

The original documents are located in Box 7, folder “Japan - MIG - Incident (4)” of Presidential Country Files for East Asia and the Pacific at the Gerald R. Ford Presidential Library.

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~~TOP SECRET/EXDIS/CODEWORD~~

-4-

INR AFTERNOON SUMMARY

September 28, 1976

SOVIETS INTENSIFY PRESSURE ON JAPAN OVER MiG-25

TASS today published the text of a Soviet government statement on the MiG-25 episode which had been presented in Tokyo several days ago. The statement

- charged Japan with "deliberately aggravating relations" with the USSR; and
- warned Tokyo against repetition of past policy mistakes toward the USSR which had only "brought misfortune" for Japan.

Also today, the Soviet Foreign Ministry staged a press conference featuring Lt. Belenko's wife and mother who claimed that "official assurances at a sufficiently high level" had been offered that the air force officer would not be punished if he returned to the USSR, even "if he made a mistake." Both the government statement and the press conference stressed the claim that Belenko had made a forced landing and had been subsequently abducted by US and Japanese officials.

These latest moves on the defection in Moscow's heavy pressure campaign against Tokyo seemed timed to provide background to Gromyko's meeting today at the UNGA with Japanese Foreign Minister Kosaka. The Soviets probably are aware that Premier Miki has decided to return the aircraft to the USSR shortly and hope to create the impression that the return is the result of diplomatic and propaganda pressure on Japan.

DECLASSIFIED

E.O. 12958 (as amended) SEC 3.3

MR # 09-84 #21

date depts etc 6/14/10By dal NARA, Date 7/12/10~~TOP SECRET/EXDIS/CODEWORD~~

OP IMMED
 ESC020
 DE RUEHMO #5290 2721730
 O 201559Z SEP 76
 FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 9206

INFO USIA WASHDC 9257
 DIA WASHDC
 AMEMBASSY TOKYO IMMEDIATE 2392
 CINCPAC

~~CONFIDENTIAL~~ MOSCOW 15290

CINCPAC FOR POLAD
 EO 116521 GDS
 TAGS: PFOR UR US JA
 SUBJECT: SOVIET TREATMENT OF MIG-DEFECTOR INCIDENT

1. SUMMARY: IN A FURTHER QUANTUM LEAP IN VERBAL OVERKILL, THE SOVIETS STAGED AN AMAZING PRESS CONFERENCE AT NOON ON SEPTEMBER 28, FEATURING LT. BELENKO'S WIFE AND MOTHER (BOTH NAMED LUYDMILA). TASS ALSO CARRIED THE TEXT OF THE SECOND SOVIET GOVERNMENT STATEMENT TO JAPAN ON THE INCIDENT, WHICH WAS HANDED OVER ON SEPTEMBER

22. END SUMMARY.

2. ASSUME DEPARTMENT AND TOKYO HAVE TEXTS OF MAIN ITEMS IN VOLUME. INOUS TASS OUTPUT ON PRESS CONFERENCE, WHICH WAS ATTENDED BY VIRTUALLY ALL OF THE RESIDENT FOREIGN PRESS CORPS. KEY POINTS IN OUR READING ARE FOLLOWING:

--THE STATEMENT BY BELENKO'S WIFE THAT SHE HAD BEEN "OFFICIALLY REASSURED AT THE HIGHEST LEVEL THAT YOU (BELENKO) WILL BE FORGIVEN, EVEN IF YOU HAVE MADE A MISTAKE." SHE REITERATED THIS POINT IN THE QUESTION/ANSWER PORTION OF THE MEETING AND WAS BACKED UP BY MFA REPRESENTATIVE LEV KRYLOV.
 --LETTER FROM BOTH MOTHER AND WIFE APPEALING TO PRESIDENT FORD AS "FATHER OF A FAMILY" TO "ORDER AN INVESTIGATION" AND TO "RETURN BELENKO TO HIS FAMILY." THEY APPEAL TO THE PRESIDENT'S "HUMANENESS AND WISDOM."
 --MAUDLIN LETTER FROM BELENKO'S WIFE DESCRIBING IDYLIC LAST DAY TOGETHER AND INVOKING SORROW OF YOUNG SON TO ASK BELENKO TO RETURN.

*****WHISPER COMMENT*****

SCONCROFT, HYLAND, MCFARLANE

PSN1807064 RECALLED
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--THE SOVIET GOVERNMENT STATEMENT, WHICH WAS GIVEN TO JAPANESE ON SEPTEMBER 22, 85 3-483)6 31#93 5#3 3-4)834 (SEPT 9) SOVIET STATEMENT, BUT IS HARSHER ON THE JAPANESE FOR REFUSING TO RETURN THE PLANE AND FOR ALLOWING "REPRESENTATIVES OF THIRD COUNTRIES" TO TAKE PART IN THE INVESTIGATION. IT ACCUSES THE JAPANESE OF "ARBITRARY AND LAWLESS ACTION," WHICH IS "UNFRIENDLY TO THE SOVIET UNION" AND CONCLUDES WITH A TOUGH WARNING AGAINST THOSE IN JAPAN WHO WOULD FOLLOW A COURSE OF "HOSTILITY" TOWARD THE USSR.

3. IN A RELATED DEVELOPMENT, THE SOVIET-JAPANESE FRIENDSHIP SOCIETY DELIVERED A MESSAGE TO THE JAPANESE EMBASSY THIS MORNING (SEPTEMBER 28) CALLING FOR THE RETURN OF THE PLANE AND CLAIMING THAT THE ACTIONS OF THE JAPANESE THREATENED TO DAMAGE BILATERAL RELATIONS. THE MESSAGE WAS ACCEPTED BY THE NEW JAPANESE DCM, MATSUBARA.

4. COMMENT: THE PRESS CONFERENCE APPEALS FOR BELENKO TO RETURN, COUPLED WITH FURTHER VERBAL BELIGERANCY TOWARD JAPAN, REVEAL THE ACUTE AND CONTINUING SOVIET EMBARRASSMENT OVER THE INCIDENT AND ITS AFTERMATH. IF BY SOME MEASURE-- EVEN A VIRTUAL PROMISE OF AMNESTY--THE SOVIETS COULD LURE BELENKO BACK, THEY MIGHT BELIEVE THAT THEY COULD DISSUADE OTHER POSSIBLE DEFECTIONERS. THERE IS NO INDICATION YET OF HOW THE PRESS CONFERENCE OR THE RECENT GOVERNMENT STATEMENT WILL BE HANDLED IN THE SOVIET DOMESTIC MEDIA.

