

The original documents are located in Box 7, folder “Japan - MIG - Incident (1)” of Presidential Country Files for East Asia and the Pacific at the Gerald R. Ford Presidential Library.

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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013707

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Intelligence Report

DESCRIPTION Re Soviet combat readiness

CREATION DATE 09/1976

VOLUME 5 pages

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

WITHDRAWING ARCHIVIST GG

Saintiz 9/21/05

DECLASSIFIED, with portions exempt

AUTHORITY RAC Review 9/21/05

BY W NLF, DATE 5/11/07

(1)

COMBAT READINESS, STRENGTH, ORGANIZATION, AND EQUIPMENT OF THE

25X1

25X1

THIS REPORT WAS PREPARED BY THE U.S. AIR FORCE AND THE DEFENSE
INTELLIGENCE AGENCY AND IS BEING CIRCULATED IN DEPARTMENT OF DEFENSE
CHANNELS AS IR 1 517 0403 76.

25X1

1.

25X1

SECRET
(classification)

Approved For Release 2005/09/21 : NLF-PC_EA_P-7-2-1-5
DIA review(s) completed. USAF review(s) completed.



25X1

2. [REDACTED] THE NORMAL TABLE OF ORGANIZATION AND

EQUIPMENT (T/O AND E) FOR A PVO FIGHTER REGIMENT WAS 36 INTERCEPTORS. A REGIMENT CONSISTED OF THREE SQUADRONS OF TWELVE AIRCRAFT EACH. SQUADRONS WERE FURTHER DIVIDED INTO FLIGHTS OF FOUR AIRCRAFT AND FLIGHTS WERE DIVIDED INTO PAIRS OF AIRCRAFT.

3. IN ADDITION TO COMBAT AIRCRAFT, FIVE TO SIX NONCOMBAT CAPABLE TRAINERS WERE INITIALLY ASSIGNED TO A REGIMENT WHEN IT WAS BEING REEQUIPPED WITH NEW AIRCRAFT. THESE WERE RETAINED DURING THE PILOT FAMILIARIZATION PHASE OF TRAINING BUT ONLY TWO TO THREE TRAINERS WERE RETAINED ONCE FULL COMBAT READINESS WAS REACHED. SQUADRONS CONVERTED TO NEW AIRCRAFT ONE AT A TIME. ADJACENT REGIMENTS, IF ANY, ASSUMED RESPONSIBILITY FOR THE SECTOR DURING INITIAL TRAINING.

4. T/O AND E HAD ONLY A PAPER VALUE. [REDACTED] REGIMENT WAS EQUIPPED ONLY WITH 25 INTERCEPTORS AND FOUR TRAINERS, ONE OF WHICH WAS ALREADY INOPERATIVE. [REDACTED] FEW REPLACEMENT AIRCRAFT WERE AVAILABLE FOR THOSE DAMAGED OR LOST. WHEN AVAILABLE, THESE WERE LONG IN ARRIVING. WHEN ASKED ABOUT REPLACEMENTS FOR AIRCRAFT ROTATED FOR MAINTENANCE, [REDACTED]

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5. [REDACTED] REGIMENT WAS NOT EXPECTED TO REACH FULL COMBAT CAPABILITY FOR TWO YEARS AFTER RECEIPT OF THEIR FIRST SQUADRON OF MIG-25'S IN AUGUST 1975. AT THAT POINT THEY WOULD NORMALLY BEGIN PRIMARY EMPHASIS ON TRAINING NEWLY ASSIGNED PILOTS FOR TRANSFER TO REGIMENTS ELSEWHERE WHICH WERE SCHEDULED TO BE REEQUIPPED WITH MIG-25'S.

6. [REDACTED] THESE PROCEDURES WERE (PVO?) FORCE WIDE. ONLY FOUR OF THE ORIGINAL MIG-17 PILOT COMPLEMENT AT SOK-LOVKA WERE RETRAINED TO FLY MIG-25'S AND ONE SUBSEQUENTLY CRASHED DUE TO HIS INABILITY TO RELY ON INSTRUMENTS. [REDACTED] (25X1) A LOW OPINION OF BOTH THE MIG-17 AND ITS PILOTS.) PILOTS THAT FLY THE MIG-25 WERE NORMALLY DRAWN FROM ESTABLISHED COMBAT-READY REGIMENTS EQUIPPED WITH LATE MODEL SUPERSONIC AIRCRAFT SUCH AS THE SU-15 [FLAGON]. [REDACTED] MOST OF THE MIG-17 PILOTS FROM HIS REGIMENT WERE TRANSFERRED TO THE FEW REMAINING MIG-17 REGIMENTS IN THE FORCE WHEN THE REGIMENT REEQUIPPED. IT WAS BECOMING EVIDENT THAT THERE WERE FEWER AND FEWER SLOTS FOR THESE PILOTS.

7. [REDACTED] THE SUBORDINATION, LOCATION, AND COMBAT READINESS OF REGIMENTS IN THE 11TH AIR ARMY AS FOLLOWS:

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(dis) Approved For Release 2005/09/21 : NLF-PC_EA_P-7-2-1-5

5X1

<u>REGIMENTAL AIRFIELD</u>	<u>SUBORDINATION</u>	<u>AIRCRAFT</u>	<u>PILOT READINESS</u>
UCHOVYF	HQ 23RD CORPS	SU-9/MIG-23	NONE#
SPASSK DALNIY	23RD CORPS	YAK-28P	FULL
SOKOLOVKA	23RD CORPS	MIG-25	POOR#
ZOTOVAYA DOLINA (UTASHI)	23RD CORPS	SU-15TM	FULL
VELIKAYA KEMA SQUADRON	23RD CORPS	16 TO 18 MIG-17	FULL#
10TH DISTRICT			
(NEAR Khabarovsk)	(POSS HQ)	SU-9/MIG-23	POOR##
PEREYASLAVKA	Khabarovsk Division	SU-15	FULL
SOVETSKAYA GAVAN	Khabarovsk Division	MIG-17	FULL##
SMIRNYKH	Khabarovsk Division	YAK-28P	FULL
YELIZOVO	Kamchatka Division	SU-15TM	PARTIAL##
BUREVESTNIK	Kuriles Division	MIG-17	FULL
ANADYR	?	TWO SQUADRONS	
		YAK-28P	
		ONE SQUADRON	
		MIG-19	FULL

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OVERALL COMBAT CAPABILITY OF THE 23RD CORPS IS QUITE LOW. TWO OUT OF FOUR REGIMENTS ARE UNDERGOING TRAINING IN NEW AIRCRAFT. THE MIG-17'S PERFORMANCE AS AN INTERCEPTOR IS VERY POOR.

REGIMENTS UNDERGOING TRAINING IN NEW AIRCRAFT (SUCH AS THE YELIZOVO UNIT WHICH BEGAN IN EARLY 1975) OR THOSE EQUIPPED WITH OBSOLETE MIG-17'S.

8. AIRCRAFT FROM REGIMENTS WHICH HAD BEEN REEQUIPPED FELL INTO TWO CATAGORIES. MIG-17 S AND MIG-19 S WERE RETURNED TO AIRCRAFT FACTORIES FOR CONVERSION INTO TARGET DRONES, MIG-15 TRAINERS WERE MOTHBALLED. MORE MODERN AIRCRAFT SUCH AS THE SU-9, YAK-28, ETC., WERE REFURBISHED AND OFTEN USED TO REPLACE EVEN OLDER AIRCRAFT ELSEWHERE IN THE FORCE.

