

The original documents are located in Box 23, folder “October 19-23, 1975 - People's Republic of China - TOSEC (11)” of Trip Briefing Books and Cables of Henry Kissinger at the Gerald R. Ford Presidential Library.

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TO USDEL SECRETARY PRIORITY 0000

UNCLAS STATE 251741 TOSEC 100272

E.O. 11652: N/A

TAGS: OVIP (KISSINGER, HENRY A.), PFOR

SUBJECT: SPEAKING TRIP TO PITTSBURGH
ACTION MEMORANDUM (SS 7522051)

FROM PA - JOHN E. REINHARDT

1. YOU HAVE AUTHORIZED PA TO EXPLORE THE POSSIBILITY OF DEVELOPING A FORUM FOR A SPEECH IN PITTSBURGH ON NOVEMBER 6 OR 11. WHILE YOUR STAFF ADVISES US THAT BOTH APPEAR "EQUALLY FEASIBLE," H HAS PROPOSED THAT YOU TESTIFY ON THE HILL AT 11:00 A.M. BOTH DAYS AND ADVISES THAT THE NOVEMBER 11 SESSION IS PARTICULARLY IMPORTANT. YOU COULD, HOWEVER, EXPECT TO COMPLETE YOUR TESTIMONY NOT LATER THAN 1:00 P.M. ON BOTH DAYS. IN VIEW OF THE TIMING OF THE PRESS CONFERENCE AND OTHER RELATED EVENTS, PA PREFERS SCHEDULE I -- AN AFTERNOON DEPARTURE FOR PITTSBURGH, DINNER ADDRESS AND OVERNIGHT. PROPOSED SPONSORS HAVE EXPRESSED A SLIGHT PREFERENCE FOR A DINNER EVENT AND THE NOVEMBER 6 DATE BUT ARE WILLING TO ACCOMMODATE YOUR WISHES. PA HAS NO PREFERENCE BETWEEN NOVEMBER 6 AND 11.

2. THE PITTSBURGH COUNCIL ON WORLD AFFAIRS (CWA) WOULD BE PLEASED TO HOST YOUR APPEARANCE IN COOPERATION WITH 10

OTHER ORGANIZATIONS: THE LEAGUE OF WOMEN VOTERS, THE AAUW, THE ECONOMIC CLUB, THE CHAMBER OF COMMERCE, THE COUNCIL FOR INTERNATIONAL VISITORS, THE UNITED NATIONS ASSOCIATION, THE UNIVERSITY OF PITTSBURGH, THE LABOR COUNCIL, THE CARNEGIE-MELLON UNIVERSITY AND THE DUQUESNE UNIVERSITY.



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3. THE CORE EVENT, AN ON-THE-RECORD ADDRESS, WOULD BE HELD IN THE PITTSBURGH HILTON HOTEL WHICH WILL ACCOMMODATE AN AUDIENCE OF 2100 PERSONS. WE SUGGEST A BRIEF QUESTION AND ANSWER PERIOD FOLLOWING YOUR SPEECH. THE LEADERSHIP MEETING, PRESS CONFERENCE, AND MEDIA BREAKFAST WOULD ALSO BE HELD IN THE HILTON HOTEL. IN ADDITION, PLEASE NOTE THAT WE HAVE ALLOWED TIME FOR A MEETING -- IF YOU WANT THE OPTION -- WITH THOSE MEMBERS OF THE PENNSYLVANIA CONGRESSIONAL DELEGATION WHO MAY ATTEND THE DINNER OR LUNCHEON.

4. AS REQUESTED, WE HAVE PREPARED TWO ALTERNATE SCHEDULES FOR YOUR CONSIDERATION, ONE BUILT AROUND A DINNER, THE OTHER AROUND A LUNCHEON.

5. IN THE EVENT THAT YOU PREFER SCHEDULE II, A ONE-DAY TRIP TO PITTSBURGH, YOU MAY WISH TO OMIT THE MEDIA BREAKFAST WHICH WOULD OTHERWISE NECESSITATE A 6:30 A.M. DEPARTURE FROM ANDREWS AFB.

6. ALTERNATE SCHEDULES ARE PROVIDED BELOW FOR YOUR CONSIDERATION; AS ARE GUEST LISTS FOR THE LEADERSHIP AND BREAKFAST MEETINGS. THESE LISTS ARE, OF COURSE, TENTATIVE.

SCHEDULE I

THURSDAY, NOVEMBER 6/TUESDAY, NOVEMBER 11

| | |
|----------------|---|
| 2:30 P.M. | DEPART ANDREWS AIR FORCE BASE, FLIGHT TIME: 1 HOUR 15 MINUTES. |
| 3:45 P.M. | ARRIVE PITTSBURGH. |
| 4:15 P.M. | ARRIVE PITTSBURGH HILTON HOTEL. |
| 4:30-5:30 P.M. | OFF-THE-RECORD LEADERSHIP MEETING, HILTON HOTEL, 50 PERSONS. |
| 6:30-7:00 P.M. | VIP RECEPTION WITH SPONSORS, 100 PERSONS. |
| 7:00-8:15 P.M. | DINNER, PITTSBURGH HILTON, 2100 PERSONS. |
| 8:15-8:30 P.M. | WELCOMING REMARKS. |
| 8:30 P.M. | ON-THE-RECORD ADDRESS BY SECRETARY |



- OF STATE.
 9:15-9:30 P.M. QUESTION AND ANSWER SESSION.
 9:30 P.M. ADJOURN.
 9:30-10:30 P.M. (POSSIBLE MEETING WITH PENNSYLVANIA CONGRESSIONAL DELEGATION. SECRETARY'S SUITE.)
 -
 -

FRIDAY, NOVEMBER 7/WEDNESDAY, NOVEMBER 12

8:00-9:30 A.M. OFF-THE-RECORD MEDIA BREAKFAST WITH EDITORS-IN-CHIEF AND PUBLISHERS. 12-1 PERSONS.
 -
 -
 10:00 A.M. ON-THE-RECORD PRESS CONFERENCE. HILTON HOTEL.
 -
 10:30 A.M. DEPART HOTEL.
 11:00 A.M. DEPART PITTSBURGH. WHEELS UP.
 12:15 P.M. ARRIVE ANDREWS AFB.

SCHEDULE II

THURSDAY, NOVEMBER 6/TUESDAY, NOVEMBER 11

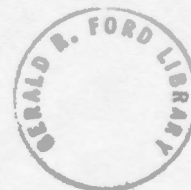
6:30 A.M. DEPART ANDREWS AFB. FLIGHT TIME IS 1 HOUR 15 MINUTES.
 -
 7:45 A.M. ARRIVE PITTSBURGH.
 8:15 A.M. ARRIVE PITTSBURGH HILTON HOTEL.
 8:30-9:30 A.M. OFF-THE-RECORD MEDIA BREAKFAST WITH PUBLISHERS AND EDITORS-IN-
 -
 10:00-11:30 A.M. OFF-THE-RECORD LEADERSHIP MEETING. HILTON HOTEL. 50 PERSONS.
 -
 -
 11:30-12:00 NOON UNCLASSIFIED VIP RECEPTION WITH SPONSORS. 100 PERSONS.
 -
 12:00-1:15 P.M. LUNCHEON.



| | |
|----------------|---|
| 1:15-1:30 P.M. | WELCOMING REMARKS. |
| 1:30-2:15 P.M. | ON-THE-RECORD ADDRESS BY SECRETARY OF STATE. |
| 2:15-2:30 P.M. | QUESTION AND ANSWER SESSION. |
| 3:30-4:00 P.M. | ON-THE-RECORD PRESS CONFERENCE. HILTON HOTEL. |
| 4:30-5:30 P.M. | POSSIBLE ; MEETING WITH PENNSYLVANIA CONGRESSIONAL DELEGATION, SECRETARY'S SUITE. |
| 5:30 P.M. | DEPART HILTON HOTEL. |
| 6:00 P.M. | DEPART PITTSBURGH. WHEELS UP. |
| 7:15 P.M. | ARRIVE ANDREWS AFB. |

