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SECRET TOKYO. 5192

NODIS

CONTROL: 4730Q

E.O. 11652: XGDS-3

RECD: APRIL 19,1975

TAGS: SHEF, VS, JA

SUBJ: STAGING AREAS FOR EVACUATION OF REFUGLES FROM SOUTH

VIETNAM

REF: STATE 090485

1. IN ABSENCE OF AMBASSADOR WHO OUT OF TWON, DCM CALLED ON DEPUTY MINISTER OF FUREIGN AFFAIRS KEISUKE ARITA URGENTLY AT NOON SATURDAY APRIL 19 TO MAKE APPROACH INSTRUCTED REFTEL. BOTH FOREIGN MINISTER MIYAZAWA AND VICE MINISTER TOGO WERE UNAVAILABLE.

2. IN RESPONSE TO DOM'S PRESENTATION OF SUBSTANCE REF-TEL, ARITA ASSURED HIM THAT OUR APPROACH HOULD BE HELD IN STRICTEST CONFIDENCE. HE SAID GOJ WOULD UP COURSE HAVE TO STUDY THE MATTER CAREFULLY AND WOULD PROVIDE RESPONSE AS SOON AS POSSIBLE. IN IMMEDIATE PERSONAL REACTION, HOWEVER, ARITA COMMENTED THAT GOJ HOULD FIND NO DIFFICULTY IN COOPERATING IN THE STAGING OF EVACUA-TION OF U.S. NATIUNALS THROUGH U.S. FACILITIES IN JAPAN, BUT POSSIBILITY OF SUBSTANTIAL FLOW OF VIETNAMESE NATIONALS THROUGH JAPAN HOULD OBVIOUSLY RAISE SERIOUS POLITICAL PROBLEMS FOR GOJ. HE SAID IT WOULD BE "ALMOST IMPUSSIBLE" TO CONSIDER USING JAPANESE "NATIONAL ASSETS" AS STAGING AREAS FOR REPUBEL UPERATION, AND SO QUESTION FOR GOJ PRUBABLY WOULD COME DOWN TO POSSIBILITY OF PERMITTING USE OF U.S. FACILITIES FOR EVACUATION SECRET

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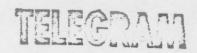


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STAGING AREAS. HE COMMENTED PRELIMINARILY THAT PRUBLEM FOR GUJ WILL BE MORE DIFFICULT THE LANGER THE NUMBERS OF REFUGEES INVULVED, THE LONGER THEY REMAIN IN JAPAN, AND THE MORE DIRECT THE INVULVEMENT OF GUJ AGENCIES.

J. ARITA PROMISED AT LEAST PRELIMINARY RESPONSE BY MONDAY UR TUESDAY. HE NUTED THAT MUST SENIUM OFFICIAL IN
MINISTRY UNAVAILABLE UNTIL MONDAY MURNING AT EARLIEST.
HE ALSO INDICATED THAT THEY MAY HAVE NUMBER OF GUESTIUNS CUNCERNING RELEVANT DETAILS OF U.S. PLANS THAT
ARE STILL UNCLEAR TO THEM BASED ON PRESS AND OTHER
SOURCES OF INFURNATION. IN CONCLUSION, ARITA REAFFIRMED
BASIC GENERAL ATTITUDE OF GOJ THAT IT SHOULD COUPERATE
IN EVERY FEASIBLE WAY WITH TRULY HUMANITAKIAN EFFORTS.

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CONTROL: 5206Q RECD: 4/22/75

NODIS

E.O. 11652: GDS
TAGS: SREF, VS
SUBJ: STAGING AREAS FOR EVACUATION OF REFUGEES FROM SOUTH
VIETNAM

REF: STATE 91727

1. SINCE WE BELIEVED THAT IT WOULD EXPEDITE REPLY TO OUR REQUEST FOR GOJ COOPERATION IN POSSIBLE EVACUATION EFFORT, DCM CONVEYED SUBSTANCE REFTEL PARA 7 TO DEPUTY VICE MINISTER ARITA ON APRIL 22. ARITA EXPRESSED APPRECIATION FOR AUDITIONAL INFORMATION, SAID GOJ WISHES BE AS HELPFUL AS POSSIBLE, AND EXPRESSED HUPE HE WOULD HAVE GOJ KEPLY SOMETIME DURING APRIL 23.

2. DCM AGAIN EMPHASIZED IMPORTANCE OF HULDING IN STRICTEST CONFIDENCE KNOWLEDGE OF USG CONTINGENCY PLANNING AND ARITA READILY AGREED.
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NODIS

E.O. 11652: XGDS=3 TAGS: SREF, VS, JA

SUBJ: STAGING AREAS FOR EVACUATION OF REFUGEES FROM SYN

REF: TOKYO 5192

1. DIRGEN AMERICAN AFFAIRS YAMAZAKI APRIL 25 PROVIDED DCM WITH GOJ RESPONSE TO OUR APRIL 19 APPROACH CONCERNING POSSIBILITY OF STAGING VIETNAM EVACUEES THROUGH U.S. MILITARY BASES IN JAPAN. (REFTEL). BASIC GOJ POSITION SET FORTH IN BRIEF WRITTEN MEMORANDUM, EMBASSY TRANSLATION OF WHICH FOLLOWS:

BEGIN TEXT.

HE AUTHORIZE THE USE OF US FACILITIES AND AREAS IN JAPAN BY US GOVERNMENT-CONTROLLED AIRCRAFT AND SHIPS WHICH TRANSPORT US EVAUEES (U.S. CITIZENS AND THEIR SPOUSES AND CHILDREN ARE ANTICIPATED) ENHOUTE FROM VIETNAM TO THE UNITED STATES. SUCH USE OF FACILITIES AND AREAS WOULD HAVE CREATED PROBLEMS UP TO NOW UNDER THE TERMS OF THE SECURITY THEATY AND THE STATUS OF FORCES AGREEMENT. HUMEVER, SINCE SUCH USE ARISES OUT OF THE NEED TO MEET HUMANITARIAN OBJECTIVES, WE WILL RECOGNIZE SUCH USE AS LONG AS IT IS CARRIED OUT WITHIN THE SCOPE OF THE OBJECT. IVES FOR WHICH THE FACILITIES AND AREAS ARE PROVIDED.