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OO RUEHC RUFHGV
DE RUEHKO #3352 2501120
ZNY CCCCC ZZH
O 061104Z SEP 76
FM ANEMBASSY TOKYO
TO RUEHC/SECSTATE WASHDC IMMEDIATE 2065
INFO RUFHGV/USMISSION GENEVA IMMEDIATE 1979
BT

~~CONFIDENTIAL~~ TOKYO 13352

E.O. 11652: XGDS-3

TAGS: SREF, US, JA, PFOR

SUBJECT: DEFECTION OF SOVIET MIG-25 PILOT

1. MIG-25 FOXBAT LANDED 1355 SEPTEMBER 6, AT HAKODATE AIRPORT IN HOKKAIDO. FONOFF HAS INFORMED EMBASSY THAT PILOT HAS MADE WRITTEN STATEMENT REQUESTING POLITICAL ASYLUM IN US.

2. PILOT IS VIKTOR IVANOVITCH BELENKO, B. 15 FEB 1947 AN AIR FORCE LIEUTENANT STATIONED IN 23RD REGIONAL DISTRICT OF 11TH ARMY AT SAKAROVSKA BASE SITUATED BETWEEN NAHODKA AND Khabarovsk.

3. ACCORDING TO FONOFF FIRST EAST EUROPEAN DIVDIR TOGO, SOVIET CONGEN SAPPORO AND EMBASSY TOKYO HAVE ASKED FOR ACCESS TO BELENKO. FONOFF HAS YET TO GIVE SEVS ANSWER. FONOFF REQUESTS SPEEDIEST POSSIBLE DECISION ON PART OF USG.

4. LANDING OF MIG AND REQUEST FOR ASYLUM ARE TOP STORIES IN ALL JAPANESE MEDIA. US OFFICIALS HAVE BEEN ISSUED STRICT "NO COMMENT" INSTRUCTIONS.

SHOESMITH

BT

#3352

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DECLASSIFIED

E.O. 12958, SEC. 3.5

STATE DEPT. GUIDELINES

BY 6/11

NARA, DATE 2/20/01

THE DEPT. DECLASSIFICATION REVIEW

☐ Retain Class'n ☐ Change to _____

☐ Declassify in part and excise as shown

EO 12958, 25X() () () _____

☒ Declassify ☐ After _____

☐ With concurrence _____ (not)(obtained)

IPS by JOSEPH P. LEAHY Date AUG. 3 2000
U.S. FOREIGN SERVICE (RET.)

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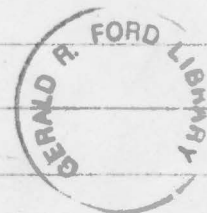
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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013708

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Telegram

DESCRIPTION Re MIG-25 incident

CREATION DATE 09/08/1976

VOLUME 3 pages

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

WITHDRAWING ARCHIVIST GG

Exempt 4/12/05
5/31/11



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Department of State **TELEGRAM**

~~CONFIDENTIAL~~ 9896

PAGE 01 TOKYO 13490 081819Z

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CCO-00 /026 W
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FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 2127

~~CONFIDENTIAL~~ TOKYO 13490

FXDIS

E.O. GDS
TAGS: PFOR, MARR, JA
SUBJECT: SOVIET DEFECTOR

REF: STATE 221875

1. GOJ CLEARLY PREFERS DEFECTOR TRAVEL TO US BY CIVILIAN
AIRCRAFT. AS PLAN NOW SHAPING UP HE WILL DEPART HANEDA ON
REGULARLY SCHEDULED AIRCRAFT BETWEEN 1800 AND 1900 SEPTEMBER 9.
WE WILL PROVIDE PRECISE DETAILS WHEN FIXED.
SHOESMITH



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Department of State

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TELEGRAM

PAGE 01

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ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

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FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 2126

~~CONFIDENTIAL~~ TOKYO 13489

NODIS

E.O. 11652: XGDS-3
TAGS: PFOR, US, JA, SREF
SUBJECT: MIG-25

STATE DEPT. DECLASSIFICATION REVIEW

☐ Retain Class'n ☐ Change to _____
☐ Declassify in part and excise as shown
EO 12958, 25X() () () _____
☒ Declassify ☐ After _____
☐ With concurrence _____ (not)(obtained)

PS by JOSEPH P. LEAHY Date AUG 3 2000
U.S. FOREIGN SERVICE (RET.)

REF: STATE 220959

1. PRIOR TO DINNER FOR GOVERNOR SCRANTON SEPT 9 I WAS ABLE TO RAISE DIRECTLY WITH FOREIGN MINISTER MIYAZAWA QUESTION OF TECHNICAL EXAMINATION OF MIG 25. I PUT TO HIM OUR HIGH LEVEL AND INTENSE INTEREST AS OUTLINED REFTEL. FOREIGN MINISTER RESPONDED THAT HE "FULLY SYMPATHETIC WITH OUR CONCERNS" AND STATED THAT HE COULD "ASSURE YOU THAT HE WOULD WANT TO DO ANYTHING WHICH IS FEASIBLE AND WHICH IS NOT VISIBLE TO THE MEDIA TO FACILITATE YOUR PARTICIPATION IN AN EXAMINATION OF THE AIRCRAFT. THE QUESTION IS HOW TO ACCOMPLISH THIS". AFTER A BRIEF DISCUSSION OF WAYS IN WHICH THE PARTICIPATION OF AMERICAN EXPERTS MIGHT BE ARRANGED, THE FOREIGN MINISTER CONCLUDED THE CONVERSATION BY OBSERVING THAT THE PRIME MINISTER IS "LEANING AWAY FROM YOUR DESIRES ON THIS".

2. FOLLOWING DINNER, FOREIGN MINISTER INVITED ME AND EMBOFF PLAT TO REMAIN FOR A FURTHER DISCUSSION OF THIS QUESTION, AND ASKED HIS TOP ADVISERS TO JOIN US. THESE INCLUDED VICE MINISTER SATO, DEPUTY MINISTER ARITA, DIRGENS YAMAZAKI, (AMERICAN AFFAIRS), NAKAJIMA (TREATIES BUREAU), AND TACHIBANA (EUROPEAN AFFAIRS-WHO WAS SUMMONED FROM FOREIGN MINISTRY FOR THIS MEETING). DURING 2 HOUR DISCUSSION FOLLOWING POINTS EMERGED:

A. JAPANESE FULLY AWARE OF HIGH U.S. INTEREST IN KNOWING AS MUCH

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E.O. 12958, SEC. 3.5

STATE DEPT, GUIDELINES, *std visit 8/3/00*

BY hh, NARA, DATE 8/30/01



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Department of State

TELEGRAM

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PAGE 02

TOKYO 13489 081825Z

ABOUT AIRCRAFT AS POSSIBLE (MIYAZAWA DESCRIBED IT AS "JACKPOT").

B. MODALITIES OF HANDLING PROBLEM MUST BE CONSISTENT WITH ACTIONS OF RESPONSIBLE INDEPENDENT GOVERNMENT AND NOT PROVOCATIVE TO SOVIET UNION.

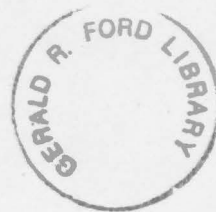
C. AMERICAN PARTICIPATION MUST BE KEPT FROM PUBLIC VIEW.

D. AIRCRAFT MUST BE RETURNED TO SOVIETS, THOUGH THERE NO CONSENSUS ON TIMING.

3. MIYAZAWA KEPT RETURNING TO CONSIDERATION OF WAYS OF MOVING AIRCRAFT TO LOCATION WHICH WOULD PERMIT MAXIMUM DISCREET ACCESS BY AMERICAN EXPERTS. SINCE WE LACKED EXPERTISE TO MAKE JUDGMENT ON FEASIBILITY OF THIS APPROACH, I THEN FOCUSSED ON INTERIM MEASURES DESIGNED TO INITIATE AMERICAN PARTICIPATION IN EXAMINATION OF PLANE, SPECIFICALLY TO ARRANGE FOR EARLIEST INCLUSION OF THREE NISEI DOD CIVILIANS ON JDA SURVEY TEAM. I INSISTED THAT GOJ SHOULD BE ABLE TO WORK OUT ARRANGEMENTS FOR THIS MINIMUM FIRST STEP. WHEN QUESTION RAISED, I EXPRESSED DOUBT THAT OFFSITE CONSULTATION BETWEEN AMERICAN EXPERTS AND JDA TEAM WOULD MEET OUR NEEDS BUT AGREED TO EXPLORE POSSIBILITY WITH U.S. EXPERTS.

