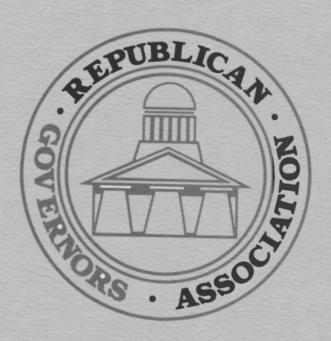
# The original documents are located in Box 25, folder "Republican Governors Association - Transcript of Proceedings" of the Ron Nessen Papers at the Gerald R. Ford Presidential Library.

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# Republican Governors Association Conference

Washington, D.C. November 28-30, 1976 Transcript of Proceedings and Debate



Governor Arch. A. Moore, Jr., West Virginia Chairman

Governor Robert F. Bennett, Kansas Vice Chairman

#### REPUBLICAN GOVERNORS ASSOCIATION

310 First Street, S.E., Washington, D.C. 20003

Phone: (202) 484-6620

Chairman HONORABLE ARCH A. MOORE, JR. Governor of West Virginia

Vice Chairman
HONORABLE ROBERT F. BENNETT
Governor of Kansas

December 15, 1976

Dear Friend:

Perhaps at no other time in history have so many written the obituary of the Republican Party as they did following the November elections. Fortunately the Republican Governors Association had a regular winter conference scheduled for the final days of November and it did provide a forum for a discussion of Party problems by leaders from around the country.

Following is a transcript of that conference and with its reading I think you will find some very thought provoking ideas expressed by veteran politicians, by relative newcomers on the national scene and by those with philosophies as far apart as the Potomac and Mississippi Rivers.

The one theme that emerged from the conference, however, was expressed by Governor Robert F. Bennett of Kansas, the new RGA chairman, who summarized by saying:

"The form of the Republican Party is neither prostrate nor dead. The victim is alive and commencing to recover satisfactorily. We will be spoiling for a fight in 1978 and fit for victory in 1980."

Ralph Griffith Executive Director

#### VOLUME I

### REPUBLICAN GOVERNORS ASSOCIATION

CONFERENCE

9:55 o'clock a.m., Monday, November 29, 1976

Yorktown - Valley Forge Conference Rooms, Hyatt Regency Hotel, 400 New Jersey Avenue, N. W., Washington, D. C., 20001

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#### PROCEEDINGS

... The Republican Governors Association Conference convened at 9:55 o'clock a.m., in the Valley Forge Conference Room of the Hyatt Regency Hotel, 400 New Jersey Avenue, N. W., Washington, D. C., Governor Arch A. Moore, Jr., Chairman, presiding ...

GOVERNOR MOORE: Take your seats, will you, please?

At this time I would like to call on Governor

Thomson of New Hampshire for the purposes of giving us a prayer.

Governor Thomson.

GOVERNOR THOMSON: Shall we rise, please?

Meavenly Father, we thank Thee for the opportunity of meeting here in the Nation's Capital as elected officials of the people of our respective States. We pray that Thou will give us guidance as we attune ourselves to the great traditions of this Republic and try to serve all of our people in the manner that will hasten the Kingdom of Thy love here on earth.

Guide and direct these deliberations. May we, as participants, listen attentively to our fellow participants and go forth from here renewed in inspiration to work and labor for our people in Thy love. This we ask in Christ's name, Amen

OPENING REMARKS BY GOVERNOR ARCH A. MOORE, JR., CHAIRMAN, REPUBLICAN GOVERNORS ASSOCIATION

Good morning, ladies and gentlemen. It is a privilege of mine as Chairman of the Republican Governors

Association to welcome you to this conference opening here in our Nation's Capital. We are privileged this morning to have old friends with us. Again, I repeat my earlier admonition.

I would hope those who are participating in the deliberations of the conference do so as quietly as possible so that we might focus attention upon those who are making presentations.

In this particular meeting I want to share with you the appreciation that we have had as members of the Association for our Republican Governors Association staff, which completely planned this particular conference, the movement of it from one section of the country here to the Nation's Capital. In fact, all the details were undertaken by our staff, with the participation of the District of Columbia Federation of Republican Women who have helped us immeasurably, that have put together some of the functions that either the first ladies or we as Governors will be participating in.

At this particular time it is my privilege to welcome you to this meeting of Republican Governors and to

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officially call this session to order.

I would like to begin with a statement of congratulations and at the same time share with you introduction of those Republicans who were victorious in the recent election.

You are going to be hearing from a great number of them during the course of this program because we have asked that they participate in the deliberations and share with us some of their thinking as it relates to the future of our party and particularly the future of this Association.

We are particularly privileged to have a number of former Governors who have been active participants in the Republican Governors Association to share this conference with us and to add to it with their thinking and their direction as it relates to the years ahead.

In terms of those who are with us here this morning for the first time, individuals who were successful in the November election, I simply choose to introduce each one of them with the expectation that we will be guided by their remarks as they appear and they will share with us later in the day.

First, from the State of Vermont, Governor-elect
Richard Snelling. It is a great privilege to have you with us.

... Applause ...

MR. SNELLING: Thank you. 2 GOVERNOR MOORE: From the State of Delaware, Governor-3 elect Pete duPont. Pete? ... Applause ... MR. DU PONT: Thank you. GOVERNOR MOORE: From the State of Illinois, Governorelect Jim Thompson. 8 ... Applause ... MR. THOMPSON: Thank you. 10 GOVERNOR MOORE: I would like also at this time to 11 extend, certainly, our congratulations to those incumbent 12 Governors who were successful in their bids for reelection. 13 Governor Otis Bowen of Indiana, we are pleased to have you 14 back again. 15 ... Applause ... 16 GOVERNOR BOWEN: Thank you. 17 GOVERNOR MOORE: Governor Thomson of New Hampshire. 18 ... Applause ... 19 GOVERNOR THOMSON: Thank you. 20 GOVERNOR MOORE: We will have participating with us 21 the Acting Governor of Samoa, Frank Barnette, who was with us

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for breakfast and will join us.

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While this conference, by necessity, is devoted to our future as a party and the role that we as governors must assume in this future, I would like to focus my remarks on the content of the conference -- its goals and certainly its expectations -- and leave, if I might, the broader question for each of us to mutually determine by the conference's end the direction it shall take.

In putting together what we consider to be an excellent program, which we have presented to you in the agenda form, it was assumed that our Association in its role and the role of our Party, as well as our Party itself, needed some thorough self-analysis.

Those of you who shared the brief reception last evening I am sure were constantly tortured by questions from those of the media that inquired of us about the future of our party and the direction it should take.

In that particular regard, in putting this program together -- which, incidentally, came together sometime in early October -- it was in anticipation that we would have the opportunity, with success in November, to chart the future of our Party in relationship to gubernatorial participation.

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Not being successful in November, the agenda of this conference is as germane.

We assumed that, in terms of the future of our Party, in some of the gubernatorial races we lost in retrospect there wasn't any reason in the world that such elections should have been lost.

After a case that came before us as an Association in which we participate in attempting to guide and counsel and encourage the Republican candidate in a particular state, we found that in the reality of defeat there was really not much reason that our Party's candidates had not been successful.

It is beyond me, very frankly, why the credibility and the competence, for example, of a great young Governor of Mississippi, Kit Bond, was not reaffirmed by his fellow citizens on Election Day. There were other races across this country that we lost in which we, as Republicans, and Republican gubernatorial hopefuls, should have been successful.

A particular state comes to mind, a state which gave its electoral vote to the Republican candidate for President of the United States, elected a Republican United States Senator and at the same time a state in which a Republican candidate

for Governor had a widespread percentage advantage going into the last month of the campaign, only to find that in the end result the Democratic Party had retained that governorship.

It is equally perplexing, it seems to me, as we review a number of the states across the country in which this Association aided in every way it could -- either by the contributions of governors themselves, committing time and effort, this Association, through the encouragement of our Republican National Committee, doing everything we possibly could to support and undergird the finances of a number of the different campaigns -- why we were not successful.

I think, first, that in this conference we must talk candidly and purposefully about our problems. After all, who is better qualified to discuss the depth of those difficulties or the problems that might exist across this country than each of us who are surrounding this conference table here this morning. All of us in our own respective ways — either as governors, governors—elect, or previous governors of the states of this nation — are more qualified to examine in an in-depth way the problems and the challenges of the Republican Party, the tremendous challenge to make it a viable political instrument in years ahead in this country. Very, very frankly, I have

always looked upon the governors, the governors-elect and the former governors as the "precinct captains" of the various states that they have represented. And that particular regard should have and be the best information that we can rely upon to build and restructure in that particular state.

I hope we can examine the productivity of our Association as Republic Governors and ask some penetrating questions which reveal the essence of what we are really about to do as a group and what our challenge shall be. In that particular regard, shall this Association continue henceforth to meet and sponsor, to counsel in every way it possibly can, gubernatorial candidates across the country carrying the Republican Party's banner?

I think a forthright appraisal of our own Association's productivity is certainly in order. We have gubernatorial races that we must be prepared for in 1977 and a large number of races in 1978. Our strength as a group, it seems to me, will well serve these particular contests if we have and can make some appropriate determinations of what the mission of incoming governors and party leaders and sitting governors might be. I think we have to determine what really is justifiably our position as governors within the party structure. Far too

long, in my judgment, the Republican Party has been the nation's orient, or Washington D. C.'s orient. I think there has been a tendency to overlook the fact again that the strength of this party is its state houses, the strength of this Party, the depth of its strength wherever it exists in the country, basically rests and vests itself in the governorships that we have and that we can obtain.

I hope that certainly we can clarify our role as governors as it relates to our Party's National Committee.

Our definition of mission is quite confused. We, as leaders in our respective states, give lighter attention in my judgment to our states' representation on the Republican National Committee. In my opinion, this circumstance can be attributed to an improper orientation in some respects in the thinking, certainly as it has been committed in the past by our party as it relates itself solely to our Party's national mission.

I think there must be an expansion as it relates to the Republican National Committee and focusing its attention on the Party's challenge in the fifty states. It is within the fifty states that the electorate of this nation resides.

And it is at that level where the decisions are made on which individuals shall serve in national affairs.

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Finally, I would hope that we could have a consensus and a genuine definition of a political party, realizing that this generalized question has been asked so many times, particularly of we Republicans, by many questioners, both inside and outside the mainstream of the two-major-party structure. I raised it today simply as a big picture goal of our Association's purpose. And I am not talking about the tired proclamation that we have to reorganize the Party. 25 years of public life I have been through more reorganizations and more Chapter 11's in this Party than any prominent business identity in the country.

I found also the fact that we seem to be constantly agonized with the reappraisal of the strength of our Party and its hope for the future, and at the same time, when we as Republicans had 35 of the 50 governorships in the country, I saw no pronouncement of the benediction of the Democratic Party for its purpose and future role in the country. I think we have got, as governors, to assume a manner of responsibility, that critics in the past seemed to focus their attention upon our membership in the Congress, or in those times when we have controlled the White House and focused that critical viewpoint upon the Republican occupant there.

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Certainly, if we are going to immerse ourselves daily into the mainstream of the national political dialogue, we are going to have to begin now to plan the activities and goals of this party of ours to meet its challenges in 1977, certainly as we look to those governorships in that year, as well as in 1978.

It is clear that a political party is not organized on the basis of rigidly determined social and economic philosophy. As a party, in my judgment, we must be big enough and comprehensive enough to attract many diverse and certainly varied positions within the body politic. It is clear to me that the first honest, and certainly forthright, evaluation is that we are not reaching enough people -- most specifically, enough young people who have decided to register their political affiliation elsewhere.

If you choose to interpret the recent election with the simplistic aphorism that this was an election of negatives in America, which simply sought to remove those who were in to the end that a tide arose in the country which could not be repelled, then it seems to me that you have conveniently explained the election. But you have created a myriad of problems in charting the course of action for our future. Easy answers,

therefore, are elusive and our problems will only be solved by the infusion of new ideas and hard work.

Most importantly, it is my opinion that our definition of a party must not occupy all our time, but must be quickly followed by a program of reaching people, and reaching them not only while they stand in the voting booth, but long before election day arrives in the form of political registration.

What did we do as a group in the last election?

It is my contention that we, as a Republican Governors

Association, filled a vital role. We asked some of you

to make personal commitments in behalf of campaigns of our

Party's candidates in the various states. In every such case,

in every state our gubernatorial candidates were better served

financially by the Republican Governors Association than at

any time in the recent past. Suffice it to say they were

well financed candidates for their respective governorships in

their respective states.

Most specifically, I think that this change of attitude in terms of financing governors' candidacies can be attributed to the perception of our National Chairman, Mary Louise Smith. It was through Ms. Smith and her steady hand which produced our improved financial posture and, with few

exceptions, her productivity was well spent, in 1976, in gubernatorial elections.

We were encouraged as an association with good candidates in most of our states. Candor, however, requires me to state that our recruitment efforts were not good enough. We were a party in many parts of the country where we were content to win the primary and did not give adequate attention to the fact that the big prize was the general election. We were a party that seemingly was content to divide ourselves from within, to be satisfied merely with whose candidate survived a primary test, and we were not willing to put our shoulder to the wheel to determine again whether or not the big prize was there.

Please do not misconstrue this observation as a bad rap on many capable and diligent people. It merely serves as a firm observation that we have got to undertake a stronger, certainly a more militant, effort and be willing to invest our personal time, when called upon, to encourage responsible men and women to personally involve themselves in our struggle for our nation and the sovereignty of our states.

Our office in Washington is capably manned by our Executive Director, Ralph Griffith, who I happen to believe

 to our opportunity is here to build our research organization, to expand upon our media activities. Through Ralph we have a technician in which we can take a major pride. The fact that he has certainly served in the past as an aid to a governor gives him a better understanding as to what the responsibilities are as Executive Director in adding to the efforts to elect additional Republican governors.

We were involved intimately in every campaign across this country. It was an ambitious undertaking. We had high hopes. And the question certainly can be legitimately asked of Republican governors, why were we not more successful? In that particular regard I maintain that part of our problem occurred long before the campaign. The season of September and October was upon us. I would hope that our national political organization is beginning to understand our persistent observations that the flow of national activities needs to play out to a better harmony with the political organizations of our various states. While this trend is an encouraging sign, it is not yet completed and I think remains to be a challenge.