7. SUGGESTED LIST OF INVITEES TO THE LEADERSHIP MEETING:

| | |
|---------------------------------------|---|
| I.W. ABEL | PRESIDENT, UNITED STEELWORKERS OF AMERICA |
| ROGER S. AHLBRANDT | CHAIRMAN OF THE BOARD, ALLEGHENY LUDLUM INDUSTRIES |
| RT. REV. ROBERT B. APPELYARD | EPISCOPAL BISHOP, DIOCESE OF PITTSBURGH |
| ROBINSON BARKER | CHAIRMAN OF THE BOARD, PPG INDUSTRIES, INC. |
| MRS. DAVITT S. BELL | VICE PRESIDENT, WORLD AFFAIRS COUNCIL |
| ALLEN E. BERKMAN | PARTNER, BERKMAN RUSLANDER POHL LIEBER & ENGEL, AND VICE PRESIDENT, WORLD AFFAIRS COUNCIL |
| JAMES H. BIERER PITTSBURGH CORNING | PRESIDENT, |
| C. JACKSON BLAIR | EXECUTIVE COMMITTEE MEMBER, WORLD AFFAIRS COUNCIL, AND DIRECTOR, |



| | |
|-----------------------|----------------------------------|
| - | MANAGEMENT DEVELOPMENT |
| - | MELLON BANK, N.A. |
| WILLIAM BOYD, JR. | SENIOR VICE PRESIDENT, |
| - | PITTSBURGH NATIONAL BANK; AND |
| - | VICE PRESIDENT, |
| - | WORLD AFFAIRS COUNCIL |
| ROBERT J. BUCKLEY | PRESIDENT AND CHIEF EXECUTIVE |
| - | OFFICER, |
| - | ALLEGHENY LUDLUM INC. |
| DONALD C. BURNHAM | CHAIRMAN AND CHIEF EXECUTIVE |
| - | OFFICER, |
| - | WESTINGHOUSE ELECTRIC CORP. |
| FLETCHER L. BYROM | CHAIRMAN, |
| - | KOPPERS CO. |
| M.A. CANCELLIERE | CHAIRMAN, |
| - | EQUIMARK CORP. |
| MRS. CARMEN R. CAPONE | PRESIDENT, |
| - | ALLEGHENY COUNTY LEAGUE OF WOMEN |
| - | VOTERS |
| A. ALICE CHAUSS | DIRECTOR OF NURSING, |
| - | SHADY SIDE HOSPITAL |
| DONALD A. COLLINS | VICE PRESIDENT, |
| - | WORLD AFFAIRS COUNCIL; AND |
| - | CHIEF ADMINISTRATIVE OFFICER, |
| - | ALLEGHENY FOUNDATION |
| JOHN CORCORAN | CHAIRMAN, |
| - | CONSOLIDATED COAL CO. |
| RICHARD M. CYERT | PRESIDENT, |
| - | CARNEGIE-MELLON UNIVERSITY |
| DEAN RONALD DAVENPORT | SCHOOL OF LAW, |
| - | DUGUESNE UNIVERSITY |
| ROBERT DICKEY III | PRESIDENT AND CHIEF EXECUTIVE |
| - | OFFICER, |
| - | DANA CORPORATION |
| THOMAS H. DONALDSON | SECRETARY-TREASURER, |
| - | WORLD AFFAIRS COUNCIL; AND |



| | |
|--------------------|---|
| - | ASSISTANT TO TREASURER, PITTSBURGH CORNING CORP. |
| B. R. DORSEY | CHAIRMAN AND CHIEF EXECUTIVE OFFICER, GULF OIL CORP. |
| DR. EDWARD D. EDDY | PRESIDENT, CHATHAM COLLEGE |
| ART EDMUNDS | PRESIDENT, URBAN LEAGUE |
| BENJAMIN R. FISHER | CHAIRMAN, FISHER SCIENTIFIC CO. |
| BISHOP FOGIE | CLERGYMAN |
| W. H. KROME GEORGE | CHAIRMAN AND CHIEF EXECUTIVE OFFICER, ALUMINUM CO. OF AMERICA |
| MERLE E. GILLIAND | CHAIRMAN OF THE BOARD AND CHIEF EXECUTIVE OFFICER, PITTSBURGH NATIONAL BANK |
| R. BERT GOOKIN | VICE CHAIRMAN AND CHIEF EXECUTIVE OFFICER, H. J. HEINZ CO. |
| THOMAS C. GRAHAM | PRESIDENT AND CHIEF EXECUTIVE OFFICER, JONES AND LAUGHLIN STEEL CORP. |
| JOHN D. HARPER | CHAIRMAN OF THE BOARD, ALUMINUM CO. OF AMERICA |
| ROSCOE G. HAYNIE | CHAIRMAN OF THE BOARD, JONES & LAUGHLIN STEEL CORP. |
| H. J. HEINZ II | CHAIRMAN OF THE BOARD, H. J. HEINZ CO. |
| JAMES H. HIGGINS | CHAIRMAN AND CHIEF OPERATING OFFICER, MELLON NATIONAL CORP. |
| HENRY L. HILLMAN | PRESIDENT, HILLMAN CO. |



| | |
|--------------------------|--|
| MRS. ELSIE HILLMAN | TRUSTEE, CARLOW COLLEGE; AND VICE PRESIDENT, PITTSBURGH SYMPHONIC SOCIETY |
| K. LEROY IRVIS | STATE LEGISLATOR |
| DOUGLAS A. JONES | PRESIDENT, H.H. ROBERTSON CO. |
| ROGER E. KIRBY | CHIEF EXECUTIVE OFFICER, WESTINGHOUSE ELECTRIC CORP. |
| BOB LAVELLE | PRESIDENT, DWELLING HOUSE SAVINGS & LOAN |
| ELSTON R. LAW | DIRECTOR AND VICE PRESIDENT, RICHARD K. MELLON FOUNDATION |
| RT. REV. VINCENT LEONARD | CATHOLIC BISHOP, DIOCESE OF PITTSBURGH |
| ROSLYN M. LITMAN | PRESIDENT, ALLEGHENY COUNTY BAR ASSOC. |
| VIRGINIA E. LUCKHARDT | LIBRARIAN, CALIFORNIA STATE TEACHERS COLLEGE |
| C. TAYLOR MARSHALL | PRESIDENT, EDGEWATER CORP. |
| LOU MASON | PRESIDENT, PITTSBURGH CITY COUNCIL |
| REV. HENRY J. MCANULTY | PRESIDENT, DUQUESNE UNIVERSITY |
| GLADYS MCNAIRY | PROMINENT WOMEN LEADER AND FORMER SCHOOL BOARD MEMBER |
| RICHARD P. MELLON | PRESIDENT, R.K. MELLON FOUNDATION |
| SEWARD P. MELLON | PRESIDENT, RICHARD K. MELLON AND SONS |
| BISHOP ROY NICHOLS | CLERGYMAN |



| | |
|---------------------------------------|--|
| EDWARD T. PARRACK - | CHAIRMAN, KETCHUM, MACLEOD & GROVE, INC. |
| DR. LEROY PATRICK - | CLERGYMAN |
| WM. WALTER PHELPS, JR. - - - | SENIOR VICE PRESIDENT AND EXECU- TIVE REPRESENTATIVE, MELLON BANK; AND EXECUTIVE COMMITTEE MEMBER, WORLD AFFAIRS COUNCIL |
| WESLEY W. POSVAR - | CHANCELLOR, UNIVERSITY OF PITTSBURGH |
| THOMAS F. RAFFERTY - | CHAIRMAN, KAUFMANN'S DEPARTMENT STORE |
| MRS. WILLIAM REA - | TRUSTEE, CARNEGIE INSTITUTE |
| JOE RHODES | STATE LEGISLATOR |
| WILLARD F. ROCKWELL, JR. - | CHAIRMAN OF THE BOARD, ROCKWELL INTERNATIONAL |
| JOHN R. RYAN, JR. - | CHAIRMAN, MINE SAFETY APPLIANCES CO. |
| MRS. LEON SALK - | PRESIDENT, PITTSBURGH BALLET |
| RICHARD M. SCAIFE - | PUBLISHER, TRIBUNE-REVIEW PUBLISHING CO. |
| SISTER JANE SCULLY - | PRESIDENT, CARLOW COLLEGE |
| W. EDMUND SELL - - | DEAN, SCHOOL OF LAW UNIVERSITY OF PITTSBURGH |
| EDGAR B. SPEER - | CHAIRMAN, UNITED STATES STEEL CORP. |
| ROBERT L. STEVENSON - - - | PRESIDENT, ROBERT L. STEVENSON, INC.; AND EXECUTIVE COMMITTEE MEMBER, WORLD AFFAIRS COUNCIL |
| GEORGE A. STINSON | CHAIRMAN, |



- NATIONAL STEEL CORP.
- PAUL STOCKHOUSE PRESIDENT,
- ALLEGHENY COUNTY LABOR COUNCIL
- JAMES M. WALTON PRESIDENT,
- CARNEGIE INSTITUTE
- CARNEGIE LIBRARY OF PITTSBURGH
- CHARLES H. WEAVER PRESIDENT,
- WORLD AFFAIRS COUNCIL, AND
- EXECUTIVE VICE PRESIDENT,
- CORPORATE WORLD RELATIONS
- WESTINGHOUSE ELECTRIC CORP.
- MARINA V.N. WHITMAN UNIVERISTY OF PITTSBURGH
- JAMES W. WILCOCK CHAIRMAN AND CHIEF EXECUTIVE
- OFFICER,
- JOY MANUFACTURING CO.
- WILLIAM VERITY, JR. CHAIRMAN OF THE BOARD,
- ARMO STEEL CORP.

