that three days after the subpoens was due, we have nothing. You have had phone calls; Mr. Donner and Mr. Field have had phone calls. The President has not asserted executive privilege. You have the assertion that he is going to assert executive privilege, but he hasn't done it.

Mr. McClory. I am relying on a conversation with the President's Counsel that the President is asserting executive privilege with regard to those matters, and I am communicating that to the committee here this morning. I have no reason not to believe that.

Let me say further that we are certainly in a position here to recognize what is the law and if we recognize that the law does authorize the President to assert executive privilege in this instance, we have a right not to try to enforce a subpoena if that is the decision we choose to make. We don't

have to claim our inability or our ignorance of what the law is and say we have to submit this to a tribunal. I would prefer not to present this particular instance to a tribunal.

Mr. Hayes. May I ask Mr. Donner or Mr. Field, either one, this question: In the November 11th letter from General Scowcroft, the assertion is made in the first paragraph that all of the subpoense have been complied with. This is simply a flat statement.

"We hereby submit the documents described." He goes on in the rest of the body of the letter with a careful explanation of how he has complied with the subpoenss.

Have you had an opportunity since our last meeting, and an assertion that the subpoenss weren't complied with, to be in conversation with General Scowcroft or any of his staff about what they mean by "compliance" and what we mean by "compliance?"

Mr. Field. Mr. Hayes, I have personally talked with General Scowcroft since then. We have spent a great deal of time going back and forth on this. I would defer a bit to the Chairman as to how you want to take up these subposenas --

Chairman Pike. Essentially you are talking about the different subpoenas, is that right?

Mr. Field. That is right. The subpoens we address now goes to the Secretary of State and he is talking about National Security Council subpoenss.

2A

These assertions of executive privilege don't cover any of the matter that would have been covered by Scowcroft.

Mr. Field. That is right.

Mr. Johnson. I thought we discussed yesterday the parameters of the claim -- if in fact they do claim executive privilege -- to which it will apply and it doesn't concern the matter of classification, but does relate only to prior Secretaries of State recommendations to the 40 Committee or to the National Security Council, or to the President.

In some instances it goes to the President. In some instances it goes to the State Department.

Chairman Pike. Mr. Johnson, I believe there are involved in the eight situations in which they said there were recommendations not only from prior Secretaries of State, but also from the present Secretary of State.

Mr. Johnson. I didn't understand that. I thought they were all from prior Secretaries of State.

I further thought some of them went to the President directly, some of them went to the National Security Council and/or the 40 Committee first.

Chairman Pike. Without having access to them, we really don't know where they went.

What we subpoensed was their recommendations, I think, to the National Security Council. We did not subpoens any recommendations to the President.

. 2

3

4

5

6

7 8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Mr. Johnson. The doctrine of executive privilege applies because the National Security Council is an arm of the President and the President is the Chairman of the National Security Council.

We further established that the doctrine of executive privilege was not claimed by those presidents to which the documents were directed, didn't we? President Johnson and President Kennedy, if they are the Presidents involved, did not observe the doctrine with regard to --

Chairman Pike. I think we may have President Kennedy, we may have President Johnson, we may have President Nixon, but the only person who allegedly is going to assert the privilege is President Ford. In fairness to the others, I don't think anybody ever tried to get these documents.

Mr. Johnson. As a matter of fact, they were left in government files and were not removed when these gentlemen left office.

Chairman Pike. That is correct.

Mr. Johnson. They also were not private memoranda from the Secretaries involved or the President involved, but were State Department documents and not just a little handwritten note from one individual to another.

Chairman Pike. Once again, not having seen them, we can't really say.

Mr. Field. It was our understanding -- perhaps the letter

will clarify it, but three of them were direct communications to a President and five were not. I also believe the communications to President Nixon, which apparently are included in this, could not have been communications to him personally because all of his personal communications and records are now under court order, so we could not obtain them anyway and that has not been asserted in this case, and, in fact, they could not have culled them from those files because those files are under lock and key.

I think it is somewhat safe to say at least the Nixon communications are not personal communications.

Mr. Johnson. I stated yesterday, and I don't feel the need to reiterate my position on that, I feel that would be the worst possible extension of the doctrine of executive privilege. It would be very narrowly defined. I don't even recognize that they have the right to waive it. I don't want to acknowledge that this is something they could assert, but choose not to. I don't think we ought to even acknowledge that this is a possibility that a President can control everything that has happened in the government files and government documents; that the President has absolute control over this since the time of the inception of the Republic.

Mr. Kasten. Is there a motion before the committee?

Chairman Pike. There is no motion before the committee,
but simply a discussion and an attempt to inform the committee

 as to where we are and what are our alternatives.

Mr. Kasten. In the interests of moving along, it seems the question of executive privilege is only being raised for the one group of documents which involves the Secretary of State, the President, the 40 Committee, the 303 Committee and what-have-you. It seems the issue is much clearer on the information we have been unable to receive from the 40 Committee, and also the information with regard to the SALT talks. Possibly we could proceed with those.

Chairman Pike. I can only say as you get into them further ways will be found to fuzz up all of the issues and the issue as to the SALT talks has already been fuzzed up to some extent and when we get into that I will fill in on that particular one.

Mr. McClory. I don't think we should downgrade what we are doing by suggesting that things are being fuzzed up. I think legitimate arguments are being made here and I think for the committee to retain the full respect which I think the committee should have, we should recognize we are acting responsibly, deliberately and legitimately and that these are responsible arguments that are being made on both sides.

I certainly want to assure you that my arguments are.

If I make arguments with regard to other issues, it is because

I still want to carry out the objectives of this committee to

get the maximum of information for the committee.

4 5

It is not for any frivolous or any irresponsible reason that I would express an opinion differing from that of the majority of the members.

Chairman Pike. Mr. Aspin.

Mr.Aspin. Mr.Chairman, we are talking now about the one issue of the subpoens to the Secretary of State. Perhaps if you could tell us why we need this information, what are we looking for in this document?

Chairman Pike. The question has come up throughout our hearings as to the operations of the Central Intelligence Agency generally, whether they were -- to use a phrase frequently bandled about -- a "rogue elephant," whether they went off and did things on their own, or whether they were in fact told to do things.

It has been our experience in those issues that we have gone into in some depth that in no instance did they go off and do things on their own. On the contrary, they were from time to time ordered to do things which they did not particularly want to do and, in fact, upon occasion actively opposed.

The question then becomes -- and Mr. Field stated this yesterday -- are those operations which are generated within the CIA, and in the normal course of business, normally more responsible? Do they normally get our nation into less difficulties than those which somebody outside of the intelligence operation department tells them to do?

î 2

3

Ą

5

6

7

9

11

12

14

13

15

16

17

18

19

,20 21

22

£3

24

25

So what we are trying to establish here is the nature of the operations that they were told to do or that were generated in some other manner.

Most of the operations, I expect, are generated in the normal course of business through normal CIA and DCI channels.

Here we find a category of operations generated by the State Department. I think if the State Department is recommending operations by the Central Intelligence Agency, it is part of our responsibility to see what kind of operations they are telling them to do or asking them to do.

Mr. Aspin. On this one, we have received absolutely zero, is that correct?

Mr. Field. That is right.

Mr.Aspin. Nothing has happened since yesterday on this one?

Mr. Field. That is correct.

Mr. Aspin. Could the Chairman tell us what are our alternatives regarding this subpoena?

Chairman Pike. I won't give you alternatives, but I will tell you how I am going to vote.

The alternatives range from doing nothing to seeking to cite the Secretary of State in this instance for contempt of Congress. I am going to vote in favor of citing the Secretary of State in contempt of Congress.

The one route we could go is to go back to the House for

a resolution of necessity, but what has happened to that route is that the time has kept running on us and I think by the time we went through that procedure, two separate trips to the House of Representatives -- let us assume the House agreed on a resolution of necessity. We would then have to have some time frame within which they could comply with the House's assertion of the necessity for this information. If they then failed to comply, it would take some time to go the contempt route and I frankly think our charter would have expired before the issue was ever resolved. So I think that that at this point would be a meaningless exercise.

