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92
APPROVED

APR 15 1976

2 4/15/76

THE WHITE HOUSE
WASHINGTON
April 15, 1976

ACTION

Last Day: April 24

*ceremony & statement issued
4/15/76*

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON *(initials)*

SUBJECT:

H.J. Res. 890 - Emergency Supplemental Appropriations, 1976

*To Archives
4/15/76*

Attached for your consideration is H.J. Res. 890, sponsored by Representative Mahon, which provides a total of \$1,942,384 for the following activities:

- HEW: Nationwide swine influenza immunization program;
- Labor: Temporary employment assistance; summer youth employment program and community service employment for older Americans;
- Community Services Administration: Summer youth recreation and sports program.

Additional information is provided in OMB's enrolled bill report at Tab A.

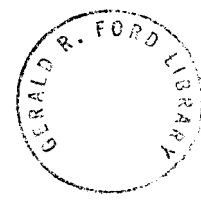
OMB, Max Friedersdorf, Counsel's Office (Lazarus), Bill Seidman, CEA (Malkiel) and I recommend approval of the enrolled resolution and proposed signing statement which has been cleared by the White House Editorial Office (Smith).

RECOMMENDATION

That you sign H.J. Res. 890 at Tab B. **(AT CEREMONY)**

→ That you approve the signing statement at Tab C.

Approve *RC7* Disapprove _____





EXECUTIVE OFFICE OF THE PRESIDENT
 OFFICE OF MANAGEMENT AND BUDGET
 WASHINGTON, D.C. 20503

APR 14 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled H.J. Res. 890 - Emergency Supplemental
 Appropriations, 1976
 Sponsor - Representative Mahon (D), Texas

Last Day for Action

April 24, 1976 - Saturday

Purpose

The enrolled resolution provides a total of \$1,942,384,000 for the following activities:

<u>Agency</u>	<u>Budget Authority</u> (in millions of dollars)
<u>HEW:</u>	
Nationwide swine influenza immunization program.....	135.1
<u>Labor:</u>	
Temporary employment assistance....	1,200.0
Summer youth employment program....	528.4
Community service employment for older Americans.....	55.9
<u>Community Services Administration:</u>	
Summer youth recreation and sports program.....	23.0

Agency Recommendations

Office of Management and Budget	Approval
Affected agencies	Approval (informally)



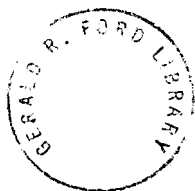
Discussion

The enrolled resolution provides--for the swine influenza immunization program and the summer youth employment program--funding identical to your requests.

Congressional action on the other three items contained in this joint resolution is as follows:

- Your \$1.7 billion request for temporary employment assistance has been substantially altered. Your proposal would have continued 245,000 of the current 260,000 public service jobs through December, 1976, and then phased them out by September 30, 1977. It would also have placed a limit of \$7,000 on the Federal wage subsidy for each job. The Congress has, instead, provided \$1.2 billion for the continuation of the full 260,000 public service jobs through January 31, 1977, and has, by inaction, continued the current subsidy limit of \$10,000 per job. Your proposal to phase out this program in 1977 is not directly addressed by this measure.
- The enrolled resolution provides an unrequested \$55.9 million for community service employment for older Americans. These funds would continue the program through June 30, 1977, and increase the level of part-time job opportunities for older persons from the existing level of 12,400 to 15,000. This program duplicates authority and funding available under the Comprehensive Employment and Training Act.
- The Congress has added an unrequested \$23 million for the Community Services Administration's Summer Youth Recreation and Transportation Program and the National Youth Sports Program, distributed as follows:
 - o \$15.3 million to provide sports and other recreational activities for economically disadvantaged youth age 8 to 13.
 - o \$1.7 million to provide transportation services in conjunction with the recreational program.
 - o \$6 million to provide sports instruction on college campuses for youth age 10 to 18.

These amounts--similar to a Congressional add-on in last year's urgent supplemental for summer youth programs (Public Law 94-36)--would continue the Summer Youth Recreation and Transportation Program at last summer's level of operation and allow the program level of the National Youth Sports Program to double.



APR 14 1976

3

The total new budget authority provided by this joint resolution, \$1,942.4 million is \$421.1 million below your requests. The net effect of Congressional action on estimated outlays is to decrease 1976 outlays by \$42 million, increase transition quarter outlays by \$40 million, and decrease 1977 outlays by \$419 million. The large decrease in 1977 outlays is, however, misleading. The Congress simply made no provision for the last eight months of the funding you requested. When they do provide for these eight months--as we believe they will--an increase above the \$700 million you have recommended for phasing out the program during this period would not be surprising.

In addition to the new budget authority discussed above, the enrolled resolution also provides a requested \$300 million in appropriations to liquidate contract authorizations of the Environmental Protection Agency for the construction of municipal wastewater treatment facilities. These funds represent the payment of earlier commitments and do not affect budget totals.

Recommendation

I recommend that you sign the enrolled joint resolution.


for James T. Lynn
Director



STATEMENT BY THE PRESIDENT
H.J. Res. 890

I am gratified by the rapid response on this crucial measure by the Congress prior to their Easter recess. The provisions for preventive health activities and summer youth employment programs are identical to my request.

The special supplemental appropriations contained in this measure are essential for implementation of the National Influenza Immunization Program. This program is designed to protect Americans against a swine-type strain of virus which was responsible for thousands of deaths in the United States during 1918-19.