8. SUGGESTED LIST OF INVITEES TO THE MEDIA BREAKFAST:

PITTSBURGH MEDIA EXECUTIVES:

- WILLIAM BLOCK CO-PUBLISHER
- PITTSBURGH POST-GAZETTE AND
- BLOCK NEWSPAPERS
- ALBERT W. BLOOM EDITOR-IN-CHIEF
- PITTSBURGH JEWISH CHRONICLE
- HAZEL GARLAND EDITOR-IN-CHIEF
- NEW PITTSBURGH COURIER
- JOHN TROAN EDITOR-IN-CHIEF
- PITTSBURGH PRESS

OTHER PENNSYLVANIA MEDIA EXECUTIVES:

- JOHN H. BAUM PUBLISHER
- HARRISBURG PATRIOT AND NEWS
- S.W. CALKINS PRESIDENT,
- S.W. CALKIN NEWSPAPERS



- PUBLISHER AND GENERAL MANAGER
- LEVITTOWN COURIER-TIMES

DONALD W. DIEHL PRESIDENT/GENERAL MANAGER/EDITOR/
- PUBLISHER
- EASTON EXPRESS

COVE HOOVER EDITOR AND PUBLISHER
- DELAWARE COUNTY DAILY TIMES

EDWARD J. LYNETTE CO-PUBLISHER AND EDITOR
- SCRANTON TIMES

RICHARD H. MAYER PRESIDENT AND PUBLISHER
- JOHNSTOWN TRIBUNE-DEMOCRAT

SAM MCKEEL PRESIDENT
- PHILADELPHIA NEWSPAPERS, INC.
- (INQUIRER AND NEWS)

WILLIAM L. MCLAIN EDITOR AND PUBLISHER
- PHILADELPHIA BULLETIN

EDWARD M. MEAD PRESIDENT AND CO-PUBLISHER
- ERIE NEWS, TIMES AND TIMES-NEWS

MICHAEL MEAD CO-PUBLISHER AND EXECUTIVE VICE
- PRESIDENT
- ERIE NEWS, TIMES AND TIMES-NEWS

DONALD P. MILLER PRESIDENT AND PUBLISHER
- ALLENTOWN CALL, CHRONICLE, AND
- CALL-CHRONICLE

HAWLEY QUIER CHAIRMAN OF THE BOARD AND PUBLISHER
- READING TIMES AND EAGLE

JOHN SAUNDERS PRESIDENT
- PHILADELPHIA TRIBUNE

HARRISON H. SMITH PRESIDENT
- WILKES-BARRE PUBLISHING CO.

JOHN P. STEINMAN CHAIRMAN OF THE BOARD AND PUBLISHER
- LANCASTER INTELLIGENCER JOURNAL,
- NEW ERA AND SUNDAY NEWS

FRANK WUNDOHL EDITOR-IN-CHIEF
- PHILADELPHIA JEWISH EXPONENT



ROBERT L. YOUNG PRESIDENT AND PUBLISHER
- YORK DISPATCH

9. THE ABOVE LIST OF PUBLISHERS AND EDITORS-IN-CHIEF DRAWS ONLY FROM PENNSYLVANIA. IF YOU SELECT SCHEDULE I (WHICH ALLOWS TIME FOR A MEDIA BREAKFAST), WE WILL DEVELOP ADDITIONAL NAMES FOR YOUR CONSIDERATION FROM THROUGHOUT THE REGION, I.E. NEW YOR, NEW JERSEY, DELAWARE, ETC.

10. RECOMMENDATIONS:

A) THAT YOU CONFIRM YOUR INTENTION OF MAKING A SPEECH IN PITTSBURGH, INDICATING THE PREFERRED DATE AND AUTHORIZE PA TO PROCEED.

- APPROVE
- PREFERRED DATE:
- DISAPPROVE

B) THAT YOU SELECT THE SCHEDULE YOU PREFER: SCHEDULE I BUILT AROUND A DINNER SPEECH AND OVERNIGHT IN PITTSBURGH; SCHEDULE II A ONE-DAY TRIP WITH A SPEECH BUILT AROUND A LUNCHEON.

- PREFER I (DINNER)
- PA AND WAC RECOMMEND
- PREFER II (LUNCHEON)

C) THAT YOU AUTHORIZE PA AND H TO EXPLORE THE POSSIBILITY OF A MEETING IN PITTSBURGH WITH MEMBERS OF THE PENNSYLVANIA DELEGATION.

- APPROVE
- DISAPPROVE

D) ASSUMING APPROVAL OF RECOMMENDATION A, THAT YOU AUTHORIZE S/PRS TO MAKE AN ANNOUNCEMENT ABOUT YOUR PLANS TO VISIT PITTSBURGH.

- APPROVE
- DISAPPROVE



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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 031290

REASON FOR WITHDRAWAL ÇNational security restriction

TYPE OF MATERIAL ÇTelegram

CREATOR'S NAME Henry A. Kissinger

CREATOR'S TITLE Secretary of State

RECEIVER'S NAME USDEL Secretary

TITLE Abduction of Director and Deputy
Director of the USTS Regional Service
Center Beirut.

CREATION DATE 10/23/1975

VOLUME 2 pages

COLLECTION/SERIES/FOLDER ID . 035900327

COLLECTION TITLE NATIONAL SECURITY ADVISER. TRIP
BRIEFING BOOKS AND CABLES OF HENRY
KISSINGER

BOX NUMBER 23

FOLDER TITLE October 19-23, 1975 - People's Republic
of China - TOSEC (11)

DATE WITHDRAWN 09/10/2010

WITHDRAWING ARCHIVIST CCG

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Nsc/State Guidelines
BY HR NLF DATE 3/5/09

TO USDEL SECRETARY IMMEDIATE 3347
AMEMBASSY KABAT IMMEDIATE 2875

~~CONFIDENTIAL~~ STATE 250289 DOSEC 150275

EXDIS
E.O. 11652: 5DS

TAGS: PINS, LE

SUBJECT: ABDUCTION OF DIRECTOR AND DEPUTY DIRECTOR OF THE
USIS REGIONAL SERVICE CENTER BEIRUT

USDEL PARTY FOR OAKLEY; KABAT FOR ATHERTON

1. FOLLOWING IS SITUATION REPORT NUMBER 4 AS OF 0600 HOURS
EDT, OCTOBER 23 CONCERNING SUBJECT ABDUCTIONS.

2. BASED ON INFORMATION PROVIDED BY LEBANESE MEA EMPLOYEE
SEIZED AND RELEASED OCTOBER 22 BY PALESTINIANS, AS WELL AS
[REDACTED] THE GROUP HOLDING GALLAGHER AND
DYKES APPEARS TO BE THE POPULAR FRONT FOR THE LIBERATION
OF PALESTINE (PFLP).

3. THE ALGERIAN AMBASSADOR IN BEIRUT TOLD AMBASSADOR
GODLEY THAT HE WILL CONVOKE "ALL" THE PALESTINIANS TO
LECTURE THEM ON HOW TO BEHAVE TOWARDS THE DIPLOMATIC CORPS.
HE REPORTEDLY EXUDED CONFIDENCE THAT THE TWO MEN WOULD BE
RELEASED SOON WHEN HE SPOKE TO MRS. GALLAGHER OVER THE
PHONE. AMBASSADOR GODLEY, HOWEVER, BELIEVES THAT THE CASE
MAY BE ANOTHER CLIFF-HANGER SIMILAR TO THE MORGAN CASE.