I propose that we need a thorough change of mind as it relates to the national-state interaction of our Party.

The orientation of our National Committee -- as I have spoken

about our National Committee and those who work for it -is still too closely aligned with the banks of the Potomac.
Our situation on a superficial level appears to be good.
The National Committee allows us office space, lets us run
our own affairs, and pretty much does not involve itself in
any of the intra-Governors Association decisions. While I seek
the opportunity to perform, our performance should be jointly
shared with the Senate and House committees, with the office
of the National Chairman, to the end that the Chairman of the
Republican Governors Association should be a strong voice
and an equal voice with the National Chairman and the Chairmen
of the two national Legislative committees.

I am asking for more input upon the part of governors, demanding in a way that governors be consulted, not merely as a courtesy, but as a necessity, that we be allowed to achieve our rightful place in the composite national party structure.

Candidly, I think perhaps I would conclude by allowing this criticism to somewhat spill over to the White House. Each of us knows the demands upon the time of the President of the United States and his staff. As executives probably we, better than anybody else, fully appreciate and

are totally aware of the necessity to chart a government course, despite the subject matter, and to proceed to implement and sell that program to our fellow citizens. But federal action is state action.

While President Ford's Administration has demonstrated in this particular regard dramatic openings and eager communication, the criticism of isolation of governors and state organizations still is valid. In that particular regard, I think that sets the format of the discussions of this conference which I would hope to be, and draw from you, candid observations about our future. As the late distinguished Senator from the State of Illinois once said, "It takes really no special talent to criticize."

The observations that I make this morning are not, certainly, intended to be in the nature of criticism, but simply a predicate upon which we can encourage each of you to give your maximum participation and to make this a conference in which all of us can take a measure of pride.

In moving to our program this morning, at this time

I would like to call upon Bob Teeter, who can tell us just

a little bit as it relates to the circumstances our Party

finds itself in as it relates to the general citizenry of this

country and gives some of the more intimate details, particularly as it relates to any post-election evaluation that Bob would like to give us.

Bob is well known in the field of inquiring of the public mind and certainly is one of the finest political inquirers in the country.

I am pleased at this time to present to you Mr. Bob Teeter for his observations. Bob?

... Applause ...

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"THE PRESENT NATIONAL POLITICAL ATTITUDE AS DETERMINED BY PRE-ELECTION POLLS."

BOB TEETER, EXECUTIVE VICE PRESIDENT OF MARKET OPINION RESEARCH, DETROIT

Thank you, Governor Moore. MR. TEETER:

I would like this morning to start out with some general descriptions and attitudes I think we found over the past eight or 10 months this year in surveying for the presidential campaign in a number of individual States.

First of all, I think as a background to your deliberations here and to your thoughts about the role of the party and the role of the governors in the future, a few comments about the general mood or attitudes in the country are in order.

First of all, as many of you know, and I discussed with a number of you, beginning in 1972 and 1973 we had tremendously increasing rates of alienation and of cynicism from the government and government officials on the part of the public.

These attitudes and changing attitudes did not begin in 1973 and 1974. They began in the mid and late sixties. They simply were accelerated and, if anything, just moved ahead and were amplified by Watergate. The fact is today we still are continuing to work in an atmosphere where the cynicism toward government and government officials is at an all-time high.

These attitudes have been measured for 20 or 25 years. We found these changes moving very rapidly in the early seventies and, when they reached their high in 1974, we found them almost double what they were 10 years ahead of that in 1964.

Those attitudes and those feelings of alienation and cynicism have not changed since 1974 and remained immediately before the election and still do in our post-election surveys at an all-time high.

Interestingly and importantly, these feelings of alienation are not directed simply at government and government officials. They are directed at almost every major institution in our society and with which individuals have to work. They are directed at businesses, at labor unions, at school systems, at churches, at stores where people shop, at every kind of institution that individuals are forced to deal with in their regular daily lives.

Certainly they have not been caused simply by Watergate even though they were accelerated over those years. They have been caused, I think, by simply a very rapid growth in both the size and the complexity of the society in which people have to deal.

If you question individual citizens about their

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attitudes and why they hold those attitudes toward government, largely in other institutions bigness tends to be the bottom line. Ultimately, if you continue to question what is the cause and what is wrong with these institutions, the bottom line and the real objection to most of them is simply bigness.

The individual has been taught for a large number of years that this society and this system works best when it is made up of a group of individuals all acting as responsible individuals. They have come to find over the last number of years that no longer as individuals can they have any significant effect on the institutions they have to deal with.

There is just no way as an individual -- whether they don't vote or who they vote for or where they shop or what they do -- it doesn't have any real influence on that particular institution they are dealing with.

Moreover, and even a greater objection, I think they found it almost impossible to communicate on a one-to-one basis with anybody in those institutions that makes any difference, whether it is the government or again the most simple example we find regularly are simply stores where people shop.

They go to large chain stores because they feel they have to do it to get the best price. At the same time, they

say, "It really doesn't make any difference whether I stop buying things there or don't go there. I can't affect them, I can't register any objection, I can't register any satisfaction. There is no way that I can change or affect those institutions or even communicate with them."

It is in many ways the classic definition of the notion of powerlessness. People simply feel powerless to deal with or to affect or to communicate with or to influence the institutions that they have to deal with.

Certainly, while this spreads across almost every institution they deal with, at the same time these attitudes are held in a much greater degree and to a much greater intensity when directed at government and government officials.

For the first time we have found over the last year or year and a half, when we asked the traditional question about which level of government do you think is best able to solve your problems, for 25 or 30 years, at least as far back as public opinion data that has been collected that I am aware of, that answer was always the Federal Government first, the State government second, and the local government third.

We have found over the past two or three years that that has essentially reversed and that now we have people saying

the local government, then the State government, and the Federal Government last.

Believe me, that is a change that was not there and has not been there, at any time that I am aware of, for 25 or 30 years. It is simply not a matter that they are angry. It is a matter that they are frustrated.

They are anxious; they are frightened; they are worried about the future and worried about the role that they are going to play in how the institutions are going to affect them. They are the people who are on the end of the string. They are also the ones that, every time one of these major institutions makes a change of policy or the way they are doing things, it is the individual citizen and voter on the bottom of that string that is affected. And yet he feels his complete inability to do anything about the policies or the direction that those institutions take.

Certainly, there have been some very important effects in our political systems of these changes in attitudes. The most important one is simply less participation. This was the seventh consecutive election over 14 consecutive years in which participation in elections in this country has gone down.

While we talked all during election day, and many of

the press talked about, a remarkably high turnout, the fact is turnout was lower in this election than it has been in any other election in modern time. And it continued to decrease as it has now for 14 consecutive years.

Secondly, as we find a higher and higher level of ticket split, there is virtually no longer any association or very little association to party ties. The number of people who affiliate themselves or who identify with either of the major political parties is at an all-time low.

Certainly the Republican problem is by far the most acute simply because we are lower in number. We have 20 to 21 percent of the people that identify with us. The Democrats have 42 or 43 percent.

If you add those together, we have less people identifying with either of the two major political parties than we have ever had in modern times. And those people are identifying with those parties with less intensity than they ever have, which may be even more important, which means that the tie in voting parties to those parties is less than it has ever been and appears to be continuing to decrease.

The third effect is that we have had a dramatic increase -- and I am sure all of you are well aware of this --

in the number of special interest groups which in many ways have become ad hoc political parties in this country. Most of you have seen all kinds of unusual bizarre coalitions formed around various causes.

Those special interest groups, whether they be in environmental groups or consumer groups or any other kind of special interest group, have in many ways become ad hoc political parties.

It is a fact that the people have found that the two political parties themselves are simply no longer effective to communicate with and to influence the issues that they want to influence. So they have found it much more effective to form these special interest groups and make their wishes and their influence in society known through them.

Again, I am sure, as most of you know, these groups have had an increased militancy and people who belong to them feel stronger and stronger about their goals, about narrow special interests as opposed to what has been the role of the party politicist. That is direct interest in a whole breadth of problems in the society.

Along with this we have certainly had a change in values. Leading up to about five or six years ago, I thank we

always found in every survey that I am aware of, that when you ask people what their immediate goals and what their aspirations in life were, in every survey I am aware of for 35 years that it has been done, that something having to do with people's jobs or their occupation or their profession was the leading goal and aspiration.

That was, people's leading goal was to either get promoted to do better in their job, to learn how to do it better, to leave that and start their own business, but it was something having to do with the way they made their living.

Beginning about five or six years ago, with an increasing number of people, those kinds of concerns have gone down and down the list. Even at the height of the recession we did not find those problems -- of how to improve someone's life through their job -- rising very much.

All of those things that get lumped into a kind of quality-of-life issues have increased in terms of people's goals and aspirations. Certainly how well they do on the job, or at least how much they make, greatly affects how well they can satisfy these other goals.

But the fact is when you question people in an openended fashion, no longer do they tell you that their leading

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goal or their aspiration is to get promoted or get a better job or a new job. It now tends to be things like travel, leisure time activity.

Certainly the leading aspiration in the country right now is for people to own their own home. If you asked people what is the single thing that you and your family are working hard for right now, your immediate goal, what is the number one thing that you would like to accomplish over the next few years, there are two things that come far to the top of that list.

The first is either to own their own home or own a better home; the second one is to be able to educate their children better than they were educated themselves.

Another political effect -- and it may be the most important one of these changing attitudes and this increased alienation -- is that our elections have become virtually totally candid-oriented.

It is that we have always had that mix of influence in people's voting behavior between partisan issues and candidates. In the great majority of elections that we have studied in the past four or five years, and particularly this year, we find that the only overriding issues are the two candidates.

Presidential elections have become, and certainly the one just

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past was to a greater extent than any that I am aware of, essentially a nonpartisan media event, is simply a contest between two individuals.

I find that increasingly a number of top of the ticket races, whether for governor or senator, have also become essentially nonpartisan media events in which people are deciding whether to vote for President Ford or for Governor Carter simply on the basis of those two individuals.

While partisan issues still have some effect, at no time -- and this is an amazing finding -- at no time during this presidential campaigning, from the Democratic Convention through the election, could we find one issue that was having a statistically significant cut in determining whether people were going to vote for President Ford or Governor Carter.

All the variance that we could account for statistically throughout this campaign, and in the post-election study we are just finishing now, is accounted for by the perception of the personal characteristics of those two individuals.

Whether they be of competence, honesty, intelligence, trust-worthiness, whatever they are, it was the personal dimensions that almost entirely determined whether people voted for or against one or the other of the candidates in the presidential

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election, in most of the gubernatorial and senatorial elections that I was involved in this year.

There are some exceptions to that. As you get lower down the ticket you are more apt to find a local issue moving in and affecting an election greatly. But at the same time this general trend that we are now dealing in -- an era of almost entirely candidate elections -- I think is critical. The issues simply have become the means or one of the important means by which people learn what kind of individuals they are that they choose to vote for or against.

The only issue -- I was asked this many times during the campaign this year and I answered it after seeing post-election data the same way I answered it before the election -- the only issue in the presidential election this year was which one of the two men would you most prefer to have sit in the Oval Office over the next four years and make your value judgments for you.

When we looked at the dimensions and studied them carefully on how they considered these two individuals or any individuals this year, we found that the people think the voters think of candidates roughly in two dimensions.

They think of them kind of in the old classic partisan

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dimensions and economic dimensions which have controlled elections for 40 years in this country. Then they think of the two candidates as how they spread themselves across in dimensions, how they are perceived on dimensions of traditional American values.

Within traditional American values come almost every issue: the economic issues, all of the issues you and I think of which are called the social issues, the foreign affairs issues, the national defense issues.

And out of those that is thought of as the traditional American values, the voter tends to vote for the candidate who they feel most strongly represents a reaffirmation of what they think of as traditional American values.

I saw no evidence in this election or in recent years, where there are a large number of voters, of anything resembling a majority or significant plurality of voters who are demanding or want some kind of basic or fundamental change in our basic system of government.

People simply want better government. They want the government to be responsive to them. They want the government and the individuals who are running the government to address their concern. But you could not find a demand for a basic

change in the way our government, or the economic system for that matter, is organized or the way it is conducted.

Another reason, I think, for this candidate orientation is that over the past 10 years or so voters simply are having to deal with more issues. They have more concerns that are important to them.

Each of those concerns have become more complex. If you go back into public opinion data more than eight or 10 years ago, you will find that in any given election there usually was one overriding issue.

There were always three issues in this country: war, peace or foreign affairs issues. The money issues, whether at any given point it was unemployment or inflation or taxes, government spending; and the domestic peace issues which for 30 years in this country have centered in some way around race.

At any given point prior to 1966 or 1968, one of those issues was important in each two-year election. You had a Korea election; you had a recession election in 1958; and then beginning in 1968, as we came into that election, all three of those issues were perceived as vitally important.

Inflation was important in 1968. Certainly the Vietnam war

and foreign affairs was important, and domestic peace was important when we had a lot of domestic unrest.

So once you got all of those issues of great concern, people voters simply said to themselves I can't separate the two candidates in any given election on all these issues I am concerned about. I can't find one candidate I agree with exclusively and one I disagree with. Therefore, what I am going to have to do is simply rely on my judgment of the two individuals, which one will I most trust and I think is best able to deal with these individual problems.

So that tended to make candidates and the candidates' perception much more important and diminish the importance of the individual issue.

At the same time, I think there are a number of rising concerns that we are going to see over the next period of a few years that are critically important that you, as governors, will have to address and be confronted with.

Certainly if I were to list the five or six issues

I see rising -- and these are things we can deal with -- generally
are: taxes is going to be a critical issue. It always has been
and will continue to be. The crime issue I don't believe has
reached its high point yet. The crime issue is an issue which

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has greater intensity than any other issue in the country right now. And the difference in the crime issue today and what it was two or three or four or five years ago, it is no longer limited to the large cities.

The concern over crime has spread to suburbs, to small towns, to the rural areas, and the intensity of that concern is going to force public officials and force parties and governments to deal with it in the next two or three years.