The Secretary of Health, Education, and Welfare, David Mathews, and the Department are moving ahead rapidly to implement the program objectives that will assure the availability of the vaccine to all citizens before the end of the year.

The same spirit of cooperation that was exhibited by the Congress must now characterize the rest of this program if we are to be successful. The pledges of active support that have already been made by members of the medical profession, major health organizations and associations, civic groups, elected officials and individual citizens have been heartwarming. They assure me that the job can be done.

I intend to give this program my direct attention and my full support because the health of our Nation is at stake. I urge every American to receive an inoculation against this form of influenza and I urge everyone to support this program in their own community.



STATEMENT BY THE PRESIDENT
H.J. Res. 890

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I intend to give this program my direct attention and my full support because the health of our Nation is at stake. I urge every American to receive an inoculation against this form of influenza and I urge everyone to support this program in their own community.



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 14

Time: 730pm

FOR ACTION: Spencer Johnson *sk* cc (for information): Jack Marsh
 David Lissy *sk* Jim Cavanaugh
 Mill Seidman *sk* Alan Greenspan Ed Schmults
 Max Friedersdorf *sk*
 Ken Lazarus *sk*
 Robert Hartmann

FROM THE STAFF SECRETARY

DUE: Date: April 15

Time: 930am

SUBJECT: Emergency
 H.J. Res. 890 - Supplemental Appropriations

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input checked="" type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |


REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

A signing ceremony is expected to take place tomorrow.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.


 K. R. COLE, JR.
 For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 14

Time: 730pm

FOR ACTION: Spencer Johnson
David Lissy
Bill Seidman Alan Greenspan
Max Friedersdorf *MB*
Ken Lazarus
Robert Hartmann
FROM THE STAFF SECRETARY

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

DUE: Date:

April 15

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Emergency
H.J. Res. 890 - Supplemental Appropriations

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For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

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James M. Cannon
For the President



D. M. MATHES



Statement ^{by the President} upon signing H.J. Res. 890,
Emergency Supplemental Appropriations

is inserted this

I am ^{pleased} gratified by ~~congressional~~ ^{the rapid action of the} ~~action on this~~
crucial measure prior to the Easter recess ^{as I had}
^{requested.}

The special supplemental appropriations contained in this measure are essential to the implementation of the National Influenza Immunization Program to protect Americans against a swine-type strain of virus that was responsible for thousands of deaths in the United States during 1918-19.

~~NEW~~ Secretary, ^{and the Dept of HEW} David Mathews/and the Assistant Secretary ~~for Health,~~ Dr. Theodore Cooper are moving ahead rapidly to implement ^{the vaccine voluntarily to} program objectives that will assure that this vaccine will be made available to ^{as many} all citizens ^{as possible} before the end of the year.

Extraordinary steps are necessary because of the limited time available to assure adequate vaccine production and to mobilize the nation's health care delivery system. It is clear that we have the scientific and medical knowhow to undertake this activity but we are only going to succeed if we effectively mobilize all units of government, medical professionals, hospitals, clinics and the manufacturers of the vaccine.

I intend to give this program my direct attention and my full support because the health of our nation is at stake. Finally,

- 2 -

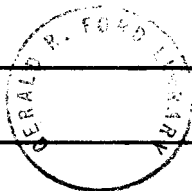
I urge every American to receive an inoculation against the swine-type influenza virus as well as support the efforts of this program in their own community.



THE WHITE HOUSE
WASHINGTON

4/14/76

TO: JAMES CAVANAUGH



RTD
Robert D. Linder

THE WHITE HOUSE
WASHINGTON

version as agreed upon by
Doug Smith and Spence
Johnston 4/15 10:00am



Signing Statement HJ Res. 890

I am gratified by the rapid response on this crucial measure by the Congress prior to their Easter recess. The provisions for ~~the~~ preventive health activities and summer youth programs are identical to my request.

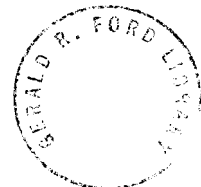
The special supplemental appropriations contained in this measure are essential for implementation of the National Influenza Immunization Program. This program is designed to protect American against a swine-type strain of virus which was responsible for thousands of deaths in the United States during 1918-19.

The Secretary of HEW, ~~David Mathews~~, and the ~~Assistant Secretary for Health, Dr. Theodore Cooper~~ are moving ahead rapidly to implement the program objectives that will assure the availability of the vaccine to all citizens before the end of the year.

The same spirit of cooperation that was exhibited by the Congress ~~now must~~ characterize the rest of this program if we are to be successful. The pledges of active support that already been made by members of the medical profession, major health organizations and associations, civic groups, elected officials and individual citizens have been heartwarming. They assure me that the job can be done.

I intend to give this program my direct attention and my full support because the health of our Nation is at stake. I urge every American to receive an inoculation against this form of influenza and I urge everyone to support this program in their own community.

, and the department
are moving



Date: April 14

Time: 700pm

FOR ACTION: Paul O'Neill
Max Friedersdorf
Ken Lazarus
Robert Hartmann

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: April 15

Time: 930am

SUBJECT:

Signing Statement for H.J. Res. 890 - Emergency
Supplemental Appropriations

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

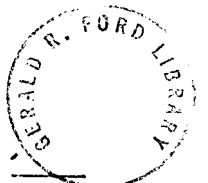
*OK as amended
4/15/76
[Signature]*

*4/15/76
Returned original
to Judy Johnston.
mm*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the President



STATEMENT BY THE PRESIDENT

I am pleased by the rapid action of the Congress in this crucial measure prior to the Easter recess as I had requested.