4. OSANA EL-AZ, FOREIGN MINISTER FANNY'S CHEF DE CABINET,
REPORTS THAT THE EGYPTIAN GOVERNMENT (GOF) IS ALREADY

***** WSR COMMENT *****

ICOWCROFT,LL

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WORKING ON THE CASE AND HAS BEEN IN TOUCH WITH THE PALESTINIANS. THE EMBASSY REPORTS THAT THE GOK IS PARTICULARLY WORRIED ABOUT IMPACT THAT SUCH AN ACTION BY ARABS MAY HAVE ON SADAT'S UPCOMING VISIT TO THE U.S.

5. UNDER SECRETARY RASHID OF THE KUWAIT FOREIGN MINISTRY WAS CONTACTED OCTOBER 23. HE PROMISED TO INITIATE AN INQUIRY SOONEST AND WILL KEEP OUR EMBASSY INFORMED OF ANYTHING GOK HEARS CONCERNING THE CASE.

6. ONE DISQUIETING NOTE WAS SOUNDED IN A UPI STORY STATING LEBANESE OFFICIALS WERE "PESSIMISTIC" ABOUT ARRANGING AN EARLY RELEASE. IT QUOTES GOL SOURCES AS SAYING THE WAVE OF KIDNAPPINGS IN BEIRUT AND THE RECENT KILLING OF A PALESTINIAN GUERRILLA OFFICER HAVE JEOPARDIZED RESCUE EFFORTS. EMBASSY BEIRUT HAS CONFIRMED THAT TENSIONS HAVE HEIGHTENED AS A RESULT OF REVIVED FIGHTING OCTOBER 22 AND THE MURDER OF TWO PLO OFFICIALS.

7. AMEMBASSY BEIRUT HAS YET TO RECEIVE ANY WORD DIRECTLY OR INDIRECTLY FROM THE CAPTIVES OR THEIR CAPTORS. NOR HAVE ANY DEMANDS OF ANY KIND BEEN RECEIVED. INGRESS BY



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TO USDEL SECRETARY IMMEDIATE 0000

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LIMITED OFFICIAL USE STATE 252085 TOSEC 160276
FOLLOWING TELEGRAM FROM USDEL PEKING DATED OCTOBER 23, 1975 SENTT
SECSTATE WASHDC IS REPEATED TO YOU: QUOTE

LIMITED OFFICIAL USE SECTO 16108
FOR S/S-O TANNER FROM HECKLINGER
E.O. 11652

TAGS: UNGA, SHUM, SOCI, SGEN
SUBJ: THIRD COMMITTEE-UNGA APPEAL TO AMNESTY ALL POLITICAL
PRISONERS

AT THE REQUEST OF THE SECRETARY'S STAFF, WE ARE REPEATING USUN
5230 FOR THE DEPARTMENT'S ACTION.

LIMITED OFFICIAL USE USUN 5230
PEKING FOR THE SECRETARY EYES ONLY
E.O. 11652: N/A

TAGS: USNGA, SHUM, SOCI, SGEN
SUBJ: THIRD COMMITTEE--UNGA APPEAL TO AMNESTY ALL POLITICAL
PRISONERS

1. USUN RECOMMENDS TO DEPT FOLLOWING TEXT OF DRAFT RES
APPEALING TO ALL STATES TO RELEASE AND AMNESTY ALL POLITICAL
PRISONERS. THIS RES WOULD BE PRESENTED UNDER CONSIDERATION
OF ECOSOC REPORT IN THIRD COMITE WEEK OF OCTOBER 27.
CLEARANCE OF TEXT REQUESTED BY COB OCTOBER 22 IN ORDER TO
FACILITATE MEETING ON THIS SUBJECT SCHEDULED WITH CONGRESSMAN
FRASER. AS DEPT AWARE, INITIATIVE TO CALL FOR AMNESTY OF
POLITICAL PRISONERS WAS AGREED TO BY SECRETARY AND AMBASSADOR
MOYNIHAN AT OCTOBER 16 MEETING.
QUOTE THE GENERAL ASSEMBLY,
NOTING WITH SATISFACTION THAT THE FINAL ACT OF THE CONFERENCE
ON SECURITY AND COOPERATION IN EUROPE WAS DECLARED BY THE
PARTIES SIGNATORY AS CONCLUDING AN ERA OF POLITICAL STRIFE
AND INTERNATIONAL TENSION IN EUROPE,
FINDING THAT, INSPITE OF CONTINUING DENIAL OF THE RIGHT OF
SELF-DETERMINATION IN CERTAIN AREAS GREAT PROGRESS HAS BEEN
ACHIEVED TOWARD ELIMINATNG COLONIALISM AND ENSURING THE RIGHT



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E.O. 12958 (as amended) SEC 3.3 *State Review*
State Dept Guidelines *12/9/03*

By HR NARA, Date 8/10/10

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OF SELF-DETERMINATION FOR PEOPLES EVERYWHERE,
FIRMLY CONVINCED THEREFORE THAT A NEW ERA OF COOPERATION AND
POLITICAL AMITY BETWEEN NATIONS IS EMERGING,
BELIEVING THAT THIS LESSENING OF INTERNATIONAL TENSIONS
MAKES DEROGATION BY STATES OF THE RIGHTS OF PEOPLES TO EXER-
CISE THEIR HUMAN RIGHTS EVEN MORE UNJUSTIFIABLE,
DESIRING TO ENCOURAGE THE OBSERVANCE OF THE PRINCIPLES ELABO-
RATED IN THE UNIVERSAL DECLARATION OF HUMAN RIGHTS REGARDING
TORTURE, ARBITRARY ARREST AND DETENTION, FAIR TRIAL,
AND FREEDOM OF THOUGHT AND EXPRESSION,
RECALLING THAT PURSUANT TO ECONOMIC AND SOCIAL COUNCIL
RESOLUTION 1235(XLII) OF 6 JUNE 1967 THE COMMISSION ON HUMAN
RIGHTS AND THE SUBCOMMISSION ON PREVENTION OF DISCRIMINATION
AND PROTECTION OF MINORITIES HAVE BEEN AUTHORIZED TO EXAMINE
INFORMATION RELATING TO SUCH REPORTS,

NOTING WITH APPRECIATION RESOLUTION -----(XXVIII)
(BEGIN BRACKETS) E/CN.4/SUB.2/L.635 (END BRACKETS) ADOPTED
BY THE SUBCOMMISSION ON PREVENTION OF DISCRIMINATION
AND PROTECTION OF MINORITIES WITH RESPECT TO THE HUMAN RIGHTS
OF PERSONS SUBJECTED TO ANY FORM OF DETENTION OR IMPRISON-
MENT,

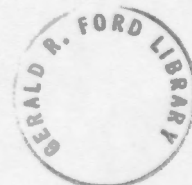
RECALLING THAT THE UNIVERSAL DECLARATION OF HUMAN RIGHTS
INCLUDED THE FOLLOWING RIGHTS:

- A. THE FREEDOM OF THOUGHT, CONSCIENCE AND RELIGION; THIS
RIGHTS INCLUDES FREEDOM TO CHANGE ONE'S RELIGION OR BELIEF,
AND FREEDOM, EITHER ALONE OR IN COMMUNITY WITH OTHERS AND IN
PUBLIC OR PRIVATE, TO MANIFEST ONE'S RELIGION OR BELIEF IN
TEACHING, PRACTICE, WORSHIP AND OBSERVANCE;
- B. TO FREEDOM OF OPINION AND EXPRESSION; THIS RIGHT INCLUDES
FREEDOM TO HOLD OPINIONS WITHOUT INTERFERENCE AND TO SPEAK,
RECEIVE, AND IMPART INFORMATION AND IDEAS THROUGH ANY MEDIA
AND REGARDLESS OF FRONTIERS;
- C. TO FREEDOM OF PEACEFUL ASSEMBLY AND ASSOCIATION;
- D. TO TAKE PART IN THE GOVERNMENT OF HIS COUNTRY, DIRECTLY
OR THROUGH FREELY CHOSEN REPRESENTATIVES; AND,
- E. TO FORM AND TO JOIN TRADE UNIONS FOR THE PROTECTION OF
HIS INTERESTS;

1. APPEALS TO ALL STATES TO PROCLAIM AN UNCONDITIONAL POLITI-
CAL AMNESTY BY RELEASING ALL PERSONS ARRESTED OR DETAINED
FOR ACTS COMMITTED WHILE EXERCISING OR FOR ATTEMPTING TO
EXERCISE THEIR FUNDAMENTAL HUMAN RIGHTS;

