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4/20/76

APPROVED

THE WHITE HOUSE

ACTION

APR 21 1976

WASHINGTON
April 20, 1976

Last Day: April 23

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON 

SUBJECT:

H.J. Res. 491 - Allen
J. Ellender Fellowships

*Posted
4/22/76*

*To Archives
4/22/76*

Attached for your consideration is H.J. Res. 491, sponsored by Representative Quie. The enrolled resolution extends for four years the appropriation authorization for the Allen J. Ellender fellowships program, which provides financial assistance to enable disadvantaged secondary school students and their teachers to participate in a Washington public affairs program run by the Close Up Foundation.

A discussion of the provisions of the enrolled resolution is provided in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus) and I recommend approval of the enrolled resolution.

RECOMMENDATION

That you sign H.J. Res. 491 at Tab B.





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

APR 16 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J.Res. 491 - Allen J. Ellender
Fellowships
Sponsor - Rep. Quie (R) Minnesota and 4 others

Last Day for Action

April 23, 1976 - Friday

Purpose

Extends for four years the appropriation authorization for the Allen J. Ellender fellowships program, which provides financial assistance to enable disadvantaged secondary school students and their teachers to participate in a Washington public affairs program run by the Close Up Foundation.

Agency Recommendations

Office of Management and Budget

Approval

Department of Health, Education,
and Welfare

No objection

Discussion

The enrolled resolution would extend through fiscal year 1980 the fellowship program enacted in 1972 (P.L. 92-506) to honor the memory of Senator Ellender of Louisiana. Under this program, the Department of Health, Education, and Welfare makes grants to the Close Up Foundation in Washington -- a private, non-profit, non-partisan foundation -- to assist financially needy secondary school students and their teachers so that they can participate in week-long seminars on government affairs conducted by the Foundation.



Originally, the Allen J. Ellender fellowships program was authorized for three years, fiscal years 1973-1975. The program is currently operating on an automatic extension of its authorization through June 30, 1976. It has been funded at its fully authorized level of \$500,000 for all four years. Although the Administration requested funding at this level for all but the first of the four-year period, HEW did not propose, and the 1977 Budget does not contain, funding for the program for fiscal year 1977.

H.J.Res. 491 would make three changes in existing law. First, it would increase the annual authorization level to \$750,000 for fiscal years 1977 and 1978, and then to \$1 million for fiscal years 1979 and 1980. Second, the present limitation of 1,500 on the number of fellowships to be awarded each year would be removed. Third, a requirement would be added for every effort to be made to achieve participation in the program of students and teachers from rural as well as urban areas.

According to the House Committee report, 5,750 individuals have received fellowships for tuition and travel since the beginning of the program in 1973. The report states that the Federal commitment has generated private support from corporations, small businesses, community organizations, and philanthropic sources to finance Close Up tuition for additional numbers of disadvantaged students. The House Committee believes that the Federal funds "have been wisely spent and have brought a very good return on our investment in both financial and personal terms."

The higher authorization levels provided in H.J.Res. 491, according to supporters of the program, would:

- permit greater participation by persons from the Midwest and Far West, and from rural communities.
- take account of inflationary trends which have caused increases in costs of tuition, food, and lodging.
- enable the Foundation to channel some community-raised funds back into the community for follow-up programs.

The Administration, at the time H.J.Res. 491 was being considered on the House floor, indicated that it would not object to House passage. The House passed the resolution under suspension of the rules on April 5, and it was adopted by the Senate by voice vote on April 8 without being sent to Committee.

Recommendations

HEW, in its views letter on the enrolled resolution, has no objection to approval. The Department states:

"In view of the fact that the program was instituted to honor the late Senator Ellender and that its continuation has firm Congressional support, we do not believe it would be appropriate for the extension of the program to be disapproved by the President, especially in view of the relatively small authorization that would be provided.

". . . It should be understood that our acquiescence to this extension does not indicate a commitment to request a budget amendment for fiscal year 1977 for this program."