The special supplemental appropriations contained in this measure are essential ~~to the~~ ^{for} implementation of the National

Influenza Immunization Program ^{This program is designed to} to protect Americans against a swine-type strain of virus ^{which} ~~that~~ was responsible for

thousands of deaths in the United States during 1918-19.

Secretary Mathews and the Department of Health, Education and Welfare are moving ahead rapidly to implement ~~the~~ ^{necessary} massive undertaking to assure that this vaccine will be made available ^{for immunization of as} to as many citizens as possible before the end of the year.

Extraordinary steps are ~~necessary~~ ^{required due to} because of the limited time available ~~for adequate~~ ^{production of an adequate amount of the} vaccine production and to mobilize the Nation's health care delivery system. ~~It is~~ ^{knowledge} clear that we have the scientific and medical ~~knowledge~~ to undertake this activity but we are only going to succeed if we effectively mobilize all units of government, medical professionals, hospitals, clinics and the manufacturers of the vaccine.



I intend to give this program my direct attention and my full support because the health of our Nation is at stake.

OK
~~I finally~~ I urge every American to receive an inoculation against the ~~swine type~~ *this form of* influenza ~~virus~~ *and I urge everyone to* as well as support ~~to fully support~~ the efforts of this program in their own community.



SIGNING STATEMENT

HS Res 890

I am gratified by ~~the rapid~~ ^{the rapid} response ~~by the Congress~~ ^{by the Congress} on this crucial measure ~~prior to the~~ ^{then} Easter recess.

~~The provisions for the same preventive health activities, and the summer youth program, are identical to the provisions for the same purpose in the bill for the summer youth program. The special supplemental appropriations contained in this measure are essential to the implementation of the National Influenza Immunization Program to protect Americans against a swine-type strain of virus which was responsible for thousands of deaths in the United States during 1918-19.~~

~~The special supplemental appropriations contained in this measure are essential to the implementation of the National Influenza Immunization Program to protect Americans against a swine-type strain of virus which was responsible for thousands of deaths in the United States during 1918-19.~~

~~Res 890~~ ^{HEW} Secretary, David Mathews, and the Assistant Secretary for Health, Dr. Theodore Cooper are moving ahead rapidly to implement program objectives that will assure ~~that this~~ ^{the availability of the} vaccine will be made available to all citizens before the end of the year.

that was exhibited by the Congress

The same ~~type of prompt action and~~ spirit of cooperation, now must characterize the rest of this ~~campaign~~ ^{program} if we are to be successful. The pledges of active support that already have been made by members of the medical profession, major health organizations and associations, civic groups, elected officials and individual citizens have been heartwarming. They assure me that ~~not only can~~ ^{can} the job be done, ~~it will be done.~~



STATEMENT BY THE PRESIDENT
- H.J. Res. 890

I am gratified by the rapid response ~~on this crucial~~
in providing funds for National Influenza Immunization Program contained in H. J. Res. 890.
~~measure by~~ the Congress prior to their Easter recess. The
provisions for preventive health activities and summer youth
employment programs are identical to my request.

The special supplemental appropriations contained in
this measure are essential for implementation of ~~the National~~
this National
~~Influenza Immunization Program,~~ *which* ~~this program~~ is designed
to protect Americans against a swine-type strain of virus
~~which was~~ responsible for thousands of deaths in the
United States during 1918-19.

The Secretary of Health, Education, and Welfare,
David Mathews, and the Department are moving ahead rapidly
to implement the program objectives that will assure the
availability of the vaccine to all citizens before the end
of the year.

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the Congress must now characterize the rest of this program
if we are to be successful. The pledges of active support
that have already been made by members of the medical
profession, major health organizations and associations,
civic groups, elected officials and individual citizens
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be done.

I intend to give this program my direct attention and
my full support because the health of our Nation is at stake.
I urge every American to receive an inoculation against this
form of influenza and I urge everyone to support this program
in their own community.



STATEMENT BY THE PRESIDENT
H.J. Res. 890

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I intend to give this program my direct attention and my full support because the health of our Nation is at stake. I urge every American to receive an inoculation against this form of influenza and I urge everyone to support this program in their own community.



STATEMENT BY THE PRESIDENT
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THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 14

Time: 730pm

FOR ACTION: Spencer Johnson
David Lissy
Bill Seidman Alan Greenspan
Max Friedersdorf
Ken Lazarus
Robert Hartmann

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date:

April 15

Time: 930am

SUBJECT:

Emergency
H.J. Res. 890 - Supplemental Appropriations

ACTION REQUESTED:

_____ For Necessary Action

_____ For Your Recommendations

_____ Prepare Agenda and Brief

_____ Draft Reply

For Your Comments

_____ Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

A signing ceremony is expected to take place tomorrow.

No objection -- Ken Lazarus 4/15/76

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

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James M. Cannon
For the President



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 14

Time: 700pm

FOR ACTION: Paul O'Neill
 Max Friedersdorf
 Ken Lazarus
 Robert Hartmann

cc (for information): Jack Marsh
 Jim Cavanaugh
 Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: April 15

Time: 930am

SUBJECT:

Signing Statement for H.J. Res. 890 - Emergency
 Supplemental Appropriations

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

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Note correction on page 1 of statement.

