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NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

VIA LDX  
December 13, 1974

MEMORANDUM FOR       GEORGE SPRINGSTEEN  
                          Executive Secretary  
                          Department of State

SUBJECT:   Presidential Message on the National Day of Bhutan --  
              S/S 7423444 of November 29 and S/S 7424182 of  
              December 10

This is to inform you of our approval of the recommendation of your memoranda of November 29 (7423444) and December 10 (7424182) for a Presidential message to the King of Bhutan on Bhutan's national day, December 17. The text contained in your November 29 memo is approved.

  
Jeanne M. Davis  
Staff Secretary

THE WHITE HOUSE  
SITUATION ROOM

TIME SENT

WHITE HOUSE LDX NR

545

RECEIVED, NSC

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SITUATION ROOM

CIA

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STATE X

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NMCC

DASA

ANMCC

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NSA

DEC 13 7 12 PM '74 74 DEC 13 PM 6:00

NUMBER OF PAGES

2

DESCRIPTION/COMMENT:

FROM:

Jeanne W Davis

TO:

George S Springsteen

RECEIVED

BY:

DATE/TIME:

NSC/S

NATIONAL SECURITY COUNCIL

December 13

FOR SPEECHWRITERS OFFICE

We need urgent clearance today on the attached national day message for Bhutan -- a tiny but independent kingdom between India and China. We regret sending this to you so late but this would be the first such message for Bhutan (it only recently became a UN member) and we had some reservations which have finally been ironed out with State. In short, we are prepared to clear the attached message as soon as we have your approval. Many thanks.

Rosemary Niehuss  
x3329 when ready





DEPARTMENT OF STATE

Washington, D.C. 20520

7423444

5846

November 29, 1974

~~CONFIDENTIAL~~

MEMORANDUM FOR LIEUTENANT GENERAL BRENT SCOWCROFT  
THE WHITE HOUSE

Subject: National Day Message from President  
to King of Bhutan

Although we do not maintain formal diplomatic relations with the Kingdom of Bhutan, we believe it would be an appropriate, friendly gesture for the President to send a congratulatory message to the Bhutanese King on the occasion of Bhutan's National Day, December 17. Ambassador Moynihan represented the United States at the King's coronation last June and presented him with a gift as well as a personal message from President Nixon. Bhutan is a member of the United Nations and from time to time our UN Mission and our Embassy in New Delhi discuss matters of mutual concern with Bhutanese representatives. Last February, Bhutanese UN Permanent Representative Sangye Penjor paid a courtesy call on Acting Secretary Casey. A draft cable with a suggested message is attached.

George S. Springsteen  
Executive Secretary

*Point out  
Bhutan not same  
as Sikkim*

Attachment:

Draft cable

~~CONFIDENTIAL~~

-GDS-

HR 7/17/02



DRAFT CABLE

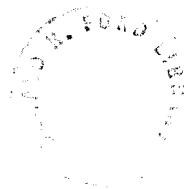
LIMITED OFFICIAL USE

TO: New Delhi,  
INFO: Kathmandu, Calcutta, Dacca, USUN New York  
TAGS: PFOR, BT, US  
SUBJ: Message from President Ford to King of Bhutan

Embassy requested deliver following message from President Ford to Bhutanese Mission New Delhi for onward transmission to King Jigme Singye Wangchuck before December 17: Quote: Your Majesty: On behalf of the American people, I want to express my warm congratulations and best wishes to Your Majesty and to the people of Bhutan on the occasion of Your National Day. I am confident the friendship between our two peoples will continue to grow in the years ahead. Sincerely, Gerald R. Ford. Unquote.

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Department of State





DEPARTMENT OF STATE

Washington, D.C. 20520

7424182

5846

December 10, 1974

~~CONFIDENTIAL~~

MEMORANDUM FOR LIEUTENANT GENERAL BRENT SCOWCROFT  
THE WHITE HOUSE

Subject: National Day Message from President  
to King of Bhutan

This memo is in reply to your December 3  
(NSC 5846) request for further background on our  
recommendation that the President send a National  
Day message to the King of Bhutan.

Protocol Aspects

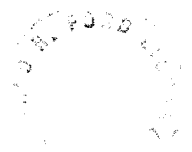
A quick survey of our practice with regard to  
"similar entities" indicates that there is no general  
rule. For example, we have in the past sent congrat-  
ulatory national day messages to the Algerians and  
the United Arab Emirates although we did not then  
have diplomatic relations with either. We do not  
maintain relations with San Marino or Andorra and  
treat each differently: (1) On San Marino's National  
Birthday, the Secretary of State sends a message to  
one of the republic's two Secretaries-General who is  
also the Foreign Minister; (2) We send nothing to  
Andorra. We do not send a National Day message to  
Mongolia, a UN member with which we do not maintain  
relations, but of course other factors are involved  
in that case.