* * * * *

On the merits, we believe, as we did when it was originally enacted, that this program is undesirable in several respects. It is a narrow categorical education program which singles out one private foundation for direct Federal support which is substantial relative to its own resources. Moreover, it could serve as a precedent for similar types of tributes to other distinguished Americans which should not be encouraged.

If the enrolled resolution is approved, it can be expected that considerable pressure will develop for funding of this program at the higher authorization levels. Nevertheless, we recommend its approval since the Congress had indicated strong support for this bipartisan program, which appears to have a high degree of involvement by members of the political community in Washington.

James M. Frey
Assistant Director for
Legislative Reference

Attachments



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

APR 13 1976

The Honorable James T. Lynn
Director, Office of Management
and Budget
Washington, D. C. 20503

Dear Mr. Lynn:

This is in response to your request for a report on H.J. Res. 491, an enrolled bill "To extend support under the joint resolution providing for Allen J. Ellender fellowships to disadvantaged secondary school students, and for other purposes."

While the Department has not requested, and the President's budget does not contain, funding for the Ellender Fellowship program for fiscal year 1977, we recommend that the Administration defer to the overwhelming support for this program in Congress and allow this extension resolution to become law.

H.J. Res. 491 contains the following amendments to the Ellender Fellowship program:

(1) The limitation to 1500 fellowships in any one year would be eliminated;

(2) The authorization of the appropriations for the program would be extended for four years at the level of \$750,000 for fiscal years 1977 and 1978 and \$1,000,000 for fiscal years 1979 and 1980; and

(3) A requirement would be added for every effort to be made to achieve participation of students and teachers from rural areas as well as from urban areas.

In view of the fact that the program was instituted to honor the late Senator Ellender and that its continuation has firm Congressional support, we do not believe it would

The Honorable James T. Lynn

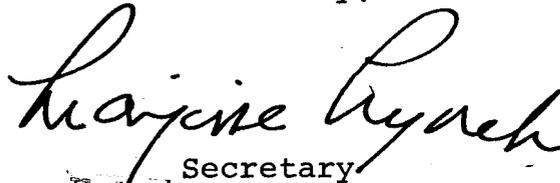
2

be appropriate for the extension of the program to be disapproved by the President, especially in view of the relatively small authorization that would be provided.

As noted above, the Administration's budget for fiscal year 1977 does not include funds for this program. It should be understood that our acquiescence to this extension does not indicate a commitment to request a budget amendment for fiscal year 1977 for this program.

We therefore have no objection to the approval of the resolution.

Sincerely,

A handwritten signature in cursive script, appearing to read "Elaine Lynch". The signature is written in dark ink and is positioned above the typed name and title.

Under Secretary

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 16

Time: 600pm

FOR ACTION:

~~Spinde~~ *Bissy* cc (for information):
Max Friedersdorf
Ken Lazarus

Jack Marsh
Jim Cavanaugh
Ed Schmults
Bill Broody

FROM THE STAFF SECRETARY

DUE: Date: April 19

Time: noon

SUBJECT:

H.J. Res. 491 - Allen J. Ellender Fellowships

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 16

Time: 600pm

FOR ACTION: David Lissy
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: April 19

Time: noon

SUBJECT:

H.J. Res. 491 - Allen J. Ellender Fellowships

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

No objection -- Ken Lazarus 4/19/76

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

THE WHITE HOUSE

WASHINGTON

April 19, 1976

MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF 
SUBJECT: H. J. Res 491 - Allen J. Ellendar Fellowships

The Office of Legislative Affairs concurs with the agencies
that the bill be signed.

Attachments

THE WHITE HOUSE
WASHINGTON

Date 4-17

TO: *Judy Johnston*
FROM: DAVID LISSY

*Bill Broady has
some interest in this
program - might FYI
to him.*

DL

David

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 16

Time: 600pm

FOR ACTION: David Lissy
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: April 19

Time: noon

SUBJECT:

H.J. Res. 491 - Allen J. Ellender Fellowships

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

4/17
Recommend Approval.
MJ

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President

ALLEN J. ELLENDER FELLOWSHIPS

MARCH 29, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. PERKINS, from the Committee on Education and Labor, submitted the following

REPORT

[To accompany H.J. Res. 491]

The Committee on Education and Labor, to whom was referred the joint resolution (H.J. Res. 491), to extend support under the joint resolution providing for Allen J. Ellender fellowships to disadvantaged secondary school students, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the joint resolution as amended do pass.

