The original documents are located in Box 3, folder "Child Day Care Standards - H.R. 9803" of the Loen and Leppert Files at the Gerald R. Ford Presidential Library.

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House Veto overridden 301-108 5/4/76 Senate Sustained 5/5 60-34



called in by Paul Simmons - HEW- 245-6311 also, Bill Ballenger HEW 245-6786

CHILD DAY CARE

Eight States (8)

In Substantial compliance with HEW

Arkansas
Mai ne
Mississippi
New Jersey
New York
Ohio
Oregon
Rhode Island

Five States (5)
Almost in Compliance with HEW

Alabama Kentucky Massachusetts Nebraska New Mexico

CHILD DAY CARE

Eight States (8)

In Substantial compliance with HEW

Arkansas
Mai ne
Mississippi
New Jersey
New York
Ohio
Oregon
Rhode Island

Five States (5)
Almost in Compliance with HEW

Alabama Kentucky Massachusetts Nebraska New Mexico IN PROGRESS: ROLL NO. 231 2/3 YEA-AND-NAY

TIME REMAINING FINAL

AUTHOR(S): MR. ULLMAN. ON PRESIDENTIAL VETO

CHILD DAY CARE CENTERS

		H R 9803		
	YEA	NAY .	FRES	NOT VOTING
DEMOCRATIC	243			21
REPUBLICAN	58	77		10
OTHER				
TOTALS	301	101		31

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SARASIN SEBELIUS SHRIVER SKUBITZ SMITH (NB)

STANTON: J. WILLIAM

TALCOTT THOME WALSH WHALEN WILSON: BOB MINN

YOUNG (AK)

FINAL

FINAL REPUBLICAN - YEAS - CONTINUED

MC DONALI-MC KAY **FLEXHNDER** BENNETT 14 BURLESON (TX) MILFORD BURLISON (MO) MONTGOMERY DANIEL, DAN DOWNING (VA) N PORGE RUNNELS FLYNT N SANTINI HALEY SATTERFIELD N TEAGUE N HIGHTOWER 14 ICHORD M KRUEGER LANDRUM H N LEVITAS N MAHON N MANN

DEMOCRATIC -MAYS THE WHITE HOUSE

Chier Day materials Cure Center materials



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	Cederberg CL	Hugher	CL
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	Clauser PR	Klepde	12
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Hainer

Hicks

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ment. We would demand nothing less for our own children. I urge your favorable vote on the conference report.

GENERAL LEAVE

Mr. CORMAN. Mr. Speaker, I ask unanimous consent that all Members? may have 5 legislative days in which to Burleson, Tex. revise and extend their remarks on the conference report under consideration.

The SPEAKER pro tempore (Mr. Mc-FALL). Is there objection to the request of the gentleman from California?

There was no objection.

Mr. CORMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I wish again to call to the attention of my colleagues the fact that if we are sent back to conference with instructions under the motion to recommit, that would merely mean we are rejecting the conference report, and that the standards will go into effect as of February 1 and, therefore, many daycare centers in this country will lose their funding under title XX. It is not possible to reach a better agreement with the Senate than the one we have brought to the Members.

Mr. Speaker, I urge a no vote on the ? motion to recommit, and I urge the Members to adopt this conference report.

Mr. Speaker, I move the previous question on the conference report

The previous question was ordered.

MOTION TO RECOMMIT OFFERED BY MR. VANDER & JAGT

Mr. VANDER JAGT. Mr. Speaker, I offer a motion to recommit.

The SPEAKER pro tempore. Is the gentleman opposed to the conference report?

VANDER JAGT. I am, Mr. Mr. Speaker.

The SPEAKER pro tempore. The Clerk will report the motion to recommit.

The Clerk read as follows:

Mr. VANDER JAGT moves to recommit the conference report on the bill, H.R. 9803, to the committee on conference with the following instructions to the managers on the part of the House: Insist on disagreement with all portions of the Senate amendment except section 2.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the motion to recommit.

There was no objection.

The SPEAKER pro tempore. The question is on the motion to recommit.

The question was taken; and the Speaker pro tempore announced that the

noes appeared to have it.

Mr. VANDER JAGT. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were—yeas 153, nays 237, not voting 42, as follows:

> [Roll No. 124] YEAS-153

Abdnor Archer Andrews, N.O. Armstrong Andrews Ashbrook Ashley

Bauman Beard, Tenn. Bennett

Bevill Bowen Brinkley Broomfield Brown, Mich. Brown, Ohio Broyhill Buchanan Burke, Fla. Burlison, Mo. Butler Byron Cederberg Chappell Clancy Clausen. Don H. Clawson, Del Cleveland Cochran Cohen Conable Coughlin Crane Kemp Daniel, Dan Ketchum Daniel, R. W.

Derwinski

Dickinson.

Downing, Va.

Edwards, Ala.

Duncan, Oreg. Duncan, Tenn.

Devine

Emery:

Esch

Erlenborn

Eshleman

Findley

Forsythe

Frenzel

Goldwater

Goodling

Gradison

Grassley

Abzug

Ambro

Aspin

Badillo

Baldus

Baucus

Bedell

Biaggi

Blouin

Boland

Bolling

Bonker

Brodhead

Burgener

Brooks

Carney

Conte

Conyers

Corman

Cornell

D'Amours

Danielson

de la Garza

Delaney

Dellums

Cotter

Davis

Dent

Diggs

Dingell

Downey, N.Y.

Carr Chisholm

Collins, III.

Boggs

Bergland

Bingham

Beard, R.L.

Addabbo

Calif.

Alexander.

Fugua

Evins, Tenn.

Hughes Rousselot Hutchinson Runnels Hyde Ruppe Ichord Santini Satterfield Jarman. Jeffords Schneebelt Johnson, Colo. Schulze Johnson, Ps. Sebelius Kasten -Shriver Kelly-Shuster Skubitz Smith, Nebr. Krueger Snyder Latta Spence Stanton Lent J. William Lutan McClory Steelman McCollister Steiger, Arix. McDonald Symms McEwen Taylor, Mo. McKay Taylor, N.C. Madigan Teague-Thone Mahon Martin Traxler Mathis Treen Vander Jagt Michel Milford Wampler Miller, Ohio Whitehurst Montgomery Whitten Wiggins Moore Moorhead Wilson, Bob Calif. Winn Mosher Young, Fla.

NAVS-237

Myers, Ind.

Drinan Karth du Pont Kastenmeler Early Kazen Eckhardt Keys Edgar Anderson, Edwards, Calif. Ellberg Anderson, Dl. English Evans, Colo. Fary Fascell Fish Fisher Fithian Flood Florio Flowers Flynt. Foley Ford, Mich. Ford, Tenn. Fountain Breaux Fraser Gaydos Breckinridge Glaimo Gibbons Gilman Brown, Calif. Ginn Gonzalez Burke, Calif. Burke, Mass. Green Gude Burton, John Burton, Phillip Hall Hanley Harkin Harrington Harris Hawkins Hays, Ohio Hechler, W. Va. Heckler, Mass. Helstoski Holland Holtzman Daniels, N.J. Howard Hubbard. Hungate Jacobs Jenrette Jones, N.C. Jones, Okla. Jones, Tenn

Jordan

Koch Krebs Lagomarsino Landrum Lehman Levitas Litton Lloyd, Calif. Lloyd, Tenn. Long, La. Long, Md. Lundine McCloskej McCormac McDade McFall McHugh McKinney Madden Maguire Mann Matsunaga Mazzoli Meeda Malcher Metcalfe Meyner Mezvinsky Mikva Miller, Calif. Mills Mineta Mink Mitchell, Md. Moakley Moffett Mollohan Moorhead, Pa Morgan Moss Mottl Murphy, Ill. Johnson, Calif. Murphy, N.Y. Jones, Ala. Murtha Natcher Nadzi Nolan Nowak

Oberstar Rostenkowski Thompson Obev Roybak Thornton O'Hara Tsongas O'Neill Ryan Illman Vander Veen Ottinger St Germain Patten, N.J. Sarasin Vanik Pattison, N.Y. Sarbanes Vigorito Perkins Pettis Scheuer Waggonner Schroeder Walsh Peyser Seiberling Waxman Pickle Sharp Weaver Pike Shipley Whalen Preyer Sikes Wilson, C. H. Price Simon Wilson, Tex. Rangel Sisk Wirth Richmond Slack Wolff Rinaldo Smith. Tows Wright Risenhoover Solarz Wydler Roberts Rodino Yates Staggers Stanton. Yatron Roe James V. Young, Alaska Stark Young, Ga. Young, Tex. Rogers Roncalio Steed Rooney Stokes Zablocki Zeferetti Studds: Rosenthal . Talcott ..