4. COMMENT: EXTRAORDINARY MEETING CONVENED BY FOREIGN MINISTER TO DISCUSS OUR NEEDS DEMONSTRATES THAT HE IS GENUINELY CONCERNED TO FIND MEANS OF INSURING MAXIMUM EXPLOITATION OF AIRCRAFT WITH OUR PARTICIPATION. HOWEVER HE EVIDENTLY IS UNWILLING TO IGNORE WHAT HE THINKS WILL BE ADVERSE REACTION ON PART OF JAPANESE PUBLIC AND SOVIETS TO KNOWLEDGE OF US PARTICIPATION IN SURVEY. THE FOREIGN MINISTER WILL BE RECEPTIVE TO ANY SUGGESTIONS AND TECHNICAL SUPPORT THAT WE MIGHT HAVE THAT FIT THE FRAMEWORK OF HIS CONCERNS. FOR THE MOMENT, HOWEVER, PROBABLY THE BEST WE CAN HOPE FOR IS TO OBTAIN DIRECT PARTICIPATION BY QUALIFIED NISEI PERSONNEL IN EXAMINATION OF AIRCRAFT AS PART OF JDA TEAM. I WILL CONTINUE TO PRESS THIS COURSE WHILE EXPLORING OTHER ALTERNATIVES.
SHOESMITH

~~CONFIDENTIAL~~





Department of State

TELEGRAM

~~SECRET~~ 0475

PAGE 01 STATE 222493

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ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY P:DAO'DONOHUE:BDF
APPROVED BY P:PCHABIB
EA - MR. HUMMEL
S/S - PSBRIDGES
M - MR. EAGLEBURGER

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~~SECRET~~ STATE 222493

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E.O. 11652: GDS

TAGS: MARR, JA

SUBJECT: ACCESS TO MIG-25 AIRCRAFT

STATE DEPT. DECLASSIFICATION REVIEW

☐ Retain Class'n ☐ Change to _____

☐ Declassify in part and excise as shown

EO 12958, 25X() () () _____

☒ Declassify ☐ After _____

☐ With concurrence _____ (not)(obtained)

IPS by _____ Date _____

JOSEPH P. LEAH
U.S. FOREIGN SERVICE

AUG. 3 2000

1. HABIB CALLED IN JAPANESE CHARGE NISHIDA TODAY TO EXPRESS IN CLEAR AND STRONG TERMS OUR CONCERN OVER CONTINUING DELAY IN AFFORDING US ACCESS TO MIG-25.

2. STRESSING OUR CLOSE MUTUAL DEFENSE SECURITY RELATIONSHIP, HABIB SAID THAT USG AT HIGHEST LEVELS PUZZLED AND CONCERNED BY CONTINUED DELAY IN ALLOWING JOINT JDA/U.S. MILITARY PERSONNEL ACCESS TO THE PLANE. HABIB POINTED OUT THE UNIQUE OPPORTUNITY PRESENTED BOTH GOJ AND USG BY POSSESSION OF MIG-25. INDICATING HE SPEAKING UNDER INSTRUCTION, HABIB STRESSED IMPORTANCE OF UTILIZING THIS OPPORTUNITY IN TERMS OF OUR SECURITY INTERESTS AND REQUESTED THAT NISHIDA CONVEY IMMEDIATELY TO TOKYO THE HIGH-LEVEL CONCERN HERE ABOUT NEED FOR EARLIEST ACCESS TO THE PLANE. IN THAT CONTEXT, HABIB POINTED OUT THAT WE UNDERSTOOD NEED FOR DISCREET JOINT ACTION BUT REITERATED

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E.O. 12958, SEC. 3.5

STATE DEPT, GUIDELINES, state visit 8/3/00

BY GA, NARA, DATE 8/30/01

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Department of State **TELEGRAM**

~~SECRET~~

PAGE 02

STATE 222493

THAT WE MUST NOT LET THIS UNIQUE OPPORTUNITY PASS.

3. NISHIDA SAID HE FULLY UNDERSTOOD IMPORTANCE USG ATTACHES
TO THIS MATTER AND PROMISED TO CONVEY OUR VIEWS IMMEDIATELY.
KISSINGER

~~SECRET~~

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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013709

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Telegram

DESCRIPTION Re debriefing of MIG-25 pilot

CREATION DATE 09/08/1976

VOLUME 2 pages

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

WITHDRAWING ARCHIVIST GG

Exempt 5/11/07
~~5/13/01~~

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013710

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Telegram
CREATOR'S NAME AMEMBASSY TOKYO
RECEIVER'S NAME SECSTATE WASHDC
TITLE Access to MIG-25 Aircraft
CREATION DATE 09/09/1976
VOLUME 3 pages
COLLECTION/SERIES/FOLDER ID . 032400268
COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC
BOX NUMBER 7
FOLDER TITLE Japan - MIG-25 Incident (1)
DATE WITHDRAWN 09/04/2001
WITHDRAWING ARCHIVIST GG

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E.O. 12958, SEC. 3.5
STATE DEPT, GUIDELINES, State visit 8/14/00
BY gh, NARA, DATE 9/7/01

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* AMEMBASSY TOKYO

2 SECSTATE WASHDC NIACT IMMEDIATE 2136

4FD COMUSJAPAN YOKOTA JA IMMEDIATE

EMBASSY MOSCOW IMMEDIATE 3616

~~SECRET~~ TOKYO 13075

INDIA

.O. 110521 CDS

AGS: PFOR, US, JA, SREF, MARR

OBJECT: ACCESS TO MIG-25 AIRCRAFT

REF A, STATE 222505 O, TOKYO 13489

. IN COORDINATED SERIES OF REPRESENTATIONS SEPTEMBER 6, SENIOR
 *BASSY OFFICERS AND COMUSJAPAN CONTINUED TO PRESS AT TOP LEVELS
 F DOJ AGENCIES INVOLVED HIGH LEVEL AND INTENSE USG CONCERN TO
 ASSURE MAXIMUM EXPLOITATION OF MIG-25 AND FOR THAT PURPOSE TO
 STAIN DIRECT PARTICIPATION OF AMERICAN EXPERTS. MEETINGS
 RANGED DURING MORNING BY DEPUTY [REDACTED] WITH
 DEFENSE MINISTER SAKATA FOR PURPOSE OF DELIVERING PERSONAL
 MESSAGES FROM RESPECTIVE AGENCY HEADS. [REDACTED] ALSO MET
 WITH VICE MINDEF HARUYAMA AND ACTING NATIONAL POLICE DIRGEN;
 WHOPPS REMAINED IN CLOSE TOUCH THROUGHOUT DAY WITH FORNIN
 AMERICAN AND EUROPEAN AFFAIRS BUREAUS, AND I HAVE FOLLOWED
 P LAST NIGHT'S DISCUSSION (REF B) WITH DIRGENS
 WITH BUREAUS. COMUSJAPAN HAS REVIEWED SITUATION WITH DIRECTOR
 DINT STAFF OFFICE. THROUGHOUT WE HAVE STRESSED URGENCY OF PRO-
 VIDING PROMPT AND EFFECTIVE ACCESS BY AMERICAN EXPERTS FOR
 EFFICIENT PERIOD OF TIME TO PERMIT FULL INVESTIGATION. WE HAVE
 ALSO URGED JDA CIVILIAN AND UNIFORMED OFFICIALS TO TAKE LEAD IN
 SUPPORTING THIS OBJECTIVE IN INTERMINISTERIAL DISCUSSIONS AND IN
 DEVISING WAYS IN WHICH US ACCESS WILL BE ASSURED WITHOUT EXPOSING
 IT TO PUBLIC GLARE. WE ALSO HAVE INJECTED CAUTIONARY NOTE ON NEED
 TO PROVIDE TIGHT SECURITY FOR AIRCRAFT.