2. DIRECTS THE COMMISSION ON HUMAN RIGHTS TO ESTABLISH
WORKING GROUPS TO CONDUCT STUDIES INCLUDING VISITS, WHEN-
EVER NECESSARY, TO DETERMINE THE CONDITION OF POLITICAL
PRISONERS AND THE RESPONSE OF GOVERNMENTS TO THIS APPEAL;

3. URGES ALL GOVERNMENTS TO COOPERATE WITH THE COMMISSION ON



HUMAN RIGHTS AND THE SUB-COMMISSION ON PREVENTION OF DISCRIMINATION AND PROTECTION OF MINORITIES IN THEIR EFFORTS ON BEHALF OF POLITICAL PRISONERS INCLUDING REQUESTS TO MAKE SUCH VISITS AS THEY MAY DEEM NECESSARY FOR THE PURPOSE OF INVESTIGATING AND REPORTING ON THE CIRCUMSTANCES RELATING TO THE DETENTION, TRIAL OR IMPRISONMENT OF SUCH PERSONS;

4. REQUESTS THE SECRETARY-GENERAL TO ASSIST IN ANY WAY HE MAY DEEM APPROPRIATE IN THE IMPLEMENTATION OF THIS RESOLUTION, AND TO REPORT TO THE GENERAL ASSEMBLY AT IS THIRTY-FIRST SESSION ON THE ACTIVITIES OF THE COMMISSION ON HUMAN RIGHTS AND THE SUB-COMMISSION ON PREVENTION OF DISCRIMINATION AND PROTECTION OF MINORITIES WITH RESPECT TO THEIR ACTIVITIES IN THE IMPLEMENTATION OF THIS RESOLUTION. UNQUOTE MOYNIHAN KISSINGER UNQUOTE INGERSOLL
BT





Department of State

TELEGRAM

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PAGE 01 STATE 252156 TOSEC 160278

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APPROVED BY: D-MR. INGERSOLL
IO-AMB. BLAKE
S-MR. ADAMS
P-MR SISCO
S/S-MR CRTIZ

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AND ALL OF PARA F OMITTED)

E.O. 11652: XGDS 3

TAGS: D,IP (KISSINGER, HENRY A.) SO, KN, KS, PFOR

SUBJECT: ACTION MEMORANDUM - KOREAN ISSUE AT UNGA

(S/S NO. 7522084)

REF: SECTO 16-82

FOR THE SECRETARY FROM AF-DAVIS THROUGH SISCO AND THE
ACTING SECRETARY

1. THE PROBLEM:

SHOULD WE INFORM SOMALIA THAT ITS VOTE ON KOREAN ISSUE
IN UNGA WILL BE A TEST CASE FOR OUR FUTURE BILATERAL RELATIONS?
SHOULD A NEGATIVE VOTE BY SOMALIA ON THE KOREAN
ISSUE AFFECT THE DECISION THAT HAS BEEN MADE TO RENEW OUR

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DECLASSIFIED

E.O. 12958 (as amended) SEC 3.3 State Review
State Dept Guidelines 12/9/03

By LR NARA Date 8/10/10





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AID PROGRAM?

2. BACKGROUND RE ECONOMIC ASSISTANCE:

(A) USG TERMINATED ECONOMIC ASSISTANCE TO SOMALIA IN EARLY 1973, SEVERAL MONTHS AFTER SIAD CAME TO POWER, AS CONSEQUENCE OF LEGISLATIVE PROVISION THAT NO COUNTRY WHOSE FLAG VESSELS WERE TRADING WITH NORTH VIETNAM AND CUBA COULD RECEIVE AMERICAN ASSISTANCE. DURING SUBSEQUENT FIVE YEARS SOMALIA BECAME HEAVILY DEPENDENT ON SOVIETS, AND THERE WAS SIZABLE EXPANSION OF SOVIET PRESENCE IN SOMALIA. AMONG OTHER THINGS SOVIETS OBTAINED MILITARY FACILITIES IN BERBERA.

(B) PRESIDENT SIAD HAS STEADFASTLY MAINTAINED HIS POLICY IS ONE OF NON-ALIGNMENT. EVER SINCE SIAD'S VISIT TO WASHINGTON IN OCTOBER 1974 WE HAVE BEEN RECEIVING FAINT SIGNALS THAT HE WOULD LIKE TO HAVE IMPROVED RELATIONS WITH U.S. AND TO REDUCE HIS GOVT'S DEPENDENCE ON THE SOVIETS. 3-4) 6 8, 1975 SIAD TOOK DECISION THAT SOMALI FLAG SHIPS WERE TO BE WITHDRAWN FROM TRADE WITH NORTH VIETNAM AND CUBA AS EXISTING CONTRACTS EXPIRED, HOPING, AS A CONSEQUENCE, FOR RENEWAL OF U.S. AID. THE SAUDIS URGED US TO RESUME AID TO SOMALIA AS A MEANS OF GIVING THE SOMALIS ANOTHER OUTLET IN REDUCING THEIR DEPENDENCE ON THE SOVIETS.

(C) THE PRINCIPAL PURPOSES FOR RENEWING THE AID PROGRAM WERE TO PROVIDE US WITH SOME LEVERAGE TO: (1) ENCOURAGE SOMALI POLITICAL AND MILITARY DISENGAGEMENT FROM SOVIETS; 2) LIMIT ADVANTAGES SOVIETS DERIVE FROM THE BERBERA FACILITIES; 3) PERSUADE SOMALIA TO BE MORE TRULY NON-ALIGNED; 4) CONTRIBUTE SOME STABILITY TO VOLATILE ATMOSPHERE IN STRATEGICALLY IMPORTANT HORN OF AFRICA; AND 5) IMPROVE COOL RELATIONS WITH SOMALIS WHICH HAVE EXISTED SINCE 1969 MILITARY COUP.

(D) ON SEPT. 4, YOU MADE DECISION TO RESUME AID TO SOMALIA SUBJECT ONLY TO ITS COMPLIANCE WITH MINIMUM STATUTORY REQUIREMENTS.

(E) ON SEPT. 22, I INFORMED SOMALI AMB, ADDOU OF

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Department of State

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PAGE 03 STATE 252156 T0SEC 160278

OUR DECISION TO RENEW A MODEST AID PROGRAM TO SOMALIA (THE AMOUNT WOULD BE \$3-55 MILLION DOLLARS) IN THE FIELD OF DROUGHT RECOVERY AND REHABILITATION, TO BE ADMINISTERED THROUGH IBRD. IN INFORMING AMBASSADOR ADDOU OF THE AID RESUMPTION, I POINTED OUT THAT BILATERAL RELATIONS WERE TWO-WAY STREET AND THAT WE WOULD EXPECT SOMALIA TO DEMONSTRATE CLEARLY THAT IT WAS TRULY NON-ALIGNED. ON SEPT. 24, AMB. LOULHRAN INFORMED PRESIDENT

SIAD OF THIS DECISION, AND AT SIAD'S REQUEST GAVE HIM A CONFIRMING LETTER TO SHOW TO HIS SUPREME REVOLUTIONARY COUNCIL.

(F) ON SEPT. 25, UPON LEAVING THE BRIEF MEETING BETWEEN PRESIDENT FORD AND AMBASSADOR ADDOU, GENERAL SCOTT CROFT MENTIONED TO ADDOU IN CONTEXT OF OUR DECISION TO RENEW AID THAT SOMALIA SHOULD NOW MAKE A SIGNIFICANT GESTURE TOWARDS U.S., SUCH AS PROMPT APPROVAL OF A NAVAL VISIT.

G) FINALLY, IN REPLY TO A LETTER FROM SENATOR BARTLETT, WHO VISITED SOMALIA SEVERAL MONTHS AGO AND HAS STRONGLY SUPPORTED AID TO SOMALIA SINCE THEN, DEPT INFORMED HIM THAT WE WERE MOVING AHEAD WITH ECONOMIC ASSISTANCE TO SOMALIA.

3. KOREAN ISSUE

(A) DURING HIS MEETING WITH PRESIDENT SIAD, LOULHRAN RAISED THE KOREAN ISSUE, BUT SIAD OFFERED NO COMMENT. ON OCT. 20, I STRESSED TO ADDOU THE IMPORTANCE WHICH WE ATTACHED TO THE KOREAN ISSUE, AND URGED THAT SOMALIA REVIEW ITS POSITION (T0SEC 160212).