NOT VOTING 40

Hansen Reuss Hayes, Ind. Riegle 7-Heinz Spellman Hinshaw Steiger, Wis. Kindness Stephens LaFalce Stratton Lott Stuckey Macdonald Sullivan Minish Symington Neal Udall Patterson. White Calif. Pepper Rees

The Clerk announced the following pairs:

On this vote:

Adams

AuCoin

Barrett

Bell #1

Biester

Conlan

Derrick

Fenwick

Guver

Clay

Annunzio

Blanchard

Collins, Tex.

Evans, Ind.

Hannaford

Mrs. Sullivan for, with Mir. Annunzio against.

Until further notice:

Mrs. Spellman with Mr. Bell. Mr. LaFalce with Mr. Hannaford. Mr. Nix with Mr. Collins of Texas.

Mr. Barrett with Mr. Patterson of California.

Mr. Haves of Indiana with Mr. Rees. Mr. Macdonald of Massachusetts with Mr. Stuckey.

Mr. Pepper with Mr. Heinz, Mr. Stratton with Mr. Biester.

Mr. AuCoin with Conlan. Mr. Clay with Mr. Derrick

Mr. Evans of Indiana with Mr. Udall. Mr. Adams with Mr. Steiger of Wisconsin.

Mr. Minish with Mr. Stephens. Mr. Neal with Mr. Hansen.

Mr. Riegle with Mr. Blanchard.

Mr. Symington with Mrs. Fenwick Mr. Van Deerlin with Mr. Wylie,

Mr. Reuss with Mr. Lott. Mr. White with Mr. Kindness

Mrs. PETTIS, Mr. HOWARD, and Mr. LAGOMARSINO changed their vote from "yea" to "nay."

So the motion to recommit was re-

The result of the vote was announced as above recorded.

The SPEAKER. The question is on the conference report.

Mr. KETCHUM. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered. The vote was taken by electronic device, and there were—yeas 316, nays 72, not voting 44, as follows:

> [Roll No. 125] YEAS-316

Abdnor Abzug Addabbo Alexander Allen

Ambro Anderson, Calif. Anderson, Ill. Andrews, N.C.

Andrews N. Dak Archer Ashley Aspin

Badillo Green Gude Baldus Baucus Hagedorn Beard, R.I. Bedell Hall Hamilton Bergland Hammerschmidt Biaggi Hanley Hannaford Bingham Blouin Harkin Harrington Boland Bolling Harris Bonker Harsha Hawkins Bowen Hays, Ohio Hébert Brademas Breaux Hechler, W. Va. Heckler, Mass. Breckinridge Brinkley Brodhead Hefner Helstoski Brooks Henderson Broomfield Brown, Calif. Brown, Mich. Hicks . Hillis Brown, Ohio Holland. Holtzman Buchanan Burgener Burke, Calif. Horton Howard Burke, Fla. Hubbard Burke, Mass. Burton, John Hughes Hungate Burton, Phillip Jacobs Jeffords Butler Carney Jenrette Johnson, Calif. Carr Carter Johnson, Pa. Jones, Ala. Jones, N.C. Cederberg Chappell Jones, Okla. Jones, Tenn. Chisholm Clancy Clausen Jordan Karth Don H. Clay Cleveland Kastenmeier Kazen Cochran Kemp Cohen Ketchum Collins, Ill. Keys Conable Koch Krebs Conte Conyers Krueger Lagomarsino Corman Cornell Leggett Cotter Lehman Coughlin Lent D'Amours Daniels, N.J. Levitas Litton Lloyd, Calif. Lloyd, Tenn. Danielson Davis Long, La. Long, Md. de la Garza Delaney. Dellums Lundine McClory McCloskey Dent Diggs McCormack Dingell Dodd McDade Downey, N.Y. McEwen Drinan McFall Duncan, Tenn. McHugh du Pont McKinney Madden Early Eckhardt Madigan Magnire Edgar Edwards, Calif. Mann Eilberg Mathis Matsunaga Emery English Mazzoli Erlenborn Meeds Melcher Esch Evans, Colo. Metcalfe Meyner Fary. Fascell Mezvinsky Findley Michel Fish Mikva Milford Fisher Miller, Calif. Fithian Flood Mineta Mink Florio Mitchell, Md. Mitchell, N.Y. Flowers Foley Ford, Mich. Ford, Tenn. Moakiey Moffett Fountain Mollohan Moore Fraser Moorhead, Frenzel Frey Calif. Moorhead, Pa. Fuqua Gaydos Giaimo Morgan Mosher Gibbons Moss Mottl Gilman Murphy, Ill. Murphy, N.Y. Ginn Gonzalez Goodling Murtha Myers, Ind. Gradison

Natcher Nedzi Nolan Nowak Oberstar Obey O'Brien O'Hara O'Neill Ottinger Patten, N.J. Pattison, N.Y. Perkins Pettis Pevser Pickle Pike Pressler Preyer Price Pritchard Quie Quillen Railsback Randall Rangel Regula Rhodes Richmond Rinaldo Risenhoover Roberts Rodino Roe Rogers Roncalio Rooney Rose Rosenthal Rostenkowski Roush Ruppe R11880 Ryan St Germain Sarasin Sarbanes Scheuer Schroeder Seiberling Sharp Shipley Shriver Sikes-Simon Sisk Slack Smith, Iowa Smith, Nebr. Solarz Staggers Stanton. J. William Stanton, James V. Stark Steed-Studds Talcott Taylor, N.C. Thompson Thone Thornton Traxler Tsongas Ullman Vander Veen Vanik Vigorito Waggonner Walsh Wampler Waxman Weaver Whalen Whitten Wilson, Bob Wilson, C. H. Wilson, Tex. Wirth Wolff Wright Wydler Yates Yatron Young, Alaska Young, Ga. Young, Tex. Zablocki

Zeferetti

NAYS-72

Armstrong Grassley Bafalis Halay Hightower. Bauman Beard, Tenn. Holt Bennett Howe Bevill Hutchinson Broyhill Ichord Burleson, Tex. Jarman Johnson, Colo. Burlison, Mo. Byron Kasten Clawson, Del Kindness Landrum Crane Daniel, Dan Daniel, R. W. Latta Lott Derwinski Lujan McCollister Devine Dickinson McDonald Downing, Va. Duncan, Oreg. McKav Mahon Edwards, Ala. Martin Eshleman Miller, Ohio Flynt -Montgomery Forsythe-Myers, Pa. Goldwater

Poage Robinson Rousselot Bunnels Santini Satterfield Schneebeli Sebelius Shuster Skubitz Snyder Spence Steelman Steiger, Ariz. Symma Taylor, Mo. Teague Treen-Vander Jagt Whitehurst Wiggins Winn Young, Fla. Rees

Passman

NOT YOTING

Adams Annunzio Ashbrook AuCoin Barrett : Bell Biester Blanchard Collins, Tex. Conlan Derrick Evans, Ind. Evins, Tenn. Fenwick Guyer

Hansen 3 Hayes, Ind. Reuss -Heinz Riegle Hinshaw. Schulze Hyde Spellman Steiger, Wis. Stephens Stratton Stuckey Kelly LaFalce Macdonald Minish Sullivan Symington Neal Udall Van Deerlin Patterson. Calif. White Pepper Wylie

The Clerk announced the following pairs:

On this vote:

Mr. Annunzio for, with Mrs. Sullivan against

Until further notice:

Mrs. Spellman with Mr. Ashbrook. Mr. Stratton with Mr. Hansen. Mr. Minish with Mr. Schulze. Mr. Nix with Mr. Stephens. Mr. Barrett with Mr. Stuckey.

Mr. Hayes of Indiana with Mr. Patterson of California.

Mr. Riegle with Mr. Blanchard. Mr. Symington with Mr. Mills.

Mr. Van Deerlin with Mr. Steiger of Wis-

Mr. Pepper with Mr. Wylie. Mr. Rees with Mrs. Fenwick.

Mr. Evins of Tennessee with Mr. Derrick.

Mr. AuCoin with Mr. Bell. Mr. LaFalce with Mr. Heinz.

Mr. Macdonald of Massachusetts with Mr. Kelly.

是祖外教室

Mr. Neal with Mr. Conlan.

Mr. White with Mr. Collins of Texas.

Mr. Udall with Mr. Biester. Mr. Reuss with Mr. Hyde.

Mr. Adams with Mr. Evans of Indiana

Mrs. SMITH of Nebraska and Messrs. BOB WILSON, HILLIS, and ABDNOR changed their vote from "nay" to "yea." So the conference report was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PROVIDING REPRESENTATION OF THE DISTRICT OF COLUMBIA IN CONGRESS

Mr. EDWARDS of California. Mr. Speaker, I move that the House resolve itself into the Committee of the Whole House on the State of the Union for the further consideration of the joint resolution (H.J. Res. 280) to amend the Constitution to provide for representation of the District of Columbia in the Congress.

The SPEAKER. The question is on the motion offered by the gentleman from California (Mr. EDWARDS).