. ON BASIS THESE CONTACTS AND REPRESENTATIONS, WE ARE BEGINNING
 TO SEE SOME SIGNS THAT THE BUREAUCRATIC MACHINERY MAY BE TURNING
 ROUND. WE HAVE BEEN TOLD THAT THIS MORNING AT SPECIAL CABINET

***** UNRES COMMENT *****

COM, NY, LL

RECALLED

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PAGE 01

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OFFICE MEETING OF OFFICIALS OF AGENCIES CONCERNED, CHAIRED BY DEPUTY CHIEF CABINET SECRETARY KAIKU, IT WAS AGREED THAT ONCE FLEMMO HAD DEPARTED, MATTER SHOULD NO LONGER BE HANDLED AS CRIMINAL CASE UNDER JURISDICTION OF PROSECUTORS BUT SHOULD BE TURNED OVER TO NATIONAL DEFENSE AUTHORITIES -- I.E. JAPAN DEFENSE AGENCY -- TO TAKE CUSTODY OF PLANE AND CONTINUE INVESTIGATION. HIS RECOMMENDATION WILL HAVE TO BE APPROVED BY CABINET OFFICERS, BUT YAMAZAKI HAS TOLD ME THIS SHOULD BE AUTOMATIC. LEGAL MATTERS WILL HAVE TO BE DEVISED FOR JDA CUSTODY AND CONTINUING INVESTIGATION, HOWEVER, AND IT NOT CLEAR HOW SOON THIS SHIFT IN JURISDICTION WILL TAKE PLACE. IT IS, NONETHELESS, A STEP IN RIGHT DIRECTION. VICE MINISTER HARUYAMA HAS TOLD US THAT ONCE THIS STEP IS TAKEN, JDA THEN WILL PRESS FOR DECISION TO PERMIT JDA TO CALL IN THE MOST EXPERT PERSONS AVAILABLE TO EXAMINE AIRCRAFT WRECK -- I.E. AMERICAN EXPERTS.

JDA, JDA AND NATIONAL POLICE ARE OF ONE MIND THAT IT IS IMPORTANT FOR U.S. TO GAIN ACCESS AND THEY SEEM TO BE COOPERATING MORE CLOSELY TO BRING THIS ABOUT. CURRENT JDA THINKING IS TO HOLD PLANE FOR AT LEAST 21 DAYS FOR EXAMINATION. HARUYAMA SAID THIS MIGHT BE EXTENDED IF NECESSARY, ALTHOUGH HE RECOGNIZED POLITICAL PRESSURES MIGHT BUILD UP FOR RETURN. HARUYAMA, HOWEVER, DID NOT SEEM TO BE UNDER ANY IMMEDIATE SENSE OF TIME PRESSURE CONCERNING RETURN OF PLANE. GENERALLY SPEAKING, JDA SEEMS TO BE MOVING INTO MORE POSITIVE, LEADING POSITION IN SEEKING RESOLUTION OF THIS MATTER, AND HARUYAMA HAS TOLD US THAT LETTERS FROM SECDEF RUMSFELD AND CIA DIRECTOR BUSH HAVE BEEN QUITE HELPFUL TO ITS EFFORTS.

LIAISON BETWEEN US TECHNICAL EXPERTS NOW AT MISAWA AIR BASE AND JASDF INVESTIGATING TEAM AT HAKODATE (WHICH HAS BEEN OPERATING TO DATE UNDER AEGIS OF PROSECUTORS) NOW HAS BEEN AGREED UPON. LIMITED AMOUNT OF DATA HAS BEEN PASSED, PRIMARILY PHOTOGRAPHS. IN OUR CONTACTS TODAY, HOWEVER, WE HAVE EMPHASIZED THAT HIS ARRANGEMENT COULD ONLY BE CONSIDERED A TEMPORARY STOP-GAP (BETTER THAN NOTHING) AND THAT DIRECT PARTICIPATION IN EXAMINATION BY US EXPERTS IS ESSENTIAL FOR EFFECTIVE AND FULL EXPLOITATION.

[REDACTED] HAS TOLD DEPUTY COUNSELOR THAT WHEN SOVIET AMBASSADOR POLYANSKY CALLED ON DEPUTY FOREIGN MINISTER ARITA AT 1400 THIS AFTERNOON, HE DEMANDED RETURN OF PILOT AND PLANE BUT DID NOT REVERT TO LEGAL ARGUMENTATION USED IN EARLIER SOVIET EMBASSY PROTEST THAT AIRCRAFT HAS EXTRATERRITORIAL CHARACTER. HE DID, HOWEVER, STATE THAT THIRD COUNTRY INVOLVEMENT WOULD HAVE UNFAVORABLE REPERCUSSIONS FOR SOVIET-JAPANESE RELATIONS. ARITA COUNTERED WITH EXPRESSION OF SURPRISE THAT SOVIETS HAVE THUS FAR NOT EXPRESSED REGRET FOR INCIDENT WHICH COULD HAVE DONE GRAVE TO JAPAN'S SECURITY. HE INSISTED PILOT SOUGHT TO GO TO U.S. OF OWN FREE WILL, WHICH IT IS JAPAN'S POLICY TO RESPECT. ARITA SAID ONLY THAT HE NOTED

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PAGE 02

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ISHES OF SOVIETS RE RETURN OF AIRCRAFT AND WOULD CONVEY TO
ISHEN AUTHORITIES. HE REJECTED, HOWEVER, SOVIET REFERENCE TO
WIRD COUNTRY PRESSURES AND SAID THAT AS INDEPENDENT COUNTRY
APAN NOT SUBJECT TO SUCH PRESSURES. IN COMMENTING, [REDACTED] SAID
HAT HE HAS BEEN ARGUING THAT IT IS IN JAPAN'S SECURITY INTERESTS
O HOLD AIRCRAFT FOR INVESTIGATION AND THAT THIS SHOULD HAVE
VEN MORE WEIGHT THAN ANY LEGAL ARGUMENTATION WHICH COULD BE
ONSTITUED TOWARD THIS END. HE HAS POINTED OUT THAT, ASSUMING
APAN KEPT PLANE FOR THREE OR FOUR WEEKS, IT WOULD BE IN DOG HOUSE
ITH SOVIETS WHO WOULD ASSUME THAT AMERICANS HAD BEEN GIVEN ACCESS.
HEREFORE, JAPAN SHOULD PROVIDE ACCESS WHICH US DESIRES AND NOT
ET IN DIFFICULTIES WITH BOTH SOVIETS AND US. HE CAUTIONED,
OWEVER, THAT IT MIGHT TAKE A FEW DAYS FOR ARRANGEMENTS TO FALL
NTO PLACE. POLCOUNSELOR URGED THAT DELAY COULD ONLY COMPOUND
ROBLEM AND SOONER ACCESS PROVIDED TO US EXPERTS THE BETTER.