Mr. Lehman.

fls.

2

3

4

**5** 

7

8

9

11

12

13

15

14

16

17

18

19

20

21

22

23

24

25

Mr. Lehman. I recall the quotation that those who do not learn from history are bound to make the same mistakes. I think this is one way that this country can learn from history.

I do not find in these subpoenas the same possible question of invasion of a person's privacy that we had in the previous subpoenas.

We have had not only Dr. Kissinger as a kind of imperious Secretary of State, we have had others such as Secretary of State Dulles and Secretary of State Acheson who seemed to be larger than life and cominated the Administration and I am very concerned if we get a good professional -- my indication is it is a good professional body, such as the CIA, that we must give them some kind of a buffer between the kind of orders, the kind of compulsive direction they can sometimes get from the Administration that they serve under, and this is the kind of knowledge that I think is imperative that this committee seek at this time, out of the history of the actions of this Administration or the previous Administration, to prevent these kinds of things from happening in the future, to construct the safeguards that our intelligence community needs in order to perform the duty which it was originally committed to perform.

I would be willing to support this subpoena at this time and let the chips fall where they may.

Chairman Pike. Mr. Dellums --

2 3

d 5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

Mr. Dellums. Mr. Chairman, I would like to move the following resolution:

Resolved, That the Speaker of the House of Representatives certify the report of the Select Committee on Intelligence of the House of Representatives as to the contumacious conduct of Henry A. Kissinger, as Secretary of State, in failing and refusing to produce certain pertinent materials in compliance with a subpoena duces tecum of said Select Committee served upon Henry A. Kissinger, as Secretary of State, and as ordered by the Select Committee, together with all the facts in connection therewith, under the seal of the House of Representatives, to the United States Attorney for the District of Columbia, to the end that Henry A. Kissinger, as Secretary of State, may be proceeded against in the manner and form provided by law.

Chairman Pike. Mr. Dellums, you are entitled to five minutes in support of your motion if you choose to use it.

Thank you, Mr. Chairman. Mr. Dellums.

Mr. Chairman, we have been at this point once before. The majority of the committee by their vote several days ago did not decide to challenge the Secretary of State with respect to certain information on the ground that the scope of the particular item before us was very narrowly defined.

I think that the matter before us is obvious.

it is important. I think it establishes the principle of the need for Congress to have access to information and I think if this committee is to go forward with its important work, that we desperately need to take a stand at this point and I offer this resolution as an effort on the part of this committee to take a stand with regard to certain information which will allow it to go forward with its investigation.

Mr. McClory. Mr. Chairman, I will oppose the resolution on the grounds previously mentioned, but I would also like to call the attention of the committee to the prior resolution they acted upon at one stage against the Director of the CIA, Mr. Colby.

It was based upon legal research of our counsel. It did include the requirement that we assert a necessity for the information. I think that our own counsel have advised us that that is a prerequisite to any kind of a proceeding to enforce a subpoena and if the committee wants to act in accordance with what I view is the procedure which is required to be followed for the purpose of truly enforcing the subpoena, I think the resolution of necessity is a prerequisite to any further action and, of course, it would have to be supported by action on the floor of the House.

I don't think it is a good idea for the committee to bypass any of the necessary preliminary steps in trying to get hastily at the business of trying to get the Secretary of

State to be held in contempt of the Congress.

Chairman Pike. Mr. McClory, I would like to say first,
I presume when you offered the subpoens that you deemed it to
be necessary to this committee. I think that the committee by
voting for the subpoens made the determination that they
believed it to be necessary for this committee and I don't
think there is any other requirement -- any other procedural
requirement -- than that this committee feels that it is
necessary in order to take it to the floor of the House. The
House may not support us. We always recognize that but I
don't think it is necessary to go through any intermediate
steps.

Mr. McClory. Mr. Chairman, may I say that when the subpoena was offered originally I was unaware of the fact that the President was going to assert executive privilege or that it did involve parsonal action on the part of the President. In view of that assertion, I question that we have the right to proceed. If there is a right to proceed, I think it does require this additional finding, at this time, on the part of the committee.

Mr. Treen. Who has possession at this time of the documents we seek?

Mr. Field. The documents were sent from the State

Department to the White House. They were sent to the Justice

Department and I believe they are now back at the White House.

Mr. Treen. Wait a minute. They were sent from the 1 State Department to the White House and then back to Justice? 2 Mr. Field. And then back to the White House. 3 Mr. Treen. The documents are in possession of the White 4 House and not the Secretary of State at this time? 5 Mr. Field. I believe that is correct. 6 Mr. Treen. How does that affect our enforcement 7 procedure? 8 Mr. Field. That is copies of the documents, obviously. 9 Mr. Treen. Where are the originals? 10 Mr. Field. The originals would be with the Secretary of 11 State. 12 Mr. Treen. They are still there with him? 13 Mr. Field. That is correct. 14 Mr. Donner. I would like to comment in addition, 15 Mr. Treen, I don't believe under any basis of law there is any 16 way that you can get rid of the papers and avoid the 17 responsibility to respond to a subpoena. 18 Mr. Kasten. Mr. Chairman, I would like to offer a 19 motion in the nature of a substitute. 20 Chairman Pike. The gentleman will state his motion. 21 Mr. Kasten. The resolution, Resolved, that the House 22 of Representatives considers the work of the Select Committee 23 on Intelligence to be necessary to the investigation which 24 the House is resolved to make concerning intelligence 25

4 5

operations and considers noncompliance with the subpoenas, issued either before or after the adoption of this resolution by the Select Committee on Intelligence, to be a grave matter requiring appropriate enforcement.

That Henry A. Kissinger, Secretary of State, is directed to provide forthwith to the Select Committee on Intelligence of the House of Representatives the items specified in the schedule attached to and made part of the subpoena issued to Henry A. Kissinger, Secretary of State, under authority of the House of Representatives and dated November 6, 1975.

Chairman Pike. The gentleman is recognized for five minutes in support of his amendment.

Mr. Kasten. Thank you, Mr. Chairman.

I think it is important especially in this particular case where we are dealing with — it is not hearsay but at least insufficient information as to exactly what the position of the executive branch is going to be on this question.

We have heard a letter is on the way. None of us have it before us.

I think it is particularly important that we follow the correct procedure. The correct procedure is not contempt of the Congress. The correct procedure is a resolution of necessity.

I think, also, Mr. Chairman and members of the committee, that we in our effort to get the material that I think all of

2 on 3 eli 4 Dem

ô

.20

on the floor of the House, that we have a better chance of eliciting the support of all of the Members, Republican and Democrat, in the House, through the resolution of necessity rather than through a contempt of Congress resolution.

I think that this is a proper procedure at this point. I think this is a resolution that we can winhon. I think this is a resolution that addresses itself to the questions and the problems that we have and I would hope that we would adopt this resolution as a substitute for the contempt resolution which I think is not the proper mechanism to deal with the problems with which the committee is faced at the present time.

Mr. McClory. Does your resolution contain the word contumacious? I notice the word contumacious conduct in the other resolution and it seems to me that is merely an offensive description, certainly unnecessary in any resolution upon which the committee might act.

Does your resolution contain that expression?

Mr. Kasten. This resolution does not contain that expression.

Chairman Pike. The Chair will recognize the Chair for five minutes in opposition to the substitute.

I think that I would have gone along with this procedure three months ago because I would tend to agree with the

6 7 8

5

10

9

12

11

13

14

15

16

17

18 19

20

21

22

23

24

25

gentleman that we would probably have a better chance of passing this one on the floor of the House because it is a more dentle route than the other one, on the floor of the House, because it is a stronger route.

I will simply say that I could not support it at this time, because, while we could probably pass it on the floor of the House, to do so would, as I indicated earlier, be essentially a meaningless gesture. We would pass it on the floor of the House and still not get the documents because we would run out of time before anything was ever done.