The amendment is as follows:

Page 2, immediately after section 2, insert the following new section:

SEC. 3. Section 2(b) of such joint resolution is further amended—

(1) by striking “and” at the end of paragraph (2);

(2) by inserting immediately after such paragraph the following new paragraph:

“(3) that every effort will be made to achieve participation of students and teachers from rural and small town areas, as well as from urban areas, in the program; and”;

(3) by redesignating paragraph (3) as paragraph (4).

SUMMARY OF THE BILL

H.J. Res. 491 as reported by the Committee extends the Allen J. Ellender Fellowship program authorized in Public Law 92-506 for four additional years, through fiscal year 1980. The resolution enables the Commissioner of Education to continue making grants to the Close Up Foundation of Washington, D.C., a private, nonprofit, nonpartisan foundation. As set forth in P.L. 92-506, these grants are to

be used only for financial assistance to economically disadvantaged students and their teachers, so that they may participate in the Close Up Foundation's program of seminars in Washington, D.C., on the Federal government's processes.

H.J. Res. 491 makes three changes in the existing fellowship program. First, the authorization is increased from \$500,000 annually to \$750,000 for fiscal years 1977 and 1978, and \$1,000,000 for fiscal years 1979 and 1980. Second, the present limitation on the number of fellowships to be awarded annually, 1500 per fiscal year, is removed in order to accommodate the increased funding. Third, an amendment is adopted to section 2(b) of Public Law 92-506, the section which sets forth requirements for the program, to ensure that students and teachers from rural communities and from small towns, as well as students and teachers from urban areas, will be adequately represented among the fellowship recipients.

COMMITTEE CONSIDERATION

H.J. Res. 491 was introduced on June 6, 1975, by Mr. Quie with the co-sponsorship of Mr. Perkins, Mr. Hébert, Mrs. Boggs, and Mr. Treen. Four identical joint resolutions were subsequently introduced, with a total of 56 Representatives as cosponsors.

On February 19, 1976, the Subcommittee on Elementary, Secondary, and Vocational Education conducted a hearing on H.J. Res. 491. The Subcommittee received testimony from Congresswoman Lindy Boggs and Congressman Bill Frenzel; from two representatives of the Close Up Foundation, Mr. Stephen Janger, Director of Special Programs, and Mrs. Margery Kraus, Program Director; and from panels of teachers, administrators, and student participants in the Close Up Foundation program. All of these witnesses supported the legislation, and all spoke favorably of the Close Up Foundation's seminar program.

Because of the necessity for prompt action, and since there was bipartisan agreement on the need for the legislation, the Committee on Education and Labor acted on March 9, 1976, to discharge the Subcommittee from further consideration of the bill. On the same date, the full Committee reported H.J. Res. 491 to the House by a voice vote.

NEED FOR LEGISLATION

The Allen J. Ellender Fellowships, established in 1973 in the memory of the late Senator, guarantee financially needy students and their teachers a place in the Close Up Foundation's City/Community Program. Under this program, students and teachers from public, private, and parochial schools in participating metropolitan areas come to Washington, D.C. for a week to learn about the Federal government. Participants hold personal discussions with Congressmen, Senators, administrators, diplomats, and other government officials representing different political viewpoints. Originally the fellowship program was authorized for three years, through fiscal year 1975. Presently the program is operating on an automatic extension of its authorization of appropriations pursuant to section 414 of the General Education Provisions Act. Unless H.J. Res. 491 is passed, funding for the fellowships will expire June 30, 1976.