. COMMENT: I AM ENCOURAGED BY THE FACT THAT DESPITE SOME FOOT-
RAGGING AT LOWER LEVELS, TOP LEVELS OF FOREIGN MINISTRY AND JDA
MINISTER AND VICE MINISTER IN BOTH) AS WELL AS IN NATIONAL
OLICE CLEARLY UNDERSTAND AND AGREE WITH OUR CONCERN FOR THOR-
UGH EXPLOITATION OF AIRCRAFT. I BELIEVE THEY ARE ON THE RIGHT
RACK TO INSURE RETENTION OF PLANE FOR SUFFICIENT TIME TO PERMIT
EASONABLY COMPLETE EXAMINATION WITH DIRECT PARTICIPATION OF OUR
XPERTS. I CANNOT JUDGE JUST HOW LONG IT WILL TAKE TO WORK OUT
HE NECESSARY ARRANGEMENTS, BUT THESE TOP OFFICIALS SEEM TO BE
OVING WITH A SENSE OF URGENCY. IN MEANTIME, I DO NOT THINK WE
EED FEAR THAT GOJ WILL YIELD TO SOVIET DEMANDS FOR PROMPT RETURN
F PLANE. WE MUST KEEP ON THE PRESSURE, IF ONLY TO SUPPORT GOJ
FFICIALS WHO ARE ANXIOUS TO COOPERATE WITH US. MOST SERIOUS
TICKING POINT, HOWEVER, EVIDENTLY IS PRIME MINISTER MIKI WHO
PPARENTLY IS RELUCTANT TO ANTAGONIZE SOVIETS. I BELIEVE THAT
OST EFFECTIVE MEANS OF MOVING MIKI IN DIRECTION FAVORABLE TO
UR INTERESTS IS PERSONAL MESSAGE FROM PRESIDENT.

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PAGE 03

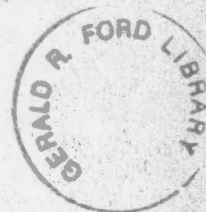
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Department of State

TELEGRAM

~~CONFIDENTIAL~~ 1044

PAGE 01 TOKYO 13512 090400Z

22
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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FM AMEMBASSY TOKYO
TO SECSTATE WASHDC IMMEDIATE 2133

~~CONFIDENTIAL~~ TOKYO 13512

EXDIS

E.O. 11652: GDS
TAGS: PFOR, JA, US, SREF
SUBJECT: MIG DEFECTOR TRAVEL PLANS

REF: TOKYO 13490

1. BELENKO WILL DEPART TOKYO HANEDA AIRPORT ON
NORTHWEST 22 AT 1845. WILL ARRIVE LOS ANGELES 1710 SEPTEMBER 9.

2. SCENARIO FOR FINAL HOUR OF BELENKO STAY IN JAPAN HAS BEEN
WORKED OUT WITH GOJ AS FOLLOWS:

1620 MEETING WITH US REPRESENTATIVES AT SUIJO
POLICE STATION.
1645 MEETING WITH MINISTRY OF JUSTICE OFFICIALS
FOR FINAL IMMIGRATION PROCEDURES.
1755 MEETING WITH SOVIET REPRESENTATIVES.
1810 DEPART POLICE STATION FOR AIRPORT
1835 ARRIVE HANEDA AIRPORT
1845 DEPART JAPAN

3. FOREIGN OFFICE REPORTS THAT DEFECTOR'S RESOLVE
REMAINS FIRM. HE HAS AGREED TO MEET WITH SOVIET
REPRESENTATIVES BUT SAID HE WOULD MEET THEM FOR
"ONE MINUTE ONLY." HE IS PREPARED FOR POSSIBILITY
THAT SOVIETS MAY TRY TO HAND HIM LETTER FROM HIS
WIFE.

4. DOCUMENTATION FOR TRAVEL TO UNITED STATES IS



~~CONFIDENTIAL~~

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

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Department of State

TELEGRAM

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PAGE 02

TOKYO 13512 090400Z

COMPLETE.

5. EMBASSY WOULD APPRECIATE SOONEST GUIDANCE ON WHAT WE CAN
SAY TO PRESS AFTER BELENKO HAS DEPARTED JAPAN.
SHOESMITH

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DE RUEHKO #3577 2531000
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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2155

INFO COMUSJAPAN YOKOTA JA IMMEDIATE
5TH AF YOKOTA JA IMMEDIATE
CINCPAC HONOLULU HI IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE 3618
USMISSION NATO IMMEDIATE 318

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LIMITED OFFICIAL USE TOKYO 13577

E.O. 11652: N/A

TAGS: HARR, JA

SUBJECT: FURTHER REACTION TO MIG-25 INCIDENT

SUMMARY: JAPANESE MEDIA CONTINUES TO HEADLINE MIG-25 INCIDENT WITH SOVIETS COMING IN FOR CRITICISM FOR HEAVYHANDEDNESS, WHILE GOJ OFFICIALS ARE WARY OF PREDICTING HOW THE MATTER WILL BE SETTLED. END SUMMARY.

1. WHILE GOJ OFFICIALS CONTINUE TO REACT WITH DELICACY TO COMPLEX OF DIPLOMATIC PROBLEMS CREATED BY MIG-25 INCIDENT TOUGHER POSTURE TOWARDS SOVIETS NOTED BY MEDIA. HIGH FOREIGN MINISTRY OFFICIALS ARE HEADLINED IN SEPTEMBER 9 PAPERS CRITICIZING THE USSR FOR NOT HAVING EXPRESSED ITS REGRET AT HAVING VIOLATED JAPAN'S TERRITORY AND FOR "LACK OF PROTOCOL" IN MAKING DEMANDS WITHOUT EXPRESSING ANY ACKNOWLEDGEMENT OR RESPONSIBILITY FOR THE INCIDENT. A HIGH FOREIGN OFFICE OFFICIAL COMPARED THIS TO "BREAKING INTO THE YARD OF A NEIGHBOR AND SAYING NO WORD OF REGRET" AND SAID IT WAS NOT BEFITTING A "GENTLEMANLY COUNTRY". FOREIGN MINISTER MIYAZAWA TOLD THE PRESS ON THE MORNING OF SEPTEMBER 9 THAT HE HAD BEEN INSTRUCTED BY PRIME MINISTER MIKI TO HANDLE THE AFFAIR "VERY CAREFULLY SO AS NOT TO LEAVE ANY DISPUTES IN THE FUTURE".

2. MOSBY PAPERS SEE THE DEFECTOR LEAVING FOR THE US ON SEPTEMBER 9, AND ARE TURNING THEIR ATTENTION TO THE DISPOSITION OF THE MIG-25. ONE FOREIGN MINISTRY OFFICIAL IS QUOTED AS SAYING THIS INCIDENT IS UNPRECEDENTED FOR JAPAN, BUT EUROPEAN PRECEDENTS

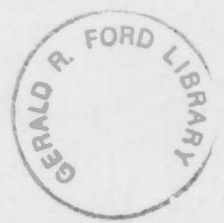
*****WHSR COMMENT*****

SCOWCROFT, HYLAND,LL

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E.O. 12958, SEC. 3.5
STATE DEPT, GUIDELINES
BY 66, NARA, DATE 2/30/01



ESTABLISH A KIND OF "INTERNATIONAL MARKET PRICE" FOR HANDLING THE PLANE WHICH INVOLVES A "QUITE THOROUGH INVESTIGATION WITHIN THE SCOPE NECESSARY FOR THE PURSUIT AND CLARIFICATION OF THE CIRCUMSTANCES OF THE INCIDENT OF TERRITORIAL VIOLATION." THE ASAHI SUMMARIZES THAT "THE FOREIGN MINISTRY THINKS JAPAN CAN DETAIN THE PLANE AS MATERIAL EVIDENCE IN A CRIMINAL OFFENSE EVEN AFTER THE DEPARTURE OF BELENKO AND THERE IS NO NEED TO DELAY HIS DEPARTURE. THE GOJ INTENDS TO RETURN THE PLANE EVENTUALLY, BUT A FINAL DECISION ON ITS HANDLING SHOULD BE MADE ONLY AFTER NEGOTIATIONS WITH THE SOVIETS REACH AN AGREEMENT." ALSO ACCORDING TO PRESS REPORTS FOREIGN MINISTRY SOURCES DO NOT RECOGNIZE THE PLANE'S "RIGHT OF INVIOABILITY" AS CALLED BY THE SOVIET SIDE.