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PAGE 02

OF 02

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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013731

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Telegram

CREATOR'S NAME DIA WASH DC

TITLE USSR-Japan: Foxbat Exploitation

DESCRIPTION DIA Defense Intelligence Notice

CREATION DATE 09/28/1976

VOLUME 2 pages

COLLECTION/SERIES/FOLDER ID . 032400271

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (4)

DATE WITHDRAWN 09/05/2001

WITHDRAWING ARCHIVIST GG

SANITIZED
5/27/2005
6/8/12

512

~~SECRET~~

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PRIORITY
DE RUEKJCS #3947 2780920
P 280921Z SEP 78 ZEX
FM DIA WASH DC

DECLASSIFIED w/ portions exempted
E.O. 13526 (as amended) SEC 3.3

TO DIACURINTEL
AIG 7011

MR# 09-087, # 22 Date Rev 9/28/11
DIA Rev 8/13/10, NNSIC Rev 5/3/11, CIA Rev 10/8/12
By dal NARA, Date 10/26/12

~~SECRET~~ NOFORN/NNINTEL 2275

FROM DN-18

SUBJ: DIA DEFENSE INTELLIGENCE NOTICE (DIN) (U)

DIADIN 272-3A (ASOP) 0245 EDT 28 SEP 78)

USSR/JAPAN: FOXBAT EXPLOITATION, (U)

1. (~~SECRET~~/NOFORN/NNINTEL) THE AIRLIFT OF THE MIG-25/POXBAT FROM HAKODATE WAS SUCCESSFULLY COMPLETED ON 24 SEPTEMBER AND THE INTERCEPTOR IS NOW UNDERGOING FURTHER EXAMINATION AT HYAKURI.

2. (~~SECRET~~/NOFORN/NNINTEL) TOKYO APPARENTLY INTENDS TO TERMINATE PAGE 2 RUEKJCS 3947 ~~SECRET~~ THE EXPLOITATION EFFORT ON 3 OCTOBER. PRIME MINISTER MIKI HAS BEEN UNDER STRONG PRESSURE FROM MOSCOW TO RETURN THE AIRCRAFT AND PROBABLY DOES NOT DESIRE A FURTHER DETERIORATION IN SOVIET-JAPANESE RELATIONS.

3. (~~SECRET~~/NOFORN/NNINTEL) SINCE HANDS-ON EXPLOITATION OF THE FOXBAT AT HAKODATE BEGAN ON THE 18TH, A NUMBER OF CHARACTERISTICS HAVE COME TO LIGHT THAT FURTHER REFINE CURRENT ESTIMATES OF SOVIET TECHNOLOGY IN AIRCRAFT DESIGN AND CONSTRUCTION: A. MATERIALS AND STRUCTURE: THE WING LEADING EDGE AND TRAILING EDGE ARE NONMAGNETIC AND APPEAR TO BE TITANIUM AND ALUMINUM, RESPECTIVELY. THE WING SKIN AND UPPER FUSELAGE SKIN ARE REPORTEDLY MADE



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OF STEEL. THE ROUGH CORRUGATED TYPE SKIN ON THE ENGINE DUCT AND THE OUTBOARD LEADING EDGE OF THE ENGINE INLET ARE STEEL, AS ARE ALL LANDING GEAR ASSEMBLIES. FOXBAT WAS ASSESSED TO BE PRIMARILY TITANIUM WITH STEEL USED FOR PAGE 3 RUEKJCS 3947 ~~SECRET~~

SOME OF THE HIGHLY STRESSED PARTS. IF A HIGH PERCENTAGE OF STEEL IS USED THROUGHOUT IN PLACE OF TITANIUM, THE EMPTY WEIGHT OF THE FOXBAT WILL INCREASE SIGNIFICANTLY OVER CURRENT ESTIMATES. B. POWER PLANT: THE ENGINE IS A TUMANSKIY-DESIGNED AFTERBURNING TURBOJET WITH SINGLE-SPOOL COMPRESSOR RATHER THAN THE DUAL-SPOOL COMPRESSOR CURRENTLY ASSIGNED. THERE ARE NO VARIABLE-ANGLE BLADES IN THE COMPRESSOR. USE OF EITHER DUAL-SPOOL OR VARIABLE-ANGLE BLADES WOULD YIELD BETTER COMPRESSOR STALL CHARACTERISTICS AND GREATER FLEXIBILITY FOR PART-THROTTLE OPERATIONS. THE ENGINE INLET APPEARS TO HAVE ONLY ONE VARIABLE RAMP FOR CRUISE OPERATIONS. BOTH THE ENGINE INLET AND COMPRESSOR DESIGNS IMPLY THE POWER PLANT DESIGN IS MORE SUITED TO STEADY STATE CRUISE THAN MANEUVERING FLIGHT, WHICH REQUIRES FREQUENT POWER AND ANGLE OF ATTACK CHANGES. C. AIRBORNE INTERCEPT RADAR: INITIAL EXPLOITATION OF THE FOXBAT AIR INTERCEPT (AI) RADAR INDICATES IT IS MORE POWERFUL AND MORE COMPLEX THAN CURRENTLY ASSESSED. THE J-BAND PORTION OF THE RADAR APPEARS TO SERVE AS BOTH A TARGET TRACKER AS WELL AS A TARGET ILLUMINATOR, PROVIDING PAGE 4 RUEKJCS 3947 ~~SECRET~~

GUIDANCE FOR THE SEMIACTIVE RADAR MISSILE. THE J-BAND PORTION APPEARS TO PROVIDE RANGE-ONLY DATA WITH NO ANGLE-OF-FIRE CAPABILITY. AT THIS TIME THERE IS NO INFORMATION AVAILABLE ON LOW-ALTITUDE CLUTTER REJECTION PERFORMANCE, BUT A THIN LAYER OF RADAR ABSORBENT MATERIAL (RAM) IS PRESENT IN THE BOTTOM OF THE INNER RADOME. THIS RAM HELPS ELIMINATE SIDE-LOBE ECHOS THAT PRODUCE LOW ALTITUDE CLUTTER. AS YET, THERE IS NO EVIDENCE OF THE PROCESSING TECHNIQUES THAT ELIMINATE MAIN BEAM CLUTTER AND PROVIDE A LOOK-DOWN CAPABILITY.