With regard to India, Bhutan is treaty-bound  
only to "be guided by the advice" of India in foreign  
affairs. We supported Bhutan's application for UN  
membership - thereby implying it was a sovereign  
state. And as noted in our earlier memo, we have  
had independent diplomatic dealings with the Bhutanese  
both in Washington and New Delhi. Embassy New Delhi  
has argued that Bhutan should not be forgotten in  
this type of protocol matter even though Bhutan is  
not able to afford the expense of extensive diplomatic  
representation abroad.

~~CONFIDENTIAL~~

-GDS-

HR 7/17/02



~~CONFIDENTIAL~~

-2-

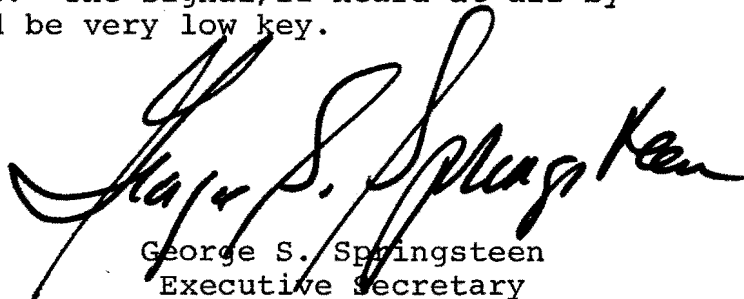
In conclusion, we believe the proposed message takes the right line in stressing friendship between our two peoples rather than formal ties between our governments. The only precedent we would be establishing would be that of sending an annual message to the Bhutanese on this occasion.

Our South Asia Policy

The Bhutanese as well as the Nepalese are concerned about Indian intentions for their future, particularly following the Indian absorption of Sikkim in September. We made no official comment on the Indian move in Sikkim because this was not really a case of a large state swallowing up a small neighbor. India had in fact maintained effective control over Sikkim, previously an Indian protectorate, ever since independence in 1947.

Although sending a message at this time is a relatively minor affair, it could indicate to the GOI in a very low key way that we do not regard Bhutan in the same light as Sikkim. By implication, this would suggest that we would not look favorably on an Indian move to swallow up Bhutan or Nepal. Thus the message will help to reinforce our policy of accepting Indian regional preeminence while expecting Indian restraints regarding its smaller neighbors.

We do not think a national day message will upset the Indians. The signal, if heard at all by the Indians, would be very low key.

  
George S. Springsteen  
Executive Secretary

~~CONFIDENTIAL~~





NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

~~CONFIDENTIAL~~

December 3, 1974

MEMORANDUM FOR

GEORGE SPRINGSTEEN  
Executive Secretary  
Department of State

SUBJECT: Recommendation for Presidential National Day Message  
to King of Bhutan -- S/S 7423444

We have received State's recommendation that the President begin sending national day messages to the King of Bhutan on the December 17 holiday.

We would appreciate State's providing some further background, making clear the advantages and disadvantages of instituting a national day message for Bhutan. Specifically, we are interested in State's views on the following:

--What are the protocol aspects of this recommendation in view of the absence of formal US-Bhutanese diplomatic relations and Bhutan's relationship with India in the foreign policy field. Would this be an exceptional move or is there precedence in US relations with other entities around the world. Alternatively, what precedent would we be establishing.

--What are the broader foreign policy considerations in this recommendation, particularly with reference to US-Indian relations, US policy in South Asia and Indian policy in the subcontinent.

We would appreciate having State's final recommendation by Tuesday, December 10.

  
Jeanne M. Davis  
Staff Secretary

~~CONFIDENTIAL~~

DECLASSIFIED  
E.O. 12958, SEC. 3.5  
NSC MEMO, 11/24/96, STATE DEPT. GUIDELINES  
BY HR, NARA, DATE 7/17/02



## NATIONAL SECURITY COUNCIL

December 3, 1974

FOR JEANNE DAVIS

With reference to State's recommendation on national day messages for Bhutan, I do not believe State's argument is satisfactory. The point is that Bhutan is one of those small South Asian states which have special treaty relationships with India and we do our business through New Delhi -- even though Bhutan is a UN member. Some could regard a message this year (it has never been done before ) as an anti-Indian move in response to Delhi's recent moves to tie neighboring Sikkim more closely to India. Further, we do not have a proper sense of the protocol involved.