3. THE JDA HAS BEGUN INTERGOVERNMENTAL TALKS TO CONDUCT A SEPARATE INSPECTION OF THE PLANE. UP TO NOW THE JDA IS SAID TO BE COOPERATING IN THE POLICE AND PROCURATOR'S INVESTIGATION WITH ITS OWN PERSONNEL. JDA DIRGEN SAKATA REPORTEDLY TOLD THE LDP SECURITY RESEARCH COUNCIL THAT JDA INVESTIGATION OF THE PLANE "IS A MATTER OF COURSE". FOREIGN MINISTRY SOURCES SAY THE INVESTIGATION WILL PROBABLY NOT TAKE AS LONG AS TWO TO THREE WEEKS. THERE IS A LINE OF COMMON SENSE. A JDA SOURCE OFFICIAL OPINED THAT ABOUT ONE MONTH WILL BE REQUIRED FROM THE STANDPOINT OF COMMON SENSE, ACCORDING TO THE YOMIURI.

4. SOVIET REACTION IS BEING WATCHED CAREFULLY. FDOFF OFFICIALS REVEALED THAT MOSCOW AMBASSADOR SHIGEMITSU WAS PRESENTED THE SAME DEMANDS MADE EARLIER IN TOKYO. AMBASSADOR POLANSKY IS SCHEDULED TO MEET VICE FOREIGN MINISTER ARITA THIS AFTERNOON (SEPTEMBER 9) IN WHAT THE PRESS EXPECTS WILL BE PRESENTATION OF THE MOST AUTHORITATIVE SOVIET GOVERNMENT DEMARCHE TO DATE. THIS IS THE FIRST TIME THE SOVIET AMBASSADOR HAS BECOME INVOLVED.

5. THERE IS LITTLE COMMENTARY ON IMPLICATIONS FOR US-JAPAN RELATIONS. ONE FOREIGN OFFICE SOURCE IS QUOTED AS SAYING THAT IT IS NOT POSSIBLE FOR THE US TO DIRECTLY SEEK THE INVESTIGATION OF THE MIG-25, AND THAT THE US HAS ATTACHED NO CONDITION TO BELENKO'S ASYLUM OTHER THAN CONFIRMATION OF HIS INTENTIONS.

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PAGE 02

OF 02

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MEMORANDUM

NATIONAL SECURITY COUNCIL

Outside System~~SECRET~~/NODIS/XGDSACTION

September 9, 1976

MEMORANDUM FOR BRENT SCOWCROFT

FROM:

Mr. Clift

SUBJECT:

Brezhnev Message on MIG-25 Pilot

The message from Brezhnev to the President delivered by Voronstov on September 8 requires a businesslike reply from the President setting the record straight with regard to the MIG-25 pilot's request for asylum and advising that the President will look forward to meeting with Gromyko later this month. I recommend that you sign the memorandum to Larry Eagleburger for Hal Sonnenfeldt at Tab A requesting State to prepare a proposed reply for consideration by the President.

RECOMMENDATION

That you sign the memorandum at Tab A, to be handcarried on this morning's 10:00 a. m. courier run to State.

~~SECRET~~/NODIS/XGDS

DECLASSIFIED
E.O. 12958, SEC. 3.5
NSC MEMO, NODIS, STATE DEPT. GUIDELINES
BY 619, NARA, DATE 8/30/01



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THE WHITE HOUSE

WASHINGTON

~~SECRET~~/NODIS/XGDS

September 9, 1976

MEMORANDUM TO: LARRY EAGLEBURGER

FOR: HAL SONNENFELDT

SUBJECT: Message From Brezhnev
on MIG-25 Pilot

Last evening Voronstov delivered the attached message to the President from General Secretary Brezhnev expressing his bitterness over the U.S. role in the defection of the Soviet MIG-25 pilot, stating that this is an issue Gromyko will follow up on when in Washington this month, and advising that attempts by the United States to get access to the aircraft cannot but leave their mark on US-USSR relations.

Would you please prepare a proposed draft reply from the President to Brezhnev setting the record straight and advising that the President is looking forward to meeting with Gromyko when the Foreign Minister comes to Washington.

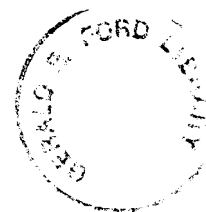
May we please have the draft by noon, Friday, September 10.

Brent Scowcroft

Attachment

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DECLASSIFIED
E.O. 12958, SEC. 2.5
NSC MEMO, 11/24/00, STATE DEPT. GUIDELINES
BY 64, NARA, DATE 8/30/01



9/9/76 4:30 PM - 11c

Dear Mr. President,

I have just learned of the statement of the White House that you have offered asylum to the Soviet pilot who is now in Japan. I must express my extreme surprise with regard to this step on your part.

So what is going on now?

The matter concerns the serviceman of the Soviet Union who by a concurrence of circumstances was forced to land on the territory of Japan. And the US Government is eager immediately to lay a hand on this pilot and the Soviet aircraft.

Even if what happened to the pilot were as some people try to present it, in that case too the step you have taken cannot be justified in any way. In fact you have urged the Soviet serviceman, opening the doors wide before him, to seek asylum in the United States in violation of his military oath of allegiance.

We are convinced that the situation is different at all and that we have here the use of violence and unlawful methods with respect to the Soviet pilot. Otherwise, why should the meeting of Soviet representatives with the pilot be denied?



In this connection I would like to draw your attention to the fact that the Japanese television showed how the Soviet pilot was taken from Hakodate airport to Tokyo. This program was watched by millions of people. A sack was put on the man's head, he was dragged into a car by rude physical force. Can you really approve of all that?

I will tell you frankly, Mr. President, the position, expressed in the said statement of the White House does not conform at all to the assurances given by you on more than one occasion as to your desire to continue the course for better relations between our countries. Moreover, and I want to be frank on this point too, we feel also concerned about many other things that are being said and done in the United States in the course of recent months. I have already drawn your attention to a number of points in this connection.

These points as well as other questions of Soviet-US relations will, of course, be the subject of conversation when A.A. Gromyko visits Washington on your invitation later this month. As of now I would like to refer to only one above-mentioned fact and to your position in this connection. And I must say, I speak of it with the feeling of bitterness.

I would repeat in conclusion: any actions on the part of the United States with regard to the Soviet pilot, as mentioned in the statement of the White House, as well as the attempts of



the US authorities to get access to the aircraft cannot
but leave their mark on our relations.

L.I. BREZHNEV

September 8, 1976



DIRECTOR OF CENTRAL INTELLIGENCE

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Abie
~~*G. H. S.*~~

Brent:

I thought you and Bill H. might
be interested in the attached
memo on the Defector.