I for one am weary of the whole business of waiting and delaying and waiting and delaying to get information to which this Congress is entitled.

As to the word contumacious, it is a word of art which means "contempt" and that is what we are talking about. happens to be the particular word which was in the last contempt ditation which came to the floor of Congress and it is the word which is used if you are going to have a contemptof-Congress citation.

I would agree that it is a strong and abrasive word but I don't think that you can proceed with a powder puff when you are dealing with contempt. That is what we are dealing with and in my judgment, the time has simply run out on the route which the gentleman is prepared to go.

I will be happy to recognize anybody else.

Mr. Johnson.

Mr. Johnson. Mr. Chairman, I want to have the different alternatives clear. If either resolution is adopted, there will have to be action taken by the full House of Representatives.

Chairman Pike. There will have to be first action taken by the Rules Committee, and in fairness to the Members, I would like to make it very clear that this, itself, is not a foregone conclusion. The Rules Committee as you know is officially closed down for the year and it is going to take some action on my part and some support from the committee to get the Rules Committee to act. Then it will take an action by the full House.

Mr. Johnson. If the Kasten resolution was adopted on the floor of the House which says the Secretary is directed to provide to the Select Committee the items specified in the schedule, and then the documents were not forthcoming, then we would have to go back through the contempt route.

Chairman Pike. We would have to go back through the contempt citation procedure, through the Rules Committee procedure and through the full House action and that is why we would just run out of time.

Mr. Johnson. With respect to the word contumacious, is it correct that the doctrine of legal contempt and the word contumacious connected therewith, doesn't refer to the

L

act of despising someone or looking down on them, it is a legal doctrine of being in contempt of a lawful order?

Chairman Pike. That is what I tried to indicate. It is a word of art which means contempt of Congress. Legal contempt. Not necessarily actual contempt.

Mr. Johnson. Now, I would like to direct a question to counsel: I am concerned that in the event this does come up under the Dellums resolution and the House does take action, it would go to the United States Attorney for enforcement of the contempt citation. What defenses might be available other than the doctrine of executive privilege? In other words, is it clear we have followed all of the legal requirements? We have directed the subpoena, it is clearly identifiable, what we are after, we have directed it to the proper person, and there won't be any means for the court to avoid the issue as a result of our not having done our legal homework in a proper fashion?

Mr. Donner. I will always, Mr. Johnson, give credit to some clever lawyer someplace who might construct some argument, but as far as the preliminary procedural aspects of this committee go, to first of all authorize issuance of the subpoena — the subpoena itself is a fairly — in my opinion — identifiable document specifically directed to a party who has not denied custody of these documents, and not indicated he did not have the documents to give to this

committee.

The raising of the question of executive privilege —
to answeryyour question and develop it a little bit further,
under the procedure it would go to the U.S. Attorney. There
is a special statute, Title II, Section 192, which authorizes
the U.S. Attorney to bring proceedings for contempt of
Congress, or failure to obey congressional subpoenas. At
which point the U.S. Attorney would present it to a grand
jury.

Now, at a time procedurally, whether it would be by motion or by, in effect, raised as a defense to an action, what defense would be raised, at that time executive privilege could be raised as a defense and presumptively as I say, giving credit to some imaginative attorney, I am sure they would avail themselves of all the standard defenses to a subpoena.

Mr. Johnson. Given the event the original documents were not in the hands of the Secretary but were someplace else and you only had copies, would that be a defense to the subpoena?

Mr. Donner. No, sir. It may be urged by someone but I could address myself and say that would be a rather surreptitious or facetious reply to a genuine request and if someone has possession of them, the subpoena charges them with the duty to deliver it.

4 5

8 9

-20

Mr. Johnson. Mr. Chairman, under these circumstances I intend to vote against the Kasten resclution and for the Dellums resolution.

Mr. Treen. I would like to speak to the pending motion, Mr. Chairman.

In my view, this might have something to do with Mr. Johnson's question about the legal basis and soundness of our procedure, here.

It goes to the fundamental question of whether the information we seek in this subpoena is information that is legitimately within the mandate or the authority of this committee. I voted "present" on the subpoena because I wasn't certain exactly what we were trying to get at.

The Chairman a moment ago said that it is important for us to determine if the CIA was acting on its own. I agree with that 100 percent. The question we come down to now, it seems to me, is whether or not this committee should see the recommendations of Secretaries of State from, I think, 1965, forward. That to me doesn't seem to have anything to do with our intelligence gathering, the cost of it, the effectiveness of it, the analysis of our intelligence that is gathered by the intelligence community.

It seems to me what we are now trying to get at is purely and simply the recommendations of whoever was Secretary of State during these 10 years, to the present or to other

2

3

4

5

E

7

9

10

11

13

14

15

16

17

18

19

20

21

22

23

24

25

persons. This is a fundamental problem that I have, that I had with the subpoena, that I now have with this procedure.

I would suggest that the legal argument could be made and I expect it will be made that the recommendations of the Secretary of State have nothing to do with our mandate as set forth in the House resolution creating us, H.R. 591.

I think this is an important issue and I am delighted to have it thrashed out but I will again not be able to vote in favor of the pending resolution or the substitute because I think it goes beyond our mandate.

Chairman Pike. The question is on the substitute offered by Mr. Kasten and the Clerk will call the roll.

The Clerk. Mr. Giaimo.

Chairman Pike. Mr. Giaimo votes no by proxy.

The Clerk. Mr. Stanton. .

Chairman Pike. Mr. Stanton votes no by proxy.

The Clerk. Mr. Dellums. . .

Mr. Dellums. No.

The Clerk. Mr. Murphy.

Chairman Pika. Mr. Murphy votes no by proxy.

The Clerk. -Mr. Aspin.

Mr. Aspin. No.

The Clark. Mr. Hayes.

Chairman Pike. Mr. Hayes votes no by proxy.

The Clerk. Mr. Lehman.

The Clerk. Mr. McClory. 2 Mr. McClory. Aye. 3 The Clerk. Mr. Treen. 4 Mr. Treen. Present. 5 The Clerk. Mr. Kasten. 6 Mr. Kasten. Aye. 7 The Clerk. Mr. Johnson. 8 Mr. Johnson. No. 9 The Clerk. Mr. Pike. 10 Chairman Pike. No. 11 By a vote of two ayes, nine mays and one present, the 12 substitute is not agreed to. 13 The question is on the resolution offered by Mr. Dellums 14 and the Clerk will call the roll. 15 The Clerk. Mr. Glaimo. 16 Chairman Pike. Mr. Giaimo votes age by proxy. 17 The Clerk. Mr. Stanton. 18 Chairman Pike. Mr. Stanton votes aye by proxy. 19 The Clerk. Mr. Dellums.... 20 Mr. Dellums; Aye. 21 The Clerk. Mr. Murphy. .! 22 Chairman Pike. Mr. Murphy votes aye by proxy. 23 The Clerk. Mr. Aspin. 24 Mr. Aspin. Aye. 25

1

Mr. Lehman. No.

25

The Clerk. Mr. Hayes.

Chairman Pike. Mr. Hayes votes aye by proxy.

The Clerk. Mr. Lehman.

Mr. Lehman. Aye.

The Clerk. Mr. McClory.

Mr. McClory. No.

The Clerk. Mr. Treen.

Mr. Treen. No.

The Clerk. Mr. Kasten.

Mr. Kasten. Aye.

The Clerk. Mr. Johnson. ...

Mr. Johnson. Aye.

The Clerk. Mr. Pike.

Chairman Pike. Aye.

By a vote of 10 ayes and two nays the resolution is agreed to.

Mr. Field, would you discuss the next subpoena as to which there is noncompliance and before you go into the merits of the subpoena, would you address yourself to the question of the issue of who is the proper person to whom the resolution would be addressed in that there has been a change of personnel as to the Special Assistant to the President for National Security Affairs.



olph chran

2

Mr. Field. Thank you very much, Mr. Chairman.