AMERICAN EVACUELS WOULD NORMALLY HAVE IN THEIR POSSESSION PASSPORTS AND OTHER DOCUMENTS, BUT THERE MAY BE SITUATIONS IN WHICH THEY WILL NOT HAVE TIME TO OBTAIN VISAS. FOR THE TIME

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BEING, WE WILL GRANT THEM TEMPORARY LANDING PERMITS. WE EXPECT ENTRIES AND DEPARTURES TO TAKE PLACE AT YUKOTA AND KADENA AIR BASES AND YUKOSUK AND SASEBU NAVAL BASES.
WE UNDERSTAND THAT ADVANCE NOTICE OF ARRIVALS WILL BE GIVEN, THAT NECESSARY CUSTOMS, IMMIGRATION, AND GUARANTINE PRUCEDURES WILL BE ADHERED TO IN ACCURDANCE WITH LAWS AND REGULATIONS, THAT THE EVACUEES WILL REMAIN IN JAPAN FOR MINIMUM PERIODS, AND THAT THE US GOVERNMENT WILL ASSUME RESPONSIBILITY FOR THEIR DEPARTURE FROM JAPAN.

END TEXT.

2. IN SUPPLEMENTAL COMMENTS ON ABOVE POSITION, YAMAZAKI NOTED IT WAS ADOPTED ONLY AS RESULT OF DECISION AT POLITICAL LEVEL AND EXTENSIVE BU.
DAUGRATIC COORDINATION. HE SAID INTENT OF GOJ IS:
TO BE AS COUPERATIVE AS POSSIBLE WITH HUMANITARIAN PURPOSES OF USG. HE NOTED THAT GOJ POSITION IS CAST IN TERMS OF NUMBER OF OBVIOUS PRINCIPLES, BUT GOVERNMENT EXPECTED IMPLEMENTATION OF DECISION TO BE AS FLEXIBLE AS POSSIBLE IN EVERY REGARD.

3. IN PARTICULAR, YAMAZAKI POINTED OUT THAT PROVISIONAL ENTRY PERMITS IN PRINCIPLE GRANTED UNDER THIS DECISION ONLY TO AMERICAN CITIZENS AND THEIR WIVES AND CHILDREN OF WHATEVER NATIONALITY. HE SAID DECISION DUES NOT EXTEND TO MORE DISTANT RELATIONS OF AMERICAN CITIZEN FAMILIES (PARENTS, ETC.), NOR TO VIETNAMESE EVACULES OF NO RELATIONSHIP TO AMERICAN CITIZENS. IN RESPONSE TO CLUSE QUESTIONING BY DCM CONCERNING THIS LIMITATION, HOWEVER, YAMAZAFI SOSD THAT GOJ WOULD CONTINUE TO INTERPRET THIS PRUVISION FLEXIBLY FUR UKGENT HUMANITARIAN REASONS DESPITE OBVIOUS POLITICAL DIFFICULTIES THAT COULD BE FORESEEN. FURTHERMORE, HE SAID GOJ ADDRESSED CASE OF AMERICAN CITIZENS AND CLOSELY RELATED DEPENDENTS AS MUST LIKELY CASE TO ARISE IN IMMEDIATE FUTURE. HE SAID IF REQUIRE-MENT ARISES FOR DEALING WITH FLOW OF UNRELATED VIETNAMESE REFUGEES, GOJ REMAINS WILLING TO EXAMINE THAT PROBLEM URGENTLY AND WITH AS MUCH COUPERATION AS PUSSIBLE.

4. IN DISCUSSION OF FURTHER DETAILS IN IMPLEMENTATION OF GOJ DECISION, YAMAZAKI AND HIS STAFF SAID GOJ WOULD REQUIRE AS MUCH ADVANCE NOTICE AS POSSIBLE OF ARRIVAL OF AIR

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CRAFT OR SHIPS CARRYING VIETNAM EVACUEES IN ORDER TO DETAIL NECESSARY PERSONNEL FOR CIG PROCEDURES TO PORTS OF ENTRY. ON OCCASION OF FIRST ARRIVAL, THEY WOULD LIKE TO HAVE AT LEAST 48 HOURS' NOTICE TO GET MACHINERY ROLLING. IN ADVANCE NOTICE THEY WOULD LIKE TO HAVE DATE-/TIME OF ARRIVAL, PORT OF ARRIVAL, NUMBER OF EVACUEES ADDARD, AND THEIR NATIONALITY. THEY ASKED THAT WE NOT CONCENTRATE EVACUEES IN KADENA OR OTHER FACILITY IN OKINAWA BECAUSE OF FAMILIAR ADVERSE LUCAL POLITICAL CLIMATE.

5. RE CUSTOMS PROCEDURES: GOJ REQUESTS U.S. AUTHORITIES PROVIDE DESIGNATED AREA WITHIN U.S. FACILITY WHERE GOJ CUSTOMS OFFICIALS CAN INSPECT BELONGINGS OF INCOMING EVACUEES. ALSO REQUEST U.S. SIDE PROVIDE CONTROLLED STORAGE AREA FOR SURPLUS BELONGINGS. GOJ CANNOT SANCTION USE OF DUTY-FREE SOFA-COVERED SOURCES OF FOOD AND SUPPLIES (PX AND COMMISSARIES), BUT YAMAZAKI MADE CLEAR THAT SERVICE OF ESSENTIAL HUMAN NEEDS (NOT LUXURY OR CASUAL SHOPPING) FROM SUCH SOURCES WOULD IN EFFECT NOT BE CHALLENGED BY GOJ.