Ken Lazarus

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James M. Cannon
 For the President



STATEMENT BY THE PRESIDENT

I am pleased by the rapid action of the Congress in ^{passing} this crucial measure prior to the Easter recess as I had requested.

The special supplemental appropriations contained in this measure are essential to the implementation of the National Influenza Immunization Program to protect Americans against a swine-type strain of virus that was responsible for thousands of deaths in the United States during 1918-19.

Secretary Mathews and the Department of Health, Education and Welfare are moving ahead rapidly to implement this massive undertaking to assure that this vaccine will be made available to as many citizens as possible before the end of the year.

Extraordinary steps are necessary because of the limited time available to assure adequate vaccine production and to mobilize the Nation's health care delivery system. It is clear that we have the scientific and medical knowhow to undertake this activity but we are only going to succeed if we effectively mobilize all units of government, medical professionals, hospitals, clinics and the manufacturers of the vaccine.



I intend to give this program my direct attention and my full support because the health of our Nation is at stake. Finally, I urge every American to receive an inoculation against the swine-type influenza virus as well as support the efforts of this program in their own community.



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

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For Your Comments

..... Draft Remarks

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*approval
JCS*



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James M. Cannon
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: April 14

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FOR ACTION: Paul O'Neill
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James M. Cannon
 For the President

APRIL 15, 1976

Office of the White House Press Secretary

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT
H.J. Res. 890

I am gratified by the rapid response on this crucial measure by the Congress prior to their Easter recess. The provisions for preventive health activities and summer youth employment programs are identical to my request.

The special supplemental appropriations contained in this measure are essential for implementation of the National Influenza Immunization Program. This program is designed to protect Americans against a swine-type strain of virus which was responsible for thousands of deaths in the United States during 1918-19.

The Secretary of Health, Education, and Welfare, David Mathews, and the Department are moving ahead rapidly to implement the program objectives that will assure the availability of the vaccine to all citizens before the end of the year.

The same spirit of cooperation that was exhibited by the Congress must now characterize the rest of this program if we are to be successful. The pledges of active support that have already been made by members of the medical profession, major health organizations and associations, civic groups, elected officials and individual citizens have been heartwarming. They assure me that the job can be done.

I intend to give this program my direct attention and my full support because the health of our Nation is at stake. I urge every American to receive an inoculation against this form of influenza and I urge everyone to support this program in their own community.

#



FOR IMMEDIATE RELEASE

APRIL 15, 1976

OFFICE OF THE WHITE HOUSE PRESS SECRETARY

THE WHITE HOUSE

REMARKS OF THE PRESIDENT
UPON SIGNING
H.J. RES. 890
THE EMERGENCY SUPPLEMENTAL APPROPRIATIONS
FOR PREVENTIVE HEALTH SERVICES

THE OVAL OFFICE

1:50 P.M., EST

The measure I am about to sign represents a timely response to my request for prompt Congressional action to provide funds for a national influenza immunization program. This program will offer every American the opportunity to be inoculated against a swine type influenza virus.

This virus was the cause of a pandemic in 1918 and 1919 that resulted in over half a million deaths in the United States, as well as 20 million deaths around the world. I am gratified that the Congress could act promptly prior to its Easter recess on a matter of great importance to every citizen.

This demonstrates quite clearly the Congress can confront rapidly and effectively the issues that are important to all of us. The Secretary of HEW, David Mathews, and his Department are moving ahead rapidly to implement the program objectives.

We will mobilize all the necessary national resources to insure that we achieve our goal of making the influenza vaccine available to every American by the end of the year, and I thank the Congress and I thank the Department of HEW for helping in this very important project.

END (AT 1:53 P.M. EST)



EMERGENCY SUPPLEMENTAL APPROPRIATIONS, 1976

APRIL 2, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.J. Res. 890]

The Committee on Appropriations, to whom was referred House Joint Resolution 890, making emergency supplemental appropriations for preventive health services for the fiscal year 1976, and for other purposes, reports the same to the House without amendment and with the recommendation that the joint resolution be passed.

SUMMARY OF THE RESOLUTION

A total of \$135,064,000 in new budget (obligational) authority is recommended in the resolution to provide for a nationwide influenza immunization program. The budget request in this amount is contained in House Document Number 94-426.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

CENTER FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

For the Center for Disease Control, \$135,064,000 is recommended for a nationwide influenza immunization program. This is the same amount as the budget request. In February 1976, a new strain of swine influenza was isolated from an outbreak of disease among military recruits at Fort Dix, New Jersey. This strain has not been

prevalent in the United States among humans for nearly 50 years and is related to the swine influenza virus which has been implicated as the cause of the 1918-1919 pandemic, which caused 548,000 deaths in the United States alone.

The proposal calls for virtually the total population to receive swine influenza vaccine. The Federal Government, through the Public Health Service, will provide resources, will coordinate the development and distribution of the vaccine, and will provide technical leadership, coordination, and monitoring for the overall campaign. The private sector of medicine will be deeply involved in administering immunizations. State and local health agencies will be responsible for organizing and carrying out community programs, relying heavily upon voluntary assistance.