The motion was agreed to.

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the joint resolution. House Joint Resolution 280, with Mr. SMITH of Iowa in the chair.

The Clerk read the title of the joint resolution.

The CHAIRMAN. When the Committee rose on March 16, 1976, the joint resolution had been considered as read, printed in the RECORD and open to amendment at any point.

COMMITTEE AMENDMENT

The CHAIRMAN. The Clerk will report the committee amendment.

The Clerk read as follows:

Committee amendment: On page 2, line 6, strike out the words "so elected" and insert in lieu thereof the words ", when elected."

The committee amendment was agreed

AMENDMENT OFFERED BY MR. BUTLER

Mr. BUTLER. Mr. Chairman, I offer an amendment. and the same

The Clerk read as follows

Amendment offered by Mr. BUTLER: Page 2, line 16, strike out "amendment of" and insert in lieu thereof "amendment to".

The CHAIRMAN. The question is on the amendment offered by the gentleman from Virginia (Mr. BUTLER).

The amendment was agreed to.

AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. HUTCHINSON

Mr. HUTCHINSON. Mr. Chairman, I offer an amendment in the nature of a substitute.

Amendment in the nature of a substitute offered by Mrs Hurchinson: Strike out all after the resolving clause and insert in lieu thereof the following: That the following article is proposed as an amendment to the Constitution of the United States, which shall be valid to all intents and purposes as part of the Constitution when ratified by the legislatures of three-fourths of the several States within seven years from the date of its submission by the Congress:

"SECTION 1. The people of the District constituting the seat of government of the United States shall elect two Senators and the number of Representatives in Congress to which the District would be entitled if it were a State. Each Senator or Representative when elected, shall be an inhabitant of the District and shall possess the same qualifications as to age and citizenship and have the same rights, privileges, and obligations as a Senator or Representative from

"SEC. 2. When vacancies happen in the representation of the District in either the Senate or the House of Representatives, the people of the District shall fill such yacancies by election.

"Src. 3. The District constituting the seat of government of the United States shall appoint, in such manner as the Congress may direct, a number of electors of President and Vice President equal to the whole Hagedorn.

Hamilton :

schmidt

Hefner ...

Henderson:

Hightower :

Hillis

Horton -

Howe Marke

Hutchinson

Hicks - ...

Holt

Hyde

Hammar-

Harsha

Hébert

Haley

ment. We would demand nothing less for our own children. I urge your favorable vote on the conference report.

GENERAL LEAVE

Mr. CORMAN. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks on the conference report under consideration.

The SPEAKER pro tempore (Mr. Mc-FALL). Is there objection to the request of the gentleman from California?

There was no objection. Mr. CORMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I wish again to call to the attention of my colleagues the fact that if we are sent back to conference with instructions under the motion to recommit, that would merely mean we are rejecting the conference report, and that the standards will go into effect as of February 1 and, therefore, many daycare centers in this country will lose their funding under title XX: It is not possible to reach a better agreement with the Senate than the one we have brought to the Members. TO THE REPORT OF THE PARTY OF T

Mr. Speaker, I urge a no vote on the motion to recommit, and I urge the Members to adopt this conference report.

Mr. Speaker, I move the previous question on the conference report

The previous question was ordered. MOTION TO RECOMMENT OFFERSD BY MR. VANDER

Mr. VANDER JAGT. Mr. Speaker, I offer a motion to recommit.

The SPEAKER pro tempore. Is the gentleman opposed to the conference report?

VANDER JAGT. I am, Mr. Mr. Speaker.

The SPEAKER pro tempore. The Clerk will report the motion to recommit.

The Clerk read as follows:

Mr. VANDER JAGT moves to recommit the conference report on the bill, H.R. 9603, to the committee on conference with the following instructions to the managers on the part of the House: Insist on disagreement with all portions of the Senate amendmentexcept section 2.

The SPEAKER pro tempore. Without objection, the previous question is ordered on the motion to recommit.

There was no objection.

The SPEAKER pro tempore. The question is on the motion to recommit:

The question was taken; and the Speaker pro tempore announced that the noes appeared to have it.

Mr. VANDER JAGT. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present

The SPEAKER pro tempore. Evidently quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic deice, and there were-yeas 153, nays 237, not voting 42, as follows:

[Roll No. 124]

YEA3-153

banar Archer Idrews, N.O. Armstrong Ashbrook ndrews, N. Dak Ashley

Bafalls Bauman Beard Tenn.

Bevill' Brinkley Broomfield Brown, Mich Brown, Ohio Broyhill . Buchanan Burke, Fla. Burleson, Tex. Burlison, Mo. Butler Byron Cederberg Chappell Clancy: Clausen. Don H.

Ichord Clawson, Del Jarman Cleveland Jeffords Johnson, Colo. Cochran Cohen Johnson, Pa. Conable Kasten Coughlin Kelly-Kemp Ketchum Crane Daniel, Dan Daniel, B. W. Krueger 7 Derwinski Latta Lent Lujan of hors Dickinson Downing, Va. Duncan, Oreg. McCollister Steiger, Ariz.
Duncan, Tenn. McDonald Symms McEwen. Edwards, Ala. McKay Erlenborn at Madigan Mabon Esch ----Martin Martin Eshleman Evins, Tenn.
Pindley Michel Forsythe Millford Miller, Ohio

Frenzel Frey Puqua Com Goldwater Goodling Gradison Grassley

Beard R.L.

Bergland

Bingham.

Blouin

Boland

Bolling

Bonker

Brademas

Breaux

Brooks

Brown, Calif.

Burke, Calif.

Burke, Mass.

Burton, John

Carney :

Chisholm

Collins, III.

Carr

Conte

Convers

Corman

D'Amours

Danielson

de la Garza

Delaney

Dellums

Dent -

Diggs

Dodd

Dingell

Downey, N.Y.

Daniels, N.J.

Cornell

Cotter

Davis

Biaggi .

Bedell

-Drinan Abzug Addabbo du Pont Early Eckhardt Alexander Allen Ambro Edgar Anderson, Edwards, Calif. Krebs Ellberg Calif. Anderson, Di English Badillo Evans, Colo. Fary Baldus Fascell Baucus Fish

Pisher -Pithian Flood-Florio Flowers Fight. Ford, Mich. Pord, Tenn. Fountain . PTREET Gaydos Breckinridge Gialmo Brodhead Gibbons Gilman Ginn Gonzaiez Green

Gude Hall Burton, Phillip Hanley Harkin Harrington. Harris Hawkins Hays, Ohio Hechier, W. Va. Heckier, Mass. Helstaskt Holland Holtzman

Howard Hubbard. Hungate Jacobs Jenrette Johnson, Calif. Jones, Ala. Jones, N.C. Jones, Okia. Jones, Tenn.

Jordan

Myers, Pa. Nichola O'Brien Passman Posgo Pressler Pritchard Quia Quillen Rallsback Randall Regula Rhodes Robinson Roush Rousselot Runnels Kill Ruppe ... Santini Satterfield Schneebelt Schulza Sebelius Shriver Shuster Skubitz Smith, Nebr.

Snyder -Spence Stanton J. William McClory Steelman Taylor, Mo. Taylor, N.C. Teague Thone with Traxler Treen Vander Jagt Wampler Whitehurst Whitten Wiggins son, Bob Winn Young, Fla.

Myers, Ind. NAYS

Montgomery

Moore

Calif.

Mosher

----Karth Kastenmeler Kazen Keys Koch Lagomarsino Landrum Leggett Lehmen Levitas Litton Lloyd, Calif. Lloyd, Tenn. Long, La. Lundine McCloskey McCormack McDade McFall : McHugh McKinney Madden Maguire Mann Matsunaga Mazzoli . Meeds Melcher Metcalfa Meyner zvinsky TAT . Mikva Miller, Calif. Mills Mineta Mink Mitchell, Md. Mitchell, N.Y. Mosklev Moffett Mollohan Moorhead, Pa. Morgan Moss Mottl Murphy, Ill. Murphy, N.Y.

Murtha

Natcher

Nedel

Nolan

Rostenkowski Thompson Oberstar Obey. Roybal Thornton O'Hara 00 Rus O'Neill Ryan /: Ullman Ottinger St Germain Vander Veer Patten, N.J. Sarasin Vanik Pattison, N.Y. Sarbanes Vigorito Perkins Scheuer Waggonner Schroeder Walsh Seiberling Peyser Waxman Pickle Sharp Weaver Pike Shipley Prever. Sikes. Wilson, C. H. Simon Wilson, Tex. Rangel Sisk ? Wirth Richmond Wolff Rinaldo Smith, Towa Wright Risenhoover Solarz Wydler Staggers Stanton. -Yatron James V Roe-Young, Alaska Steed Steed Rogers . Stark Young, Ga. Young, Tex. Roncalio Zablocki Rooney Stokes -Studds Zeferetti Talcott - Talcott Rosenthal

NOT VOTING 42 mountain

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Adams	Hansen	Reuss W.
Annunzio	Hayes, Ind.	Riegle
AuCoin	Heinz	Spellman
Barrett	Hinshaw	Steiger, WIS.
Bell	Kindness	Stephens
Biester	LaPalce-	Stratton
Blanchard	Lott.	Stuckey
Clay	Macdonald	Sullivan
Collins, Tex.	Minish-	Symington
Conlan	Neal	Udalt
Derrick	NIX Harris	Van Deerlin
Evans, Ind.	Patterson,	White
Fenwick	Calif.	White Wylie
	Pepper -	ACCEPTANCE AND
Hannaford	Rees	week or a

The Clerk announced the following pairs:

On this vote:

Mrs. Sullivan for, with Mr. Annunzio against.