6. IMMIGRATION PROCEDURES: GOJ IMMIGRATION AUTHORITIES WILL RETAIN THE RIGHT TO DESIGNATE PLACE WHERE EVACUEES WILL BE ACCOMPOSTED, THROUGH IN PRACTICE THIS DECISION WOULD OF COURSE BE TAKEN IN CO-CRERATION WITH U.S. AUTHORITIES ON THE SCENE. GOJ IMMIGRATION AUTHORITIES ALSO WILL STIPULATE PERMITTED DURATION OF EVACUEES STAY IN JAPAN, BUT YAMAZAKI EMPHASIZED THAT THE GOJ'S INTENTION IS TO BE PLEXIBLE ABOUT THIS, WITH NO MAXIMUM TIME LIMIT SET. EXIT OF EVACUEES FROM JAPAN IS RESPONSIBILITY OF USG; NO EVACUEES WILL BE ACCEPTED UNDER ANY CIRCUMSTANCES FOR PERMANENT RESIDENCE IN JAPAN. EVACUEES MUST BE HELD WITHIN BOUNDS OF U.S. FORCES FACILITIES AND AREAS, AND NO PERMITS WILL BE ISSUED FOR EXIT FROM BASES FOR SIGHTSEEING OR INDIVIDUAL DESIRES.

AS CONTAGIOUS DESEASE AREA, THERE IS CONSIDERABLE CONCERN ABOUT QUARANTINE PROCEDURES. ALSO UNDER JAPANESE LAW, U.S. BASES ARE NOT AUTHORIZED AS NORMAL PORTS OF ENTRY AND EXIT, SO QUARANTINE OFFICIALS CANNOT HE DETAILED TO CONDUCT LEGALLY REQUIRED GUARANTINE INSPECTIONS OF INCOMING EVACUEES ON U.S. BASES, EXCEPT IWAKUNI. BECAUSE OF THIS LEGAL TECHNICALITY, WHIC FONUEF WAS UNABLE TO GET WAIVED DESPITE LENGTHY AND STRENUOUS NEGOTIATIONS WITH MINISTRY OF PUBLIC HEALTH, GOJ



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ASKS THAT ALL INCOMING AIRCRAFT LAND FIRST EITHER AT IWAKUNI OR NAHA INTERNATIONAL AIRPORT FOR INITIAL QUARANTINE INSPECTION. FOLLOWING THIS INSPECTION, WHICH FOREIGN OFFICE ENVISAGED AS SERVING LEGALLY REQUIRED FORM RATHER THAN EXHAUSTIVE EXAMINATION OF INDIVISUAL EVACULES AND THEIR BAGGAGE, AIRCRAFT WOULD BE FREE TO PROCEED TO SUCH OTHER U.S. FACILITY IN JAYN AS U.S. AUTHORITIES DETERMINE FOR EACH FLIGHT. IN CASE OF NAHA, FONOFF SUGGESTED U.S. MAY WISH SIMPLY TO HAVE EVACUEES DEPLANE AT NAHA AND BORAD BUSES OR TRUCKS FOR SHORT RIDE TO OTHER U.S. FACILITY AFTER INITIAL QUARANTINE INSPECTION. WITHIN U.S. BASES, NORMAL SOFA-PRESCRIBED QUARANTINE REQUIREMENTS AND PROCEDURES WOULD APPLY.

8. IN TWO FINAL NOTES, YAMAZAKI SAID GOJ WOULD EXPECT AHT ALL AIRPLANES AND SHIPS USED UNDER THIS PLAN WOULD BE USG-CONTROLLED (MILITARY OR USG CHARTERED AIRCRAFT AND SHIPS). HE ALSO ASSUMED THAT USG WOULD FEEL FREE TO USE ALL AVAILABLE U.S. MILITARY MEDICAL FACILITIES TO SERVE NEEDS OF EVACUEES.

9. COMMENT: WE BELIEVE GOJ HAS MADE HONEST EFFORT TO BE HELPFUL, FULLY SUPPORTED BY POLITICAL DECISION OF FOREIGN MINISTER MIYAZAWA AND CABINET. DESPITE AWKWARDNESS OF DETAILED REQUIRE. MENTS FOR QUARANTINE INSPECTION AND IMPLIED LIMITATIONS ON USING MILITARY SUPPLY RESOURCES FOR EVACULES, WE THINK GOJ RESPONSE ALLOWS US NOW TO ACCUMODATE SUBSTANTIAL NUMBER OF AMERICAN CITIZEN EVACUEES AND MEMBERS OF IMMEDIATE FAMILY IN JAPAN IF NEED ARISES. GUJ'S INITIAL FUCUS ON AMERICAN CITIZENS AND THEIR FAMILIES REFLECTS REAL POLITICAL DIFICULTY THEY WOULD HAVE IN ACCOMODATING NON-HELATED VIETNAMESE. THEIR ASSURANCE, HOWEVER, THAT THEY WOULD CONSIDER FURTHER PROPOSAL FOR LATTER CATEGORY OF EVACUEES STRUCK US AS SINCERE AND FORTHCOMING.

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E.O. 11652 GDS
TAGS: AMEG, SREF, JA
SUBJECT: STAGING AREAS FOR EVACUATION OF REFUGEES FROM SVN

REF: STATE 097638

FOR DEAN BROWN

1. BECAUSE OF TEMPORARY UNAVAILABILITY OVER ELECTION AND HULlday Weekend of More Senior Officers in Foreign Ministry, Polcouns Conveyed Ungent Request for God Decision Reftel to Director, Security Division Yamashita. Yamashita in any Event is the effective working Level Official Charged With Staff Work On this Problem and Was Principal Coordinator of God Position Regarding Primarily Uscit Refugee Flow Provided April 25 (Tokyo 5558).

2. YAMASHITA PROMOSEO TO ATTEMPT TO INFORM SENIOR OFFICIALS OF OUR APPROACH TODAY, APRIL 27, BUT SINCE RESPONSE WILL REQUIRE PULITICIAL LEVEL DECISION (FORMIN MIYAZAWA AND CABINET) HE WARNED THAT HE COULD NOT REALISTICALLY PROMISE TO PROVIDE ANSWER APRIL 28. HE ACKNOWLEDGED FULL UNDERSTANANDING OF URGENCY OF DUR INQUIRY AND PROMISED TO DO EVERYTHING PUSSIBLE TO EXPEDITE RESPONSE.

3. YAMASHITA AGREED TO MEET AGAIN MUNUAY MORNING APRIL 28, TO GO OVER FURTHER QUESTIONS THEY MAY REQUIRE ANSWERED IN PRESENTING PROBLEM FOR POLITICAL DECISION. AS IMMEDIATE THOUGHT HOWEVER, HE REFERRED TO STATUS OF PHILGOYT ACCOMMODATION OF REFUGEES.