The subpoena would be Subpoena No. 1, which we issued the other day. It is directed to the Assistant to the President for National Security Affairs, Dr. Henry A. Kissinger. We have been checking literally hour by hour to make sure that General Scowcroft has not been sworn in yet. He has not been. Pending further word it is properly directed to Dr. Kissinger. This subpoena called for all documents reflecting approvals of covert action projects by the 40 Committee since 1965 or its predecessor committees. I would draw the committee's attention to the section in your briefing books on the 40 Committee subpoena. It contains a copy of the subpoena. It contains next a copy of your letter, Mr. Chairman, to the President on October 20, which preceded the issuing of the subpoena.

It then contains what I feel is a representative sample of the materials that have been provided to the committee as of that date. If the committee will bear with me a minute, I would like to review some specific documents in this which I think address themselves to the question of compliance.

The documents that you have before you are in reverse chronological order. They begin with 74 and move back to 1965, if we would like to begin back at 1965.

The first document is in February of 1965. As you can see, there is quite a large section of that document

which is deleted. I feel this is somewhat representative

of the kind of deletions that we have had in these documents.

In particular, you will notice that Items 1 and 2 on that

document are completely missing. Items 1 and 2 from all

indications of other documents would in fact be covert action

projects or programs.

I would move along to 11 June, 1965. That is ten or fifteen documents in. The only item that appears in that document is Item 5. I think it is representative of situations where apparently large sections of the documents have been taken out, in other words, Items 1 through 4 may well have gone more than one page.

We will see other better examples of this, I think, as we go along. The next page would be on 28 June 1965, which I believe is the very next page.

I think this is the best example of the kind of deletions. The items skip from Item 1 to Item 4. Items 2 and 3 are clearly cut and pasted out of the document. It then skips from 4 to 7. In other words, here is a document that could conceivably be two or three or four pages long. It gives you the feeling that you have gotten a reasonable amount of information but in fact all somebody has done is snipped out little sections and pasted them together and compacted them and made it look like it is a complete document.

I would move then to 23 January 1970.

3

أيم

3

5 7

8

2 10

11

12

13

9.3

15

16

17 13

19

20

21

22

23

21

25

Chairman Pike. Mr. Field, I do not think it is necessary for you to go through all the documents.

Mr. Field. Each of these does address a different type of aspect.

Chairman Pike. I want to say at this point that this is what I meant earlier, Mr. Kasten, when I said that these issues are never all that clear-cut. There are always relative degrees of fuzz. We have here something which they will allege is compliance with our subpoena. But I think that as any of us look at what they have given us, we will simply make a pretty easy judgment that what they have given us is so heavily consored and deleted as to be meaningless for our purposes. It really cannot be deemed in compliance with our subpoenas.

Mr. Kasten. Mr. Chairman, I am in complete, one hundred percent agreement with you on that statement. My difference is that of what the correct remedy is.

Chairman Pike. I understand.

There is no question in my mind. Mr. Rasten.

I was not trying to indicate that there Chairman Pike. was anything evil in motivation. But I am just saying that the issues are never that crisp and clear, and there are not going to be any black and white issues. There are always going to be relative degrees of confusion.

Mr. Aspin.

Å

g

Mr. Aspin. Mr. Chairman, again, I think, if you could perhaps tell us briefly for the record what it is we are trying to get here and what is the point we are trying to establish or look into with this.

Chairman Pike. Well, here we are seeking to look at the genesis of all of the covert operations and to look more than that at the degree of oversight and the degree of control and the degree of responsibility by which these operations get launched.

You and I, and Mr. Dellums, and Mr. Treen, as members of the Armed Services Committee, for years heard the magic word, "The 40 Committee." It has seemed to us as we get deeper and deeper into this that the 40 Committee really has not been all that prevalent in the decision-making process in the oversight process. The 40 Committee is always held forth as being that body which exercises judicial restraint, perhaps, in authorizing these various operations. It has seemed to me and I think most of the members of this committee that the activities of the 40 Committee have been relatively negligible in authorizing these operations.

We are trying to get the information to see whether anybody ever really argues about these things, to see whether anybody votes no on these things, to see whether the 40 Committee is a reality or a rubber stamp.

Mr. Aspin. We had some information as of yesterday on this,

4 5

9 10

I mean partial, and did some more come in since our meeting yesterday on this subpoena?

Mr. Field. Mr. Aspin, I think the last document I was referring to gave us an example of what came in since yesterday. They added the words in the column "The Meeting" and "CIA," meaning it was a meeting and not telephonic vote.

That is already in the memo we have that is heavily deleted. It did not add any information. Someone made some handwritten notes in the columns. They only did it for a few years. That is all we have had in addition.

Mr. Aspin. So basically they have sent just a few pieces of paper and lots of deletions? Is that the situation?

Mr. Field. What you have in front of you is all that was sent. All they did yesterday is add a few handwritten comments which repeated what you have. They did not add any information.

Chairman Pike. Mr. Aspin, I do think you have raised a question which we ought to face up to right now as to the weakness of our own position. That is that no matter what we do in the contempt rule they can always purge themselves of contempt by providing substantial compliance. What I suspect we are going to get is the dribble treatment.

We are going to get a piece of paper next week and another piece of paper the week after that and they will

4 5

say now we are in substantial compliance. I think this exercise will probably go on until the day we reach the House Floor, and it will go on after we reach the House Floor.

Mr. Aspin. There is a further problem in that I don't think we know all the documents we are talking about.

So I don't think we know at any given point at what percentage of compliance they are. Do we have a very good idea in this case and in the other case, the SALT case, do we have a pretty good idea of what there is, the totality of what we are after?

Mr. Field. Mr. Aspin, in this case we have an excellent idea. What we are after is exactly what you have in front of you, these documents. There has never been any disagreement on that.

Mr. Aspin. The SALT thing is more vague, but as far as this is concerned, this is clear.

Mr. Field. We want these documents in their entirety.
That is very simple.

Mr. Johnson. This is one time I emphatically disagree with the Chairman when he said this could be a fuzzy, gray area. I defy anybody to go down there and look at these things and say there is even attempted compliance or a partial compliance. To me this is a matter of pure black and white because unless you can say delivering blank pieces of paper constitutes some form of fuzzying up the issues

I ask you to go through here roughly. Here are some examples;

"The CIA paper on covert support was approved blank."

2

Chairman Pike. You can't read that. That is stamped

3

secret.

4

5

3

7

2

8

10

31

12

13

14

15

16

17

18

19

20

21

22

23

20

25

Chairman Pike. Mr. Dellums.

Mr. Dellums. Mr. Chairman, I would like to offer

Mr. Johnson. I'm sorry if I disclosed a grave national secret. But I ask you to go through this as I did. Maybe I have just disclosed something I could be prosecuted for, but that is the character of all this stuff stamped "Secret, Eyes Only," and there is not any way you can make heads or tails out of anything we have had as a lot of background information.

You cannot identify any of it. It is nonsense.

Mr. Aspin. The gentleman is absolutely correct. There is no way in which you can say there is substantial compliance with what we have. In the first case, the case of the resolution we just voted, there was not even an attempt at compliance. In this case there is some feeble attempt and I quess in the SALT case there is some information. But the question is the question that the Chairman asked: When is there substantial compliance and what is substantial compliance. I think that is the point we are kind of operating against. I think there is widespread agreement of all Members of this committee that there is not compliance at this point, clearly.

19

20

21

22

23

24

25

the following resolution: Resolved, That the Speaker of the House of Representatives certify the report of the Select Committee on Intelligence of the House of Representatives as to the contumacious conduct of Henry A. Kissinger, as Assistant to the President for National Security Affairs, in failing and refusing to produce certain materials in compliance with a subpoena duces tecum of said Select Committee, described in said subpoena as all 40 Committee and predecessor committee records of decisions taken since January 20, 1965, reflecting approvals of covert action projects, which subpoena was served upon the Assistant to the President for National Security Affairs, who was then and there Henry A. Kissinger, and as ordered by the Select Committee, together with all the facts in connection therewith, under the seal of the House of Representatives, to the United States Attorney for the District of Cclumbia, to the end that the said Henry A. Kissinger, as Assistant to the President for National Security Affairs, may be proceeded against in the manner and form provided by law."