Until further notice:

Mrs. Spellman-with Mr. Bell. Mr. LaFalce with Mr. Hannaford. Mr. Nix with Mr. Collins of Texas.

Mr. Barrett with Mr. Patterson of Califor-

-Mr. Hayes of Indiana with Mr. Rees. Mr. Macdonald of Massachusetts with Mr. Stuckey. THE PROPERTY OF

Mr. Pepper with Mr. Heinz Mr. Stratton with Mr. Biester.

Mr. AuCoin with Conlan Mr. Clay with Mr. Derrick

Mr. Evans of Indiana with Mr. Udall. Mr. Adams with Mr. Steiger of Wisconsin.

Mr. Minish with Mr. Stephens. Mr. Neal with Mr. Hansen

Mr. Riegie with Mr. Blanchard.

Mr. Symington with Mrs. Fenwick Mr. Van Deerlin with Mr. Wylie.

Mr. Reuss with Mr. Lott. Mr. White with Mr. Kindness.

Mrs. PETTIS, Mr. HOWARD, and Mr. LAGOMARSINO changed their vote from "yea" to "nay."

So the motion to recommit was retected

The result of the vote was announced as above recorded.

The SPEAKER. The question is on the conference report.

Mr. KETCHUM. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered. The vote was taken by electronic device, and there were-yeas 316, nays 72,

> [Roll No. 125] YEAS-316

not voting 44, as follows:

Abdnor Abzug -Alexander

Ambro Anderson. Calif. Anderson, Ill. Andrews, N.C.

Andres N. Dak Archer Ashley Aspin

dillo Green aldus Gude Jaucus Beard, R.L. Hall Bedell Bergland B:aggi Bingham Hanley Plouin Boland Harkin Poling HAPPLE Bonker Haraba Bowen Brademas Breaux Ereckinridge Drinkley Brodhead Hetpos Brooks Eroomsed Brown, Call. Mar Ben Brown, Mich Stand Stand Brown. Ohio Bucharan Burrener Burke, Cair Burks, P.A. Burks, Mass Jan Bures Burton, Phas Miles 1 mg CAPOST Corum Codort Chappel Charles CLOSET Com Dans SL Car Chevelan Calua harman Contamo 22 Chara EN Compresso Corman Corpeti Countries Lent Daniela M.I Litton Danistoon Darie de la Gerne Long La. Detanor Dellums Lundine McClory Dest McCloskey Deggs Dungell Dodd McDade Downey, M.T. McEwen Drinan McPall McHugh Duncan du Pont Engly Madden Madican Edgar Maguire Mann Edwards, Calif. Ellberg Mathia Emery English Erienborn Mooria Melcher Esch Evans, Colo. Metcalfe Meyner FRIT Pascell Mezvinsky Pindley Michel Mikva Milford Pisher Pithian Mineta Flood Florio Mink Flowers Foley Ford, Mich. Moakley Moffett Ford, Tenn. Fountain Mollohan Fraser Moore Frenzel Moorhead, Frey Calif. Puqua Gaydos Morgan Giaimo Mosher Gibbons Moss Gilman Litottl Ginn Gonzalez Goodling Murtha Myers, Ind. Gradison

Mart.et Haredorn Moias Mores Hamilton Otherstal Hammerschmids O' Merhans Baccacord O Westa CRASSE Harrington Postern, R.J. Postionet, St. V. Person MAWRIE Propins HAVE ORDE Pastin Mechay, W. Va Pus Hora or he Property and Personal Margana 1 AC. RIM Ba-Germain Sarbanes Schroeder Seiberling RESTL Sharp . Shipley The Shriver Sikes Lioyd, Calif. Lloyd, Tenn. Sisk ... Slack Long, Md. Smith, Iowa Smith, Nehr. Solarz Staggers. McCormack Stanton L. William Stanton, James Stark McKinney 3 Stokes Studds Talcott Taylor, N.C. Thompson Matsunaga Thone Mazzoli Thornton Traxler Tsongas Ullman Vander Veen Vanik Vigorito Waggonner Walsh Miller, Calif. Wampler Waxman Weaver Mitchell, Md. Mitchell, N.Y. Whalen Whitten Wilson, Bob Wilson, C. H. Wilson, Tex. Wirth Wolff Wright Moorhead: Pa. Wydler Yates Yatron Young, Alaska Young, Ga. Young, Tex. Zablocki Murphy, Ill. Murphy, N.Y. Zeferetti

MATE-TE-NU. Passman Robinson Rousselot Runnels Sentini Satterrield Lebord Schneebell THE Johnson, Colo. Sebelius Shuster Skubitz Kindne Snyder Landrum Spence LALLA BL W. Steiger, Ariz Luian McCollister Symms Taylor, Mo. McDonald McKay -Teague. e. Va Treen-Mahon " THE ALL Martin Whitehurst Miller, Ohio Wiggins Plynt --Montgomery Myers, Pa. Foresthe . Nichols 2 Young, Pla NOT VOTING NOT YOTING 44 Rees: Hayes, Ind. Reuss Riegle. Schulze Hinshaw

Autonia Maria Barrett W. Hyde Kelly Biester LaPaice Spellman Steiger, Wis. Blanchard Macdonald Stratton Mills-Stuckey Collins Tex Minish Sullivan Conian Derrick Neal ... Symington Evans, Ind. Udall Patterson. Van Deerlin Evins, Tenna Calif. - White Fenwick. Guyer Pepper Wylie The Clerk announced the following

pairs: ---- 0.532 42 42 107000

On this vote:

Mr. Annunzio for, with Mrs. Sullivan against

Until further notice:

Mrs. Spellman with Mr. Ashbrook. Mr. Stratton with Mr. Hansen.

Mr. Minish with Mr. Schulze.

Mr. Nix with Mr. Stephens. Mr. Barrett with Mr. Stuckey

Mr. Hayes of Indiana with Mr. Patterson of California

Mr. Riegle with Mr. Blanchard.

Mr. Symington with Mr. Mills. Mr. Van Deerlin with Mr. Steiger of Wisconsin

er and Toronto

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Mr. Pepper with Mr. Wylie.

Mr. Rees with Mrs. Fenwick. Mr. Evins of Tennessee with Mr. Derrick,

Mr. AuCoin with Mr. Bell. Mr. LaFalce with Mr. Heinz.

Mr. Macdonald of Massachusetts with Mr.

Kelly. Mr. Neal with Mr. Conlan.

Mr. White with Mr. Collins of Texas.

Mr. White with Mr. Biester.

Mr. Reuss with Mr. Hyde.

Mr. Adams with Mr. Evans of Indiana.

Mrs. SMITH of Nebraska and Messrs. BOB WILSON, HILLIS, and ABDNOR changed their vote from "nay" to "yea."

So the conference report was agreed to. The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PROVIDING REPRESENTATION OF THE DISTRICT OF COLUMBIA IN CONGRESS

Mr. EDWARDS of California. Mr. Speaker, I move that the House resolve itself into the Committee of the Whole House on the State of the Union for the further consideration of the joint resolu-

tion-(H.J. Res. 280)- to amend the Constitution to provide for representation of the District of Columbia in the Congress.

The SPEAKER. The question is on the motion offered by the gentleman from California (Mr. EDWARDS)

The motion was agreed to.

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the joint resolution. House Joint Resolution 280, with Mr. SMITH of Iowa in the chair.

The Clerk read the title of the joint resolution___

The CHAIRMAN. When the Committee rose on March 16, 1976, the joint resolution had been considered as read. printed in the RECORD and open to amendment at any point.

COMMITTEE AMENDMENT

The CHAIRMAN. The Clerk will report. the committee amendment.

The Clerk read as follows:

Committee amendment: On page 2, line 6, strike out the words "so elected" and insert in lieu thereof the words ", when elected."