4. (S/NOPORN/NNINTEL) ADDITIONAL INFORMATION OBTAINED FROM TESTING AND ANALYSIS OF OTHER SUBSYSTEMS AND ASSEMBLIES WILL BE PUBLISHED AS IT BECOMES AVAILABLE. IN GENERAL, ANALYSIS OF THE AIRCRAFT THUS FAR CONTINUES TO CONFIRM PREVIOUS US ASSESSMENTS OF FOXBAT CAPABILITY. THE MIXTURE OF RATHER CRUDE AND HIGHLY SOPHISTICATED TECHNOLOGY TO MEET SPECIFIC REQUIREMENTS HAS BEEN NOTEWORTHY.

PREPARED BY: MR. G. BROOKER, DN-283
PAGE 5 RUEKJCS 3947 ~~SECRET~~
COL J. CHEVALIER, DT-28

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OP IMMEDIATE /ROUTINE
TKI373
DE RUEHKO #4515 2721010
O R 280950Z SEP 76
FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2541

INFO COMUSJAPAN YOKOTA
CINCPAC HONOLULU

~~CONFIDENTIAL~~ TOKYO 14515

CINCPAC ALSO FOR POLAD
E.O. 11652: GDS
TAGS: MARR, JA
SUBJECT: MIG 25

*No overt U.S. access to MIG after
3 Oct; Japan will eventually
return the plane*

1. IN SEPTEMBER 28 MEETING WITH EMBOFF, FONOFF SECURITY DIVISION CHIEF SATO EMPHASIZED THAT THERE WAS VIRTUALLY NO PROSPECT FOR EXTENSION OF CURRENT USFJ OVERT ACCESS TO MIG BEYOND OCTOBER 3 DEADLINE. HE SAID PRIME MINISTER HAD RELUCTANTLY APPROVED EXTENSION BUT WAS ANXIOUS TO CONCLUDE MIG EXAMINATION AS SOON AS POSSIBLE. SATO SAID, HOWEVER, THAT AFTER OCTOBER 3, JSDF COULD PROVIDE COMPONENTS FOR USFJ EXAMINATION ELSEWHERE ON COVERT BASIS AND THAT JSDF MIGHT AT SOME LATER STAGE REQUEST USFJ OVERT TECHNICAL ASSISTANCE TO PREPARE MIG FOR RETURN TO SOVIETS. JDA VICE MINISTER HARUYAMA CONFIRMED THESE POINTS IN SUBSEQUENT MEETING WITH DCM AND POL/C.

2. DURING INTERPELLATIONS SEPTEMBER 27, MIKI INFORMED DIET OF GOJ INTENT TO RETURN MIG AFTER JSDF EXAMINATION COMPLETED, TAKING INTO ACCOUNT NORMAL INTERNATIONAL PRACTICE AND NEED TO PRESERVE BASICALLY FRIENDLY RELATIONS WITH SOVIETS. MIKI EMPHASIZED THAT JSDF CONDUCTING INDEPENDENT INVESTIGATION, WITH US ROLE LIMITED TO TECHNICAL ASSISTANCE.

3. EDITORIALS IN MAJOR DAILIES, INCLUDING, ASAHI, YOMIURI AND MAINICHI HAVE BEGUN TO CALL FOR PROMPT RETURN OF MIG TO SOVIETS. WHILE COMPLAINING ABOUT SOVIET FAILURE TO APOLOGIZE FOR MIG INTRUSION, EDITORIALS HAVE EMPHASIZED MIG AFFAIR MUST NOT DAMAGE

*****HHSR COMMENT*****

SCONCROFT, HYLAND, MCFARLANE

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E.O. 12958, SEC. 3.5 *State Dept Review*

STATE DEPT. GUIDELINES *TD 9/23/02*

BY *HR*, NARA, DATE *1/24/03*



RELATIONS WITH SOVIETS AND HAVE EXPRESSED SKEPTICISM ABOUT GOJ CLAIM TO BE CONDUCTING INDEPENDENT INVESTIGATION. JDA SOURCE CONFIRMED SWING IN MEDIA POSITION AND EXPRESSED OPINION THAT MOST JAPANESE FELT THE GOJ HAD RETAINED THE PLANE LONG ENOUGH AND THAT "THERE WAS NOT NEED TO RUB IT IN" TO SOVIETS.

4. CITING GOVERNMENT SOURCES, YOMIURI REPORTED GOJ DECISION TO TERMINATE MIG INSPECTION ON OCTOBER 5. YOMIURI SAID FOMMIN WOULD INFORM GROMYKO IN NEW YORK OF GOJ READINESS TO RETURN MIG IF REQUESTED AND TO BEGIN ARRANGEMENTS FOR ITS RETURN.

5. PRESS ALSO REPORTED THAT SOVIET POLITICAL COUNSELOR CALLED ON FONOFF TO REITERATE POINTS MADE IN TWO EARLIER PROTESTS BY AMBASSADOR POLYANSKI. SEPARATELY, ASAHI QUOTED ASSERTION BY TOKYO SOVIET SOURCE THAT MIG AFFAIR COULD AFFECT JAPAN-SOVIET ECONOMIC COOPERATION. ONLY RETALIATION SEEN SO FAR IS CANCELLATION OF USSR VISIT BY GO (JAPANESE CHESS) TEAM.
HODGSON
BT

T Dunlop 091231Z



The seal of the United States Department of State is located at the top center of the document. It features an eagle with wings spread, perched atop a shield with vertical stripes. Above the eagle's head is a constellation of stars. The entire emblem is encircled by the text "DEPARTMENT OF STATE" at the top and "UNITED STATES OF AMERICA" at the bottom, separated by two small stars on the left and right sides.

TELEGRAM

PAGE 01 STATE 241529 TOSEC 280011

73
ORIGIN SS-25

INFO OCT=01 ISO=00 SSO=00 CCO=00 /026 R

DRAFTED BY EUR;SOV;MLEVITSKY;REH
APPROVED BY EUR;JGLOWENSTEIN
S/S - SESTEINER
C - JMONTGOMERY

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FM SECSTATE WASHDC
TO USDEL SECRETARY IMMEDIATE
INFO AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY TOKYO IMMEDIATE

~~CONFIDENTIAL~~ STATE 241529 TOSEC 280011

EXDIS

E.O. 11652:GDS

TAGS: PFOR, SREF, UR, US

SUBJECT: MEETING BETWEEN MIG-25 PILOT AND SOVIET EMBASSY REPRESENTATIVES

1. SUMMARY: MEETING BETWEEN SOVIET EMBASSY REPRESENTATIVES AND MIG PILOT BELENKO WAS HELD IN THE DEPARTMENT WITHOUT INCIDENT. BELENKO MADE CLEAR THAT HIS ACTIONS WERE VOLUNTARY AND PLANNED IN ADVANCE. VORONTSOV WAS APPRECIATIVE THAT MEETING WAS ARRANGED. HE IMPLIED THE SUBJECT MAY ARISE IN GROMYKO'S MEETINGS WITH THE PRESIDENT AND THE SECRETARY. END SUMMARY