The resources necessary for the Public Health Service to undertake this effort are as follows. An estimated \$100 million is for the purchase and distribution of vaccine. In addition, \$1,851,000 will be needed for the Center for Disease Control to organize and coordinate the campaign on a national level, to provide technical support to State and local health agencies, to oversee the distribution of vaccine to the States, and to maintain surveillance over the disease and the implementation of the program. The Food and Drug Administration will require \$3,213,000 to carry out a program of control and regulation of the vaccine which is to be distributed. Funds in the amount of \$4 million are included for the National Institutes of Health to expand the influenza research activities of the National Institute of Allergy and Infectious Diseases. The current situation provides a unique opportunity to conduct research and investigations on the influenza viruses, the transmission and spread of the viruses in man, and the characteristics of influenza vaccines. Significant research findings should result from such investigation. The bill also includes \$26 million for aid and assistance to State and local governments for the development and operation of community immunization programs.

The Committee wishes to note that it is providing these funds so that the vaccine can be purchased by the Federal Government and distributed free to the State and local health agencies. Moreover, the Committee understands from the Department of Health, Education, and Welfare that no individual receiving the vaccine will be required to pay for the vaccine itself, and the Committee fully supports this policy. Furthermore, the Committee understands that a portion of these funds will be made available to State and local health agencies to be used to purchase needed immunization supplies, other than vaccine, and immunization equipment.

The Committee wishes to encourage the Department of Health, Education, and Welfare to work toward structuring the immunization program in such a manner that all individuals who wish to receive the vaccine can do so at no cost. Under no circumstance should an individual be refused access to the vaccine because of inability to pay.

The Committee has heard expert testimony to the effect that the ingredients for an influenza epidemic are present. However, the opportunity to prevent the serious health and economic consequences are also present, provided that the Department of Health, Education, and Welfare receives an urgent supplemental appropriation to ini-

tiate the production of sufficient vaccine, in a short period of time, in order to begin immunizing the high risk population in August and September, 1976.

From the testimony presented, the Committee believes that a potential health emergency exists which warrants immediate Federal aid and assistance to State and local health agencies. In light of the urgent nature of this request, the Committee recommends a special emergency supplemental appropriation for the nationwide comprehensive influenza immunization program.

INFLATIONARY IMPACT STATEMENT

Clause 2(1) (4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is estimated that the appropriation of \$135,064,000 will have little overall inflationary impact on prices and costs in the operation of the national economy. A substantial portion of the funds will be distributed throughout the nation for the administration of the vaccine and will have little impact on any one area of the country.

Additionally, consideration must be given to the national economic damage that might result if this program were not provided and a potentially dangerous flu epidemic did develop.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following legislative provision not heretofore carried in an appropriation bill is recommended:

On page 2, in connection with "Preventive Health Services":

Provided, That vaccines may be supplied to State and local health agencies without charge.

○

[FULL COMMITTEE PRINT]

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NOTICE.—This report is subject to change pending action by the full committee.

94TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT
2d Session } } No. 94

EMERGENCY SUPPLEMENTAL APPROPRIATIONS, 1976

APRIL 2, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.J. Res. 890]

The Committee on Appropriations, to whom was referred House Joint Resolution 890, making emergency supplemental appropriations for preventive health services for the fiscal year 1976, and for other purposes, report the same to the House without amendment and with the recommendation that the joint resolution be passed.

SUMMARY OF THE RESOLUTION

A total of \$135,064,000 in new budget (obligational) authority is recommended in the resolution to provide for a nationwide influenza immunization program. The budget request in this amount is contained in House Document Number 94-427.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

CENTER FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

For the Center for Disease Control, \$135,064,000 is recommended for a nationwide influenza immunization program. This is the same amount as the budget request. In February 1976, a new strain of swine influenza was isolated from an outbreak of disease among military recruits at Fort Dix, New Jersey. This strain has not been

prevalent in the United States among humans for nearly 50 years and is related to the swine influenza virus which has been implicated as the cause of the 1918-1919 pandemic, which caused 548,000 deaths in the United States alone.

The proposal calls for virtually the total population to receive swine influenza vaccine. The Federal Government, through the Public Health Service, will provide resources, will coordinate the development and distribution of the vaccine, and will provide technical leadership, coordination, and monitoring for the overall campaign. The private sector of medicine will be deeply involved in administering immunizations. State and local health agencies will be responsible for organizing and carrying out community programs, relying heavily upon voluntary assistance.

The resources necessary for the Public Health Service to undertake this effort are as follows. An estimated \$100 million is for the purchase and distribution of vaccine. In addition, \$1,851,000 will be needed for the Center for Disease Control to organize and coordinate the campaign on a national level, to provide technical support to State and local health agencies, to oversee the distribution of vaccine to the States, and to maintain surveillance over the disease and the implementation of the program. The Food and Drug Administration will require \$3,213,000 to carry out a program of control and regulation of the vaccine which is to be distributed. Funds in the amount of \$4 million are included for the National Institutes of Health to expand the influenza research activities of the National Institute of Allergy and Infectious Diseases. The current situation provides a unique opportunity to conduct research and investigations on the influenza viruses, the transmission and spread of the viruses in man, and the characteristics of influenza vaccines. Significant research findings should result from such investigation. The bill also includes \$26 million for aid and assistance to State and local governments for the development and operation of community immunization programs.