Chairman Pike. Mr. Dellums, you are entitled to five minutes. I think we all understand the issue.

Mr. Dellums. I yield back the balance of my time.

Chairman Pike. Mr. Kasten, did you wish to offer a substitute?

Mr. Kasten. Mr. Chairman, I would like to offer a

A. FORD

..

motion in the nature of a substitute, "Resolved, That the
House of Representatives considers the work of the Select
Committee on Intelligence to be necessary to the investigation
which the House is resolved to make concerning intelligence
operations and considers noncompliance with the subpoenas,
issued either before or after the adoption of this
resolution by the Select Committee on Intelligence, to be a
grave matter requiring appropriate enforcement.

Section 2. That Henry A. Rissinger, Secretary of
State, is directed to provide forthwith to the Select
Committee on Intelligence of the House of Representatives the
items specified in the schedule attached to and made part
of the subpoena issued to Henry A. Rissinger, Secretary
of State, under authority of the House of Representatives
and dated November 6, 1975, to wit, all 40 Committee and
predecessors committee records of decisions taken since
January 20, 1965, reflecting approvals of covert action
projects."

Mr. Chairman, the reasons for this motion are similar to the reasons that I gave for my substitute previously.

I yield back the balance of my time.

Chairman Pike. Mr. McClory.

Mr. McClory. Mr. Chairman, I want to express myself in this way: I think the information we are seeking is vital and necessary to the work of this committee. I don't

think we need to have every secret bit of information involved in these but to have the material so meaningless because of deletions hampers the work of the committee.

I still would feel that we can get additional information.

I'm going to support Mr. Kasten's substitute in the hope that that will have the effect of producing the additional information.

It is the information we require, not the precise document, not every last detail, but we have to know how this intelligence community operates, whether it is operating according to a pattern, whether it is operating in a slipshod way or in an ad hoc way.

We cannot come up with a responsible recommendation unless we have the information.

Mr. Kasten. Would you yield?

Mr. McClory. I will be happy to yield.

Mr. Kasten. I just want to disagree with the gentleman from Illinois. In no way do I intend for my resolution to ask for or request any lesser degree of compliance or of information or of cooperation. It is my strong feeling that we should have the information that we are asking for, that we should have compliance with the subpoenas that we have issued. My objection is not that they can give us less information. My objection is only that I feel that the contempt citation or the contempt resolution is inappropriate

at this time. But in no way do I feel that we should have less information available to our committee for the important work of our committee.

Mr. McClory. Let me say that I'm sure the gentleman does not suggest that we should identify sources or that we should get into the business of techniques that may be employed or involve any exchanges with other countries or with diplomatic exchanges or things of that nature.

I would just condition my statement in that I think there are exceptions. It is the information we want. It is not the precise form. It is not just because it is secret that we want it; it is because it is the manner in which the community operates that we require this.

Mr. Johnson. Would the gentleman yield?

Mr. McClory. Yes.

ß

Mr. Johnson. Would you agree with me, Mr. McClory, that the subpoena which you offered, in which you requested all 40 Committee and predecessor committee records of decisions taken has not been complied with in any fashion.

Mr. McClory. The form I look at does not mean very much to me. I think we need substantial additional information.

Chairman Pike. Mr. Aspin.

Mr. Aspin. It is tough to vote against these Kasten substitute resolutions. I think almost everything of what he says is correct. His political judgment about what is

2.

7,

ð

possible to do, I think, is absolutely right. The only problem that I have with him is the timing.

The House of Representatives, the Rules Committee, is closed down for the year. They just say they cannot give rules to anybody else because they are so backed up that anything else would not get on the Floor.

What we are up against is the fact that we have to report this thing by the end of January. That means that if we have to go through this thing twice, it is not going to happen.

I have a feeling that if we pass only a resolution of necessity the other side will know that we cannot go through that thing again.

In spite of how big a vote, and I am sure Mr. Kasten is right, we will have a bigger vote for a resolution of necessity than we will for contempt, but even if we get a bigger vote, they know we have a time deadline and cannot go through the cycle again. It is too bad because I think what he is saying is the right way to go but the circumstances are different.

Chairman Pike. If an issue had been raised like this several months ago , I would have attempted to go that route rather than this myself.

Mr. Treen.

Mr. Treen. I would like to ask a couple of questions of counsel.

В

22,

Do the Administration people say this is the extent of what we are going to get? Are there present efforts to furnish additional information to work out a basis of supplying information or what?

Chairman Pike. I would like to respond to that.

It has been indicated to me that I would be permitted to go down and look at these documents. That is not satisfactory to me. We subposed these documents for the committee.

One of the difficulties which my predecessor had was that he was in possession of information which the rest of the committee did not have. This Chairman has made it clear from the outset that when we subpose documents for the committee and when there is information which the committee feels it is essential that the commit e have, I am not going to look at the information and deprive the rest of the committee of it.

Mr. Treen. Mr. Chairman, I don't quarrel with you on that point at all. I would not want to get myself in that position if I were chairman, either. My question is really directed to whether or not there are efforts being made now and any suggestions by the Administration that more information would be forthcoming, or is this it?

Is this the extent of it?

First of all, have the respondents to the subpoena said this is it, this is all you are going to get?

3

4

5

for allthis week.

to get any more?

6

8

9

10

12

13

14

15

16

17

16

19

20 21

22

23

24

25

Mr. Field. They keep asking if we cannot work things out but -Mr. Treen. I just wanted to know.

bits more, even characterizations of things.

Chairman Pike. Mr. Treen, they always indicate that they are going to be fully cooperative. They always indicate that they are going to cooperate to the hilt. But this was a subpoena and it was returnable last Tuesday and this is what we got.

Mr. Field. Mr. Treen, we are continually talking.

there has been no physical evidence, no hard event, or any

change in the type of information that we are going to get

Mr. Treen. I understand that you worked on this

with representatives of the respondents over the weekend

Mr. Treen. But have they indicated that you are not going

Mr. Field. We have tried repeatedly to get even small

Mr. Treen. Have they said this is it, you are not

going to get anymore? Have they told you that yet?

and have been working on it pretty full-time?

Mr. Field. That is correct.

There is all sorts of talk that is going around, but

Mr. Treen. I understand that. There were five subpoenas for a great deal of information. I am trying

of getting information together, of working things out with you, or are the respondents advancing any notions that the committee should not have the information because of extra special sensitivity or things of that sort?

Mr. Field. First of all, it is not a practical problem. This set of documents has existed in entirety since we began. Both of us knew about them. There was no problem of pulling them out of files or anything.

I am trying to find out if it is a practical problem.

The problem has been how much. In our private conversations it has gotten down to the point they just don't want to give us that information. In a non-legal sense, that is what it gets down to.

Mr. Treen. Have they advanced any suggestions or notions that extra sensitive matters are going to be revealed to this committee as a eason for not wanting to furnish more information?

Mr. Field. Not in any specific case. We already are in possession of similar documents in this series which are probably as sensitive as any that are in this type of category. So there is no specific case where they would say this is just too sensitive. It is just the bulk of materials that they do not want to turn over to the committees.

Mr. Treen. A parliamentary inquiry, Mr. Chairman:

Would a motion be in order now or after the pending resolution to call the respondent or representatives of the respondent to testify as to the alleged non-compliance?

When would that be in order? I have no notion that that would succeed, but when would such a motion be in order?

Chairman Pike. Since we are all agreed that it is not going to succeed, I think it would be in order at any time.

Mr. Treen. I make the motion at this time as a substitute for the pending resolution.

Chairman Pike. The pending resolution is Mr. Kasten's resolution.