2. BASED ON SOVIET EMBASSY REQUEST OF SEPTEMBER 23 AND AGREEMENT BY MIG-25 PILOT BELENKO, DEPARTMENT ARRANGED MEETING BETWEEN SOVIET EMBASSY REPRESENTATIVES AND BELENKO WHICH TOOK PLACE IN DEPARTMENT AT 4:00 P.M., SEPTEMBER 28. MEETING WAS CHAIRED BY OIC BILATERAL AFFAIRS, EUR/SOV AND WAS ATTENDED BY TWO OFFICERS FROM EUR/SOV AND DEPARTMENT

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66 8/30/01



Department of State

TELEGRAM

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PAGE 02

STATE 241529 TOSEC 280011

INTERPRETER. SOVIET EMBASSY REPS WERE DCM VORONTSOV, COUNSELOR FOR CONSULAR AFFAIRS KAVALEROV, AND SOVIET EMBASSY DOCTOR TRISHIN. MEETING LASTED APPROXIMATELY 50 MINUTES. ALL RUSSIAN WAS TRANSLATED INTO ENGLISH AND VICE VERSA.

3. DEPARTMENT OFFICERS MADE CLEAR FROM OUTSET THAT MEETING WAS NOT RPT NOT ARRANGED BECAUSE OF ANY OBLIGATION UNDER U.S.-USSR CONSULAR CONVENTION OR VIENNA CONVENTION, SINCE BELENKO WAS NOT UNDER ARREST OR DETENTION BY US AUTHORITIES, BUT BECAUSE BELENKO HIMSELF HAD AGREED TO MEETING REQUESTED BY SOVIET EMBASSY. DEPARTMENT OFFICERS ALSO MADE IT CLEAR THAT INAPPROPRIATE QUESTIONS WOULD NOT BE ALLOWED AND THAT IT WAS ENTIRELY BELENKO'S DECISION AS TO WHETHER AND HOW HE SHOULD RESPOND TO ANY QUESTIONS.

4. VORONTSOV MADE PITCH CENTERED ON CONCERN OF BELENKO'S MOTHER, WIFE AND SMALL SON AND THEIR LACK OF UNDERSTANDING OF WHAT HAD HAPPENED. HE SAID SOVIET GOVERNMENT WAS CONVINCED THAT BELENKO HAD MADE A FORCED LANDING AND THAT SUBSEQUENT DEVELOPMENTS WERE IMPOSED ON HIM. VORONTSOV CLAIMED THAT SOVIET GOVERNMENT HAD NO CLAIMS OR COMPLAINTS AGAINST BELENKO AND THAT HE COULD RETURN TO THE SOVIET UNION AND LIVE A TROUBLE-FREE, QUIET LIFE IF HE WISHED. VORONTSOV ATTEMPTED TO PASS PHOTOGRAPHS, LETTERS AND TAPES FROM BELENKO'S FAMILY, BUT BELENKO REFUSED TO TAKE THEM. VORONTSOV ALSO LEFT WITH DEPARTMENT OFFICERS A LETTER FROM BELENKO'S WIFE TO PRESIDENT FORD APPEALING FOR HIS RETURN. VORONTSOV STATED THAT HE KNEW BELENKO HAD BEEN CAREFULLY PREPARED FOR THE MEETING AND DISCOUNTED BELENKO'S STATEMENT THAT HE HAD TAKEN ALL ACTIONS OF HIS OWN FREE WILL.

5. DEPARTMENT OFFICERS REJECTED SUGGESTION OF PREPARATION, SAID THEY COULD NOT CONFIRM VORONTSOV'S STATEMENTS THAT OTHER SOVIET DEFECTORS HAD EVENTUALLY RETURNED TO LIVE IN THE SOVIET UNION WITHOUT TROUBLE, AND REITERATED THAT BELENKO COULD CHOOSE TO RESPOND OR NOT RESPOND TO QUESTIONS AS HE DESIRED.

6. BELENKO TOLD SOVIET EMBASSY REPS THAT HE HAD CAREFULLY PLANNED HIS DEFECTION AND THAT ASKING FOR POLITICAL ASYLUM





Department of State

TELEGRAM

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STATE 241529 TOSEC 280011

IN THE US WAS HIS OWN DECISION. HE SAID HE WAS NOT HARASSED OR THREATENED BUT HAD MADE HIS CHOICE AS A QUOTE FREE MAN UNQUOTE. IN RESPONSE TO A QUESTION, HE STATED THAT HE WAS NOT TAKING QUOTE PILLS UNQUOTE OR MEDICATION. HE REFUSED TO GO INTO THE REASONS FOR HIS DEFECTION EXCEPT TO SAY THAT THEY WERE MANY AND THAT THE ANSWER COULD BE FOUND IN THE SOVIET UNION ITSELF. HE SAID HE DID NOT WISH TO RECEIVE ANY COMMUNICATIONS FROM HIS FAMILY OR FROM THE SOVIET UNION. HE SAID HIS WIFE WOULD GET A DIVORCE. BELENKO SAID HE DID NOT WISH TO BE BOTHERED, HARASSED OR QUOTE TERRORIZED UNQUOTE BY THE SOVIET EMBASSY AND MADE IT CLEAR THAT HE WISHED NO FURTHER MEETINGS WITH SOVIET EMBASSY REPS.

7. MEETING WAS RELATIVELY RELAXED GIVEN THE CIRCUMSTANCES AND DEPT OFFICERS DID NOT HAVE TO CUT OFF IMPROPER QUESTIONS. ALTHOUGH BELENKO WAS UNDERSTANDABLY NERVOUS WHEN CONFRONTED WITH VORONTSOV'S PRESENTATION, HE WAS HAPPY WHEN MEETING WAS OVER AND THANKED DEPARTMENT OFFICERS FOR THEIR PART IN IT.