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HE NOTED APHIL 26 VERNACULAR TOKYO PRESS STURIES THAT RPG IS RESISTING FREE FLOW OF REFUGEES THROUGH PHILLIPINES. HE SPECIFICIALLY ASKED WHETHER IT IS TRUE THAT RPG HAS PLACED THREE CONDITIONS ON ACCUMODATION OF EVACUEES: A) LIMIT OF 200 INCOMING REFUGEES PER DAY; B) REFUGEES REQUIRED TO REMAIN WITHIN BOUNDS OF U.S. FACILITY AT CLARK AFB; AND C) REFUGEES MUST BE MOVED ONWARD WITHIN THREE DAYS OF ARRIVAL IN PHILLIPINES.

4. REQUEST FOR USE IN MEETING WITH FONOFF MORNING APRIL 28
TUKYO TIME IMMEDIATE ANSWER TO YAMASHITA'S SPECIFIC QUESTION PARA 3
ABOVE AND ANY OTHER CLARIFICATION RE STATUS OF RPG ACCOMUDATION OF
REFUGEES APPROPRIATE TO PASS TO GOJ.

5. YAMASHITA PROMISED APRIL 29 RESPONSE TO QUERY RE SPEED WITH WHICH GUARANTINE CAN PROCESS INCOMING FLOW (PARA A REFTEL). WE ARE ALSO CHECKING SIZE AND TYPE OF AIRCHAFT THAT CAN BE ACCOMODATED, ESPECIALLY AT IMAKUNI, IF GOJ FINOS IT IMPOSSIBLE TO MODIFY ITS PRESENT AWKWARD PROCEDURAL RULE ON QUARANTINE INSPECTIONS OF INITIAL ARRIVALS OF REFUGEES IN JAPAN.
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E.O. 11652: GDS
TAGS: AMEG. SREF. JA
SUBJECT: STAGING AREAS FOR EVACUATION OF REFUGEES FROM SVN

REF: A. TOKYO 5568 B. STATE 897854

1. SINCE OUR APPROACH APRIL 27 (REF A). WE HAVE HAD AMPLE EVIDENCE AT STAFF LEVAL IN FONOFF THAT THEY IMMEDIATELY CONVEYED OUR NEW REQUEST FOR ASSISTANCE TO HIGHEST LEVELS IN GOJ AND HAVE BEEN MORKING HARD TO OBTAIN POLITICAL LEVEL RESPONSE. IN ORDER TO DRAMATIZE IMPORTANCE AND URGENCY ATTACHED BY USG TO IMMEDIATE CONSTRUCTIVE ASSISTANCE IN HANDLING HUMANITARIAN PROBLEMS OF VIETNAM EVACUATION, AMBASSADOR CALLED ON VICE MINISTER TOGO LATE APRIL 28.

2. AMBASSADOR PRESED TOCO FOR FORTHCOMING RESPONSE INDICATING WILLINGNESS TO PERMIT FLOW OF REFUGEES THROUGH U.S. FACILITIES IN JAPAN AS PEQUIRED BY EMERGENCY IN OTHER STAGING AREAS IN REGION AND UP TO CAPACITY OF OUR BASES TO HANDLE THEO. HE OFFERED TO SZEWSUCH ADDITIONAL INFORMATION AS COJ MIGHT REQUIPE TO REACH ITS DECISION. TOCO APOLOGIZED FOR THE UNAVAILABILITY OF FORMIN MIYAZAMA, WHO IS PREPARING TO DEPART FOR AUSTRALIA APRIL 30. HE SAID HE UNDERSTOOD URGENCY OF PROPLET AND VOUCHED FOR INTENSIVE STUDY BEING GIVEN IT BY GOJ. HE SAID DISCUSSING WITH POLITICAL LEADERS OF GOJ WERE NOT COMPLETE, SO HE THEREFORE UNFORTUGATELY WAS NOT AUTHORIZED TO PROVIDE RESPONSE. HE SAID HE WOULD TRY TO LET US KNOW APRIL 29. IF AT ALL POSSIBLE, DESPITE DISPUPTIONS OF THIS "EXAS"S HOLIDAY SCHEDULE.

4. AMBRESADOR ALSO MADE ORAL DEMAPCHE INSTRUCTED REF B. TOGO ERIEFLY MOTED HISTORICAL DIFFICULTIES CAUSED BY IMMIGRATION OF KOREAN MINORITY INTO JAPAN AND LACK OF JAPANESE TRADITION OF HOSPITALITY TO REFUGEES OF CHATEVER NATIONALITY. HE ACCEPTED OUR REQUEST FOR STUDY AND RESPONSE AS SOON AS POSSIBLE.

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E.O. 11652 GDS TAGS: AMER, SREF, VS, JA SUBJECT: STAGING AREAS IN JAPAN FOR REFUGEES FROM SYN

REF: TOKYO 5568

1. FONMIN MIYAZAWA SPOKE WITH AMBASSADOR HODGSON LATE APRIL 29 CONCERNING GOJ RESPONSE TO OUR REQUEST FOR ASSISTANCE IN PROVIDING STAGING AREAS FOR REFUGEES FROM SVN (REFTEL). HE EXPLAINED THAT, WITH THIS WEEK'S NATIONAL HOLIDAY SCHEDULE AND HIS OWN IMPENDING DEPARTURE ON MISSION TO AUSTRALIA APRIL 30, IT HAD BEEN IMPUSSIBLE TO ASSEMBLE CABINET FOR FULL GOJ DECISION CONCERNING COMP-REHENSIVE RESPONSE TO OUR REQUEST. SINCE CABINET WILL NOT MEET UNTIL FRIDAY, MAY 2, HOWEVER, AND IN RESPONSE TO OUR PLEA OF URGENT NEED FOR REPLY TO USG. HOWEVER, HE HAD CONSULTED INDIVIDUALLY WITH CABINET OFFICERS IMMEDIATELY INVOLVED AND HAD CONSULTED PERSONALLY WITH PRIMIN MIKI EARLIER APRIL 29.