The committee amendment was agreed AMENDMENT OFFEED BY MR. BUILER

Mr. BUTLER. Mr. Chairman, I offer an amendment

The Clerk read as follows: Amendment offered by Mr. BUTLER! Page 2, line 16, strike out "amendment of" and insert in-lieu thereof "amendment to"

The CHAIRMAN. The question is on the amendment offered by the gentleman from Virginia (Mr. BUTLER)

The amendment was agreed to. AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. HUTCHINSON

Mr. HUTCHINSON. Mr. Chairman, I offer an amendment in the nature of a substitute.

Amendment in the nature of a substitute offered by Mr. HUTCHINSON: Strike out all after the resolving slause and insert in lieu thereof the following: That the following article is proposed as an amendment to the Constitution of the United States, which shall be valid to all intents and purposes as part of the Constitution when ratified by the legislatures of three-fourths of the several States within seven years from the date of its submission by the Congress: "ARTICLE -

"SECTION 1. The people of the District. constituting the seat of government of the United States shall elect two Senators and the number of Representatives in Congress to which the District would be entitled if it were a State. Each Senator or Representative when elected, shall be an inhabitant of the District and shall possess the same qualifications as to age and citizenship and have the same rights, privileges, and obligations as a Senator or Representative from

"SEC. 2. When vacancies happen in the representation of the District in either the Senate or the House of Representatives, the people of the District shall fill such vacancies by election.

"SEC. 3. The District constituting the seat of government of the United States shall appoint, in such manner as the Congress may direct, a number of electors of President and Vice President equal to the whole

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE HOUSE OF REPRESENTATIVES:

I am returning without my approval, H.R. 9803, a bill which would perpetuate rigid Federal child day care standards for all the States and localities in the Nation, with the cost to be paid by the Federal taxpayer.

I cannot approve legislation which runs directly counter to a basic principle of government in which I strongly believe -- the vesting of responsibility in State and local government and the removing of burdensome Federal restrictions.

I am firmly committed to providing Federal assistance to States for social services programs, including child day care. But I am opposed to unwarranted Federal interference in States' administration of these programs.

The States should have the responsibility -- and the right -- to establish and enforce their own quality day care standards. My recently proposed Federal Assistance for Community Services Act would adopt this principle, and with it greater State flexibility in other aspects of the use of social services funds available under Title XX of the Social Security Act.

H.R. 9803 is the antithesis of my proposal. It would make permanent highly controversial and costly day care staff-to-children ratios. And it would deny the States the flexibility to establish and enforce their own staffing standards for federally assisted day care.

This bill would not make day care services more widely available. It would only make them more costly to the American taxpayer. It would demand the expenditure of \$125 million over the next six months, and could lead to \$250 million more each year thereafter.

H.R. 9803 would also specify that a portion of Federal social services funds be available under Title XX of the Social Security Act for a narrow, categorical purpose. In the deliberations leading to enactment of Title XX, a little over a year ago, the States and the voluntary service organizations fought hard to win the right to determine both the form and the content of services to be provided according to their own priorities. This bill would undermine the Title XX commitment to State initiative by dictating not only how day care services are to be provided, but also how they are to be financed under Title XX.

It would introduce two additional Federal matching rates for some day care costs that are higher than the rates for other Title XX-supported services, thereby further complicating the States' administration of social services programs. My proposal would, on the other hand, eliminate State matching requirements altogether.

(OVER)

Moreover, H.R. 9303 would create an unfair situation in which some child day care centers would operate under a different set of standards than other centers within the same State. Those day care centers in which fewer than 20 percent of those served are eligible under Title XX could be exempt from Federal day care standards. This provision would have the probable effect in some instances of reducing the availability of day care services by encouraging day care centers to reduce the proportion of children in their care who are eligible under Title XX in order to meet the "quota" set by H.R. 9303. In those centers not choosing to take advantage of this loophole, the effect could well be to increase day care costs to families who use these centers on a fee-paying basis. In effect, they would be helping to subsidize the high costs imposed on day care providers serving Title XX-eligible children.

There is considerable debate as to the appropriateness or efficacy of the Federal day care standards imposed by H.R. 9803. In fact, the bill recognizes many of these questions by postponing their enforcement for the third time, in this case to July 1 of this year. Fewer than one in four of the States have chosen to follow these standards closely in the administration of their day care programs. The Congress itself has required by law that the Department of Health, Education, and Welfare conduct an 18-month study ending in 1977, to evaluate their appropriateness.

Rather than pursue the unwise course charted in this bill, I urge that the Congress extend, until October 1, 1976, the moratorium on imposition of Federal day care staffing standards that it voted last October. This would give the Congress ample time to enact my proposed Federal Assistance for Community Services Act, under which States would establish and enforce their own day care staffing standards and fashion their social services programs in ways they believe will best meet the needs of their citizens.

GERALD R. FORD

THE WHITE HOUSE,

April 6, 1976 .

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Office of the White House Press Secretary

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I am firmly committed to providing Federal assistance to States for social services programs, including child day care. But I am opposed to unwarranted Federal interference in States' administration of these programs.

The States should have the responsibility -- and the right -- to establish and enforce their own quality day care standards. My recently proposed Federal Assistance for Community Services Act would adopt this principle, and with it greater State flexibility in other aspects of the use of social services funds available under Title XX of the Social Security Act.

H.R. 9803 is the antithesis of my proposal. It would make permanent highly controversial and costly day care staff-to-children ratios. And it would deny the States the flexibility to establish and enforce their own staffing standards for federally assisted day care.

This bill would not make day care services more widely available. It would only make them more costly to the American taxpayer. It would demand the expenditure of \$125 million over the next six months, and could lead to \$250 million more each year thereafter.

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It would introduce two additional Federal matching rates for some day care costs that are higher than the rates for other Title XX-supported services, thereby further complicating the States' administration of social services programs. My proposal would, on the other hand, eliminate State matching requirements altogether.



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There is considerable debate as to the appropriateness or efficacy of the Federal day care standards imposed by H.R. 9803. In fact, the bill recognizes many of these questions by postponing their enforcement for the third time, in this case to July 1 of this year. Fewer than one in four of the States have chosen to follow these standards closely in the administration of their day care programs. The Congress itself has required by law that the Department of Health, Education, and Welfare conduct an 18-month study ending in 1977, to evaluate their appropriateness.

Rather than pursue the unwise course charted in this bill, I urge that the Congress extend, until October 1, 1976, the moratorium on imposition of Federal day care staffing standards that it voted last October. This would give the Congress ample time to enact my proposed Federal Assistance for Community Services Act, under which States would establish and enforce their own day care staffing standards and fashion their social services programs in ways they believe will best meet the needs of their citizens.

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I. WHY THE PRESIDENT VETOED THE BILL

The President's veto of H.R. 9803, the child day care bill, was based on the following grounds:

- --This bill is the antithesis of the President's proposed Federal Assistance for Community Services Act (H.R. 12175, S. 3061) under which States would set and enforce their own day care staffing standards just as they now set teacher-pupil ratios in public schools.
- --This bill would not make day care services more widely available, only more costly to the American taxpayer. It would increase the Federal share of day care costs by \$125 million over the next five months and lead to an added \$250 million annually thereafter, without reaching more children than are now being served.
- --This bill would also increase day care costs for families which use Title XX-supported day care facilities on a fee-paying basis.
- --This bill would perpetuate costly, controversial Federal staffing standards for day care services funded under Title XX of the Social Security Act--standards rejected by three out of four States in the past. The Congress itself has ordered an 18-month study of their appropriateness with the results of that study due next year.
- --This bill would create an unfair situation by exempting centers with fewer than 20 percent Title XX-eligible children from enforcement of the Federal standards. It would encourage some day care centers to reduce the number of children in their care who are eligible under Title XX in order to meet the "quota" set by H.R. 9803.
- --This bill would greatly complicate the States' administration of the Title XX social services program by introducing new funds, at a new matching rate, for a narrow categorical purpose. Enactment of this bill would seriously undermine the principles of State freedom and flexibility to design their own service programs which the States and the voluntary service sector fought hard to establish in Title XX when it was enacted just a year ago.

II. AN ALTERNATIVE TO H.R. 9803

--Extend the moratorium on implementation of the controversial Federal day care staffing standards, first enacted last October, to October 1, 1976, giving the Congress time to address this issue in the context of the President's proposal under which States would set and enforce their own day care staffing standards.

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Vcto of Child Day Care Bill

The President's Message to the House of Representatives Returning H.R. 9803 Without His Approval. April 6, 1976

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The White House, April 6, 1976.