Public employee strikes is another one that I think is a problem that has only begun to make its head felt.

is going to be a great demand for some kind of governmental action. The cost of health care is a terribly complex issue, as all of you know, and the perceptions of it are almost as complex.

The fact is that most people in this country today are satisfied with the kind of health care they get. They think they are getting good health care and they like the delivery system they are getting. But there is a misapprehension that this is being priced out of their list and in the near future they are no longer going to be able to afford it. And there is also a great concern over the possibility of catastrophic

illness.

The energy issue is going to become important. It is an important issue and it is unfortunate it is one of those issues that only expresses itself in surveyed data in the public concern when there is a crisis.

It is one when prices go up or a shortage develops or a problem appears to be developing in the Middle East that concern over energy goes up. In the absence of that problem, it goes down.

As all of you know, it probably could have a greater effect on us than almost any of these other issues.

Then there is this general broad issue I mentioned before, about people wanting to improve their quality of life. During this fall and after the election we have questioned very carefully about what people think improves their quality of life.

What are the elements of the quality of life that they would like to see changed or they would like to improve in their own lives. First of all, the most important element -- not the most important but one of the elements -- is that they have a job, have a means of income.

Secondly, that they have home ownership, that they

have a place to live.

Third, that they and their family have adequate health care, that they have the opportunity to give their children a better education than they had.

Fourthly, that they have the opportunity for recreation and leisure time. That is a much broader issue, as most of the unions have found out, than is generally perceived.

Many of the labor unions have found in their surveying of their own members in getting ready for contract
negotiations that the demand for more time off and for greater
amounts of leisure time has exceeded many of the economic goals
that were there five and six years ago.

Look at these attitudes. I think there are some demographic cuts that may be very important to you and very important to us in trying to broaden and build this party from a small minority party, and one which is very close to becoming a permanent minority party in this country. And believe me, that can happen.

If you look at countries in Western Europe, there are many of them that have essentially permanent majority parties and permanent minority parties. Until we can improve and expand this party at its most elemental levels, at the local

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levels and the legislative level and get control of the reorgani 1 zation and redistributing process, I think we are confined and 2 doomed to the role of a permanent minority party both in many 3 of our legislatures and in Congress.

That is why it is simply more important to build a party with a much broader base than a number of very attractive elected officials -- whether they be governors or senators or the President.

While it is very important to do that, you in no way can have a broad effect in this country until we can get control of the party at its grass roots or particularly at its legislative level.

The Republican Party suffers today from exactly the same perceptions it suffered from ever since the Depression -that of representing the wealthy, the rich, and many specialty interests in this society.

We gained unfortunately over a short period of time about two or three years there the perception of being corrupt. Fortunately, that has left us and neither party has seen this more onerous or more corrupt than the other at this point.

We have now I think fallen back into the perceptions that have doomed us or caused us problems for 20 or 30 years,

that is that we represent a special interest while the Democrats and other parties represent an average and working people better than we do.

Certainly the rebuilding of a party is a slow and tedious process. But in our upswings that we have had at any point in the past, the governors have always been the cornerstone of that rebuilding.

I think there are three or four things that we ought to keep in mind as you address yourself to the party and the rebuilding of it here.

First of all, while we cannot limit, and ought not to limit, to specific demographic rules in the society and aim at those, there are two or three things that are very apparent.

One is that we have got to do better with blacks than we have done in the past. That is not a liberal or a conciliatory argument. It is simply a statement of fact, as we found out in this presidential election, you cannot carry a majority of the States in this country and get two or three percent or four percent of the black vote, which is what the President got in many of the large States.

Traditional Republicans, if you justify them, have gotten 10 or 11 percent. And successful Republicans in most of

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these big States have also been able to get a minimum of 16 or 18 percent, and in many cases up to 30 percent. We have got to do better with blacks.

That is the only group that in this country continues to vote 90 percent one way or the other in election after election. We cannot allow that to continue and build a broad party.

Secondly, as Governor Moore said, we have got to do better with our younger voters. If you look at the distinguishing, the only distinguishing demographic trait of some of the things that I talked about before -- these attitudes of alienation and cynicism -- it is age.

There is a very sharp distinction in this country between people who enter the electorate, pre- and post-1960. And if we look at those people who have entered the electorate prior to 1960, which means they have got to be over 38 or 39 years old today, they have behaved in a pretty traditional political manner.

They hold about the same values voters have held for 30 or 40 years. They have tended to follow their parents in one party or the other by the time they are about 25 or 30 years old.

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But if you look at the group of voters who have come into the electorate, 38 or 39 years old, that is where the highest levels of alienation are, where the lowest levels of turnout are, and particularly with the groups of voters who are not college educated.

Forty percent of all the eligible voters in this country in this past election were people who have become eligible to vote since 1960. And 70 percent of that group have never seen a college campus.

So don't fall into the trap, that when immediately people start talking about young voters and doing better with you, of thinking of college campuses. Seventy percent of those people have never seen any kind of post-secondary education. In fact, 29 percent have not graduated from high school.

That is the one group I think that will determine where the next majority coalition in this country comes from.

The fact is that over, I think this is true, at no time in our history has any political party ever built a majority by convincing people to switch from one party to another.

Every new majority, if I am not mistaken, has been built by one political party or the other, bringing people into the active electorate who have not been there before, new

voters.

That is how the Democrats accomplished the New Deal in the thirties. They brought blacks, blue-collar workers and labor union members into the electorate in the thirties who had not been there previously. This is a group, this group of under 37 or 38 year olds, particularly not college educated voters, who will determine in my mind where the next majority coalition comes from.

There was no evidence in this election that they were moving one way or the other. Those are people who are essentially anti-party and aparty right now. They are slightly more Democratic than Republican, but they are not people we have got to change from being Democrats to being Republicans.

These are people who are looking for some kind of an institution to associate themselves with.

I think that we have got to continue the emphasis on candidates that Governor Moore mentioned.

Certainly, if there is one single most important thing in determining whether we win or lose, in any election that I have ever been involved in, it is the candidate selection process; that once the candidate is chosen, certainly a great majority of the variance in that election is over.

This is an area where I think the governors can be particularly important in helping, beignning right now, to find people to run for the governorships that are opening in 1977 and 1978.

I think you can be very important, and there is nothing that is more important than finding good people to run for office. More importantly, finding qualified people and good candidates to run for legislative and congressional seats, particularly within your own State.

It is also important that a political party has some kind of idea behind it. I don't think you can build a majority political party simply out of a number of attractive individual stars.

I think you can elect a large number of Republican governors or a significant number, at various times Republican senators, but I don't believe that you can have a serious effect on the Democratic majorities in most legislatures and in Congress unless we can establish something more than just a lot of attractive individuals.

Because there is not enough awareness, there is not enough focus on those positions on the ticket that those are the places that are important to the future of the party, that the

places where the party has its greater effect on voting is down the ticket at the legislative and congressional level, where we have got to have some kind of an idea behind the party.

That is not necessarily an ideological idea, but it is simply important that our party not represent in its minority status. It has got to say something more, that we can do the same thing the Democrats have been doing only do it a little better.

It is important, I think, that the Republican Party
be able to communicate some kind of an ideal that we can improve
and that our kind of government can improve the way of life of
a majority of the citizens in the country.

It certainly is also important that we pay attention to the political organizations within the States. When we look around the table here this morning -- and I am aware of it and I think a majority of the governors here -- a number of the successful governors are those who have spent considerable time and paid considerable attention to improving and strengthening the Republican Party within their own State.

In closing, I think there is one other thing that I probably don't have to say here but I would like to say in almost every speech I give. This is that when we think about

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building the Republican Party, what our plans are going to be certainly for the next two years but more importantly for the next four and six and eight years, it is that it is very important that we not underestimate the intelligence and the wisdom of the American voter.

The American voters, when they go to the polls, generally have -- at least in my view -- a very true, a very real, a very accurate perception of what it is they are voting for and what it is they are voting against.

They generally have, at least in my experience of dealing with candidates over a number of years, a pretty accurate view and a pretty accurate perception of just what kind of an individual it is they are voting for or against.

They may think they may be taking some risks and may not like everything about the person they are voting for, but at least the voter you see by the time you get to the election day, the average voter has a pretty accurate view of the kind of individual they are voting for on that day or the kind of program they are voting for.

I would be happy to answer any questions.

... Applause ...

COVERNOR MOORE: Thank you. I would like at this time to open the floor for questions. Simply raise your hand and inquire of Bob on any of the areas that he touched upon or, more importantly, an area of deficiency. Governor Romney has a question.

MR. ROMNEY: Bob, what states have done the best job of broadening the base, and how did they do it? Do you know examples?

MR. TEETER: I think, not to be overly provincial, that in Michigan the Party has done a good job. It certainly has, in Indiana, done a good job, as witness the results in this particular election, where the two top-of-the-ticket candidates both got about 60 percent. In each of those cases one of the things you find is that you do not have a narrow demographic appeal or a narrow ideological appeal of those campaigns or the parties in those states. They have been, as Governor Moore referred to, big enough umbrellas and are broadly enough based that they do reasonably well, whether they win or lose. They address themselves and they don't go into any election, I think, writing off any kind of individual group. If you don't find any group within those states where we end up with three or four or five or ten percent, it is that we

are able to do reasonably well right across the spectrum.

In fact, this is a censorious people. When you ask people,

if they don't know anything else about two candidates, and they
know one is a conservative and one is a liberal, which do they

vote for, 57 percent of the people, as recently as, I believe,

August, rejected that out of hand and say simply, "That doesn't

tell me enough. I couldn't make up my mind if that is all

I knew. I wasn't able to do it."

The fact is that it is an eccentric kind of thing.

If you look specifically in addressing ourselves to individual demographics, particularly Blacks -- I referred to Blacks earlier--it is that you know from your own experience,

Covernor, as I believe you did significantly better every time you ran among Blacks than you did the time before, I think it is because you had a record of addressing yourself to the concerns that they had and that, as you see the Pepublican candidates who do well among Blacks, they are those who do better each time they are elected and those who build a record of being concerned and expressing that concern about the things that those voters are concerned with. It is simply addressing yourself, I believe, to the concerns of these individuals.

I believe it is much more important to do that in the record

of the officials than it is to do it organizationally.

I think we have got to pay attention to an organization. Bill McLaughlin told me after the election that, I believe, the ticket in Michigan paid a lot of attention to working hard in the student areas this year, that the ticket in Michigan carried every student precinct except those at the University of Michigan, and across the state, at all of the other universities -- Central Michigan, Michigan State -- the Republican ticket carried every student precinct in Michigan except a few in Ann Arbor. That is simply, and I think Bill can tell you, a matter of paying attention and making a serious effort in those areas, which we too often don't do.

GOVERNOR MOORE: Governor-elect Thompson.

MR. THOMPSON: Bob, when you get down to the comparison of Ford and Carter as individuals without controlling the vote, where does Carter's Southern background and associations in the Southern vote come into that, if at all?

MR. TEETER: It is critical. If you look at a map, that was the thing.

MR. THOMPSON: Are you assuming the regionalism of Carter's appeal is part of his personality as distinct from an outside force in the election?

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MR. TEETER: Yes, I think so. And I think it is particularly so that if there was one thing that was very important in Governor Carter's appeal, it was the Black voters, where he did very well. It was basically, I think, his perception as an honest and moral and Christian individual. His religion was particularly, and probably more important to him among Black voters than any other place in the election.

MR. DU PONT: Bob, you commented that so often the successful candidates at a state-wide level were the individuals who were able to run an effective and bright, if you will, campaign on their own. What happens when you get down to the state legislative level?

Our experience in Delaware has been that you can run the brightest, most attractive, most articulate people you can find, and they get the devil knocked out of them because we haven't found whatever the correct key is.

Have you any observations on that?

MR. THETER: We found that everywhere this year, that we did poorly in elective races and we did poorly with good candidates, well-financed candidates. That is why I mentioned the fact that it is important, I think, that we begin to build an idea behind the Republican Party; because, given

separate from varying degrees and intensities of 35 years, it is that at those lower levels on the ticket where those candidates don't get that much exposure, that is where a party group has its greatest effect and that is where our two-to-one deficit is. When you get down to a level where the voter says, "I don't know either of these candidates very well", then they tend to fall back into the party predisposition which is better than two-to-one Democratic and we do very poorly.

So I think it is important that, through your administration, we begin to build the notion of what a Republican Government would do differently than a Republican

the negative perception that the Party has now and is

tration, we begin to build the notion of what a Republican Government would do differently than a Democratic Government and what it would stand for. Because if we cannot begin to effect the general perception of the Party in addition to just those individuals at the top of the ticket, I don't think we are ever going to have the kind of success we need to have at that level of the ticket. I just don't think it is possible in a state to go down and mount 50 or 60 or 70 individual campaigns to give those candidates the kind of exposure that you are going to get at the top of the ticket. It won't work.

GOVERNOR MOORE: Governor McCall.

MR. MC CALL: Very quickly, Mr. Teeter, there is

a greater faith in local government, you say; yet we are having more trouble getting school levies passed in our State and I know in Ohio and around the nation.

Would you comment on that and what approach school board members could take? They are killing themselves to try to get these passed now. Is there any psychological fulcrum they could use to get more of these levies passed?

MR. TEETER: I am not aware of it if there is any magic button in that regard. It seems to me that with the school levies, there are two things, very briefly, that have affected, I think, a lot of school levies when we studied them.

First of all is that as we went through the recession, it is simply dollars became more important. People were unwilling to vote for anything that would cost them any more money. It simply was not out of an antagonism for education. It was simply out of a feeling they could not afford anything more.

If you go back as far as '58 and look at the recession and when inflation was important, and ask people, "What were the elements of inflation that concerned you the most?" 93 percent mentioned food prices. Now, if you ask, "What are the elements of inflation that concern you greatly?" there are

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three that get significant mention. First are good prices, secondly are energy costs and taxes -- particularly property taxes are seen as a rising and important element of inflation.

The second thing that has had to do, I think, with a lot of school levies, frankly, is that 15 or 20 years ago the majority of the teachers' income was less than a large number of people in any given community. As the income of each teacher rose and rose above the average income, there were more and more people who were feeling that they were not getting anything more, they were not improving the quality of education by voting for school levies. Certainly, you will find where there have been public employee strikes, and teacher strikes in particular — we studied one a year ago in Buck County, Pennsylvania, where attitudes toward public employee strikes and toward the schools just simply suffered irreparable harm over the period of an extended strike. We had that experience in Michigan, certainly.