2. ON BASIS OF THESE DISCUSSIONS, GOJ HAS DECIDED THAT. WITHOUT FULL CABINET CONSENT. GUJ IS ABLE AT THIS TIME TO PROVIDE FOLLOWING RESPONSE:

A. GOJ UNDERSTANDS ANDSYMPATHIZES WITH HUMANITARIAN OBJECTIVES OF USG IN ATTEMPTING TO PROVIDE HAVEN FOR ENDANGERED VIETNMESE IN PRESENT SITUATION IN SVNI

B. GOJ IS WILLING TO PERMIT TRANSIT OF ANY AMERICANS AND UP TO CONFIDENTIAL

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2,000 VIETNAMESE OF WHATEVER IDENTITY THROUGH U.S. FACILITIES IN JAPAN;

C. WITH RESPONSE TO VIETNAMESE, TRANSIT IS DEFINED IN TERMS OF JAPANESE IMMIGARATION LAW TO MEAN MAXIMUM OF 72 HOURS! STAY IN JAPAN;

O. HOWEVER, GOJ IS WILLING TO RECOGNIZE HUMANITARIAN NEEDS OF REFUGEES, AND WILL EXTEND LIMITS OF STAY IN JAPAN INDEFINITELY FOR ANY REFUGEES WHO WARE ILL, UNDERNOURISHED ON HAVE OTHER BONA FIDE HUMANITARIAN PROBLEMS PREVENTING ONWARD MOVEMENT BEFORE THE TIME LIMIT SET BOIJAPANESE LAW:

E. ABOVE FLEXIBILITY IN INTERPRETATION OF IMMIGRATION LAW MAY ALSO PERTAIN TO IMMEDIATE FAMILIES OF REFUGEES WHO FIND IT IMPUSSIBLE TO MOVE ON WITH NORMAL TRANSIT PERIOD, OR OTHER ACCOMPANYING VIETNAMESE REQUIRED TO CARE FOR THOSE UNABLE TO MOVE ON:

F. WHILE ABOVE REPRESENTS MAXIMUM GOJ OFFER AT THIS TIME (AND WITHOUT FULL CABINET DECISION), GOJ REMAINS WILLING TO CONSIDER FURTHER REQUIREMENTS INVOLVING JAPAN AT ANY TIME IN ORDER TO ARET THE HUMANITARIAN INTERESTS OF REFUGEES US IS ATTEMPTING TO HELP.

3. STAFF LEVEL OFFICIALS OF FORMIN URGED THAT THIS POSITION BE SENT IMMEDIATELY, IN VIEW OF URGENT NATURE OF US REDUEST FOR RESPONSE, THEY ALSO URGED THAT WE KEEP THEM IMM-INENTLY INFORMED OF DEVELOPMENTS IN VIETNAM AND U.S. REQUIREMENTS IN RELATION TO REFUGEES. THEY NOTED THAT CONSULAR PROCEDURES WOULD GENERALLY BE THE SAME AS DESCRIBED FOR PREDUMINANTLY USCIT FLOW TRANSMITTED APRIL 25, INTERPRETED FLEXIBILITY TO MEET REAL NEEDS OF REFUGEES.

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E.O. 11052 GOS
TAGS: PFOR, KS, US
SUBJECT: U.S. GOJ-ROKG SUMMITT PROPOSAHJ

REF: SEOUL 3025 (APTD STATE 099207)

1. WITHOUT WEIGHING OTHER IDEAS WHICH MAY BE UNDER CONSIDERATION FOR BOLSTERING NORTHEASTERN ASIAN SECURITY OR
PUSSIBLE SCHEDULING COMPLICATIONS, I BELEIVE THAT TRILATERAL
SUMMIT MEETING OUTLINED REFTEL COULD PROVIDE USEFUL DEMONSTRATION OF COMMUNITY OF INTERESTS AMONG THREE GOVERNMENTS IN
FACE OF UNCERTAINTIES NOW BEING VOICED CONCERNING IMPACT
OF INDOCHINA DEVELOPMENTS ON SITUATION IN NORTHEAS ASIA.
IN ADDITION, IT COULD PROVIDE OPPORTUNITY FOR LAYING GROUNDWORK FOR CLOSER CONSULTATIVE RELATIONSHIP BETWEEN THREE
GOVERNMENTS LOOKING TO DEVELOPMENT OF A COMMON LONGER -RANGE
STRATEGY TO INSURE STABLITY ON KOREAN PENINSULA.

2. THERE ARE UNDOUBTEDLY THOSE WITHIN GOJ, PARTICULARLY IN FOREIGN OFFICE BUREACRACY AND IN CONSERVATIVE LDP CIRCLES, WHO WOULD WELCOME SUCH A DEMUNSTRATION OF SOLIDARITY BETWEEN U.S., JAPAN AND ROK. TOP POLITICAL LEADERSHIP, HOWEVER, CAN BE EPXECTED TO BE APPREHENSIVE THAT OPPOSITION, AS WELL AS CERTAIN ELEMENTS WITHIN LDP, WOULD CRITICIZE SUCH SUMMITT MEETING AS AN ATTEMPT BY U.S. TO FORGE NEW NORTHEAST "ALLIANCE" AND THEREBY DRAW JAPAN MORE CLOSELY INTO U.S. STRATEGY FOR DEFENSE OF HOK. POLITICAL LEDERSHIP MIGHT ALSO BE APPREHEN SIVE THAT SUCH SUMMIT MEETING IS CERTAIN TO BE CRITICIZED BY

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PYONGYANG AND CUNCURRENTLY BY PEKING.