Date: 26 Apr 76 A-111 94th Congress Question: Will you vote to sustain the Presidential yeto of H.R. 9803, Tally Sheet The Child Day Care KMMKWX Services? Western and Plains (Talcott) Midwestern States (Myers) Yes Und. N/R Yes Und. N/R California Indiana Bell..... Hillis. Burgener.... Myers..... Plowa Clausen.... Clawson Grasslev_____ Goldwater Michigan Hinshaw.... Broomfield.... Ketchum.... Brown 57057 Lagomarsino (ARW)... Cederberg State McCloskey NA Esch.... Moorhead & muded Hutchinson.... Ruppe Coury In . Rousselot. Talcott_____ Vander Jagt_____ Wande Minnesota Wiggins.... Wilson.... Frenzel (ARW) Tettis Hagedorn.... Alaska Quie_____ Young Probable Wisconsin Arizona Kasten____ Conlan. Steiger.... Rhodes..... Ohio Steiger____ Ashbrook.... Colorado Brown (ARW) Armstrong (ARW)____ Clancy...... Johnson OT Devine.... Gradison Jeans Idaho Hansen Guyer Symms.... Harsha.... New Mexico Kindness.... Lujan Latta..... Miller____ Washington Pritchard but Me. MA Mosher__ Regula Canny No Kansas Stanton.... Sebelius..... NL Shriver____ Whalen____ Skubitz____ Wylie_____ Winn NR Illinois Nebraska Anderson____ McCollister____ Crane____ Derwinski.... Smith.... Thone (ARW) NA -Erlenborn Findley (ARW) NR North Dakota 0-Hyde 6504 NA Andrews... Oklahoma Madigan.... McClory..... Jarman..... Michel.... South Dakota O'Brien.... Abdnor..... Pressler.... Railsback.... 20 Total.... Total. Total pages 1 and 2.....

-KUBEKT H. MICHEL

KEPUBLICAN WHIP-

Question: N.R. 9803 - Child Day Can Tally Sheet New England and Mid-Atlantic (McDade) Border and Southern (Young) Und. N/R N/R Yes Und. Connecticut Maryland 9 McKinney M Gude OSarasin Le a many Old Bauman Delamare duPont. Missouri Maine Taylor (ARW)__ · Cohen Que way y Kentucky O Emery.... Carter Massachusetts Snyder... • Conte (ARW) Tennessee 6 Heckler Beard New Hampshire Duncan ... · Cleveland.... Quillen 4 reeded Florida New Jersey · Fenwickeauma no Bafalis. Forsythe.... Burke Rinaldo open mend Frey By Vermont Kelly.... ■ Jeffords L/NO Young. New York North Carolina 1 Conable Broyhill..... Martin. Fish Gilman South Carolina Spence... Hastines Horton.... Virginia Butler. Kemp.... Lent..... Daniel Robinson.... McEwen.... Mitchell (ARW)____ Wampler Pevser Whitehurst (ARW) ... Walsh.... Alabama Buchanan H Wydler____ Dickinson.... Pennsulvania Edwards.... O Biester Of I O Coughlin_ ' Arkansas OEshleman Took tal Hammerschmidt OGoodling
OHeinz
0/7 Moore leavene Louisiana Treen... Johnson (ARW) OMcDade___ Mississippi Myers.... Cochran Schneebeli. Lott_____ Schulze 0/1 Texas Shuster 0/1 NA Archer____ Collins..... Steelman Paul Total.... 9 (Rev. Mar. 1975) 50-391-ы

Date:

94th Congress

CONGRESS OF THE UNITED STATES

House of Representatives

Washington, D. C. 20515

April 30, 1976

Dear Colleague:

I want you to know why I will vote to sustain the President's veto of H. R. 980 the controversial child care legislation, when the House takes this bill up again next week. In reaching your own decision, you may wish to keep these points in mind. I urge you to examine the issues with particular care, for this situation has become very complex and confusing.

To refresh your memory, H. R. 9803 would postpone the imposition of Federal day care staffing standards until July 1, 1976. The previous postponement expired on February 1, without the Ways and Means Committee's having met its pledge to study the appropriateness and wisdom of such a mandate. The Committee still has given no consideration to this fundamental question.

The July 1 postponement is a deception, however; it is a smokescreen only thinly veiling a substantial rupture of the budget and the \$2.5 billion ceiling on annual Title XX social services entitlements, with a special \$125 million additional entitlement to be effective between now and October 1. \$250 million will be required annually to fund this staffing, subsequently. On the one hand, H. R. 9803 postpones the standards until July 1, while on the other it authorizes funding of immediate effect to enable centers to comply with the standards. There can be no mistake about it -- this is a bill to mandate costly, inflexible Federal standards governing the number of supervisors that a day care center serving Title XX children must employ. This is a Washington-inspired tool of social policy that we would legislate precisely when Americans in concerted voice are seeking answers from sources more in tune with local needs. It is an unnecessary expense that we would approve precisely when Congress is claiming to achieve heightened fiscal responsibility.

Unfortunately, merely sustaining the veto of H. R. 9803 will not give us the extended postponement which in my view is the eminently sensible course. Without further legislation the standards will be in effect. But I would hope that if it becomes clear that Congress is unwilling to submit to this "carrot and stick" approach we will lay our differences aside and promptly legislate a postponement to permit the standards to be examined on their merits.

You should bear in mind that while the bill directly affects only centers serving Title XX children, other day care facilities will feel the need to offer similar staffing. Ineligible for these Federal funds, they will have no alternative but to sharply increase their fees for middle class clients.

I might add that I see no merit in the "eleventh hour" argument that facilities need these funds to meet health and safety requirements. Those standards are develope and enforced at the local level. The <u>first</u> dollars spent for day care should have bee directed toward providing healthful and safe environments, not these extra Federal funds. Furthermore, there was no cry for relief from health and safety requirements last fall when the four-month staffing postponement was enacted.

Sincerely.

Sincerely.

Guy fander Jagt, IV C.

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FACT SHEET ON H.R. 9803, THE CHILD DAY CARE BILL

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WHY THE PRESIDENT VETOED THE BILL

The President's veto of H.R. 9803, the child day care bill, was based on the following grounds:

- -- This bill is the antithesis of the President's proposed Federal Assistance for Community Services Act (H.R. 12175, S. 3061) under which States would set and enforce their own day care staffing standards just as they now set teacher-pupil ratios in public schools. [OVERRUMAN]
- -- This bill would not make day care services more widely available, only more costly to the American taxpayer. It would increase the Federal share of day care costs by \$125 million over the next five months and lead to an added \$250 million annually thereafter, without reaching more children than are now being STAPP PATO'S served.

ANSI-MIDOUI-MENNE TANIN This bill would also increase day care costs for families which use Title XX-supported day care facilities on a fee-paying basis.

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- --This bill would perpetuate costly, controversial Federal staffing standards for day care services funded under Title XX of the Social Security Act -- standards rejected by three out of four States in the past. The Congress itself has ordered an 18-month study of their appropriateness with the results of that study due next year. OLLA EREMPTION !
- --This bill would create an unfair situation by exempting centers with fewer than 20 percent Title XX-eligible children from enforcement of the Federal standards. It would encourage some Anyway day care centers to reduce the number of children in their care who are eligible under Title XX in order to meet the "quota" set by H.R. 9803.
- -- This bill would greatly complicate the States' administration of the Title XX social services program by introducing new funds, at a new matching rate, for a narrow categorical purpose. Enactment of this bill would seriously undermine the principles of State freedom and flexibility to design their own service programs which the States and the voluntary service sector fought hard to establish in Title XX when it was enacted just a year ago.

II. AN ALTERNATIVE TO H.R. 9803

--Extend the moratorium on implementation of the controversial Federal day care staffing standards, first enacted last October, to October 1, 1976, giving the Congress time to address this issue in the context of the President's proposal under which States would set and enforce their own day care staffing standards.

U.S. HOUSE OF REPRESENTATIVES

1620 LONGWORTH BUILDING

WASHINGTON, D.C. 20515

202/225-6168

94th Congress Second Session May 3, 1976 Statement #9 H.R. 9803

FEDERAL CHILD DAY CARE STANDARDS - A PHONY EMERGENCY

The veto of H.R. 9803, legislation giving States \$125 million for meeting Federal standards for child day care, should be sustained. Congress should not let itself be held hostage to the emotionality that often clouds the merits or defects of programs involving small children.

The issue before the House is <u>not</u> whether day care should be provided. For many working mothers, federally-aided day care makes the difference between jobs and welfare. Voting to sustain the veto of H.R. 9803 is not a vote to eliminate these needed services.

Neither is the issue the quality of child care services. There is broad agreement that if day care is provided, it should try to assure the children's sound physical, intellectual and emotional development.

The crux of this debate is how to resolve a phony election year "emergency" created by Congress as a deliberate play for a Presidential veto. Despite widespread acceptance that day care should exist to enable people on welfare to work, this issue has been manipulated into a misleading choice between spending millions of tax dollars between now and October -- the approach taken in the vetoed H.R. 9803 -- and sharply curtailing services now being offered and forcing many working mothers to return to the welfare roles. The Republican Policy Committee favors a third, far more sensible option -- simply postponing or suspending the controversial, expensive federal staffing standards and allowing services to continue operating at present levels.