GOVERNOR MOORE: Governor Farrar.

MR. FARRAR: Mr. Teeter, you talked about building a base through an idea, an idea different than the Democratic Party. But you didn't suggest any idea. Do you have any? Could you enlighten us on a couple of those ideas that look

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attractive to the American people that we could live with in the Republican Party?

MR. TEETER: Certainly I think that idea has to be built around two or three things. One is the notion of individuals and the rights and the ability of individuals to function as individuals, the ability of individuals to communicate with and influence their institutions. I think this has a lot to do with local government and the kind of old Republican idea of more decision-making on the part of local government; for instance, an idea in which the name never meant much, but which we tested and was a very important idea before I think it got shoved off. It was back in the Nixon Administration when the whole notion of new federalism was around. If you were testing examples of that idea, that was a very strong It was one, I think, that contained the elements for a idea. real basis for the Republican Party, the whole notion of getting decision-making back into local areas and away from the state capitol. And just as importantly, it has to contain, however, the idea that in doing that we are not saying that government is not going to address any of the problems. People want the government to address problems that they have. not a matter of people wanting to see the roads built. People

want to see the city and the problems of the cities taken care of. People want the government to do things, and they think the government has a legitimate role. It is continuously an argument for government, which is somewhat different than it is now; that is, that they locally can control and that they can decide which problems are going to be addressed and which priorities, and how they are going to be addressed. And this whole field of alienation has been brought about in large degree by this idea that there are regulations passed on down and down and down and, as the individual begins to try and work his way up and change those, he sees something he doesn't like. There is no place that he can get that.

Another important aspect is some way that the individual can get his hands on the policy-making mechanism. There is a growing feeling, and probably an accurate one, that a great number of policy-making decisions have been taken out of the hands of individuals and of institutions that the individual can get close to. For instance, huge numbers of policy decisions that directly affect people are made in what they think of as the bureaucracy. Even if they vote against them, throw out all the incumbent office-holders, it doesn't change those decisions. They can't get to them.

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Certainly this is a source of a lot of antagonism towards the courts, a feeling that there is a public policy being made and decisions being made by courts in which the voters cannot get their hold on these courts. They can't do anything. There is no way they can affect them.

The most obvious example of that is busing. If you go out and ask people what they think, or what the neighbors think, whether they are for or against busing, most have a pretty accurate view in those cities, in Louisville, Boston and Detroit, if you studied it. You studied it in Pontiac, which was one of the first cities to have a busing program. We did a study of that city to test the effect of it every year since it took place. What has happened is you find people having a very accurate view. They say, "Eighty percent of the people in this community are opposed to it, and yet it has happened."

We are having policy being made, forced on us through institutions that in no way can we affect. I think we have got to find a way for individuals to communicate with and affect those institutions that are making policy that affect their lives.

If you listen to group interviews that we video-taped

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and sit in our office and watch them, you hear example after example where individuals say, "I can't find out who made the regulations. I can't change it. I can't even talk to somebody who has anything to do with it" -- that kind of frustration. So I think this idea of bringing government down to a lower level ought to be the basis for it to prosper.

GOVERNOR MOORE: Governor Thomson.

GOVERNOR THOMSON: I would like to know whether
you see the voters as perceiving any material difference between
the two major parties; and, if so, what are those differences?

enough differences to influence their vote record. They do perceive some differences. They perceive the differences that have been there for 30 years or 40 years, since the Depression. The Republicans are generally perceived as more able to handle foreign affairs and defense. The Democrats are more able to handle economic issues. But in terms of approach to government and this general issue I was just talking about, that they do not see as chief differences, as most of us here do, in the approach between the Republicans and Democrats as to where decisions are going to be made and how government is going to be conducted.

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md ends 22 GOVERNOR MOORE: Bob, thank you very much.

MR. TEETER: Thank you.

... Applause ...

GOVERNOR MOORE: We are appreciative of your time and effort.

In structuring the conference we wanted to bring to the totality of discussion of the issues to their fullest extent possible former Governors who had served in a distinguished manner in their respective States.

Our speaker at this time, speaking to us on "The Historical Perspective of the Role of Government in America," is the former Governor of Oregon, Tom McCall, who is presently now writing a newspaper column, involved as President of Applied Energetics, a nonprofit institution, but for those of us who served with Tom -- he was my seat-mate for so many years in the National Governors Conference deliberations -- he became affectionately known by all of us as the only Governor who carried on a campaign to ban himself.

Governor McCall.

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"THE HISTORICAL PERSPECTIVE OF THE ROLE OF GOVERNMENT IN AMERICA,"

BY

FORMER GOVERNOR TOM McCALL OF OREGON

MR. McCALL: Certainly I want to thank Arch for that very warm welcome. We were great friends when we were colleagues. Arch Moore has been especially understanding about the windingdown problems of the governor. And believe me, it is hell to wind down after you have been in public life.

When you go to private life, as I mentioned to Cal Rampton the other day -- he is finishing his third term and getting out and he says he knows it is going to be a tremendous problem because where they used to say "yes, sir" to him, they are now saying "why?"

That is one of the main things you run into.

... Laughter ...

MR. McCALL: I think Arch was awfully complimentary to me in saying also that I was going to trace the historic role of government in this country. I would sort of like to put on a Republican perspective because that would take up the combined talents of the Walter Lippmann, James MacGregor Burns, and our good friend, David Broder, and my illustrious grandfather Tom Lawson and Sam McCall.

"Copper King." He wrote the first magnificent history of the Republican Party, had it printed on silk and presented copies to President McKinley and the members of his Cabinet.

Grandfather McCall was a historian and newspaper publisher in Boston, and often endorsed while in Congress by The New York Times as the most independent and intellectual member of that great body.

He was the first three-term governor of Massachusetts and in a sense he gave the United States a guy called "Silent Cal." He pulled Calvin Coolidge out of the legislative woodwork and got him to run as his lieutenant governor, but only allowed him to speak during the campaign to smaller groups, preferably fervent Republican women.

The McCall-Lawson Republican roots go back almost to the day this party was founded. We won 17 out of 20 elections for State and Federal office running as Republicans. I am the only person here today, I am sure, who could say he had two grandfathers beaten in the same year, running for the United States Senate, by the same man.

The third and successful part of this triangle was a fellow named John W. Weeks, who had been Secretary of War for

Massachusetts.

This shinnying around the family tree is appropriate,

I think, Arch and Bob and my colleagues, and ladies and gentlemen,
because it lets you know that this family background not only
supplies good Republican credentials but perspectives on government from both the Atlantic and Pacific seaboards.

Since we have been progressive, as well as coastal Republicans, you can count on me not to spend all of my allotted time or very much of it delving through the musty attics of history.

Certainly, John Connally is as forceful and brilliant a political figure as you will find roaming America today, and.

I wish him well. But that doesn't mean that he necessarily will win by default on saying anything on his topic, or what the governors ought to be doing in America.

Arch asked me here because I am not only a former governor, but because I am a political writer and have been most of my life and a commentator doing 12 commentaries a week on radio and television stations.

So please understand, if you will, gentlemen, I am not a House man today and I may not indulge in all the glossing and the building and the bravado that characterizes a post-election

meeting of a losing party. It may sound, in places, like recriminating -- but it really is analyzing.

We lost a treasure, believe me, when we lost Gerald Ford as President. This is not to imply any derogation of the President-elect, but just to go on record with my belief that no more suitable substitute could have been found to take over the White House when this Nation was in the toils of Watergate.

I came to know the President as a man of innocence and idealism and fidelity, and those are unusual traits, to still survive a quarter century of bartering in the Congress. These and his honesty and his openness made him the perfect personality to lead us back toward the light of national self-respect.

History would certainly say of him, I would judge, that no President did so much in so short a time, perhaps not programmatically but in terms of commitment of his heart and

soul to the leadership of his country.

to discuss the role of the governor's part in domestic policy, he would have dwelt on the record of another Michigander, Governor William Milliken, a fitting successor to the great Governor Romney of that State.

If you look at governors like Bill Milliken and Dan

I had hoped that, if he could have been here today

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Evans of Washington, Bob Ray of Iowa, you, Arch Moore, Kit Bond, you look at their records and you begin to understand the role of government in our free system.

All would have been likely to have qualified for and received a postcard I got last year in my last year in office, year before last, from the son of a Democratic leader, a third-grader in Eugene, who scrawled a postcard to me saying, "You may be a Republican, but you're a good man."

... Laughter ...

MR. McCALL: I think my grandfather McCall might have qualified for that compliment in his day too, because he was a leader also who recognized, as you have to be successful, government is the people's servant and it is not the other way around.

So, like Bill Milliken, he went to work to increase the competence of that servant to do its job. And at a national governors conference six years ago, State Senator Bill Saltonstall came up to me and said, "We are still working to carry out your grandfather's massive blueprint of State government for reorganization and constitutional revision."

In 1973, I addressed my first strongly Democratic legislature -- both Houses had swung over -- and I drew heavily

on Sam McCall's 1917 inaugural address in Massachusetts for my message to the Oregon legislature.

It was so modern in terms of consumerism, drug and price control and the environment, that it popped their eyes, the eyes of all these Democrats, to learn that it not only had come from the pen of a Republican but it was written 56 years earlier.

We went from there to a session that saw enactment of more than 90 percent of my program. So the role of government, then, in this Republican's concept of it, is to serve the public, not partisanship, through a cooperative, not an adversary, procedure that inculcates quality, insofar as is possible, at the expense of quantity.

That isn't a perception of the full practice of statecraft that we find dominating history. That is the way it ought to be, and it would be if the pros of politics get over their obsession with playing a game that an Oregon State Senator scornfully describes as "those games of elephants and donkeys."

Surely, it is fatuous to hope any longer that the Nation is going to elect a whole slew of Republicans simply because they are Republicans.

Surely, if a Kit Bond is beaten in Missouri, you are not going to blame Kit Bond. Because you can just imagine

what a whopping victory that magnetic young governor would have won had he worn the label "Democrat," and not the millstone "Republican."

It may sound like heresy, but the heretical, although discomforting, can also be the truth, which is something this party has to confront with realism.

It has made so many mistakes that it finds itself today an endangered species sitting at graveside. Most of those mistakes, I think, derive from the basic mistake that this party belongs to the American Right Wing or at least the Right-of-Center is so powerful that it can dictate every major move, no matter how politically suicidal.

I also pause for a moment to let that sink in and there will be a little more coming in a second.

... Laughter ...

MR. McCALL: I think an excellent case in point is the misuse and abuse of Nelson Aldridge Rockfeller, the wearing away of what was once the greatest single asset in either major party. Can you imagine, gentlemen, the euphoria we would be feeling now if we had unleashed Rockefeller in his prime -- in 1964 or 1968.

There would have been no Watergate, programmatically

government would have been working better, presumably so would the economy and, in my estimation, the Republicans would be the majority party of this country.

Ten years ago in Colorado Springs, the Republican

Governors Association found the party actually heading in the

direction of becoming the dominant party. That was the time

we found that we had gone from 17 to 25 governors just on the turn

of the election of 1966.

We had added 47 new Representatives to the Congress and we had even registered huge inroads in the big cities of this country. This was only six years after the incomparable Ray Bliss -- whose name is on every lip, I notice, of this particular conference -- made a survey to determine the standing of the Republican Party in the cities.

He summarized his findings with one word. That word was "pitiful."

So the Colorado Springs rally came only two years after the Republican governors had rallied in an emergency session at Denver to pick up the pieces of the party from the 1964 debacle.

It was held about 15 years, incidentally, after

Thomas E. Dewey of New York took command of the Draft Eisenhower

movement and drove it to victory.

David Broder and Steve Hess, in their marvelous book,
"The Republican Establishment," wrote: "This feat was
possible because Dewey retained a base of political
power, which was the governorship of the largest State in the
Union."

We might wonder down through history what it might have been like if Nelson Rockefeller and Ronald Reagan had not abandoned their gubernatorial power bases in each of the two largest States.

I suspect that Nelson Rockefeller during the last couple of years could have been his own man instead of being forced to his knees in Washington in deference to every living creature right of the Republican center.

Would Ronald Reagan have been of greater stature in the past year, running as a third-term governor out of Sacramento? I would suspect so because it would have underlined the importance of his incumbency in our greatest and largest State.

This conjecture is worthwhile, gentlemen, because we can learn from our mistakes if we ever have another chance. It is not intended to be recriminatory or hindsight because I have been a vigorous Rockefeller supporter, as you all know, for 20

years and lost the chairmanship of the Oregon delegation to the 1968 Republican convention because of that fervent support of Rockefeller.

It is no empty conjecture that the GOP's catering to the minority in, and near, its right flank at Kansas City cost us the White House in the recent presidential election. The barring there of the moderates from the vice presidency tended, as the campaign progressed, to wall off more and more voters from the Republican ticket.

It will also be argued for a long time whether Ronald Reagan could have won November 2. My intuition tells me he couldn't have because his pool of potential voters would not have been large enough.

Also, one of the most astute Democratic politicians in America told me he would sit on his hands in a Ford-Carter contest but would campaign day and night for Carter if the latter were opposed by Ronald Reagan. And this sentiment was not confined to just this one personage.

Now we see many headlines blasting out about Right Wing intentions to take over party leadership. The Portland Oregonian played the story under the headline, "GOP Chairman Quits; Control Sought by Right."

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Mary Louise Smith, a pragmatist on the order of Ray Bliss, warned, in stepping down, against "any fatal lurch to either extreme of the political spectrum."

It is a timely thought from a fine leader, but I would be hard-pressed to locate enough moderate Republicans to cause even a ripple to the left. A lurch to the right, however, would warm the hearts of armies of the McKinley type political philosophers whose raw-meat approach to problems needing positive and sometimes compassionate treatment would repel a goodly majority of America's voters.

That is the meat, gentlemen, of the party's dilemma: what do you do with the moderates? They are popular with about 65 to 75 percent of the people, yet the other 25 or 35 percent which runs the party loathe the moderates. They can't get along with the moderates. They can't get along with the party without the moderates.

