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THE WHITE HOUSE

WASHINGTON

December 20, 1976

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR:

L. WILLIAM SEIDMAN

FROM:

JIM CONNOR $\beta \mathcal{E}^{\kappa}$

SUBJECT:

Tax Policy Issues

The President reviewed your memorandum of December 13 on the above subject and made the following decisions:

Issue 1: Level of personal income tax reductions

Option 1

Reduce tax revenues by approximately \$11 billion in FY 1979 by increasing the personal exemption to \$1,000, lowering marginal tax rates, and raising the low income allowance levels of the current law to the flat standard deduction levels originally proposed (\$1,800 for single returns and \$2,500 for joint returns.)

Issue 2: Social Security Tax Increases

Approved the recommendation to propose increasing the combined employer-employee social security tax 0.6 percentage point on January 1, 1978, a further 0.6 percentage point on January 1, 1979, and a further 0.3 percentage point on January 1, 1980.

Issue 3: Modifying Other Outstanding Proposals to Increase Tax Revenues

Accelerated depreciation in high unemployment areas - Retain

<u>Utility relief package reductions</u> - Delete

2 percentage point surtax rate reduction - Retain

Financial institutions reform - Delete

Broadened stock ownership (BSOP) - Delete

Home insulation credit - Retain

Limited Employee Retirement Accounts - Delete

Education Tax Credit Proposal - Delete

Exclusion of charitable contributions from minimum tax - Retain

No decisions were made on this decision memorandum concerning (1) Proposal to end withholding on dividends to foreigners, (2) Sliding scale capital gains tax and (3) whether to propose additional tax incentives designed to stimulate private investment.

Please follow up with appropriate action.

cc: Dick Cheney

WHE PRESIDENT HAS SEEN

THE WHITE HOUSE

WASHINGTON

December 13, 1976

MEMORANDUM FOR THE PRESIDENT

FROM:

L. WILLIAM SEIDMAN

SUBJECT:

Tax Policy Issues

This memorandum supplements my memorandum of December 11 by providing the recommendations of your advisers on the tax policy issues scheduled for discussion at your meeting today with the Economic Policy Board Executive Committee.

Issue 1: Level of personal income tax reductions

Decision

Option 1

Reduce tax revenues by approximately \$11 billion in FY 1979 by increasing the personal exemption to \$1,000, lowering marginal tax rates, and raising the low income allowance levels of the current law to the flat standard deduction levels you originally proposed (\$1,800 for single returns and \$2,500 for joint returns).

Supported by: OMB, Treasury, Commerce, Labor,

Domestic Council, CEA

Option 2____

Reduce tax revenues by approximately \$8 billion in FY 1979 by increasing the personal exemption to \$1,000 and lowering marginal tax rates.

Supported by:

Issue 2: Social Security Tax Increases

Recommendation:

That you propose increasing the combined employer-employee social security tax 0.6 percentage point on January 1, 1978, a further 0.6 percentage point on January 1, 1979, and a further 0.3 percentage point on January 1, 1980.

<pre>Issue 2:</pre>	Social Security	ax Increa	ses			
	Approve //C	Supporte		Treasury, Commerce, Domestic Council		
	Disapprove	Supporte	d by: Labo	r*		
<pre>Issue 3:</pre>	Modifying Other C	utstandin	g Proposals	to Increase		
	Tax Revenues					
		Effects	on Fiscal Ye (\$ billions	ear Receipts s)		
		1977	1978	1979		
	ed depreciation	*	0.2	0.4		
in high ur	nemployment areas	•	0.2	0.4		
- /		1 015	_	a=3		
Retain	Supported		Treasury, Or, Domestic	CEA, Commerce,		
			i, bomosero			
Delete	Supported	by:				
774 27 21	14.6	•				
reductions	elief package	0.2	0.8	1.1		
	_					
Retain	Supported	hy•				
	N Bupported	<i>D1</i> •				
Delete	Supported			ury, Domestic		
	No Comment	Council, Commerce** t: Labor				
2 nomeont	aga paint gurtau					
rate reduc	age point surtax	1.1	2.6	2.8		
	MAS					
Retain	Supported	by: OMB,	CEA, Labor			
Delete	Supported	by: Comm	nerce,** Do	mestic Council		

^{*} Labor recognizes the need for some tax increase beyond the 0.4 mandated by law in 1978.

^{**} Commerce feels should be tied to integration.

Effects on Fiscal Year Receipts (\$ billions) 1978 1979 1977 Financial institutions 0.3 0.7 0.7 reform Supported by: Commerce Supported by: OMB, CEA, Domestic Council No comment: Labor Broadened stock ownership 0.4 (BSOP) 0.5 _ Supported by: Commerce Supported by: OMB, CEA, Domestic Council No comment: Labor Proposal to end withholding on dividends to foreigners 0.1 0.2 0.3 Retain _____ Supported by: OMB, Treasury, Commerce, Domestic Council X Delete **X** Supported by: CEA No Comment: Labor Sliding scale capital gains -0.1 0.6 0.9 tax Retain Supported by: CEA, Domestic Council, Treasury X Delete _____ Supported by: OMB, Commerce**

No Comment: Labor

^{**} Commerce feels should be tied to integration.

Effects on Fiscal Year Receipts (\$ billions)

		1977	1978	1979
Home insulation	credit		0.2	0.2
Retain	Supported by:	OMB, Com	merce	
Delete	Supported by:	Treasury	, CEA, Domes	tic Council
	No Comment:	Labor		
Limited Employee Accounts	Retirement	0.1	0.4	0.5
Retain	Supported by:	OMB, Dome	estic Counci	1
Delete W	Supported by:	CEA		
	No Comment:	Commerce,	Labor	
Education Tax Cr	edit Proposal	*	0.3	0.4
Retain	Supported by:	Treasury	, Labor, Dom	estic Council
Delete	Supported by:	CEA		
	No Comment:	Commerce		
Exclusion of characteristics butions from min		*	0.1	0.1
Retain Retain	Supported by:	: OMB, Trea	asury	
Delete	Supported by:	CEA, Dom	estic Counci	1
	No Comment:	Commerce,	Labor	

Issue 4:	Possible Stimulative Investment Measures
Decision	
Option 1	Advance the dividend deduction feature of the integration proposal.
	Supported by:
Option 2	Increase the benefits provided by the investment tax credit.
	Supported by: CEA, Commerce, Labor
Option 3	Reduce the corporate income tax rate from 48 percent to 44 percent or 2 percentage points more than your original proposal.
	Supported by:
Option 4	Do not propose additional stimulative invest- ment measures
	Supported by: OMB, Domestic Council

Treasury supports some additional measures to stimulate investment but has no preference for the method of stimulation except that it should include measures to benefit small business. Treasury supports preparing a package of the above stimulative measures at a level of approximately \$4 billion annually.