The Committee wishes to note that it is providing these funds so that the vaccine can be purchased by the Federal Government and distributed free to the State and local health agencies. Moreover, the Committee understands from the Department of Health, Education, and Welfare that no individual receiving the vaccine will be required to pay for the vaccine itself, and the Committee fully supports this policy. Furthermore, the Committee understands that a portion of these funds will be made available to State and local health agencies to be used to purchase needed immunization supplies, other than vaccine, and immunization equipment.

The Committee wishes to encourage the Department of Health, Education, and Welfare to work toward structuring the immunization program in such a manner that all individuals who wish to receive the vaccine can do so at no cost. Under no circumstance should an individual be refused access to the vaccine because of inability to pay.

The Committee has heard expert testimony to the effect that the ingredients for an influenza epidemic are present. However, the opportunity to prevent the serious health and economic consequences are also present, provided that the Department of Health, Education, and Welfare receives an urgent supplemental appropriation to ini-

tiate the production of sufficient vaccine, in a short period of time, in order to begin immunizing the high risk population in August and September, 1976.

From the testimony presented, the Committee believes that a potential health emergency exists which warrants immediate Federal aid and assistance to State and local health. In light of the urgent nature of this request, the Committee recommends a special emergency supplemental appropriation for the nationwide comprehensive influenza immunization program.

INFLATIONARY IMPACT STATEMENT

Clause 2(1) (4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

It is estimated that the appropriation of \$135,064,000 will have little overall inflationary impact on prices and costs in the operation of the national economy. A substantial portion of the funds will be distributed throughout the nation for the administration of the vaccine and will have little impact on any one area of the country.

Additionally, consideration must be given to the national economic damage that might result if this program were not provided and a potentially dangerous flu epidemic did develop.

LIMITATION AND LEGISLATIVE PROVISIONS

The following legislative provision not heretofore carried in an appropriation bill is recommended:

On page 2, in connection with "Prevention Health Services":

Provided, That vaccines may be supplied to State and local health agencies without charge.

○

EMERGENCY SUPPLEMENTAL APPROPRIATIONS, 1976

APRIL 8, 1976.—Ordered to be printed

Mr. MAGNUSON, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.J. Res. 890]

The Committee on Appropriations, to which was referred the joint resolution (H.J. Res. 890) making emergency supplemental appropriations for public employment programs, summer youth programs, and preventive health services for the fiscal year ending June 30, 1976, and for other purposes, reports the same to the Senate with a recommendation that the resolution be passed, and submits the following explanation of its recommendation.

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

COMPREHENSIVE MANPOWER ASSISTANCE

Amount presently available.....	\$2,388,400,000
Proposed supplemental.....	528,420,000
House allowance.....	¹ 499,800,000
Committee recommendation.....	528,420,000

¹ Included in the Second Supplemental report by the House Appropriations Committee.

The Committee recommends \$528,420,000, the same as the budget request, but an increase of \$28,620,000 over the House Committee Second Supplemental allowance, for summer youth jobs. The Committee's recommendation will provide approximately 888,000 nine-week job opportunities for the Nation's economically disadvantaged youth, age 14 to 21, during the summer of 1976; this is the same level of jobs provided last year. The bulk of the increase over the \$456,350,000 appropriation for the summer of 1975 reflects the increased minimum wage from \$2.10 to \$2.30 an hour.

TEMPORARY EMPLOYMENT ASSISTANCE

Amount presently available.....	\$1, 625, 000, 000
Proposed supplemental.....	1, 700, 000, 000
House allowance.....	1 800, 000, 000
Committee recommendation.....	1, 200, 000, 000

¹Included in the Second Supplemental reported by the House Appropriations Committee.

The Committee recommends \$1,200,000,000, an increase of \$400,000,000 over the House Committee Second Supplemental allowance, and a \$500,000,000 decrease from the supplemental estimate. The \$1,200,000,000 will provide for public service employment under title II of the Comprehensive Employment and Training Act of 1973, and allows for the continuation through January, 1977, on a national basis, of approximately 260,000 public service jobs. These jobs are currently funded under authority contained in title VI of the Comprehensive Employment and Training Act. An additional 50,000 public service employment jobs are being funded under title II by the Comprehensive Manpower Assistance appropriation.

The Committee recognizes that not all title VI prime sponsor areas qualify for funding under the title II program because their local unemployment rates are below 6.5 percent. Therefore, the Committee authorizes the Secretary to utilize in non-title II areas discretionary funds available to him in this supplemental appropriation in order to prevent the imminent layoff of these program participants. The Committee also notes that certain participants under the title VI program do not qualify for employment under the title II program because their length of unemployment before entering the program was less than 30 days as required under title II. In order to continue the employment of these participants, the Committee authorizes the Secretary to waive that criteria for the purpose of transferring current participants from a title VI program to a title II program.

Inclusion of these funds in the emergency supplemental is necessary to avoid further layoffs of public service jobs enrollees. Layoffs have already left 12,000 persons jobless, and are expected to exceed 115,000 by June 15, 1976, unless additional funds are made available immediately.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

Amount presently available.....	\$30, 000, 000
Proposed supplemental.....	
House allowance.....	55, 900, 000
Committee recommendation.....	55, 900, 000

The Committee recommends \$55,900,000, the same as the House Committee allowance, to continue through June, 1977 the funding of part-time job opportunities to low-income persons 55 years of age and older. While the House Committee allowance would finance 12,400 job opportunities through September 1977, the Senate recommendation would finance 15,000 job opportunities through June 1977. Successful projects such as "Green Thumb" and "Senior Aides" should be continued at least at current enrollment levels.