There are moderates of star rating who want to leave the party. You know right now Howard Baker has two young men I know of who were horsing across the campuses of the Northwest building up Baker sentiment for President in 1980.

There are also the brilliant Millikens and the John
Andersons and the Dan Evanses who are alive despite the deep

wounds of Kansas City, which sent Senator Mark Hatfield back to Washington, vowing bitterly to concentrate on local and State candidates -- period.

But the defectors of the moderate and liberal persuasion, they all crawled back on the White House bandwagon eventually, wanting to be known to the electorate they were good sports.

It made them fair game for the contempt of that most vindictive of the syndicated columnists, Patrick J. Buchanan who, in writing about '78 and '80, said, "Then perhaps the liberal-moderate film on top of the Republican Party will be useful. Look at that lineup: Weicker of Connecticut, Javits of New York, Case of New Jersey, Schweiker and Heinz of Pennsylvania, Mathias of Maryland, Percy of Illinois, and so on. What better cover could conservatives ask, as they go about consolidating control of the grass roots GOP and building for 1980?"

How long will the liberal-moderates play porpoise for the nets of those who, if the choice were theirs, would rather ruin than rule?

We saw them read Daniel Jackson Evans out of the party after the Right had manipulated caucuses and conventions

to win nearly all the delegates to the Republican convention from
Washington State, a State that by popular vote in every poll
would have gone for President Ford. And yet, Dan Evans came
back from this terrible meanness, after being driven into the
wilderness, and put together a winning Washington State team for

Ford column.

That is where all the continental West is, gentlemen,

President Ford. As you know, Oregon nosed finally into the

as you are aware. But that is not proof there is Republican sectionalism with promise out there. Oregon and Washington are as diverse from ultraconservative Idaho, Montana, Nevada and Utah as diverse can be.

But I do counsel you respectfully to look to the Northwest corner of this vast land for a clue to what Republican government can really mean -- where you find the so-called Dorchester Republicans.

In 1911, Governor Woodrow Wilson, of New Jersey, stood in the streets of Portland and said, "I count myself immensely progressive when I am in the East, but when I am in Oregon, I am not so sure."

The same year he counseled his legislature to "point toward Oregon because that is the direction I believe in which

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New Jersey ought to go."

It simply was ahead of its time because of its adoption of direct legislation, the popular election of United States Senators, and especially inventive laws protecting children and women from labor abuses.

It soon was to create the gasoline tax, a sales impost that dragged American traffic from the mud and undergirded the greater highway system the world has ever seen.

There is much, much more to the Oregon Story. Republicans like Evans and Milliken are helping to write their own absorbing Washington and Michigan stories also.

This is to me fragmentary evidence of what Republicanism ought to mean, but many States are laboratories where good government is practiced. And they abound wherever the problem-solvers managed to dominate the hate-slingers.

So you put together the doings of the party doers all the way back to the inception of this party and you have an image of what ought to be the GOP's approach to good government, even counting the brave efforts of Alf Landon to make proper land use planning a major issue in the 1936 presidential race, even counting a portentous decision by President Coolidge way back in the middle twenties.

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Silent Cal's Air Corps asked for six planes and the President had this comment, "I fail to understand this. Why must each pilot have a plane? Why can't they buy just one plane and everyone take turns flying it?" It sounds like him.

I am just about through and there is nothing that is going to be invidious from now on.

So subsequently Mr. Coolidge did approve a \$13,000 appropriation, and who would have guessed that that most conservative of Presidents triggered a major budget-buster in 1925, because that is what that six-plane decision developed into.

It underlines the whole government spending dilemma, because it brought about that six-plane decision, a major factor in defeating the axis, which of course was the awesome United States Air Force.

What we need to contest with all our will is not necessarily Big Government but Bloated Government.

I think there is one point citizens of all persuasions can agree on. But bloat can be construed in so many ways, even that premise is of little avail as this party battles today against factionalism becoming an ever more lethal habit of the GOP.

We have a warning before us from John Adams, "Once the erosion of power begins, it develops a momentum of its own. Voters generally show a disposition to abandon a sinking politician or a defeated party."

So the turnaround that was so sensational that we achieved between 1964 and 1966 is more impossible today, even though Big Jim Thompson, of Illinois, is newly dynamic on the Republican horizon and there are other bits of hopes, such as the election of charming John Chafee, of Rhode Island; John Danforth, of Missouri; John Heinz, of Pennsylvania; Richard Lugar, of Indiana; and Malcolm Wallop, of Wyoming, who wrote to me and asked to get into my third force because he said I am a conservative and you are a conservationist and conservation is the soul of conservatism.

But the two-party imbalance is so pronounced that

Ronald Reagan himself said he would seriously consider changing
the party's name to something bouncier and more alluring. For
years many candidates have recognized that it is a voter

repellant. You go from State to State and I will ask you to
find one signboard being used by a Republican candidate that
mentions he is a member of the Republican Party.

It is doubly opprobrious to blacks and to many of

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the non-black poor and elderly. I have a black anchor man who works with me on one of my newspaper programs and he said, "When you go back there, tell them my mother was a fervent, ardent Republican, my grandmother was, and tell them I send them the back of my hand," to underline what Mr. Teeter was saying about our trouble with the blacks.

Anyhow, I am in the home stretch and it is sad to see the once-honored Republican symbol tossed around like a hot rivet. But it seems to be an impending development of all this post-election turbulence in 1976.

Also, in these jolting times, Gene McCarthy has gone so far as to talk about putting all the splinter parties together in a third party -- a far cry from my third force, I want you to know.

But can you imagine Gene McCarthy embracing Lester
Maddox with Ronald Reagan standing by to perform the nuptials?
Man, that is just crazy!

The times encourage sort of a desperate audacity.

Something that I want to leave with you today would be to give low priority to fighting over the party label. To ask you,

Jerry Ford, giving high priority to asking Jerry Ford and Nelson Rockefeller and retiring Governor Don Evans to head up a group

to invite our best minds in and out of office to organize, and mandating the panel to pound full speed ahead in research and planning for programs in all areas of public concern.

This careful, nonpartisan quality work could begin to surface in the second year of the Carter Administration, offering challenging alternatives and supplements to their programs, not in an adversary way but with an eye to sharpening problem-solving thrusts in what is going to be, and is in effect, essentially a one-party capital.

This will not be the vulture-jackal interparty role that Buchanan-Saffire and other polarizers envision for the GOP -- a pack of bum losers circling and waiting to kick all those teeth in, once Jimmy Carter stumbles.

No, indeed, the team that I have in mind would be issue-absorbed, knowledgeable in statecraft and devoted to a conviction that good government is possible. Membership would be barred to no moderate, whether he is a liberal or whether he is a conservative. Former governors and former Congressmen would be welcome and a team would move hopefully in the direction of attracting as its chief of staff the type of leadership that is exemplified by Governor Dan Evans of Washington.

That nucleus or what should be the nucleus is a

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question John Gardner and I discussed the other day at breakfast.

Believe it or not, John Gardner is still a registered Republican.

He feels that the moderates and the liberals were kicked out of the party for sure in Kansas City. We said, "Maybe you could build around something called The Ripon Society."

Maybe this Republican Governors Association might be a natural step, maybe its title would raise suspicions and not objectivity.

Perhaps the Steering Committee and Task Forces could be assembled under a new banner or a new rag, R-A-G, for Restore America's Greatness or Glamour or Go. Or R-A-M, for "Revive America's Magnificence," or M-O-M-A, for "Maintain our Marvelous America."

One wag said we ought to call it the "Neo-pachyderm Party."

None of this would imply an end to conventional party activities, but we simply must protect our moderates and liberals because America needs their wisdom. Yet we fail almost utterly to provide a format which comes within a country mile of utilizing their talents to make this Nation stronger.

I have overstuffed your ears trying to delineate

"The Republican Perspective of the Role of Government in America."

I simply could have said -- and Arch would have been caught up on his lost time -- that role ought to be, and sometimes is, the providing of enlightened leadership and citizens participation at every level of government in the furtherance of the quality of life in a strong, unified and humane nation.

Thank you.

... Applause ...

GOVERNOR MOORE: May I inquire if anybody would dare have a question for Governor McCall at this point?

Tom, we want so very much sincerely to thank you.

We knew you would be provocative. We knew that you would speak
quite sincerely from your perspective. You have always been
a valuable and contributing member of our party and we have had
great high personal regard for you. We thank you for sharing
this conference with us.

MR. McCALL: Thank you sir.

GOVERNOR MOORE: We might move to the next portion of our program. We are pleased to have former Secretary of the Navy in the Kennedy Administration, and also the Secretary of the Treasury of the United States from February 1971 to June 1972, the very distinguished former Governor of the State of

Texas, an individual who worked hard and long in behalf of our party in 1976, the Honorable John Connally.

... Applause ...

"THE REPUBLICAN CONCEPT OF THE ROLE OF GOVERNMENT IN AMERICA,"

BY

FORMER GOVERNOR JOHN CONNALLY OF TEXAS

MR. CONNALLY: Mr. Chairman, distinguished governors and your guests, let me at the outset beg your indulgence. I came with a very bad cold and a very bad throat, hoping that with one more day's passage of time it might improve somewhat. It unfortunately hasn't.

I am afraid that I certainly will not sound as I normally do. Perhaps to some of you I will sound much better.

In any event, I can be pleased with the thought that the difficulty with which I speak is inevitably going to result in my speaking less. So from that standpoint at least you are certainly the beneficiary because I will curtail my remarks to a considerable degree.

I had been asked, as you know, to comment somewhat on the Republican Concept of the Role of Government in America. Without dwelling too long on that subject, let me go back and refresh your minds a bit about some of the feeling on that score

at the time of the formative years of this party. William Seward, in a speech at Rochester, New York, in October 1858, said that the party believes in one paramount idea: "The quality of all men before human tribunals and human laws as their equals before the divine tribunal and divine laws."

Again in 1860, the Republican Party platform said,
"The party views with alarm the regulation extravagances which
pervades every department of the Federal Government." That
is 1860.

That same platform in 1860, in some somewhat familiar words, the party calls for "the return to economy and accountability, which is indispensable to arrest the systematic blunder of the Treasury."

In 1872, the Republican Party platform said, "The Republican Party recognizes the duty of so shaping legislation as to secure full protection and the amplest field for capital and labor, the largest opportunities and a just share in the mutual profits."

The truth of the matter is that perhaps the Republican Party concept of the Role in Government might best be outlined at least in a negative sense by one who is only part American, who never served in the American government, but who knew much

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about government, who had much to do with government, who contributed much to freedom in this world.

It is contained in the advice that Winston Churchill gave in 1945 to Clement Attlee, to the Labor Party, to Great Britain and indeed to the world. Winston Churchill said, and I quote him, "I do not believe in the power of the state to plan and enforce, no matter how numerous are the committees they set up or the ever-growing hordes of officials they employ, or the severity of the punishments they inflict or threaten. They can't approach the high level of internal economic production achieved under free enterprise.

"Personal initiative, competitive selection, the profit motive, corrected by failure in the infinite processes of good housekeeping and personal ingenuity, these constitute the life of a free society. It is this vital creative impulse that I deeply fear the doctrines and policies of the socialist government have destroyed.

"Nothing that they can plan and order and rush around enforcing will take its place. They have broken the main spring and, until we get a new one, the watch will not go."

I am still quoting. "Set the people free. Get out of the way and let them make the best of themselves. I am sure

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that this policy of equalizing misery and organizing scarcity instead of allowing diligence, self-interest and ingenuity to produce abundance has only to be prolonged to kill this British Island stone-dead."

That is the end of the quote. That was Winston
Churchill's advice to Clement Attlee, to his country and to the
world in 1945.

I think it is fair to say that when you talk about the Republican Concept of the Role of Government in America, it can be summarized by saying that we believe, and have traditionally believed, in government supporting the privacy and the privilege of the individual, the opportunity of the individual in every way that those privileges and rights can be promoted by legitimate means and with understandable and acceptable policies.

Why, if indeed the Republican Party has espoused the freedom of the individual, the rights of the individual, the right of an individual to choose for himself, if indeed the Republican Party has as its basic concept the very heart of the American Revolution as its name -- and we do indeed; this American Revolution about which we talk a great deal and for which we celebrated the 200th anniversary this year, was

different from most other revolutions that have occurred around
the world through all the passage of time.

The American Revolution had as its central theme, for the first time in all the history of man's time on earth, that the individual had a right to decide for himself. That indeed a man could make decisions without fear of government, without domination by government, and without persecution by government as a result of those decisions.

The American Revolution had as its central theme, for the first time, that the individual could think for himself, plan for himself, do for himself, act for himself, and learn for himself, train his children by himself, and indeed fashion a career and fashion a life based upon individual desires and individual activities and individual aspirations and individual talents.

It has been that central theme that man has a right to decide for himself that has been the controlling and guiding genius of this democracy, of this Republic, and of the progress that we have made as a free people.

No other people, no other society, no other organized government in all the history of the world, has even come close to approaching what we have been able to do under that basic

concept.

So why, if indeed the Republican Party believes in this basic concept -- in protecting and nurturing the rights of the individual to plan for themselves, to use their talents, to use their brains, to use their hands to the highest possible degree in order to create the greatest possible results of their labors -- why is it that we have not been more successful in the political arena, particularly in more recent times?

I think it is fair to say that we have lost sight of many of the real problems that we face, that we have failed to communicate as we must communicate, that we have been caught up in certain rhetoric, that to some is understandable, to others is Greek and totally unintelligible, and to others meaningless.

We have talked about free enterprise and a free market system without defining it or perhaps even being able to define it. We certainly have not defined it or translated it in terms that the average person can understand what it does mean, in terms of the contributions of the business community of America and their contributions to the social progress and the social policies of the nation and to the economic vitality of the nation.

We have talked in terms of profits and not jobs.

Much of this really is not so much due to a lack of understanding as it is due to circumstances that we have not been able to cope with.

Let's go back a moment. Let me try to explain to you what I am saying. We have tended to think, since the founding of this country, that there were three branches of government, that there was a legislative branch and an executive branch and a judicial branch; and that they were basically coequal in power.