Mr. Treen. Right, that one, and the basic resolution that action be deferred on the resolution and the substitute resolution until an opportunity has been afforded within the next two working days for the respondent of the subpoena to explain the reasons for the alleged non-compliance.

Chairman Pike. All those in favor of the motion made by the gentleman from Louisiana, signify by saying aye.

(Chorus of ayes.)

Chairman Pike. Contrary, no.

(Chorus of nces.)

Chairman Pike. The noes appears to have it. The motion is not agreed to. The question is on the resolution in the nature of a substitute offered by Mr. Kasten. Those in

favor of the resolution signify by saying aye. 1 (Chorus of ayes.) 2 Chairman Pike. Contrary, no. 3 (Chorus of noes,) 4 Chairman Pike. The noes appear to have it. 5 The substitute is not agreed to. 5 The question is on the resolution offered by the 7 gentleman from California, Mr. Dellums; the Clerk will 3 call the roll. 0 The Clerk: Mr. Giaimo. 10 Chairman Pike. Mr. Giaimo votes aye by proxy. 21 The Clerk. Mr. Stanton. 12 Chairman Pike. Mr. Stanton votes aye by proxy. 13 The Clerk. Mr. Dellums. 14 Mr. Dellums. Aye. 15 The Clerk. Mr. Murphy. 16 Chairman Pike. Mr. Murphy votes age by proxy. 17. The Clerk. Mr. Aspin. 18 Mr. Aspin. Aye. 19 The Clerk. Mr. Hayes. 20 Mr. Hayes. Aye. 21 The Clerk. Mr. Lehman. 22 Chairman Pike. Mr. Lehman votes aye by proxy. 23 The Clerk. Mr. McClory. 24

Mr. McClory. No.

The Clerk. Mr. Treen.

25

TOROLLO STATE

2

3

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19

20

21 22

23

24

25

Mr. Treen. No.

The Clerk. Mr. Kasten.

Mr. Kasten. Aye.

The Clerk. Mr. Johnson.

Mr. Johnson. Aye.

The Clerk. Mr. Chairman.

Chairman Pike. Aye.

By a vote of ten ayes and two nays, the resolution is agreed to.

Mr. McClory.

Mr. McClory. Mr. Chairman, I ask leave to read into the record at this point a short letter from George E. Aldrich, Acting Legal Adviser to the Department of State.

Chairman Pike. Is this the letter which I just saw Mr. Leppert come up to the committee table and deliver to Mr. Donner and then walk out that door and then come back in that door over there?

Mr. McClory. It may well be.

"Dear Mr. Chairman:

'The Secretary of State has been instructed by the President respectfully to decline compliance with your subpoena to the Secretary of November 6, 1975, for the reason that it would be contrary to the public interest and incompatible with the sound functioning of the Executive Branch to produce the documents requested.

"The subpoena sought 'all documents relating to

State Department recommending covert action made to the National Security Council and the Forty Committee and its predecessor committees from January 20, 1961, to present.'

The committee staff has made clear that this is intended to cover recommendations originating with the State Department.

An examination of our records has disclosed ten such documents, dating from the period 1962 through 1972. These consist of recommendations from officials in the State Department, sometimes the Secretary of State, to the Forty Committee or its predecessor, 303 Committee, or to the President himself in connection with consideration by one of those committees.

Z

"The documents in question, in addition to disclosing highly sensitive military and foreign affairs assessments and evaluations, disclose the consultation process involving advice and recommendations of advisers to former Presidents, made to them directly or to committees composed of their closest aides and counselors.

"Therefore, I advise you that the Secretary of
State is declining to comply with such subpoena on the
basis of the President's assertion of Executive privilege.'
Sincerely, George H. Aldrich, Acting Legal Adviser to the
Department of State."

Mr. Chairman, I ask permission to have this inserted in the record.

Chairman Pike. It has just been inserted in the record.

Mr. Field, would you proceed with the next item which is the non-compliance with the subpoena addressed to the SALT document?

Mr. Field. Thank you, Mr. Chairman. This is Subpoens
No. 5, which was issued on November 11. It is the subpoens
the committee refers to as the SALT document. It is addressed
to the Assistant to the President for National Security
Affairs who again is Dr. Kissinger. Now as of yesterday,
Mr. Chairman, the committee had been previded with a set
of pamphlets which I showed to the committee yesterday,
about an inch and a half thick. We had been told repeatedly
that that was all that the National Security Council had
in its possession relating to SALT I compliance. It
turns out that upon reviewing their files, that was not all that
the National Security Council had. So last night the White
House delivered to the committee additional materials.
If you will refer to your briefing books, you will see
a good portion of the materials in your book.

What you will see in your book are primarily either newspaper articles or CIA analysis of newspaper articles. The first is an analysis of an Aviation Week article.

The next, I believe, is a reprint.

Chairman Pike. Mr. Field, I would suggest to you that you are now reading from top secret documents. I think you must be very careful.

Mr. Field. I am just checking, Mr. Chairman, to see if the actual articles are stamped top secret. The article by Tad Schultz is not stamped top secret. We have had a copy of that. There is an analysis of that article by the CIA. That was a substantial portion of materials provided last night. The rest of them are contained here. I have about another half inch of materials. This morning we interviewed under oath Major Daniel Christman, who is a staff member of the National Security Council. He is the principal National Security Council staff officer in charge of SALT compliance.

Ø

We asked him to identify the types of materials which he would have in his files at the National Security Council with respect to SALT compliance. He described a Soviet compliance file which he said was some two feet thick. Of that perhaps a quarter inch to a half inch of materials have been provided to this committee. The remaining materials in that file apparently are primarily Standing Consultative Commission records which is the Commission that meets in Geneva to register complaints with the Soviets. There are memos and documents related to that.

We specifically subpoenand those materials as they were provided to the National Security Council. Those records, some 12 or 18 inches of them, were in fact provided to the National Security Council by the Standing

Consultative Commission. In addition, he testified that there are letters and memos from Director Colby and Deputy Secretary of Defense Clements to the National Security Council on SALT compliance that have not been provided to this committee, that there are written briefings in the DCI that have been given to the National Security Council and the verification panel that have not been provided to this committee.

1

2

3

A

5

6

7

8

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I might point out that among other things there is the United States Intelligence Board white paper on SALT compliance in 1975 that has been used to brief Congress, but it was not provided to this committee pursuant to our subpoena. Our subpoena did cover intelligence community materials provided to the National Security Council. The USIB is a member of the intelligence community staff and would fall directly within the subpoena. There are option papers from the intelligence agencies containing SALT compliance analyses that have not been provided to this There are intelligence dailies and digests committee. containing SALT compliance information which are in the possession of the National Security Council and have not been provided to this committee and that would fall within the purview of our subpoena. In addition, there is a verification panel on the National Security Council, whose sole responsibility is to verify when a possible

violation comes over from the intelligence community's monitoring groups.

î

Û

There is a restricted working group which is a sub-group of the verification panel. The verification panel meetings, the memos, some of which come from the intelligence community in preparation for those meetings, the meeting memos themselves, the minutes of those meetings, any decision memos coming out of them, have not been provided to this committee. The memos circulated by the restricted working group of which the CIA, DIA, NSA, and the State Department are all members and therefore memos coming from various members of the intelligence community to the National Security Council which is where the restricted working group resides, have not been provided this committee. There has not been one single piece of paper from either the restricted working group or the verification panel which has been provided to this committee.

Based upon that information, as well as information we received from the source agencies, the CIA particularly, including such things as National Security Council complaints, which have been forwarded to the monitoring groups in the intelligence community and on which there has been correspondence back and forth, none of which we have seen, I would say that there is a substantial amount of information residing in the National Security Council files that has

not been provided to this committee pursuant to our subpoena.

Chairman Pike. Mr. Kasten?

ô

9.7

Mr. Kasten. Why has not that information been provided to our committee?