At the Subcommittee hearing on the legislation, all of the witnesses agreed that without the Ellender Fellowships, it would be difficult for Close Up to include students of different social and economic backgrounds, ethnic groups, and levels of academic achievement in its program. Because of Federal support, 5750 needy students and their teachers have received fellowships for Close Up tuition and travel expenses since 1973, including several handicapped students. The following chart gives a profile of the background of fellowship recipients over the three year period:

TABLE 1.—3-YR COMPARATIVE ANALYSIS, ALLEN J. ELLENDER FELLOWSHIP RECIPIENTS, 1973-75

Community program	Full fellowships	Number of fellowship recipients ¹	Average family income		Family income includes payments of—			Average number of—		Sex	Work-Fathers de- ceased	Mothers de- ceased	Both de- ceased	Parents di- forced			
			\$5,000 and under	Over \$12,000	Pen- sions, social secu- rity	All- money/ child care	Wel- fare	Chil- dren	De- pend- ent chil- dren						Aver- age	Sex	
																Males	Females
Akron, Ohio.....	86	93	\$8,374.95	14	22	17	13	6	4.3	3.5	36	50	10	1	20		
Atlanta, Ga.....	319	355	7,396.39	69	34	51	11	15	3.7	3.1	168	171	34	5	69		
Boston, Mass.....	179	185	8,628.44	26	40	37	16	13	4.4	3.0	40	89	22	2	19		
Brooklyn, N.Y.....	103	109	8,336.79	17	22	10	10	15	4.0	3.7	46	57	9	1	26		
Broward County, Fla.....	42	46	7,557.74	9	7	8	5	7	3.6	3.9	20	22	4	1	12		
Cleveland, Ohio.....	139	156	9,612.79	12	44	28	8	1	4.6	3.9	52	87	18	1	22		
Deaf schools.....	3	3	5,525.67	2	2	3	1	1	4.3	4.3	2	1	2	1	2		
Delaware County, Pa.....	115	126	8,283.53	23	32	30	8	3	4.0	3.3	44	71	15	1	21		
Denver, Colo.....	31	35	9,088.34	4	4	4	5	5	4.4	3.8	15	16	14	1	11		
Denver, Colo.....	193	207	9,107.38	34	61	28	7	20	4.6	4.3	84	109	24	2	35		
Detroit, Mich.....	29	32	8,838.66	4	4	7	4	5	3.2	4.7	17	17	6	1	3		
Grand Rapids, Mich.....	242	304	7,485.52	49	29	63	10	5	3.8	3.2	99	143	123	1	60		
Houston, Tex.....	174	204	6,965.18	38	8	34	9	5	3.3	2.7	17	12	52	1	42		
Miami, Fla.....	285	303	6,771.43	89	28	43	19	15	3.3	3.3	119	166	111	2	59		
New Orleans, La.....	13	13	7,435.85	5	3	2	11	1	4.5	3.4	8	5	7	1	3		
Raleigh/Durham, N.C.....	165	173	8,419.45	23	36	23	12	14	4.1	3.7	76	89	9	2	34		
Rhode Island.....	204	221	8,556.90	33	50	28	9	8	4.3	3.7	84	120	87	2	30		
St. Louis, Mo.....	63	65	7,846.73	19	12	29	7	20	4.5	3.6	28	35	22	1	18		
San Francisco, Calif.....	21	25	8,982.33	4	5	5	1	4	4.5	4.1	7	14	9	1	5		
Seattle, Wash.....	175	199	7,358.04	35	20	45	14	16	4.5	3.6	66	110	72	4	39		
Twin Cities, Minn.....	2	4	8,350.00	1	1	1	1	1	5.0	5.0	1	1	1	1	1		
Independents.....																	
Total.....	2,583	2,858	7,966.04	512	465	493	163	182	4.1	3.5	1,123	1,460	1,107	26	530		

¹ Some school districts within a community have chosen to divide the fellowship among two or more students.

Gross family income ceilings of \$10,000 with one or two dependent children, \$11,000 with three dependent children, \$13,000 with four, \$15,000 with five, and so forth, have been set by the Close Up Foundation as guidelines by which participating schools must choose student recipients. Grade point averages and displayed leadership ability are not criteria for choosing recipients; rather, the fellowships are used to bring about diversity among the community's Close Up participants. Generally, only one teacher and one student from each participating school may receive fellowships.