Some have felt that the executive branch was so powerful that its limitations must be severe and, indeed, as you well know, the people of this country have limited the time that a President can serve this nation as a result of a constitutional amendment.

Yet, during that same period of time that we were passing that constitutional amendment, we failed to perceive that then and now there are not three branches of government.

Basically, there are five branches of government. To the three that I have already enumerated, I think you would have to add the civil service bureaucracy as a branch of government.

I think, indeed, you would have to add an even more powerful and influential branch of government, and that is the

press. So, today we have five branches of government and, indeed, if I were to give you my own personal evaluation, I would say that the five branches: the press, the civil service bureaucracy, the legislative, the judicial, and the executive, I would put the executive last in terms of basic power because I think that is where they really belong.

During the 40 years we Republicans have not understood that during this period of time we have been cast in a negative role. We have been cast in the role of those who advocate the status quo. Yet, we have been cast in the role of being a party of business, basically of big business, but in any event of business.

Yet, paradoxically, the most innovative, the most ingenious people in America today who live with constant change are those very people, those in business. And yet we have been cast in the role of being in favor of the status quo, largely because for 40 of the last 44 years the Democrats have controlled both Houses of the Congress -- 40 of the last 44 years.

During the effective memory of all of us here in this room, we haven't known anything basically but the control of the Congress by the Democrats. This inevitably put the Republicans in the House of Representatives and the Senate of

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the United States in the position not of advocating, not of initiating, but always protesting or objecting or voting against.

And, indeed, we have a President now in office who is best known I suppose for his vetoes, not for what he has done, not for what he recommended to the Congress, not because of any ideas that he has had but because he vetoed a bunch of things that the Democrats passed.

And we have not understood that somehow we have to go to the American people, we have to say to the American people that we are not people of one philosophy. And I couldn't agree more with Governor McCall, any time this party reaches the point where its breadth is narrowed, its demise becomes more certain, there is no doubt about that.

Indeed, if there is any reasonable or rational justification for only two parties in America -- and I believe there are basically two -- it is that each of the parties contain diverse elements within those parties, ranging all the way from liberal to conservative and all shades of belief in between, and that in the process of working out the intraparty affairs, choosing candidates for each of the parties, in the crucible of the party conventions or the party affairs there

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tends to develop a common view -- not necessarily a consensus but a common view -- that is acceptable to most, both in terms of individuals and in terms of policies that are pursued.

As a consequence, we have had a nation that has been well governed, basically well governed, without the wild swings of the pendulum that result when you have people of all one view in one party and people all of another view in another party.

One or the other is going to control at one time or another.

No one party controls a nation indefinitely.

Let's take our wonderful country of Great Britain.

You see the wild swings of the pendulum between the Conservative

Party and the Labor Party, depending on which is in power.

We have been spared that in the United States because we have had within each party people of diverse political judgments and political views. I hope we can maintain that and keep it.

I think it is an essential part of the political stability of this nation. Without political stability in this country, you have no stability in this country.

I think it is important and inherent now at a time in crises for this Republican Party that we go to the American people understanding that we have to speak. We have to have a

forum for speaking.

And you governors here today occupy the best forums that exist in the country today. You are respected in your various States. You are a leader in those States or you wouldn't be where you are.

You are listened to. Your views are important. You have a forum from which you can be heard. And it is incumbent, it seems to me, on you assuming part of the responsibility at least for speaking for this party as a national party.

It is incumbent upon this party to go to the American people with some new ideas and some new concepts.

We absolutely have to change the idea that we are a party of negativism, that we are a party that believes in the status quo. We have to go to the American people with a justification for our beliefs and an explanation of our commitments as a party.

We have to go to the American people saying to them that we think about this country, we believe in this country, we are interested in its future and that we have something to offer in terms of the ability to govern this nation.

I simply say that one of the great problems that we are facing today is when we have a Republican President, we all

get completely enamored and infatuated with the idea that we want an election and we have a Republican.

We have just gone through eight years of that. But who controls the Congress? The Democrats control the Congress. Who controls the legislation? The Democrats control the legislation. Who controls the finances? The Democrats control the finances. They control the appropriations. They basically set the policy.

We tend to think that because the President sends a message or a governor -- and you are all governors and you have all lived with this problem -- you send a message to your legislature but that doesn't mean it is going to be law, and that doesn't mean that you are necessarily going to structure what comes out of that legislature.

It simply means that you have a shot one time of making a recommendation. That doesn't mean that that is ultimately the policy that is going to be adopted by your legislature, nor does it mean because the President sends a message to the Congress of the United States that the Congress is going to adopt it or that what they ultimately send him bears any resemblance whatever to the recommendations that he made.

We tend to forget that. Frankly, we are never going to be a party of any significance, in my judgment, unless we can learn how to win congressional elections. That is where the strength of the nation is. That is where the power of the country is.

I am both amused and appalled when I hear all this talk about the Congress going to reassert, to recapture its power. What power has it lost, for heaven's sake? It has it all. It, and only it, has the power to tax, to initiate taxation. It, and only it, has the power to create departments, to abolish departments, to create agencies or bureaus or to abolish them.

It, and only it, can appropriate the money that feeds these bureaus and these agencies and these departments year after year.

We tend to forget that the President of the United States is merely an executive, that his primary responsibility is to administer the laws that the Congress passes. Sure, he makes recommendations. But we tend, without thinking, to put a President on a pedestal and assume that he has the authority to do almost anything in this country.

We look to him both for the answers, and we share with

him all the responsibility and we place on him all the blame for any failures. It is because we don't think and because we don't talk and because we don't put the responsibility where it belongs -- in the halls of the Congress of the United States -- I simply say to you that it is time that we Republicans take a new approach.

Let's go to the American people with some new ideas.

Let's go with some new thoughts about how this government should be structured.

I have a few thoughts that I would like to share with you this morning, and they are not limited to any one area of activity.

I think again one of the reasons that we talk about the lack of response on the part of the American voters is because they are turned off on politicians, all of us, there is no doubt about that.

Eighty-three percent, according to the polls, 83 percent of the people say they think more solutions to problems of America should be found outside of the political arena, yet none of us give any encouragement that that will ever be done.

It seems to me we ought to think in terms of a major transformation, a major revolution in the political arena in

America. It is time that we do it.

I submit to you that this party ought to be out now talking about one six-year term for a President so he never has to be reelected, so he is not subject to all of the pressures that go and are imposed on a President of the United States on every decision he makes.

We are all human, every one of us. We are all going to react not necessarily in the interest of our state or our nation, but always first in terms of self-interest. So long as we permit a condition to continue in the Congress of the United States where a man is rewarded because of his longevity and his seniority in that body, then you can be sure he is going to be primarily interested in serving his own interest and not the national interest.

I submit to you that the greatest change that could be made in the American political arena today is to limit the terms of Congressmen and Senators.

I would propose when you limit a term of the President to one six-year term that we limit the term of a United States Senator to one eight-year term, that we change the Constitution with respect to Congressmen and elect for four years instead of two years, that we limit them to two four-year terms.

This, in my judgment, would have the most profound effect upon government of anything we could possibly do.

We talk about bureaucracy. We talk about this everexpanding bureaucracy and ever-expanding regulations. We don't think in practical terms that one of the reasons for it is because of the unholy alliance that now exists between the 17,000 staff members of the Congress of the United States and the civil service bureaucracy that exists in every department.

Let me say at the outset I am not foolish enough to think that you can go to the Congress and ask these fellows to limit their terms and get their vote to do it. But there is a little provision known as the Grandfather clause. Some of them would qualify under any definition of that word.

... Laughter ...

MR. CONNALLY: But I would make it apply to all of them. The constitutional amendment would not be applicable to any seated member of Congress of either the House or the Senate.

Let's make some changes. Let's talk to the American people about what is going to affect them. Let's talk to them in terms of what they believe is important to them. Let's don't put ourselves in a position of just being negative.

We could go down a broad spectrum of activities. We ought to talk about mandatory retirement of all Federal judges at age 70. That ought to be something that we, as Republicans, ought to recommend because it is something that is desperately needed.

I would like to hear at some point, privately or publicly, from the newly elected Governor of Illinois of what he would recognize with respect to the abolition of grand juries.

His view may be different from mine. I happen to believe that any prosecutor in this country, State or Federal, can get any grand jury to get them to do anything he wants them to do, at any time, including 12 midnight if he wants them to.

I submit it is time we start a national debate on the abolition of grand juries so that when prosecutors become overzealous in their activities -- and thank god Governor Thompson was not one of those, but there are some -- and at such time as they accomplish their purpose by filing informations for which they bear the sole responsibility.

I think we ought to put on our thinking caps and talk about requiring every Federal department and Federal agency and

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Federal bureau to file with the tribunal -- a court, if it is in the court -- or file with the Commission itself at the end of any investigation or interrogation or case, a total cost of what that proceedings cost so that the American people can see what is being done with Federal funds and Federal personnel in terms of the time that is used and the cost to the individual taxpayers in protecting their basic human rights. Because this is what we are talking about.

If, indeed, we in this party believe in protecting the individual, then we ought to talk about how do you protect that individual. I submit that there are a great many ways it can be done, but we can't do it in terms of the traditional things we talk about.

We ought not to be concerning ourselves just with the divisions within the Republican Party and whether we ought to be all conservative or all moderate or all liberal, for heaven's sake.

We ought to concern ourselves in trying to say to the American people how we, as Republicans, are equipped to provide better government. There is no excuse for a Republican Party or the Democratic Party except as they are instrumentalities through which we serve to govern the American people. That is

all.

No one is going to vote for us because we are Republican or because we change our name and call ourselves something else. They are not going to do it. They ought not to do it.

They are going to do it only because they think we are better equipped than someone else to provide the political stability and the political leadership that this great nation needs, not only to protect our own welfare, our own human rights here at home, our own economic vitality here in the United States, but indeed that we also are able to provide the leadership to provide for the free world at a time when we, and we alone, can provide that type of leadership.

It is with this type of an approach that I think we are going to have to go to the American people and we are going to have to change our whole concept of what we have been saying and what we have been doing.

And there are an infinite variety of ways to do it.

But we are not going to do it unless we unlock our brains and unless we take a different approach and recognize the difficulties under which we work.

We are going to have to be articulate in espousing

our own beliefs and our own justifications for those beliefs.

For instance, we are in the mold today of basically being

against a National Health Program.

There is not a Republican that I know of who is not for some kind of a health program. And there is not any question in my mind but what we are going to have a National Health Program.

It may initially be one limited to catastrophic illness, but if indeed that is where we want to begin, then let's begin. Let's be for something. Let's give the impression to the American people that we can do something.

We have lived three years since the embargo by the Arab nations against the United States and the industrialized world with no energy policy in this country.

That is not really the fault of the Republicans. It is the fault of the Congress of the United States. But how many of us have been speaking out about it? Do you know anything that is more important to us than an energy policy in this country? Is there anything more vital in this nation? I know of none.

I know of nothing that reflects the vulnerability of this nation more than the lack of an energy policy. At the

time the Arab embargo against the United States we were importing approximately 25 percent of our crude needs. Today, it is
over 40 percent, and it is going to be over 50 percent before
we can hope to do anything about it.

The whole Third World is under pressure. They are striving, begging, because of their fuel costs. What have we done about it? We have done nothing about it. We have given them no hope.

And yet we sit here on enormous deposits of coal, of oil shale. We could have, during the past three years, been buying the best mining equipment, encouraging the best purchase of the best mining equipment by the coal companies, given them incentives if necessary, or if necessary let the government itself become a purchaser of coal to be used in foreign aid.

We could have mined millions of tons of coal. If we couldn't burn it because of its high sulfur content, because of environmental constraints, we could have sent it to the islands of the Caribbean or the nations of Latin America, or nations around the world.

They could have used it, and would have used it.

They could have had the protection. If nothing else, they could

have stockpiled it against another embargo.

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But we sit here doing nothing. Is this the role of a leader? As a nation, is this the role of a party that would be a leader of this nation? I think not.

We are here today, a nation with incredible capacity to produce foodstuffs in a world with an exploding population. It has taken us 10,000 years to reach a population of 4 billion people in America.

We estimate in the next 40 years we will double it. Yet we don't understand or don't recognize or don't deal with the fact that two out of five children that die in the world today, under the age of six, die of malnutrition.

Yet we have a capacity to produce foodstuffs in this country that is absolutely unbelievable. But what do we do with it? We produce a great deal. We produce more than our needs.

We have been so efficient and so ingenious and so innovative in the production of agricultural pursuits that we are now able to feed this nation with a commitment of four percent of our population in production of food and fiber.

No other country in the world even comes close to us, not at all.

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It takes us four percent. It takes the Soviet Union 35 percent. That is why they have to buy wheat from us, because they are so inefficient, because they can't do it. And this is not going to change. Yet we have no food and fiber policy.

What do we say to the American farmers? There was a great deal said about grain embargoes during this campaign and both candidates said, "We are not going to do that anymore."

What are they going to do? What are we going to do?

Are you going to ask the American farmer to quit producing more than we can consume at home, or are we going to tell him to produce more for a hungry world? If we are going to ask him to produce more, how are we going to utilize it?

What policies can we have? What ideas do we have?
Who has even suggested a policy, a world policy of food and
fiber to deal with the amazing capacity of American agriculture
to produce?

We talk about other things in this country. The Republican Party doesn't talk. We are saddled with the responsibility of being characterized as an instrumentality and the tool of business.

Yet none of us even talk about really what is important to us. None of us understand what this economic system is. We

don't talk about it in terms that the average person can understand it. The average fellow who goes out and gets a job doesn't know what that means.

I talked to one of the major companies in the country recently and he said in that particular company they said it costs \$60,000 on the average for every new job created.

We talk about capital formation, but that is over the heads of people. What do people know about capital formation? They don't know what you are talking about. We have to talk in terms they can understand.

We have to create a new language, a language of understanding, a language that is translated into terms that the average American can understand, in terms of his take-home pay, in terms of his job, in terms of his hopes for advancement, in terms of the hopes for his children to do something better than he.

Finally, we are going to have to say that this is the only society that has ever permitted a system to exist over a long period of time that permits a person from impoverished means, whatever his race or color, to rise above his beginnings and to assume a stature in society that is equivalent to the talents which he has and which he utilizes.