GB 9-12

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WITHDRAWAL ID 013711

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Memorandum

RECEIVER'S NAME National Foreign Intelligence Board
Principals

TITLE Procedures for Handling of Information
Derived from Defector

CREATION DATE 09/10/1976

VOLUME 1 page

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

WITHDRAWING ARCHIVIST GG

Exempt 4/12/05

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013712

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Memorandum
CREATOR'S NAME George Bush
CREATOR'S TITLE Chairman, National Foreign Intelligence
Board
RECEIVER'S NAME National Foreign Intelligence Board
Principals
DESCRIPTION Re procedures for handling of
information derived from defector
CREATION DATE 09/10/1976
VOLUME 3 pages
COLLECTION/SERIES/FOLDER ID . 032400268
COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC
BOX NUMBER 7
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DATE WITHDRAWN 09/04/2001
WITHDRAWING ARCHIVIST GG

Exempt 4/12/05
5/31/11

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DIRECTOR OF CENTRAL INTELLIGENCE

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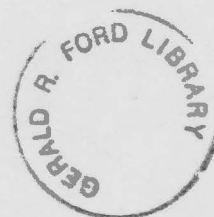
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BOX NUMBER 7
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WITHDRAWING ARCHIVIST GG

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CREATION DATE 09/10/1976

VOLUME 3 pages

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
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WITHDRAWAL ID 013713

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Intelligence Report

DESCRIPTION Re MIG-25

CREATION DATE 09/14/1976

VOLUME 1 page

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION
Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 013714

REASON FOR WITHDRAWAL National security restriction

TYPE OF MATERIAL Intelligence Report

DESCRIPTION Re further reaction to MIG-25 pilot
defection

CREATION DATE 09/14/1976

VOLUME 1 page

COLLECTION/SERIES/FOLDER ID . 032400268

COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL
COUNTRY FILES FOR EAST ASIA AND THE
PACIFIC

BOX NUMBER 7

FOLDER TITLE Japan - MIG-25 Incident (1)

DATE WITHDRAWN 09/04/2001

WITHDRAWING ARCHIVIST GG

Sanitized 4/12/05

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WORKING PAPER

14

14 Sep 76

[3] [redacted]

[3] [redacted]

In diplomatic circles, the first instance of Soviet/Warsaw Pact representatives discussing the defection occurred at a Bulgarian sponsored reception in Sofia. The Soviet ~~Attache~~ approached his US counterpart on several occasions and insisted on private discussions concerning the status of the defector. However, it appears his enthusiasm for extracting information exceeded his capacity for alcohol. He pursued the subject while initiating repeated toasts and consuming several "final" drinks. To the embarrassment of other Soviet dignitaries present, he departed the reception with a promise of further talks at upcoming social events.

[3] [redacted]

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AUTHORITY RAC NLF-CODEWORD-30-2-2-4 4/12/2005
BY MHC NARA, DATE 6/20/2011

DIA review(s) completed

Presidential Library Review of DOS Equities is Required

Approved For Release 2005/04/12 : NLF-CODEWORD-30-2-2-4

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FM JCS

INFO C I A
WHITE HOUSE WASH DC
CNO WASH DC
O P 140355Z SEP 76
FM USDAO TOKYO JAPAN

TO DIA WASH DC
INFO FTO WRIGHT PATTERSON AFB OH
COMNAVINTCOM WASH DC
7602 AIRINTELGP FORT BELVOIR VA
DA WASH DC
FTD DET 3 LINDSEY AS GERMANY
CINCPAC HONOLULU HI
CINCPACAF HICKAM AB HI
FTD DET 4 YOKOTA AB JA
TAC LANGLEY AFB VA
CINCSAC OFFUTT AFB NE
AFWOC KELLY AFB TX
FSTC CHARLOTTESVILLE VA
CSAF WASH DC
AFSC ANDREWS AFB MD
MAC SCOTT AFB IL
NISC WASH DC
DIRNSA FORT GEORGE G MEADE MD
NAVWPNSCEN CHINA LAKE CA
DET 1 7602 AIRINTELGP YOKOTA AB JA
6921 SCTYW MISAWA AB JA
CDRUSAMICOM REDSTONE ARSENAL AL
CDR US ARMY INTEL AGENCY FORT MEADE MD
USDAO MOSCOW USSR
USCINCEUR WAIHINGEN GERMANY
CINCUSAFE LINDSEY AS GERMANY
CIA WASH DC
SECSTATE WASHDC
COMUSJAPAN YOKOTA AB JA
SECDEF WASH DC
5 AF YOKOTA AB JA

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COMNAVINTCOM FOR NIC-23, 7602 FOR INUA, AND INQA, DA
FOR DAMI-DOH, FTD DET 3 FOR DA, CINCPAC FOR J253, PACAF
FOR DOIT, FTD FOR XRGH AND FAM, TAC FOR INOA, CINCSAC FOR INY,
AFEWG FOR SURP, FST CH FOR DRXST-FA1, MCOM FOR DRSMI-YDL
AND DRSMI-YOR, CSAF FOR INY, AFSC FOR INJ, 5 AF FOR INX,
MAC FOR IN, DIRNSA FOR C-54 AND CSS, 6921 FOR COL CARNAHAN,
USAINTA FOR MIIA-INC, -M, USCINCEIR FOR ECJ2-R, USAF FOR
INCFR, CIA FOR DDO/INT/RQ AND IDC, STATE FOR INR/OIL,
COMUSJAPAN FOR J-2.

THIS IS REPORT NUMBER 15.

SUBJ: STABLEMATE (U).

1. (S/NOFORN) AIRA MET WITH JASDF CHIEF OF STAFF, GEN TSUMODA, VICE
CHIEF OF STAFF LT GEN HIRANO AND DCS/DEFENSE, MGEN NAMATAME,
LATE AFTERNOON 13 SEP 76 TO EXPLAIN THE REDSIGNATION OF COMUSJ
AS OVERALL COORDINATING AUTHORITY FOR MIG-25 EXPLOITATION. POINTED
OUT THAT DAO RELATIONS WITH JDA AND JASDF WOULD REMAIN SAME. ALL
UNDERSTOOD. GEN HIRANO ASKED WHAT US SIDE'S OPINION OF BEST WAY
TO EXPLOIT. AIRA EMPHASIZED THAT BEST WAY WOULD BE TO LET APPROX
14 US SPECIALISTS WORK WITH INTACT ACFT, 24 HRS A DAY FOR APPROX
SEVEN DAYS. HIRANO ASKED WHETHER WORKING WITH INDIVIDUAL COMPONENTS
WOULD NOT BE ADEQUATE. AIRA EXPLAINED IMPORTANCE OF OPERATION AND
ANALYSIS OF SYSTEMS IN THEIR TOTALTY AND IN THEIR NORMAL ACFT
ENVIRONMENT IN ORDER TO ASCERTAIN THEIR TRUE OPERATING CHARACTER-
ISTICS. GEN TSUMODA EXPRESSED HIS UNDERSTANDING OF OUR DESIRES
BUT CITED PROBLEM OF GETTING JDA INTERNAL BUREAU OFFICIALS APPROVAL.

2. (S/NOFORN) MORNING OF 14 SEP 76 JASDF OFFICIALS GAVE AIRA 380
COLOR AND 1485 BLACK AND WHITE PRINTS OF MIG-25. MSG IR BEING
PREPARED BY DAO. PRINTS WILL BE TURNED OVER TO DET 4 FTD FOR
DUPLICATION AND USE.

3. (S/NOFORN) IN BRIEFING WITH DEF MIN SAKATA 13 SEP, MGEN
MITSUII WAS ASKED ABOUT BEST WAY FOR ACFT TO BE TAKEN OUT OF
HAKODATE. HE REPLIED BY USAF C-5. SAKATA INDICATED TO HIM THAT
THIS SOUNDED LIKE A GOOD IDEA.

GDS - 31 DEC 1984.

BT

RECALLED

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R304U 17802)IZYRCZCUIV
URGENT " " " PILOT

SCOW, HY, MCF, LL

MOSCOW, SEP 14, REUTER - THE SOVIET UNION TONIGHT
IMPLICITLY CHARGED THAT JAPAN AND THE UNITED STATES HAD
CONNIVED AT COMPELLING A RUSSIAN AIR FORCE PILOT WHO LANDED A
TOP-SECRET JET IN JAPAN LAST WEEK TO SEEK ASYLUM IN THE WEST.

THE OFFICIAL TASS NEWS AGENCY, IN THE FIRST SOVIET COMMENT
ON THE AFFAIR, SAID FIRST LIEUTENANT VIKTOR BELENKO HAD BEEN ON
A ROUTINE TRAINING FLIGHT WHEN HE LOST HIS BEARINGS, RAN OUT OF
FUEL, AND MADE AN EMERGENCY LANDING IN JAPAN.
MORE 1349

R306R 17811)2ZYRCZCCYN
PILOT 2 MOSCOW

BELENKO IS NOW IN THE UNITED STATES WHERE HE WAS GRANTED
POLITICAL ASYLUM ON THE INSTRUCTIONS OF PRESIDENT FORD.