Mr. Field. This morning when we were interviewing Major Christman he began to bring up the questions of, "Well, of course the National Security Council is advisor to the President, et cetera." We began to address to him, "Are you therefore implying there is Executive privilege?" The transcript will be available shortly. But I cut it off because I did not feel it was up to us to get into a discussion with Major Christman, who is not an attorney, as to whether executive privilege was being asserted. That is the only discussion I have ever had.

It is hard to have a discussion with anybody else about it because they fairly consistently maintain there are no other files relating to compliance.

Mr. Kasten. Up until this morning hadn't we been told there were no files such as you are describing to us? Haven't we been told this, that these files do not exist, by representatives of the National Security Countil?

Mr. Field. We had been told that categorically. Two days ago Colonel McFarland maintained very specifically that the initial documents we recieved were all that the National Security Council had with respect to compliance. We now see additional materials including some of the newspaper articles analyses which do pertain to compliance and which were in

their possession which were not provided. So we are now at the point where the additional materials are all there.

Mr. Kasten. Is there any question in your mind that the materials that were described by the person you interviewed this morning are in the possession of the National Security Council? Are you sure that they are there and our subpoena is in the correct form? Is it possible that the materials he is describing are in existence but not available at the National Security Council?

Mr. Field. Mr. Kasten, Major Christman was describing to us the materials that are in his files at the National Security Council. He is one of let's say seven people who are working on this.

Mr. Kasten. Thank you, Mr. Chairman.

Chairman Pike. Is there any further discussion?

Mr. Dellums?

Mr. Dellums. I would like to move the following resolution, Mr. Chairman.

Resolved, That the Speaker of the House of Representatives certify the report of the Select Committee on Intelligence of the House of Representatives as to the contumacious conduct of Henry A. Kissinger, as Assistant to the President for National Security Affairs, in failing and refusing to produce certain pertinent materials in compliance with a subpoena duces tecum of said Select Committee; described in said subpoena as

all documents furnished to the National Security Council as relating to adherence to the provisions of the Strategic Arms Limitation Agreement of 1972 and the Vladivostok Agreement of 1974; which subpoens was served upon the Assistant to the President for National Security Affairs, who was then and there Henry A. Kissinger, and as ordered by the Select Committee, together with all the facts in connection therewith, under the seal of the House of Representatives, to the United States Attorney for the District of Columbia, to the end that the said Henry A. Kissinger, as Assistant to the President for National Security Affairs, may be proceeded against in the manner and form provided by law.

Chairman Pike. Mr. Kasten?

Mr. Kasten. Mr. Chairman, at this time I had intended to offer a resolution in the nature of a substitute. But based on the information that was provided by our staff and information that I personally have been made aware of over the past three or four days and consultation with the representatives of the Administration and National Security Council, I think my resolution of necessity would not be appropriate and I would support the resolution of the gentleman from California.

Chairman Pike. Mr. Treen?

Mr. Treen. First of all I want to ask a question of counsel and perhaps the Chairman can also enlighten me on this.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

In this area, and I raised this question from the time we took up the subpoena, the areas of the SALT compliance which we all recognize to be an extremely important thing and I certainly do as a member of the Armed SErvices Committee, I think this is a most fundamental question that could be of greatest importance of any issue we have been into yet. What are we trying to get into here?

Are we trying to get at the quality of our intelligencegathering with respect to verification?

Are we trying to get at the question of whether or not this intelligence gets to our top policy makers?

Are we trying to get at the basic question of what our top policy makers ought to be doing in this area, all of which are interesting questions. But what are we trying to get at here now?

Mr. Field. To be as specific as possible, I think we are trying to determine whether or not the predispositions of policy makers may in some fashion influence intelligence.

Mr. Treen. In other words that intelligence would be arranged or distorted to fit what the policy makers want? that right?

Mr. Field. That is correct.

Mr. Treen. Do we have any indication that any of this information with regard to SALT compliance is not reaching the President of the United States, either this one or

21

22

23

24

the previous President?

Mr. Field. Those are pretty dangerous questions to ask. If I said we had that indication I might be giving too much credibility to a small piece of information. In light of the general interest in the subject I would rather discuss it personally with you if you would like to go over what we have been told, what we are looking at and that kind of thing.

Mr. Treen. I can understand the sensitivity of the whole thing. Again, the mandate of this Committee is to determine if we are getting our money's worth with our intelligence, is the intelligence apparatus working properly and is this getting to our top policy makers. I am vitally interested in that question. In fact I would hope that we could maybe have a committee of Congress, if we run out of time on it, to investigate just that question, whether or not we are having SALT compliance. That is extremely important. Again I wonder a little bit whether it is within our mandate if we are getting to the question of what the President may be deciding on the basis of that intelligence that is not within our purview.

Chairman Pike. Mr. Treen, if you would yield, I think we have a rather legitimate area of inquiry, in addition to the question of whether the intelligence is being slanted, as to not whether proper objective intelligence is getting to the President alone but whether it is getting to Congress.

, 5

Mr. Treen. Well, I agree with you because I think we need to have some oversight on SALT compliance in this Congress. Let me ask one other question, Mr. Chairman. Do the respondents to the subpoena here indicate that they are having a pragmatic problem because of time or for any other reason they are unable to gather the information we have requested or do you believe we have now gotten all we are going to get?

Mr. Field. They seem to be having a lot of problems but we get no indication as of right now that there is anything additional coming to us.

Mr. Treen. Pragmatic problems as well as the question of whether they want to give us the information; would you say in both categories?

Mr. Field. First they don't seem to be able to locate their files which seems somewhat incredible. Secondly, we are asked to believe that they just don't keep records of major events in their own existence.

Mr. Treen. Mr. Chairman, I don't care who this may ultimately embarrass, but I think we ought to have a record of the efforts to comply with this subpoena. If they don't know where records are, I would agree that is incredible, if that is true. I think perhaps we ought to have a record before we go to the Floor on this particular resolution. Therefore I would offer a motion, if the Chair will entertain it, at

A 

8 9

this time, to defer action for two working days on the pending resolution until we have the opportunity to question respondents or the representatives of the respondents with regard to compliance with the subpoena.

Chairman Pike. I would like to speak in opposition to your motion for this reason. I think we have a pretty good record. Mr. Field has stated that he and Mr. Donner went down to the White House and were told that there were no other documents than the United States Information Board summaries which had been provided to this committee.

Mr. Treen. Would you yield?
Chairman Pike. Certainly.

Mr. Treen. They said they are not in existence or they didn't have them?

Chairman Pike. They said there were none. It was rather obvious to both Mr. Field and Mr. Donner that this was an incredible statement and therefore being incredible they did not believe it. The fact of the matter is that Mr. Donner and Mr. Field were correct, they had not been told the truth.

The White House has now miraculously found some documents and we have been given a handful of them. They are very sensitive documents. There is no question about it. They are tremendously sensitive documents. But it is a tremendously important issue in which I think that Congress, as that consumer of intelligence responsible for raising and supporting

3 4

5

6 7

8

9

10

11

12 13

14

15

16

17

18

19

20 21

22

23

24

25

armies and providing and maintaining a Navy, has equal right to with the President.

Mr. Treen. I agree with you on that point.

Chairman Pike. I don't think we need any additional time to demonstrate that as to this issue they have simply not told the truth. They have in effect admitted that they did not tell the truth and when I say "they" that is not fair. A man did not tell the truth but he was the man who was given the responsibility of cooperating with this committee.

Mr. Treen. Would the Chairman yield?

Chairman Pike. Certainly.

M r. Treen. That is exactly the point. We say "a man". We don't know what his authority was.

Chairman Pike. Colonel McFarland.

Mr. Treen. We don't know what his authority and responsibility was.

Chairman Pike. We know that.

Mr. Treen. But when we go to the Floor and this comes up for argument we are going to be talking about what someone told us. Sometimes it will be hearsay in the first instance and hearsay in the second instance. It would seem to me no matter what side we end up on on this issue, and you may find me right with you on this one Mr. Chairman, that it makes sense to have the record by these witnesses, the respondent himself even, as to what was done to comply, why they have not

complied, the explanations for the alleged misstatements to the staff of this committee. All of that ought to be in the record. Otherwise I don't think you can really point to it officially when you go to the Rules Committee or when you go to the Floor.