3. NOT HITHSTANUNG THE FOREGOING, I BELLEIVE THE RUKG'S INFORMAL PROPUSAL IS WORTH EXPLORING IN TERMS OF OUR OWN INTEREST IN PROMOTING IURTHEAST ASIAN SECURITY. SHOULD THIS PROPOSAL DE CUNSIDERLU ADVISABLE AND FEASIBLE FROM OUR POINT OF VIEW, HOMEVER, I BELEIVE IT MUST BE CLEAR THAT THE INITIATIVE COMES FROM THIS SIDE OF THE PACIFIC. IF WE WISH TO PURSUE THE RUK PROPOSAL, THEREFURE, WE MIGHT SUGGEST TO THE ROK THAT PRIME MINISTER KIM CHONG-PHIL'S MEETING WITH PRIME MINISTER MIKI ON MAY O WOULD PROVIDE AN OPPORTUNITY FOR IT TO MAKE AN INITIAL LOW-KEY SCUNDING OF GOJ REACTIONS. THIS WOULD HAVE THE VIRTURE OF ENCOURAGING THE RUNG TU APPROACH JAPAN DIRLCTLY UN MATTERS OF NUTUAL CUNCERN RATHER THAN TO WORK THROUGH THE INTERMEDIARY OF THE U.S. MOST IMPORTANTLY, HOWEVER, I BELLIVE THAT WE MUST TAKE EVERY PRECAUTION TO AVOID CREATING THE IMPRESSION HERE THAT THE U.S. IS ATTEMPTING TO OFFSET THE RECENT SETBACK IN VIETNAM BY HASTILY CONSTRUCTING SOME NEW ARRANGMENT IN NORTHEAST ASIA.

4. DEPARTMENT PLEASE PASS SECUL. HODGSON

NOTE BY OC/T: NOT PASSED SEOUL

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E.O. 11652: GDS
TAGS: PFOR, MARK, JA, KS, KN, US
SUBJ: DIET DISCUSSIONS RE KUREA AND NUCLEAR ISSUE

REF: A) STATE 140863 B) STATE 142401

1. WE ARE SENDING TWO SEPARATE TELEGRAMS WHICH SET FORTH KEY STATEMENTS

MADE DURING THE COURSE OF RECENT DIET DEBATE BY GOJ LEADERS ON THE SUBJECTS MENTIONED REFTELS AND OTHER FOREIGN POLICY MATTERS. SEPTELS DESCRIPE THE CONTEXT OF THE DIET DEBATE AND ATTEMPT TO CONVEY SUME FLAVOR OF THE TENSE ATMOSPHERE OF THIS EXTENDED DIET SESSION. GIVE AND TAKE ON THESE SUBJECTS AND OTHERS IS EXPECTED TO CONTINUE UNTIL THE END OF THE SESSION JULY 4 OR AT LEAST UNTIL NPT ISSUE IS FINALLY RESOLVED.

2. IN THE MEANTIME, AS SUGGESTED BY OUR SEPTELS, EMBASSY WILL NOT BE ABLE TO OFFER FIRM ASSESSMENTS OR RECOMMENDATIONS UNTIL WE HAVE AN OPPORTUNITY TO DISCUSS THESE MATTERS AND PROBE GOJ POLICY INTENTIONS WITH AUTHORITATIVE GOJ OFFICIALS.

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E.O. 11652: GDS TAGS: ENRG, OTHA (ENDERS, THOMAS O.) SUBJ: ENDERS! VISIT TO JAPAN

REF: A. STATE 143374 B. STATE 143657 C. STATE 144501

1. SECRETARY'S MESSAGE TO FOREIGN MINISTER REF A DELIVERED JUNE 19. DIRECTUR GENERAL FOREIGN OFFICE ECONOMIC AFFAIRS BUREAU MIYAZAKI SUBSEQUENTLY CONFIRMED TO EMBASSY EZC MIN GOJ WELCOMES VISIT AND OPPORTUNITY CONSULT WITH ENDERS PRIOR TO LEA GB PLETING.

2. DEPUTY PRIME MINISTER FUKUUA WAS AUVISED OF ENDERST RE-QUEST FOR APPUINTMENT AND HE REGRETS HIS HEAVY SCHEDULE WILL NOT MAKE THIS POSSIBLE.

3. SCHEDULE SHAPING UP AS FULLOWS (WILL CONFIRM WHEN TENTA-

JUNE 25 - 4 P.M. CULBERT WILL MEET ENDERS. WESTMORE WILL MEET BUSWORTH 4:30. BOTH BUUKED AT OKURA. MITT OFFERED HOST INFORMAL DINNER FOR EITHER ENDERS OR BOSWORTH OR BOTH BUT WE DECLINED PER REF 8.

JUNE 26 - 0830 MEET WITH AMBASSADOR AND EMBASSY UFFICERS.

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W936-1115 MEET AT FOREIGN MINISTRY (EITHER DEPUTY MINISTER YOSHING ON DG MIYAZAKI PLUS STAFF)

1130-1230 MINISTRY OF FINANCE

1308-1430 CULBERT PROPOSES TO HOST LUNCHEON WITH INFLUENTIAL ADVISORS TO GOJ UN ENERGY PULICY.
FURMER AMB TO US USHIBA HAS ACCEPTED ENTHUSASTICALLY, AND AT HIS SUGGESTION WE HAVE INVITED SHINICHI MUNOO, FORMER AMBASSADOR TO CANADA AND ACTIVE IN TRILATERAL CUMMISSION, AND TAKASHI MOSOMI, FORMER MOF VICE MIN AND NOW ADVISOR TO JAPAN INDUSTRIAL BANK, PLEASE CONFIRM THIS ACCEPTABLE TO ENDERS.

1500-1700 MITI

EVENING. GOJ OFFERS DINNER, PRUBABLY CO-HOSTED BY PURLIGN OFFICE AND MITI.

JUNE 27. 0815 LEAVE OKURA FOR AIRPORT DEPARTURE 0940.







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E. O. 11652: GDS
TAGS: ENRGSUBJ: JAPANESE DN ALTERNATIVE SOURCE POLICY

FOR SECRETARY FROM ENDERS

1. IN 14 HOURS OF TALKS TODAY JAPANESE OFFICIALS (MITI MINISTER KOMOTO, FINANCE VICE MINISTER YOSHIDA, FOREIGN MINISTRY ECONOMIC BUREAU DIRECTOR GENERAL MIYAZAKI) MADE CLEAR THEIR MISGIVINGS ABOUT THE MINIMUM SUPPORT PRICE(MSP). THERE IS NO MINISTERIAL CONSENSUS, THEY SAID, PERMITTING THEM TO BEGIN A PROCESS WHICH LOGICALLY WOULD LEAD TO A REQUEST TO THE DIET FOR IMPLEMENTING LEGISALITION. THEY VERY MUCH DOUBT SUCH LEGISLATION WOULD PASS. THEREFORE THEY WANT TO LEAVE THE MARCH 20 AGREEMENT IN PRINCIPLE AS IS.