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We have no caste system in this country basically.

We have injustices, sure. We have unused talents, of course.

But in terms of other societies and other nations around the world, we have provided more opportunities and more freedom of opportunity for individuals than any other society in the history of the world, and we ought to be talking about it.

We ought to be talking about how we have been able to do it. We ought to talk about it in terms of the strength of the economic vitality of the nation.

We ought not to forget that that is the underlying foundation of the strength of the country. And when we talk about that, we have to recognize how we got that way. We got that way because we were out in front. We were more ingenious and we were more inventive.

In 1951 and 1953, there was a two-year study looking toward the major innovations and inventions that had taken place throughout the world in the prior 20 years. The result of that study in 1953 showed that in the United States we were responsible for over 75 percent of all of the major inventions and innovations that had occurred in the 20 years preceding.

All the world, the rest of the world combined, was responsible for 25 percent. That is why we have the enormous

living.

economic vitality that we have in this country. And we are going to have to recognize that every person in America has a stake. His job, his future, his children's future depends on how well we recognize that we have to keep a modern facility, a modern plant, a modern industrial society moving ahead of the rest of the world if we want to maintain the standard of

But we don't talk about those things. Yet the American people know that there is something missing. They know that there is something missing. They are not hearing the politicians. That is why they don't even go vote.

So I submit to you that it is time for us to quit
worrying about which narrow tunnel we would put each other in
in terms of our philosophical commitments. It is time for us
to realize that we are going nowhere, we will amount to nothing,
individually or collectively, as a party or otherwise unless
we are able to surmount these difficulties, unless we are able
to pool the talents and the resources and the ideologies of us
all in order to arrive at a better idea for this nation.

And we are going to have to go about it in a different way. We are going to have to not only organize, we are going to have to explain. We are going to have to articulate as we

have never articulated before.

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We are going to have to talk about whole new concepts. We are going to have to go with new and fresh ideas if you want to appeal to people, if we want to attract new people to this party.

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I hear some say we need to organize better. We don't need to just organize better. You can organize 20 percent until you are blue in the face but you still have 20 percent.

Frankly, we need to convert a few. That is what we need to do. We need to convert a few. We are not going to convert them unless we go to them with some ideas that are worthy of their conversion.

So I simply say that I think always in a time of stress and a time of defeat is the time to take realistic stock of where we are and what we are and what we want to be and what we hope to be.

And this party is not going to be anything other than a reflection of the American people, of the American people's hopes and aspirations, if it is anything indeed. we can't bring ourselves to reflect the views of the majority of the American people and convince them that we do have the capacity to provide responsible and reasonable government at

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	all levels to reflect those views, to carry out those aims and
	aspirations, then I can assure you that we are a dying party,
	and we ought to be dying, because we have no justification for
	continuity or justification for the perseverance of a party
	that is so out of tune that we can't reflect the views and
	ambitions of the great people that so readily are apparent to
	us.
	Mr. Chairman, thank you for the privilege of being
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Mr. Chairman, thank you for the privilege of being here. I again ask your indulgence for the sound of my voice.

I again misspoke when I said it was going to be shorter than I thought. It was longer than I thought.

... Laughter ...

... Applause ...

GOVERNOR MOORE: Might I inquire if there are any questions that you would like at this time to pose to Governor Connally? He would be happy to respond, I am sure.

Governor, thank you so very much.

MR. CONNALLY: Thank you.

GOVERNOR MOORE: In keeping with the pattern established for this conference, our luncheon will direct itself to what I consider to be an even more direct meaningful relationship to the governors in their everyday responsibilities.

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You have heard most of our presentations this morning addressing themselves to energy, the need for research and Development in this aspect of our individual responsibilities as Governors.

At lunch today our guest will be Dr. Pobert Seamans, the Administrator of the Energy Research and Development Administration, who will talk to us in terms of energy, relationship of the states in production of that energy, and various program areas in which the Federal Government is addressing the question of energy sufficiency and independence.

I ask that you, as Governors, Governors-elect, and former Covernors, in wanting to join us in listening to Dr. Seamans during the lunch hour, will convene immediately in the Columbia Room A. We look forward to your immediate return for the afternoon session at 2:00 p.m.

We stand in recess until 2:00 p.m.

... At 12:15 o'clock p.m., the Pepublican Governors
Association Conference was recessed, to reconvene at 2:00
o'clock p.m., the same day ...

VMcA/mjd

### VOLUME II

## REPUBLICAN GOVERNORS ASSOCIATION

### CONFERENCE

2:20 o'clock p.m. Monday, November 29, 1976

Yorktown - Valley Forge Conference Rooms, Hyatt Pegency Hotel, 400 New Jersey Avenue, N. W., Washington, D. C., 20001

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## PROCEEDINGS

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... The Republican Covernors Association Conference reconvened at 2:20 o'clock p.m., in the Valley Forge Conference Room, Hyatt Regency Hotel, 400 New Jersey Avenue, N.W., Washington, D. C., Governor Arch A. Moore, Jr., Chairman, presiding ...

GOVERNOR MOORE: Moving to the agenda program this afternoon, and looking to the generation, as much as possible, of any open dialogue in consideration of many of the observations that are made, I would like for each of the participants to make their opening observations from the center, at the microphone, if they will.

It is my privilege to present to you a member of the United States Congress, now serving his third term, from the State of Delaware -- its only Member in the House of Representatives, a graduate of Princeton University and Harvard Law School, the Governor-elect of the State of Delaware, the Honorable Pierre S. (Pete) du Pont.

... Applause ...

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# "THE POLE OF GOVERNORS IN A STATE PARTY" BY GOVERNOR-ELECT PETE DU PONT OF ILLINOIS

MR. DU PONT: Thank you very much, Arch. And thank you for the opportunity of addressing a very august group for at least a few moments. I say "very august" because I come here as a polite throwback. I was the only Member of the United States Congress to run for Governor. They tell me over there I have regressed. But we won, and I believe I was right and they were wrong.

I am very happy to be amongst this group and have a chance to share a few thoughts on how we might make the Republican Party a little stronger and a little better.

I am going to begin by reference to something else that is unique about me, and that is that I appear on the cover of this publication (indicating) that I was handed today, which certainly has to be the skinniest, smallest publication in which I have ever been listed. It says, "The Republican Governors Association welcomes its newest members," and lists three poor souls, including my friends Dick Snelling and Lim Thompson. By gosh, when we are here two years from now I want to see 15 pages trying to describe

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all the victories we have achieved.

... Applause ...

MR. DU PONT: It also strikes me as a little bit strange that I would be asked today to say a few words about the leadership role a governor has to play in a State party when I have, in fact, been a governor-elect for exactly 27 days.

I don't know that that qualifies me to talk about anything having to do with being a governor or a leader in the party, or anything else. But it does give you some idea of how much I know about the job. Perhaps you can take my remarks with sufficient disdain to discount them to their true value.

I think the answer to the question that Governor Moore has put to me is a very simple one; that is, that the role of a governor in the State party should be to build that party to a point where all the candidates on his or her ticket have a good opportunity to win. It is as simple as that.

It is very easy for a personably popular individual to seek higher office and succeed. We have got a lot of people to prove that. I was elected three times to Congress. I was well known in my State and I was successful by a wide margin in winning my election.

I was totally unsuccessful in improving the position

of my party in the State Legislature. We spent a lot of time and a lot of effort doing it, and we netted a loss of one seat. So it isn't good enough simply to win the election. You have got to have some substance within your party to give you the tools to get the job done after you win the election.

I don't think running on personal appeal is nearly the answer. You have got to have a structure. You have got to have some substance and you have got to have an organization. I think that is the thing that a governor has got to do in the party he represents.

How do you get that done? First, you have to do the job, the best selling point any office holder -- be he dog catcher or be he President of the United States or somewhere in between -- the most important job that individual has to do is to perform credibly and effectively on the job.

If I can do that, then I think I can help build the Republican Party in Delaware. If I can run the State of Delaware free of political scandal, if we can make some progress on our problems of finances and the environment and jobs and education, and all the rest of the problems that you all are aware of, I think that is the best selling point that we can have in 1978 and in 1980 for building our party.

Over and over again, my constituents have said to me that they don't care if I am from the red party, the white party, or the blue party if I would be willing to get in there and do the job that has to be done.

I think that is the first message that we have got to get across in rebuilding the Republican Party.

The fact is that most of us who have been successful in our political careers have been successful because we have been credible people. We have performed well on the job, and performing well on the job is the first ingredient required of success.

My next four years are going to be spent in taking hold of the mess I have been left by my Democrat predecessor and trying to turn Delaware's government around and get things in order and get the Republican Party back on its feet by getting them in order.

But if I am going to accomplish that, I think there are some things that I have to recognize, and all of you have to recognize, that a governor can't do. A governor can't be a closet party chairman. He needs a professional to do that job. He can't do that job himself. A governor cannot be an employer of last resort for Republicans who can't hack it in the private

world.

A governor cannot be the principal speaker on the mashed potato circuit and expect to get his job done. But I think if he applies himself, and looks at the problems and candidly tries to assess what ought to be done about them and then goes ahead and tries to do it and has the desire to help build his party, that he can.

But it is going to take some support from outside the State, as well as inside the State, to get that job done. If we are going to build a strong Republican Party nationally, it is going to take a whole lot of places like Delaware with a whole lot of parties being built on the local level, but it is going to take a readjustment of thinking here in Washington, too, to get that job done.

I spent six years in the House of Representatives and it appears to me that the leadership of the Republican Party over those six years has largely been in the White House and in the congressional wing of the Republican Party. That may be all right politically, but it isn't very good organizationally, and I think we have got to do a lot better.

Members of Congress -- and I speak from experience -- frequently don't know about the nuts-and-bolts problems down at

the level where the programs are operated. I don't think it does you a lot of good as a national party to have people in charge who are solely concerned with the big picture, with the big concepts.

You have got to have some people involved on a day-to-day basis. I think a governor can provide that kind of input.

Bureaucracies that are created here in Washington come home to roost with us. We are the people who are the ultimate beneficiaries of all that Federal largesse that comes flowing down the pipe, and we are the people who have to deal with the affluent at the other end and make sure that the programs that the planners want put in place in fact work.

We are the people who meet the talent out there in the community, who see who is a good organizer and who isn't in making these programs go. And we are the people who ought to be able to draw those people into the Republican Party and build our Republican base from the bottom up. That is the only way that you are ever going to build any organization.

We all know too that Washington suffers from a massive credibility gap. I don't think I can give you a two-minute nutshell analysis of why Jimmy Carter won the

presidential election. One of the reasons he won certainly is that the American voters were a little fed up with Washington.

So in structuring the leadership of the Republican Party in the next generation, let's look outside this big dome that sits across the street here and let's go back to the grass roots and look at where the people are who are handling the problems from day to day, and let's bring some of them into the leadership and decision-making process of the Republican Party.

We are going to have to do on the national level what we are doing on the State level. It is time for some craftsmen in government, not just crafty men. We have had enough of that in the past few years, and it is time to change.

We have to select some people for leadership, both at the State and national level, with some fresh ideas, some fresh faces, new approaches to old problems. I don't think we can do that by appointing to our leadership posts defeated candidates who have been unsuccessful at the polls.

We can't look upon the national chairmanship of the Republican Party or the chairmanship of any State political party as a consolation prize for a loser. We have got to look further ahead than that.

I don't think either that we can look just for a

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spokesman. We have got to look for somebody who has that nuts-and-bolts experience that is going to be required to run this party.

We can't spend our time and energy either ferreting out the ideologically unpure. We have got to have a broad party that includes representatives from every responsible group in Republican politics in the United States of America.

So let's not talk of purges. Let's not talk of defeated political candidates. Let's talk of fresh ideas, fresh inputs from people who know what is going on out in the real world, not just on the banks of the Potomac.

I think that governors of the many States have a responsibility to build their political parties along these lines. If they do that, and if they begin to draw in the fresh talent from the bottom that we can build those strong local units, that not only will elect governors and Congressmen but will elect county councilmen and State legislators and collectors of taxes and all those jobs that don't seem so important but, when taken altogether, add up to a solid political base for building a strong Republican Party.

I think that is the way it has got to be done, and I appreciate the opportunity, Governor, of spending a few

minutes this afternoon to tell you my thoughts. Thank you.
... Applause ...

GOVERNOR MOORE: I think all of us governors, as governors, realize, Pete, that at some time in our early beginnings of this job we had to summons a measure of modesty to undertake our assignment.

I knew that we had come full circle on that when I heard a du Pont refer to himself as a poor soul.

... Laughter ...

GOVERNOR MOORE: We appreciate much your observations and we think they are certainly very, very cogent and very, very applicable to our discussion here today.

Outstanding former Governor of the State of Illinois,
Dick Ogilvie, served as its 37th Governor. He had previously
been elected as Sheriff of Cook County and twice served in a
position as Federal prosecutor in the Chicago area.

He was elected in 1966 as president of the Cook
County Board of Commissioners. He is presently now a member
of the legal profession and thriving on whatever means flow in
that particular direction. But he has not lost his attachment
for, and his dedication to, the Republican Party and its
vitality.

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At this time I would like to present to you Governor Richard Ogilvie from the State of Illinois.

... Applause ...

"THE ROLE OF GOVERNORS IN A STATE PARTY,"
BY

RICHARD OGILVIE
FORMER GOVERNOR OF ILLINOIS

MR. OGILVIE: Thank you, Arch. I am delighted to be once again sitting in the Councils of the Republican Governors. It is also a great pleasure to see some of the alumni whom I have not had an opportunity to visit with for now almost four years.

To a Princeton man, as a Yale graduate I say that was a damned good speech, Pete. I am tempted to say "amen" and go sit down, but I had some things I put together.

I was also reminded the first time I had been invited was when I was Sheriff of Cook County to speak to the Chicago Rotary. I had spoken to a number of service organizations and clubs of that nature.

I assumed that it would be like most -- a fairly small group of businessmen, that I could make a few brief remarks and then take questions from the floor which I kind of like to do anyway, and that would be it.

The meeting was scheduled for one of our major downtown hotels. I went over there and looked at the bulletin board as to where the meeting was being held. It said in the Grand Ballroom.