8. SOVIET EMBASSY REPS SAID THEY WERE GRATEFUL THAT MEETING WAS ARRANGED, BUT DID NOT ADMIT VALIDITY OF BELENKO'S RESPONSES. THEY CLEARLY WANTED TO STATE FOR THE RECORD SOVIET GOVERNMENT POSITION THAT BELENKO MADE A MISTAKE AND WAS FORCED TO DEFECT BY JAPANESE AND US AUTHORITIES. THEY TOLD BELENKO THAT FOREIGN MINISTER GROMYKO WOULD BE MEETING WITH THE PRESIDENT AND SECRETARY AND IMPLIED THAT BELENKO CASE WOULD BE TAKEN UP WITH THEM. THEY MADE IT CLEAR THAT THEY DID NOT CONSIDER CASE CLOSED. ROBINSON



6

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013733

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Intelligence Report

DESCRIPTION Re Soviet aircraft
CREATION DATE 09/29/1976
VOLUME 3 pages
COLLECTION/SERIES/FOLDER ID . 032400271
COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC
BOX NUMBER 7
FOLDER TITLE Japan - MIG-25 Incident (4)

DATE WITHDRAWN 09/05/2001
WITHDRAWING ARCHIVIST GG

Sanitized 9/21/05


DECLASSIFIED, with portions exempt
 AUTHORITY RAC Review 9/21/05
 BY wh NLF, DATE 5/11/07

USAF review(s) completed


DIA review(s) completed



25X1

1.  PILOTS UNDERGOING MIG-23 TRAINING AT

25X1

SAVOSTLEYKA (55-27N; 042-19E) 

 THAT THE MIG-23

CURRENTLY BEING DELIVERED TO APVO UNITS IS THE SAME AS THE COUNTER-

SECRET

25X1

AIR VARIANT USED BY SOVIET FRONTAL AVIATION.

2. [] THE APVO COMMAND, LOOKING FOR A REPLACEMENT FOR ITS AGING YAK-28P AND SU-9, WAS FORCED TO ACCEPT THE MIG-23, AFTER MUCH TOP-LEVEL FRICTION, BECAUSE THERE WERE NO NEWER INTERCEPTORS CURRENTLY UNDER PRODUCTION WHICH COULD REPLACE THESE AIRCRAFT.

[] THE MIG-25 WAS OPTIMIZED FOR HIGH-ALTITUDE, HIGH-SPEED OPERATION WHILE THE SU-15 WAS APPARENTLY NOT SUFFICIENTLY MANEUVERABLE. FURTHER, THE MIG-23 POSSESSED A RADAR WHICH COULD DISCERN A TARGET BOTH IN THE AIR AND WITH GROUND CLUTTER.

3. [] THE MIG-23 BEGAN TO BE DELIVERED TO APVO A YEAR AGO. SINCE THEN, A REGIMENT HAS BEEN REEQUIPPED AT SMOLENSK (54-49N, 032-01E) AND REGIMENTS IN THE FAR EAST AT UGLOVOYE AND NEAR Khabarovsk ARE UNDERGOING PILOT CONVERSION TRAINING. HOWEVER, THE TRAINING IS PROGRESSING SLOWLY AND IT MAY TAKE UP TO TWO YEARS FOR THESE REGIMENTS TO REACH FULL COMBAT READINESS.

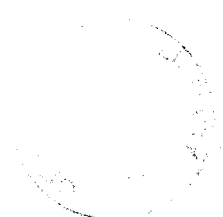
4. ALTHOUGH THE FRONTAL AVIATION COUNTERAIR AND THE PVO VARIANTS OF THE MIG-23 ARE CURRENTLY IDENTICAL, [] THE MINISTRY OF AVIATION INDUSTRY HAS BEEN TASKED TO PRODUCE A VERSION OF THE MIG-23 SPECIFICALLY DESIGNED FOR PVO UNITS. []

[] THIS VERSION IS TO BE OPTIMIZED AS AN INTERCEPTOR.

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(classification)

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Department of State

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TELEGRAM

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PAGE 01

MOSCOW 15353 291810Z

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O R 291419Z SEP 76
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC IMMEDIATE 9299
INFO AMEMBASSY ANKARA
CINCPAC
AMEMBASSY TOKYO

~~CONFIDENTIAL~~ MOSCOW 15353

EXDIS

CINCPAC FOR POLAD

E.O. 11652: GDS
TAGA: PFOR, JA, UR, US
SUBJECT: SOVIET REACTION TO MIG INCIDENT

REF: STATE 239418

1. JAPANESE EMBOFF ORITA CALLED ON EMBOFF TODAY (SEPT 29) TO EXPRESS GREAT THANKS FOR INFORMATION PASSED TO HIM EARLIER ON INCIDENT INVOLVING A U.S. PLANE FROM TURKEY WHICH INTRUDED INTO SOVIET AIRSPACE IN 1970 (REFTEL). INFORMATION, WHICH EMBOFF HAD EMPHASIZED WAS CLASSIFIED CONFIDENTIAL, HAD BEEN TRANSMITTED TO TOKYO, HE SAID. JAPANESE MFA HAD NOW COME BACK WITH QUESTION ON WHICH PORTIONS OF INFORMATION COULD BE USED BY GOJ IN CASE MATTER IS RAISED IN DIET. ORITA SAID JAPANESE EMBASSY IN WASHINGTON HAD BEEN ASKED TO INQUIRE FROM DEPARTMENT, BUT HE ALSO ASKED THAT WE INQUIRE, SINCE ORIGINAL REQUEST CAME HERE.

2. ORITA ALSO ASKED FOR CLARIFICATION OF REFERENCES TO PROBLEMS OF CONSULAR ACCESS. HE WANTED TO KNOW, IF POSSIBLE, HOW LONG SOVIETS WAITED BEFORE NOTIFYING EMBASSY OF LOCATION OF DETAINED AMERICANS, HOW LONG



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MOSCOW 15353 291810Z

AFTER THE INCIDENT THEY PERMITTED U.S. OFFICIALS TO VISIT THEM, AND HOW THE WHOLE MATTER OF CONSULAR ACCESS HAD BEEN HANDLED. ORITA DID NOT INDICATE WHETHER OR NOT JAPANESE MFA HAD ASKED THESE QUESTIONS.