2. I REPLIED THAT MSP IS AN INDISPENSIBLE ELEMENT IN ALTERNATIVE SOURCES POLICY, BUT NOT NECESSARILY THE MOST IMPORTANT. R AND D WOULD ULTIMATELY HAVE A PARAMOUNT EFFECT. BUT IF TOKYO REFUSED TO NEGOTIATE AN LATERNATIVE SOURCE POLICY SERIOUSLY, WHOLE IEA PROGRAM WOULD BE AT RISK, FOR IT HOULD BE CLEAR THAT NO BALANCE OF ADVANTAGES AND DISADVANTAGES COULD BE NEGOTIATED IN THIS OR OTHER FIELDS. ON OTHER HAND, IF THEY ENGAGE, WE CAN BE ACCOMMODATING ON TIMETABLE.

3. JAPANESE OFFICIALS TOOK THIS POINT. THEY WILL NOW CONSULT MINISTERS. THEY PREDICT A NEGATIVE DECISION.

4. I ASKED TO BE INFORMED IN ADVANCE SO THAT I COULD SEEK YOUR

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INSTRUCTIONS IF TOKYO SAYS IT IS UNABLE TO ENGAGE IN REGOTIATING PROCESS ON THE KEY ISSUES THAT HOULD HAVE TO BE FACED IN ORDER TO REACH FORMAL AGREEMENT ON MSP AT A LATER DATE. IF JAPANESE DELEGATION TO GOVERNING BOARD CAN ONLY ACCEPT SOME COSMETIC SOLUTION WITH NO COMMITMENT TO ENGAGE IN SERIOUS NEGOTIATIONS, I WILL RECOMMEND THAT YOU SUSPEND OR SHORTEN THE MEETING.

5. MEETING WAS NONCONTENTIOUS AND BUSINESS LIKE. HODGSON

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E. O. 11652: XGDS2

TAGS: ENRG

SUBJ: JAPANESE POSITION AT IEA/GB

REF: TOKYO 8665

USOECD FOR ASSISTANT SECRETARY ENDERS

IF IEA/GB CONTINUING IN SESSION JULY 2 AND BEYOND, ENDERS SHOULD READ SI REPORT 3/00/20515-75 SOONEST.

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E. O. 11652: GDS TAGS: PFOR, US, JA, TW SUBJ: MIKI VISIT PAPER: TAINAN, THE UNDISCUSSED TUPIC

1. US VIEWS ON A SOLUTION OF THE TAIWAN PROBLEM MAY HAVE BEEN WHAT PRIME MINISTER MIKI HAD IN MIND WHEN HE SUGGESTED TO AMBASSADOR ON JULY 15 THAT US AND JAPAN EXPLORE IN COMPLETE CANDOR SUBJECTS WHICH HAD NOT BEEN TOUCHED ON THUS FAR. THE JAPANESE HAVE BEEN SILENT ON THIS SUBJECT LATELY. TAIWAN WAS NEVER MENTIONED DURING EXTENSIVE ROUND OF CONTACTS IN RECENT MONTHS CONDUCTED TO PIECE TOGETHER JAPAN'S ASSESSMENT OF POST-WAR SITUATION IN ASIA, YET THOUGH JAPAN RESTORED DIPLOMATIC RELATIONS WITH PEKING IN 1972, CUTTING FURMAL TIES WITH TAIWAN, THERE IS STILL CONSIDERABLE INTEREST ON PART OF WIDE RANGE OF JAPANESE POLITICAL SPECTHUM IN TAIWAN! SPRESENT AND FUTURE WELFARE. THIS IS, OF COURSE, PARTICULARLY TRUE WITHIN MIKI'S LOP. ONLY SMALL PART OF LOP LEFT ADVOCATES THAT JAPAN (OR US) FULLY ACCEPT PEKING'S DEMANOS REGARDING TAIWAN.

2. JAPAN'S POSITION -- JAPAN'S LINKS WITH TAIWAN ARE HISTORIC, SENTIMENTAL, AND ECONOMIC. THE JAPANESE RULED TAIWAN SUCCESSFULLY AS A COLONY FROM 1895-1945, AND TAIWANESE MISSED THEM WHEN THEY WERE GONE, JAPANESE RESPECTED CHIANG KAI-SHEK FOR LACK OF VINDICTIVENESS WITH WHICH HE TREATED DAPAN AFTER ITS DEFEAT IN WORLD WAR II. THEY APPRECIATETALWAN AS A TRADING PARTNER (MORE THAN 3 BILLION DOLLARS BOTH WAYS IN 1974), AN AREA FOR PROFITABLE SECHET

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INVESTMENT (140 MILLEON DOLLARS) AND A HAVEN FOR TOURISTS.