The federal staffing standards which federally-assisted child care programs are required to meet are highly controversial. Even child development experts and day care professionals cannot agree on appropriate child-to-staff ratios. Yet Congress

has repeatedly insisted for two years that the States comply with these costly staffing standards or face financial penalties, even though fewer than one in four of the States have chosen to follow these standards.

Opponents of "big government" complain that federal intervention in the minutiac of local and state matters often amounts to counterproductive meddling. Congressional insistence on implementation of federal day care center staffing requirements would be a classic example of counterproductive "big government" interference at its worst.

Instead of relentlessly pursuing this doubtful course, the Republican Policy
Committee urges Congress instead to postpone or suspend the staffing requirements and
devote its energy to enacting the Administration's proposal for giving States greater
responsibility and flexibility in administering all social service programs under
Title XX of the Social Security Act, including child day care programs. This would
be a positive step to curb the intrusion of federal bureaucrats and politicians in
local and state responsibilities.

Title XX child day care services are needed by thousands of working mothers. The Republican Policy Committee believes these services could best be continued and serve the most children by sustaining the veto of H.R. 9803, postponing the implementation of federal staffing requirements and enacting instead the Administration's proposal for strengthening the administration of these services at the state level.

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Mr. Xeppert /803

STATE AND PARTY REPORT 4 MAY 1976 1:49 PM PAGE 1

ROLL NO. 231

H R 9803 2/3 YEA-AND-NAY CLOSED 4 MAY 1976 1.48 PM

AUTHOR(S) MR. ULLMAN.

ON PRESIDENTIAL VETO

CHILD DAY CARE CENTERS

	YEA	NAY	PRES	NV
DEMOCRATIC	243	24		20
REPUBLICAN	58	77		10
OTHER				
TOTAL	301	101		30

DEMOCRATIC	*	*OTHER**	REPUBLICAN	
ALABAMA BEVILL FLOWERS JONES (AL) HICHOLS	HY HY HY		BUCHANAN DICKINSON EDWARDS (AL)	NAY NAY NY
ALASKA				
			YOUNG (AK)	YEA
ARIZONA UDALL	NV		CONLAN RHODES STEIGER (AZ)	NAY NAY NAY
ARKANSAS ALEXANDER MILLS THORNTON	NAY YEA YEA		HAMMERSCHMIDT	Nav
CALIFORNIA ANDERSON (CA) BROWN (CA) BURKE (CA) BURTON, JOHN BURTON, PHILLIP CORMAN BANIELSON DELLUMS EDWARDS (CA) HAHNAFORD HAWKINS JOHNSON (CA) KREBS LEGGETT LLOYD (CA) HC FALL MILLER (CA) MINETA MOSS PATTERSON (CA)	YEA YEA YEA YEA YEA YEA YEA YEA YEA YEA		BELL BURGENER CLAUSEN, DON H. CLAUSON, DEL GOLDWATER HINSHAW KETCHUM LAGOMARSINO MC CLOSKEY MOORHEAD (CA) PETTIS ROUGSELOT TALCOTT WIGGINS WILSON, BOB	NY



COLORADO EVANS (CO) NY SCHROEDER YEA WIRTH YEA

YEA

YEA

YEA

YEA

YEA

YEA

YEA

YEA

REES

ROYBAL

RYAN

STARK

WAXMAN

VAN DEERLIN

WILSON, C. H.

SISK

ARMSTRONG JOHNSON (CO)

NAY NY

DEMOCRAT	IC	**OTHER**	REPUBLICAN	
CONNECTICUT				
COTTER	YEA		MC KINNEY	YER
DODD	YEA		SARASIN	YEA
GIAIMO	YEA			
MOFFETT	YEA			
DELAWARE .				
			DU PONT	YEA
FLORIDA				
SENHETT	NAY		BAFALIS	HAY
CHAPPELL	YEA		BURKE (FL)	NAY
FASCELL	YEA		FREY	YEA
FUQUA	YEA		KELLY	NAY
GIEBONS	YEA		YOUNG (FL)	NAY
HALEY	NAY			
LEHMAN	YEA			
PEPPER	HA			
ROGERS	YEA			
SIKES	YEA			
GEORGIA				
BRINKLEY	YEA			
FLYNT	NAY			
GINN	YEA			
LANDRUM	HÁY			
LEVITAS	HÁY			
MATHIS	YEA			
MC BONALD	HAY			
STEPHENS	YEA			
STUCKEY	YEA			
YOUNG (GA)	YEA			
HAWAII				
MATSUNAGA	YEA			
HINK	YEA			

IDAHO

HANSEN SYMMS

NAY NaY



DENOC	RATIC	**OTHER**	REPUBLICAN	
ILLINDIS				
ANNUNZIO	YEA		ANDERSON (IL)	NY
COLLINS (II			CRANE	NA
FARY	YEA			
HALL	YEA		DERUINSKI	NAS
METCALFE	YEA		ERLENBORN FINDLEY	NA'
NIKVA	YEA			YE
MURPHY (IL)			HYDE	
PRICE			MADIGAN	NA
ROSTENKOWS	YEA YEA		MC CLORY	YEA NA
RUSSO	YEA		MICHEL	YE
SHIPLEY			O'BRIEN	
SIMON	YEA		RAILSBACK	YER
	YEA			
YATES	YEA			
INDIANA				
BRADENAS	YEA		HILLIS	YE
EVANS (IN)	NY		HYERS (IN)	NA
TITHIAN .	YER		1116110 1211	. 11.11
HAMILTON	YEA			
HAYES (IN)	HV			
JACOBS	YEA			
MADDEN	NA			
ROUSH	YEA			
SHARP	YEA			
DANKE	IEN			
IOWA				
BEDELL	YEA		GRASSLEY	NA
BLOUIN	YEA			
HARKIN	YEA			
MEZVINSKY	YEA			
SMITH (IA)	YEA			
KANSAS				
KEYS	YEA		SEBELIUS	YE
			SHRIVER	YE
			SKUBITZ	YE
			UINN	YE
KENTUCKY				
BRECKINRID			CARTER.	NA
HUBBARD	YEA		SHYDER	NA
MAZZOLI	YEA		(0 1. 10 R)	
HATCHER	YEA		(5 =	
PERKINS	YEA		SERAL WRIT	
LOUISIANA			1 3	
BOGGS	YEA		MOORE	YE
BREAUX	YEA		TREEN.	NA
HEBERT	YEA		1 15 00 00 17 1	11/1
LONG (LA)	YEA			
20 11 M 2 M 11 /	1 14 77			

PASSMAN

MAGGONNER

YEA

YEA

DEHOCRATIC	1	**OTHER**		REPUBLICAN	
MAINE					
				COHEN	YEA
				EMERY	YEA
BADVIANT					
HARYLAND	YEA			BAUMAN	NAY
LONG (ND)	YEA			GUBE	YEA
MITCHELL (MD)	YEA			HOLT	NAY
SARBANES	YEA				
SPELLMAN	YEA				
MASSACHUSETTS					
BOLAND	YEA			CONTE	YEA
BURKE (MA)	YEA			HECKLER (MA)	YEA
DRINAN	YEA				
EARLY	YEA				
HARRINGTON	YER				
MACDONALD	HY				
HOAKLEY	YEA				
O'NEILL	YEA				
STUDDS	YEA				
TSONGAS	YEA				
MICHIGAN					
BLANCHARD	YEA			BROOMFIELD	NAY
BRODHEAD	YEA			BROWN (MI)	NAY
CARR	YEA		- Anh	CEDERBERG	HAY
CONYERS	YEA			ESCH	YEA
DIGGS	YEA			HUTCHINSON	NAY
DINGELL FORD (MI)	YEA			RUPPE VANDER JAGT	NAY
HEBZI	YEA			THREE JHG!	NAY
O'HARA	YEA				
RIEGLE	YEA				
TRAXLER	YEA				
VANDER VEEN	YEA				
SINNESOTA			*		
BERGLAND	YEA			FRENZEL	HAY
FRASER	NY			HAGEBORN	NAT
KARTH	YEA			QUIE	NAY
NOLAN	YEA				
OBERSTAR	YEA				
MISSISSIPPI					
BOUEN	YEA			COCHRAN R. FOR	NAY
MONTGOMERY	HAY			LOTT (3	NAY
UHITTEN	YEA			LOTT (FER	