3. ACTION REQUESTED: DEPARTMENT PLEASE PROVIDE ANY INFORMATION ON THESE MATTERS WHICH WE CAN PASS TO JAPANESE.

4. FYI. THE SOVIET WEEKLY NEWSPAPER LITERATURNAYA GAZETA (SEPT 29) CITED THE 1970 INCIDENT AS AN EXAMPLE OF CORRECT SOVIET HANDLING OF SUCH MATTERS IN AN ARTICLE SHARPLY CRITICAL OF JAPANESE HANDLING OF THE PRESENT INCIDENT.
MATLOCK



~~CONFIDENTIAL~~

PHASE II COMPLETION PERCENTAGES (29 SEP)

AVIONICS	30%
PROPULSION (NON-POWERED)	75%
AERODYNAMICS	90%
STRUCTURE/MATERIALS	65%
ELECTRO-OPTICAL	100%
	(ALL OBSERVED SYSTEMS)
PHOTOGRAPHIC	95%
OPERATIONS	60%

SOURCE: FTD Detachment 4 (Yokota)

SECRET NOFORN WHIMTEL



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E.O. 13526 (as amended) SEC 3.3

MR # 09-087, # 24
DIA-USA 8/13/10: NARA & ex. 513/11; CIA & ex. 616/12
By: dsl NARA, Date: 10/16/13

Handwritten calculations and notes:

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155
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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013735

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Intelligence Report

TITLE Soviet Government Statement and Press
Conference on MIG-25

CREATION DATE 09/29/1975

VOLUME 4 pages

COLLECTION/SERIES/FOLDER ID . 032400271

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (4)

DATE WITHDRAWN 09/05/2001

WITHDRAWING ARCHIVIST GG

FBIS 27

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JAPAN READY TO RETURN MIG, DATE NOT GIVEN

OW290641 TOKYO KYODO IN ENGLISH 0631 GMT 29 SEP 76 OW

(TEXT) TOKYO, SEP 29 KYDO--JAPAN TOLD THE SOVIET UNION WEDNESDAY THAT IT IS READY TO RETURN TO THE SOVIET UNION THE MIG-25 FIGHTER PLANE FLOWN TO A COMMERCIAL AIRPORT IN HOKKAIDO BY A RUSSIAN DEFECTOR 23 DAYS AGO. THE NOTIFICATION WAS MADE BY MASATADA TACHIBANA, DIRECTOR GENERAL OF THE MINISTRY'S EUROPEAN AND OCEANIC AFFAIRS BUREAU, TO SOVIET AMBASSADOR TO JAPAN DMITRIY POLYANSKIY AT THE FOREIGN MINISTRY.

JAPAN'S READINESS TO RETURN THE SOVIET TOP SECRET COMBAT PLANE WAS REVEALED ALSO BY FOREIGN MINISTER ZENTARO KOSAKA TO HIS SOVIET COUNTERPART ANDREY GROMYKO WHEN THEY MET IN NEW YORK EARLIER WEDNESDAY (JST). THE TWO MINISTERS ARE IN NEW YORK TO ATTEND THE CURRENT UN GENERAL ASSEMBLY SESSION.

CONVEYING THE NOTIFICATION VERBALLY TO THE SOVIET AMBASSADOR, TACHIBANA SAID THAT JAPANESE AUTHORITIES HAVE CUT AS SHORT AS POSSIBLE THE TIME NEEDED FOR THEIR EXAMINATION OF THE PLANE TO FIND EVIDENCE FOR SUSPECTED INTRUSION OF THE JAPANESE TERRITORIAL AIR SPACE BY THE AIRCRAFT.

THIS IS TO TAKE INTO CONSIDERATION THE FRIENDSHIP BETWEEN JAPAN AND THE SOVIET UNION, TACHIBANA SAID. HE SAID THAT THE STEPS TAKEN SO FAR BY JAPAN REGARDING THE PLANE AND THE SOVIET PILOT, LIEUTENANT VIKTOR IVANOVICH BELENKO, ARE JUSTIFIABLE IN VIEW OF INTERNATIONAL LAWS AND PRACTICES.

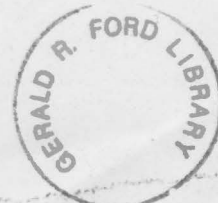
BELENKO LEFT FOR THE UNITED STATES, WHERE HE SOUGHT ASYLUM, ON SEPTEMBER 9 WHILE THE MIG-25 WAS TRANSPORTED FROM HOKKAIDO. TO THE HYAKURI AIR SELF-DEFENSE FORCE BASE IN IBARAKI PREFECTURE ABOARD A U.S. C5 PLANE LAST WEEK.

TACHIBANA TOLD POLYANSKIY THAT JAPAN WILL LATER NOTIFY THE SOVIET UNION THROUGH DIPLOMATIC CHANNELS ON HOW AND WHEN THE PLANE WILL BE HANDED BACK.

POLYANSKIY SAID THAT THE STEPS TAKEN SO FAR BY JAPAN REGARDING THE PLANE AND THE PILOT, NEGLECTING REPEATED SOVIET REQUESTS FOR IMMEDIATE RETURN OF THE AIRCRAFT AND THE AIR FORCE OFFICER, WERE UNFRIENDLY TO THE SOVIET UNION.

BUT THE SOVIET AMBASSADOR ADDED HE HOPED THE MIG-25 INCIDENT WOULD NOT FURTHER AGGRAVATE RELATIONS BETWEEN THE TWO COUNTRIES.

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O 290102Z SEP 76 ZPP4
FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE 1231

INFO AMEMBASSY MOSCOW IMMEDIATE 1739
AMEMBASSY TOKYO IMMEDIATE 2357

~~C O N F I D E N T I A L~~ STATE 241029 TOSEC 280011

EXDIB
E.O. 11652:009

TAGS: PFOR, SREF, UR, US

SUBJECT: MEETING BETWEEN MIG-25 PILOT AND SOVIET EMBASSY REPRESENTATIVES:

1. SUMMARY: MEETING BETWEEN SOVIET EMBASSY REPRESENTATIVES AND MIG PILOT BELENKO WAS HELD IN THE DEPARTMENT WITHOUT INCIDENT. BELENKO MADE CLEAR THAT HIS ACTIONS WERE VOLUNTARY AND PLANNED IN ADVANCE. VORONTSOV WAS APPRECIATIVE THAT MEETING WAS ARRANGED. HE IMPLIED THE SUBJECT MAY ARISE IN GROMYKO'S MEETINGS WITH THE PRESIDENT AND THE SECRETARY. END SUMMARY

2. BASED ON SOVIET EMBASSY REQUEST OF SEPTEMBER 23 AND AGREEMENT BY MIG-25 PILOT BELENKO, DEPARTMENT ARRANGED MEETING BETWEEN SOVIET EMBASSY REPRESENTATIVES AND BELENKO, WHICH TOOK PLACE IN DEPARTMENT AT 4:00 P.M., SEPTEMBER 28. MEETING WAS CHAIRED BY OIC BILATERAL AFFAIRS, EUR/SOV AND WAS ATTENDED BY TWO OFFICERS FROM EUR/SOV AND DEPARTMENT INTERPRETER. SOVIET EMBASSY REPS WERE DCM VORONTSOV, COUNSELOR FOR CONSULAR AFFAIRS KAVALEROV, AND SOVIET EMBASSY DOCTOR TRISHIN. MEETING LASTED APPROXIMATELY 50 MINUTES. ALL RUSSIAN WAS TRANSLATED INTO ENGLISH AND VICE VERSA.