The Committee feels that older workers have been under-represented in present employment and training programs and that joblessness for older workers will not subside in the foreseeable future.

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DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

CENTER FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

1976 presently available.....	\$108, 971, 000
Budget estimate.....	135, 064, 000
House allowance.....	135, 064, 000
Committee recommendation.....	135, 064, 000

The Committee recommends \$135,064,000 for a nationwide influenza immunization program. This is the same as the House allowance and the President's budget request.

The funds are provided to carry out a program which would afford every resident of the United States access to flu inoculation. This is in response to the scientific possibility of a swine flu pandemic similar to that which occurred in 1918-19, causing 548,000 deaths in the United States alone.

Although there is no hard evidence that this pandemic will recur, it is felt that strong possibilities do exist and that this prevention effort could save lives, human suffering, and, possibly, billions of dollars in medical costs.

Of the \$135,064,000 provided, an estimated \$100,000,000 is for the purchase and distribution of the swine flu and A/Victoria strain vaccine. The Committee notes that the actual amount required is unknown at this time. The Center for Disease Control is instructed to purchase only the amount of vaccine which will actually be used in 1976-77, not the total amount of vaccine produced.

The Committee also recommends that \$26,000,000 be provided to the State and local governments for aid and assistance in developing and operating a network of community immunization programs. The sum of \$3,200,000 will provide the necessary resources for the Food and Drug Administration to carry out a program of control and regulation of a vaccine. The Committee expects the Food and Drug Administration to conduct a rigorous review of the vaccine in terms of quality and strength. It would be easy, under such rapid and massive conditions, for the vaccine to either be ineffective or diluted; the Food and Drug Administration has the responsibility of assuring that a standard of excellence is maintained.

Further, the Committee has provided \$4,000,000 for additional influenza research at the National Institute of Allergy and Infectious Diseases at the National Institutes of Health. The Center for Disease Control is provided \$1,800,000 to organize and coordinate the vaccination campaign on a national level. These funds would allow the Center to provide technical support to health agencies, to oversee the distribution of vaccine to the States, and to maintain surveillance over the disease and the implementation of the vaccination program.

The Committee wishes to emphasize that these funds are provided so that the vaccine may be purchased by the Federal Government and distributed free to the State and local health agencies. Moreover, the Committee understands from departmental testimony that no individual receiving the vaccine will be required to pay for the vaccine itself. The Committee fully supports this policy. Under no circumstances should individuals be forced to be inoculated against their will, nor

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should an individual be refused access to the vaccine because of inability to pay. Informed consent from those being inoculated should be obtained in each case.

The Committee discourages the implementation of any vaccination program which will charge for inoculation. Health professionals are urged to volunteer efforts, and the Department of Health, Education, and Welfare is directed to develop volunteer programs to conduct this inoculation program to each individual at no cost.

Although there is presently no authorizing legislation to permit distribution of this vaccine to State and local health agencies free of charge, the Senate has agreed with the House in providing this language. In addition, the Committee explicitly directs that the various governmental units shall be free from liability in terms of the vaccine. The drug producers should remain responsible for the vaccine, its quality, and any adverse reactions directly attributable to the vaccine.

This proposal of a national immunization program also highlights the urgent need for immunization efforts in other areas. For over a year our rubella, smallpox, diphtheria, and polio immunization programs have been cut back because of lack of authorizing legislation and a strong Administration program. Hence, many of our children are not immunized, and the possibility of new outbreaks in these areas is great. The Committee urges both the President and the appropriate authorizing committees in the Congress to rapidly move ahead and enact the authorizing legislation so that a complete immunization program in this country may be implemented.

Finally, the Committee notes that such a massive health program will provide this country with an opportunity to measure the degree of success flu inoculations provide. An epidemiological study of those receiving the inoculations should prove to be invaluable in terms of medical data, prevention efforts, and actual success of the vaccine and the program. It is expected that the Center for Disease Control will conduct such a Nationwide study and report its findings and followup to the Committee on a regular basis or as long as it is useful, informative, and practical.

RELATED AGENCY

COMMUNITY SERVICES ADMINISTRATION

COMMUNITY SERVICES PROGRAM

Amount presently available.....	\$497, 152, 000
Proposed supplemental.....	
House allowance.....	23, 000, 000
Committee recommendation.....	23, 000, 000

The Committee recommends \$23,000,000, the same as the House Committee Second Supplemental allowance, composed of: \$17,000,000 for the Summer Youth Recreation and Transportation program; and \$6,000,000 for the National Youth Sports Program. There is no budget request for these activities in 1976.

The National Youth Sports Program provides disadvantaged youths between the ages of 10 to 18 living in concentrated areas of poverty an opportunity to receive and participate in sports instruction and competition, receive health and nutrition services, and to acquaint

themselves with career and educational opportunities on college and university campuses during the summer. The National Youth Sports Program is administered by the National Collegiate Athletic Association and operated by participating member colleges and universities throughout the country who provide their facilities, such as pools, gymnasiums, playing fields, and tracks, and non-expendable equipment, such as mats, gymnastic apparatus, and hurdles, at no cost to the program.