Although the funding and number of Ellender Fellowships have been extremely limited—\$500,000 for no more than 1500 fellowships annually—significant results have been achieved with this money. This Federal commitment has encouraged corporations, small businesses, community organizations, and philanthropic sources to finance Close Up tuition for additional numbers of disadvantaged students. At the Subcommittee's hearing, Mr Stephen Janger of the Close Up Foundation testified that between 1973 and 1976, \$2,000,000 of Federal money will have been matched by \$1,519,508 of corporate and philanthropic fellowships. In addition, self-sponsored student funds, including parental support and student-initiated fund raising drives, will have amounted to \$6,153,404. Congressman Bill Frenzel testified that corporate and business support of Close Up in Minnesota has tripled since the introduction of Federal funds. The following table shows the breakdown of types of funding by community:

TABLE 2.—SUMMARY OF ALLEN J. ELLENDER FELLOWSHIPS AND ADDITIONAL CLOSE UP PROGRAM PARTICIPANTS, 1973-75

Community/program	Allen J. Ellender Fellowship participation					Community and merit funded participation		Self-sponsored participation		
	Number of schools	Total enrollment	Number of teachers	Number of students	Total number	Total amount	Total number	Total amount	Total number	Total amount
Akron.....	30	757	59	86	145	\$41,080	196	\$39,796	416	\$136,365
Atlanta.....	126	2,713	227	319	546	176,781	704	166,216	1,463	558,415
Boston.....	82	704	129	179	308	89,595	133	30,512	263	87,066
Brooklyn.....	58	376	83	103	186	50,508	47	8,941	143	37,505
Broward County, Fla.....	22	154	23	42	65	22,222	14	2,133	75	28,183
Cleveland.....	78	956	56	139	195	54,296	310	81,970	445	134,480
Deaf, East Coast.....	11	71	3	3	6	2,050	3	620	62	12,120
Delaware County, Pa.....	31	484	81	115	196	50,950	87	14,688	201	61,717
Denver.....	41	285	32	31	63	25,480	17	3,201	205	79,154
Detroit.....	75	535	125	193	318	102,998	45	11,849	172	59,792
Grand Rapids.....	41	482	33	29	62	21,690	52	10,131	366	133,286
Houston.....	83	787	190	242	432	168,008	885	207,274	1,472	748,182
Minnesota.....	59	1,237	136	174	310	113,816	281	73,521	646	265,028
Miami.....	69	1,051	124	175	299	106,615	283	78,955	469	200,378
New Orleans.....	79	1,657	202	285	487	187,380	287	83,299	883	367,476
Raleigh/Durham.....	26	157	13	13	26	7,167	14	5,111	117	38,393
Rhode Island.....	65	591	102	165	267	75,659	50	10,743	274	88,194
St. Louis.....	82	895	116	204	320	108,835	95	18,953	480	158,209
San Francisco.....	88	485	64	63	127	55,800	48	8,845	310	123,890
Seattle.....	43	306	24	21	45	20,626	30	19,544	204	97,554
Washington, D.C.....	26	138	2	2	4	1,334	28	4,792	24	1,140
Independents.....									106	42,904
Total.....	1,215	16,869	1,824	2,583	4,407	11,482,000	3,664	884,429	8,798	3,442,302

† An additional \$18,000—representing allowable administrative costs—should be added to this amount to reflect the total \$1,500,000 appropriation.

The Ellender Fellowship program seems to have produced personal results, as well, according to testimony received at the Subcommittee hearing. Teachers, administrators, and students reported that participants return from the program with an increased understanding of the Federal process, an expanded tolerance for the views of others, and a greater desire to participate in political activities.

Mrs. Margery Kraus, Close Up Program Director, quoted from a Close Up Foundation follow-up study which surveyed students' attitudes toward government before and after the program. According to this survey, students showed greater political self-confidence and political interest, and an increased belief in citizen efficacy and the responsiveness of public officials after completing the program. Last year 1400 teachers, teaching over 100,000 students, completed the program; over 600 of these were fellowship recipients. Thus, the Ellender fellowship program, viewed in terms of teacher training, is having a widespread impact.