(B) SOMALIA IS A CO-SPONSOR OF THE HOSTILE RESOLUTION. NORTH KOREA HAS A SUBSTANTIAL AID PROGRAM IN SOMALIA. RELATIONS BETWEEN TWO COUNTRIES ARE VERY GOOD. SOMALIA HAS CONSISTENTLY TAKEN A POSITION AT UN IN SUPPORT OF NORTH KOREAN POSITION. WE BELIEVE THAT SOMALIA IS UNLIKELY TO CHANGE ITS POSITION UNDER PRESSURE FROM U.S.

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PAGE 04 STATE 262156 TOSEC 160278

4. OPTIONS

OPTION 1 - SEEK TO HAVE SOMALIA WITHDRAW ITS CO-SPONSORSHIP OF HOSTILE RESOLUTION AND ABSTAIN ON BOTH FRIENDLY AND HOSTILE RESOLUTIONS.

PROS

-- WOULD DRIVE HOME TO SOMALIS EVEN MORE FORCEFULLY IMPORTANCE TO US OF KOREAN ISSUE.

-- ABSTENTION BY SOMALIS COULD INFLUENCE OVERALL VOTE IN OUR FAVOR.

CONS

-- WE RELIEVE THIS IS A NON-STARTER; EFFORTS TO DATE TO GET SOMALIA TO CHANGE ITS POSITION HAVE BEEN FRUITLESS. SUPPORT OF NORTH KOREA IN UN IS CONSISTENT WITH TRADITIONAL SOMALI POLICY OF FRIENDSHIP TO NORTH KOREA, AND ITS ATTACHMENT IN U.N. POLITICS TO THE POLICIES OF THE MORE RADICAL ARAB STATES.

OPTION 2 - SEEK TO HAVE SOMALIA ABSENT ITSELF FROM VOTE ON KOREA.

PROS

-- GIVES SOMALIS A CHANCE TO SHOW FLEXIBILITY ON KOREAN ISSUE WITHOUT THREATENING THEM.

-- ABSENCE MIGHT BE LESS EMBARRASSING TO SOMALIS THAN ABSTENTION IN PUBLIC VOTE AND THEREFORE FEASIBLE.

CONS

-- IN VIEW OF SOMALI'S CONSISTENTLY STRONG SUPPORT FOR NORTH KOREA, IT IS EXTREMELY UNLIKELY THAT SOMALIA CAN BE PERSUADED TO BE ABSENT.

OPTION 3 - PROCEED WITH OUR PLANNED MODEST DEVELOPMENT

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ASSISTANCE PROGRAM IN FY 1978, BUT PUT SOMALI GOVERNMENT FIRMLY ON NOTICE THAT WE ARE DEEPLY CONCERNED ABOUT AND ARE CLOSELY FOLLOWING COURSE OF ACTION IT PURSUES IN U.N., AND THAT OUR BILATERAL RELATIONS, INCLUDING ECONOMIC ASSISTANCE, WILL BE AFFECTED BY SUCH ACTION. WE ARE LOOKING FOR CONCRETE EVIDENCE, AS AGAINST VERBAL ASSURANCES, OF SOMALIA'S COMMITMENT TO GENUINE NON-ALIGNMENT AND ITS DESIRE FOR BETTER RELATIONS BETWEEN OUR TWO COUNTRIES.

PROS

-- DOES NOT LOCK U.S. INTO IMMEDIATE CONFRONTATION WITH SOMALIA AND DOES NOT ABORT THE EFFORT ON WHICH YOU DECIDED LAST MONTH TO COUNTER SOVIET INFLUENCE IN SOMALIA.

-- SQUARELY POSES THE ISSUE OF QUID PRO QUO, BUT PROVIDES A CLEAR TESTING PERIOD, FOR THE SOMALIS TO TAKE ACTIONS FAVORABLE TO US (E.G., SUBSEQUENT UN VOTES, A U.S. NAVAL VISIT, SOME DETACHMENT FROM THE SOVIETS), AND FOR US TO GAUGE THEIR PERFORMANCE.

-- WOULD BE CONSISTENT WITH U.S. CONCERNS TO PROVIDE ASSISTANCE TO DROUGHT-STRICKEN POPULATION. IBRD HAS BEEN INFORMED OF PROSPECTIVE AID PLANS AND IS COUNTING ON SOME U.S. SUPPORT FOR ITS PROGRAM IN THIS AREA.

CONS

-- SOMALIS MIGHT MISCALCULATE TRUE DEPTH OF OUR FEELINGS ON CERTAIN UN ISSUES.

OPTION 4 - IF SOMALIA OPPOSES US CONSISTENTLY ON KOREAN ISSUE, INFORM SOMALI GOVT. THAT WE ARE DEFERRING AID.

PROS

-- CONSEQUENCES WOULD BE LESS DRASTIC THAN CANCELLING AID (OPTION 5) IN TERMS OF OUR LONG-TERM RELATIONS WITH

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AND POTENTIAL INFLUENCE
IN SOMALIA.

-- GIVES SOMALIA SOME TIME TO REFLECT ON SITUATION
WITH REGARD TO FUTURE UN VOTES.

CONS

-- WOULD RESULT IN DECIDED SETBACK IN OUR BILATERAL
RELATIONS.

-- WOULD GREATLY WEAKEN POSSIBILITY OF EXERCISING
AT PRESENT TIME POSITIVE INFLUENCE IN SUCH ISSUES
OF IMPORTANCE TO US AS PEACE IN HORN OF AFRICA.

-- COMPLICATES PLANNING BY IBRD IN PROCEEDING WITH
DROUGHT RECOVERY AND RELIEF PROJECT.

OPTION 5 - CANCEL THE DECISION TO RENEW AID IF SOMALIS
OPPOSE US ON THE KOREAN ISSUE

PROS

-- WOULD MAKE IT CLEAR TO SOMALIA THAT U.S. EXPECTS
RECIPROCITY FOR FAVORABLE ACTIONS WHICH IT TAKES
TOWARDS SOMALIA

-- WOULD DRIVE HOME IMPORTANCE WE ATTACH TO SUPPORT
ON CERTAIN KEY ISSUES IN MULTILATERAL ORGANIZATIONS.

CONS

-- WE WOULD LOSE ANY INFLUENCE WE MIGHT HAVE ON SOMALIA
TO MAINTAIN PEACE IN HORN OF AFRICA.

-- WOULD PUSH SOMALIA CLOSER TO SOVIET UNION AS ONLY
RELIABLE SOURCE OF ECONOMIC AND MILITARY SUPPORT.

-- WOULD INVOLVE PUBLIC CANCELLATION OF U.S. COMMIT-
MENT.

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-- MAY RESULT IN SOME CONGRESSIONAL CRITICISM AS EXECUTIVE BRANCH INDIFFERENCE TO SOMALI DROUGHT PROBLEM.

5. BUREAU VIEWS:

AF AND IO FAVOR MAKING AN EFFORT TO PERSUADE SOMALIS TO BE ABSENT WHEN KOREAN VOTE IS TAKEN (OPTION 2). IF SOMALIS CONSISTENTLY VOTE AGAINST US ON KOREAN ISSUE, AF FAVORS OPTION 3, WHILE IO FAVORS OPTION 5.

6. RECOMMENDATIONS:

THAT WE ASK SOMALIS TO BE ABSENT WHEN VOTING OCCURS ON KOREAN ISSUE IN UNGA (OPTION 2)

APPROVE DISAPPROVE

ALTERNATIVELY, THAT WE SEEK TO HAVE SOMALIA WITHDRAW ITS CO-SPONSORSHIP OF HOSTILE RESOLUTION AND ABSTAIN IN VOTING ON KOREAN ISSUE (OPTION 1)

APPROVE DISAPPROVE

THAT, IF SOMALIA OPPOSES US ON KOREAN ISSUE, WE PROCEED WITH URGENT DROUGHT REHABILITATION PROGRAM FOR FY 1976, WHILE STRONGLY STRESSING TO SOMALIA THAT WE ARE DEEPLY CONCERNED ABOUT AND CLOSELY FOLLOWING SOMALI ACTIONS IN NEW YORK AND THAT OUR BILATERAL ACTIONS, INCLUDING ECONOMIC ASSISTANCE, WILL BE AFFECTED BY SUCH ACTION (OPTION 3)

APPROVE DISAPPROVE

ALTERNATIVELY, THAT IF SOMALIA OPPOSES OUR INTERESTS ON KOREAN VOTE, WE INFORM SOMALIS THAT WE ARE DEFERRING

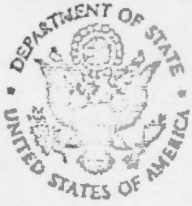
AID (OPTION 4)

APPROVE DISAPPROVE

OR THAT WE CANCEL OUTRIGHT DECISION TO RENEW AID IF

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SOMALIS VOTE AGAINST US ON KOREAN ISSUE (OPTION 5).