3. DEPARTMENT OFFICERS MADE CLEAR FROM OUTSET THAT MEETING WAS NOT RPT NOT ARRANGED BECAUSE OF ANY OBLIGATION UNDER

***** WHSR COMMENT *****

HYLAND, MCPARLANE

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US-USSR CONSULAR CONVENTION OR VIENNA CONVENTION, SINCE BELENKO HAS NOT UNDER ARREST OR DETENTION BY US AUTHORITIES, BUT BECAUSE BELENKO HIMSELF HAD AGREED TO MEETING REQUESTED BY SOVIET EMBASSY. DEPARTMENT OFFICERS ALSO MADE IT CLEAR THAT INAPPROPRIATE QUESTIONS WOULD NOT BE ALLOWED AND THAT IT WAS ENTIRELY BELENKO'S DECISION AS TO WHETHER AND HOW HE SHOULD RESPOND TO ANY QUESTIONS.

4. VORONTSOV MADE PITCH CENTERED ON CONCERN OF BELENKO'S MOTHER, WIFE AND SMALL SON AND THEIR LACK OF UNDERSTANDING OF WHAT HAD HAPPENED. HE SAID SOVIET GOVERNMENT WAS CONVINCED THAT BELENKO HAD MADE A FORCED LANDING AND THAT SUBSEQUENT DEVELOPMENTS WERE IMPOSED ON HIM. VORONTSOV CLAIMED THAT SOVIET GOVERNMENT HAD NO CLAIMS OR COMPLAINTS AGAINST BELENKO AND THAT HE COULD RETURN TO THE SOVIET UNION AND LIVE A TROUBLE-FREE, QUIET LIFE IF HE WISHED. VORONTSOV ATTEMPTED TO PASS PHOTOGRAPHS, LETTERS AND TAPES FROM BELENKO'S FAMILY, BUT BELENKO REFUSED TO TAKE THEM. VORONTSOV ALSO LEFT WITH DEPARTMENT OFFICERS A LETTER FROM BELENKO'S WIFE TO PRESIDENT FORD APPEALING FOR HIS RETURN. VORONTSOV STATED THAT HE KNEW BELENKO HAD BEEN CAREFULLY PREPARED FOR THE MEETING AND DISCOUNTED BELENKO'S STATEMENT THAT HE HAD TAKEN ALL ACTIONS OF HIS OWN FREE WILL.

5. DEPARTMENT OFFICERS REJECTED SUGGESTION OF PREPARATION, SAID THEY COULD NOT CONFIRM VORONTSOV'S STATEMENTS THAT OTHER SOVIET DEFECTORS HAD EVENTUALLY RETURNED TO LIVE IN THE SOVIET UNION WITHOUT TROUBLE, AND REITERATED THAT BELENKO COULD CHOOSE TO RESPOND OR NOT RESPOND TO QUESTIONS AS HE DESIRED.

6. BELENKO TOLD SOVIET EMBASSY REPS THAT HE HAD CAREFULLY PLANNED HIS DEFECTION AND THAT ASKING FOR POLITICAL ASYLUM IN THE US WAS HIS OWN DECISION. HE SAID HE WAS NOT HARASSED OR THREATENED BUT HAD MADE HIS CHOICE AS A QUOTE FREE MAN UNQUOTE. IN RESPONSE TO A QUESTION, HE STATED THAT HE WAS NOT TAKING QUOTE PILLS UNQUOTE OR MEDICATION. HE REFUSED TO GO INTO THE REASONS FOR HIS DEFECTION EXCEPT TO SAY THAT THEY WERE MANY AND THAT THE ANSWER COULD BE FOUND IN THE SOVIET UNION ITSELF. HE SAID HE DID NOT WISH TO RECEIVE ANY COMMUNICATIONS FROM HIS FAMILY OR FROM THE SOVIET UNION. HE SAID HIS WIFE WOULD GET A DIVORCE. BELENKO SAID HE DID NOT WISH TO BE BOTHERED, HARASSED OR QUOTE TERRORIZED UNQUOTE BY THE SOVIET EMBASSY AND MADE IT CLEAR THAT HE WISHED NO

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FURTHER MEETINGS WITH SOVIET EMBASSY REPS.

7. MEETING WAS RELATIVELY RELAXED GIVEN THE CIRCUMSTANCES AND DEPT OFFICERS DID NOT HAVE TO CUT OFF IMPROPER QUESTIONS. ALTHOUGH BELENKO WAS UNDERSTANDABLY NERVOUS WHEN CONFRONTED WITH VORONTSOV'S PRESENTATION, HE WAS HAPPY WHEN MEETING WAS OVER AND THANKED DEPARTMENT OFFICERS FOR THEIR PART IN IT.

8. SOVIET EMBASSY REPS SAID THEY WERE GRATEFUL THAT MEETING WAS ARRANGED, BUT DID NOT ADMIT VALIDITY OF BELENKO'S RESPONSES. THEY CLEARLY WANTED TO STATE FOR THE RECORD SOVIET GOVERNMENT POSITION THAT BELENKO MADE A MISTAKE AND WAS FORCED TO DEFECT BY JAPANESE AND US AUTHORITIES. THEY TOLD BELENKO THAT FOREIGN MINISTER GROMYKO WOULD BE MEETING WITH THE PRESIDENT AND SECRETARY AND IMPLIED THAT BELENKO CASE WOULD BE TAKEN UP WITH THEM. THEY MADE IT CLEAR THAT THEY DID NOT CONSIDER CASE CLOSED. ROBINSON
BT



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TK1466
DE RUEHKO #4535 2748310
O R 200307Z SEP 76
FM AMEMBASSY TOKYO

TO COMUSJAPAN YOKOTA IMMEDIATE

INFO SECSTATE WASHDC 2548
CINCPAC HONOLULU

~~SECRET~~ TOKYO 14535

LIMDIS
CINCPAC ALSO FOR POLAD
E.O. 11652: XGDS-2
TAGS: HARR, JA
SUBJECT: MIG 25
REF: TOKYO 14032

1. FONOFF HAS ASKED THAT USFJ AND JSDF EXCHANGE DOCUMENTS TO COVER US ASSISTANCE IN MIG EXAMINATION AT HYAKURI. FONOFF HOPES DOCUMENTS WILL BE EXCHANGED AFTERNOON SEPTEMBER 29.