The large numbers of school districts which give course credit for Close Up participation indicates the importance schools place on the program as a form of personal enrichment. In addition, several participating communities have initiated seminars for State and local governments modeled after Close Up's Washington program. These include the cities of Miami, Grand Rapids, Boston, Houston, and Detroit, and the States of Louisiana, Rhode Island, Georgia, and Minnesota.

The Committee feels that with an increase in its authorization level, the Ellender Fellowship program would be able to expand in several ways. First, more communities in the Midwest and Far West can be included in the Close Up program in order to achieve a better geographical balance among participants. Because of the expense of air travel to Washington, D.C. from these areas, fellowship grants must be larger.

Second, more rural communities, often with greater transportation and coordination costs, can be included.

Third, the Close Up Foundation would like to be able to channel some community-raised funds back into the community for follow-up programs. This would require, in some cases, that students and teachers who would normally be community-funded would become Ellender fellowship recipients, in order that there may be adequate funds for community follow-up programs.

Fourth, inflationary trends have forced the price of Close Up program tuition up from \$250 in 1973 and 1974, to \$260 in 1975 and \$275 in 1976. This is due in large part to cost increases in lodging and food. The average Ellender Fellowship grant, which includes increasing travel costs, has followed this trend, increasing from \$332 for 1973 to \$370 for 1976. As a result, the total number of fellowships which can be given from the \$500,000 appropriation has decreased, from 1487 in 1973 to approximately 1350 in 1976. The Close Up Foundation has estimated that with the additional funds, this total number can be brought up to around 1800 in 1977 and eventually to perhaps 2000.

For all of these reasons, the Committee recommends an increase in the authorization of appropriations for the fellowships. We believe that the Federal funds to date have been wisely spent and have brought a very good return on our investment in both financial and personal terms.

In addition to increasing the authorization of appropriations, the Committee has adopted an amendment requiring that every effort possible be made by Close Up to involve students and teachers from rural and small town areas, as well as from urban areas. Up to the present, the Close Up program has, to a large extent, been centered around metropolitan areas. Some effort has been made to reach out to rural areas, but the Committee feels that a much greater effort needs to be made to involve rural students and small town youths and their teachers.

INFLATIONARY IMPACT

The Committee estimates that the inflationary impact of the legislation will be negligible since the total expenditure—assuming the bill is fully funded—will be only \$3,500,000 over four years. In terms of the estimated total budget for the Federal government the new authorization for fiscal 1977 would amount to .00011% of the budget. In terms of the gross national product, the new authorization for fiscal 1977 would amount to .000041% of the GNP.

COST ESTIMATES

The Congressional Budget Office estimates that the cost involved in implementing H.J. Res. 491 over the next five years will be as follows:

1977	-----	\$750,000
1978	-----	750,000
1979	-----	1,000,000
1980	-----	1,000,000
1981	-----	0

The Committee concurs in these estimates and adopts them in compliance with Clause 7 of Rule XIII. No cost estimates have been received to date from the Department of Health, Education, and Welfare.

OVERSIGHT

No findings or recommendations concerning oversight of this program have been received by the Committee from the Committee on Government Operations. The Subcommittee held one hearing on the program on February 19, 1976. No other oversight activities were conducted. The legislation in its present form is a result of the Subcommittee's hearing and oversight.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of Rule XIII of the Rules of the House of Representatives, changes in existing law made by joint resolution, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, existing law in which no change is proposed is shown in roman):

JOINT RESOLUTION APPROVED OCTOBER 19, 1972

JOINT RESOLUTION To provide grants for Allen J. Ellender fellowships to disadvantaged secondary school students and their teachers to participate in a Washington public affairs program