I recommend we ask State to flesh this out, and suggest you sign the attached to George Springsteen.

Bob Oakley 

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

~~CONFIDENTIAL~~

December 3, 1974

MEMORANDUM FOR

GEORGE SPRINGSTEEN  
Executive Secretary  
Department of State

SUBJECT: Recommendation for Presidential National Day Message  
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Jeanne W. Davis  
Staff Secretary

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DECLASSIFIED  
E.O. 12958, SEC. 3.5  
NSC MEMO, 11/24/91, STATE DEPT. GUIDELINES  
BY HR, NARA, DATE 7/17/02



# NSC CORRESPONDENCE PROFILE

DOC		RECD		G NBR		INITIAL ACTION O
MO	DA	MO	DA	HR		
11	29	11	30	9	7405846	<i>Oakley</i>

SOURCE/CLASS/DESCRIPTION

TO: PRES \_\_\_\_\_ FROM: KISSINGER, H \_\_\_\_\_ S/S 7423444 CIRCLE AS APPROPRIATE  
 KISSINGER \_\_\_\_\_ COLBY, W \_\_\_\_\_ OTHER \_\_\_\_\_ LOU NO FORN NODIS  
 SCOWCROFT ☒ SCHLESINGER, J \_\_\_\_\_ ☒ EYES ONLY EXDIS  
 DAVIS \_\_\_\_\_ ST EX SEC ☒ S CODEWORD  
 TS SENSITIVE

SUBJECT: *Pres msg to King of Bhutan re celebration of Natl Day*


DISTRIBUTION/INITIAL ACTION ASGMT

INTERNAL ROUTING AND DISTRIBUTION			REC CY FOR	ACTION REQUIRED
	ACTION	INFO		
ADVANCE CYS TO HAK/SCOWCROFT				MEMO FOR HAK ..... ( <i>✓</i> )
STAFF SECRETARY				MEMO FOR PRES ..... ( )
FAR EAST				REPLY FOR ..... ( )
SUB-SAHARAN AFRICA				APPROPRIATE ACTION ..... ( )
MID EAST / NO. AFRICA / SO. ASIA	<i>X</i>		<i>X</i>	MEMO _____ TO _____ ( )
EUROPE / CANADA				RECOMMENDATIONS ..... ( )
LATIN AMERICA				JOINT MEMO ..... ( )
UNITED NATIONS				REFER TO _____ FOR: _____ ( )
ECONOMIC				ANY ACTION NECESSARY? ..... ( )
SCIENTIFIC				CONCURRENCE ..... ( )
PROGRAM ANALYSIS				DUE DATE: <i>12/10</i>
NSC PLANNING				COMMENTS: (INCLUDING SPECIAL INSTRUCTIONS)
CONGRESSIONAL				
OCEANS POLICY				
INTELLIGENCE				

SUBSEQUENT ROUTING/ACTIONS

DATE	FROM	TO	S	SUBSEQUENT ACTION REQUIRED (OR TAKEN):	CY TO
<i>12/3/74</i>	<i>Oakley</i>	<i>Davis</i>			
<i>12/3</i>		<i>Springsteen</i>	<i>D</i>	<i>Recommendations (12/10)</i>	
<i>12/10</i>		<del><i>Oakley</i></del>		<i>Recd State Recon 7424182</i>	
<i>12/10</i>		<i>Oakley</i>	<i>S</i>	<i>Memo for Scowcroft (12/20)</i>	
<i>12/13</i>	<i>Oakley</i>	<i>Davis</i>		<i>Send (LIX) Clearance to State.</i>	
<i>12/14</i>			<i>C</i>	<i>Davis sgd memo to Springsteen</i>	

NSC/S DISP INSTR

DISPATCH <i>via LOX # 545</i>		MICROFILM & FILE RQMTS:	
CY RQMTS: SEE ABOVE PLUS:		M/F'D _____	BY _____
NOTIFY _____ & DATE _____		CRT ID:	SA SF
SPECIAL DISPOSITION:		OPEN <i>TH</i>	HP NS
CROSS REF W/ _____		CLOSE <i>TH</i>	WH EP
SUSPENSE CY ATTACHED: _____	FOLDER: _____	PA DY	

NATIONAL SECURITY COUNCIL

12/13

Jeane -

Let's go ahead  
with this silly  
message -  
Bob



(This should be  
LOXed tonight. Roumney)