2. FOLLOWING IS THE TEXT OF JSDF LETTER TO GENERAL GALLIGAN TO BE DATED SEPTEMBER 25. QUOTE, ON BEHALF OF THE JDA, I WOULD LIKE TO REQUEST YOU TO PLACE AT OUR DISPOSAL U.S. FORCES TECHNICAL PERSONNEL AND EQUIPMENT FOR THE PURPOSE OF SUPPLEMENTING OUR TECHNICAL INADEQUACIES SO AS TO ENSURE THE PROMPT COMPLETION OF THE REQUIRED INVESTIGATION OF THE MIG 25 AIRCRAFT BY THE JDA AT HYAKURI JASDF BASE. IF THE USFJ IS READY TO HELP US, I WOULD LIKE TO ACCEPT YOUR ASSISTANCE UNDER THE SAME CONDITIONS AS IN THE CASE OF THE OPERATION TO TRANSPORT THE AIRCRAFT SET FORTH IN MY LETTER OF SEPTEMBER 17. UNQUOTE.

3. FONOFF HAS ASKED THAT GENERAL GALLIGAN RESPOND WITH LETTER DATED SEPTEMBER 26 AS FOLLOWS: QUOTE, I AM PLEASED TO INFORM YOU THAT THE US FORCES, JAPAN WILL PROVIDE SUCH TECHNICAL PERSONNEL AND EQUIPMENT AS REQUESTED BY THE JSDF FOR THE PURPOSE AND UNDER THE CONDITIONS INDICATED IN YOUR LETTER TO ME OF SEPTEMBER 25.

*****HHSR COMMENT*****

HYLAND, MCFARLANE

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E.O. 12958, SEC. 3.5 *State Dept Review*

STATE DEPT, GUIDELINES TD 9/23/02

BY 42, NARA, DATE 4/24/03



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4. EMBASSY RECOMMENDS USFJ-JSDF EXCHANGE AS PROPOSED
BY FONOFF. WE UNDERSTAND JSDF WILL WORK OUT DETAILS DIRECTLY
WITH COMUSJAPAN.
HODGSON
BT

X

F. P. M. L. P.

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Department of State

TELEGRAM

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DRAFTED BY EA/J:WILLIAM C. SHERMAN:BB
APPROVED BY EA - ARTHUR W. HUMMEL
P - PCHABIB (SUBSTANCE)
EUR/DOV - JGLASSMAN
S/S - PSBRIDGES

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TO AMEMBASSY TOKYO IMMEDIATE
INFO AMEMBASSY MOSCOW IMMEDIATE

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EXDIS

E.O. 11652: XGDS-1

TAGS: PFOR, MARR, JA, UR

SUBJECT: SECRETARY'S DISCUSSION WITH FONMIN KOSAKA RE
MIG-25

1. KOSAKA RAISED MIG-25 ISSUE WITH SECRETARY AT BREAKFAST MEETING 29 SEPT, POINTING OUT THAT HE HAD UNPLEASANT MEETING WITH GROMYKO PREVIOUS DAY. KOSAKA SAID HE HAD FLATLY REJECTED GROMYKO'S ALLEGATIONS THAT JAPAN HAD COLLUDED WITH US IN STAGE MANAGING BELENKO'S DEFECTION AGAINST HIS WILL OR THAT JAPAN WAS BEHAVING IN UNFRIENDLY MANNER TOWARD USSR. GROMYKO PRESSED HARD HOWEVER. KOSAKA SAID HE BELIEVED THAT WHETHER AIRCRAFT WAS RETURNED PROMPTLY OR NOT, HE EXPECTED SOVIETS TO BEGIN RETALIATORY TACTICS AGAINST JAPAN SUCH AS STEPPING UP CAPTURE OF JAPANESE FISHING BOATS, SUSPENSION OF PERIODIC JAPAN/USSR FOREIGN MINISTER MEETINGS, AND PUBLIC POSTPONEMENT OF LONG PLANNED VISIT BY SENIOR SOVIET LEADERSHIP TO JAPAN.

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Department of State

TELEGRAM

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2. SECRETARY SAID HE BELIEVED THAT WHAT DAMAGE WOULD BE DONE TO JAPAN - SOVIET RELATIONS HAD ALREADY BEEN DONE. SOVIET ATTITUDES WOULD NOT BE IMPROVED BY JAPANESE NERVOUSNESS, AND IF THE PLANE WERE TO BE KEPT FOR A WEEK OR SO LONGER IT WOULD HAVE NO REAL EFFECT ON SOVIET PLANS. HE DOUBTED THAT IN ANY CASE SOVIET LEADERS WOULD VISIT

JAPAN BEFORE JAPANESE YEAR-END ELECTIONS. SECRETARY SAID IN HIS OPINION GOJ MIGHT HAVE A FEW DIFFICULT WEEKS, BUT THAT BY END OF YEAR, IF JAPAN DID NOT SHOW ANY NERVOUSNESS, INCIDENT WOULD HAVE COME BACK INTO PROPORTION.

3. SECRETARY THEN SAID THAT FULL EXPLOITATION OF INTELLIGENCE VALUE OF AIRCRAFT WAS OF GREAT IMPORTANCE TO US, AND, WHILE EXPRESSING APPRECIATION FOR WHAT JAPAN HAD DONE ALREADY, ASKED THAT GOJ CONTINUE TO GIVE ACCESS TO US TECHNICAL EVALUATION TEAM FOR ONE MORE WEEK BEYOND OCTOBER 3 DATE WE PRESENTLY UNDERSTOOD TO BE CUT-OFF, I.E. UNTIL OCTOBER 10.

4. KOSAKA NOTED THAT IN HIS CONVERSATION WITH GROMYKO HE HAD FOR THE FIRST TIME GONE ON RECORD AS PROMISING TO RETURN THE AIRCRAFT QTE IN THE NEAR FUTURE UNQTE. HOWEVER, HE HAD NOT SPECIFIED DATE, PLACE, OR MEANS OF RETURN. HE AGREED TO STUDY SECRETARY'S PROPOSAL AND GIVE IT FULL CONSIDERATION.

5. EMBASSY SHOULD FOLLOW UP AND SUPPORT SECRETARY'S DEMARCHE WITH FONOFF, JDA AND PRIME MINISTER'S OFFICE AT HIGHEST FEASIBLE LEVELS. ROBINSON



~~SECRET~~

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