I thought that was a little strange, but figured that was probably the only room they had available and we were going to use a small part of it. I walked in and found myself confronted with an audience of about a thousand people.

I can remember never having written a speech so quick in my lifetime as I did because the Rotary, as you may know, only has one club in each community and this was it for Chicago.

I have not quite done that today, but as I have been sitting, listening to the presentations this morning, a couple of things occurred to me that might be of some interest to our new governors.

I might also tell you that being an ex-Governor isn't all that bad. I came out of office I think with a fair regard on the part of most of the people of our State and I am telling Kit that practicing law is not that hard to do, even if you are out of it for awhile.

A governor really has a variety of responsibilities, some that are quite apparent. A position of chief executive

I am sure is the one that was most often thought of. But another that I took very seriously, and I am sure all of you either will come to this or have, you are the chief legislator, you know, of the State in which you are serving and, because of frequently localized interests on the part of State legislators, I think very often major legislation has to come from the broader scope that a governor has, a broader reach in terms of the concerns and needs of his State.

Sometimes that can be rather painful, because one of the things that I concluded after I had been in office only a few weeks was that I was about to make our State take a massive dose of castor oil when I recommended that Illinois adopt for the first time a State income tax.

I almost overcame it -- but not yet. And that was,
I think, the principal reason I got retired.

In the assignment that Pete and I have been given, the role of the governor in the State party, that brings to mind of course another role that I think the governor is expected to serve in.

At the risk of offending some of the elected party officials, we have some here from Illinois, including our State chairman. The governor is really the chief of his party. He is

because he occupies a position of prestige and, like one of our famous generals said, paraphrasing him, "You know, if you are in charge, you get the credit and you take the blame."

That includes matters having to do with the political considerations of the party of which you are a part.

I was visiting with Big Jim the day after his enormous success in this past election and told him that, with a certain sense of relief, I was now passing over to him a role that I had had for eight years, for years when I was in office as governor, and then four as the last governor of our party of our State and four years the role of being the party leader.

He has the ball now, and he is going to get all the help I can give him. And I am sure others will cooperate too.

This is the guy in Illinois -- I suspect this is the case elsewhere -- who is going to have to take the leadership in guiding the destiny of our political affairs.

You have got to be wary, of course, that you do not act in too dictatorial fashion. Really, what you are trying to do is to do it by persuasion, by gentle suggestion and occasionally, when that doesn't get through, then you have got to be prepared to knock heads and to take the consequences.

I think that really if you aspire to be governor, you

have got to have a certain appreciation of and I think an interest in, serving in a political role. I have perhaps a little more of a political background than some fellows who have come to the office of governor, having gotten started as a young Republican and gone through some organizational activities and in those earlier offices that Arch described that I had served in.

There are two responsibilities that I can think of that are of particular importance in terms of this role of being chief of party, one which Governor du Pont referred to certainly -- the responsibility of developing candidates.

This is an ongoing thing. It isn't something that you do just before the primary, that is, you don't do it if you are going to do it well just before the primary time in your State.

You don't then go looking quickly for candidates to run for the legislature and candidates to run for office and candidates for important local positions. Of course, in our State, with Cook County occupying about half the population of Illinois, there is a responsibility there to cooperate in trying to find salable or electable candidates to run for those very important offices. I think that is fairly obvious.

Another one, however, which the governor has by virtue of the office that he occupies, is the raising of funds for political purposes.

It is a much easier activity, I can tell you, to be in office and discharge that part of your responsibility than it is in being out.

I know that in 1972, when I was running for reelection, we were able to generate enough financial support where we were able to make major commitments of funds that were raised through my campaign for the Illinois General Assembly of both Houses.

The candidates for two of our principal offices were almost entirely funded in terms of their political activities by the campaign funds that we raised. We also underwrote the major part of the principal campaign that took place in Cook County.

It is important that it works, as a matter of fact, because one of the two State candidates that we funded won.

The Cook County candidate won. We did well with the candidates that we were supporting financially at the legislative level.

This is something that, as I say, you are as a governor in a unique position to do.

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There is one final observation that I would like to make, and I am not quite sure I am going to put this as diplomatically as I would like to. I think you have got to be wary of trying to be a consensus governor.

I know that maybe that makes sense politically in the sense that you may be able to survive if you do it. But you were elected as governor to do a job, not to occupy an office with your principal concern being to get reelected.

I think that you are going to have to occasionally -and hopefully not too often -- take some high political risks
in terms of what is in fact in the best interests of the people
of your state.

Very often this is not something that, if you were to put it to a referendum, would get enough popular support to carry it. There is no question in our State -- in going back and using the analogy of the income tax -- they had to have it.

Our State was on t'e verge of bankruptcy. We were unable, in terms of foreseeable revenues, to see how we were going to be able to survive as a viable unit of government, and it was just absolutely imperative that we have substantial revenues. We could have done perhaps some things that were a little bit easier. I suppose some States do.

You raise the sales tax, but I didn't feel that that was a particularly wise thing to do. At the time property taxes were not quite as unpopular as they are now. The power of the government in our State of Illinois was such that we could impose a State property tax.

That would have hit fewer people. But the fairest thing, in our judgment, was to do what we did, and we did it.

As I say, I did it fully realizing that I was going to be as popular as a skunk at a picnic, and hopefully live it down.

with that admonition, I would just say do the best possible job you can and surround yourself with the most effective and political people. These are usually young people. Don't sit on them too hard. I found that the crowd that we put together was a very exciting group of people to live with, and much of the compliments -- now that I am a veteran governor and people have sort of measured what we did in terms of time -- were really largely their doing.

I suppose that what I am saying is that, yes, you are the governor but it is sort of a corporate office that you are going to occupy because you alone cannot do the whole thing.

Just get the best help you can and then go out and do the job.

Thank you.

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... Applause ...

GOVERNOR MOORE: Thank you, Dick, so very much.

At this time I would like to call on a former chairman of the Republican Governors Association, a son of a former Democratic Congressman from Mississippi, who brought his dental chair into the governorship of the State of Tennessee and is now the vice president of the Hospital Corporation of America who builds and plans hospitals across the country and from the private initiative standpoint we welcome back one of our former colleagues, Winfield Dunn of Tennessee.

... Applause ...

"THE INFLUENCE OF GOVERNORS ON THE NATIONAL PARTY STRUCTURE AND THE REPUBLICAN NATIONAL COMMITTEE,"

BY

FORMER GOVERNOR WINFIELD DUNN OF TENNESSEE

MR. DUNN: Thank you very much.

Chairman Moore and Governor Bennett, Chairman Smith, distinguished governors and ladies and gentlemen, I do appreciate the privilege of coming back to a gathering such as this and having my heart and my mind stimulated by the refreshment that takes place when I see so many attractive and fine people with whom I have associated in the past.

Thank you for the reference to my Democrat

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Congressman father, Governor Moore. It is a beautiful lead into something I wanted to share briefly with this group, as I hurriedly make my comments.

You know, we suffered the political equivalent of being broadaxed on November the 2d. We Republicans have had that experience before. But I don't think there was ever a time when I searched my mind any more thoroughly than I did on this occasion to try to determine why certain races were lost, why we were unsuccessful in our presidential efforts. I still don't know the answer.

But I think out of a letter which I received from my father, who was 80 years old this past Saturday, a man who has served in the one-party State of Mississippi but a State which is showing some promise, by the way, an expression in a letter that sort of characterizes I think the attitude of a lot of people.

It is a little humorous now and perhaps it is not altogether accurate but I want to share it with you, this personal letter from my father written back in October.

In the paragraph on politics, which I usually get from him, he says: "The political scene nationally is such that it is now unattractive to me. Not being a party man

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anymore, I find nothing that is presidentially good about either man. I did, indeed, get a little excited over Carter's wizardry and political prowess in the beginning, but time has pretty well erased his earlier portrait.

"He is showing now poor judgment and a hell of a lot of funky equivocation."

... Laughter ...

MR. DUNN: "Aside from his amateurish press releases, particularly the Playboy expose, the man is turning out to be apparently what he is, a peanut hustler with shallow roots."

... Laughter ...

MR. DUNN: "I was in his presence a month or so ago in Jackson and somehow he was far below the impressions I first had. I doubt that he will carry either Mississippi, Alabama, or Louisiana. But even then I can, for myself, see no presidential stature in Ford.

"So, to tell the truth, as I scrambled through the twilight of old age, there is one thing, sort of a principal thing I personally am proud of, between the two -- thank God, they can't elect but one of them."

... Laughter ...

MR. DUNN: Now, you have got to remember that this is

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a father's letter to his son. This is an outpouring which was spontaneous on his part and just a portion of the pattern of communications I have.

But if you stop and think about it a little bit
perhaps it will have more than a passing attachment to your
thought processes and you will reflect back and you will begin
to glean what I think a lot of American people expressed in
many ways in this past election, and that is the fact that
they are looking for something different.

I am not sure they know exactly what, but I believe they are looking for something different.

I certainly didn't intend for this to be derogatory in any way of our President-elect, a very fine man, one with whom we have served, nor our great distinguished President, Gerald Ford, but simply an opportunity to share with you the reflections of an 80 year old man who has walked down many a political trail seeking to achieve his political objectives.

I have been assigned the topic of speaking about the influence of governors on national party structure and the process of the National Committee. I can do that in about five minutes or less. I certainly don't want to be redundant, because so many of the fine things I have heard in my brief

moments here today leave me to believe I shall be, if I go too
far along the notes I have prepared.

I would like to point up just for a moment, if I may, to you the image of the governorship as it is viewed in my State. I can't help but believe that we have ignored all too long the greatest political natural resources we have in America from the political party point of view in not making or not permitting the governors of this country and the former governors to be a more contributory part of the process of establishing national policy and conducting the everyday business of our national party.

A proper understanding of the role of a governor in public affairs can't be gained simply by looking at the executive or the administrative responsibilities that he has. Those powers are great, and of course they include the broad executive and administrative functions that have to do with policy implementation and creation.

The military powers, which the Governor of a State exercise and through which he influences so very many people -- usually the National Guard personnel -- the significant powers of legislative leadership because the governor is in fact in most States the premier legislator in the process of State

government, with that power of legislative leadership of course comes the veto and the veto message and the influence on special sessions and the speeches, pointing up the circumstances of the State.

A governor in my State deals with 99 legislators, 33 Senators, 95 county judges, 95 Republican county chairmen. He deals with the Municipal League and with the County Services Organization.

He deals with countless civic and service groups. He deals with business, with industry, with the professions. He deals with his Senators and with his Congressmen.

What I hope I am suggesting to you in rather basic terms is the fact that there is no one political personality in the United States of America, barring the President of the United States, who has his hand closer to the pulse which reflects the heartbeat of politics and government in this country than does a governor.

The comments I am reading in the paper now go something like this: "Republicans are locked in a naked fight for power." "Now comes the Republican term to spill blood."

"Republicans arm for internal conflict."

I find little solace in such comments and I find

little substance in such comments.

Our Republican Party is not going to fade away. The 28,350,000 votes which were cast for a Republican candidate for President is star evidence of the fact that our party is not about to fade away.

We have a following. The following is in place. We Republican leaders -- and I stress the gubernatorial aspect of that leadership -- have got to provide the leadership for that following that is out there.

They are waiting for leadership, fresh, positive, articulate, common sense leadership, to spell out clearly what we Republicans are for, what we are determined to protect, what we wish to promote -- sound, new thinking to produce positive proposals for all the people of America.

These times call for new spirits. They call for new personalities, those who can spell out for the black citizen, the label-oriented citizen, the business person, the professional, the housewife, the mother, the youth of America, what our party represents and why it is important to our country what our unified efforts should be seeking to achieve.

We simply cannot afford to fall back into any patterns of the past and let our party be displayed or portrayed as the

captive of any particular ideology. The only thing we should picture ourselves as being up against is the wall that we have been backed up to -- and we can't deny that.

Our Republican Party must make a comeback. Our country needs this party. We must make it beginning today, this very moment. It is difficult for a party to build strong support when it doesn't have a base somewhere in government on which it can build.

I do not believe we have a better base on which to begin than the base of governors and, if I may say so, former governors who have acquired and accrued so much in the way of experience and political knowledge and capacity.

Understanding, as governors do, the basic fundamentals of political organization, I want to stress that we must stress and reemphasize the necessity of building organization from the ground up, from the precinct level up.

We must conduct the old workshops to inform parties, recruits as to our stands, what we mean to America, and what can be done through the political process to further and preserve the American dream.

We must conduct voter registration programs and, of overwhelming importance, we must bring new faces, new political

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new faces, fresh faces, exciting personalities, emerging on the national scene, and we need more.

We veterans of the party must exercise common sense to an uncommon degree, gentlemen, and make room at the top for what is inevitably coming up to crowd us out if we don't do it in a more constructive and comfortable fashion.

November the 2d, it is that the voters of America, as I said earlier, are looking for something different. The election of Governor Carter, a man with little or no national image 18 months ago, who conducted a campaign of nonspecifics which led him straight to the White House, ought to be telling us something about the mood of America.

We have got to build from the ground up. And there are no better political vehicles by which we can journey to the successful destinations we chart for ourselves than the governorships of America. There is the pulse which reflects the heartbeat.

Have we reached that new maturity as a result of this most recent political adversity? Only time, only time will tell. Only time and genuinely unselfish efforts on the part of

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all Republicans will tell.

Republican leaders face difficult choices in the weeks ahead. The first priority must be to do what is right. When faced with a difficult decision, there is always the danger of trying to do the wise thing when in fact the first consideration has to be to do the right thing and to do it wisely.

The next six months are going to be crucial to us.

The selection of our national chairman by the National Committee will tell Americans what we intend to do, how we want to go about it, and will suggest the possibility of success that might be anticipated if we keep our common sense actively at work and if we have any doubts at all that we can't achieve the objectives that we set for ourselves, as long as they are reasonable and as long as they are charted in the context of what is right.

Let me just remind you of a little story we tell
about Andy Jackson -- born in South Carolina, nurtured in
Tennessee, a man who first took the presidency to the common
people. The day he was laid to rest two of his old compatriots
were standing by his side.

One with a tear in his eye looked at the other and