INSTEAD OF CONTACTING SOVIET DIPLOMATS, THE AGENCY SAID,
THE JAPANESE AUTHORITIES "PUT THE SOVIET PILOT INTO STRICT
ISOLATION WHICH GIVES GROUNDS FOR BELIEVING THAT VARIOUS
METHODS WERE USED TO INFLUENCE HIM."

TASS ALSO ACCUSED PRESIDENT FORD OF INCITING THE PILOT TO
DEFECT BY ANNOUNCING THROUGH HIS WHITE HOUSE SPOKESMAN THAT
BELENKO WOULD BE GIVEN ASYLUM BEFORE IT WAS KNOWN WHETHER HE
HAD ASKED FOR IT.

MORE 1352

R307R 17850)LZYRCZCZSA
PILOT 3 MOSCOW

THE TASS ACCOUNT, WHICH FOLLOWED CLOSELY THE VERSION OF THE
AFFAIR WHICH HAS BEEN DISSEMINATED BY THE SOVIET EMBASSY IN
TOKYO, SAID THAT WHEN BELENKO WAS ALLOWED TO MEET A RUSSIAN
DIPLOMAT HE SAT "LIKE A DUMMY."

THE MEETING, TASS ADDED, "SHOWED THAT V.I. BELENKO WAS NOT
IN A NORMAL STATE AND WAS UNDER THE INFLUENCE OF NARCOTICS OR
SOME OTHER DRUG."

THE ALLEGATIONS CLOSELY PARALLELED SIMILAR CHARGES ISSUED
IN MOSCOW AT THE WEEKEND WHEN A SOVIET NEWSPAPER SAID OLYMPIC
DIVER SERGEI NEMTSANOV HAD BEEN DRUGGED IN CANADA IN AN
APPARENT BID TO MAKE HIM STAY IN THE WEST.

REUTER 1354



N081
RI



MIG REACTION

MOSCOW (AP) -- THE SOVIET UNION ACCUSED JAPAN TODAY OF "IGNORING THE ELEMENTARY NORMS OF INTERNATIONAL RIGHTS" IN REFUSING TO RETURN A MIG25 JET FIGHTER AND ITS DEFECTING PILOT.

IN THE FIRST PUBLIC SOVIET COMMENT SINCE THE JET LANDED IN JAPAN SEPT. 6 AND THE PILOT WAS GIVEN ASYLUM IN THE UNITED STATES, THE TASS NEWS AGENCY SAID THAT JAPANESE COOPERATION WITH THE UNITED STATES IN THE MATTER HAS HARMED SOVIET-JAPANESE RELATIONS.

TASS SAID THE AIRPLANE, WHICH IT DID NOT IDENTIFY AS THE MIG25, ONE OF THE MOST SOPHISTICATED IN THE WORLD, HAD LANDED IN JAPAN BECAUSE IT LOST ITS BEARINGS AND RAN OUT OF FUEL.

IT SAID JAPANESE AUTHORITIES HELD THE PILOT, LT. VIKTOR IVANOVICH BELENKO, AGAINST HIS WILL, AND THAT HE WAS SENT TO THE UNITED STATES AGAINST HIS WILL. IT DENIED HE HAD SOUGHT ASYLUM.

TASS REFERRED TO A SOVIET STATEMENT TO THE JAPANESE ON SEPT. 9 "IN WHICH THE ACTS OF THE JAPANESE GOVERNMENT WERE QUALIFIED AS OPENLY UNFRIENDLY TOWARDS THE SOVIET UNION."

IT SAID THE JAPANESE DID NOT REPLY.

09-14-76 14:03EDT

FBIS 72''''''

TASS COMMENTS ON BELENKO'S FLIGHT TO JAPAN

LD141645 MOSCOW TASS IN ENGLISH 1635 GMT 14 SEP 76 LD

("WHO NEEDS IT?"--TASS HEADLINE)

(TEXT) MOSCOW, SEPTEMBER 14, TASS--ALL KINDS OF ISSUES CAN ARISE, SOME TOTALLY UNFORESEEN, IN THE RELATIONS BETWEEN STATES, ESPECIALLY NEIGHBOUR STATES. IF THE STATES INVOLVED IN SUCH A ISSUE SET REAL STORE BY THEIR RELATIONS, THEY GO ABOUT SOLVING THE ISSUE IN A CALM MANNER TRYING NOT TO DAMAGE THE INTERESTS OF ANY OF THE SIDES, AN UNFORESEEN CONCATENATION OF EVENTS HAS BROUGHT ABOUT JUST THAT KIND OF ISSUE IN SOVIET-JAPANESE RELATIONS A FEW DAYS AGO.

ON SEPTEMBER 6 ROUTINE TRAINING FLIGHTS WERE GOING ON AT A FAR EASTERN SOVIET AIRFIELD. A PLANE PILOTED BY AIRMAN V.I. BELENKO LOST ITS BEARINGS. IT FOUND ITSELF CLOSE TO JAPANESE TERRITORY, AND, WITH NOT ENOUGH FUEL FOR A RETURN FLIGHT, MADE AN EMERGENCY LANDING AT THE AIRPORT IN THE JAPANESE TOWN OF HAKODATE.

THE FIRST DUTY OF THE JAPANESE AUTHORITIES WOULD SEEM TO HAVE BEEN TO MAKE IT POSSIBLE FOR THE SOVIET AIRMAN TO CONTACT SOVIET OFFICES IN JAPAN--THE USSR EMBASSY IN TOKYO AND THE USSR GENERAL CONSULATE IN SAPPORO JUST 150 KILOMETERS AWAY FROM HAKODATE.

THE JAPANESE AUTHORITIES ACTED OTHERWISE. THEY PUT THE SOVIET AIRMAN IN STRICT ISOLATION WHICH GIVES GROUNDS FOR BELIEVING THAT VARIOUS METHODS WERE USED TO INFLUENCE HIM. MILLIONS OF JAPANESE TV VIEWERS SAW THE AIRMAN, WITH SACK PULLED OVER HIS HEAD, BEING MOVED FROM HAKODATE TO TOKYO, DRAGGED BY POLICE, PUSHED BY THEM INTO A CAR AND HAVING HIS HEAD PRESSED AGAINST THE SEAT.

DESPITE PERSISTENT APPEALS OF THE SOVIET SIDE, THE JAPANESE AUTHORITIES REFUSED TO ALLOW THEM TO MEET BELENKO FOR ALMOST FOUR DAYS, THUS GROSSLY VIOLATING THE PROVISIONS OF THE SOVIET-JAPANESE CONSULAR CONVENTION, ARTICLES 31-32, WHICH ENVIISAGE THAT A DETAINED CITIZETN OF ANOTHER STATE SHOULD HAVE AN IMMEDIATE MEETING ARRANGED WITH THAT STATE'S REPRESENTATIVES.

IT IS NOTABLE THAT THIRD STATES HAVE INTERFERED IN THE AFFAIR WITH THE CONNIVANCE OF JAPANESE AUTHORITIES. ON THE DAY FOLLOWING THE LANDING OF THE SOVIET PLANE IN JAPAN, AN OFFICIAL WHITE HOUSE SPOKESMAN SAID THAT PRESIDENT FORD HAD DECIDED TO GRANT ASYLUM TO THE SOVIET AIRMAN. THE WHITE HOUSE SPOKESMAN HAD TO ADMIT THAT THE AMERICAN AUTHORITIES DID NOT EVEN KNOW WHETHER THE AIRMAN HAD ASKED FOR AN ASYLUM IN THE USA.

(MORE)

14 SEP 1815Z MJL/SAJ''''''''