3. JAPANESE POLICYMAKERS DD NOT BELIEVE THAT AN ASSUMPTION OF CONTROL OVER TAIWAN BY PEKING HOULD PUSE A DIRECT MILITARY THREAT TO JAPAN OR THE SECURITY OF ITSSEA LANES. THEY THINK THAT GOJ RECOGNITION OF PEKING IN 1972 FITTED BOTH THE REALITIES OF THE WORLD SITUATION AND THE DESIRES OF THE JAPANESE PEOPLE. WITH EXCEPTION OF EXTREME RIGHT FRINGE, NO UNE WANTS OR EXPECTS POLICY TO BE REVERSED, FURTHERMORE, MOST JAPANESE BELIEVE THAT IT IS ONLY A MATTER OF TIME. AND PROBABLY SHURT AT THAT, BEFORE US SHIFTS DIPLOMATIC TIES TO PEKING AND ENDS IT SECURITY TREATY WITH GROC. NEVERTHELESS, THEIR OWN RECOGNITION OF PEKING NOTHITHSTANDING, JAPANESE MANT TAINAN TO CONTINUE ITS EXISTENCE AS SEPARATE ENTITY, IN FACT IF NOT IN NAME, FREE FOR THEM TO ENJOY, TRADE WITH, AND INVEST IN. US IS RESPONSIBLE FOR PROTECTION OF TAIWAN'S AMBIGUOUS AUTONOMY AND JAPANESE INTERESTS WHICH DEPEND ON THIS STATUS. AS A RESULT, THE WAY IN WHICH WE ACCUMPLISH NORMALIZATION OF RELATIONS WITH PEKING IS OF GREAT IMPORTANCE TO THE JAPANESE AND ULTIMATELY TO US RELATIONS WITH JAPAN. IF THE TERMS UNDER WHICH WE RECOGNIZE PEKING ASSURE TAIWAN'S SEPARATE EXISTENCE FOR TIME BEING AND PROMISE THAT CHANGES WILL OCCUR GRADUALLY AND PEACEFULLY, JAPANESE WILL CONSIDER THEIR INTERESTS PROTECTED AND APPLAUD US LEADERSHIP AND FINESSE. IF ON OTHER HAND, WAY IN WHICH WE MANAGE CHANGE IN OUR RELATIONSHIP WITH PEKING DESTABILIZES TAIWAN ECONOMICALLY AND FOLITICALLY, RESULTING IN SUCIETAL COLLAPSE AND/OH ACTION WHICH FORCES PEKING TO THY MILITARY TAKEOVER, JAPAN WULLD BE PROFOUNDLY DISTURBED, AS MUCH BY QUESTIONS RAISED OVER US ABILITY TO HANDLE POWER AND INFLUENCE EFFECTIVELY IN ASIA, AS BY DEVELOPMENTS THEMSELVES. US RELIABILITY AS ALLY AND GUARANTOR OF JAPAN'S FUTURE SECURITY WOULD ALSO BE QUESTIONED.

4. MORE THAN LIKELY, MIKI WILL BRING UP TOPIC AS PART OF GENERAL REVIEW OF JAPAN AND US-CHINA POLICIES. HE BELIEVES THAT EVER TIGHTER US-CHINA-JAPAN RELATIONSHIP IS WAYE OF FUTURE. HAVING PROTECTED HIS RIGHT FLANK WITH RECENT AGREEMENT TO RESTORE AIRLINK TO TAIWAN, HE PLANS NEXT A CONCERTED EFFORT TO SIGN PLACE AND FRIENDSHIP TREATY WITH PEKING, AND WILL WANT TO KNOW HOW HIS PLANS SECRET

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DOVETAIL WITH THOSEOF THE UNITED STATES. AT SAME TIME, HE WILL HOPE TO HEAR CANDIO TALK ABOUT OUR IDEAS ON HOW TAIWANTS SEPARATE EXISTENCE MIGHT BE MAINTAINED.

5. RECOMMENDED US POSITION -- AMONG OTHER THINGS, WE MIGHT TELL MIKI THAT HE UNDERSTAND THE RELATIONSHIP THAT JAPAN HAS HAD WITH TAIWAN JVER THE YEARS AND JAPAN'S REASONS FOR DEEP INTEREST IN WELFARE UF ISLAND, US ALSO HAS STRUNG FEELINGS ABOUT TAIWAN, OLD TIES, AND IMPORTANT ECONOMIC LINKS, AT SAME TIME, NORMALIZATION OF RELATIONS WITH PEKING IS AS IMPURTANT A GUAL FOR US AS IT WAS FUR JAPAN, AND WE ARE EQUALLY DETERMINED IN DUE COUNSE TO REDEFINE OUR FORMAL KELATIONSHIP WITH THE PRC IN ACCORDANCE WITH THE REALITIES OF PEKING S PUSITION. JAPAN HAS NOT BEEN RESPONSIBLE, AS IS THE UNITED STATES, FOR TAIWAN'S SECURITY. IT IS THE SECURITY RELATIONSHIP THAT WILL REQUIRE THE MOST CAREFUL HANDLING IN ANY CHANGES. THAT ARE MADE AND NEGOTIATIONS WHICH ARE UNDERTAKEN. HIKI SHOULD BE ASSURED, HUWEVER, THAT WELFARE OF TAIWAN AND ITS PEOPLE WILL BE IMPORTANT FACTOR IN US CALCULATIONS AS SOLUTION WITH PEKING IS WORKED OUT.

6. DEPARTMENT MAY WISH TO PASS TO USLO PEKINGAND AMEMBASSY TAIPEL. SHOESMITH

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E.O. 11652 GDS
TAGS: ENRG, FR
SUBJ: FRENCH CONSENSUS PROPOSAL

REF: STATE 197496

1. DRAWING ON REFTEL, EMBOFFS OUTLINED U.S. POSITIONED ON FRENCH CONSENSUS PROPOSAL TO FONOFF DEPUTY DIRECTOR GENERAL ECONOMICS BUREAU MOMURA AND DEPUTY DIRECTOR RESOURCES DIVISION KATAKURA WHO TOOK CAREFUL NOTES. NOMURA SAID HE WAS PLEASED THAT U.S. HAD ACCEPTED FRENCH PROPOSAL IN GENERAL, BUT GOJ WAS STILL STUDYING IT AND HAD NUT YET REPLIED. WITH REAGRD TO CLAIRIFICATION POINTS, HE SAID POINTS 2-1, 4-9 AND 5-2 CERTAINLY SEEMED REASONABLE, BUT WONDERED WHAT U.S. POSITION WOULD HE IF PRODUCERS REFUSED TO ACCEPT POINT 4-1. NOMURA SAID JAPAN WAS PREPARED TO HE FLEXIBLE AND WANTED TO DO NOTHING TO DELAY START OF DIALOGUE. NOMURA NEVERTHELESS AGREED TO AT LEAST KEFER TO U.S. REQUESTS FOR CLARIFICATION IN JAPANESE REPLY WHICH HE ANTICIPATED WOULD BE FORTHCOMING, AT LEAST IN PRELIMINARY FORM, BUT THIS WEEKEND.

2. NOMURA ALSO SAID THAT BELGIAN EMBASSY HAD DELIVERED INVITATION FROM DAVIGNON TO ATTEND INFORMAL MEETING ON PREPCON ON MONDAY, AUG 25, AND THAT JAPANESE WOULD BE HEPRESENTED BY MEMBERS OF ITS OECD DELEGATION IN PARIS IF SUCH A MEETING 18 HELD. HOUGSON

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8/13/07

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