APPROVE DISAPPROVE

7. CLEARED: MR. INGERSOLL, MR. SISCO, ID:AMB, BLAKE. INGE

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PAGE 01 STATE 252156 TOSEC 160278

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APPROVED BY D - MR. INGERSOLL

P-MR. SISCO
IO - AMB. BLAKE
S/S-MR. ORTIZ
S - MR. ADAMS

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E.O. 11652: XGDS 3

TAGS: OVIP (KISSINGER, HENRY A.) SO, KN, KS, PFOR

SUBJECT: ACTIONMEMORANDUM - KOREAN ISSUE AT UNGA
(S/S NO. 7522084)

REF: SECTO 16082
FOR THE SECRETARY FROM AF-DAVIS THROUGH SISCO AND THE
ACTING SECRETARY

1. THE PROBLEM:

SHOULD WE INFORM SOMALIA THAT ITS VOTE ON KOREAN ISSUE
IN UNGA WILL BE A TEST CASE FOR OUR FUTURE BILATERAL RELA-
TIONS? SHOULD A NEGATIVE VOTE BY SOMALIA ON THE KOREAN
ISSUE AFFECT THE DECISION THAT HAS BEEN MADE TO RENEW OUR
AID PROGRAM?

2. BACKGROUND RE ECONOMIC ASSISTANCE:

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DECLASSIFIED

E.O. 12958 (as amended) SEC 3.3
State Dept Guidelines

*State Review
12/9/03*

By NR NARA, Date 8/10/10





Department of State

TELEGRAM

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PAGE 02 STATE 252156 TOSEC 180278

(A) USG TERMINATED ECONOMIC ASSISTANCE TO SOMALIA IN EARLY 1970, SEVERAL MONTHS AFTER SIAD CAME TO POWER, AS CONSEQUENCE OF LEGISLATIVE PROVISION THAT NO COUNTRY WHOSE FLAG VESSELS WERE TRADING WITH NORTH VIETNAM AND CUBA COULD RECEIVE AMERICAN ASSISTANCE. DURING SUBSEQUENT FIVE YEARS SOMALIA BECAME HEAVILY DEPENDENT ON SOVIETS, AND THERE WAS SIZABLE EXPANSION OF SOVIET PRESENCE IN SOM-

ALIA. AMONG OTHER THINGS SOVIETS OBTAINED MILITARY FACILITIES IN BERBERA.

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ALIA. AMONG OTHER THINGS SOVIETS OBTAINED MILITARY FACILITIES IN BERBERA.

(B) PRESIDENT SIAD HAS STEADFASTLY MAINTAINED HIS POLICY IS ONE OF NON-ALIGNMENT. EVER SINCE SIAD'S VISIT TO WASHINGTON IN OCTOBER 1974 WE HAVE BEEN RECEIVING FAINT SIGNALS THAT HE WOULD LIKE TO HAVE IMPROVED RELATIONS WITH U.S. AND TO REDUCE HIS GOVT'S DEPENDENCE ON THE SOVIETS. EARLY IN 1975 SIAD TOOK DECISION THAT SOMALI FLAG SHIPS WERE TO BE WITHDRAWN FROM TRADE WITH NORTH VIETNAM AND CUBA AS EXISTING CONTRACTS EXPIRED, HOPING, AS A CONSEQUENCE, FOR RENEWAL OF U.S. AID. THE SAUDIS URGED US TO RESUME AID TO SOMALIA AS A MEANS OF GIVING THE SOMALIS ANOTHER OUTLET IN REDUCING THEIR DEPENDENCE ON THE SOVIETS.

(C) THE PRINCIPAL PURPOSES FOR RENEWING THE AID PROGRAM WERE TO PROVIDE US WITH SOME LEVERAGE TO: (1) ENCOURAGE SOMALI POLITICAL AND MILITARY DISENGAGEMENT FROM SOVIETS; 2) LIMIT ADVANTAGES SOVIETS DERIVE FROM THE BERBERA FACILITIES; 3) PERSUADE SOMALIA TO BE MORE TRULY NON-ALIGNED; 4) CONTRIBUTE SOME STABILITY TO VOLATILE ATMOSPHERE IN STRATEGICALLY IMPORTANT HORN OF AFRICA; AND 5) IMPROVE COOL RELATIONS WITH SOMALIS WHICH HAVE EXISTED SINCE 1969 MILITARY COUP.

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(D) ON SEPT. 4, YOU MADE DECISION TO RESUME AID TO SOMALIA SUBJECT ONLY TO ITS COMPLIANCE WITH MINIMUM STATUTORY REQUIREMENTS.

(E) ON SEPT. 22, I INFORMED SOMALI AMB. ADDOU OF OUR DECISION TO RENEW A MODEST AID PROGRAM TO SOMALIA (THE AMOUNT WOULD BE \$3-55 MILLION DOLLARS) IN THE FIELD OF DROUGHT RECOVERY AND REHABILITATION, TO BE ADMINISTERED THROUGH IBRD. IN INFORMING AMBASSADOR ADDOU OF THE AID RESUMPTION, I POINTED OUT THAT BILATERAL RELATIONS WERE TWO-WAY STREET AND THAT WE WOULD EXPECT SOMALIA TO DEMONSTRATE CLEARLY THAT IT WAS TRULY NON-ALIGNED. ON SEPT. 24, AMB. LOUGHRAN INFORMED PRESIDENT

(G) FINALLY, IN REPLY TO A LETTER FROM SENATOR BARTLETT, WHO VISITED SOMALIA SEVERAL MONTHS AGO AND HAS STRONGLY SUPPORTED AID TO SOMALIA SINCE THEN, DEPT INFORMED HIM THAT WE WERE MOVING AHEAD WITH ECONOMIC ASSISTANCE TO SOMALIA.

3. KOREAN ISSUE

(A) DURING HIS MEETING WITH PRESIDENT SIAD, LOUGHRAN RAISED THE KOREAN ISSUE, BUT SIAD OFFERED NO COMMENT. ON OCT. 20, I STRESSED TO ADDOU THE IMPORTANCE WHICH WE ATTACHED TO THE KOREAN ISSUE, AND URGED THAT SOMALIA REVIEW ITS POSITION (TOSSEC 160212).

(B) SOMALIA IS A CO-SPONSOR OF THE HOSTILE RESOLUTION. NORTH KOREA HAS A SUBSTANTIAL AID PROGRAM IN SOMALIA. RELATIONS BETWEEN TWO COUNTRIES ARE VERY GOOD. SOMALIA HAS CONSISTENTLY TAKEN A POSITION AT UN IN SUPPORT OF NORTH KOREAN POSITION. WE BELIEVE THAT SOMALIA IS UNLIKELY TO CHANGE ITS POSITION UNDER PRESSURE FROM US.

4. OPTIONS

OPTION 1 - SEEK TO HAVE SOMALIA WITHDRAW ITS CO-SPONSORSHIP OF HOSTILE RESOLUTION AND ABSTAIN ON BOTH FRIENDLY AND HOSTILE RESOLUTIONS.

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NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRET



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PAGE 04 STATE 252156 TOSEC 160278

PROS

-- WOULD DRIVE HOME TO SOMALIS EVEN MORE FORCEFULLY IMPORTANCE TO US OF KOREAN ISSUE.

-- ABSTENTION BY SOMALIS COULD INFLUENCE OVERALL VOTE IN OUR FAVOR.

CONS

-- WE BELIEVE THIS IS A NON-STARTER; EFFORTS TO DATE TO GET SOMALIA TO CHANGE ITS POSITION HAVE BEEN FRUITLESS. SUPPORT OF NORTH KOREA IN UN IS CONSISTENT WITH TRADITIONAL SOMALI POLICY OF FRIENDSHIP TO NORTH KOREA, AND ITS ATTACHMENT IN U.N. POLITICS TO THE POLICIES OF THE MORE RADICAL ARAB STATES.