Whereas Allen J. Ellender, a Senator from Louisiana and President pro tempore of the United States Senate, had a distinguished career in public service characterized by extraordinary energy and real concern for young people and the development of greater opportunities for active and responsible citizenship by young people; and Whereas Senator Ellender provided valuable support and encouragement to the Close Up Foundation, a nonpartisan, nonprofit foundation promoting knowledge and understanding of the Federal Government among young people and their educators; and Whereas it is a fitting and appropriate tribute to the beloved Senator Ellender to provide in his name an opportunity for participation, by students of limited economic means and by their teachers, in the program supported by the Close Up Foundation: Now, therefore, be it

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That (a) the Commissioner of Education (hereinafter referred to as the "Commissioner") is authorized to make grants in accordance with the provisions of this joint resolution to the Close Up Foundation of Washington, District of Columbia, a nonpartisan, nonprofit foundation, for the purpose of assisting the Close Up Foundation in carrying out its program of increasing understanding of the Federal Government among secondary school students, their teachers, and the communities they represent.

(b) Grants received under this joint resolution shall be used only for financial assistance to economically disadvantaged students and their teachers who participate in the program described in subsection (a) of this section. Financial assistance received pursuant to this joint resolution by such students and teachers shall be known as Allen J. Ellender fellowships.

SEC. 2. (a) No grant under this joint resolution may be made except upon an application at such time, in such manner, and accompanied by such information as the Commissioner may reasonably require.

(b) Each such application shall contain provisions to assure—

(1) that [not more than one thousand five hundred] fellowship grants are made to economically disadvantaged secondary school students, and to secondary school teachers [in any fiscal year];

(2) that not more than one secondary school teacher in each such school participating in the program may receive a fellowship grant in any fiscal year; [and]

(3) that every effort will be made to achieve participation of students and teachers from rural and small town areas, as well as from urban areas, in the program; and

[(3)] (4) the proper disbursement of the funds of the United States received under this joint resolution.

SEC. 3. (a) Payments under this joint resolution may be made in installments, in advance, or by way of reimbursement, with necessary

adjustments on account of underpayment or overpayment.

(b) The Comptroller General of the United States or any of his duly authorized representatives shall have access for the purpose of audit and examination to any books, documents, papers, and records that are pertinent to any grant under this joint resolution.

SEC. 4. For the purpose of this joint resolution, the term "secondary school" means a day or residential school which provides secondary education, as determined under State law, except that it does not include any education beyond grade twelve.

SEC. 5. There are authorized to be appropriated not to exceed \$500,000 for the fiscal year ending June 30, 1973, and for each of the **[two]** *three* succeeding fiscal years, \$750,000 each for fiscal year 1977 and fiscal year 1978, and \$1,000,000 each for fiscal year 1979 and fiscal year 1980, to carry out the provisions of this joint resolution.

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H. J. Res. 491

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

Joint Resolution

To extend support under the joint resolution providing for Allen J. Ellender fellowships to disadvantaged secondary school students, and for other purposes.

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That section 2(b)(1) of the joint resolution entitled a "Joint resolution to provide grants for Allen J. Ellender fellowships to disadvantaged secondary school students and their teachers to participate in a Washington public affairs program" approved October 19, 1972, is amended by striking out "not more than one thousand five hundred", and by striking out "in any fiscal year".

SEC. 2. Section 5 of such joint resolution is amended by striking out "two succeeding fiscal years" and inserting in lieu thereof the following: "three succeeding fiscal years, \$750,000 each for fiscal year 1977 and fiscal year 1978, and \$1,000,000 each for fiscal year 1979 and fiscal year 1980."

SEC. 3. Section 2(b) of such joint resolution is further amended—

- (1) by striking "and" at the end of paragraph (2);
- (2) by inserting immediately after such paragraph the following new paragraph:
 - (3) that every effort will be made to achieve participation of students and teachers from rural and small town areas, as well as from urban areas, in the program; and"; and
- (3) by redesignating paragraph (3) as paragraph (4).

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

April 12, 1976

Dear Mr. Director:

The following bills were received at the White House on April 12th:

✓ ✓ S.J. Res. 35
✓ ✓ S. 2444
✓ ✓ S. 2445
- ✓ H.J. Res. 491
✓ ✓ H.R. 1465
✓ ✓ H.R. 11598

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D.C.