The Senate and House Committee recommendation of \$6,000,000 allows approximately 62,000 enrollees, of which 40 percent are estimated to be female, to participate in these activities in at least 165 colleges and universities in 1976 and will allow for program expansion to winter sessions adding emphasis on the enrichment programs such as drug abuse education, personal hygiene, and educational and career opportunities.

The Summer Youth Recreation program provides cultural, educational, and sports activities during the summer months for economically-disadvantaged children between the ages of 8 and 13. Approximately \$1,700,000 is included for transportation support services; the amount spent may vary depending upon local needs.

The \$17,000,000 recommendation will be distributed among approximately 483 prime sponsors and other agencies designated under the Comprehensive Employment and Training Act of 1973 serving an estimated 3.3 million youths during the summer of 1976.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 requires that the report accompanying any bill or resolution providing new budget authority (other than continuing appropriations) shall contain a statement of the new budget authority and budget outlays provided by that bill or resolution for financial assistance to State and local governments.

The amount recommended in this resolution for the Labor Department Public Service Jobs program is \$1,200,000,000, with outlays estimated to occur as follows: fiscal year 1976, \$100,000,000; transition period, \$500,000,000; and fiscal year 1977, \$600,000,000.

The \$55,900,000 recommended in this resolution for jobs for the elderly would have estimated outlays of \$13,000,000 in the transition period and \$42,900,000 in fiscal year 1977.

Of the \$528,420,000 recommended for the summer youth jobs program, an estimated \$150,000,000 would be fiscal year 1976 outlays, and the balance of \$378,420,000 would become transition period outlays.

The amount recommended in the accompanying resolution contains \$135,064,000 for a national flu immunization program. It is estimated that the outlays from this appropriation will occur as follows: fiscal year 1976, \$5,000,000; transition period, \$15,000,000; fiscal year 1977, \$110,000,000; and fiscal year 1978, \$4,700,000.

For the \$23,000,000 appropriation recommendation for the summer youth recreation and national youth sports programs, estimated outlays are as follows: fiscal year 1976, \$5,000,000; transition period, \$6,000,000; and fiscal year 1977, \$12,000,000.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or Activity	Budget estimate	House bill	Senate Committee recommendation	Committee compared with—	
					Budget estimate	House bill
	DEPARTMENT OF LABOR					
	• EMPLOYMENT AND TRAINING ADMINISTRATION					
94-344	Comprehensive manpower assistance:	\$528,420,000	1 (\$499,800,000)	\$528,420,000	-----	\$528,420,000
	Summer youth employment program.....					
94-344	Temporary employment assistance.....	1,700,000,000	1 (800,000,000)	1,200,000,000	-\$500,000,000	+1,200,000,000
-----	Community service employment for older Americans.....	-----	1 (55,900,000)	55,900,000	+55,900,000	+55,900,000
	Total, Department of Labor.....	2,228,420,000	1 (1,355,700,000)	1,784,320,000	-444,100,000	+1,784,320,000
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE					
	CENTER FOR DISEASE CONTROL					
94-427	Preventive Health Services.....	135,064,000	135,064,000	135,064,000	-----	-----
	RELATED AGENCY					
	COMMUNITY SERVICES ADMINISTRATION					
	Community services program:					
	Summer youth recreation.....	-----	1 (17,000,000)	17,000,000	+17,000,000	+17,000,000
	National youth sports program.....	-----	1 (8,000,000)	8,000,000	+8,000,000	+8,000,000
	Total, related agencies.....	-----	(25,000,000)	23,000,000	+23,000,000	+23,000,000
	Total.....	2,363,484,000	135,064,000	1,942,384,000	-421,100,000	+1,807,320,000

¹ This item was considered in connection with the 2d Supplemental Appropriations Bill, 1978 by the House subcommittee on Labor-HEW appropriations. The amount shown represents the House subcommittee's recommendation for this item.

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

Joint Resolution

Making emergency supplemental appropriations for public employment programs, summer youth programs, and preventive health services for the fiscal year ending June 30, 1976, and for other purposes

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending June 30, 1976, namely:

TITLE I

INDEPENDENT AGENCIES

ENVIRONMENTAL PROTECTION AGENCY

CONSTRUCTION GRANTS

For an additional amount for liquidation of obligations incurred pursuant to authority contained in section 203 of the Federal Water Pollution Control Act, as amended, \$300,000,000, to remain available until expended.

TITLE II

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

COMPREHENSIVE MANPOWER ASSISTANCE

For an additional amount for "Comprehensive manpower assistance", \$528,420,000, to remain available until September 30, 1976.

TEMPORARY EMPLOYMENT ASSISTANCE

For expenses necessary to carry out activities authorized by title II of the Comprehensive Employment and Training Act of 1973, as amended (29 U.S.C. 841-851), \$1,200,000,000, to remain available until January 31, 1977.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out title IX of the Older Americans Act, as amended, \$55,900,000, to remain available until June 30, 1977.

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DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

CENTER FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

For an additional amount for "Preventive Health Services" for carrying out, to the extent not otherwise provided, title III and section 431 of the Public Health Service Act for a comprehensive, nationwide influenza immunization program, \$135,064,000, to remain available until expended: *Provided*, That vaccines may be supplied to State and local health agencies without charge.

RELATED AGENCY

COMMUNITY SERVICES ADMINISTRATION

COMMUNITY SERVICES PROGRAM

For an additional amount for "Community services program", \$23,000,000, to remain available until September 30, 1976.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*