DEMOCRATIO		**OTHER**	REPUBLICAN	
HISSOURI				
BOLLING	YEA		TAYLOR (NO)	HAY
BURLISON (MO)	HAY			
CLAY	YEA			
HUNGATE	YEA			
ICHORD	HAY			
LITTON	YEA			
RANDALL	YEA			
SULLIVAN	YEA			
SYNINGTON	YEA			
MONTANA				
BAUCUS	YEA			
HELCHER	YEA			
HEBRASKA				
			MC COLLISTER	HAY
			SMITH (NB)	YEA
			THONE	YER
NEVADA				
SANTINI	HAY			
REW HAMPSHIRE				
D'AMOURS	YEA		CLEVELAND	YEA
HEW JERSEY				
DANIELS (NJ)	YEA		FENWICK	YEA
FLORIO	YEA		FORSYTHE	NAY
HELSTOSKI	YEA		RINALBO	YEA
HOWARD	YEA			
HUGHES	YEA			
MAGUIRE	YEA			
MEYNER	YEA			
MINISH	YEA			
PATTEN (NJ)	YEA			
RODINO	YEA			
ROE	YEA			
THOMPSON	YEA			
NEW MENTES				
NEW NEXICO	(1.4.1)			11.01
RUNNELS	HAY		LUJAN	HAY



NEW Y	YORK			
	ABZUG	YEA	CONABLE	HAY
1	ABDARBO	YEA	FISH	YEA
. 1	AMBRO .	YEA	GILMAN	YEA
1	BADILLO	YEA	HORTON	YEA
. 1	BIAGGI	YEA	KEMP	HAY
1	BINGHAM	YEA	LEHT	YEA
	CHISHOLM	YEA	MC EWEN	NAY
1	DELANEY	YER	MITCHELL (NY)	YEA
	DOWNEY (NY)	YEA	PEYSER	YEA
1	HANLEY	YEA .	VALSH	YEA
1	HOLTZMAN	YEA	JYDLER	NV
1	KOCH	YEA		
1	LAFALCE	YEA		
1	LUNDINE	YEA		
	NC HUGH	YEA		
1	NURPHY (NY)	HV		
1	NOVAK	YEA		
(OTTINGER.	YEA .		
1	PATTISON (NY)	NV		
	PIKE	YEA		
1	RANGEL	YEA		
- 1	RICHHOND	YEA		
I	ROSENTHAL	YEA		
5	SCHEUER	YEA		
- 5	SOLARZ	YEA		
	STRATTON	YEA		
1	VOLFF	YEA	•	
7	ZEFERETTI	YEA		
HORTH	H CAROLINA			
	ANDREWS (NC)	YEA	BROYHILL	Nat
	FOUNTAIN	YEA	MARTIN	NAY
	HEFNER	YEA		
	HENDERSON	YEA		
	JONES (NC)	YEA		
	EAL	YEA		
	PREYER	YEA		
	ROSE	YER		
7	TAYLOR (NC)	YEA		
HODTA	H DAKOTA			

ANDREWS (ND) NV

DEMOCRATIC		**OTHER**	REPUBLICAN	
OUTO				
OHIO ASHLEY CARNEY HAYS (OH)	YEA YEA YEA		ASHBROOK BROWN (OH) CLANCY	NAY NAY
MOTTL	YEA		DEVINE GRADISON .	NAY
STANTON, JAMES V. STOKES	HV YEA		GUYER HARSHA	YEA
VANIE	YEA		KINDNESS LATTA	NAV
			MILLER (OH) MOSHER REGULA	NAY YEA YEA
			STANTON, J. WILLIAM	YEA
			WHALEN	YEA
OKLAHOMA			Jarman	NAY
JONES (OK)	YEA			
RISENHOOVER STEED	YEA			
DREGON				
AUCOIN DUNCAN (OR)	YEA		•	
ULLMAN BEAVER	YEA			
FENHSYLVANIA				
DENT EDGAR	YEA		BIESTER	YEA
EILBERG FLOOD	YEA YEA		ESHLEMAN GOODLING	NY YEA
GAYDOS GREEN	YEA YEA		HEINZ JOHNSON (PR)	NY YER
MOORHEAD (PA) HORGAN	YEA		MC DADE MYERS (PA)	YER
HURTHA	YEA		SCHNEEBELI	NAY
HIX ROONEY VIGORITO	NY YEA		SCHULZE SHUSTER	NAY
YATRON	YEA		R. FOR	
RHODE ISLAND			ERAZ REBAY	
BEARD (RI) ST GERMAIN	YEA YEA			

DEMOCRATIC		**OTHER**	REPUBLICAN	
SOUTH CAROLINA DAVIS DERRICK HOLLAND JENRETTE HANN	YEA YEA YEA YEA HAY		SPENCE	HAY
SOUTH DAKOTA			ABDNOR PRESSLER	YEA YEA
TENHESSEE ALLEN EVINS (TN)	YEA		BEARD (TH) DUNCAN (TH)	NAY NAY
FORD (TH) JONES (TH) LLOYD (TH)	YEA YEA YEA		QUILLEN	NAY
TEXAS BROOKS BURLESON (TX)	YEA		ARCHER COLLINS (TX)	HAY NAY
DE LA GARZA ECKHARBT GONZALEZ HIGHTOYER JORDAN	NV YEA YEA HAY YEA		PAUL	NAY
KAZEN KRUEGER MAHON MILFORD	YEA HAY NAY HAY			
PICKLE POAGE ROBERTS TEAGUE UHITE	YEA NAY YEA NAY YEA			
WILSON, (TX) URIGHT YOUNG (TX)	YEA YEA YEA			
UTAH HOWE NC KAY	NV NAY		B. FOROUSER	
VERNONT			JEFFORDS	YEA
VIRGINIA DANIEL, DAN DOWNING (VA) FISHER HARRIS	NAY NAY YEA YEA		BUTLER BANIEL, R. W. ROBINSON WAMPLER	YEA NAY NAY NAY
SATTERFIELD	HAY		WHITEHURST	NAY

DENOCRATIC		**OTHER**	REPUBLICAN	
SHINGTON				
ADAMS	YEA		PRITCHARB	YEA
BONKER	YEA			
FOLEY	YEA			
HICKS	YEA			
MC CORMACK	YEA			
MEEDS	YEA			
OF HIDDINIA				
HECHLER (UV)	NV			
HOLLOHAN	YEA			
SLACK	YEA			
STAGGERS	YEA			
	1 10 77			
SCONSIN				
ASPIN	YEA		KASTEN	NAY
BALDUS	YEA		STEIGER (WI)	NAY
CORNELL	YEA			
KASTENMEIER	YEA			
. OBEY	YEA			
REUSS	YEA			
ZABLOCKI	YEA			
Statistics.				
OMING	1179.4			
RONCALIO	YEA			

REPUBLICAN CLERK'S REFERENCE COPY

JOE BARTLETT H-220, U. S. CAPITOL



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Office of the White House Press Secretary

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

I regret that the House of Representatives has failed to sustain my veto of H.R. 9803, the Child Day Care Services under Title XX of the Social Security Act.

This legislation runs counter to a basic principle of government important to all Americans -- the vesting of responsibility in State and local government and the removal of burdensome Federal regulations.

I am firmly committed to providing Federal assistance to States for social services programs, including child day care. But I am opposed to unwarranted Federal interference in States' administration of these programs.

H.R. 9803 would make permanent highly controversial and costly day care staff-to-children ratios. And it would deny the States the necessary flexibility to establish and enforce their own staffing standards for federally assisted day care.

This bill would not make day care services more widely available. It would only make them more costly to the American taxpayer. The expenditure of at least \$125 million over the next six months, and possibly as much as \$250 million more each year thereafter, would be required under this bill.

H.R. 9803 would also require that a portion of Federal social services funds be available under Title XX of the Social Security Act for a narrow, categorical purpose. In the deliberations leading to enactment of Title XX, a little over a year ago, the States and voluntary service organizations fought hard to win the right to determine both the form and the content of such services according to their own priorities. This bill would undermine the Title XX commitment to allow the various States their own initiative by dictating not only how day care services are to be provided, but also how they are to be financed under Title XX.

The Federal day care standards imposed by H.R. 9803 have been subject to considerable debate. In fact, the bill recognizes the questionable appropriateness of these standards by postponing their enforcement for the third time, in this case to July 1 of this year. Fewer than one in four of the States have chosen to follow these standards closely in the administration of their day care programs. The Congress itself has required by law that the Department of Health, Education, and Welfare conduct an 18-month study ending in 1977, to evaluate their appropriateness.

more



For these reasons, I urge the Senate to join me in opposing the enactment of this measure. And I urge that the Congress extend, until October 1, 1976, the moratorium on imposition of Federal day care staffing standards that it voted last October 2. This would give the Congress ample time to enact my proposed Federal Assistance for Community Services Act, under which States would establish and enforce their own day care staffing standards and fashion their social services programs in ways they believe will best meet the needs of their citizens.

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Office of the White House Press Secretary

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

I am pleased that the Senate has voted to sustain my veto of H.R. 9803, the Child Day Care Services under Title XX of the Social Security Act.

As I have said before, this legislation would have run counter to a basic principle of government important to all Americans -- the vesting of responsibility in State and local government and the removal of burdensome Federal regulations in areas where State and local government can best meet the needs of their citizens.

I congratulate the members of the Senate from both parties who resisted heavy pressure to vote for this bill and voted instead for good government and fiscal responsibility.

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