Chairman Pike. Mr. Hayes?

Mr. Hayes. I would respectfully submit that it is not our burden to show cause as to why the subpoenas have not been complied with. That is the burden of those to whom the subpoenas were directed.

Mr. Treen. Would the gentleman yield on that point?
Mr. Hayes. Yes.

Mr. Treen. That is exactly the purpose of my motion, Mr. Hayes, to have someone come here and put on the record why there has not been compliance so we will have that for the entire Congress.

Mr. Hayes. But the problem with that is, Mr. Treen, that it is beyond the scope of any kind of procedure that I am familiar with in seeking out information. Certainly we have the discretion, probably, to ignore our own subpoenas, which is one of the options described by the Chairman. But we get ourselves into just exactly that fix, ignoring our own subpoena and using our discretion to say we really didn't mean it at all. In the past I have supported resolutions here to accept as a form of compliance some rather shaky bits of

compliance. It is not that I don't feel I have gone completely out of my way to do that and exercise what I think is the extreme limit of the discretion of the committee and the extreme limit of my own discretion as a member of the committee in casting that vote. But we are in the position today of saying that we should make a record and that we should go down and instruct those persons to whom the subpoenas were directed on how to do that. I think the best course of action for this committee or any committee of Congress to take is to direct our subpoena and make them as specific as possible —

I was one who was flashing the whip-handle to get those things as specific as possible — and then come back and be willing and ready to enforce those.

I think the Executive is perfectly capable. They have a good budget and a lot of talent down there. Surely those distinguished gentlemen to whom we have directed these subpoenas can in fact get the kind of help they need to show cause as to why they could not comply.

Mr. Treen. If you will yield, you touched upon the problem when you said "show cause." This is not a judicial procedure. In a judicial proceeding there would be an opportunity for the respondents to show cause why they had not responded to a subpoena. The basis of that is pure logic that the judge must have the opportunity on the record, with testimony under oath, to determine why there has not been

Ħ

The Clerk.

compliance. Although we are not required to do that, I agree 100 percent. It seems to me that the underlying principle of the judicial process with respect to the enforcement of subpoenas should apply here in order to give the judge, which in this sense will be the House of Representatives, the opportunity to see what the respondent says.

Chairman Pike. Mr. Treen, obviously, one, if you look at the language of the resolutions which Mr. Dellums has offered what we are asking is that a report be certified and there must be a report and there will be a report and the last item of business today will be, I hope, that the committee will authorize the filing of such a report and the reports will in fact be filed. I believe that they will be adequately specific as to what has he pened.

The question is on the motion of the gentleman from Louisiana, Mr. Treen. All those in favor of the motion signify by saying aye.

(Chorus of ayes.)

C airman Pike. Contrary, no.

(Chorus' of noes.)

Chairman Pike. The noes appear to have it. The motion is not agreed to.

The question is on the resolution offered by the gentleman from California, Mr. Dellums. The Clerk will call the roll.

The Clerk. Mr. Giaimo?

Chairman Pike. Mr. Giaimo votes aye by proxy. 1 The Clerk. Mr. Stanton? 2 Chairman Pike. Mr. Stanton votes aye by proxy. 3 The Clerk. Mr. Dallums? 4 Mr. Dellums. Aye. 5 The Clerk. Mr. Murphy? 6 Chairman Pike. Mr. Murphy votes age by proxy. 7 The Clerk. Mr. Aspin? 8 Mr. Aspin. Aye. 9 The Clerk. Mr. Hayes? 10 Mr. Hayes. Aye. 11 The Clerk. Mr. Lehman? 12 Chairman Pike. Mr. Lehman votes aye by proxy. 13 The Clerk. Mr. McClory? 14 Mr. McClory. No. 15 The Clerk. Mr. Treen? 16 Mr. Treen. Present. 17 The Clerk. Mr. Kasten? 18 Mr. Kasten. Aye. 19 The Clerk. Mr. Johnson? 20 Mr. Johnson. Aye. 21 The Clerk. Mr. Chairman? 22 Chairman Pike. Aye. 23 By a vote of 10 ayes and 1 may and 1 present the 24 resolution is agreed to. I request that the staff be instructed 25

to file a report and that the Chairman be requested to go to the Rules Committee and ask for a rule on this.

Mr. Aspin. Will we have an opportunity to see the report?

Chairman Pike. You will have all the opportunity you wish to look at the report. I had not planned additional meetings for the purpose of approving the report. It will be a report in the normal course of business. There will be the usual opportunity for Minority views if the Minority wants to write Minority views.

Mr. Aspin. Could you give us assurances so that we could read it before it is in final form?

Mr. Field. Mr. Chairman, I think our rules require five calendar days excluding Saturdays and Sundays so we will be working toward next Friday.

Mr. Treen. Is that from today?

Chairman Pike. From right now.

Mr. Treen. First of all, I do want to serve notice that I want to file Minority views. Secondly, will we have the five days from the time the report is put together.

Chairman Pike. No. The five days will start as of now.

Mr. Aspin. Today is not within the five days?

Chairman Pike. No. Today is not within the five days.

Let me correct that. Either today is not or the one on the other end is not. There are five days, just the way you count

2

4

5

6 7

8

9

11

10

12

13 14

15

16

17

18

19

20

21

22

23

24

25

five days on a calendar.

Mr. Johnson. Isn't there a 24-hour time limit for Minority views to be prepared after the Majority report is prepared? There is an additional time.

Chairman Pike. I can only state in all humility that I am not precisely sure of what the rights of the Minority But I can assure you that they will be obeyed and protected.

Mr. Johnson. We are operating under the House rules. Chairman Pike. Yes, we are and we will continue to do so.

Mr. Treen. Mr. Chairman, that is five legislative days? Mr. Field. Five calendar days, excluding Saturdays and Sundays from the time the Committee gives notice to file a report, which would be a few minutes ago.

Mr. Treen. We have only four legislative days, assuming the recessresolution is adopted. So we would run out of time and next Friday would be the last day that we could file. In view of the fact that we are going to be in recess, Mr. Chairman, I urge a request that we be given an opportunity to file the report and/or the Minority views as of the first day that we return, Monday, December 1.

Chairman Pike. The Chair simply cannot agree with that. That sets us back another whole week.

Mr. Treen. No, Mr. Chairman. We are not in session.

Chairman Pike. We will follow the rules of the House. If the rules of the House require that it be delayed until after the recess, that will be done. If the rules of the House do not require that it be delayed until after the recess, that will not be done.

Mr. Treen. One further inquiry, Mr. Chairman. If the rule then is that the report may not be filed until December 1, because the fifth legislative day will be this Friday and we are not in session, will the other members of the committee have the right to file their supplementary views up until let's say the 30th of November?

Chairman Pike. As I said to Mr. Johnson earlier, I will follow the rules. I can't tell you offhand precisely what you are entitled to --

Mr. Treen. We are going to get only what we are legally entitled to, although we are going to be in recess? Is that what the Chairman says?

Chairman Pike. The Chairman is saying you will get what you are legally entitled to and if the recess comes out of that entitlement you will get more than the Chair really wishes. If it does not, you won't.

I think we have to keep moving on this for it to be real. If we try to delay it until after the recess --

Mr. Treen. If Congress is not going to be in session why not give us an opportunity to use that recess period to file

. 9

what is going to be filed on December 1.

Chairman Pike. The Chair is really trying to cooperate with the gentleman. You know today what you are going to say. You know you are not going to change your views much between now and December 1. There will be adequate opportunity for you to present Minority views.

Without objection the report will be filed, the Minority will have appropriate time to present Minority views and the staff will be in touch with the individual members as to what the appropriate time will be.

The Committee stands in recess until 10:00 a.m. Tuesday morning.

(Whereupon, at 12:02 p.m., the Committee recessed.)