OPTION 2 - SEEK TO HAVE SOMALIA ABSENT ITSELF FROM VOTE ON KOREA.

SECRET

PROS

-- GIVES SOMALIS A CHANCE TO SHOW FLEXIBILITY ON KOREAN ISSUE WITHOUT THREATENING THEM.

-- ABSENCE MIGHT BE LESS EMBARRASSING TO SOMALIS THAN ABSTENTION IN PUBLIC VOTE AND THEREFORE FEASIBLE.

CONS

-- IN VIEW OF SOMALI'S CONSISTENTLY STRONG SUPPORT FOR NORTH KOREA, IT IS EXTREMELY UNLIKELY THAT SOMALIA CAN BE PERSUADED TO BE ABSENT.

OPTION 3 - PROCEED WITH OUR PLANNED MODEST DEVELOPMENT ASSISTANCE PROGRAM IN FY 1978, BUT PUT SOMALI GOVERNMENT FIRMLY ON NOTICE THAT WE ARE DEEPLY CONCERNED ABOUT AND ARE CLOSELY FOLLOWING COURSE OF ACTION IT

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Department of State

TELEGRAM

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PAGE 05 STATE 202136 T0SEC 100278

PURSUES IN U.N., AND THAT OUR BILATERAL RELATIONS, INCLUDING ECONOMIC ASSISTANCE, WILL BE AFFECTED BY SUCH ACTION. WE ARE LOOKING FOR CONCRETE EVIDENCE, AS AGAINST VERBAL ASSURANCES, OF SOMALIA'S COMMITMENT TO GENUINE NON-ALIGNMENT AND ITS DESIRE FOR BETTER RELATIONS BETWEEN OUR TWO COUNTRIES.

PROS

-- DOES NOT LOCK U.S. INTO IMMEDIATE CONFRONTATION WITH SOMALIA AND DOES NOT ABORT THE EFFORT ON WHICH YOU DECIDED LAST MONTH TO COUNTER SOVIET INFLUENCE IN SOMALIA.

-- SQUARELY POSES THE ISSUE OF QUID PRO QUO, BUT PROVIDES A CLEAR TESTING PERIOD, FOR THE SOMALIS TO TAKE ACTIONS FAVORABLE TO US (E.G., SUBSEQUENT UN VOTES, A U.S. NAVAL VISIT, SOME DETACHMENT FROM THE SOVIETS), AND FOR US TO GAUGE THEIR PERFORMANCE.

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-- WOULD BE CONSISTENT WITH U.S. CONCERNS TO PROVIDE ASSISTANCE TO DROUGHT-STRICKEN POPULATION. IBRD HAS BEEN INFORMED OF PROSPECTIVE AID PLANS AND IS COUNTING ON SOME U.S. SUPPORT FOR ITS PROGRAM IN THIS AREA.

CONS

-- SOMALIS MIGHT MISCALCULATE 'TRUE DEPTH OF OUR FEELINGS ON CERTAIN UN ISSUES'

OPTION 4 - IF SOMALIA OPPOSES US CONSISTENTLY ON KOREAN ISSUE, INFORM SOMALI GOVT. THAT WE ARE DEFERRING AID.

PROS

-- CONSEQUENCES WOULD BE LESS DRASTIC THAN CANCELLING AID (OPTION 5) IN TERMS OF OUR LONG-TERM RELATIONS WITH AND POTENTIAL INFLUENCE ON SOMALIA.

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-- GIVES SOMALIA SOME TIME TO REFLECT ON SITUATION WITH REGARD TO FUTURE UN VOTES.

CONS

-- WOULD RESULT IN DECIDED SETBACK IN OUR BILATERAL RELATIONS.

-- WOULD GREATLY WEAKEN POSSIBILITY OF EXERCISING AT PRESENT TIME POSITIVE INFLUENCE IN SUCH ISSUES OF IMPORTANCE TO US AS PEACE IN HORN OF AFRICA.

-- COMPLICATES PLANNING BY IBRD IN PROCEEDING WITH DROUGHT RECOVERY AND RELIEF PROJECT.

OPTION 5 - CANCEL THE DECISION TO RENEW AID IF SOMALIS DRPOSE US ON THE KOREAN ISSUE

PROS

-- WOULD MAKE IT CLEAR TO SOMALIA THAT U.S. EXPECTS RECIPROCIDY FOR FAVORABLE ACTIONS WHICH IT TAKES TOWARDS SOMALIA

-- WOULD DRIVE HOME IMPORTANCE WE ATTACH TO SUPPORT ON CERTAIN KEY ISSUES IN MULTILATERAL ORGANIZATIONS.

CONS

-- WE WOULD LOSE ANY INFLUENCE WE MIGHT HAVE ON SOMALIA TO MAINTAIN PEACE IN HORN OF AFRICA.

-- WOULD PUSH SOMALIA CLOSER TO SOVIET UNION AS ONLY RELIABLE SOURCE OF ECONOMIC AND MILITARY SUPPORT.

-- WOULD INVOLVE PUBLIC CANCELLATION OF U.S. COMMITMENT.

-- MAY RESULT IN SOME CONGRESSIONAL CRITICISM AS EXECUTIVE BRANCH INDIFFERENCE TO SOMALI DROUGHT PROBLEM.

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NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRET.



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5. BUREAU VIEWS:

AF AND IO FAVOR MAKING AN EFFORT TO PERSUADE SOMALIS TO BE ABSENT WHEN KOREAN VOTE IS TAKEN (OPTION 2). IF SOMALIS CONSISTENTLY VOTE AGAINST US ON KOREAN ISSUE, AF FAVORS OPTION 3, WHILE IO FAVORS OPTION 5.

6. RECOMMENDATIONS:

THAT WE ASK SOMALIS TO BE ABSENT WHEN VOTING OCCURS ON KOREAN ISSUE IN UNGA (OPTION 2)

APPROVE DISAPPROVE

ALTERNATIVELY, THAT WE SEEK TO HAVE SOMALIA WITHDRAW ITS CO-SPONSORSHIP OF HOSTILE RESOLUTION AND ABSTAIN IN VOTING ON KOREAN ISSUE (OPTION 1)

APPROVE DISAPPROVE

THAT, IF SOMALIA OPPOSES US ON KOREAN ISSUE, WE PROCEED WITH MODEST DROUGHT REHABILITATION PROGRAM FOR FY 1976, WHILE STRONGLY STRESSING TO SOMALIA THAT WE ARE DEEPLY CONCERNED ABOUT AND CLOSELY FOLLOWING SOMALI ACTIONS IN NEW YORK AND THAT OUR BILATERAL ACTIONS, INCLUDING ECONOMIC ASSISTANCE, WILL BE AFFECTED BY SUCH ACTION (OPTION 3)

APPROVE DISAPPROVE

ALTERNATIVELY, THAT IF SOMALIA OPPOSES OUR INTERESTS ON KOREAN VOTE, WE INFORM SOMALIS THAT WE ARE DEFERRING

AID (OPTION 4)

APPROVE DISAPPROVE

OR THAT WE CANCEL OUTRIGHT DECISION TO RENEW AID IF SOMALIS VOTE AGAINST US ON KOREAN ISSUE (OPTION 5).

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APPROVE DISAPPROVE

7. CLEARED: MR. INGERSOLL, MR. SISCO, IO:AMB. BLAKE. INGERSOLL

~~SECRET~~



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LIMITED OFFICIAL USE STATE 252250 TOSEC 100200
FOLLOWING REPEAT BUENOS AIRES 6976 ~~ACTION SECSTATE~~ DTD 22 OCT
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LIMITED OFFICIAL USE BUENOS AIRES 6976

E. O. 11652: N/A

TAGS: PFOR, UNGA, KS, AR

SUBJECT: LETTER FROM THE SECRETARY TO THE FOREIGN MINISTER

REF: STATE 249546

SECRETARY'S MESSAGE TO FONMIN ARAUZ CASTEX DELIVERED UNDER
COVER OF FIRST PERSON NOTE BY EMBOFF AFTERNOON OF OCT 21.

HILL

UNQTE INGERSOLL

BT

DECLASSIFIED

E.O. 12958 (as amended) SEC 3.3
State Dept Guidelines

State Review
12/9/03

By HR NARA, Date 8/10/10

